Housing + Hostels $\qquad$ GENERAL 18 JAN. 1981 - 30 SEPT.' 81

Mrs．Thornton White Prize For the best work in first year．

Miss M F J Sandilands

S A Brick Association Prize For the student who has made best use of bricks in his design work．

J G Kirkman

## R Stubbs Award

For the best project in structure and 1 －：

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will be young couples
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 Algus 24/1 AAlan Cooper, Property Editor


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CHEMICAL
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## Medals

For the best student the following years:-

Second Year (Bronz A H Dabrowski

Third Year (Silver C LE Swartz

## Fourth Year (Gold

L Flach
Malan Prize for the $m$ improved First Year C Engineering Student K W Strickland

S A Institution of Cl Engineer's Silver Med For the best performe project, design and courses over the $4-y$ curriculum.

P M Salmon

L T A Construction Pr For the final year Ci Engineering student su the best thesis.

G P Mitchell
S A Federation of Civi.
Engineering Contractor For the best final yea showing constructional

K N Hvidsten
S A Institution of Civ Engineers Student Chap Prize
For the best written $r$ submitted in C E 214,

P C Watt


> Whas


By David Breier Pretoria Bureau
The Department of Co--operation and Development has recommended a totally new approach to solve the housing shortage for blacks - conservatively estimated at 420000 houses, which would cost at least R3 360 -million to build by conventional means.
Mr J H T Mills. Director-General of the department, said today he had sent a memorandum to the Cabinet on the housing shortage - his department's greatest challenge.

Mr Mills said it would cost the State at least R820-million yearly over the next five-years to wipe out the backlog, without even providing for population growth
"This is absolutely im possible. A new approach is needed," he said.

Mr Mills said the new approach should be to provide enough ground for the backlog and for population increases and then to plan these sites and provide services, in clüding sanitation and water

## SQUATTERS

He said these sites should provide for squatters and people building their own homes Largescale building material stores should be established and small loans provided to enable blacks to build their own homes in these "site-and-service" schemes.
The authorities should make schools and sports grounds - available and should - also remove all obstacles "to help "white employers sbuild houses for their black workers.

Mr Mills said the im-
provement of black living standards in South Africa should not be confined only to Soweto where the Committee for Greater Soweto ${ }^{2}$ under Mr Louis Rive was engaged in the project

There are many other Sowetos in South Africa; he saíd

Mr Mills said the hou


Mr JH T Mills . . ."Housing shortage greatest challenge of the Department of Co-operation and Development."
sing shortage for blacks would be in the spotlight this year. He said just as the past two decades had been devoted to the development of black national states the next decade would be devoted to the development of blacks living in South Africa.

He said the position was hardly different from that of the 1940s. Only a few adjustments here and there had been made.

He said there were more than 9 -million black in South Africa and an other 6-million in the national states not yet
independent. They were still technically part of South Africa.

Mr Mills said South Africa was threatened by these numbers and added "We must give the black man a deal to make him stand on our side against the enemy."

Mr Mills, who was addressing the chief commissioners of Co-operation and Development, appealed to them to open up communications with the black people they administered and not to be deskbound.

He also stated his belief that "respectable" blacks should not be bound by the provision of influx control, which applied to blacks who had no jobs or homes in the cities.

He said he believed many blacks should be exempted from such influx controls and that it was wrong to apply these measures to every black person.


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# Blackhousing is at crisis stage 

A GOVERNMENT spokes－ man＇s admission this week that the State was unable to solve the explosive black housing crisis on its own has resulted in a call by organised industry for a major change in policy to－ wards black urbanisation．
The Director－General of the Department of Co－operation and Development，Mr G H T Mills，this week appealed to private enterprise to assist the Government in solving the critical black housing problem， and admitted that＂traditional＂ policies had failed．
In a detailed report drawn up by senior opinion formers of the South African Federated Chamber of Industries（FCI）－ which represents more than 10.000 industrial concerns－it was strongly pointed out that present Government policy to－ wards the urban black housing problem had in no way led to the creation of stable communities．

## By <br> GRAHAM SPENCE

The report was submitted to the Government six months ago，but was released to the Sunday Times this week as the private sector＇s proposed solu－ tion to the serious problem．
The significance of the report is that it endorses what other reformists such as the former postmaster－general Mr Louis Rive and the Urban Foundation have been contending for years －that decent housing is one of the fundamentals for a content－ ed community．
＂The FCI says that interna－ tionally accepted principles which have hitherto been＂po－ lictically unacceptable to the Government＂should now be adopted．
The report states that it is imperative that home owner－ ship and self－help projects are introduced，and that township residents have a far greater

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say in how they want to live． According to estimates given in the report the current hous－ ing shortfall in black areas was roughly 300000 units．The mi－ gration to urban areas is in－ creasing at such a rate that some 20－million black people will be living in them by the year 2000
This means that within the next decade close on a million new homes for blacks will have to be built．
Initial policy was to keep housing in the townships at a minimum as a deterrent to blacks migrating to the cities． But it was soon evident－as shown by examples such as Crossroads－that it would be impossible to stem the tide．
The Government then em－ barked on huge production line housing programmes churning out＂matchstick＂dwellings with little character that，ac－ cording to the FCI，did nothing to inspire a community spirit．
Consequently in times of un rest，residents showed little in－ terest in protecting their premises．
$\because$＂In future，housing policy must be directed towards the establishment of stable，pros－ perous and peaceful urban com－ munities by permitting these communities to a much greater extent to solve their own hous ing problems within a more limited＂framework of control and regulation．＂the report states．
＂The FCI has found that a combination of personal initia－ tive and private resources has a significant role to play in solving the major potentially explosive housing problem for the country．＇
Outlining components for a ＂radical new approach＂＇，the FCI recommended that the pri－ vate sector should be encour－ aged to invest in＂non－white＂ housing．

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## Converters look at the share block alternative ${ }^{\mathrm{RDH}} 28.181^{(123)}$

AS THE date for the proposed - amendments to the Sectional 2. Titles Act draws near, convertents who have not already rushed in to beat the deadline will be studying a document put SU"out by the South African Property Owners Association on uosshare block schemes

But owners or converters eromight be well advised to tread softly, market sources say, lest
 -yet more legisiation provides wiven further hurdles.

The Minister of Community 5 "Development, Mr "Pen" Kotze,
f. has said he will keep a wary p.ceye on attempts to counter the
stntention of the coming - legislation.
r.w. It is still unclear what form - the amendments will take.
$\dot{\varepsilon}$. But two of the proposed amendments together are taken

monsell units

## AEA. <br> How building designs Eaffect tax allowances money must be deposited into

Property Editor
EswHE design of a building may Wusignificantly affect the amount of income tax allowance availssiable to the owner, according to ryan article in the latest issue of Apr-Businessman's Law.
cc: It cites a case decided by the 8-Cape Provincial Division of the -6minipreme Court. SIR versus AfPrican Detinning Works (Pty). of an The company concerned in os the case owned a building housoaving its manufacturing operce, ations and some offices.

From the date of its erection the building was surrounded by
concrete aprons made up of concrete panels laid on the dyi: ground, covering a big area.
, reana These served as a storage 'z'..area and helped moving the . $2 \rightarrow r a w$ materials used in $060^{n}$ manufacturing.

The aprons were extended from time to time and the issue before the court was whether the comapny was entitled to a claim the investment and annu-
"al allowances applicable to in--dustrial buildings and improvements to one of these , extensions.

The allowances are available for qualifying "buildings" and "improvements" to buildings, and the aprons had to fall into *these two categories.
"Improvements" are defined for the purposes of the tax allowances as "any extension,

## By REG RUMNEY, Property Editor

sectional title register has been opened, and no sectional title scheme will be approved as long as there is a single "protected" tenant in the building - are a stumbling block for any converter with a building on his hands which was destined for sale on sectional title.

Share block schemes, more popular in Natal than on the Reef until now, seem to provide a means of getting around this problem.
It means units in a building, or rather shares in the units, can be sold without a sectional title register being opened.
The third proposed amendment, taken to mean that no "protected" tenant can be evicted from a building, says probably not be affected. to be Gazetted been open to.

Sapoa's Mr Don Kennedy, will
He adds that Sapoa's guidelines on the application of the Share Blocks Control Act was commissioned in about March last year, when it became known that regulations affecting share block schemes were

This Act, which came into effect at the beginning of this month, has "built-in" financial controls for the protection for tenants, designed to protect them against some of the abuses these schemes have

The Act, according to the document put out by Sapoa, provides that levy fund
addition or improvements (other than repairs) to a building which is or are effected for the purpose of increasing or improving the industrial capacity of the building".
The judge who delivered the majority judgment of the court', Justice Grosskopf, decided this was not so

The original concrete aprons were not buildings or parts of a building and so the extensions to the aprons could not constitute buildings or improvements to a building.

The aprons did not form part of the fabric of the building, were not a "necessary appurtenance" to the building, and had not been "structurally integrated or otherwise physically incorporated into the building permanently, in such a way that they lost their own separate character", the article says.
The judge found that the main building would have been complete as a building even if no aprons, which were paved areas of the sort which could be constructed on any level piece of ground, had been constructed.
The aprons were not fastened to the building in any way, but even if they had been cemented to the walls, the position would no different.
However, Mr Justice Vos, in his dissenting judgment, said
the aprons were "just as much part of the factory building as a stoep is part of a house" and were an "integral part of the building",
So the extensions should have been regarded as qualifying improvements.

Businessman's Law concludes:
"By virtue of the majority judgment, however, the result of this case is that concrete aprons similar to those concerned in the case may not be factory building may not be regarded as parts of a building for the purposes of the investment and annual allowances.
"While the case may have not dealt directly with the design of a building, it suggests if only by implication - that the design of a building may have a crucial tax-planning dimension,
"It may be that if a factory is designed in such a way that when the building is erected a concrete platform or apron is incorporated around the building as an indivisible part or extension of the concrete floor of the building, the platform or apron should be regarded as part of the main building and any extensions to the platform or apron designed to increase or improve the industrial capacity of the buílding as improvements."
an account separate from the company's account.
Also, the money paid by shareholders for their "loan obligation" must be deposited in a separate trust account.

Mr Kennedy says that the traditional form of finance for share block schemes has been participation mortgage bonds and this will probably remain the case.
So, the cutback in building society mortgage bond money will probably not affect share block schemes as much as sectional title flat blocks, which depend on building society bonds.
But it must be noted that sectional title developers are considering other means of financing sales, like second bonds, as is expected to happen now in the house market.


Mr Dolf Mulier of Sanlam Properties, Johannesburg, has been promoted to Sen--iosManager, Properties.
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## will hit flat block building－Sapoa

## Property Editor

Property developers have warned that the Government＇s decision to halit the phasing out of rent control will hit the building of blocks of flats．

The executive direc－ tor of the South Afri－ can Property Owners Association，Mr Don Kennedy sard：
＂As a short－term pol－ itical measure in an
election year the move is totally understan－ dable－but it is regrettable in econom－ ic terms with regard to the provision of new rental accommoda－ tion．＂

The postponement of decontrol had obvious－ ly come about as a result of the activities of what Sapoa termed ＂irresponsible elements who have conducted their sales of flats un
der Sectional Title without any sense of social justice．＂
Mr Kennedy said it was a great pity that a small minority should have caused the Minis－ ter to make announce－ ments regarding flat sales curbs on Novem－ ber 21 last year and that he had now found himself compelled to delay the phasing out of rent control．
Mr Kennely said the decision to decontrol
came after comprehen－ sive investigations into all aspects of the issue， which had resulted in the Fouche Commission report．

This recognised that the effects of control were＂deleterious in the extreme for the housing sector．＂

And it had also re－ cognised the fact that it was not the responsi－ bility of private owners of flats to subsidise rents．

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Sectional Titles
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Parliamentary Staff
IN a heated clash in the Assembly yesterday, the Government was accused of making a belated attempt to clear up the 'mess' it had created for thousands of flat-dwellers,

Opposition speakers in the second-reading debate on the Sectional Titles Amendment Bill made it clear that they regarded the Government's handling of the whole sectional titles issues as a matter for voters to consider in the coming General Elec: tion:

Government speakers admitted that serious problems had arisen in the implementation of its legmasion, but reected opposition arsuments that blame.

All parties in the Assembly indicated that they would support the second reading of the Bill.

## 'SUICIDE'

One of the most outspoken Opposition critics of the : Government's attitude was Mr Alf Widman (PFP, Hillbrow). He told the Assembly of flatdwellers who had wanted to commit suicide and others, including thousands of pensioners and aged people, who had suffered hardships and insecurity as a result of the Government's "intransigent' attitude.
Moving the second reading of the Bill, the Minister of Community Development, Mr S F (Pen) Kotze, said the proposed legislation would quell unhealthy speculation in the flats market.
This speculation, he said, had created a 'clisaid, had created as climate of near

The Bill was aimed at:

- Delaying the abolition of rent control to a date to be fixed by the State President;

Prohibiting the sale of flat units in buildings of flat units in buildings ters had been opened: and cumper wr.........


## Parliamentary Staff

THOUSANDS of people had suffered at the leands of 'flat fat cats' because of the Government's intransigent attitude towards Sectional Title, Mr Alf Widman (PFP, Hillbrow) said in the Assembly yesterday.
Speaking in the second reading debate on the Sectional Titles Amendment Bill, Mr Widman said he was pleased the Government had now 'seen the light.'

His party had begged, pleaded and petitioned the Minister of Community Development on the matter, but to no avail all were ignored.
'UNDERSTATEMENT
To say "I told you so" would be the understatement of the year,' said Mr Widman.
He said the amendment proposed by the Minister, Mr S F (Pen) Kotze yesterday was similar to one his party had suggested during the last session of Parliament, which had been rejected.
The-PFP had circulated a petition and gathered 9400 names. This was submitted to the Minister but elicited no response. There had also been individual

Prohibiting the sale of units in buildings still subject to the Rent Con trol Act of 1976.
Mr Kotze said a situation had developed which gave unscrupulous proper ty speculators opportunities to exploit tenants.
Information received from numerous sources confirmed that this was taking place on in was ing scale ing scale.
Mr Andrew Pyper (NRP, Durban Central) said he did not believe the Bill the problems.


## Mr Alf Widman

petitions from people complaining that they could not afford deposits on their flats; being sold by Sectional Title, but alternativee accommoda tion either.

ELDERLY
Mr Tian van der Merwe (PFP, Greê Points) "agreed thatemany had suffered saldmifig damage - especially the poor and elderly Title.
'No other threat hurts as much as the threat of losing one's home, and this has been hanging over many heads for a long time,' he said.

The real problem was that there was not adequate alternative accommodation in South Africa for those who had to leave their flats.
Under the private enterprise system the State still had a 'tremendous social responsibility.'
Government speakers rejected suggestions that the proposed legislation was aimed at catching votes in the election. They said the Minister had announced the proposed measures long before
known that
there wos
wold be an election this yearize

# Sectional title Bill is 'to stop exploitation, 

HOUSE OF ASSEMBLY. The Sectional Titles Amendment Bill would quell unhealthy speculation in the flats market, which had created "a climate of near hysteria" among tenants, the Minister of Community Development, Mr Pen Kotze, said yesterday.

He was introducing the second reading debate on the Bill.
Mr Kotze said the draft legislation aimed at:

- Delaying the abolition of rent control to a date to be decided on by the State President;
- Forbidding the sale of flat units until sectional title registers had been opened; and - Prohibiting the sale of units in buildings still subject to the Rent Control Act of 1976.
A situation had developed which presented the unscrupulous with opportunities of exploiting tenants.
"Information received from
numerous sources confirms this to be taking place on an increasing scale".
Tenants were being pressurised into buying flats at unrealistic prices on terms which were all but reasonable.
As alternative accommodation was scarce and expensive, tenants often succumbed.
"Cases have been brought to my attention where tenants were afforded as little as two days to decide whether to buy the units occupied by them."
If they showed hesitation, they were threatened with eviction.
Not only the lower income groups were affected, he said.
Tenants with the means to buy their own property often entered into injudicious deeds of sale, under pressure of over zealous selling agents.
A solution to the current imbalance in the property market had to be twofold.

Every effort had to be made to stimulate the building of more houses.
The Department of Community Development had to obtain funds to clear bottlenecks in low-cost housing and the private sector had to be encouraged to provide more housing.
The sale of housing units under sectional title had done much to bring homeownership to many South Africans who would not otherwise have been able to afford it.

Development schemes in terms of the Sectional Titles Act offered prospective home owners a practical and acceptable alternative, but the present situation could not go unchecked.

During the economic recession, the demand for accommodation had dropped and there was a modest housing surplus.
The situation had since reversed.

Housing was becoming not only more expensive, but tenants were being threatened because of the large-scale conversion of old buildings to sectional title, which gave rise to abuses of the Act.
Many buyers of flats were not making investments. They had no option.
"The letting market cannot be permitted to be disrupted by the withdrawal in large numbers of units which are occupied by tenants who cannot afford to buy their own homes and for whom no alternative housing is available on demand."
The Bill before the House would protect tenants against eviction from rent-controlled flats by postponement of the abolition of rent control to a date to be determined by the State President.
Buyers of flats were often left in the dark about when sectional titles registers would be opened for them to take transfer of their properties.

They were often uncertain even that they would ever be able to take transfer.

In the interim, they had to pay high rates of interest to the sellers, with no capital redemptionn

The Bill would put an end to the practice,
" "It" will not be so easy to sell and it will discourage those who exploit the imbalance in the market, not for investment or rebuilding projects but purely: for the purpose of disposing of flat units immediately, at a high profit," the Minister said.

- Sapa: •...

In a bid to curb what many people regard as the "irresponsible approach" to sectional title, the Government is laying down a charter for this branch of the property industry.
A keypoint in in the amendments to the Sectional Titles.Act is the prohibition of sale of units before the opening of the sectionaditle register:

No developer, says the Bill, shall sell a unit in any building and ondand for which no sectional title plan has been prepared, or offer or adver tise for sale any unít or interest in this connection. .
In an another amend ment, a local authority will not be allowed to consider an application for approval of a scheme if it is "in conflict" with any proposed townplanning project.

Power : is also being givens to prohibit sectional-title, development if units in a building are subject to rent controls:

The Bill makes it plain that if the is any breach of "amendments" a developer would be guilty of an offence" and fined up to R500 (or six ' months' imprisónment). the walls

But the man himself is impressive. Even in his conservative grey suit pale blue shirt and buttoned cuffs he projects an air of quiet yet distinctive command.

Mr Justice Jan Steyn is an original. 'n Ware Afri kaner committed to the idealism of non discrimination, equal op portunity and all those other politically unpopu lar human rights that get his countrymen into such a ferment of righteous indignation.

He has just resigned from the Bench of the Cape Division of the Sup reme Court after 17 years to devote all his time to the executive directorship of the Urban Foundation.

## REMARKABLE

It is a remarkable decision - to move, at the age of 53 , from a lifetime in law to an uncertain new world of social con cern.
"One never makes derisions of that kind for one reason only," he says, with characteristic care and consideration of his words.
"Having spent four years in this position" (he was granted special leave from the Bench to head the foundation) "and having seen the potential which exists for the private sector to play a role in the processes of change taking place in South Africa, I think the challenges which this position offers are such that I could not refuse to meet them.
"The second reason is I think it important that the executive head of the foundation should indicate his personal commit. ment to the permanence of $t$ in catalyst for ahange.

## CONVINCED

"And then finally, in my contact with the black communities (with whom we work so closely), I have become convinced there is a great force for moderation and hope for peaceful evolutionary peacefin South change in South Africa towards a course which would lead us to the establishment of a more just society.
That reply is typical of Judge Steyn: reasoned, methodical, impeccably fair to all sides and naturally modest.
Even his idealism is elf-effacing. "We are part
His office is unimpressive, almost monastic in its lack of usually compulsory executive accoutrements. No heavy wooden desk No leather chairs. No

MARION DUNCAN talks to ' n ware Afrikaner, an original, committed to the establishment of a just society. Self-effacing, pragmatic, he is completely dedicated to his role as executive /28।

## The quiet dedication of an ideal

 pragmatist

## JUSTICE JAN STEYN

of society and have re sponsibilities as members of that society which are complementary to the performance of our duties as business or professional men.
" Nobody in South Africa can afford to stand on the sidelines. The issues are too important and the risks too great.'

He is the son of a Dutch Reformed predi kant and a mother who was a tireless worker for social rights. "I was brought up in surround ings where concern was a common word. My mother had a profund in fluence on my life."
He will not concede He will $n o t$ concrde
there could be any conhere could be any conflict between his personal stand and the staterl - if not sacred - principles of Afrikanerdom. "The only thing $I$ find myself in conflict with is intolerance, extremism and prejudice.
"I do not believe South Africa has gone too far
down the path towards confrontation I seriously believe there is a possibility of evolutionary change in this country.'

It would be easy to dismiss those words as the philosophy of an academic hermit. But Judge Steyn is pragmatic in his own way. and his credentials formidable.

He served as registrar to the former Chief Jus tice Mr Justice $\mathbf{N}$ Ogilvere-Thompson; practised at the Cape Ba duling the 50 s ; he took silk in 1963 and was ap pointed to the Cape Divi sion of the Supreme Court a year later.

## CONTROL

For 10 years he was chairman and president of the National Institute for ders,
Crime Prevention and Rehabilitation of Offen lers, and is an internationally noted authority on crime, its control and penal reform.
For 22 years he lectured on company law; civil procecure and criminology at the universities of Cape Town and Stellenbosch. And he was the motivating force: that establiched an Institute of Criminology at UCT in 1976
6.

He is, however, no blee rling heart liberal either. On the black conscious ness movement, for example, he has this to say: "We must all see any form of exclusive nationalism which adopts violence as its chosen tool for change as dangerous. But having listened to some havers who have gone blacks who have, gone through the process of black consciousness, perhaps it is something that has to be experienced in the process of develoning a more mature approach towards the resolution of South Africa's problems.
"I mean, the Afrikaners went through it too, you know,'

And just how many Afrikaners would admit that?
$\because$ T $0^{9} 0$




 yesterday such tenants the tenants
tion' for sull
could still be evicted eventually on a date
 ${ }^{\text {to sell them the by sectional title, from April }} 1$






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 The gure on the property market. many other factors which anticipated the boom and the which arose after the act was
passed, as no one could have ernment for the situation
which arose after the act was spractical means of doing so
It was to be found. formed of their rights but a
ipractical means of doing so Thaitland) said he agreed Mr Kent Durr (National Party
Maitland) said he Party and the Progressive should not be enforced, as
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Party and the Progressive Segregation or integration stoser race groups should be a



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# Legislation to protect 

## tenants needed-Eglin

President.
Mr Eglin asked the Minister to reconsider this provision.
He indicated the PFP would introduce an amendment to this effect when the Bill reached the committee stage in Parliament.
The position should be as ittwas before the introduction of last year's legisiation - that rentcontrol tenants could not be evicted under the Sectional Titles Act.

The legislation was also attacked. by Mr Vause Raw, Leader of the New Republic Party, who said many had been evicted from their flats illegally because they had been unaware of their rights.
He had fought unsuccessfully to ensure that notices to tenants to vacate their flats included sections setting out their rights to protection under the law.

The Government had last year turned down his
suggestions that lessees with incomes below the statutory figure should have been made aware the eviction notices did not apply to them.
The then Minister of Community Development had turned down the suggestion because the subject had been widely covered in the media.
"But thousands of oldage pensioners cannot afford to spend R6 a month on newspapers out of their R97 pension," he said.

Mr Kent Durr (MP; Maitland) told the Assem. bly the official Opposition had indulged in massive smear campaigns regarding the Sectional Titles Act, and this had confused the public.

He said it had been necessary for the Governmet to take strong action to protect people from abuse of the Act. This protection had been forthcoming, as it always had been and always would be.

## 'Flats exploitation

## Political Staff

THE ASSEMBLY - The Minister of Community Development, Mr Kotze, told the Assembly yesterday the Sectional Titles Amendment Bill would stop malpractices and "a stampede of exploitation" by property speculators.

But he could not agree to having the Bill applied retrospectively.
The aim of the Bill was to close loopholes in existing legislation. Until now people could do virtually anything as far as the
selling of dwelling units under Sectional Titles was concerned.
In terms of the Bill the abolition of rent control would be delayed to a date to be fixed by the State President.
This meant buyers of sectional title flats still under rent control would no longer be able to evict occupiers from April 1 this year, as provided for in legislation passed last year.

Although the Minister was adamant the Bill could not be applied retrospectively, he hinted

## will be stopped'

later in his speech this might be considered if "swindling on a large scale". continued.
Earlier Mr Colin Eglin (PFP, Sea Point) had asked the Minister what would happen to people who had purchased flats in good faith and now found they could not fulfil their contracts because of the proposed legislation.
A spokesman for the South African Property Owners Association had said after a meeting with the Minister he believed the Bill would be retros-
pective, Mr Eglin said.
Replying, the minister said it would be unfair to declare contracts invalid if they had been concluded under existing law.
If the Bill were to be made retrospective it would burden the Govern ment with "tremendous problems."
People who had entered into contracts under exist ing law should continue to meet their contractua obligations.
The second reading o the Bill was passed witr the support of all parties in the Assembly.

## ACKNOMRIKGENTS

This survey would not have ber.n $\Gamma \mathrm{C}$ encouragement of many people jn bc Dr Guy Daynes was the medical supat
when the project was first surgert

Before leaving for the mranakei I of the Brompton llospital. Dr Kled South African Tuberculosis Study
Dr and Mrs Levonshire not only mad Dr and Mrs Devonshire not only mag
but also provided me with a grant hospital and lent me a Land Rover. Mrs Va and Mrs Dazana were inciefa:
I owe them a particular debt: for: I owe them a particular debt for
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HOUSF OF ASSEMBLY－ The Sectional Titles Amend－ ment Bill was described as a ＂Rescue operation on the part of the Government＇＂by Mr Co－ lin Eglin（PFP Sea Point） yesterday．

Speating in the Second Read－ ing debate on the Bill he said the Government was jointly re－ sponsible for the housing posi－ tion．It should have forseen the present situation．
The PFP and other bodies had warned repeatedly that this would happen，he said．

Thousands of tenants were living in a state of insecurity and the Minister should specify a date on which rent control would be abolished．

Mr Eglin said that in Novem－ ber last year the Minister had issted a warning to people who abused sectional titles．He asked how many sectional title schemes had been registered since then．

He also asked what would happen to people who，in good faith，had bought units under sectional title．
＂We want a categoric state－ ment from the Minister wheth－ er or not this（the prohibition of sale of units brfore the open－ ing of a sectional title regtster） will he retrospective．＂

Certain rent controlled units would be decontrolled but the Minister should say under what circumstances this would be done and in which way tenants would be protected．
＂The right to occupy a home should not depend on the whims of the Minister，nor should peo－ ples＇security of tenure，＂ Mr Eglin said．

Replying to the Second Read－ ing debate on the Bill，the Min－ ister of Community Develop－ ment，Mr Pen Kotze，said no tenants of rent controlled flats or any protected tenants hadd
lost their dwellings due to the Sectional Titles Act．

He also made it clear that the legislation would not be ret－ rospertive－－－if it were there would he total chaos，he said．

The aim of the legtsation was to close vacuums which existed in the principal Act．Up till now people could virtually do anything as far as the sell－ ing of dwelling units under sec． tional titles was concerned．

Irregular practices，as well as swindling，would now be stopped as a result of the provi－ sions of the Bill．

Mr Kotze said it would be unfair to dieclare nud and void sectional title contracts entered into without the opening of a register since this had been legal．The existing Act had made this possible．
＂How can I penalise people who acted within the lav？＂

The Government，he said， had made its position clear on the phasing－out of rent－control， namely that it would not con－ sider proceeding with it until the housing situation returned to normal．

Once this occurred，the frow－ ernment would consult Parlia－ ment on the matter．
Mr Kotze said that anyone who had lost hls flat had heen threatened or harrassed out of it by unscrupulous developers or agents and not because of the Sectional Titles Act．

The relevant clause aflowing buyers of Sectional Title flats to evict occupiers protected un－ der the Rent Control Act would have come into effect only on April 1 this year．
＂The fact is that the Act never came into effect，＂he said．＂Right until today，no－ body has had the right to evict a single tenant．＂

When the Minister previously responsible for the legislation，
the former Minister of Justice， Mr Alwyn Schlebusch，brought the Sectional Titles Act in the House it was done to remove an annmaly．
＇Any man who buys his own house may cuict the tenant in order to occupy it．This is not the case with flats and the act was aimed at rectifying this anomaly．
＂It is an anomaly which we cannot live with forever and it will still have to be removed one day．＂

When the Act was passed last year the property market was not what it was now and the Government had placed some trust in the good faith of devel－ opers not to exploit the situation．

It was also considered unlike－ ly that the older type of build． ing to which rent control was applicable，would be an attrac－ tive proposition for sales under sectional title．

But＂reckless speculators and agents＂who had splashed a littie paint about and done nothing constructive to develop the properties．had exploited the housing situation which had undergone a radical change in the rast twelve months，he said．

Mr Kotze admttted that the Opposition had warned strongly against possible exploitation last year but，as the member for False Bay，Mr J T Alber－ iyn，had pointed out，the Oppo－ sition might have been better connected with or better in－ formed by the ruthless ele－ ments responsible for the exploitation．

There had however，also been a number of Government members concerned by possible exploitation and for that reason the Minister had been persuad－ ed at the time to postpone for a vear the effective date for lift－ ing of rent control．－Sapa．

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TiParlamentary Staff Theminister of Community De elelopment, Mr Pen Kotze, told the Assembly yesterday that the Sectional Tittes Amendment Bill would ${ }^{2}$ thtop malpractices afthe stampede of exploitation by property speculators.
"But fie" sald he could not" agree to having the Bill applied retrospectively.
Replying to the second reading debate on the Bill, the Minister said there would be 'total chaos' in the flats. industry if the proposed legislation were to be made retrospective.
The aim of the Bill was to close loopholes in the existing legislation.

DELAYED
' In terms of the Bill, the abolition of rent control would be delayed to a date to be fixen by the Stáse President.
This neant that buyers: of settional title flats still unden rent control would no longer be able to evict occupier from April 1 this year as provided for in Tegislation passed last yeat ar and
A Although the Minister was adamant that the Bill could not be applied recoud not be applied relater. in this speech that this $w$ might be considered if rswipding on a large scate continued.
Eärliers Mrat Colin Eglini (PEP', Seaf Point) had askedre the Minister what would happen to people whot bad purchased flats Hho waith and now foun that they couid not fulfil thêir contracts be cause ' of '. the' proposed legislation.
A: spakesman for the Soưthe African Property Owiners' Association: had saidzafter ar meeting with
the Minister that he believed the Bill would be retrospective, Mrictin said.

Mr Eglin asked what would be the position of people who had already started purchasing flats on an instalment basis and who: hàd: already paid deposits:
Would such deeds of sale remain valid aria would the buyers be re quired to continue paying instalments on a scheme which in terms of the Bill, could never, be registered?

THREATENED
Mr Eglin said there were many buyers who were in this position. What were their rights? he asked

Replying, the Minister said it would be unfair to declare contracts invalid if they had been: conicluded under the existing lay.
If the Bill were to be made retrospective $3 t$ would burden the Goverpment with tremerdous problems.'
Cases where people hat been threatened into buyt ing flats with their savings and now found they coinld not evict protected tenants would be considered on merit.
The Minister said he had sympathy for such cases and would niot have a 'heartless' : attitude. His department would so ont of tits way to try to have flats made available for the real owners-
But people who hd entered into contracts"uner "the existing "law should "continue to meet their contractual obligations.
The second reading of the Bill was passed with the support of aly parties.

## SECTIONAL TITLE <br> blunderbuss

Government has duly converted its threats against the sectional title (ST) market into draft legislation. And so far it looks like a can of worms.

Within days of the publication of the Sectional Title Amendment Bill last week, a top-level Sapoa delegation had arrived in Cape Town to put its case to Community Development Minister Pen Kotze.
The parties met on Monday and Kotze is said to be considering the representations. Sapoa, understandably, won't elaborate at this stage for fear of prejudicing its case. Whatever concessions may be forthcoming, however, the message is clear there is to be a complete ban on the sale of rent-controlled flats of all kinds.
But, worse than this, there is also a strong possibility that all flat sales in unregistered blocks over the last two years are to be declared void. Experts have analysed the Bill closely' and can draw no other conclusion.
The ramifications are enormous. Thousands of flats have been sold in that time and now it appears that buyers and sellers will have the right to resile. Worst hit will be buyers, who will have to pay substantial premiums if they have to renegotiate later on.
This clause is hopefully being reconsidered. For everyone's sake, it should be expunged.
Complicating the issue is the new Sale of Land Bill (Property, January 30), which will also have a major influence on the sectional market. Putting the two Bills together, the following picture emerges: $\square$ Future sectional units and those under construction when the new Act is gazetted may be sold before the opening of a register (Sectional Title Bill). But sellers will not be entitled to accept deposits unless the money is guaranteed by a bank, building society or financial institution. Alternatively, deposits will have to remain in agents' trust accounts until the register is open (Sale of Land Bill).

- Existing uncontrolled buildings cannot be sold before a register is open. And if they contain controlled units by virtue of occupation by protected tenants, they will not qualify for a register.
- Controlled buildings (first occupied before October 24 1949) cannot be sold or registered.
And then, of course, Parliament's decision last year to repeal Section 39 (1) of the ST Act on April 1 thiș, year will be delayed indefinitely. Repeal would have allowed buyers to move into the controlled flats they purchased.
This decision alone is causing hardship
for many who have bought in anticipation of taking occupation. Sitting tenants, on the other hand, will be delighted.
The opening of registers is central to the mechanics of the new control. And the responsibility for ensuring that the official will is carried out will fall on the local authorities.


Sectional flats . . . reluctant topic for the general election

Up to now they have had to ensure that sectional plans did not conflict with town planning schemes. Once the new Bill is through, they will also have to ascertain whether "any premises" in the building are subject to rent control. As all pre-1949 stock is still controlled - and will remain so despite earlier Government assurances - applications from this source will be easy to process, and turn down.
But what of flats first occupied between October 241949 and May 30 1966? These properties have been de-controlled as part of the official programme, but many of them contain protected tenants in individual units. Such flats remain controlled.
As many tenants do not even know their own rights, municipalities are going to have a job on their hands. They will also have to turn down applications if the "developer" has sold a unit in an unregistered block within two years prior to the application date.
The upshot is that many local authorities are already turning down applications on any pretext while waiting for the dust to settle.

The effect of the two-year backdating of
the restriction isn't hard to see. Without a register, or the possibility of getting one, transfer cannot be given. Most contracts provide an out on that basis alone.
But the new Bill goes further. It specifically voids contracts made before the opening of a register and provides for compensation both ways - including a payment to buyers of $12 \%$ interest on the money outlaid.
Small wonder that property owners are edgy and hoping that a lot of the restrictions will be jettisoned on the way to the statute book. With a general election coming up, those hopes are looking a little forlorn.

# New Bill tames sectional title $\operatorname{le}_{6 / 2 / 8 /}^{R / 2}$ wild-catters <br>  

## By REG RUMNEY Property Editor

THE Sectional Titles Amendment Bill will hit "wild-catter" sectional title developers, according to the South African Property Owners Association.

But it will also hold up many if not most, good sectional title schemes, according to Mr Don Kennedy, Sap's executive director, who explained yesterday what the Bill would mean.

The Bill provides in its first clause that local authorities will not approve sectional title schemes if:

The scheme is in conflict with the approved town planring scheme.

- There is anyone in the building still subject to the Rent Control Act - a protected tenant. Protected tenants are those who earn under a certain specified amount a month and who occupied a flat in the building at the time it was decontrolled.
-The developer has within two years before sold flats without preparing a sectional title plan - that is on descripdion or inspection of the flat.
This is designed, Mr Kennedy says, to protect prospective flat buyers against converters who have taken buyers for a ride by, for instance, selling flats with garages when in fact the garages have not been available.

The converter would have, Mr Kennedy surmises, copies of the deed of sale giving proof that a sectional title plan had been prepared and provided to the buyer.
Professional converters would have made a commitment to the opening of sectional title register, would have sold on a sectional title plan and would not be affected by this clause.
The second clause prohibits the sale of units in a sectional title scheme before the section al titleregisteris open; : This clause applies only to existing buildings mo to
"The provisions . . . shall not apply in respect of any building which is erected after the date of commencement of the Sectonal Titles Amendment Act, 1981, or in the process of being erected at that date."

No unit can be advertised for sale unless a sectional title register has been opened.

Any contract of purchase and sale made before a sectional title plan has been prepared will be void.

So if the seller did not sell on a sectional title plan, all sales are cancelled.

The buyer can then claim any money paid to the converter and the converter can claim payment for the use of the property - occupational rent - as well as compensation for damage to the property.

The buyer can also claim interest at $12 \%$ for money paid under the now-void contract.

And he can claim reasonable compensation for any expenses incurred by him, with or with out the consent of the developer for the preservation of the property.

He can also claim compensa ton for improvements made to the property with the explicit or implicit consent of the developer
The Bill provides for a fine of up to R500 (or six months' imprisonment) or both for conravening its provisions.

It also postpones the deletion of Section 39 (1) from the Sectonal Titles Act. This was due to be scrapped on April 1 this year, but the deletion is postponed to a date to be fixed by the State President
The deletion would have put owners of rent-controlled flats
on the same basis as owners of rent-controlled houses.
They would have beer fable, from April 1, to give the occupant three months' notice if they intended to occupy the flat for their own use.
Mr Kennedy says most good sales of good sectional title schemes will be delayed by the presence of protected tenants in converted buildings. ' :
However, Sapo welcomes the announcement by the Minister of Community Development, Mr S F 'Pen" Kotze, that he' will consider any case of hardship.

This will give some relief to converters, and will also protech the home buyer - for ${ }_{1}$ instance, a flat buyer who was expecting to be able to take occupation of a rent-controlled flat three months after April 1 ;
Sapoa also welcomes the use of executive powers instead of long-term measures which, Mr Kennedy says, are unneccesary as the Minister already has other powers. It is happy with the Minister's statement that he will continue to phase out rent control
One implication of the Bill seems to be that if a converter who has been selling flats with ${ }^{2}$ ? out preparing a sectional title plan, and whose sales are now invalid, decides to comply with the provisions, he will have to wait two years before he can: reapply to a local authority for the opening of a sectional title st register.

So he will have to be finn- - ) cially strong enough to ride out two years of owning a building before he can start selling again.
Opposition was
right on fats,
Govt concedes

Political Staff THE ASSEMBLX - The Govermment has made some remartable admis. sions this week about its own failure to prevent misery for thqusands of flat-dwellers who had bean ruthlessly exploited and victimised.
In riffect it has adminemi that opposition warnings had turned out to be right
The Government has now come with a "rescue operation," in the words of the official Opposition, but peren this cannot undo. the ham already done by the sectional titles debacle.

All the credit for openIv admitting the government's disistrous arror of jurgment and the failure of its legislation to prevent aross mapres. tices, must go to the new Minister of Community Deselopment, Mr Kot Ce.

## THREATS

During the long debate on the Sectional Titles Amendment Bill Mr Kotze admitued that:
0 Contrary io Government expectations, spectlators had descended on older blocks of flats occupred to a large.extent by pensioners and poover people
G These blocks were bonght relatively cheaply and were then sold up to
fire times - at high prices. Today they conbained exponsive sectiona titles umits.
W) Fats were sold and

cleposils obtaned without plans lox stheh senemes hating heren eubmitted to the muntiotipat amborties. This. too. was allowed by the law as 11 stood.

* 'ilfr threat used agatust flat temants wis agnatist int tenants was
"lbay youn flat or you will he evicted." Mr Kotze admitted that under the existing law it was not exllogat to do this.


## DLBACLE

"Tiney (the speculators) could (legally) do anything under the sum be* form sactional tithos were refistered. That "is why say I canmol uncoramble this egg." 3 Hr Kotze said.

The [ail] hofure the A. sembly was aimed at prevending "this kind of swindleng and malpractice."

But what the Bill will not do is to compensate victines of the sectional titles debacle for injus-
tices and losses suffered nutil now, and for the mantil now, and for the
misery. insecurity and tragedies into which they were plungef

In an obvious bid to save face for the Governinent. Nationalist speakers argued that the government could not have foreseen that all this would happen. Circumstances had changed since the "evicion clause" was passed lant year for lift. ing remainimg rent contro from April 1 this year, they said.

Not so, retored Mr Col in Eglin (PIP Sea Point).

## EVIDENCE

As long ago as 1977, he said, the Fouche Commis sion had shown that the cheaper and older apartmonts were occupied by elterly people of scant means - and that 119000 families would be affec ied.

Opposition speakers had inundated the rovernment with indisputable evidence that the Government had known and had been warned weal in advance.

And the Assembly was told of a petition signed by nearly 10000 people which the Government had ignoted when if went nhead with tis "eviction clause" last year.
said Mr Iglim: "They (the Government members) are all responsible, every one of them, not jant the Ambassador to the Court of St lames's (Mr Marais Stecn, former Minister of Communty Development)."



prohibit the sale of units in certain buildings before the opening of a sectional title register and to provide for the date of commencement of a certain provision to be fixed by the State President by proclamation and for inciden. tal matters:

1. Section 4 of the Sectional Titles Act 1971, is hereby amended by the substitution for sub-section (6) of the following subsection:
(6) The local authority shall not consider an application for the approval of a scheme:
(a) Unless it is satisfied that such scheme is not in conflict with any proposed or approved town planning scheme;
(b) If any premises in the building comprised in the said scheme are subject to rent control in terms of the Rent Con. trol Act, 1976;

## Aci

(c) If the developer has, in the period of two years immediately preceding the date on which the application is submitted to the local authority, committed an act which, if it were not for the provisions of subsection (2) of section 8A would have constituted the sale of a unit or an interest in respect of the building and land comprised in the said scheme contrary to the provisions of subsection (1) (a) of that section.
2. The following section is hereby inserted in the Sectional Titles Act 1971, after section 8:
(ii) compensation for any damage caused to that property by the purchaser or any person for whose acts or ommissions the purchaser is delictually liable;
(b) the purchaser may in addition claim from the developer

## Inierest

(i) interest at 12 percent per annum on any payment made under the contract from the date of payment to the date of recovery thereof and
((ii) reasonable compensation for any expenses incurred by him with or without the authority of the developer for the preservation of that property or in respect of any improvements which enhance the market value of that property and which were effected by him with the express or implied consent of the developer.
(4) A developer who commits an act, which if it were not for the provision of subsection (2) would have constituted the sale of a unit or an interest contrary to the provisions of paragraph (a) of subseation (1) or who contravenes the provisions of paragraph (b) of subsection (1) shall be guilty of an offence and qiable on conviction to a fine not exceeding R500 or to imprisonment for a period not exceeding six months or to both such fine and such imprisonment. In this section "sell" includes to sell subject to a suspensive condition or to exchange or to dispose of for any consideration whatsoever.

## Schemss

Bill to amend the Sectional Titles Act, 1971, so as to further determine the circumstances in which applications for approval of development schemes shall not be considered by local authorities and to

## the changes

## Property Editor

THE Sectional Titles Amendment Bill was given its third reading in Parliament this week with the support of the Opposition. It was introduced by Minister of Community Development and State Auxliary Services Pen Potze and is designed to defeat moves to exploit deficiences in the old Act.
The Bill has been welcomed by Colin Eglin, official Opposition spokesman on Community Development matters, who said that he and his colleagues of the Housing Group of the Progressive Federal Party are studying the many practical implications of the Bill.

He said he was naturally pleased that after many months of work and argument the Opposition had managed to persuade the Government that its attitude to certain aspects of rent control and sectional titles was wrong and that these were causing serious difficulties to many people living in our cities.

In order to help all people involved in sectional title developments, Tribune Property today publishes the Sectional Title Amendment Bill as read a first time:
(1) No developer shall:
(a) sell any unit in respect of any building and land or any interest purporting to be a proposed unit in respect of a building and land for which no sectional plan has been prepared;
(b) offer or advertise for sale unit or interest referred to in paragraph (a) unless a sectional title register has been opened in respect of that building and land.
(2) Any contract of purchase and sale concluded contrary to the provisions of subsection (1) (a) shall be void.
(3) A developer and any purchaser who has performed partially or fully under a contract of purchase and sale which is void under subsection (2) shall be entitled to reclaim from the other party what he has performed under the contract, and
(a) the developer may in addition claim from the purchaser
(i) reasonable compensation for the use that the purchaser may have had under such contract of the property in ques. of the property in question

## Provisions

(6) The provisions this section shall not ateri in respect of any buidit. which is erected after it date of commencement oi the Sectional Titie Amendment Act, 1981; in in the process of wotio erected at that date."
(3) Section 2 of the Se: ional Titles Amendmet: Act 1980 is hereby ariciza ed by the substitution fius subsection (2) of 21. following subsection:
"(2) Subsection s ( ${ }^{2}$ shall come into operatió on April 1, 1981, a rlat:fixed by the State Presi dint hy proclamation : the Gazette."



## Rent boarols



## By SUE DENNY

OFFICIALS of the Department of Community Development held discussions at the weekend with chairmen of the vatious rent boutrds on amendments to the Sectional Titte Act

This sas disclosed by the Director-derneral for Communi ty Development, Mr Louis Fouche, who said his depart ment had "explained the implications of, and offered guidance on, the new legislation".
The talks followed a warning in 1'arliament on Friday by the Minister of Community Development. Mr Pen Kotze, that he wonld not hesitate to remmpose rent control on the premises of unscrupulous landlords should they forec tenants to quit through victintisation.
Speaking during the Third Reading Debate on the Sectional Title Amemadment Bill, Mr Kotze said irregularities that had occurred in sectional titles in the past were partly the result of "vacums" in the principal Act, and these would now be plugged
In a Sunday newspaper interview yesterday, Mr Kotze denied there was a shortage of flats in dohannesburg.

But Johannesburg estate agents contest this. They say there are not enough flats to meet present demand
Mr Simon Chilchik, city councillor and MPC for Hillbrow, commented yesterday: "It is quite obvious the Minister has not been in contact with the Johannesburg local authority, becanse if he was, he would know that Johannesburg is going to need 5000 housing units
over the next five years to meet the present, across theboard housing demands
"I agree with the estate agents completely - people who are being given notice are told by estate agents themselves that there is no suitable alternative accommodation.
"Therefore there seems to be a conflict between the evidence the Minister has before him and the realities of the situation."
Mr Chilchik said the waiting Jist for Johannesburg council housing schemes had risen from 100 to 600 in the past five months. and more applications were anticipated
"The huildings that might have a few vacancies are buildings that should be condemned, and are unfit for human occupation".
As the Sectional Title Amendment Bill was read a third time on Friday, the Association of Chambers of Commerce telexed a last-ditch ap peal to Mr Kotze for changes to the new legislation, Property Editor MEG RIMNEY reports

Assocom said one section of the Rill was unfair to owners of rent-controlled properties.

Another had a retrospective effect and discriminated against property owners who might have sold units in the last two years, expecting to get a sectional title register.
Section 4 (6)b of the Bill would inhibit the phasing ont of rent-control and "unfairly prejudices the owners of rent-controlled premises", Assocom said in its message.
This section prohibits Iocal authorities approving sectional
title schemes if any flat in the building is still rent-controlled - in other words has a "protected" tenant.

Assocom said it favoured the eventual abolition of rent control and said if hardships were experinced by certain categories of old-age pensioners it was the State's obligation and not that of landlords to help them.
And Section 4 (6)c, Assocom said, "has a retrospective effect as it discriminates against property owners who may have sold units in good faith in anticipation of embarking on a sectional title developement during the past two years".
Section 4 (6)c prohibits local authorities approving a sectional title scheme if, within two years before the application for approval, the developer sold any unit "for which no sectional title plan has been prepared"

This has been taken to mean that if the developer did not prepare a sectional title plan. and sold units in the building on inspection or description of the unt only, the sale is void.
Assocom says in the telex: "The Minister did warn developers of his intentions towards the end of 1980, and in view of that fact it is respectfully suggested that the two-year time period mentioned in this subsection be reduced to six months.'

It would be difficult, Assocom said, for local authorities to determine if any application for a sectional title scheme fell within the provisions of this sub-section.


## 発 By REG RUMNEY

Property Editor
THE provisions of the Sectional Title Amendment Bill are not retrospective, according to Mr Alf Widman, MP for Hillbrow
He was commenting yesterday on last week's eleventhhour appeal by the Association of Chambers of Commerce to the Minister of Community Development, Mr Pen Kotze, to change the legislation.

In its appeal, Assocom criticised Section 4 (6)c of the Bill, which, it said, ${ }^{6}$ has a retrospective effect; as it discriminates against property owners who may have sold units in who may haith in anticipation of embarking on a sectional title development during the past two years".
Speaking from Cape Town yesterday, Mr Widman told the Rand Daily Mail that this sec-
tion of the Bill was not retrospective in effect.
Section 4 (6)c, in effect, prohibits the local authority from granting sectional titlé register if the developer has, two years before the application for register, sold units on sectional title "for which no sectional plan has been prepared".

The exact wording of the section is: "If the developer has, in the period of two years immediately preceding the date on which the application is submitted to the local authority, committed an act which if it were not for the provisions of subsection (2) of section 8A, would have constituted the sale of a. unit or an interest in respect of the building and land comprised in the said scheme contrary to the provisions of subsection (1)at of the section".

Subsection (2) cancels any sale made in contravention of
(1)a, which prohibits the developer from selling on sectional title without having prepared a plan.

Mr: Widman said this only applied to sectional title sales concluded after the date of promulgation of the Act.

However applications for sectional title register still pending might be subject to the new legislation if not passed by the date of promulgation.
Mr Widman added he had asked the Minister to appoint a commission of inquiry to look into:

- Tenant protection on a permanent basis:
- A form of tax relief and concessions to encourage developers to build and provide accomodation at reasonable rentals;
- Conversion to sectional title on leasehold properties; - Exemption for existing buildings - in special cases - from the law which prohibits buildings in contravention of town planning schemes being converted to sectional title.

He had also challenged the Minister to attend a tenants' meeting in Hillbrow on any Saturday, to meet tenants and 11 ten to their problems, grievances and tales of harassment.

- See Page 15

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and Mike Dory
Homeowners and terants Homeowners and terants
are in for a bad yuar．
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houses and flats rimen before the end of the year．Johannesburs economists blame the so cinties and ther＂mones wismande be the seond bond rateros in 12 monthes． The president of the To Rage 3．Col 7
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Pobltical Stafi

THE ASSEMBLX，－Only 19\％is of tenants in the 37 wo titlo registered under sectionaty Min had moved Communtiy nevelapm： ment，Mr Pierro Cronje，sildi？ yesterday．

Replying to Opposition cride ism that sectional title tegisk tinn had led to ond ard pore people being victimtued and pojeted he sain there weg nothers ing wrong with sectional titlos．－4 What vas vrong was thet a， few unscruputous peaple misy used the legislation，and then Government cloced lime monor holes at the ardies posenthe opportunity．
ITe snid that up to the end of hast monih， 1617 sectional titho． retiomor her been ragietered： involving 37012 fiats

O1 thase，\％7w hat hoett bought by the tonants and s． forther $9 \%$ vere available for reletting to the existing tenants．
＂This means that $81 \%$ of 4 ？ monle living in thoes hats wrea prot disturbed．lunt could stay on Mr Cromie sid．
on，＂Mr wome had meved out The 10 ben raplaced w peote had bern replarn．lef rosiden－ who lath，in turn，wheth contd be flled．
He repented the Govern：－ ment＇s intertion of haling the phasing out of rent，cration wime there was a balance botw for the s
flats．
flats． Mr Cronje praised the edtail－ lishment of sectional tithes ents chabling young people to buy their own houses，as bringing stability into netrhat on Eiging？ and as a da
house prices．
Io belioved the rocent in． creace in property prices riond tave been sithl sharper if tyin 37 0no flats had net ben ave． able for purchage on cextamel title．

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leave some of their money behind to give buyers a chance of obtaining bonds

But agents see no sign of a return to the slump of the mid-Seventies. Accommodation of all kinds is at a premium and stock shortages remain a problem in the major urban areas.
On top of that, replacement costs continue to soar in the wake of rampant increases in building costs which hit an annualised $30 \%$ during December.

Johannesburg's Eskel Jawitz dismisses suggestions that buyers should hold back as "irresponsible." He concedes that the market may be coming off the top, especially for more expensive stock. He says it could come down by anything from $5 \%$ to $15 \%$.

Middle and lower range properties, on the other hand, will fall no more than $5 \%$, he predicts.

So the basic problem is a lack of bond money. It's common cause by now that building societies are energetically canvassing for deposits in the money market. But their loan commitment continues to fall and will do so for several months yet.

The October/December quarter of 1980 netted R 445 m in new money, which was $12,5 \%$ up on the corresponding three months of last year. As prices have risen some $40 \%$ across the board in that time, it is obviously not enough to meet demand. Hence the new interest in alternative
 Although the house market, there are signs everywhere that the slide is under way.
Terms deed of sale, which disappeared as a marketing tool while the building societies remained so flush, is being pushed again. The grey market in coilateral security and second bonds is getting back into gear and sellers are having to

inancing.
The new-homes market is running into similar problems. It's ironical, but inevitable, says Schachat Cullum's Blair Ewing, that labour and material bottlenecks confront builders at times of high demand. But this year, he says, the problem could lie more in long waits for bonds.
The effect of the material and labour crunch is clearly shown in the official statistics. Some $42 \%$ of all residential plans passed last year never got off the ground. The previous year the dropout rate was only $25 \%$.

During 1980, plans for 35000 new dwellings were passed. Only 20000 were completed. This was $18 \%$ up on 1979, but came nowhere near meeting demand.

So the way the market sees it, there will be similar hassles this year. If labour and material constraints recede, mortgage problems won't.
Still, most agents put a brave front on it and insist that it all adds up to no more than a hiccup in the graph. Yet prices do have a habit of falling back more severely when society funds get tight. Only brave men will bet that it won't happen again.

At Groote Schuur, general outpatient attendan since 1973. The number $i$ (most likely) or suggesting that the Day liosp, responsibility for much post-operative physio ments. The number of diabetic patients also declined. At Red Cross, the total number of fulness of the data here) with special clinic;
 The Groote Schuur Hospital staff report reduce resulting from the existence of the Day Hospit The attendances at Day Hospitals are shown in appears that it took nearly 2 years to educate about the new role of the Day Hospitals. Sincl number of attendances has increased rapidly number of Day Hospitals has inced $-75 \%$ of the patients now seen at 1 pitals are 'Coloured'. Some of these patients previously attended outpatients departments, sc previously have not received medical treatment ignorance or poverty or may have consulted a d often, and others might have been attenaing pri care has declined, owing to the cheapness and $F$
professional help.

## Alan Cooper，Property Editor

THE contentious sectional title legislation passed this month will not be re－examined by a select committee but there is hope that some of its blocking effect on develop－ ment may be relaxed．

The Director－General of the Department of Com－ munity Development，Mr L Fouche，said：＂There is no
6 immediate possibility of a Parliamentary Select Com－ 2Y7 mittee being appointed to examine legislation affect－ ing sectional title develop－ ment．

The Sectional Title Amendment Bill has only recently passed through its stages in Parliament，he said．＇We have no intention at this stage to reconsider any of its provisions and
hence there is no imme－ diate need for the setting
O］up of a Select Committe to examine any of the legislation．＇
$\overline{\partial Z I}$ During the second read－ ing of the Bill a suggestion was made in Pariament that a Select Committee be appointed to examine the ontrovisial legislation contained in it．
Mr Fouche explained that his department had only last year taken over control of sectional title legislation．It was in the care of the Department of Justice before．
He said there was in existence an informal com－ mittee set up to examine sectional title legislation

It had operated on behalf of the Department of Jus－ tice and would continue for his department

The Sectional Titles Amendment Bill 1981 has brought criticism from de－ velopers，estate agents and individual flat buyers and praise from rentcontrolled tenants．
The last stage of rent control，due in April，has been frozen，giving respite to tenants of controlled blocks who feared their flats would be converted to sectional title and sold．
The most significant provision in the Bill speci－ fies that no flats in a scheme may be sold if

## IN CANADA

Donald Lee Pan of Multitrust Estates is now in Canada on a study tour． He will visit Calgary and Vancouver to examine ancouver techniques in resi－ selling techniquer commercial and industrial property．

Multitrust Estates have now moved into larger offices，at 387 Lansdowne Road to cope with in－ creased business．The firm now has 12 sales staff．
there are any＂protected tenants＇，those with low incomes，in the building． It also specifies that sectional title units may not be sold until a regis－ ter is opened．
Buyers of rent－controlled flats who expected to take occupation from April 1， as was the case before this Bill was passed，now find they cannot evict．the tenant and move in．The date of occupation was postponed indefinitely．

The Bill had brought sectional title development virtually to a standstill． However，it is understood that the department will respect all concluded transactions even if there is a＇protected＇tenant＇in the block．
This will be possible by decontrolling that parti－ cular flat and giving the ＇protected＇tenant some guarantee of a long lease． In this way the rest of the flats will be able to be sold legally．
But this move will be permitted on merit only， for it is the intention of the Bill to stop selling of flats for speculative pur－ poses to the detriment of tenants．

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MR COLIN EGLIN, PFP MP for Sea Point, who has been running, rent control clinics in his constituency, here sets out the points which most frequently arise during clinic sessions.

Weekend Argus advises tenants to cut out his article and keep it as a quick and pasy reference to your rights.
1 Newer buildings occupied after May 311966 have never been rent controlled. Older buildings first occupied before October 211949 are still subject to rent control
2 The following buildings have been decontrolled:
Dates when building first occupied
January 1 1960-May 311966
January 1 1955-wDecember 311959
October 21 1949-December 311954
Date of decontrol
April 1978
May 1980
3 Even if a building, for example, a black of flats, has been decontrolled, a flat within that building remains rent controlled provided:
(i) The person occupying the flat on thie date the building was decontrolled had a monthly income of less than R300 (single): or R540. (married);
(ii) the person continues to occupy that flat;
(iii) the person's monthly income has not risen above R360 (single) or R650 (married).
4 In rent controlled premises - whether these be pre-October 1949 blocks of flats or a flat where rent control continues because it is occupied by a tenant qualifying in 3 above - the tenant has the following-protections:
(i) The basis for calculating the rental is laid down in the Rent Act. Should a tenant dispute the rental he is being asked to pay he can make representations to the Rent Board, which will determine the rental.
(ii) The tenant cannot be evicted from his flat provided he does not default in the payment of his rent. The law which would have allowed tenants to be evicted after April 1981 has been repealed. This protection from eviction applies to tenants in rent controlled flats whether or not the fiats are sold by sectional title:
5 If a flat is not rent controlled there is no special protection for the tenant, even if the tenant is a protection for the tensioner or qualifies for assistance under the Housing Act because his monthly income is less than R360 (single) or R650 (married).
6 In future it will be illegal for anyone to sell or offer flats under sectional title unless the sectional title scheme has been registered - and the titlectional title scheme will not be able to be sectional title scheme will not blats in the block, are rent controlled.
7. How long will flats remain rent controlled? While the Minister can lift rent control on specific flats, he has given the following assurances:
(i) He does not contemplate any further phasing out of rent control at this stage;
(ii) That rent control for people-sing rent controlled flats who have monthly incomes of less than R360 (single) or R650 (married) will continue 'for as long as he can see into the future.'
8 What happens if you bought a flat under sectional title genuinely believing you could get occupation after April 11981 and you now find you cannot get occupation? The Minister has said that he would


THE shortage of land and houses for the oloured housebuyer in Cape Town is now at crisis proportions, with prices soaring beyond levels reached in white:areas. With few new areas being opened up, there seems little hope of meeting this shortage.

Would lie : housebuyers are 'facing: a double' prod lem, this growing shortage of land and houses to buy andtthe itioghtening up


There ista tremendous shontage; riof land and, houses" fordethe coloured people in scape Town, said Mr Bill :van Zyl of Steer: and Co.': 'We are now resorting to subdividing plets.
'Prices of u' to R15000 for plots ate not unusual, fā higher than compar ableqplotsinthote areas:
'We have found that, because of the scarcity of plots people have peen, keeping .them for speculation which has again sentif pricessup.' .

House pricess were also ${ }^{4}$ soathing. One rimousetio was sold three times in a year and', its price rose by: R8000.
sThe: femand for "coloured" land is far exceeding the supply, said. Mr,B.F.H Keersemaker of: Westprop Estates. HIs firmi sells' 'in Athlone, Grassy Park and Heathfield among other apeas. Vacant plots of about


 money fadsenistyaffes tedehandpurchases
Reople buyyng hand have tor put down one thind sand obtain a two thids bond tit the plot is saý 66000 the buyer hias" tot Iot Wof honeytor find and thengthere mis the gisk of
not obtaining a bond for the balance.
'Despite this', the 'rush to buy land is phenomenal.. One agent of ours received 40 calls for one plot the morning after:lhe adventised it.'
Houses were also going up sharply in" price. "In Penlyn Estate most houses were tabout R25000 with the average sale R20'000 to R25000. There were estate which was "very popular.
Móst coloured people preferred to buy a plot
some at R75000 in that and plan house but' he had found that there was reluctance among builders to take on a house below R30 000.
Salanies chave-increased. that is; true, but not by that much to be able to afford to build at that price.' he sadded.
'There' was little new land being opened up for coloured .. home . buying. New developments. were some distance out of the city centre. after May 31, 1966, have never been rent controlled. Older buildings first occupied before October 21, 1949, are still subject to rent control.
2. The following buildings have been decontrolled:
Dates when building first occupied are followed by
date of decontrol brackets:
Jan 21960 - May 311965 (Arpil 1978); Jan 11955 - Dec 311959 (April 1979): Oct 211949 - Dec 311954 (May 1980).
3. Even if a building, for example a block of flats, has been decontrolled a particular flat within that building remains rent controlled provided:(I)

The person occupying the flat on the date the building was decontrolled had a monthly income of less than R300 (single or R540 (married).
(II) The person continues to occupy that flat,
(III) The person's monthly
income has not risen above R360 (single) or R650 (married).
4. In rent-controlled


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## control and

premises - whether linese be pre-October 1949 block of flats or a particular filat where rent control continues because it is occupied by a tenant qualifying in 3. above the tenant has the follow ing protections:
The basis for calcurating the rental is laid down in the Rents Act. Should a tenant dispute the rental
he is being asked to pay he can make representations to the Rent Board which will determine the rental.
(ii) The tenant-cannot be evicted from his flat prom vided he does not default 5 in the payment of his rent. The law which would have allowed tenants to be evicted
after April 1981 has been repealed. This protection from eviction applies to tenants in rent-controlled flats whether or not the fiats are sold by sectional title.

If a flat is not rent-controlled there is no special protection for the tenant, even if the tenant is a pensioner or qualifies for
assistance under the Housing Act because his monthily income is less than R360 (single) or R650 (married).
In such a non-rentcontrolled flat the right of the tenant to occupy and tife right of the owner to give a tenant notice to vacate is governed by the terms of the lease between the tenant and the owner.
If there is no lease but the tenant pays his rental monthly, the "owner can give him one month's notice to vacate. "This notice to vacate can be given whethier or not the flat has been sold under a sectional title soheme.

## SECTIONAL TITLE

6. In future, it win be illegal for anyone to sell or offer flats under sectional title unless the sectional title scheme has been registered - and the sectional titite schemie will not be able to be régistered if the block of flats or any :individual flats in the block are rent controlled.
7. Howlong will flats remain rent controlled?
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8. What reppens lf one bought a flat minder sectional . fitles genuinely - believing that one could get - occupation after Apdte 1981; and one now tinds ome canot have oc: cupation?
The Minister Has, stated he
would try to assist stich persons.
aiv advice is to write to the Minister of Community: Development stating details of your case and your predicament. If you. send your letter to me will see chat it is forwarded to the Minister and that it is followed up in due course.
9. Could one or two renticontrolled flats in abolock prevent a sectional titte: scheme from berng registered, thereby block. ing the whole scheme?

In-tarms of the outa nawtret: could block the seneme But again the Minist has sad he would try assist in resolving such an impasse.

My advice for persons quiring the ministers assistance is as above" contact the Minister of Community Development: without delay.
10. Remember the Rent
 people who are protecter: under the Rents Aot (ie who live in renteon triolled flats), and thet Department of cor munity developmentor thiére to assist 4 enple with monthly incomes of. less than R360 (single) me R650 (married) - wha quâlify for assistance under the Housing Act $\%$
The offices of the Red Board and of the Depart ment $\because$ of Community Development in Durban are in Johin Ross House. Phone Durban 376421 ziou in Cape Townate atita new Customs frowe tre: 211110:"
11. Should you redutte. additional a assistitater wa advice please contact mes. through: The Sea Prointe Aduice Centre, 20 . Medical Centre, Kiout Roda, Sear Point Gata Town.


## Stäff Reporter

THE desperate situation in back housing was the result of planned, ordered and leg islated oppression, according to an article in the latest edition of "Sash", the Black Sash magazine.
The article, by Miss Jacqueline Williams, a community worker for Diakonia, an agency involved in social action in black townships and in creating white awareness, focuses on three areas in Natal which cover a spectrum of housing concerns:
This broad spectrum of housing issues requires a just and humane response throughout the country, she says
"Unless the structures of our society are changed, situa tions such ass' these will not disappear - they are the result of planned, ordered and legisiated oppression," Richmond Farm the first area she deats with', is a squatter area situated northwest of Durban.
Official responses to Richniond

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都, squatting. Statements taken , from squatters awaiting triWrals indicated the majority se withad been living in Richmond Wharm for more than five b y years
mochatsworth, a number of aresidents': organisations had thome together to form one W, body, the Chatsworth HousWing Action Committee, she said.
the establishment of the committee was a direct response to the price set by the Durban City Council for the sale of sub-economic houses in Chatsworth.
fiat tworth is an Indian area south of Durban. The implementation of the Group Areas Act required the estabibishment of an area to Howse-the thousands of peobile resettled from communities elsewhere.
the security that people had hidd intheir:settied commun-
titites:was lost with their entorced move and they were forced to meet payments they had never contemplatted, Miss. Williams says.
anid although there are a large number of white owned farms in the district, many belong to absentee tandindords who use the farms chiefly as labour reserves for other commercial farms fnthe Natal midlands
Thesperwhelming majority of Whe black population knewnot Thethet home othe the thio district sher says motso vas eviction got under way an 24969 in the area. Tenants 3xwho resisted moving were prosecuted and forced out of 6their homes by bulldozers 4 and hut-burning.
That was 10 years ago. Today Whè people are still there devastated by by series of deadly 'faction fights' between clans competing for the inadequate resources."
But labour tenancy has not ended in Weenen. Both farmers and tenants have clung to it; and despite its prohibition, it continues to operate under - different guises . throughout the district, Miss Williams says.

RAND DAILY MAIL, Thursday, March 12, 1981


MALPRACTICES by individual developers' and estate agents had compelled the Government to introduce the recent amendments to the Sectional Titles Act, the Director-General and Community Development and State Auxiliary Services, Mr Louis Fouche, said yesterday.
Speaking at the Pretoria Press Club, he said the original Act of 1973 had laid down steps Act of 1973 had before the sale or transfer of sectional title units.
Among other requirements, local authorities had to approve a sectional title scheme and a register had to be opened by the Registrar of Deeds.
In practice, however, a minority of agents and developers had assumed the right to deal in these flats before the formalities had been completed.
Mr Fouche listed some of the malpractices. He said offenders selling flat units on a large scale had:

- Victimised tenants, including
the elderly and less well off,
into buying or vacating flats;
- Given notice to tenants on
behalf of the buyers of these units.
Mr Fouche said the situation that had developed over sectional title was similar to one
involving unproclaimed stands; several years ago.
Then, thousands of buyers lost money because developers ${ }^{3}$ could not meet their promises. Many buyers of sectional, title units had lost financially: or had been misled by somes developers, resilting in the Government's intervention.
In terms of the new legislation, from February 25 flats could no longer be advertised for sale or sold unless a register had been opened.

Sales contracts entered into ${ }^{2 \times 2 \times s}$ after this date which did not comply with the new restrictions would be invalid.
Mr Fouche said rent control, which was due to be piased out mimsem $^{2}$ completely on April 1 , would be retained for the time being. But ${ }^{3}$. only about $4 \%$ of all flats were ${ }^{\circ}$ still subject to these controls.
The onus rested on developers and agents to prove to local ${ }_{\%}$ authorities that there were no flats under rent control in a particular block before they could sell the units.
He said Transvaal sales accounted for about half of the ${ }_{37} 612$ sectional title units sold. since 1973. So far, 19702 flats in!' 833 'schemes had been sold in the province. There had been the province.
17224 registered transfers.

## mass housing 123 FM Standards balriier

The deep ideological rift in the Nationalist Party is nowhere better highlighted than in the ongoing clash between Piet Koornhof's Department of Co-operation and Development and Pen Kotze's Department of Community Development concerning their differing approaches to solving SA's criti-
cal housing problem.
These approaches reflect differing philosophical stances regarding the granting of reasonable rights to blacks in urban
areas. areas.
Whereas Koornhof's department has indicated a willingness to test innovative and experimental housing strategies in places like Inanda, Steiloop, Khutsong and Kroonstad, Kotze's department has stuck rigidly to conventional and generally inap-
propriate solutions.

These seemingly irreconcilable differences are particularly serious as Secretary for Community Development Louis Fouche controls the purse strings for all subsidised housing projects, including those undertaken by Co-operation and Development.
Community Development's National Housing Fund is the prime source of money for urban subsidised housing. Two statutory bodies determine the distribution of finance for new housing from this fund - the National Housing Board which controls white, coloured and Asian housing. and the Board of Housing for blacks. which controls low-income black urban housing. Black housing in the "homelands" is financed through grants awarded by the Treasury to the Department of Cooperation and Development or to various development agencies.
According to Paul Andrew, of UCT's Urban Problems Research Unit: "Fouche is obstructing a reasonable and affordable solution to SA's housing problem by the imposition of conventional housing solutions. He has taken a consistent public stand against incremental and core housing projects which are acceptable internationally and throughout the Third World.
"The essential difference between the two approaches to the housing problem is that one is progressive, the other retrogressive. Fouche's approach is concerned with centralised control where a centralised bureaucracy makes top-down decisions for all concerned
"Koornhof's approach is positive and more progressive. It is concerned with a decentralisation of control, grassroots planning and a process of real community development. Were this not marred by apartheid bigotry. it is part of an international movement which transcends political ideology."
Members of the private sector also allege that Fouche is inhibiting a solution to the housing problem when private sector goodwill and money are available to embark on realistic strategies. With a current backlog of 300000 dwelling units for blacks and 4 m dwelling units required by the end of the century, the country can't afford rigid thinking on housing matters, they say.
Recently, proposals submitted by the Federated Chamber of Industries ( FCl ) to the Economic Advisory Council (EAC) recommending a major rethinking of housing policy were accepted in principle. Once again, the implementation of these principles is being blocked by the attitude of the Department of Community Development which has set up a committee of inquiry, the Louw Committee, to investigate aspects of low-income housing.
Says FCI's Arthur Hammond-Tooke: "A re-appraisal is not occurring despite acceptance by the EAC. The fundamental question is, does Fouche's investigation go far enough to constitute a fundamental

## rethink?

Adds Andrew: "Reports of the Department of Community Development are of ten misleading. In this year's departmentthe impression that he is attempts to give dable housing that he is providing afformaintains people will inly the people. He their income for occupying or $5 \%$ of houses provided by hisying or renting fact. this only accounts for construt. In costs and doesn't account for construction municipal services which seldom cost of to less than R15-R20, monh seldom amoun earner earning R100/month will pay aboue 20"; of his income."
The FCl suggests that an additional R300m he allocated to arcelerate the pace of housing development in SA subject to certain stipulations: that the ambect to
not simply extended to tract-buit simply extended to large-scale conon schernes nousorporating sut be spent home improvement. self-build andes of help. It states: "The privaild and selfindicated a willingness private sector has more fully in thagness to involve itself so, however the housing process. To do financial adjustments are required in ensuring a more private with principles tated approach to the satisfactione orienmunity development needs of comcountry.. .

# Black homes plan being thwarted' <br> ness sources point to a state- <br> solution to the housing crisis, 

By STEVEN FRIEDMAN BUSINESS proposals aimed at "revolutionising' official policy towards black housing and arguing for mass "self-help" housing schemes are being blocked by the Department of Community Development, business sources claim.
But the Director-General of Community Development, Mr
Louis Fouche, yesterday denied
his department "had said a final no" to the proposals which are aimed "at overcoming the massive white, coloured and Asian housing backlog.

He said the department was waiting for the report of a Government committee on alterna tive housing for squatters, before taking a final decision.

Büt Mr Fouche criticised one of the central aspects of the proposals - that "core housing", and "site and service" schemes be introduced - and confirmed that his department would not finance such schemes at present.

The proposals were submitted by the Federated Chamber of Industries to the Prime Minister's Economic Advisory Council (EAC) last year.
According: to business sources, they were approved in general terms by the EAC and have official support in other quarters.
${ }^{4}$ However, the' Department of Community Development controls the money allocated to black housing, they said, and its opposition is sufficient to thwart the proposals. They also say the department's opposition to the scheme is likely to be raised again at the next EAC meeting.

As evidence of official support for a new approach, busi-
ment by the Prime Minister after the EAC meeting, which said the "traditional" approach to black housing was inadequate. The director-general of Co-operation and Development, Mr J H T Mills', made a similar statement recently.

They also point to warnings by Soweto's planning chief, Mr Louis Rive, that he would resign if "meaningful progress" on black housing was not made by the end of the year, and argue that he was expressing his frustration with the slow progress in implementing selfithelp housing.
The FCI argued at the EAC meeting against two "fallacies" in official housing policy: that "self-help housing is an essentially small-scale solution and can have no impact on the housing problem" and that private financing cannot be mobilised for low-cost housing through institutions such as building societies.

It argues for a break from the "traditional" approach to black housing towards one which would guarantee home ownership and the introduction of a market mechanism in low cost housing, rather than the present system in which this housing is provided and controlled by the State.
It aiso backs "core housing", in which a basic house could be improved by black families as their resources improve, and "site and service" schemes, in which the authorities lay on water, sewage, building materials and so on, and allow black, coloured and Asian householders to build their own homes.
Some' experts see this approach as the only long-term
and say that houses built along these lines are of high quality.

Key recommendations advocated by the FCI are.

- That township development be "deregulated" to allow home ownership, encourage self-build projects and home improvement schemes "on a community participation basis";
- Restrictions on self-employment and job creation by township dwellès should be lifted, particularly as they affect housing;
- A "free market" in low cost housing should be opened;
- The tax allowance available to business for investing in housing for workers should be raised to R5 000 .
- The authorities should change the "institutional structure" governing urban communities to encourage greater community participation in planning and development.

Mr Fouche said his department had no objection to selfhelp housing. But "core" and "site and service" housing could be "inferior housing".
He said this sort of housing would not effect the savings its supporters claimed: "When this was allowed in the 1950s, it simply created squatter shanties. It cost us millions to clear up the moss."

He added, however, that the department would reassess its attitude to this type of housing after the Louw Committee report on alternative housing.
"If you are going to go into something like this, you have to be very careful it is done properly. That's why we are doing a thorough study. Once we have done this, we will make a final decision," Mr Fouche said.
ing municipal building by＊ laws．
The draft takes up 158 pages of small print in the Government Gazette and the public is being allowed four months in which to comment．
＇The greatest thing that has happened to the build－ ing industry in $^{-1}$ a long time＇was the reaction of BIFSA＇s executive direc－

According to Mr L Sis－ son，director of the Master Builders Association in the Peninsula，a circular the Peninsula，a circular
had been sent out to adl members requesting them to study，the document and to submit any comments through the ，national federation of the MBA．He said the document would come up for discussion at the association＇s．next meeting．











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Staff Reporters

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and plans to buy or build, or
Rifampicin expenditure
菅 $0_{0}^{0}$. alone is but $1 / 10$ th or, $1 / 20$ th,
品 demand.
"The possible outcome may be two-fold - prospective home-owners may decide to postpone their plans to build/buy, or they may accept more modest dwellings.
In his speech at a con. ference on inflation, Mr Horwood cited the better use of manpower as one of the Government's steps in combating infla. tion. This would be achieved through. improved training and education.

Mr Brian Kantor of the University of Cape Town's school of economics told the conference: "The Government alone carries the responsibility for maintaining the, value of currency
Firms must earn as high a profit level as possible and households must earn as high a rate of return for their savings as possible.
"Rising prices can only be eliminated by the monetary and fiscal authorities controlling total demand. The effective way of achieving this is to limit the increase in the supply of money," Mr Kantor said.

Bureau, or the Administration of Coloured Affairs, the
figures here quoted are from our own survey (Table 3). The highest earning was R242 per month.

The lowest earning was R 43 per month. 0
$\begin{aligned} \text { Rl } 368 \quad n 12 & \text { normal } 60 \text { day quota of Rifampicir } \\ \text { If one assumes that the national production effort } & \text { cost, not just a drug bill alone, } \\ \text { by one man is his earning power then, on a calculated average } & \text { i.e. a figure less than either o }\end{aligned}$ Despite the lack of
building society funds and
the rise in interest rates,
building activity was ex-
pected to increase this
year.
"It should be kept in
mind that this demand has reached historically high levels and that no easing in the demand is expected until the end of i981, at the earliest," the survey stated.
With lucrative interest rates available elsewhere, it was difficult to see how


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## Political Staff

THE chief Opposition spokesman on community development and housing, Mr Colin Eglin, today welcomed Mr' Pen Kotze's warning against sectional titles malpractices aimed at pushing/tenants out of their flats.

Mr Kotze, : the (Minister of Community Develop. mont, warned last/ night that swift action would be taken against persons responsible for such 'unlawful and unacceptable practices'.

Mr, Eglin said today he had recently made reprosentations ; to the Minister when it came to his (Mr Eglin's) notice that certain property speculators; through their agents, were flouting the provisons of the amended Sectional Titles Act.

## ? RESPONSIBLE

Tenants had `been put under pressure to purchase options at fixed prices prior to the opening of a sectional titles register:
"I have' found that the vast majority of building owners have responded in a responsible and understanding way to the recent amendments to the Sectional Titles Act,' Mr Eglin said.
Where I can I have helped and will help them as well as buyers of sectonal titles units and tenants with problems which may arise out of the various . amendments the Act.
But $I$ cannot sit back and watch tenants being harassed or the property market thrown into a new state of tension by un
$\qquad$
scrupulous speculators who flout the law?
The law had 'been designed to bring order to the sectional title's property market and to protect tenants from being harassed or pressurised.
'In the interest of all concerned I ask that serouse attention be paid to the Minister's latest warning, $\mathrm{Mr}^{\prime}$ Eglin said.
$122^{\text {Report }}$, ${ }^{2}$ Esterhuyse, $\frac{122}{T o w n}$.) George's Street, Cape
'People pushed out of flats' - Page 13.
$\qquad$


## BY SEAN O'CONNOR City Editor

A HOME costing R20 000 today would cost more than six times as muçich -about R125.000- by the titirn of the century if the rise in, building costs was $10 \%$ a year, the Johannesburg City Council has been told.
Recently, however, bullding costs had been rising by about $25 \%$ a year.
IL this rate continued unchecked, a R20000 home woulle cost about R1:400 000 by the year 2000, Mr Christopher Newton Thompson; the city courcillor for Parktown North Dunkeld and Rosebank, Said this;week.
However, he believed it was unlikely that the rise in buildling costs would drop to an average $10 \%$ a year from now until the end of the century.
Mr. Newton Thompson disclosed these figures when he urged : the city's management committee to investigate ways to alleviate Johannesburg's growing housing crisis.
He led a Progressive Federal
Party motion calling on the council to resolve that its present housing programme was inadequate to meet the needs of the city. It was defeated.
He said that two years ago there were many vacant hous ling units in some of the council's, housing estates for whites,
"but since then the sttuation has changed dramiatically for the worse",
This was mainly because of the upturn in the economy and ficreased immigration from Zimbabwe and Europe, he said.
He said that there were 749 white and 4597 coloured families on the houstng department's waiting list.
Dealing with the difficulty which lower income groups and young married couples had in acquiring homes,"Mr Newton Thompson said he believed that the only practical approach to the problem was "a system of housing finance where the monthly repayment on a housIng loan or mortgage bond is coupled to the rate of inflation and increase as the fricome o the hin use purchas:er increases":
On the standards of council housing, he said he did not believe there was scope for reducing the size of tiouses in coloured estates, but believed changes should be made in white housing specifications.
'It seems' wrong that servants' quarters and garages should ever be included in houses in a council-administered estate," he said. "In.our planining for future schemes, especially those for whites, believe we must use higher housing densities,"

# Govt rent 

By REG RUMNEY Property Editor THE Government has been challenged to announce its intentions on rent control.

It has also been called on to impose rent control on buildings -- whether they were controlled before or not - where tenants are being victimised.
Mr Alf Widman, the Progressive Federal Party MP for Hillbrow, yesterday challenged the Government to say if it would continue to phase out rent control after the elections.
He was commenting on a threat by the Minister of Community Development, Mr S F "Pen" Kotze, of action against those who contravene the provisions of the Sectional Titles Act.
But property men and politicians have pointed out that the real issue is rent control
They also say the Minister should have acted before this by imposing rent control on owners who abuse the law.
Mr Widman said PFp
spokesmen had long urged the
Minister to impose, or reim- challen
control
pose, rent control on buildings in which tenants were beng victimised. This is a power the Minister has always had.
Mr Widman accused Mr Kotze of "bolting the stable door after the horse had bolted". and that his statement had been spurred by the coming elections.
Had the Minister listened to the urgings of the PFP, said Mr Widman, he would have acted against unscrupulous land lords before this Nevertheless he said, "I will support Mr Kotze in any measure protect ing tenants'
All rent control has been phased out, except on buildings built on or before October 20. 1949. To decontrol these build. ings, Mr Kotze now had to repeal the Rent Control Act itself.
Mr Widman sald there had been an indication that the Government would look at coninuing decontrol
He challenged Mr Kotze to say whether the Government would complete the final phas ing out of rent control after the
election.
Mr Don Kennedy, of the SA Property Owners Association (Sapoa), said yesterday: 'The issue at stake is, of course, not sectional title but rent control. The two issues have become confused because of the pecuhar nature of the Sectional Titles Amendment Act passed earlier this year.
"The purpose of rent control is to keep market rentals below market value, and the effect of such legislation has become even more offensive since the Government has dedicated itself to the spirit of the free market system and its intention to move away from subsidies.
"What rent control does is to compel owners of flats to subsidise tenants. It is a bad law and the natural reaction is abuse.' Speaking personally, he said that he regretted that the Minister had not imposed rent control on erring landlords before
The Minister should make an example of a landowner who is abusing the law - good or bad - by placing his building under rent control. plans

However, this should onty be done in the case of victimisation or persecution of tenants.

Mr Simon Chilchik, PFP councillor for Hillbrow, said the only protection tenants had was the power of the Minister to impose rent control
There were certain protections against abuses in the Sectional Titles Act, he said, but these were in terms of rent control, and since only buildings built in 1949 or before were still rent-controlled, a minimum number of flat tenants about $4 \%$ - were protected.
Also, the Sectional Titles Amendment Act, which contained protection for tenants whose buildings were converted for sectional title selling, was not retrospective.

- Tenants who live in buildings which were rent controlled may have protection, as "protected tenants", if they earn under a certain amount - R650 for couples, and R300 for single people - and were occupying flats in the building at the time it was decontrolled.
s schizophrenic and one epileptic, whilst two patients originally classified




RAND DAILY MAIL, Wednesday, April 15, 1981

## 200000 backlog in black homés

MARITZBURG than 200000 housing units for blacks, Indians and coloureds, according to figures released in Maritzburg yesterday.
Mr B A van der Vyfer, chairman of the Committee of Inquiry into alleged operating losses on housing, estimates that the Department of Community Develópment and State Auxiliary Services will have to provide about 42000 dweilling units a year to try to eliminate the backlog in five years. This will cost the State about R420million.
Mr Van der Vyfer, who was addressing the annual meeting and seminar of the Institute of Municipal Treasurers and Accountants, said that apart from the backlog, the annual housing needs of all race groups was 54630 units - estimated cost: R565-million.
"Accordingly, to meet the annual need and decrease the backlog, about 96000 houses will have to be built at a cost of R985-million."
He said the department had set itself a minimum goal of .40000 houses'a year, but there was concern that this would not be achieved easily.
"Building costs are increasing - by $20 \%$ a year, while the Idepartment's budget does not increase by the same percentage."
Mr Van der Vyfer said the State was not prepared to accept inferior types of housing - such as site-and-service
schemes - for the lower and middie-income groups.

Though acceptable methods would have to be found to provide cheaper housing, he said, experience had shown that infe: rior forms of housing were, in fact, an expensive type and not acceptable to present-day standards.

It was also becoming clearer that it was not a practical proposition for the Government sector to meet the demand for housing on its own.

It should be borne in mind, he added, that sub-economic housing, especially for the coloured community, should be regarded as an emergency measure - and for this reason costs had to be kept as low as possible.
"Much criticism has been levelled at the department for this type of accommodation. . I think it would only be fair to keep in mind that it is the policy of the Government that the tenant or purchaser must be able to afford the monthly rental or instalment.
"Many of the families now housed in sub-economic dwellings are people who were taken out of the most appalling slum conditions, and furthermore, who do not earn sufficient to be : able to afford much by way of rental.
"If a family is provided with a house it cannot afford, it is, in fact, not provided with a service but with a disservice," said Mr Van der Vyfer. 'Sapa.

PIETERMARITZBURG South Africa faces a backlog of more than 200000 houses for the black, Indian and coloured communities, according to figures released at the seminar here yesterday.
Mr B.A. van der Vyfer, chairman of the Committee of Inquiry into Alleged Operating Losses on Housing, estimated that the Department of Community Development and State Auxiliary Services would have to provide roughly 42000 dwelling units annually to try to eliminate this backlog within five years.
This would cost the state in the region of R420 million.
Mr Van der Vyfer,
addressing the annual meeting and seminar of the Institute of Municipal Treasurers and Accountants, said that in addition to the backlog, the annual housing needs of all race groups were 54630 units at an estimated expenditure of $\mathbf{R} 564,9$ million.
"Accordingly, in order o meet the annual need and to decrease the backlog, about 96000 houses .will have to be built at a cost of R985 million," he said.
Mr Van der Vyfer said the Department had set itself a minimum goal of 40000 houses a year
"Building costs are increasing by 20 per cent a year while the department's budget does
not increase by the same percentage and the present trend of limiting government expenditure seriously influences the department's annual vote.

For the 1981-1982 financial year the capital available for housing projects after deduction of all losses will barely be enough to cover current obligation," Mr Mr Van der Vyfer said.

He said the state was not prepared to accept inferior forms of housing, like site and service schemes, for lower and middle income groups.
"The private sector will definitely have to make a arger contribution," he said. - SAPA.

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# s＇Act sha out exploiters 



Public outcry over unscrupulous Jeans
amendment forced the Government to protect tenants but Government to act on an had an adverse effect on the market generally
The amendment has
shatine desired effect of who hoped the exploiters who hoped to make money out of séctional－titie con－ version without considera－ tion for protected tenants， but，in many instances tenants will find them－ selves worse off．
${ }^{M r}$ Bill Vipond，director of National Aeceptances in charge of property mat
 ue Bu！p！e！as ters，says that the：amend－ ment，has had the unfortu－ nate consequence of per－ petuating an already per－ fair situation where disen－ chanted landlords are compelled to support
uen 6 болаб se Len $\operatorname{\text {OSAMAq}000}$山оч נпер дем әs．

## hortage of floats．

＂From the landlord＇s point of view，＂says Mr Vipond in the latest issue of National Acceptances News and Views，＂an al ready much－eroded asset is likely to deteriorate further because the property，has a zero yield and in many cases runs at a loss．
＂Marketing of his property will be severely restricted，because of lack of buyers．＂

Tenants，under the cir－ cumstances，could well find their flats more run－ down，and where they might have been able to buy the flat before as a ＂hedge against before as a hedge against inflation， rising rentals and for se．







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Community Development Minister Pen Kotze has virtually put paid to any hopes that developers will be tempted back to the flat rental market. Cynically ignoring the tacit understanding between landiords and his predecessors, he has slapped rent control on a post-May 1966 block of flats and sent the market into a cold sweat.

No residential building is now safe from rent control. And early intelligence from his meeting with Sapoa representatives suggests that he is not prepared to undertake that he won't use his draconian powers of control again.

Rent-control effectively stopped on May 31 1966. Previous ministers suggested, at least implicitly, that new buildings would be safe. Obviously, they're not, because the Minister is using powers of control which no one expected him to make use of.

Developers are already hard put to see margins in flats-to-let in an uncontrolled market. The latest development looks like scaring them off for ever.

Small wonder that Sapoa officials spent most of Tuesday in what amounts to emergency session. No statement was immediately available, but Rent Control committee chairman Nigel Mandy summed it all up in five words: "The consequences will be alarming."
And what "crime" did the affected owner commit? He raised the rent of modern, two-bedroomed flats in upmarket Lyndhurst from R200 to R300 a month hardly profiteering.
But that's not the real issue. The irony is that at a time when government has been phasing out rent control, it has acted against a block that was never subject to a determination:
JH Isaacs's Errol Friedman points out that developers in today's market would be looking for returns of around $13 \%-14 \%$. Taking account of the rapidly rising cost structure, rentals of R300 a month would give him something between $71 / 2 \%-9 \%$ on capital. Even that's too much for the Minister.

But the money market, Friedman notes, is offering up to $13 \%$ on gilts. Clearly, therefore, flat development is a non-starter, even allowing for long-term growth.

With rent control, of course, there's unlikely to be any growth. The old formula of $81 / 2 \%$ of property value still applies. So do the arguments about how to base value.

Only weeks ago, government was being exhorted to grant tax concessions to encourage developers to build flats to rent. Instead of a carrot, it has produced the big
stick
If Kotze expects the private sector to help out in this sector from now on, he can forget it.


## Rent control an ${ }^{(2)}$  <br> Chief Reporter <br> spector had no powers to negoti

RENT control was "immoral in concept and, with the passage of time, increasingly evil in effect", Mr Don Kennedy, execu tive director of the South African Property Owners' Association (Sapoa), said in Cape Town yesterday.
He was speaking at the annual meeting of the Cape Western Region of Sapoa.

After referring to the action last month of the Minister of Community Development, Mr Pen Kotze, in placing two buildings, one in Johannesburg and the other in Pretoria, under rent control, Mr Kennedy said he wanted to make Sapoa's position on rent control quite clear.
"First, it is an economic abhorrence for the state to force the private provider of housing to subsidize anybody whatsoever, and secondly that the longer rent control is in effect the more vicious do its sociological consequences become."

## Guidelines

Mr Kennedy said he hoped to see Mr Kotze in the next few days, and would be reporting back '"particularly on the hoped-for guidelines on acceptable rent increases"

He reminded members of Sapoa that the Rents Act empowered a rent inspector to investigate any complaint whether a building was under rent control or not, but the in-
ate on behalf of the minister
"I advise those of you who own rent-controlled flats to co operate with rent inspectors who, as I well know, have helped a great deal to defuse spurious complaints since phasing-out was introduced.
"Neediess to say, when it comes to applications to your rent board for increases, the new valuations which you present will be, or are likely to be, met with resistance.
"I wish you.good progress in this matter and-ask members to inform me if they do not getfair treatment."

## Only objective

Mr Kennedy said the only objective of rent control was to keep rentals below market levels, and that the application of rent control to some buildings "and the threat thereof potentially to all dwellings" tended to suppress all rentals.
"Clearly, the risk of low or negative yield will continue to repel investment in a product which can be placed under price control. Suppressed rental yield and the construction of new blocks of flats are totally incompatible, in the absence of measures to close the gap.'

- Mr Kennedy said the problem of the needy "should rest on the broad shoulders of the Minister of Health, Welfare and Pensions".
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CAPE TOWN - The exe cutive director of the South African Property Owners' Association (Sapa) said in Cape Town yeterday that rent control was "immoral in concept and, with the passage of time, increasingly evil in effect,'
Mr Don Kennedy was speaking at the amual meeting of the Cape western region of Sapoa.

Referring to the action last month of the Minister of Community Develon. ment, Mr Pen Kotze, in placing two buildings, one in Johannesburg and the
other in Pretoria, under rent control, Mr Kennedy said he wanted to make Sapoa's position on rent control quite clear:
"It is' an economic abhorrence for the State to force the private provider of housing to subsidise anybody whatsoever'. The longer rent control is in effect, the more vicious do its sociological consequences become."
Mr Kennedy hopes to \% see Mr Kotze in the next few days and is to report back "particularly on the hoped-for guidelines on acceptable rent increases. ${ }^{\prime \prime}$ - Sapa. $\because$.

## On <br> RENTS ROO 123 <br> Out of control?

Sapor is still trying to sort out governmint thinking on rent control. President Ger Hugo saw Minister Pen Kotze on the issue again this week.

But Kotze's decision to act against a block of flats which was never subject to control begs many questions.

Ray Hardy, a joint shareholder in the company which owns the building, Renilan, outlines the background.

During October 1980, he received a call from a Rent Board inspector, who said he had received complaints from some of the tenants in Reneilan about a recent rent increase from R200 to R300, effective from November 1980. The inspector demanded that the increase be limited to R50 and Hardy said he would consult the owner. But he pointed out to the inspector, who was unaware of the fact, that the building had never been subject to control.

The inspector returned a few days later, again insisting that the rent should be increased to only R250. On neither occasion did the inspector ask to see the company's books, nor was Hardy requested to justify the increase. The inspector refused to give details of the complaints and made it clear that Hardy would be denied a hearing by the regional representative of Community Development.

Over six $\cdot$ months later, Hardy received the first communication from the Minister, a copy of the Government Gazette
which promulgated rent control over the building and a covering letter. The Gazette was dated April 24 1980, five days before $t_{t}$ e general election.

The exercising of such powers raises several important issues.
Firstly, if the Minister was so concorned at the excessiveness of the increase, why did he wait six months before imposing control? Why were the draconian powers under Section 52 delegated to an inspector instead of the appropriate rent board?

In his press statement on April 23 this year, Kotze said rent control would be "reimposed" on the building because negotiations with the owner had failed to bring rents down to "satisfactory" levels. How could control be reimposed on an uncontrolled block? And do the two visits by an inspector constitute negotiations? How did the inspector determine that R250 was a reasonable rent without even consuiting with the owner?
Also, is the Minister aware that the flats are modern duplexes, in excellent condition, and that nine out of the 16 occupants earn more than R1 200 a month? Does he know that nine of the existing occupants signed their leases after the increased rentals became operafive, and obviously found the rent acceptable?

A further question: why did the Minister impose control with effect from November 11980 with the rent at R300, instead of pegging it at the old figure of R200? Tenants will obviously be preju-
diced at any rent board enquiry.
Does the Minister, in fact, have any
personal knowledge of the case at all?


# Horwood frowns Horwood frowns: on rent controll ${ }^{(123)}$ <br> By REG RUMNEY <br> has been difficult to phase out <br> "This is basicaly due to the 

Property Editor
THE Minister of Finance, Mr Horwood, gave a clear indication yesterday that the Government thinks rent control counter-productive.

Expressing a personal view. Mr Horwood said he thought rent control exacerbated the problem of the shortage of rented housing.

He was speaking at the opening of the Star Homes Festival in Sandton

Mr Horwood asked rhetorically whether South Africans had not perhaps become used to too luxurious a standard of housing.

On the controversial issue of aid to would-be homeowners he intimated that the Government was seriously considering whether to make mortgagebond interest payments taxdeductible.

The question lad been referred to the Standing Commission on Tax Policy, he said
"Rising construction costs have hrought ahout a situation in which not onlyh the lower income groups, but to an extent also the middle-income groups. are finding it difficult to meet the cost of housing financed at market-determined interest rates.

It is for this reason that it
rent control.'

Hosting the opening, Mr Philip Sceales, chairman of the United Building Society, which together with the Buchner together with the Buchner group of companies developed Lonehill, said it was sobering in the light of inflation to see what housing cost today.
He used Lonehill as an example. The amount required by the local authority for endowment monev. the provision of essential services and roads amounted to R3-million for the first 248 stands - nearly R12 000 a stand.
This was in line with the experience of the UBS nationally.

Another R5-million would be required for services to another 393 stands in Lonehill

Mr Sceales spoke of building societies' problems in attract ing money.
"Building societies all over the world face an increasing problem in an ever more competitive and sophisticated money market of raising the funds necessary for home finance.

The results of a survey published by the Standard Bank last week indicated that in South Africa the building societies are receiving an everdiminishing proportion of the public's total savings.
fact that being non-profit-mak ing institutions they are not able to offer an equity invest ment to a world which piaces a premium on equity investment against a backgronind of worldwide intlation

The Building Societies Act had been amended to provide for property development corporations, whose aim was to provide low-cost and mediumcost housing "and yet at the same time to afford the building society the opportunity to enjoy some participation in the profit to be derived by the developer from the finance provided by the building society"
At Lonehill the UBS had takon a $51 \%$ share in the development of the first 119 sectional title units.



## Friction ${ }^{202}$ blamed on housing rules for blacks <br> aged 13 and 14.

$\therefore$ Staff Reporter THE rules governing housing for blacks cause family feuds, friction and mistrust, according to legal advice organisations.
Reacting to cases relating to divorcees who have been grant ed custody of children but are not provided with houses, some Johannesburg lawyers and advice organisations said blacks have to go through a set of bizarre laws, rules and channels that cause nothing but frustration.
"The authorities have got- so tied up in their own red tape and are now completely immobilised," said one lawyer.
Some of the lawyers said they have written to the Minister of Co-operation and Development, Dr Piet Koornhof, bringing the matter to his attention but have not heard from him yet.

The Minister's private secre tary however, said he would go through the files to check on any correspondence relating to the matter.
One case involved a woman who was granted a divorce against her husband on March 25 last year and was awarded custody of the two children,

After the action had been finalised, she asked the township manager to let her stay at their Senaoane house with the children but her request was turned down - the reason was that her husband had re-married a day after the divorce had been granted.
The township manager told her that her husband had offered to provide her and the children with alternative accommodation.
Her ex-husband took her to live with his wife's family. * She made a report to her lawyer who submitted an application on her behalf for a house. The township manager replied that he could not consider her application because the registered tenant of the house where her ex-husband had placed her refused to accept her because of her behaviour.

A second application for a house has now been made.

The 'Witwatersrand Womens' Movement said in a statement that this was "a blatant denial of basic human rights. It is only black women and their families who suffer under these conditions."

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 bercentage of monthly salary


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# Prospects for home owners in E Cape getting dimmer <br> By SHELAGH BLACKMAN 

PROSPECTS are still gloomy for prospective home owners.
Rising building costs are expected to result in a shortage of houses soon and bonds will not become easier to obtain.
The director of a local estate agency, Mr G Howell, said that with rising building costs, agencies were running out of houses to sell. The prices of "lived in" houses could be expected to rise to keep pace with the prices of new houses.
A director of another agency, Mr Leon Claasen, said that while there were plenty of people who wanted to buy houses, sellers wanted unrealistically high prices.

An administration manager of a building society said prices of houses were likely to rise. With the decrease in the money supply, building societies were careful about granting new bonds.

Higher prices for houses meant many aspirant home owners wanted to apply for higher bonds and found they did not qualify in terms of their incomes.
In terms of current building society regulations, the maximum repayable amount on a bond was $25 \%$ of monthly income.

He said salaries had to be increased or prices would have to come down. He had encountered people who had abandoned plans to buy a house because they found they could not afford it.

The chairman of the Association of Building Societies in Port Elizabeth, Mr Philip Klopper, disagreed with this view. Accord-

- ing to bond applications for the Port Elizabeth-Uitenhage area, there were still people who bought houses for a price they could afford.

Building society funds had been drying up during the past six months and applications for bonds were considered carefully. But people had to have a roof over their heads so somehow they

He pointed out that the $25 \%$ limit was flexible. Someone in the higher income group could more easily meet a higher commitment and each case was considered on its merits. However, no bond repayment was allowed to exceed $30 \%$ of a man's income.
" It appears Port Elizabeth homeseekers are better off than their Johannesburg counterparts. There, according to a Press report, the soaring cost of homes is pushing the prospect of home ownership beyond the reach of middle-income families.
The report said an average family home with no special features would cost R50000, whereas a man in the middle income group could only afford a house costing between R25 000 and R30 000.
The managing director of a local estate agency, Mr B Ovsiowitz, said Port Elizabeth could not be compared. With Johannesburg in this respect.
An average family home which cost R50000 in Johannesburg would cost R40 000 here.
"It has always been a struggle to buy property. There has never been a time when people haven't had to battle but those who are prepared to take on the challenge reap the benefits of a wise investment later," he said.
Mr Claasen agreed that Johannesburg prices were much it higher. He said people with average salaries could still afford* "something decent" if they were prepared to move to outlying suburbs.

Every-
In his experience, people tended to expect too much. Everyone wanted family rooms and en-suite bathrooms. If people settled for what they needed rather than what they wanted they could get the "extras" later.

## SCHEDULE

1. In this notice, unless inconsistent with the context, any word or expression to which a meaning has been assigned in the Summer Grain Scheme, published by Proclamation R. 45 of 1979 , as amended shall have a corresponding meaning, and-
"grain sorghum" means the seed of any sorghum except a broom sorghum, hay sorghum or cane sorghum;
"grain sorghum product" means a commodity derived from the processing of grain sorghum or into which grain sorghum or any part of grain sorghum has been converted;
"net mass" means the mass of the grain sorghum or grain sorghum product in a container after deduction of the mass of the container thereof: Provided that the mass of a bag (hessian or jute) shall be taken as 1 kg .
2. A levy of 52 c per ton net mass and a special levy of R50 per ton net mass is hereby imposed on grain sorghum (excluding grain sorghum specifically sold by the Board for export) and grain sorghum products which are exported.
3. This notice shall come into operation on the date of publication thereof and repeals Government Notice R. 870 of 27 April 1979, as amended by Government Notice R. 1233 of 13 June 1980, with effect from the same date.

## DEPARTMENT OF COMMUNITY DEVELOP. gent and state auxiliary services

## No. R. 1137 <br> 29 May 1981 <br> AMENDMENT OF THE REGULATIONS UNDER THE SECTIONAL TITLES ACT, 1971

The Deputy Minister of Community Development and State Auxiliary Services, acting on behalf of the Minister of Community Development and State Auxiliary Services and in consultation with the Deeds Registries Regulations Board, has made the regulations set out in the Schedule hereto under section 40 of the Sectional Titles Act, 1971 (Act 66 of 1971).C XS 7548

1. In these regulations, the expression the Regulatins" means the Regulations under the Sectional Titles Act, 1971, published under Government Notice R. 475 of 30 March 1973, as amended by Government Notices R. 1936 of 23 September 1977 and R. 2579 of 29 December 1978.
2. Regulation 2 of the Regulations is hereby amen-Ied-
(a) by the substitution for subparagraph (i) and (ii) of subregulation (2) (b) of the following subparagraphs:
"(i) a building to be erected, the approved building plans;
(ii) an existing building, the approved building plans or, if any deviation, alteration or amendment of such plans was approved, a composite plan comprising the approved building plans and the approved deviation, alteration or amendment plans, or if such deviation, alteration or amendment plans are available, a drawing showing measurements of any variation or alteration with respect to the dimensions of that building;"; and

## BYLAE

1. In hierdie kennisgewing, tensy wit die samehang anders blyk, he 'n wood of uitdrukking waaraan in die Somergraanskema, afgekondig by Proklamasie R. 45 van 1979, woos gewysig, 'n betekenis geheg is, 'n ooreenstemmende betekenis en beteken-
"graansorghum" die sad van 'n sorghum. behalwe "n besemsorghum, hooisorghum of soetrietsorghum;
"graansorghumproduk" 'n handelsartikel wat verkry is dear die verwerking van graansorghum of waarin graansorghum of ' $n$ deed van graansorghum omgesit is:
"netto massa" die mass van die graansorghum of graansorghumproduk in 'n houer na aftrekking van die mass van die hour daarvan: Met den verstande dat die mass van 'n ak (going of jute) as 1 kg geneem word.
2. 'n Heffing van 52 c per ton netto mass en ' n spesiale heffing van R50 per ton netto mass word herby opgelê op graansorghum (uitgesonderd gransorghum wat spesifiek dour die Rad vir uitvoer verkoop word) en graansorghumprodukte wat uitgever word.
3. Hierdie kennisgewing tree in werking op die datum van publikasie daarvan en herroep Goewermentskennisgewing R. 870 van 27 April 1979, soon gewysig dour Goewermentskennisgewing R. 1233 van 13 Junie 1980. met ingang van dieselfde datum.

## DEPARTEMENT VAN GEMEENSKAPSONTWIKBELING EN OWERHEIDSHULPDIENSTE

No. R. $1137 \quad 29$ Meir 1981
WYSIGING VAN DIE REGULASIES KRAGTENS DIE WET OP DEELTITELS, 1971
Die Adjunk-minister van Gemeenskapsontwikkeling en Owerheidshulpdienste, handelende names die Minister van Gemeenskapsontwikkeling en Owerheidshulpdienste, hot, na raadpleging van die Registrasieregulasieraad, die regulasies in die Bylae hiervan vervat kragtens artikel 40 van die Wet op Deeltitels, 1971 (Wet 66 van 1971), uitgevaardig.

## BYLAE

1. In hierdie regulasies betaken die uitdrukking "die Regulasies" die Regulasies kragtens die Wet op Decltitels, 1971, afgekondig by Gocwermentskennisgewing R. 475 van 30 Mart 1973, sons gewysig by Gowermentskennisgewings R. 1936 van 23 September 1977 en R. 2579 van 29 Desember 1978.
2. Regulasie 2 van die Regulasies word herby gewysig-
(a) deut die vervanging van subparagrawe (i) en (ii) van subregulasie (2) (b) dour die volgende subparagrawe:
"(i) 'n gebou wat nog opgerig moet word, die goedgekeurde bouplanne;
(ii) ' $n$ bestaande gebou, die goedgekeurde bourplane of, indien 'n afwyking, verandering of wysiging van sodanige plane goedgekeur is, in saamgestelde plan wat bestaan it die goedgekeurde bouplanne en die goedgekeurde afwykings-, veranderings- of wysigingsplanne, of, indie gee sodanige afwykings-, veranderings- of wysigingsplanne beskikbaar is ne, 'n tekening wat die afmetings torn van n afwyking of verandering met betrekking tot die afmetings van die gebou;"; en
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PRIVATE enterprise, above gill, could overcome the growing housing shortage, say many property developejrs, who agree on several points that spell salvation to fiomeseekers.
4. The primary solution lies in creater participation of the private sector, which could easily increase the supply - "but onny as long as it is not limited by the Government's constrainthg laws such as the recently nintroduced Sectional Title Amendment Act".
"The Govermm", theran helv."

## By Vera Beljakova

says property dealer Ian Fife, "by stimulating the concept that the solution to housing lies in medium and high density housing - and not in the more popular, land-wasting and expensive suburban sprawls."

As a matter of urgency, the Government should remove the Rents Act if it is to gain the trust of developers, who are now wary of vacillations and such retrogressive steps as recontrolling decontrolled blocks. Richard Ellis thinks that restricting rents does not solve
the : problem of the housing shortage, but rather aggravates it further.
"To solve the problem, we must go to the root. The Goverment is trying to curb the symptoms, not cure the illness," says RE's spokesman.
"Tenants should be encouraged to become home owners by improving the flow of stock coming on to the market," says Mr Fife. He feels that "investors who have owned blocks for a decade should go untaxed if they convert to sell". The untaxed investors would then feel encouraged to reinvestin fur-
ther developments, thus generating more stock
Failure to do so, he feels, encourages owners to sell to middle men, "a step calculated to push up prices and encourage abuse of flat conversion"
"The middle man, being a speculator, is more interested in a quick sell than the blockowning investor. Eliminate him and the market should ease.
Richard Ellis, on the other hand, feels that developers of buildings for flat rental should be given tax concessions - or at least incentives, while Landmark is advocating tax incentives similar to those given to hotel developers, "a move that revitalised the South African hotel industry over 10 years".
Landmark also advocates giving tax deductions on bond interest and on rentals for the next five years, but "this infla-tion-contributing step would ease the burden when the market reached equilibrium'?

The problem of housing the 5000 lower-income whites and needy pensioners; should be worked out in partnership among private enterprise, the Government, local authorities and charities, most developers feel:
"If the Government insists: on placing the burden of accommodating , pensioners 'and other sub-economic whites on the shoulders of private enterprise then it' should also pro: vide incentives to have this sector served.

If the central :government can provide loans to local authorities, why cannot private enterprise also be on the receiving end of such handouts to serve the poorer section of the community, or at least receive funds at subsidised rates." Community Development Board. I am not at liberty to pointment and I do not think anyone in the department will be prepared to discuss the ap pointment of any of its agents
with the Press tion is not for the public.' He refused to discuss rofit the department had made. He confirmed that Pyraen the sole agency for selling "certain properties in Vrededorp" which had been expropri-
ated by the department properties had "not yet been released" he said. yet been
He denied his department of-
ficials had ever evicted anyone "Not one", had been anxious to sell, and it was department policy when engaged in slum clearance. to demolish properties that needed to be demolished. He conbeen sent to Pretoria for ratification.
Pyramid Estates is based in ing Joh Norn State Building. Johannesburg.
other company owned of an-

Elias, Pyramid Enterprises


## "Popped down"

Pyramid Estates appears only in the latest telephone di-
rectory. Callers asking for Mr Elias are told he is not in Johannesburg, nor is there any nours to during regular office about property. The callers are referred to Mr Elias in Plettenberg Bay
phoned Mr Siday Times tele phoned Mr Elias at his home
overiooking Robberg Beach, he denied living in Plettenbers Bay.
He lived in Johannesburg, he said. He had no details about burg because he had "annes down to Plett"' where he was involved in a big property deal. He referred inquiries to the
man selling for him, Mr ${ }^{\text {" Joe }}$ Coen.
cy to sell the properties in Jeppe, Fairview and Troyeville commission a paid a normal Mr John
tury Credit Corporation said his company had made the offer cause it had a strong interest in urban renewal.
When told by the Rent Board that Pyramid was handing the This was in March "We then. did study and worked out based on the manicipal valu-
ation,. said Mr Wrods The price works out at between R3 000 and R5 000 a stand. Mr Woods said the renewal scheme was an exciting one urban renewal schemes. The planners would the essential atmosphere of the be no high-rise buildings would houses, with gardens, would cost about R30 000 and suitable applicants could get a 100 per R300 a month. Work would next year, he said.

## Homes to go

 but tenants didn't knowMR JERRY Botes and his wife Rennie are tenants who were never told what was happening when the Department of Community Development expropriated their home. Mr Botes, a clerk with the
Johannesburg Traffic Department, has lived in a Demi-detached house at 57 Browning Street. Jeppe, for 10 years. During that time he has paid
R26 a month rent, first to the R26 a month rent, first to the ment of Community Development when it expropriated the
property. This week the property. This week the agent,
Mr Joe Coen, said the houses were earmaiked for demolition.
from any de nevci' had a visit from any department official,
and we have never heard of Mr Coen." said Mrs Rennie Botes. "We would buy this house. We have not paid much in rent. but we have spent more than Mr Botes has en

## Estate agent had

PLETTENBERG Bay residents were amused this
week to hear that Mr Mor week to hear that Mr Mor
ris Elias, an estate agent had denied he was livirg in the town.
All confirmed he had built a Odland Street prime area of properties belonging to people like Marius Jooste" and had moved in at the end of 1979 .
Mr Elias had made it krow that he intended to spend nine months of the year at Pletten berg Bay.
He had
He had joined the country members of the tennis club by telling them what was wrong riated conservationists by pro posing to put up 23 townhouses on land abutting onto Robberg
Beach. He planned to sell them Beach. He planned to sell them at R100 000 each.
He has an option
stands from Plettenberg Bay Chalet Development Corporation, of which Mr Sol Kerzner
is part owner. One of the

## plans

 for Pletthe other behind it. Cour Elias first asked the tands and reasoidate the two stands and rezone the land forproperty development There were opmen
residents, said the town clerk Mr Don Robertson.
"We surveyed the area and ound this property encroached drew its recommendation for ezoning. Now the major porside to be preserved be se aside to be preserved. Th oped,"Mr Roberison said. Mr Elias will now be able to
build only 12 houses insteal build
${ }^{23}$ " He
"He came here with a big whizn," one resident said. " "It's turned into a bit of a fizz.

rint porch, laid floor covering, talled an bathroom and inthe whole property, painted placed all the wooden and rindow frames with steel ones.
Told that a new townhouse Told that a new townhouse Mrs Bost about "We month, afford that."
"These people who are sell-" ing do not know us, or what this place looks like. They have no done," she said. Next door, at 57A, Mr Peter Roestroff, a security officer,
said he too had not been told said he too had not been told house. He had just fitted the
main bedroom with cupboards along one wall. He had also enclosed his porch, renovated the bathroom and replaced the
wooden windows. wooden windows. The house Mrs Yvonne Hattingh, who stays in the house, said: think we will ever get a I don't to buy a house here. Wait and see, it has all been promises, and now - bing-bang, too late. live here. Why should comp we ies from outside get the opportunity before us
Mrs Hattingh said she would out for five years have stuck it the rubbish left lying around, through vandals using empty houses to store weapons,
through having shebeens round. Now they do this to us But we'll fight them," she said.

## BLACK HOUSING Slow groweth

The government has belatady acknowlthened the need fo: a multi-taccted approach to remedy the criteral shertage of

## All ans <br> Numb <br> Num:

urban black housmg. More significands. it has called in the private sector to hed sort out the backlog which Pretoria's mas policess have aggravated
The appointment of a panel of experts under Boet Vilioen. president of the Association of Building Societies. to co-ordi nate the involvement of the private sectur puts form into the repeated calls for the business commumaty to help out. But if the private sector is to have a real cfiect
Surnan dovernment will need to review legslation and other measures which still mpente substantial private investment in black areas
First N
And that calls for more than "the bend ing of rules." as West Rand Administra tion Board (Wrab) chairman dohan Knoptze urged at a recent black bousing
Date seminar in Johannesbure
The sheer magnitude of the shortage calls for a new or drastically altered framework. The official backlog in Sowetio alone is 22 n00 houses, though other esti mates. including that of the lirban Fom dation. put the tigure at 33 (Ho). Athegether there is an officially propected neced for 4.1 m dwellings countrvwide in the next 20

No wonder Pretoria is trving to rope in the business community. But so far invest ment be building societies and emplovers Only ahout after 1976. has ben klugersh Only ahout sof houses in Soweto were nut up by the private sector in soweto last year - and none by the State
The shortage of proclaimed sites. indispensable for securing a hond, apparently lies behind the buidding of fewer privately financed houses. A building society. which has built over 50'. of the heouses. states that there are not enough stands tor bonds. The aaministration boads tardi ness in proclaming sites is sated to be the
work of a bureaucracy that is not keen to broduce changes tor the urban blacks
2.
 seminar that proclamation costs and delavs, using ground level methods, have

EVERY CANDIDATE MUST enter in column (1) the number of each question answered (in the order in which it has been answered); leave columns (2) and (3) blank
 its role will shlit be critically limited save the liBS"s Piet Badenhorst: "Building soreties can only provide economis housing."
Wrab did not build a single homse test vear and some boards are committed to channelling funds to the homelsunds. The bolstering of meastructure is a miorne arceording to trab and this will presumably diven resumees away fom hepsing
The call tor the business combumity 10 help provide black housing is theorefor a far cry from coming to grips with the problem --- much of black housing needs will contimue to be sub-economic. properly the domain of the public sector
able. Red or green ink may be used only for underlining, emphasis or for diagrams, for which pencil may also be used.
3. Names must be printed on each separate sheet (e.g. graph paper) where sheets additional to examination book(s) are used.
4. Do not write in the left hand margin.

Any dishonesty will render the candidate liable to disqualification and to possible exclusion from the University
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aged to buy the houses they
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THE executive director of the Urban Foundation, Mr Jan Steyn, said last night there was undoubtedly a need for greater private-sector involvement and participation in community development.

Speaking on the Springbok Radio programme "Top' Level'", Mr Steyn said that housing on the one hand, and education and training on the other, could be identified as the two priority areas.

He said the problem was not a lack of agencies to perform this function and he did not favour an increase in the number of these organisations.

He emphasised that what was needed was greater coordination of private-sector agencies to make them effective and secure real and meaningful partnership between the State and the private sector to promote community development

Mr Steyn; said that on the one hand there had to be a willingness on the part of the State to 3 allow the private sector to play 9 a role - and there were shortcomings in this respect - and sthe living conditions of black on the other hand the private al people.
sector had to translate its ex-1s A third speaker' on the propressed good intentions into re- gramme, the director, of the ality through.its existing South African Breweries Instiagencies.
"What we need to do,"; Mr Steyn : said, "is to commit our" selves to the recognition that the private sector can play a "part." He added that if one.
looked to the State exclusively to build all the homes needed, the taxpayer would not be able to foot the bill.

Turning to education and training, Mr Steyn said he believed a new educational system was on the cards for South Africa, but to reach a situation of equal education would take time.

In the interim there was an urgent need for the private sec tor to play a role in the areas in which the State was not active. As far as adult education, pre-school facilities and technical and in-service training were concerned, there was a great need for the private sector to "put its money where its mouth is".

Appearing on the same programme, the president of the National African Federated Chambers of Commerce, Mr Sam Motsuenyane, said a significant start had been made in private-sector involvement in community development,' but much more still had to' be done He said he believed business hould become concerned about the, Mr Frank Moodie, said there: was an unquestionable need for greater realisiation on the part of the private sector for more direct involvement in community affairs. - Sapa.


# House subsidy boost for public servants <br>  

## Own Correspondent

CAPE TOWN - State employees are to get big improvements in housing subsidies from October 1

The R20 000 limit for a subsidised loan is being doubled to R40000, the Minister of Finance, Mr Owen Horwood, announced yesterday in Cape Town

No one will pay more than 4 percent interest on a housing bond.
The Minister said the three subsidised interest groups of 3, 4 and 5 percent are to be reduced to two groups of 3 and 4 percent.

A building society spokesman in Cape Town calculated the housing subsidy averages. 52 percent of a public ser-
vant's monthly bond in stalment.

Mr Horwood, speaking at the 150 th anniversary banquet of the Cape of Good Hope Savings Bank, said because of the strong recovery in the economy in the last two years and fast rises in wages and salaries in the private sec tor, the State had become less competitive in its wage structure.

Housing costs had shot up and the Government could not hesitate any longer in meeting public servants' needs.
Mr Horwood said aggregate savings in South Africa had improved substantially over the past few years but personal savings had declined, reports Sapa.
"But there can be no doubt that if we are to achieve our economic growth objectives over the coming years . . . personal savings will again have to make an important contri. bution," Mr Horwood said.

Mr Simon Chilchik, PFP MPC and city councillor for Hillbrow, said today the concessions to public servants start at the wrong end of the spectrum of those in need of housing.

He said the Government was warned four yeats ago of the critical shortage of economic and subeconomic housing in most areas.

Johannesburg's waiting list for this type of houing was approaching 1000 , he said.

Agencies dealing with housing for the aged have said they could not cope.

The housing situation in the communities of Sowe. to, Lenasia and the coloured townships was in a shocking state, Mr Chilchik added.

か. $\quad / p_{\text {, }}$ uos gastro-enteritis. The 80 families had lost between them 28 infants because
of gastro-enteritis during the past several years. gastro-enteritis. 41 had attended the clinic on several occasions because of
 All the children who were under the care of the health centre and their
attendances at the clinic as sick patients were avalable from the record



 rease. One of us (S. Rable undertook this evaluation in ilable at the well-baby clinics, every fourth child born from the the knowledge, beliefs, customs and attitudes of the population to the dithe high morbidity and appalling mortality due to gastromenteritis in the
area. The first step considered necessary was an attempt at evaluation of


Own Correspondent
CAPE TOWN. - Government clarification of measures affecting the housing crisis in South Africa has been urged by the Opposition amidst mounting concern at the soaring price of accommodation
Public servants, confused about the nature of improved subsidies on their mortgage bonds - announced by Minister of Finance Senator Owen Horwood on Monday - fear any gains will be negated by the expected introduction of a fringe benefits or "perks" tax in the next parliamentary session.
And the property market, reeling from a shift in Government monetary policy which has contributed to the $2,25 \%$

- jump in home bond rates already this year, with yet another rise likely, has stepped up appeals for subsidies to be extended to all sections of the population
The chief Opposition spokesman on finance, Mr Harry Schwarz, said yesterday the problems of the civil service were too serious for piecemeal action and they would not be solved by the mortgage bond move
"Also; until the Minister actually tells us what he is going to do about the fringe benefits legislation, there are two issues: Are the public servants going to be taxed on these fringe benefits; and, secondly, what distinction is goings to be made between fringe benefits for public servants and similar ones for the private sector?'
He believed these questions required urgent answers from the Minister, particularly in the face of indications that mortgage rates were going up again.
City property consultants welcomed the doubling of government subsidised loans for civil servants to a value of R40 000, saying the previous limit had been unrealistic at ruling price levels. Higher bond interest had, boosted the cost of owning a home, and was unlikely to depress property prices.
But they said any subsidy should be be extended to include South Africa's low income earners
A spokesman for the Public Servants' 'Association said
yesterday from Johannesburg that no information was available yet on savings that could be expected from the mortgage bond
These include a dropping of the $5 \%$ loan interest level, so that public servants, whose bond repayments are normally about half building society rates, have to pay either $3 \%$ or $4 \%$ depending on a formula based, among other things, on salary and years of service.
"We don't know where the cut will come," said the spokesman.
The spokesman believed a tax on the loan subsidy was a probability when fringe benefits legislation was introduced.
A source in Senator Horwood's office yesterday confirmed that this was also Government thinking. But he said the measure would be introduced over a period of five years, during which pay adjustments could be made.

CARE is campaigning for a better quality of life for all communities in the Witwatersrand metropolitan area.
While the Government and politicians of all races argue over power and future solutions, CARE believes that if Greater Johannesburg governed itself, many of the issues could be solved now in a variety of ways on a local basis. CARE is campaigning for "metro" government in which local urban communities would combine to ensure better housing, better planning, better security, easier race relationships - and more spending on facilities in city neighbourhoods.

## Planners call for <br> a new <br> direction

By Rob Soutter CARE Reporter
More appeals to Government to reconslder its policy of fragmenting society $\frac{\mathrm{c}}{\mathrm{c}}$ including the demolition of urban homes to facilitate removals -have been made by the country's top civil engineers and planners.
Delegates to the Johan nesburg conferencs "The Way Ahead" whicn ends today are pleading for a change of direction.
Some of the points raised at the civil engineers' conference:

- The city engineer of Maritzburg, Mr Graham Atkinson, called for the conference to "reject out of hand" proposals for breaking up Natal.


## UNTENABLE

He said the dislocation which arose from a separate kwaZulu state of 12 fragments made provincial and urban government untenable and the coordination of water supplies, waste water treatment, labour, job opportunities and housing almost impossible.

## ARrouppert

vices for the Eastern Cape Administration Board, said: "The only possible" solution is to throw the existing housing policy out of the window, imme. diately, and replace it with a more flexible policy."

He described the 74 black townships in his region - with a few exceptions - as disaster areas. A third of the homes were one step from collapse.

He estimated between R750-million and R1 500 -million would have to be found annually in the next 20 years for black housing and for upgrading.

He called for 99 -year leases in all areas and for black people to be given more opportunity to share the responsibility of providing themselves with homes.

Dr Dawie de Villiers, Minister of Commerce and Industry, in opening the conference yesterday, said: "We will have to determine priorities and allocate our scarce resources accordingly without, of course, disturbing the play of the free market forces."

He said the Government was committed to the National Physical Development Plan and to decentralised industrial development. "But the plan is being revised and atten-
 system of legional economic development programmes."
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ue of a crop is impossible?
(0) Professor K Knight of the University of Natal's civil engineering faculty said: "With the need to build 1,3 -million houses a year we cannot afford to knock down houses. It is counterproductive."

- Mr L Dison of the SA Federation of Civil Engineering Contractors appealed for far more involvement of the private sector by the Government in the planning process.
He said the private sector has already had some success in prompting the Government to replace its R3-million a year grant for uplifting Soweto's services with R50-million a year.
- Mr R O Matlock, director of technical ser-

Housing call to the


IT WAS unfortunate that the private sector did not want to accept fully its responsibility in being a partner of the State in providing housing, a member of the social planning branch of the Prime Minister's Office .says.
$\because$ Addressing the South African Institution of Civil Engineers conference in Johannesburg, Dr J.P Roux said housing could never be the lone responsibility of the State.
"The private sector and also the individual must accept their responsibility as a partner of the State," Dr Roux said.
"It is, however, unfortunate, that the private sector does not want to accept fully its responsibility," he added. small individual efforts, the private sector, mainly because of economic considerations was not interested in becoming involved in large-scale proyision of low-cost housing.
The private sector could no longer avoid its "social responsibility". Ways would have to be found urgently to involve the sector in large-scale provision of housing.
He said the Government realised the importance of housing and was evaluating the present policy and supply
It was estimated, Dr Roux said, that it would cost the State R6 800 -million during the next 10 years if it alone had to carry the responsibility of supplying housing.

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## Moves to relas rent

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## Own Correspondent

Moves by the Government to allow individual flats bought under sectional title to be deregistered in terms of the Rent Control Act have been welcomed.

A spokesman for the South African Property Owners' Association (Sap: oa) said the association welcomed any move away from rent control

He was commenting on a proclamation in the Government Gazetie exempting a single ila and a garage in a Pre toria block from rent codtrol.

The spokesman said there had been about four such applications granted since the recent statement by the Minister of Community Development that he would review the ques. tion of rent contral: periodically

Sapoa welcomes such moves as they could lead to greater confidence in the property market, prompting more people to buy flats under sectional title.
A spokesman for the Department of Community Development said it had been recommended to the Minister that he exempt one flat in the block "Kingsway" in Sunnyside Pretoria, after a thorough study of the financial situ ations 0 : owner and tenant. It had been de cided that neither needed the protection of the Act.

The Sapoa spokesman said the application's suc cess urderlined the fact that many people enjoying the protection of the Act did not warrant it.
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The attitude of the community．



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 problem got worse and its
solution more expensive． did virtually nothing the housing crisis over the years but experts talked about the black рие ұшәшиләлоŋ әЧ7 Ә！！ЧМ


 the logjam which has pa; ralysed urban black townd ships for so many years has been broken in Sowe to This will help push the: pace in other townships.
Construction of 800 houses and 400 flats was started in Soweto las't week the first real housing development in this: area in six years. This is the beginning of a mass scheme to erect 20.000 housing units in the next three years in Greater Soweto, according to West Rand Administration Board chief, Mr Jolh Knoetze:
Next Ideology and hovsing how the cristis deve loped.


# Radical change of thinking needed to avert disaster ${ }^{\text {seta }}$ 

## Accommodation according

 to a community's needs within a flexible set of standards.This is what
administrators believe the future housing policy will be -
along with an emphasis on using semi-skilled and unskilled labour as intensively as possible.


South Africa must radically change its thinking about priorities for the future or go down the drain, a senior Government administrator said in Johannesburg recently.
The approach to lower-income housing will have to be far more flexible than in the past and will have to make room for new ideas. In part three of a four-part series on the black housing problem ANTHONY DUIGAN discusses some ideas of how to cope with the crisis.


The change he referred o was in the direction of ow-income housing, parti ularly that for blacks. Mr R O Matlock, techni cal services director for the East Cape Administra tion Board, which adminis ers 74 black townships was very serious in his assessment of the future when he spoke to top professionals at the "De cade Ahead" conference in Johannesburg last week.
In his speech he went on to call most of the townships in the Eastern ape "disaster areas. Many would express the same feelings about black townships in other part of the country because of inadequate planning, in erior services and poor iousing.
volumes have been written on black housin ver the years but its mpact has been minimal Little has been done to tackle the problem
But now administrator have begun to make their voices heard because the see a frightening situation developing which could get out of hand unles mmediate and drastic ac ion is taken
The statistics are cold indicators of what admi nistrators such as Mr Mat lock talk about:

South Africa's popu ation will double between 1975 and the year 2000 , necessitating between five and six million new hou sing units. Or. of you like about 25 more Johannes burgs.
(2) Even if the recen nerease in public spend ng on homes is main tained only a quarter of the units needed by the ower-income group will be supplied between now and 2000

During the past de cade the State has inanced only one in eight of the houses needed by blacks.' As a result the black: housing backlog country wide is now ib he region of 16000 units. If orthodox me thods were followed to house these families it
sa, believes South Afi.. must adopt more fexit standards for housing. A nost one in five resiartis in Soweto - and this: probably higher for rimther tov ships - canafford the cost of preser: day facilities, according the Urban Foundation.

The answer is to sia, ubdividing black ive: ships - those whe there is still room , broad planning zones, Mr Matlock lieves.
He suggests six +atis based on what the indiy dual can afford whit dual can afrord, differ from each other. and services.
Zone one would bet upper class area with large enough for: homes, a swimming and all the amenift This area would be do loped by private ' prise.
Zone two would be sin lar to the first but houses would be iurus modest and cheaper
Zone three would developed largely by Stat funds at economic iniere rates but the area woul till be middle class.
The fourth zone wout have more basic tho:s (the shell house) and ices and amenities woi be more basic than th other zones
Fifth zone. Peom ould be given subsidion erviced sites and cubs ored materials to ena? hem to erect homes oring to approved owible building re ions. This would be s. ar in concept to the K ang township deve ouside deven ville.
Khutsong houses ar being built by the sidents themselves h buy: materials in bulk manufacture theirt 0 , brickse The sites thereza: not: serviced but tapes provided everyote stands.
 impossible from State sourcees alone.
Echoing Dr Matlock's warning is: Mr Louis Rive Soweto's planing chief: "Unless" we wake up timeousiy and take steps (on black housing) we might find we run into problems. we cannot handle," he said recently.

## Anathema

And talking of the extent of the problem he said that realism deman ded that "something spècial" had to be done. In other words, harnessing the ingenuity of both the private sector and the in dividual.

For decades this approach has ibeen anathema to the authorities which have kept the private sector at, arm's length and seemed particularly wary about the possibility of private firms making profits in black areas.:

But a positive step to ditch such impediments is under way through the committee 'sets up by the Minister of Co-operation and Developiment, Dr Koornhof, last month.
The 'committee consists of. administrators. Treasury officials and the private sector with a brief to find ways to speed up planning and development procedures.
And as'this new approach by officialdom takes hold, so ideas long toyed with, begin surfacing for real consideration:

West Rand Administration Board chairman, Mi John Knoetze, is determined to build bigger and better houses for lower income blacks. But the problem is escalating building costs. His solution?
Give the family a larger shell house - at least three bedrooms - which the resident can slowly finish off but in which he has space for an extended family or for sub-letting.
Then change" the build ing society regufationis so that these homes can also be financed, Mr Knoetze adds.

Other approaches are also gaining momentum: essential if the "dilemma over: availability © of Government funds : versus capability of : blacks, to bear the full cost of housing (only 2,5 percent of Sowetans can afford conventional :" "white-style" homes) is to be resolved.
Dr CR Swart, an urban studies experg now at Uni

M Sixth Zone would appis: more to townships in semin riral areás Rudimys tary services to be pro yided with the residents building' shacks' with any ay̧ailable:material under ceitain conditions; or mud: rondavels and wattle and daubihouses.:-

Mt Matlock's ideas are: broady supported by Dr: Swart , who believes a class approach to black housing is imperative, and: Mr Rive who is in fayour of erecting basic' infray structure and allowing controlled squatting in cer tain circumstances.
The zoning proposal also has the support of many other people in the black housing business including the Department of Co-operation and Deyelopment, Mr Matlock said.

## 20000 units

\%
By 1984 the West Rand Boafd and the Soweto Council hope to build be. tween 15000 and 20000 housi :g units.
This will not take up the current backlog estimated at 21000 " (offic cial) to $33: 000$ familié (Urban Foundation) - or account for the annual growth of at least 2500 families But"if this tempo of bulilding can be achieved there, is , hope that the backlog will be brought down to may. nageable proportions ${ }^{6}$
But when these units are: built Greater Soweto will be full. What then?
Six black towns the size of "Soweto have to be built ' by 2000 . One will be the: sprawl stretching frome Soweto to Mohlakeng. Anic other will have to be built on the East Rand - goses sibly an extension of Kat lehong (Germiston). A third is now being bailt in the Bronkhorstspruit: area as part of the new growith point Possibly two more will be built in the Fres State.
Along with these dever lopments : would be" much urban renewal in existing areas the the develop ment $\sigma$ of Alexandra Township as a middle-class area.
But"afuays there is the sheer size and cost of the problem As Revel Fox, the Cape Town architect said: "When one thinks of the number of people that are hömeless and who will never achieve a home in their lifetimes then all other problems pale into insignificance,

NEXT: BHMding homes . With uniskilled labour "one man's braithe child

Staff Reporter
RENT increases in the private sector, in some cases as much as 100 percent, result in an increasing demand for low-cost letting units, according to the 1980 annual report of the Citizen's Housing League.
The increases also cause problems for the aged with the league's waiting list for pensioners containing more than 700 applications.

While the league was proud of what it had achieved, it expressed con cern at its ability, as well as the ability of the entire property industry, to provide ac ceptable accommodation which can be afforded by ordinary wage and salary earners.
It believed that the Department of Community Development was performing an excellent task in the provision of dwellings for the lower income groups.

But it was those persons whose incomes fell just above the maximum income limit of the department who
now require housing assistance, the report reads.
During 1980 and the beginning of 1981, the league completed 48 cottages in one development. Although the selling prices were lower than current market prices, only 10 of these houses could be afforded by young families purchasing their first home.

## Epping

To make the advantages of home-ownership available to more persons, the league decided to offer 588 houses in Epping Garden Village for sale, and 184 had been sold.
A similar conversion of letting units to selling, units in Bishop Lavis Township was undertaken, and out of the 400 available houses, 121 had been sold, while there was a waiting list for more than the remainder.

As in the past, the league would continue to concentrate on housing for the un-der-privileged and lower middle income groups, the report said.

## This house could ${ }^{233}$ be an answer



Homes for all income groups built to a high aesthetic and structural standard by virtually unskilled lehour - this is a new approach to housing 2ex ymis developed by a Johannesburg architect, reports ANTHONY DUIGAN in the $\because$ The last of a four-part series on black. . housing.

His house "could be called a design for the 80s - less than twothirds of the material used in conventional dwellings, erection by mainly unskilled labour and yet a building that is well-insulated and aesthetically pleasing.

Finlay Heunis, Johannesburg architect cum low cost housing designer, is today seeing the fruits of eight years development work going up in Soweto. And the result appears hugely successful.

In the early 1970 s Hell nis was one of several architects deeply concer ned about three things the alarming increase in the black housing shortagen the standard of cur rent black housing and the ability of the average black householder to pay for - conventional housing in the future.

## Concept

Between his archs tectural work, on large projects throughout South Africa Heunis began deve loping a new concept of industrialised home building.

In his mind he set cer tain basic conditions to his system as 蚆' slowly developed:

Whatever the concept it had to be cost competitive with , the cur-rentilow-income housing.

- As far as possible it had to be labour-intensive, panticularly : utilising the Thuge pool of unskilled workers.
- It had to be of a high aesthetic standardit was obvious that the dult, matchbox house in row upon row was the housing solution of a previous cera but modern standards ode manded a superior and more individualised ary pearance.

In other words, the 8 sy tem would have to prbe industrialised but simple and labour intensive: flem ible so as to allow sem individual design and ofor finish superior to convent tional low-cost housing eari?

To combine all these elements was a formidabie challenge. To design ani produce the system anit see it into production was an achievement to be proud of.

In 1976 Heunis recelted an agrément certifigate from the Council for Scientific and. Industriai Research - a pre requisite ofr any new ing dustrialised system.

This certificate offichand sanctioned the use of the Fian system (as Heurist named it) for use in gh climatic regions of Soydh Africa.

In 1977 the first houses went up in Sebokerig township and at Claywille near Olifantsfonteina

Precast
Today six Fian house are going up in Soweto a seventh one has beet completed and the nex owner moved. in at 推e weekend.
The system, Heunis, plained, uses small, easiny manufactured precast con crete panels which can ${ }^{*}{ }^{2}$ handled by two men.

The walls of the hoilse

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#### Abstract

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## MASS HOUSING FM $2 t|\theta| \delta 1$ Words to Louw 123

The departmental Louw committee has extended its deadline for written submissions to the end of the month. It is investigating alternative methods of housing procurement for low-income groups. According to Protessor Tobie Louw, chair man of both the committee and the National Housing Commission, "response has been tremendous" to date.
The committee. established by the Minister of Community Development in December 1980, comprises 14 state ofticials. local authorities, private sector, and National Building Kesearch Institute representatives. However, there is no repre


Louw . . . looking at alternative housing
sentation of those who will be most attected by the committee's decisions - no sentation of those who wil be most attected by the committee's decisions - no blacks, Indians or coloureds were invited to serve. But, says Frank Gerber, secretary of the committee, "they have been invited to subnit comments and to give
verbal evidence
Part of the background to the inquiry is the vears-long rivalry between the bepartments of Co-operation and levelopment and community' Development over methods ol solving SA's housing crisis. Dr Piet Koornhot $s$ department has shown a willangness to test expermental housing strat eqies at places like kroonstad, Inanda and Stetoop. While communty bevelopment has adopted an intransigent athotude towards other than tradituonal methods

Secretary for Communty Development. Lous Fouche, is regarded as the lly in the ointment. Housing experts have labelled his attitude obstructionst and accused him of exacerbating the crisis with his insistence on unrealistic and unattordable standards. For vears, however, this was simply in line with government's regulation ot intlux control through stalling on black housing. That this was a mistake was recognised by Pretoria's response to certain recommendabons of the Riekert report.

Hopefully. CAD's representation on the Louw committee could set a precedent tor productive, inter-departmental $c o$ operation.
Submissions have been recelved trom administration boards. mumecipalities, re search organisations, unversities and em ployer organsations. I'hey cover the full gamut of opinions on housing - trom
those advocating site-and-service and selthelp strategies to those violently opposed to them. Says Gerber: "Ihe question of housing tinance has also recelved considerable attention.
With a current backiog of 300000 dwelling units for blacks and 4.7 m dwelling units for low-income earners required by the turn of the century, a radical and fundamental rethink on housing policy is long overdue. For example, in its submission, the Cape Town Chamber of Commerce pointed out that although great strides had been made over the last decade in the provision of Cape lown housing, the council's wating hist rose sharply from 15200 in 1971 to 24413 in 1981.

The site-and-service, selt-help option has stirred considerable emotion in past years - particularly among those who tear a massive intlux into the cities it conditions of residence are made easier tor workseekers. The urgency of the situdtion demands that it be given due consid eration. But it should not be seen as simply replacing conventional housing. rather as a realistic and appropriate strategy in terms of available resources

According to Gerber: "Ihe investugations should be tinalised by the end of the year. Meantime, the committee will be visiting experimental projects nationwide and hearing verbal evidence in most of the larger centres.


By Frank Jeans, Property Editor Since the introduction of black home ownership under 99-year leasehold in 1978 progress in creating a black home-owning middle class has been pitiful.
Mr Philip Sceales, chairman of the country's big. gest building society the United - expressed this view at the annual general meeting of the society in Johannesburg.

While the UBS had moved in strongly to provide homes for blacks arid had registered bonds covering 700 homes, Mr Sceales contrasted this with the housing demand of a population of about

20-million.
"Our performance may seem to be cause for congratulations. In a way it is - but the figure of only 700 homes indicates how pitiful progress is towards creating a black homeowning middle class," he said.
The UBS chairman highlighted aspects of the problem:

- Blacks who were paying subsidised rents in existing accommodation were disinclined to incur the cost of acquiring their own homes.
- The 30 -year lease scheme appeared to be cheaper and more attractive to the unfortunate
purchaser who was unaware that he was not securing transferable title.
Mr Sceales also referred to the shortage of serviced stands available for building of black homes.
"There are constant appeals to employers to get involved,' said Mr Sceales. "Although they are offered land, this is owned by the Administration Board, as is the house which is built on it. Assurances and agreements permit the employer to use this property to accommodate employees at his will."

Mr Sceales stressed that this was not home ownership. "The occupant has no stake in the property."

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## Permm ${ }_{c \mid c}{ }^{6}$ gravely concerned over black housing <br> THE chairman' of the South <br> - "In Soweto alone there are

African Permannent Building Society, Dr F J C Cronje, says he is gravely concerned at the lack of urgency at certain levels in achieving the government's stated aim of housing black South Africans in their own homes.
"We are told that thousands of black people own their own homes but most of this is on the 30-year lease scheme which the authorities know, we know and black people know is not true home ownership, he told the annual meeting yesterday.
"The closest that a black man can get to true home ownerhip at present is the 99 . year lease scheme and this should be accelerated. When I tell you that your society, through no fault of its own, has only 'been able to grant 78 loans to black people during the full period of one year you will accept my reason for concern.
approximately 100000 houses and I would urge the authorities to make greater use of assistance offered by private enterprise to ensure that many thousands of blacks who can afford it may enjoy true home ownership."
Dr Cronje says the lack of progress is to a large degree due to a grave shortage of serviced building stands but the societies are continually consulting with the authorities to find solutions to the many problems.
"I wish to be on record as saying that the authorities should sell the housing stock in Soweto at original cost to the people of Soweto. This would enable Sowetans to obtain building Society lons to improve, or extend, the basic structure of these homes.
"In this manner tens of thousands of families could become homeowners faster than through the supply of new homes for private ownerships through conventional ways. Naturally, private enterprise must continue to provide new housing stock for this market."
Referring to the government's free market policies; he said that the SA Perm fully subscribed to this philosophy but building societies had to be more sensitive to, and react swiftly to, rate changes as demanded by the market.
"It follows, then, that more frequent fluctuations, both up and down, can be expected in the investment and bond rates on offer coinciding to a greater extent with the dictates of supply and demand:
"Rapid escalation of market rates, especially over the last four months of the year under review, did put the profitability of societies and the Perm was no exception - under heavy pressure. "The reason for this is that a - building society, unlike certain other financial institutions; cannot adjust as quickly to a change in the interest rate pattenin'." .


When you drive on the motorway through the northern suburbs of Johannesburg towards Pretoria, the dichotomy of SA's housing policy is clearly visible in its stark racial reality.
On the left side of the road the white wealth of the city is cultivated into row upon row of luxury living. On the other side is Alexandra, a black dormitory township that makes even Soweto look like a garden suburb.
The country's large and sophisticated building society movement has, with the help of tax subsidies, financed the prosperous side. Government is directly responsible for Alexandra, and other black townships like it, whose share of tax revenues have clearly not been adequate.
But that drastic imbalance could be in the very early stages of redress, if the $F M$ is correctly interpreting the present mortgage rate squabble between the building societies and Pretoria.
However justified a further increase in the mortgage rate may be, it is going to make the monthly budgeting of a householder in the northern suburbs with a bond of (say) R40 000, rather uncomfortable. Another $2 \%$ rise would mean that within a period of months his monthly bond repayments will have risen by more than R110 or $27 \%$.
Even the sharp rise of $18 \%$ in salaries last year won't have provided adequate compensation. John Smith of Atholl - or Morningside or Sandringham - is going to have to spend less on other living requirements and more on housing - unless he digs into savings or persuades his employer to take account of it in his remuneration.
In these circumstances, it is understandable that homeowners will press for tax relief of some sort from Pretoria. This will be wanted in one of two forms. Either through increased yields on existing building societies tax-free investments, which will enable them to modify the pending mortgage rate rise, or by allowing borrowers to offset the interest portion of mortgage repayments against tax.
Pretoria very wisely appears to have set its face against both. Tax free investments tend to benefit most the high income groups seeking tax relief. Mortgage interest deductibility, while an equally obvious subsidy, is also most attractive to high income earners, encouraging them to move home of ten or keep topping up bonds for non-housing purposes. This is because the interest element in the early years of
a bond is relatively high. (See FM May 22).

But it is not the respective merits of housing subsidies that are the real issue: it is whether subsidies to encourage white housing are, in fact, necessary any longer. In addition, if tax concessions for home owners are adjusted to cushion the effect of inflation, which is what, in essence, is being asked for now, white house buyers will enjoy an unusual benefit of indexation. Yet those who really need it, blacks or white pensioners who have saved up and, through thrift and sacrifice, paid for their houses, will receive no compensatory advantage. Neither, of course, will those who choose to rent.

Moreover, particularly to exclude white house buyers, especially the more prosperous ones, from the unpleasant process of squeezing inflation out of the economy would not only be inequitable, but would prolong the process. Similarly, if rapidly rising housing costs are preventing the provision of an adequate aggregate housing stock, then the root cause of the inflation must be tackled. In this country that means tackling the shortage of skilled construction workers and evils of the administered system of building material prices.

The question, however, of housing subsidies is a complex one that requires careful consideration. By and large, in most western industrial economies, there is no significant shortage of housing for the economically active, although inflation often makes it difficult for young families to buy their first houses. Hidden housing subsidies applied generally are therefore being questioned by the monetary and fiscal authorites in many of these countries, especially in Britain.

In SA, the position among whites is similar. In November 1970 the Franzsen Commission into Fiscal and Monetary Policy came to the conclusion that, on evidence submitted to it, "in general South Africans maintain too luxurious a standard of housing, even among those
groups of the population who cannot afford it."

There is, however, undoubtedly a shortage of housing in the country. For blacks it is chronic and aggravated by the ban on title to ownership. It exists geographically and among certain white population groups, such as immigrants and pensioners.
This shortage has been made worse by the fact that rent control and the rising costs of construction have resulted in the provision of very little new accommodation for rent over the past six years and a reduction in the existing stock.
At one stage it was hoped that sectional title would take off some of this pressure. But again rising construction costs, of which skilled labour is the fastest rising category, frustrated those hopes. So today ironically cluster housing has become a feature of the prosperous suburb. It is too expensive to serve those who need it or for whom it was originally intended.
It can be argued that there are those towards whom direct State subsidies should justifiably be aimed. But such subsidies should be direct disbursements from the Exchequer, granted in terms of the national budget for specific needy groups. They should no longer simply enter the general pool of the building society movement, where their proper application is not possible.
But clearly a coherent national housing policy, which is what is badly needed now, would have to embrace much more than direct subsidies to the needy. The phasing out of rent control, which is slowly getting under way, and a new look at building standards in the light of needs and resources, and the reason for the extraordinary rise in building costs - for years they have been rising at nearly $2 \%$ a month - are all areas that beg cool assessment.
In fact, an investigation into rising construction costs would be as appropriate, if not even more so, than one into the rise in the building societies' mortgage rate. For

it would draw public attention to the inadequacies of labour policies.

In addition, the inadequacies of the administration of the prices of basic building materials, (bricks alone rose $15 \%$ last year and are shortly to rise again), would become plain.
The rise in the mortgage bond rate partly reflects the increase in construction costs which, in turn, have their roots deep in the fabric of our racial and social practices. The building societies are victims of that system.
The societies have also been victims of the country's extraordinary exchange rate, exchange control and monetary policies last year. The authorities' obduracy in not allowing the rand's value to rise in accordance with the massive trade surplus, and in preventing the consequent excess domestic liquidity from leaving the country in sufficient quantity, resulted in interest rates far below the rate of inflation.
This made it easy for building societies to borrow large amounts of surplus corporate liquidity, which at one stage they were having difficulty lending. No sooner had they managed to market their mortgages, and commit themselves substantially in advance, than their corporate funding base became unstable. A swing in the trade surplus to a deficit and a realisation of the need for monetary discipline in Pretoria has sent short-term interest rates rising rapidly.
Against this background, it is not easy to understand the attitude of Finance Minister Owen Horwood. On the one hand he is reluctant to increase hidden housing subisidies to whites. And if mortgage rates, like other interest rates, are in future to reflect supply and demand as the money supply is brought under control, they are likely to fluctuate more widely then in the past. To adjust tax concessions accordingly would not only be administratively difficult, but at times when rates are rising they could become too great a burden on the Exchequer.

## 

| BUILDING COSTS | RISE <br> increase |
| :---: | :---: |
| ${ }_{\text {chem }}^{\text {Bricks }}$ | 15 |
| Concrate | 23 |
| Sand ... |  |
| Labour | 8 |
| June ${ }_{\text {Source: }}$ Schachat June 1981. |  |
| Further incrasasss are expected shortly. |  |

On the other hand, Horwood does not want to see a significent rise in the mortgage rate either. He is using moral suasion and a Commission of Inquiry to keep it down. The reason may be partly political, but there are other factors.

There are indications that inflationary expectations are being modified. One indication is that short-term interest rates are higher than long-term rates.

Another indication is that the authorities have this year had much more success in marketing long-term official securities. According to the Reserve Bank, there is growing demand at current yields for medium- to long-term securities from non-bank institutions.
Horwood has reason to query the wish of the building societies to push their longterm mortgage rate to above the $14,1 \%$ companies are paying for debentures. Normally, assisted by their tax-free investments, the societies are able to keep the mortgage rate about $2 \%$ below the debenture rate.
Part of the reason is a time lag. Societies are not yet geared to respond quickly to sharp movements in interest rates. This is a skill they have not needed in the past when, for political reasons, the mortgage rate was kept stable, even if in the process the application of monetary policy was distorted and frustrated.
If they were banks, competition would force them to use accumulated reserves to tide them over this period of relatively expensive deposits, rather than increase
their lending rates. After all, they showed huge surpluses in past years, especially if the market value of their fixed-interest investments is taken into account.
But much depends, of course, on the forward commitments societies entered into during the period of plenty. If they misjudged and committed themselves too generously, the squeeze on the funding costs could be chronic. But to enable them simply to raise the mortgage rate now, is to protect them from their own folly.
Unless the societies are experiencing a net deposit outflow, there should never be a time when they cannot make new loans. For every month a small part of each mortgage loan is repaid and enters a pool of funds available to re-lend. After their massive lending over the past year and the return flow of repayment from it, the societies' ability to finance a reasonable amount of new loans should not be drastically reduced. If it has, the chances are that they have committed themselves excessively in relation to their ability to attract appropriate deposits.
In a non-competitive market, the authorities should rightly be wary of giving the official nod to an increase in mortgage rate merely to allow societies to recover from their own slipshod management.
Having said that, the $F M$ believes, however, mortgage rates should be allowed to rise, but for different reasons. First, it would reduce the component of hidden subsidy. But it would also encourage banks to enter the home mortgage market, as they have done elsewhere.

There could be no better method of busting the building society cartel and introducing sufficient competition to ensure that there is a balance between demand for home loans and the availability of appropriate finance.

Only in that way can there be an equitable allocation of resources to housing. It would be a start in the process of redressing the imbalance in the flow of funds to black and white housing requirements.

## FM $10|7| 81$

## BLACK HOUSING

## Leasehold fails <br> (123) 183 )

Govermment dants employers to help provide housing for black workers. Many employers are willing, but run straight into red tape - provided by Pretoria.
Take the Catch-22 situation encountered by Colgate Palmolive. Three years ago CP undertook the development of a R500 000 housing project. The company was allocated a parcel of land by the Fast Rand Administration Board (Erab) in Vosloosrus township, where most of CP's employees live. The company intended to build 64 improved $51 / 9$ and $51 / 6$ units at a cost of about R8000 each and believed the scheme would soon get off the ground. However, three years later, the company is at square one and Vosloosrus has still not been surveyed.
According to group personnel director, Derek Magid, "We have had the full cooperation of the Erab, so presumably logjams lie elsewhere." In other words, someone higher up in government is stalling.
Bureaucratic delays have been compounded by escalating building costs. Housing originally planned is now beyond the means of the intended recipients. and CP has been forced to revise its plans to offer employees assistance in purchasing existing township houses for R1 500 each. rather than building the improved versions.

This is in line with a suggestion made this week by Dr Frans Cronje, chairman of the SA Permanent Building Society, that government sell off existing township houses.

With only 1000 leasehold titles registered in the country to date, and most of them in Soweto and the Vaal triangle,
there is no doubt that government's 99 year leasehold scheme is a flop. One administration board official tells the $F M$ that "the housing crisis is reaching such crisis proportions that it could be the cause of major riots and serious urban unrest.'
This is not surprising. Two million houses are required for blacks in the next 18 years - an impossible task unless government eases the private sector's path by finding and, eradicating bottlenecks or, better still, considers the restoration of freehold rights for blacks.



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## Housing for all emplayers must help <br> By KINGSLEY LONEY

BLACK HOME ownership is a relatively new concept in South Africa and one that provides a tremendous chal－ enge to private enterprise
If a start is to be made on the elimination of the tre－ mendous demand for black housing，and here I include African，coloured people and Indians，then employers of blacks will have to be－ come involved in doing ev－ erything they can to assist their staff in the buying of homes．
The size of the problem is huge as it is estimated that the present black housing backlog is running way ahead of the present white housing shortage which is re－ portedly about 8000 units．
While the Cape Peninsula area does not yet cater for African home ownership un－ der the 99 －year leasehold cheme，the recent establish－ ment of Uuntu is of consid－ erable interest because it appears to be the first step towards 99 －year leasehold ownership．
Unfortunately however， building societies cannot be－ come involved in this ven－ ture at this stage but it does provide a pointer for the fu－ ture and enables us to give thought to the steps that will have to be taken if we are go－ ing to succeed in solving the problem．

## Soweto

The Natal Building Society was among the forerunners with regard to the provision of black homes in Soweto in der the 99－year leasehold system，and in addition to registering several hund to bonds，the society ha opened two branch has Soweto to cater for thes in of the popularion the needs of the population and a third branch is planned for the near future．
The assistance of a number way to juyers has gone a long way to justifying the opening of these branches．
What form can this assis－ tance take？First and fore－ most some employers have seen＂it as their duty to pro－ vide their black employees with assistance to buy their own homes．Under the pre－ sent 99－year leasehold sys－ tem there are many complex－ ities and as a result building societies，the NBS included are developing a single docu－ ment for their company guar antee loans schemes．
These schemes include the subsidizing by employers of and，employees＇instalments ing surety focessary stand－ ing surety for loans in excess of normal building society limits．
It is this latter assistance which is more common and is the scheme which more employers could take advan－ tage of．
Another important factor has been the recognition by need to invest withe of the need to invest with building


Mr Kingsley Loney

> The task ahead

## By PAUL DOLD

 Financial Editor
## A HUGE task awaits both

 government and the building societies in pav－ ing the way for large scale black home ownership．Recent building society annual reports have shown that much remains to be done．The UBS has only granted 700 loans since the 99 －year lease－ Since the 99 －year lease－
hold system was intro－ duced in 1978 ．
＂Only 700 owners indi－ cates how pitiful the pro－ gress is towards the creation of a black home owning middle class in a black population of the order of some R20m＂says UBS chairman Mr Philip Sceales．
And Allied＇s Mr H Weiner says the leasehold scheme is still falling far short of both expectations and needs．
Clearly，red tape needs to be untangled and a new approach is required to the provision of housing． The vast challenge ahead cannot be left to the aưthorities and the so－ cieties．
In this guest column the latest in our series by top businessmen，NBS Cape regional manager，Mr Kingsley Loney，argues that employers have a vi－ tal role to play if objec－ tives are to be met．
societies either directly or through their pension funds， thereby providing building societies with the wherewithall to make loans available to employees．
At the present time with the high rates of interest market，prevailing in the channell many concerns are funds to their investment which to those investments turn，but most of those fur do not find their way into th provision of housing and we are to solve the hand is problem thene housing problem then it will have to be realized that the building societies will have to receive more investment support than is presently the case．
Employers will have to ac cept social obligations to wards this end．

Whenever building soc eties have become involved in black housing they have concentrated on middle to upper－income housing bef lieving，we feel correctiy that the low－cost housin should be provided by the Department of Community Development．
In so doing，the NBS ha preferred to link with devel opers who are prepared to build such houses at a fixed cost as well as an approprit ate advisory service．
We have found through ouf experience in black housin in the Transvaal that there is an enormous lack of under standing，particularly among the Africans with regard to the essentials of home own ership which is understanda thi when one considers th

## Educational

Our advisory services therefore，takes the form of an educational programme explaining basic home own－ ership concepts such as what a mortage bond actually is how repayments work and so on，and also deals with suct misconceptions as＂Wh can＇t I own my home for 99 years？＂
I hope that it will not be too long before the same type of home ownership i made available in the Capd Peninsula area and societies will no doubt gear them selves to handle this addi tional avenue of lendins when the time arrives．
Looking at the broade question of providing houst ing for all members of the non－white groups the NB\＄ has been actively involved through its development company，in the provision of houses for the Indian com munity in Natal and the Transvaal and the coloured community in the Peninsulas in areas such as Retreat．
We have also acquire stands in Mandalay wher further houses will soon b provided．As stated however the society＇s role in the prot vision of such housing will be determined to a large ex be determined to a large ex
tent on the willingness tent on the willingness o ly concerned and involved active ly concerned and involved by assisting their staff to secure their own homes．

## Strains

Building societies are fact ing ever－increasing demands by the various population groups and this is placin⿱宀女口 greater and greater strains sources．
It is to be hoped that the recently announced in creased investment rate will lead to a greater inflow of funds to societies so that they may once again fulf their rightful role of provitî ing mortgage facilities to as pirant homeowners．
It is still too early to say the new interest rates hazt attracted many more inves tors and the public should not be misled into thinking that the availability of bonds has eased sufficiently．
The situation is much thit past as it has been for the past three or four montios months wrobably be many months before cash flows re－ turn to what they were last ear when bonds were freely available．

# Experts warn on housing <br>  

Own Correspondent
PORT ELIZABETH. - South Africa will only solve its housing crisis if the govern ment abandons its rigid adherence to relatively high housing standards, which at the moment force many black people to live as illegal squatters.
This was the warning issued this week by housing experts amid signs of a simmering disagreement between the Department of Community Development, which administers funds for housing, and the Department of Co-Operation and Development, which is saddled
with the problem of controlling illegal squatting.
The experts were commenting on this week's statement by the Director-General of Community Development, Mr Louis Fouche, that his department would not fund housing of a standard any lower than the present minimum, as this would be giving money for the creation of slums.
He said he was also opposed to site and service schemes, as it had been shown that these were in the long run much more expensive and totally unsatisfactory.

From Pretoria, the department itself gave a terse "no comment" when asked for its views on housing policy.

Several officials, however, who asked not to be named, said that there were strong differences of opinion between Co-Operation and Development and Community Development over housing policy.
One even spoke of "a total conflict of interest" and "meetings at Cabinet level" to thrash out disagreements between senior officials of the two departments.

## Tr

## Black housing crisis ${ }^{2+} / 7 \neq 100$ big <br> for State alone' <br> JOHANNESBURG. - The days when the provision of

 black housing was the task of the State alone are over, according to the current edition of the mouthpiece of the Corporation for Economic Development, Growth.The magazine added that. the task was far too big an undertaking for the State.

In any event, economists point out, it is an unhealthy approach: Inherently socialist and dependence-oriented at a time when the country's biggest challenge is to foster through individual initiative and self-reliance an economic system capable of sustain ing the growing needs of its people," the magazine continues.

## Security

Housing headed the list of requirements for promoting the social security and spirit of self-reliance essential for a viable future in the country.

Beating the housing crisis in the black community will require a partnership comprising the three elements of the State, the private sector and the individual aspiring home-owner, argues the magazine

Figures released by the Department of Co-operation and Development put the present housing' shortage in urban black areas at 160000 This figure excludes the shortage in the homelands.

The State had accepted that it would continue to provide the lion's share in attempt to wipe out the housing
backlog. And its responsibility was to house people who were unable to provide for themselves financially.
According to projections by the Department of Community Development, the state was to contribute 90 percent of all urban black housing. The department's housing needs in the coming decade were estimated at R244-million a year. The amount excluded R84-mil lion needed for infrastruc tural services.
The magazine said a dra matic upswing in the tempo of the building' programme had started in Soweto.
Plans had been approved for the building of between 15000 and 20000 new houses in Soweto and the surrounding areas by 1984.
Expenditure on these schemes, which were now in progress, would amount to more than R400-million excluding the cost of the actual houses. At an estimated cost of R10 000 a house about R250-million would be spent on housing alone in Soweto during the next four years.
In addition; a secondary programme of upgrading the Greater Soweto's 103000 council houses was under way.

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                    Housing
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By SUSAN DALLAS
A GROUR of 400 private and pubic－sector housing＇experts are poised to wield more power
！in solving South Africa＇s hows－ ing shortage crisis．
The South African Institute of Housing，formerly the Inti－ tut of Housing Management， has changed its range of over－ ation to hipusing projects．
It aims to take a higher profile in j encouraging the mri－ vale sector to work with Gov－ ernment and municipal bodies in an attempt to reduce the
with the demand；and only the backlog，a projected 6 －million increased involvement of the homes have to be provided by private sector will alleviate the the year 2000 ． problem？ In ad
In addition to the housing

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\title{
Investments for billions needed Institutions
}

THE big private financial institutions－insurance companies and pension funds－may move into the residential housing，field in a massive way in the 80s．
This forecast was made yesterday by Mr Johan Nel，the managing director of
\(\overline{\text { NN } V 7 \mathrm{D}}\) Union Acceptances．

He was speaking at the quar． terly press meeting of the As－ sociation of Unit Trusts in Johannesburg．
Mr Nel said the crucial prob－ lem facing the institutions would be find enough invest－
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ment opportunities over the next decade for the tens，of billions of rands that would come pouring into them．

The Government would be able eventually，if it wanted，to scrap the iprescribed invest－ ment requirements．for institutions．
Both the Treasury and the public corporations would still be able to attract all the funds they needed－provided they offered fair rates of interest．

Mr Nel said：＂As a result of a steadily increasing growth rate which has been around \(25 \%\)（in money terms）for the past two years the total com－ bined assets of the private pen－ sion funds and insurers stood at just below R23000－million at the end of 1980.
＂This was more than five times their combined total as－ sets of some R4 350－million in 1970 and it is worth noting that the increase in asssets for these institutions at approxi－ mately R4 400－million in 1980 actually exceeded their total assets 10 years ago．

If one assumes on a conser－ vative basis that the future growth rate of their combined assets will be at，say， \(20 \%\) an－ nually compounded then one is looking at an annual cash flow for these institutions which will increase from the present R4 500－million／R5 000 －million to some R10 000 －million a year by the mid－1980s and nearly R20 000 －million by the end of the decade．
＂Put differently，this means that for the period 1981／85 in－ clusive the institutions will have to find new investments totalling some R34 000－million and for the decade as a whole they will have new investment requirements of nearly R100 000－million
＇In other words，I am pro－ jecting total assets of some R57 000－million for 1985 and something like R120 000－million at the end of 1989 ．＇
Mr Nel there were six main areas in which this total cash flow was likely to be invested．

The role of the institutions would be：
－To continue to be a major source of funding for public sector fixed investment and in－
pin the share market to a very large extent as they compete with each other for any shares， blue chip and not so blue chip which may come on offer at any time．
－＂Equity investment by the institutions will spill over to an ever increasing extent into un－ listed companies where they will seek to establish partern－ ships with entrepreneurs so that they can secure equity and growth positions as early as possible．＂
．＂More of the major insti－ tutions may opt for the＇Sanlam route＇－establishing a domi－ nant or control position in a few companies＂

Mr Nel said：＂The collective cash flow of the insurers and the pension funds is approach－ ing such a size that they will increasingly find that there is littie to be gained from a fol low－my－leader role ，and that more than good timing will be required if superior perfor－ mance is to be achieved．
＇Investment＇plums＇will be harder to find and entrepre－ neurs will in future have great－ er access to institutional funds than has been the case up to now．＂
frastructure．＇＂Because of a lack of sufficient alternatives this will be so regardless of whether prescribed invèstment ratios are substantially reduced or abolished over a period of years．＇
－＂As the institutions grow bigger in the 1980s and own more and more of private sec－ tor enterprise they will realise that as custodians of a very big slice of our individual savings they have a duty to．．play a major role in the provision of new housing for all our people．
They can do this on a direct basis but I hope that it will be done through the building soci－ eties，by the instituitions main－ taining substantial long－term deposits on an ongoing basis with the societies．
－＂They will become far
more dominant and less selec－ tive in all forms of property investment．＂
－＂They will serye to under－
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AUGUST 1981
er assist aged persons in the tracing of their families and place them in their care if it is acceptable to them． Aged persons in old age homes are also placed with families at their own request，wherever they may be．
（2）This would depend on the welfare bodies undertaking the erection of such homes．

Mr．H．H．SCHWARZ：Mr．Speaker， arising out of the hon．the Minister＇s reply and in view of his often－expressed views that similar facilities of similar qualify and stan－ dard as are provided for the White people should also be provided for the Black peo－ ple，does he not think that a review of this policy is now called for？
\(\dagger\) The MINISTER：Mr．Speaker， 1 will naturally look pipto the matter，but there are nevertheless different circumstances which should also be taken into consideration，as I tried to indicate in the reply．If the need is such，however，we will definitely take it into consideration and look into it．

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 supplied with travelling tickets free of charge and in the event of them being of frail health they are also provided with an escort．My Department furth－
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\(+\) with housing in the type of environ－

The MINISTER OF CO－OPERATION AND DEVELORMENT：
(1) Whether the Government is reconsidering its policy in tegard to full home-ownership tights being granted to Blacks in urban Black townships if so,
(2) whether he will make a statement the matter?

The MINISTER OF CO-OPERATION AND DEVELOPMENT:
(1) In the light of the fact that the Government is doing everything in its endeavour to get the 99 -year leasehold off the ground, the answer is no.
(2) Falls away.





＊From Table 4，Appendix B at the end of this book．
What was the total amount spent by his Department on housing for Blacks in thie 1980－81 financial year in the（a）urban townships and（b）homelands？
The MINISTER OF CO－OPERATION AND DEVELOPMENT：
（a）\(\dot{\text { My }}\) department does not provide any funds for housing in uiban creas This is a function of the Departizent of Community Development．
（b）The South African Development： Trust spent R56 480900 through my
Department on housing in towushios Department on housing in towuships
in the national states．In addition to this the national states also devely Townships from their own funds but Ggures in this regard are not readids available：
Mrs．H．SUZMAN：Mr．Speaker；antig out of the reply given by the hon．the Minister，the Department of Communify Development has private funds．Could is tell us what his department has spent？
The MINISTER：Mr．Speaker，if the bon． member should care to place that questions on the Order Paper，I shall reply to it
Mrs．H．SUZMAN：That is my very question on the Order Paper．
End of Year

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be able to cope,' he said:
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THE Government was accused today of making 'hopelessly inadequate' provision for housing in the Budget.

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\section*{WM \(1418 \mid 81\) URBAN BLACKS'RIGHTS
The99-year limit} The revamp dd 123
ten by Judge Cresmof Bills," re-writ ten by Judge Grosskopf, are to be tabled in draft form during the present parliamentary session. Co-operation and Development Minister Piet Koornhof said this at question time last week. Asked what sources of revenue would be available to black urban townships which accept municipal status, Koornhof told the PFP's Dave Dalling: "Site-and-service charges, profits from liquor and sorghum beer, and assessment rates on property.'
The last-mentioned source immediately raised hopes that government was reconsidering granting full home ownership rights to blacks in the common area. But, "In the light of the fact that government is doing everything in its. endeavour to get the 99 -year leasehold scheme off the ground, the answer is no," said Koornhof.
Earlier this year, during the pre-election session of Parliament, Koornhof said that "to date (January 30. 1981) general plans comprising 100568 stands were approved for participation in the 99 -year scheme. 642 rights of leasehold have been registered and a further 1861 applications are on hand."
The 99-year system was introduced in 1978 (Act 97), so 642 registrations in three years is hardly significant.
Despite amendments to the Urban Areas Act and the Building Societies Act to remove red-tape obstacles, and a steep reduction (from R2 790 to R1710) in the cost of 99 -year leasehold houses, the system has not met with the success predicted for it by its sponsors. If Koornhof insists, against the best advice from sources including the Browne committee, that freehold property ownership rights will not be granted to city blacks, doubts must remain about the long-term viability of autonomous black municipalities.
The Browne committee, whose report is being dealt with by a "working party," firmly believes that if places like Soweto are to be viable in any sense they will have to develop along the lines of white "local authority models," the financial cornerstone of which is the system of assesment rates on freehold property.

The report said local authority revenue from property tax would need to make up at least \(50 \%\) of black local authorities' projected current income of R 504 m by the Nineties. This is about eight times more than the projected R 37 m the committee expected black municipalities to derive from plot rentals plus property tax if there were no change in government pqlicy.

The committee said: "As long as this situation exists it will be difficult to achieve the aims of sound public finance, particularly because a sound and vigorous system of local authority . . . can essentially only be developed on the basis of sufficient housing and a healthy system of home ownership."
Yet in the face of the rightwing backlash there seems to be little chance that the new bills will provide even for the transfer of land to the ownership of black municipalities, let alone provide for individual ownership.

\title{
Lack of funds leads to cutback in housing
} munity Development has cut back on new housing projects due to a lack of funds.

The Director-General of Commumity Development, Mr Louis Fouche, has sent a circular to municipali-
ties and administration boards as \({ }^{17}\)-ing them to shelve projects which have: not yet received Government approval.
In this week's Budget the Minister of Finance, Mr Horwood, said provision for the National Housing Fund would increase
from R231,7-million to R256,7-million.

This increase of little more than 10 percent fails to match rapidly rising building costs.
The latest Department of Community Develop ment circular allows the completion of projects al
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ready approved, but says that due to the shortage of funds, "drastic curtailment" is necessary
Mr Carel Venter, chairman of Johannesburg's municipal housing and utilities committee, said today the council was planning a way to bridge the financial problem.
"II"am determined there win be no standstill in the building of housing, he said.
He said tt", was andity that so little anoney had been budgeted for housing by the Government.
"'T' had hoped for more", the said.
No white housing projects were under way but 2115 coloured homes were under construction.
Mr Venter, who is atso deputy chairman of the West Rand Administration Board, said the new direc tive would not necessaxily lead to delays In housing projects in Soweto.


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The extent of the housing crisis is disclosed in a docu－ men＇t released last week by the Department of Commun－ ity Development．It shows a stark comparison between what the government has allocated for housing and the amount needed if the short－ age is to be overcome．
The Minister of Finance， Mr Owen Horwood，gave R256，7 million for housing， but the Department of Com－ munity Development says R882 million is needed every year to overcome the housing shortage in a＂reasonable period＂．
This means a shortfall this year of R625 million．
The Department of Com－ munity Development de scribes a＂reasonable period＂as five years for whites，coloured people and Indians and ten years for blacks．

\section*{Essential}

Mr Horwood acknowledged the extent of the housin shortage in his Budget speech，saying the problem could not be solved by the government alone．
The involvement of the pri－ vate sector was essential if the government was to suc－ ceed in＂achieving our goal of providing adequate and realistic housing accom－ ＇modation＂，Mr Horwood said．
However，Mr Colin Eglin． opposition spokesman on housing，said the amount the government had set aside for housing was＂hopelessly inadequate＂．
＂At the level of expendi－


Mr Owen Horwood
ture provided for in the Bud－ get，there is no hope whatsoever for catching up with the backlog of housing that exists，let alone keeping up with the demand due to the natural increase in the population，＂Mr Eglin said．
The total amount for hous ing had increased by only 10,8 percent while the amount for black urban hous－ ing had increased by a mere 7，2 percent．
At the same time building costs had risen by between 25 and 30 percent．
＂This means that in real terms the amount of money being provided this year is less than it has been in the past，＂Mr Eglin said．
Referring to Mr Horwood＇s statement that the private sector would have to be in－ rolved in the provision of housing，Mr Eglin said： ＂There are no incentives in the Budget to encourage the
private sector to assist in the provision of housing for the middle－and lower－income groups．＂
In its document，the De － partment of Community De－ velopment revealed that a total of 119670 housing units were needed annually to meet the natural increase and wipe out the housing backlog within a＂reasonable period＂．

\section*{Investment}

Out of these， 52000 would have to be provided annually for blacks．＂To finance a housing programme of this magnitude will take an aver－ age annual investment by the public sector of approxi－ mately R471 million in re－ spect of whites，coloureds and Asians and approximate－ ly R411 million in respect of blacks，＂the memor＇andum said．
The total amount needed annually was therefore R882 million．
Mr．Horwood announced during his Budget speech that the government was con－ sidering recommendations for the further provision of housing in black urban areas，particularly Soweto．
The government had re－ ceived the report of the＂Vil－ joen panel＂appointed to investigate a strategy for black urban housing．The matter would receive atten－ tion before the end of the fi－ nancial year，＂but any reasonable provision that needs to be made could be budgeted for at a later oul pue stage＂，Mr Horwood said．

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\section*{Housing：Security} risk warning

HOUSE OF ASSEMBLY．－ The inadequate allocation of funds for housing was threatening the peace and security of South Africa，Mr
 Harry Schwarz said here yesterday．
He was moving an amend－ mont declining the second reading of the Budget and said the meagre 10,78 per－ cent increase in the expen－
\(\% \varepsilon \neq g\) diture on housing was not only less than the current in－
f \(\left((6 / ' 8) \omega^{2}\right.\) flation rate，but probably croze \(30 \% 0\) increase in building costs． increase in untinged any
He also challenge n He also challenged any
minister to explain why the houses which should have \(0 / \tau>29\) 272 \(27 \begin{aligned} & \text { been built in Soweto had not } \\ & \text { been built．The failure over }\end{aligned}\) been built．The failure over
the years to tackle Soweto＇s housing problems remained unexplained，he said

\section*{Urbanization}

There could be no dispute with the fact that housing demands，particularly for blacks and coloured people，
\(2 \checkmark\) would escalate with popula－ lion increases．Urbanization was an accepted fact and the Department of Community Development itself estimat－ ed annual public sector ex－
jeop
said．


埌號
penditure of rem ming deal with the backlog and natural increase．
How could this problem be solved with the present ilo． cation of R256，7 million？
＂By not providing the

ty of the peace and recur ty of the republic is being

\section*{Solutions}

There appeared to be five ways of dealing with the problem：
－The government should grant more funds for housing loans in the supplementary zurnope prs estimates．private sector and
The private sectoroyers oys2m \(2 M\) Pf should be made to play a greater role（in providing housing）．
－The administration 390 础 330 H boards，which had funds should be prodded into ac－ dion if they were allowed to continue to exist．
－Procedure in respect of housing schemes should be streamlined to remove，ad－ ministrative delays
－A separate loan issue
Gould be made to raise should be made to raise
money for this purpose．－ Sap
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\title{
Eglin warns on housing \\ the hlack townships near
}

Parliamentary Staff
THE Government failed in the future, as it had in the past, to provide proper housing it would fan the flames of revolu tion' in South Africa, Warined Mr Colin Eglin (PFP Sea Point) in the Assembly yesterday.

Speaking during the Budget debate Mr Eglin said there was no area of life ; where the lack of facilities or the fear of facilities or facilities was loss of facilities was socially more destablising ive than in housing.
The amount which the Minister of Finance had Minister for housing in provided for housing in the budget was 'hopelessly inadequate.'
"tue Government can pump all the money it wants to into military hardware. It can arm the police and riot squads to the teeth and it can give itself more and more statutory powers - but South Africa will not survive as an orderly society if there is not adequate housing at prices people can afford, \({ }^{1}\) he said.
South Africa had a housing crisis. Estimates put out by the Department of Community Development relating to shortages ment were alarming, but the
told only half the story.

He told the Government to ve tolit the independent states to see the vast rural slums developing; to visit
the cities to see the overcrowding; to go to the squatter camps to see how people had to fend for themselves; and to visit white suburbs to talk to the elderly about their plight.
Walk to the people still suffering as the result of the insensitive way the Government dealt with Government and sectional rent control to the people titles. are reeling under the who are reeling under the impact of staggering rises in rentals, bulding cost interest rates,' he said.

He asked what the Government, particulariy the Minister of Finance, inten-
ded doing about these problems.
So far its record had been one of 'vaccilation and indecision, administrative inefficiency and interdepartmental conflict confusion.

Not only money was needed, but also a beld approach - a revolution ary new approach by the Government to the provision of low cost housing.
\(\mathrm{Mr} \mathbf{P}\) Cronje, Deputy Minister of Community Development, said the housing budget had increased by 100 percent over the past five years, yet the opposition still complained this was insufficient.

These notes are based on a preliminary interview with the late Mrs Anne (Bailen) Zurne on 15 th April 1980, two taped interviews ( 30 th April and 20 th May 1980) and a short report which she wrote during this period. The tapes have been indexed, and all material deposited with the Department of History, University of Cape Town. The tapes give insights into the history of District Six, its shops, streets and celebrations, and tell of what happened to Russian Jewish immigrants to Cape Town.

Anne Zurne was born in 1907 - second of the ten children of Hyman and Esther Bailen. What is told here is, primarily, her parents' story. Hyman Bailen - born in Omsk in 1868, one-time corporal in the Tsar's army, who left Russia for the Middle East where he became a seller of carpets - arrived in the Cape Colony during the 1890s. Anastasia (known as Esther when she settled in this country) was also a Bailen, a cousin of her future husband. She was born in Tomsk in 1881, became sewing mistress in a gymnasium in Siberia, and was sent by her parents to marry Hyman around 1900, when their community was threatened by a pogrom.

Had the way been paved by other family members? Possibly so, for the Bailens were connected to the Polliacks, of music store renown, and others. In time to come, Esther Bailen's mother and sister followed, but lived in Lourenco Marques where the sister's husband was established. It is not clear if Human went at once to District Six, or what employment he took up on his arrival.





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Staff Reporter
MR COLIN EGLIN，the Pro－ gressive Federal ：Party spokesman on housing，has warned that unless the Gov－ ernment takes bold and positive measures the build－ ing of houses and flats in cities will stop
His warning comes in the wake of a Cape Town City Council decision to freeze further housing schemes for whites．till more practical pent－subsidy schemes by the Government were forthcom－ ing．

In a statement issued yes－ terday；Mr Eglin said the rise in mortgage，bond inter－ est rates－an average in－ crease of 33 percent be－ tween：January 1 and October 1， 1981 －had placed a＂worrying＂finan－ cial burden on many house and flat owners who were al－ ready struggling to maintain reasonable living standards．
＇＂This rise；together with the sharp increase of just on 30 percent in building costs during the past year，has vir－ tually forced young couples with families out of the home－ownership market．＂
Mr Eglin said the annual interest on the mortgage bond on，a house now com－ pared to the same house built a year ago was up by 80 percent．

\section*{Request}

A request by the Depart－ ment of Community Develop－ ment that the council con－ sider new housing schemes for whites on council－owned land was，said Mr Eglin，an attempt to＂pass the buck＂．

Measures the Government should take，he said，includ－ ed：

Incentives＇by way óf，de－ preciation or tax allowances to encourage the private sec－ to encourage the priyate sec－
tor to build more fats and houses for middle and lower \(⿴ 囗 十\) income groups．

Direct rental allowances for older people so isthey would not have to fear the
threat of eviction because they could not afford to pay housing trentals．

Lowinterest loans to en－ able people in the miḍle and lower income groups to own their own houses or flats．
－Tax rebates in respect of payments of mortgage bond interest＇up to a certain lev－ el．

The Minister of Commun－ ity Devielopment，Mr Pen Kotze；was reported as say－ ing at the weekend that mea－ sures were being considered to encourage the private sec－ tor to contribute more to the provision of houses．
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Maistier of Community Development:
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WEDNESDAY. 2
The nomination o Advisory Council Dollie, after a s from both the U.P the process. \({ }^{155}\) F

\section*{159.}
(2) whether these houses will be sold to such oecupiers; if not, why not; if so, when?
The MINISTER OF COMMUNITY DEVELOPMERT:
(1) Yes, the matter is still under considerationo
(2) Falls away.
the Coloured table. Salie Chairmam resigned e Council in or religious pusposes were now with the C.A.C. A , eports that the Secretary of the Moslem Progressive Society, a welfare organisation, wasted no time at a function, arranged as a farewell for pilgrims to Mecca, to express the community's condemnation of the C.A.C.

This onslaught by the ruling power accelerated the 'Malay-Indian' reconciliation which developed with the fear of segregation. In 1942, the Cape Muslim Teachers' Association was established with membership open to all Muslims irrespective of racial origin. The Hospital Welfare Committee, in their press reports, made it clear that their membership consists "of Malays, Indian and Swahili Moslems" and they were rendering services to all "nonEuropeans", not only to Muslims. 156

The binding factor of the 'Cape Malay - Indian Muslim' accord was the religion of Islam. The same force at times alienated them from the other black formations in Cape Town, particularly in the case of the Non-European Unity Movement. The N.E.U.M. was mainly the debating ground of the coloured intelligentsia. Very few Cape Muslims at the time had an education beyond Standard Six. They felt incapable of participating in this body. The other negating factor was what they believed to be discrimination against them because they were Muslim. This feeling developed sharply after the Anglican Bishop of Cape Town, Bishop Lavis, refused to admit Musim girls for training in midwifery at the St Monica's Maternity Home, \({ }^{157}\) situated in the
（a）How many hostel buildings are（i） ader construction or（ii）being planned at present for the period ending December 1935 and（b）how many men of each race group will be accommodated in such hos－ tels？






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Speaking at a South African Property Owners Association (Sapoa) conference at the Cariton Centre in Johannesburg yesterday, Mr Czypionka said property prices - both residential and commercial - would decline during 1981 and 1982.

He said building costs had already come down.
"Building costs cannot continue to rise. When contractors are running out of work they cut costs.", cut costs.
He said a substantial part of high prices charged by contrac-i tors had been profit.

\section*{Accommodation}

Available accommodation should suit the pocket a little better, he said.
A view from property financiet Mr John Woods was that prices had already come down. - by \(20 \%\) in top-priced houses and by \(10 \%\) to \(15 \%\) in medium quality range housing - for example a three-bedroomed one-bathroomed home in a reasonable suburb like Parkhurst or Melville

The executive director of Sa poa," Mr Dón Kennedy, said: "I am sure house prices have already come down.
"We are in the opposite situation to last year - then people had plenty money to spend. Now they have very little to spend, "so sales have to drop and with them; prices have to drop."
Mr Czypionk"a said: "We can expect prices to show a very low rate of increase during 1981 and 1982 - particularly residential property prices which will decline but not as muction happened during the property slump of 1976 and 1977 .
He ventured a prediction about the percentage decline in house prices but asked that this not be quoted

\section*{No escape}

The property downturn would not be as bad as the previous slump during 1976 and 1977 thanks to sufficient demand by tenants.
Explaining the downturn he expected in the building industry, and the property market, Mr. Czypionka said these sectors lagged behind the rest of the economy but could not escape the effects of a- lower economic growth rate
The South African economy could not escape the recession that had affected the rest of the world, where countries with traditionally stable economies like Switzerland and Germany had already"experienced"a downturn.

\section*{No. 1827 HERAANSTELITMG TAR VOORSMTIRR VAPI DTE NASIONAIE BEMULSNGGSKOMMISSEE}

Sy Edele die Minister van Gemeenskansontwikreling hes Imaptens arrikel 6 van die Rehuisingswet, 1065 (Mer \& van 1960), prof. T: H. Louw, as Voorsitter van die Nasionabe Pehuisingskommissie heraangestel vir die fydne:k 17 Soptember 1981 tot 16 Septemlier 1982.

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The Honourable the Minister of Community Develonment bas, in torms of section 6 of the Tousing Act, 1966
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How many (a) hostel buildings and (b) beds were (i) oneed by the South Atrican
 at 31 July 1981 and 4 or (ii) utilized by it as at the date sor cingle White, Colowed. Intian and Black males, respectively?
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(a) Bow many new tamity housing puits for Blacers in whe wban creaswere buil in each year from iv72 to 1800 and (b) what was the cuperditure in each of these years on (i) such housing anó (ii) infra: stuctural cervies for such housng?

The information is not teadily available as the houses are built by the Almonistration Boords from their own funds and with tion Boards frem Depatinent of Community loans from the Departhening Scoisties.


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FRIDAY． 28 ，
smancing of housing for Black people no speciffe inter－depaitmental inquiry into this matter is being conducted by my Department．If the hon．member is referring to the Viljoen Comm that he must phrase the question in that manner．
 （3）Sall away．










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R19 000 \\ can buy \\ a prefab \\ home
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A SOUTH African company
plans to export prefabri.
cated honges to Argen-: tina.
The three-bedroomed furnished houses manufactured by' Terrapin cost R19 000 each.
Terrapin's director, Mr David Straneck, said yesterday the Department of Community Development had bought: 52 of the houses for Maitland in the Cape.

\section*{Cheaper}

Asked if the department-did not think it advisable to pur-: chase more of these homes to alleviate the housing shortage the director-gener al of Community Develop: ment, Mr L Fouche, said "For self-help housing schemes R19 000 is cheap; but it'is rather expensive for low-income groups.
A property economist, Mr Ne ville Berkowitz, agreed. Three-bedroomed houses made with concrete bricks could be provided on a mass production scale for low-income groups at about R14 000 a unit he explained.
"But for lower-income groups among whites, R19 000 is far cheaper than R35 000 for a house - excluding land:
"People are adapting to prefab and may switch over to using on a large scale? he said:



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 The 99 －year leasehold
system for blacks is not
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urbanisation and the provision of housing．
Colin Eglin，MP for Sea Point，the PFP＇s
spokesman on housing，outlines a bold new
approach to the provision of low－cost hom of those deported from the Transkei have all
focused attention on the problems of



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QC \(295419 / 57\)
75. Mr. A. B. WIDMAN asked the Minister of Community \({ }^{〔}\) Development:

How many (a) Asians, (b) Coloureds and (c) Whites are at present waiting for (i) economic and (ii) assisted housing to be allocated to them?

The MINISTER OF COMMUNITY DEVELOPMENT: T
(a), (b) and (c) Because an interest loss is presently sustained by the National Housing Fund, on all types of housing, "economic lousing" no longer exists in practice. Although both the Department and local authorities keep waiting lists to serve as a register of home-seekers that qualify for National Housing, it is not possible to draw any meaningful conclusions from the sum total of applications on such waiting lists as to the extent of demand for housing owing to the duplication and obsolescence of applications, personal preferences, incompleteness of particulars and a host of other reasons. Careful analysis of available information indicates there to be a shortage of 40000 dwelling units for Coloureds, 14000 dwelling units for Asians and 20000 dwelling units for Whites in the Republic.



btat
53. Mr. H. H. SCHWAR
Minister of Community Development:
five what is the estimated shortage of hourses in respect of (a) White, (b) Coloured and (c) Indian persons;

(2) whether any steps are being taken in order to remedy such shortage; if so, what steps?
The MINISTER OF COMMUNITY DEVELOPMENT:
(1) (a) 20000 dwelling units.
(b) " 40000 dwelling units.
v.
(c) 14000 dwelling units.
(2) Yes, taking the limited funds at its disposal into consideration, the De partment in co-operation with local authorities, undertakes housing projects for persons earning up to R650 per month. On 31 March 1981 there were 8353 dwelling units for Whites, 44896 dwelling units for Coloureds and 18815 dwelling units' for Indians in housing projects of the Department and local authorities, under construction or at the tender stage. In addition, everything possible is being done to encourage the private sector to make an even larger contribution to the provision of housing.






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taken by Blacks themselves． ideology and economic aspira－
tions and in which urbanisation

THE vice－president of development research at the Hu－
man Sciences Research Council and an authority on Black housing，Dr P＂Flip＂＇Smit，will soon become a top－level
 urbanisation：Swart Verstedeliking，is recognised in academic


 expert on urbanisation to ad－
vise the department at＂a very
high level＂． According to Sunday Ex－
press sources，Dr Smit＇s ap－

 Dr Smit will continue in his
present position at the HSRC




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Dr Smit＇s views have the

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\section*{Hapuodsenoo IPOMOd}


IPTEMBER \(1981 \quad 246\)
(4) whether Administration Boards are compelled to meet from their general revenue account any shortfalls in respect of interest and redemption on housing loans which are caused by occupants defaulting in regard to their rent payments?
The MINISTER OF CO-OPERATION AND DEVELOPMENT:

The financing of housing from government funds in the urban Black residential areas is the responsibility of the Department of Community Development. The information obtained is as follows:
(1)
(a) \begin{tabular}{rr}
\(1976-77\) & R5 661528,00 \\
\(1977-78\) & R12 432622,00 \\
\(1978-79\) & R41 049 \\
1989,00 \\
\(1979-80\) & R59 069499,00 \\
\(1980-81\) & R47 256202,00
\end{tabular}
(b) No grants were made. \({ }_{\sim}\)
(2) Yes. The interest charged ranges between 1 and 9 percent and is deter: mined according to the income of the occupiers.
(3) No
(4) Yes.

(2) (a) how many housing units have been or were (i) built, (ii) planned and/or (iii) budgeted for in respect of each such race group for the financial years 1979-'80, 1980-'81 and 1981-'82. respectively, and (b) what percentage of such units in respect of each such race group are (i) sub-economic and (ii) economic?

\section*{The MINISTER OF COMMUNITY DE-} VELOPMENT:
(1) (a) 20000 .
(b) 40000 .
(c) 14000 .
\begin{tabular}{ccc} 
White & Coloured & Asian \\
5649 & 14514 & 3441 \\
2862 & 9823 & 6271
\end{tabular}

\section*{'Shock' at lack of hot \({ }^{\text {chs }}\)}

Staff Reporter
A PROGRESSIVE Federal Party spokesman on community development, Mr Alf Widman (Hillbrow), said yesterday that he was "shocked" at the extent of the housing backlog in South Africa which was disclosed by the Minister of Community Development in Parliament last week.
In reply to a question by Mr Widman, Mr Pen Kotze had said waiting lists showed a shortage of 40000 dwelling units for coloured people, 20000 for whites and 14000 for Asians.

Mr Widman said in a statement that these figures showed that the government had allowed the position to get out of control, that there was a lack of adequate planning on its part and that it had failed to get its financial priorities right.
"The total backlog is about 120000 units. At an average cost of R9 665 per unit the R256, 7 -million provided in this year's budget for national housing will permit only 2665 units to be built.

\section*{Annual report}
"The minister has just tabled the annual report of the Director-General of Community Development for the year ended September 30,
1980. This shows that as far as coloured housing is concerned, 10564 houses were built during that period and at that rate it would take nearly four years to catch up with the backlog of 40000 outstanding.
"As far as Asian housing is concerned, 4523 units were completed and it would take \(3^{1 / 2}\) years to wipe out this backlog. A total of 5831 houses were built for whites and therefore it would take \(31 / 2\) years to wipe out this backlog.

\section*{Crash programme}
"Unless the government comes forward with a crash programme entailing preconstruction methods where on-site casting takes place. and employs methods used in Europe after the war, they will never catch up.
"There is too much red tape attached to the provi sion of housing by local authorities and it is taking up to five years from the commencement to the completion of a building scheme The crash programme' must cut through this red tape.
"In black housing only 5767 units were built, according to the report, and in this area alone it will take 10 years to catch up with the backlog of 46800 ," he said.

\section*{}

\section*{Post Reporter}

PEOPLE were being moved around South Africa like chessmen on a chequered board, Dr B R Maku, Minister of Health and Welfare in Ciskei, said in Port Elizabeth today.

Dr Maku, who was a last-minute replacement for the Chief Minister of the Ciskei, Mr Lennox Sebe, at a conference of the South African Insitute for Housing, said he would not object if those moved were, in fact, materially better off after they had been moved. But this was not the case.

He said the battle to provide housing was being lost rather than won. Certain Government policies were aggravating the situation.

Referring to the recent removal of hundreds of people from Alexandria to Glenmore on the border of Ciskei, he said: "There they still sit, housed in appalling shacks, erected at a cost of hundreds of thousands of rands, and I cannot believe that their housing position is any better than it was before."

The South African Government had been particularly generous in the assistance it had given in trying to solve the problems, and in the help it was promising for future solutions.

The fact remained, however, that what was being fought was "a rearguard action rather than a frontal attack". The attack had to be started with accurate statistics.
"I reject the statistics on this subject which have been produced up to now," he said.
"Many people do not see the worth of being
put on a waiting list when there is no hope of the exjsting list being satisfied within possibly 20 years at the present tempo."

There was an urgent need for the Government to make a complete assessment of housing needs.

Bodies such as the institute, in conjunction with the Government, should seek attainable solutions within the next 10 years.
This, together with the provision of employment, was one of South Africa's primary objectives.

He said a fresh approach to the provision of housing was needed.
"The South African Government is at present planning to remove thousands of people from so-called black spots to areas adjoining the Ciskei. The cost will presumably run into millions.
"This removal is in terms of the application of their policy to consolidate national states. These people are all satisfactorily, if not adequately, accommodated where they are."

Co-ordinated action between independent and non-independent states under the direction of the Department of Community Development was needed.
"We need a clear direction for the whole of Southern Africa and a definite financial and political committment. We need, above all, to give housing its rightful place on the priority list."

\title{
Rising costs will make financing of housing 'unbearable'
}

\author{
By SANDI SMITH
}

THE South African Institute for Housing regretted not having been officially recognised by the Government so that it could make a more "meaningful" contribution on the national housing bodies, the president of the institute, Mr D M Roelvert, said today.

He told a conference of the institute in Port Elizabeth, which is being attended by the Deputy Minister of Community Development and State Auxillary Services, Mr Pierre Cronje, that he hoped recognition would "not be outstanding for long".

Mr Roelvert said he sympathised with the building societies, which performed an important function in financing houses under difficult conditions. While urbanisation and increasing immigration would exacerbate the problems, present rising building costs would make the situation "unbearable".
Government spending on public buildings should be planned so as not to compete with the building of residential dwellings.

While the defence of South Africa enjoyed the highest priority, the consistent supply of capital for housing for all South Africans was as important, he said.

Mr Roelvert aggreed with Mr Raymond Ackerman, chairman of a large supermarket group, that tax concessions for employers providing hōusing for their workers should be improved.

He urged that another serious look should be taken at site-and-service schemes, "despite the stigma attached to them". \(\qquad\)

Urban renewal schemes: home-ownership

\({ }^{*} 10\). Dr. M. S. BARNARD asted the Minister of Community Develorment \(y /=1 x\)
Whether his Department is considering
(a) home-ownership schemes for, and'or (b) any other methods for making loans available to. people affected by urban renewal proicets: if not, why not; if so, (a) how do such schemes operate and (b) what other methods for making loans available are being considered"'
+The DEPUTY MINISTER OF COM-
MUNITY DEVELOPMENT:
There are a variety of measures intro duced by the Department to fromote home-ounership both inside and cutside urban renewal areas, including the sale of building sites. the execution of housing projects and the sale, on easy terms, of dwellings in such projects, the granting of loans to build or to buy and the StateScheme. Further Ownership Savings Scheme. Further particulars in this connection are contained in departmental annual reports. In so far as the restoration of dwellings in urban renewal areas is concerned. certain proposals concerning he granting of loans in deserving cases to their dwellings enable them to repair tion.
Housing crisis fought from rear

PORT ELIZABETH－The South African Government was fighting a rearguard action instead of laun－ ching a frontal attack on the housing crisis；the Minister of Health and Welfare of the Ciskei，Dr B．R．Maku，said here yesterday．

The battle to provide housing was being lost and some aspects of govern－ ment policy were hamper－ ing the solution，he told the congress of the SA In－ stitute of Housing．

Dr Maku called for：\(a\) fresh approach，a definite housing policy and the financial and political commitment to implement it．．

Co－ordinated action in which all states were in－ cluded was needed．

Hundreds of people had been moved recently from Alexandria to Glenmore， on the Ciskei border． ＂There they still sit housed in appalling． shacks erected at a cost of thousands of rands．I can－ not believe that they are better off than before．

Serious conflict be－ tween the Departments of Co－operation and Develop－ ment and Community De－
velo oment emerged on the issue of low－cost housing． The Secretary－General of Community Develop－ ment，Mr Louis Fouche， spoke out strongly against site－and－service schemes， while the Deputy Minister of the department，Mr Pierre Cronje，rejected the scrapping of the pre－ sent housing strategy and replacing it with a new system of lower standards．

The Minister，of Co－ operation and Develop－ ment，Dr Piet Koornhof， recently announced a plan to develop site－and－ service schemes in certain parts of the country．
Mr Fouche said if South Africa wanted to survive it would have to pay．the financial price for proper housing．The so－called ＂new＂housing strategy－ site－and－service scheme had first been approved in \(\cdot 1954\) and had led to some of the worst slums in the country．
Mr Cronje warned against a new system of lower standards．
＂No country can develop to its full economic poten－ tial when its workers are living in sub－standard con－ ditions，＂he said．－DDC．

\section*{Call to cut delay in mass hyo hol in mass hou}

\section*{Argus Bureau}

PORT ELIZABETH. Laws affecting mass hous ing should be examined to remove delays and stumbling blocks, cape Town's Deputy Town Clerk, Dr Stanley- Evans, said today.

He was presenting a paper on housing and the law at the South African Institute for Housing conference.

Dr Evans said of mass housing: 'Generally, the whose process is still too slow for the urgency of the moment, but developments like Mitchell's Plain in Cape Town show how swiftly things can be done with an energetic project team and the full and creative partnership of the State, the local authority and the building industry.'

All laws affecting housing should be examined to remove delays or to allow a flexibility that could cope with mno vation.

More particularly, in the mass housing field, must the legal prescriptions and requirements be amended or new blanket provision made to adapt to public/ private partnership or the state/local authority/private enterprise partnership in housing schemes.

Legislation should also permit the establishment of 'unorthodoxi housing necessary in the short or long term.
- Dr Evans said consideration should be given to establishing provincial or regional housing authorities constituting the public/private partnership concept to coordinate all
planning" and implementation.

Port Elizabeth's Director' of Housing, Mi D. Cleary, said that 12143 million. was needed to relieye the immediate squattor problem.

Experienced housing administrators knew that many, if not most, informal squatter settlements did not have any capacity for upgrading and retention.
'But there are. many other houses sited within formal settlements which do have the capacity for improvement within the affordability of the occupants, and a financial support system for improvement should be devised instead of lumping them all together in the demo. lition basket,? Mr Cleary said.
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\section*{Koch: give black housing priority}

PORT ELIZABETH - After defence, black housing should be the first priority on the national budget, the Chief Administrator of the East Cape Administration Board, Mr Louis Koch, said here yesterday.
Speaking at the housing institute conference, Mr Koch, who represented the Institute of Administrators of Non-European Affairs - the administration board's umbrella body - said administrators of black townships wanted housing funds to go direct to the Department of Co-operation and Development and not to Community Development.
Because of the magnitude of the housing problem, every available source of financing should. be utilised to provide the maximum number of homes.
He said that after de. fence, black housing should be accepted as the first priority in the national budget because providing houses was one of the best ways to retain the goodwill of the blacks.
Administration boards felt that the Treasury vote for housing should be in--
creased radically regard less of inflation.
Mr Koch emphasised the difference of opinion on low-income housing between the departments of Co-operation and Development and Community Development and State Auxiliary Services, which strongly opposes the lowering of housing standards.
Slums could not be attributed to the site-andservice scheme, but should be attributed to a shortage of land and a lack of development and. ser. vices, he said.
Some possible solutions were site-and-service schemes, unconventional traditional housing, and controlled squatting.
Mr Koch described the administrative control measures which applied to the boards as frustrating and counter-productive.
There was an overlap between the functions of his department and Community Development. It would be simpler if housing funds were channelled directly to Co-operation and Development, which could then allocate them to administration boards.

National housing funds were provided for all races on the same basis, which resulted in too high a standard being set for some communities:
At present the expertise of certain communities in providing traditional or unconventional housing was completely ignored, while the Housing Act prohibited the use of National Housing funds for the provision or upgrading of services if the housing was not financed by the fund.
Mr Koch said he could not understand why land zoned for black housing should be bought and developed only by the government.
The private sector should also be able to buy and develop land, making more money available to the government for subeconomic housing.
The private sector could look after the more affluent, he said.
Only 28 per cent of National Housing funds were spent on black housing, compared with 58 per cent on coloured housing.
"The policy should be re-examined". - DDC.



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ANTHONY DUIGAN reports.

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\title{
Expert outlines ways to ease housing crisis
}

\section*{By SANDRA SMITH}

IT was possible to overcome the problem of finance for housing and to improve the quality of life, the Director of Housing of the Port ELizabeth City Council, Mr D Cleary, told the conference of the South African Institute for Housing, in Port Elizabeth today.
bMr Cleary said: "We can offer, not consultative roles, but direct participation with the different communities of our country in amending policies to meet the changing needs of society.
4."We can do all these things by bringing about a high degree of co-ordination between people, private sector endeavour and public sector policies, thus ensuring that all sides are conscious and informed about the real feelings of the urban communities àmongst whom we work."
Quoting figures taken from a University of Port Elizabeth surrvey of the household subsistence level of coloured households, Mr Cleary said they illŭstrated the relationship betw̧een income and housing çosts between 1975 and 1980.
\({ }^{5}\) Housing costs had risen mote steeply than income in the past few years.
"We have possibly reached the stage in South Africa Where we should take a carefuil look at the future financing
programme for the provision of housing," he said.
'In my experience, forecasts of housing demands invariably fail. This occurs mainly because it is incorrectly presumed that all people have the income capacity to spend a given proportion of income on housing.
"Frequently, the published calculations of what people can spend are simply based upon what the financial houses or Government assume people can invest in housing."
Mr Cleary said that studies conducted in many developing countries had found that in most cases the relationship between what people would spend and what they could

Mr Cleary asked how often communities' will to improve even reasonably built and sited shacks had been negated by an assumption that all squatter areas were dangerous breeding grounds for crime, ill-health and disease.
Experienced housing administrators knew that many informal squatter settlements did not have any capacity for upgrading and retention.
But there were also many other houses sited within formal settlements which did have the capacity for improvement within what the occupants could afford.

Mr Cleary said these should be identified and a financial support system for improve-
ment devised instead of lumping them all together in "the demolition basket".

The proposed options for alternative methods to ease the serious housing shortage included the lowering of standards, directing most available loan capital to servicing of land only, involvment of private sector capital and small loans for self-building.
"I believe that our concern and pressure should be directed towards ensuring that Government responds to the vital necesity of providing the tools - the capital loans - to do the job.
"It is invalid to assume that lowering standards and selfhelp are the only answers to the shortage," Mr Cleary said. spend were superficial because, if a household had to spend nearly all its disposable cash income on food in order to keep alive, the proportion it could spend on housing was negligible.
The inevitable result of this was that this category of household resorted to squatting or doubling up as sub-tenants, so to make the assumption that any family could spend up to one tenth, quarter, or even a third of its income on housing was "dangerously wrong".
The Department of Health estimated that excluding the national states. 1412000 blacks, coloureds and Indians apparently lived in
unacceptable conditions.
This meant that 252142 new houses were required for this category of the population alone.
"To relieve the immediate squatter problem alone, therefore requires capital development funds amounting to R2 143 million. And many of the squatter breadwinners do not earn incomes adequate to meet the rents and other costs associated with a conventional R8 500 home."
They could meet the \(5 \%\) of income payments debited from the loan repayment elements, but they were genuinally unable to afford the other charges of administration costs, rates and so on which were affected by inflation.

In low-income households the priority of breadwinners' families were often poorly understood by planners unfamiliar with the essential priorities perceived within the poverty syndrome but who, nevertheless, established policies governing what people would or would not have to do in order to obtain family housing within their needs.
Mr Cleary said: "I believe that the viability of any housing system depends, in the long run, on the efforts of the users, and therefore on their willingness to, spend.
"Stimulation has to come from the community itself."

\title{
Economic, social factors in political stability
}

BY SANDRA SMITH 'SOUTH AFRICANS had to understand that political stability depended on the reconciliation of the country's social and economic problems, a top official indicated today.

He is the Chief Director of the West Rand Administration Board, Mr J C Knoetze, who was addressing the conference of the South African Institute for Housing in Port Elizabeth.
"If we cannot develop and maintain political stability we shall not have satisfactory eco-
nomic growth to meet the growing need for job opportunities and higher living standards," he said.

Housing managers and the private sector had a vital role to play in this "very important national challenge".

It had been widely reported that 4,1 million houses for blacks would have to be built before the end of the century and that the cost of providing houses on this scale was estimated at R20 000 million.

It was predicted that the black population would double during the next 20 years and that \({ }_{5} \times 36\) million blacks would have sto be housed, mostly in ybanareas.
Whe urban black was not only able but "anxious and willing" to provide and improve homes.

We do him a singular dis-
existed to tackle the backlog in housing.
The problem could best be tackled by all involved - the State, the private sector, all employers and the individual who needed a home

Upgrading existing houses was the cheapest way to provide more accommodation. Home improvement centres should be established throughout the country to play a role in the upgrading process.
Private developers could be involved by the allocation of land to a developer. Houses could be built on "spec" in agreement with the board.
They could be given lists of people watting for housing.
In the case of sites allocated to individuals, they were at liberty to hire their own architects and builders.
"Because of the rapidly ris-

\section*{Post Reporter}
THE law was a stabilising force which could hinder or help man achieve his goals in mass housing programmes, according to Cape Town's Deputy Town Clerk, Dr S Evans.
Add essing the conference of the South African Institute for Housing, he said it needed "no wisdom to know that having a rouf over one's head is one of the basic needs for man in society once he has filled his stomach".
Developments such as Mitchells Plain in Cape Town had shown how swiflly things could be done with "an ener-
was prone to over-legislate. It was enacted to order the life of a community. The emphasis should rather be on the "livshould rather the "law" Homelessness was a continuing worldwide problem which the law alone was powerless to avoid. It was associated with poverty and helped create new slums and urban decay.

The nature of mass housing was a major and continuing concern. All laws affecting tiousing should be examined to remove stumbling blocks and tomove reate alexibility.

See Page 2
getic project team and the full and creative partnership of the State, the local authority and the building industry".

It behoves us in the "80s to asure that all laws affecting housing have been reviewed and integrated adequately into the total housing picture to see that human aspirations and endeavours are not thwarte or delayed to the point of urrecoverable backlog because
the staidness of Man's legal machinery and thought promachinery
cesses," Dr Evans said.

The law was not there for its own sake although Man
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\section*{HOUSING SUBSIDIES Parity call (123) \\ (111/A/81}

Calls by government for the private sector to involve itself in low income housing
have met with a positive response - in principle. But large hurdles have to be overcome and an urgent rethink of policy; particularly regarding subsidies, seems essential.

For example, potential housing purchasers can obtain subsidies for State housing only. Subsidies are not available if private sector finances are borrowed to purchase a house constructed by the private sector. Given the scale of the national housing shortage, let alone anticipated future requirements, this seems inequitable.
However, the FM understands that the Viljoen Committee, which is investigating the contribution of the private sector in solving Soweto's housing backlog, is now considering the introduction of a parity system for subsidy grants. The system would involve maintaining parity between State subsidiation of housing. rented or purchased from the State and State subsidy of the individual for housing constructed by the private sector - including housing developed or extended on a core housing or self-help basis.
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or self-help basis.
Housing experts believe that subsidies. and the criteria for determining eligibility. should be the same for individuals hiring or buying State housing and for those who use private sector finance.
Subsidies are calculated in accordance with income levels. A household head earning up to R150 a month would pay rental of \(5 \%\) of his income. Above R150 and below R650, rentals or bond repayments are calculated in terms of loan repayments to the National Housing Fund at subsidised rates of interest. The rental of a household head earning between R151R250 would be calculated at \(3,5 \%\) interest a year on the capital cost of the house plus the interest payable to the Fund. Those earning above R251 and below R650 pay interest rates of \(5 \%, 7 \%\) or \(9,25 \%\) depending on income.
The way the government subsidy system works at present is that people earning up to R250 a month are only subsidised on rentals. If they wish to acquire their own houses, interest on their debt will be at rates applicable to higher income earners.
It is believed that recommendations have been made to the Viljoen Committee that subsidies should be applicable to both rental and ownership schemes at subeconomic levels of income as well as at economic levels. It has also been recommended that site-and-service qualify.
According to one housing expert: "The National Housing Commission must approve every subsidised project. Only approved standards and methods obtain subsidisation. Site-and-service projects in prescribed urban areas have been regarded as unacceptable to date and do not
 obtain subsidies.'
Says Professor Dave Dewar of UCT's Urban Problems Research Unit: "The subsidisation system, in conjunction with the housing delivery system. is resulting in a situation where the supply of housing is too expensive for the majority of its recipients."


\title{
Call to press \\ \\ Govt for \\ \\ Govt for Er pat Er pat \(12 / 9\) increased \\ \section*{housing \\ \\ THE South African Institute}
} for Housing should press for increased funds for housing from the. Government and the private sector, the new chairman of the Port Elizabeth Col oured Management Commit tee, Mr CE Green, said.
Giving his impressions of the Housing Institute's conferonce which ended in Port Elizabeth this week, he said the institute had the necessary expertise and was not short of constructive ideas. .a
But financing' was all-importans and the institute' shôotld press for increased funds from the Government and the privale sector.
"The R256 million allocated in the Budget for housing for the whole country is indequate and does not build many homes," Mr Green said.
"The private sector is not doing its fair share in dealing with the housing shortage, particularly in respect of blacks.'
Mr Green was particularly impressed with the papers delivered by the Port Elizabeth Director of Housing, Mr Der-
rick Clary, the Cape Town Deputy Town Clerk, Dr Stanley Evans, and the Professor of Developmental Studies at Rhodes University, Professor S Beaker.

The conference had highlighted the urgent need for low-cost housing and delegates would be encouraged to "do something constructive" in their own areas.
Mr Green said the Associanion of Management Committees would monitor progress made in housing and report back 篗t the next conference.
Referring to the difference of opinion which emerged at the conference between the Departments of Cooperation and Development, Department of Community Development and State Auxiliary Services, with the latter strongly opposed to the lowering of hoursing standards, Mr Green said there should be one State department to deal with housing.
He said the National Hoursing Commission should be in charge of all housing and that blacks should be represented by more commissioners.


\section*{Parliamentary Staff}

THE time had come for individuals to realise that they, and not solely the Government, were responsible for putting a roof over their own heads, the Minister of Community Development, 'Mr Pen Kotze, told the Assembly yesterday.
Mr Kotze was speaking in the debate on his vote during which Mr Colin Eglin (PFP, Sea Point) criticised It e Government's 'blinkered' approach to the housing crisis.
Mr Kotze said no Government in South Africa would ever be able to provide housing for the State funds.
The responsibility for the provision of housing lay first with the individual, then his employer, local authorities and the private sector, in that order.

\section*{PRIORITIES}

Many did not have their priorities right in this respect, and would not 'lift a finger' to help themselves.

The duty of the State was to provide housing for those who could not provide it for themselves, and this it was doing.
In the past five years the public sector had invested nearly R2000-milJion in housing. This was a remarkable achievement for a country with limited finances, but it could not continue.
The private sector seemed to be reluctant to invest in low cost housing for the coloured and black - probably because it was not profitable enough.
It had been suggested there were obstacles to the private sector making a contribution in this field, but the impediments which existed had already been removed.

\section*{Temporary relief}

\section*{Parliamentary Staff}

THE 'phasing out of rent control would be temporarily abandoned, the Minister of Community
in a desperate financial position.
They lived in fear of rent increases which they would not be able to afford, and had no alternative accomodation.

This was due mainly to a reduction in the number of letting units available because of the lifting of rent control and conver. sion to sectional title
Mr Vause Raw, leader of the New Republic Party, said old people were being 'thrown out' of previously rent-controlled flats Many of these, parti cularly in Durban, were
furned into luxury holiday flats used only once a year, while the needy were unable to find accom. modation

In reply Mr Kotze said that while Government was committed to abolishing rent control it had been decided not to continue with the policy for the time being
'We must take the realities of the situation such as rising building costs and other factors into account. The situation has become exploitable and we cannot allow this to happen,' he said.
houses had been unnecessarily demolished for the sake of the Group Areas Act.
* The Government's stubborn adherence to orthodox building methods.
© The obstacles con. stantly placed in the way of home-ownership.
- Failure to devise a system which would make it possible for the private sector to play a meaning. ful role in providing low cost housing.
Constant feuding be tween the Department of Community Development and the Department of Cooperation and Development on the country's overall housing policy.
Mr Derrick Watterson (NRP Umbilo) said Mr Kotze's department faced a 'tough . problem' but idealism would not provide housing for those who needed it.
He said squatter camps should be left as they were until alternative accommodation was available - they could serve as transit camps.
Mr Watterson also criticised the R 2 -million being spent on building 12 houses for members of the President's Council and other officials. This seemed 'excessive' and a little more modesty should have been applied. A pensioner struggling to make ends meet would ind this hard to justify. Development, Mr Pen response said yesterday in from both opposition parties about hardships inflicted on the 'needy' inhabitants of decontrolled units.
In the debate on the Community Development vote, Mr Colin Eglin (PFP Sea Point) said many retired couples, pensioners, widows and widqwers living on fixed incomes were

\section*{form}

\section*{Housing \(-\mathbf{a}\)
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Political Correspondent HOUSE OF ASSEMBLY South'Africa's housing short age was not a problem but crisisiswhich would get wors a unle'sis the would get worse changed the government changed its inadequate approach, Mr Colin Eglin (PFp Séa Point) said yesterday.
spokesman chief opposition dévelopment community the debment, said during the debate on that portfolio that the government's blinkered approach complicated the already difficult task of providing housing for an of panding population.
Hefaceused tion.
ment of failing to governterms" with the sco come to plications the scope and impilcations of urbanization, of allocating totally inadequate
sums to sums to housing and of ad hering stubbornly to ortho unnecessarily methods and unnecessarily high building ständärds.
thaddition, policy was dic-
tháan more by racial dogma ology of the Grouse. The idehad meant homes Areas Act dozed during being bullslitrtage during a housing riage.
Mremgin said the depart
ment was doing its best with inadequate funds and with siderable progress and conmade in some areas such the provision areas, such as he provision of coloured housing in the Peninsula. But the policy, over th years now presented South Africa with a crisis.
Many lower and middle income group white people especially older people and young couples starting and ilies; faced serious problems and uncertainties.
Urban townships, especial ly black townships, were overcrowded because of the failure to see housing was available at prices the people there could afford. Mr Eglin said the depart ment boasted it had provided 610000 houses over the past 20 years. But urben ization meant between seven and ten times this number would have to be built over the next 20 years.
He called on the government to remove obstacles to home-ownership and to en play the private sector to play a meaningful role in providing low-cost housing.

\section*{An extra}
\({ }^{\prime} \mathrm{R} 44 \mathrm{~m}\) (23)
Political Staff
HOUSE OF ASSEMBLY.
- The amount allocated in the budget for housing had been increased by R44-million, the Minister of Community Develop ment, Mr Pen Kotze, an nounced yesterday.
He said the additional finance would largely be used to establish more infrastructure and sites to enable more people of all population groups to provide their own housing
Mr Kotze also said the government was "deeply aware" of the problems facing young married cou ples attempting to acquire their own homes because of "high building costs, and interest rates".

HOQ

The time for people to regard the State as the sole provider of housing and to sit back with no contribution from their side was past, the Minister of Community Development, Mr Pen Kotze said yesterday

Speaking during the debate on his budget vote he said no government in South Africa could ever be in the position to provide housing for all from State funds.
"It is not the responsibility of the government either in a free market system.
" 'It' is' the duty of the individual in the first:instance to provide a roof over his head. After this it is the responsibility of his employer, local authorities and the private sector in that order.
-"There are too many people in South Africa who do not have their priorities right in this regard, and are simply looking to the government and doing absolutely nothing for themselves.
"That time is now past for ever, South Africa has limited:capital resources and there are many priorities which are as important as housing."
Mr Kotze said there were tens of thousands of whites in the country who qualified for State-assisted housing, yet only 14 percent were receiving such assistance and 86 percent made provision for themselves.
State funds were being used to provide housing for 92 percent of the black population, 81 percent of the coloured and 60 percent of the Asian populations.
tion groups will have to make a far greater contribution to their own housing.
"The State does, however, accept the responsibility for the provision of housing for those who cannot provide for themselves."
In the past five yearsthe public sector and Stătécor: porations had invested:nently R2 000 -million in housing a considerable achievement for a country such as South Africa which had limited finances. This could no longer be done.
The State's contribution in the form of loans from the National Housing Commission, chiefly for the construction of low-cost houses, was about 25 percent, while the private sector made a contribution of 67 percent, mainly on the provision of more-expensive dwellings for whites.
"A further factor to be considered is the private sector's reluctance to invest in low-cost housing for coloureds and blacks for example, primarily, I believe, because it does not find it profitable enough."
Mr Kotze said there was absolutely no obstacle hindering the private sector from making a far greater contribution in this field."
There was a current total housing shortage of 85000 units for whites, coloureds and Indians, and a shortage of 160000 units for blacks.
A total of 72000 units ' for whites, coloureds and Indians, was being financed from State funds, with another 31000 in the pipeline for blacks. - Sapa The phasing out of rent control was to be abandoned for the time being, the Minister of Community Development, Mr Pen Kotze, said last night:
Speaking in committee on his budget vote, Mr Kotze said that while the govern ment was committed to the abolition of rent control, it had been decided not to continue with the policy for the time being.
The realities of the day and the special circumstances prevailing made it impossible to go ahead with the phasing out of rent control at this stage
2We must take the realities of the situation, such as rising building costs : and other factors, into account. "The situation has become exploitable and we cannot. allow this to happen: :Sapa:

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CAPE TOWN - The South African state is basically an organ of labour control according to a study by the Southern African Labour and Development Research Unit at the University of Cape Town.

The researcher of the 58 page report, Mr Gerald Kraak, said the migrant labour system had developed as the predominant form of labour supply in South Africa, embodying a specific form of labour exploitation - the artificial reduction of the costs of reproducing labour.

Wages paid to a migrant worker were equivalent only to his own personal needs, excluding those of his family resident elsewhere, and at the same time the system undermined the ability of the working class to organise opposition.
The allocation of the labour supply hinged on the homelands which acted as sources of labour supply during shortages and dumping grounds in times of economic crisis. The state had created a
web of legistation which ensured conditions of labour exploitation and crucial among these were the system of regional and tribal labour bureaux established in the late 60s to monitor and rationalise the supply of labour to the urban areas.
"The nature and historical development of labour exploitation under these conditions has defined the South African state as chiefly an organ of labour control."

Presence of a permanent working population in the urban areas had, however, caused a number of contradictions, primary of which was that labour had to be reproduced under urban conditions including the housing, feeding and care of the whole family.

The supply of migrant labour, which formed the largest proportion of the workforce in the Peninsula, was regulated according to fluctuation of demand, and confined to the lowest categories of work.

In contrast to Section 10 workers (those born in the
higher grade of product leads to a rise of sales income wh in cost.

QUALITY OF CONRORMANCE. TOo deep, expensive carpets made cation in the same material may still differ. One may hay ractive colour while another is off-colour or blotchy or he conditions involve lack of conformance to specification.

In general, conformance can be sought either by sorting the after manufacture or by taking preventative measures at any Obviously, 'sorting after manufaoture' is costly. Prevent hand not only reduces the need for sorting but also reduces seconds, and rework; reduces customer complaints; and in ma much trouble of fitting spare parts in the field. Thus an can be profitable even without an increase in price. In a conformance may add to product retiabitity, semiceability, all marketable characteristics.
area or who had legally resided there for 15 years or worked there for 10 years with one employer accommodation for migrants exceeded demand. The migrants were housed en masse in hostels, barracks, flats or dormitories, each worker occupying a bunk for the period of his contract.
Accommodation rights of "Section Tenners" in the Peninsula were particularly limited. Only married couples were eligitle for family housing, and both husband and wife had to have Section 10 rights.
"Men who qualify in terms of Section 10 but are single or whose wives are not Section Tenners, are forced to live in hostels, or as lodgers of married tenants. Single women do not have the choice of hostel accommodation. They can either become lodgers or live in domestic servants' quarters. The latter conditions have, to some degree, the effect of forcing single women into domestic service.
"The limited availability of houses excludes single residents from the most expensive form of accommodation so that their labour is reproduced on the same terms as migrants, that is the cheapest."

Leases on the homes of married couples with Section 10 rights were renewed on a monthly basis and no tenant of a family house was allowed to remain unemployed for more than 30 days without notifying the authorities.
The sturly found that the physical planning of black townships was overtly designed to facilitate political repression in crisis situations.

Forms of control over the townships by government authorities had caused the growth of large bureaucracies run by highly-paid officials. Since the township residents were responsible for most of the costof theit accommodation they effectively were "subsidising the inflated wages of some officials at the cost of services". - DDC.


\section*{'Housing projects must be given assistance'}

By GRant aubin
SIGNIFICAN'T assistance had to be given to low-income housing projects, Mr J L Arrigone of the architectural division of the National Building Research Institute (NBRI) said in Port Elizabeth last night.

Mr Arrigone, who was speaking on the institute's experimental project in core housing, said if people were left to erect their own homes, there was always the risk of slums.

He said core-housing projects undertaken in Siyabuswa, Kwandebele, had demonstrated that a combination of low-cost building technology and unskilled labour-intensive operations could cut building costs and create local job opportunities
The Siyabuswa project en-
compassed 60 housing units and was sponsored by the Department of Co-operation arid Development.

Construction work was being done by Hypha Administration Board and the general planning and research had been carried out by the NBRI.

Mr Arrigone said the experiment was a demonstration project and the NBRI was not interested in quantity.
He stressed that the housing project was not a formula to solve the housing problem, but a modest alternative in which community involvement was essential.

The average purchase price of the houses was about R3 500 , which included at least R1 500 for the core.

All the extension work on the houses was done by local contractors with the NBRI providing technical assistance.

Other costs were for the extension of the core, labour, purchase of the site and fencing.
"Meaningful assistance must be given, as if you let people build low-income housing without technical assistance, slums could arise,' 'said Mr Arrigone.
To back his argument, he showed slides of unassisted projects in South America and the Argentine.
Houses in the Siyabuswa project could be bought on a 40-year repayment scheme at an annual interest rate of \(31 / 2 \%\).

Mr Arrigone has been involved in low-income housing for many years. He has also worked for the UN Development Programme and the Organisation of American States, in South America and Africa



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\section*{More 'risk' needed}

By GHERHARD PIETERSE
PRIVATE enterprise, not the Government, will have to solve, the rapidly worsening housing crisis brought about by rent control and the shortage of finance, a prominent property developer'said this week.
Mr Ian Fife, residential property director for Landmark, one of the largest privatelyowned developers in the country, said he deplored the fact that the Government had seen fit not to phase out rent control.

\section*{Risk}

He did, however, not see rent control as the biggest single problem impeding new residential development.
"Although rent control is the most damaging and dangerous curb to new development, the problem does not end there
"Developers themselves must also carry a fair amount of blame for the present shortage of rental housing.
"Many of them were and still are unimaginative and too conservative where long and medium term planning is concerned.
"The institutions in particular will have to go more on risk if we

\section*{to end homes backlog}
hope to solve the present of the post-war baby boom and backlog."
Some 6000 households countrywide were affected by the Rents Act in that the breadwinner was earning a fixed income of below R500 a month, Mr Fife said.
"These people are largely the result of the Rents Act in the first instance and we cannot wish them away - they are here to stay and we as property developers are going to have to find a way to house them.
"If we don't, the Government will almost certainly re-introduce blanket rent control which will be disastrous for the property market as a whole."
Over and above the 6000 needy around the country, a further 7000 rental units a year would be required by a steadily growing population, Mr Fife said.
"We are now reaping the fruits
this, coupled with large numbers of immigrants coming into the. country, will require us to supply this number until at least 1985/86."
An "unfortunate" aspect of the whole rent control saga was the chicken and the egg situation in which property developers found themselves, he said.

The Government want us to develop new housing before they are prepared to scrap the Rents Act, while many developers are not prepared to risk their capital on new construction until the Act has been phased out."
, Mr Boet van Straten, chairman of the South African Board of Estate Agents and a property developer in his own right, said the situation would worsen unless the Government stepped in.
"The only hope at the end of the tunnel is for the Governmen to provide incentives to make it worth while for property devel opers to develop new projects.

\section*{Way out}
"Spiralling building costs have now reached the point where we would have to charge a minimum of R1 000 a month for an average three bedroomed flat is it was to be constructed now.
"I ws clearly an absurd figure because only a very small percentage of people would be able to afford it.
"In fact, the only people who would be able to look at this kind of rental would be those executives who earn around R3000 a month and there are obviously not enough of those around to make it worth our while."

A way out would be for the Government to allow property developers perks along the line of hoteliers who are permitted to write off their building against tax over a certain period of time.

Mr S F (Pen) Kotze, Minister of Community Development and State Auxiliary Services, made a brief reference to the problem in his budget speech and further developments were expected in developments main budget later this year Mr van Straten said.


stantly receiving attention at the high est !ever to find ways and means to alleviate the situation. In this regard mention can be mode of the 99 -year leasehold system, the homeownership scheme, loans by developmont corporations in the national states, the allocation of funds by the South African Development Trust for the establishment and administration of townships and funds provided in the budgets of the national states.

In order to give the individual a greater share and responsibility in providing his own housing, self-built housing schemes are being encouraged and promoted, also by loans in respect of building material, wherever this is practicable, subject to control and specified minimum standards.

Furthermore the report of the Viljoen Committee titled "Committee to Investigate Private Sector Involvemont in Resolving the Housing Backlog in Soweto", has been considered and on the whole, the report has met with agreement. It is the desire that it would be possible for the private sector to participate fully in the Black housing field and to further enhance provision of employee's accommodaion by employers. Appeals in this regard are continuously made to the private sector including employers.
Apart from the extension of the Commission for Co-operation and Development for the purpose of giving special attention to the question of urbanization, the Cabinet has also granted approval in principle for the Departanent to obtain the services of one of the top experts in the country to co-operate with the Department in respect of urbanization and housing matters.

London: consignment Rowers/ plant material
259. Mr. D. J. N. MALCOMESS asked the Minister of Foreign Affairs and Informadion:
(1) Whether a consignment of flowers

For written reply:
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54. Mr. H. H. SCHWARZ asked the Minister of Co-operation and Development:
(1) What is the estimated shortage of houses in respect of Black persons;
(2) whether any steps are being token in order to remedy such shortage; if so, what steps?

The MINISTER OF CO-OPERATION AND DEVELOPMENT:
(1) 420000 of which approximately 160000 houses are required in the urban areas.
(2) Apart from the fact that the Departmont of Community Development allocated all funds at its disposal for Black housing to the various Adminitration Boards the question of housing for the Black people is con-

        55. Mrs. H. SUZMAN asked the Minister
    of Co-operation and Development:

What was the total number of houses built for Blacks during the \(1980-81\) financial year in each of the (a) nine main urban areas and (b)(i) urban and (i) non-urban areas of each national state?

The MINISTER OF CO-OPERATION AND DEVELORMENT:
(a) West Rand..............

East Rand ................. 1072
Port Elizabeth.
1081
Cape Town 0.10 Bloemfontein
Pretoria: It is served by the ubais Black residential areas of Attoridgeville and Mamelodi. These areas were considered to be fully developed and a new a-ea at Soshanguve is being developed on South African Developrtent Trust land to tccomimodate the matural therease of the mentioned townships. During the zeriod in question 336 houses have been cuected and 1400 sites have been provided with infrastructure at Soshanguve. Doth the Atte:idgeville and Mamelodi tesidential areas are in the prozess of being replanned with a view of making use of all available land not utitized at present for bow and high density housing schemes.
East londen: IVo houses ware erected in Duncan Village as the inhabitants of this area are bsing resettled in Rdantsane township in the Ciskei where 530 bouses were built by the South fifican Development Trust and 417 houses, Enanced by Blacks, were erected by the Development Corporation during the period in question.
i Pietermaritzburg: It is served by the ubban 3lack iesidential area of Sobantu which has been fully developed and by Imbali township in lwvaZulu. 529 houses were built in Imbali by the Drakensberg Administration Board acting as agent for the S.A. Devolopment Trust. All these
houses are occupied by Blacks employed in Pietermaritzburg.

Durban: It is served by the urban Black residential areas of Lamontville and Chesterville both of which have been fully developed and by kwaMachu, Umlazi, Nturana and Inanda townships in kwaZulu. 399 houses were erected in there townships during the pariod in cuestion. All these houses are occupied by Blacks employed in Durban. The Kwadabeka, hivitennazi townships in kwaZulu bordering Einetown also house Blacts woxting in the Duten Metropolitan atea. rin howes ware built in these two Towchips during the period th question.
(b)(i) and (ii) The particulars in esspect of East Ionden, Buban and DistermaFizburg are incuded in the figures civen below for the mutuer of houses built in towns in the national and mdependent ctates from S.A. DeYelopment Tust funds, namely: Thanizi and Cistoi: 708 (also in arapect of East Ioadon). TrazZulu: 1349 (atso in respect of Duiban and Pietermaritzburg).
Daphuthaswana: 400.
Kangwane: 33.
Lebowa: 350.
hwaNdebele: 49.
Qriaqua: 352.
Apart irom S.A. Development Trust Ands cupended on housing in he national and indeperdent otates, houses were also built by these states firom their own funds in their uban üd ani-wjan areas but figures are not readily available.

has traditionally provided housing for white employees in Middelburg，both＂single＂ （contract workers living on a single basis） and married black employees have been accommodated in the conventional town－ ship－type＂matchbox＂houses of Mhluzi township．MS \＆A has now committed itself to developing housing in Mhluzi equivalent to that provided for whites．
At present，there is a critical housing shortage in Mhluzi for married couples．In addition，the standard of housing for＂sin－ gle＂employees is inadequate and does not conform to even the minimum standards set down by parent company Barlow Rand．
The housing MS \＆A is now providing for ＂single＂men is a far cry from conventional compound or hostel concepts．All heusing provided has been designed with the possi－ bility of conversion to family housing at a
later date．However，the design omits to later date．However，the design omits to families．
Sixty－five units for＂single＂persons are being built at a cost of R 53400 per unit． Each will house 24 men in 12 double bed－ rooms．The units are built in low，rambling， cottage－style and，in addition to the bed－ rooms，have a large living room equipped

\section*{Home at Chromeville}

Chromevile is one of the lar 责解相k hous－ ing projects yet developed by private enter－ prise．Nearing completion near Middelburg in the Transvaal，the R12m project，under－ taken by Middelburg Steel \＆Alloys （MS \＆A），will provide accommodation for 3000 people．
MS \＆A decided to embark on the project because of parent－company Barlow Rand＇s commitment to move away from all facets of discrimination in company policy－in－ cluding housing policy．Although MS \＆A ग6e 6 uot x pey \(n\)
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\section*{MS \＆A housing}

By contrast，people in closer settlem＇
erected housing or in rudimentary sta
have urban－sized for only slightly bi
under no circumstances acquire rights
＇Closer settlements＇on this definiti
different types of settlement as env：
No． 25 of I967 from the Secretary for
Development：
prohibition on any household acquir
have rights to fields and grazing al

with television，ablution facilities and a ve－ randah．No cooking facilities are provided in the units but meals can be purchased in a restaurant－type canteen．
Housing provided for married employees is indistinguishable from that in any white middle－class suburb．Two grades of family housing are being provided at an average cost of R28 000 per unit．All houses have three bedrooms，built－in cupboards，separ－ ate lounge and dining room，fully equipped kitchens，separate bathrooms and toilets．

Although all employees are eligible for housing benefits，housing will be allocated on a points system with criteria such as length of service and seniority taken into account．The high cost of these units pre－ cludes most employees from purchasing them and they will be charged nominal rentals of R35 a month including electricity． However，in addition to this development， MS \＆A plans to develop stands in an adja－ cent area to be sold to employees when leasehold rights are available．
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Political Staff
HOUSE OF ASSEMBLY. -
The government constructed The government houses for a total of 5814 houses perblack urban areas - 3,0 per cent of its own estime 1980 81 financial year.
81 financial year. This was disclosed here yesterday by the Minister or Co-operation and Develop-Co-operat, Dr Piet Koornhof, in ment, Dr Piet Koornabled by reply to a questuman (PFP Houghton).
Dr Koornhof also disclosed that the South African Development Trust, a government-controlled agengovernmenconstructed 3821 cy, had in the homelands houses in this week, Dr Garlier thimated in reply Koornhof estimated in par to another question in Par liament that there was a hortage of 420000 houses or ble people, about or black people, urban careas.
Yesterday the minister Yesterday, the mines had said that 498 house West been built on the East Rand, 1072 on Port ElizaRand, 1081 in Port beth, 640 in Cape To 287 in Bloemfontein. In the Pretoria area houses had been Soshanguve ,
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and 1400 sites had been proand with infrastructure at vided with site. Atteridgeville the same Mamelodi residential areas were being replanned so all available land could be utilized for low and high density schemes.
In the East London area, the development in Mdanbuilt 530 houses in 417 tsane and a further 417 , homes, financed by blacks, had been erected velopment corporation the In the Maritzburg admintration Drakensberg Administ of the Board as the age houses at trust had built sige Sobantu Imbali, while the fuly devel area
oped.
Durban area, 399 In Durba been built at houses had Umlazi, NtuKwamashu, Inanda in Kwazuma and Lamontville and zulu, while Lamore fully deChesterv
eloped. Kwadabeka and KwanAt Kinear Pinetown, 442 dengezi near been constructhod.
ed. The trust had built 768 houses in Transkei and Cishouses in in Kwazulu; 400 in kei, 1849 in Kwa, 33 in KangBophuthatswana, 36 in Lebow, 49 in wane, 360 in and 362 in Kwandebele QwaQwa.
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As 「ご 31．ack ：csidential areas in Natal ure situated ouside the national siate and those 30 simated are near to the borders of the antional state，the application of lease－ hold in ：espect of every separate residen－ tial area must be considered on merit．In this roshion a fecision in respect of，inter nlia，Eambanati，Sobantu and Greytown has now been taken．As lecisions in taken，leasehold will also be promoted Natal．

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152. Ir. D. W. WATTERSON asked the
minister of Cooperation and Development
(1) What is the estimated number of houses =equired at present in respect of Blacks;
(2) (a) how many housing units have been or were (i) built, (ii) planned and/or (iii) budgeted for in respect of Blacks for the financial years 1979. so, is 30-31 and 1981-'82, respectiveky, and (b) what percentage of such units are (i) sub-economic and (ii) economic?

The MINISTER OF CO-OPERATION AND DEVELOPMENT:
(1) 420000 of which approximately 160000 houses are required in the urban areas.
(2) (a) Figures in respect of houses built by administration boards from their own funds and loans from
the building societies are not readily available. However, figures of the number of bouse built with funds from the Department of Community Development are as follows:
1979-80: 9945.
1980-81: 3465 .
1981''82: No figures for the number of houses are available yet but an amount of R81,5 million has been allocated for housing and services.
(b) This information is not readily available and can only be obtained at unreasonable expence.

Haring + Hostels General.
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\section*{Flexible}

\section*{answer to black} Sinday Times a \(410 / 81\) housing crisis

\section*{By KEVIN DAVIE}

AS the black housing crisis worsens - R500-million more than this year's total defence budget would have to be spent to clear the enormous backlog - housing experts blame the inflexibility of the Government's housing policy.
Government estimates - which some authorities say are conservative - show a deficit of 400000 houses.

At an average of six people per unit, it means that more than \(2-\) million blacks are without proper homes.
The cost of clearing the shortage would be R3200-million many millions more than the larg est single item of government spending - defence, which is currently R2 700 -million.
Experts around the country say that the Government has to begin introducing more flexibility into its housing strategy, including encouraging lower standards of housing to ease the situation.
Prof Gavin Maasdorp of the Economics Research Unit at the University of Natal says: "Up to now the Government has been loath to drop standards, but studles throughout the Third World show that this is the only solution in the area of low-income housing.
"A policy of up-grading existing informal settlements should be adopted.

\section*{Reluctant}
"The Department of Community Development is reluctant to support the move to organised site-and-service schemes.
"They argue that, in the past in South Africa, these schemes have led to numerous social problems.
"But, in at least one case -. Cato Manor in Durban in the 'yos - such a scheme was remar:ably successful," he says.
Prof Maasdorp adds that, to be effective, upgrading existing ir.formal settlements and the irtroduction of site-and-service schemes must be coupled with the provison of more townshil? housing.
"The studies we have dons show that a significant majoundy of blacks do not want a tewnship house as their top priority.
"Much more important are services such as water and sanitation, security of tenure, jobs and education.
"The majority are happy to provide their own dwelling.

\section*{Critical}

The head of Urban Problems Research at the University of Cape Town, Prof David Dewar, says the problem is that "the State is providing for the many aeeds of the few, rather than the few needs of the ma'.
"What is needed is a completely flexible approach.'
"The level of shelter is not the most tmportant thing."
He is also critical of the way the Government offers subsidies to individuals wanting to build homes.
The deputy director of Futures Research at the University of Stellenbosch, Prof P H Spies, says "a revolution in approach to the problem is needed, especialy if influx control, de facto or de jure, is relazed".
He says his research unit subscribes to a policy of structured or organised squatting.
"The way housing is financed must also be changed," he says. Minister of Community Development: ':

How many houses or housing units were demolished by or on behalf of his.Department in each prowince in respect of each race group during each of the latest five years for which figures are available?

The MINISTER OF COMMUNITY DEVELOPMENT:

Demiolitions by or on bchalf of the Department are done almost exclusively in designated urban renewal areas after thorough investigation and on advice of a State Committee comprising representatives of the Department, provincial and local authorities and all other interested bodies.

By far the majority of the improvements demolished in these areas were in such a dilapidated condition that they did not comply with the definition of a house or housing unit. In addition, the application

\section*{\(\qquad\)}
of sound planning principles also necessitates the demolition of buildings in specific circumstances.

Figures regarding demolitions are not kept and to obtain them would be an extensive task which cannot be justified in the light of the manpower shortage, heavy well as the the time it would consume as well as the fact that data collected could hardly be of any use.

\(\qquad\) landlords and tenants of rent-controlled buildings are locked in battle at rent-board meetings throughout the country.

On
n

By Stephen Orpen
vicinity of the buildings concerned.
Thus, assume that a block of
flats, A, applies for a review and increase of rents.
Close by are blocks B and C, D and \(\mathbf{E}\).
Block B's bachelor flats measure 47 sq m and are let at R100 a month.
Block C's two-roomed flats measure 60 sq m and are let at
R150 a month.
Block D's three-bedroomed flats measure 80 sq m and are let at R190 a month.
Block E's four-bedroomed flats measure 110 sq m and are let at, say, R225 a month.
The total of these rentals is R665 a month for 297 sq m or an average rent for the locality of \(\mathrm{R} 2,23 \mathrm{a} \mathrm{sq} \mathrm{m}\) for land and buildings.
The total area for an apple cant's retable floor area on block A measures, say, 4000 sq m.

Thus 4000 sq m at \(\mathrm{R} 2,23\) a month average rent provides a
rental value of R107040 a year.
This annual average rent should now be deducted rent acceptable expenditure it requires - say R45 000
The difference on net rental of R62040 a year capitalised by 8,5\% provides a fair and reasonable rental value for the land and building - that is, R729 882
In terms of the Rent Control Act the rental value for the land must now be determined. This can be done as follows:
Total replacement value based on present building costs per sq m, less \(1 \%\) depreciation for each year of the age of the building deducted by the already ascertained rental value of land and building, provides the rental value of the land
Example: \(4000 \mathrm{sq} \mathrm{m} \times\) re placement value at R 350 a sq m equals R1,4 -million; building being 40 years old, deduct depreciation, equals R560 000.
This now appears to give the intrinsic value as R840 000
If \(1 \%\) a year is calculated for
depreciation in building values then \(1 \%\) a year must be allowed for depreciation as an expense to
the lessor of the building
Deduct the rental value of land and building (R729882) from the intrinsic value less de preciation, and the rental value for the land will now be R110 117 and the rental value for the building R619 765.

The formula is simple
Floor area of building multi plied by average annual rental for land and building in the local it per sq m deducted by ex menses and capitalised by \(8,5 \%\) (which is the percentage the rent board must allow) equals a rea sonable rental value for land and building.
If this formula became a directive for all rent boards, much time could be saved and only evidence on average rentals per sq m and present-day intrinsic value need be produced by both landlord and tenant
The rent boards would merely act as adjudicators as to what the fair and reasonable rental per sq m should be.













 these sectors which have
the potential to absorb
more labour.

\(\overline{\text { Oq! }} \overline{\text { III }}\)









'We have a precedent in Britain where; by nese year, some 140 ceo so-called ceuncil houseg will have been sold to their occupants at original cost:
Dr van der Horst said tac. commodating the urban black citizen holds the greatest challenge yet faced by building societies'.
Our parliamentary correspondent reports that the Government intended to limit its contribution for urban black housing mainly so the provision of infrastructure, says Dr Piet Koornhof, Minister of co-operation and Development.
The private sector and individuals would have to play a major role in erecting individual dwellings, he told yesterday's National Party Cape congress.
This represented a major shift in Government approach. Previously it had regarded housing as a vital part of influs control.
The accentance of private sector involvement indicated greater acceptance of black urbanisation.
beat black
home
During his speech at the Cape congress, Dr Koornhof described South Africa's housing problem as colossal and said State funds could not cope with it.

\section*{Amount}

The amount budgeted for all administration boards serving 312 urban black areas was R81,5million.
"Now you can work out for yourselves how many houses can be built on that amount," Dr Koornhof said.

State funds would be primarily used for the provision of roads, sewerage and water facilities while a "concerted effort" would have to be made to draw the private sector into contributing towards the building of dwellings.
"If we do not succeed in doing this we cannot meet the housing needs or blacks in the next 50 or even 100 years," Dr Koornhof said.
Commenting on Dr Koornhof's speech, Mr Colin Eglin, Opposition spokesman on community development, said he welcomed the Government's realisation that State funds could not solve the housing problem.
"The Government must still put in substantially more money," he said.
Mr Eglin has repeatedly called for the type of innovations in the provision of housing for which Dr Koornhof now appears to be paving the way.

\section*{Breakthrough}

Speaking at the annual meeting of the association in Johannesburg, Mr Viljoen said: "This is an important breakthrough in speeding up the provision of housing in black townships."
He said Dr Koornhof told him that a recommendation of the Viljoen Commission of Inquiry that white developers be permitted to provide housing for blacks under the 99 -year lease scheme had been accepted

Legislation permitting this was enacted unnoticed last
week. week.

\section*{By HELEN ZILLE}

THE Government has decided to let private builders build houses in Soweto and black townships in a new attempt to overcome the severe housing shortage.
And an elated Mr Boet Viljoen, chairman of the Association of Building Societies, said yesterday that the black housing problem.
The Government decis
ty's Cape Congress yesterday wherged at the National Parter of Co-operation and Devy when Dr Piet Koornhof, Miniswould have to limit its contribution to the provision of an infra-structure.
The private sector andindividuals would ha major role in erecting dwellings: This represents to play a shift in the Government's approach to black housing.

\section*{Strict}

Previously ithas kept strict control over the provision of housing, regarding this as a vital partof its influx policy. By ment has attempted of houses for urban blacks, the Governtion from rural to urban areas strict control over the migraThe acceptance of thareas. housing indicates an incre private sector's involvement in tion and the permanence of an acceptance of urban migra-
Dr Koornhof referred to the recently com community.
the Viljoen Committee that invecently completed report of ing as a "good report" and said the Governman black housmany of its recommendations
It is reliably understood that
the Viljoen Committee has rec-
ommended that the Govern-
ments contribution to urban
black housing should be confined
mainly to mainly to the provision of land and infrastructure as well as age homes. housing" such as old

> Either private concern
erect dwivilute.concerns could under the 99 -year lease system to employees, or lending instity tions could provide loans at subeconomic interest rates at subviduals to build their own homes.
The State's role would be to provide a subsidy to bridge the gap between the sub-economic interest rate the individual could afford to pay and the economic interest rate at which lending land who can generate some reasonable financial return from the property to offset the disadvantage of maintaining and developing something that is not theirs, holds little attraction whatever and certainly not for a person of limited means seeking a home. That is probably why blacks have not been particularly interested in offers over the years of, at first, 30 -year leases and currently 99-year leases on property in those few urban areas where it is available to them in this way.
No doubt because, it has recognised the futility of persisting with a restriction which has made it that much more difficult for officialdom to make any significant dent at all in the backlog of black housing 420000 overall and about 160000 in urban areas - the Government has amended the Blacks (Urban Areas) Consolidation Act allowing people other than blacks to acquire leasehold rights in administration board areas, which will open the way for private enterprise - mainly employers - to play a role in overcoming what is a R3 200 million
This latest concession is an improvement, but as well-intentioned as it may be, the change is not likely to have a major impact on the problem in the short term for the reason that, in the case of Natal for example, land intended for 99 -year leases is not yet available for development on a significant scale, and employers in any event are going to have to be persuaded that it is in their interests to invest the considerable sums that will be necessary to make it worthwhile.
Dr Piet Koornhof, Minister of Cooperation and Development, told Parliament at the beginning of the
month that some of the land had not been transferred to the administration boards, and in one area there were planning problems. No leases had so far been granted in the
Allowing the employers of black staff to build homes for their workers will help, and that is to be welcomed, but far more dramatic action is needed than this or the pathetic 5814 houses this Government was able to erect in the 1980/81 financial year.
The problem is, of course, primarily sociological but it is being aggravated by ideology and the general inflexibility of the Government's housing policy.
The task is simply too big for conventional methods, and if social problems as potentially disruptive and dangerous as large-scale unemployment are to be avoided there will have to be a controlled relaxation of standards so that more can be built for less, and far more
Prof Gaven Maasdorp of the Economic Research Unit at the University of Natal has pointed out that a significant majority of blacks do not want a township house as their top priority. Much more important, according to research, are services such as water and sanitation, security of tenure (a home of their own), jobs and education.
The deputy director of Futures Research at Stellenbosch University, Prof P H Spies, says a revolutionary approach to black housing is essential. Why not a search for answers in a purely scientific examination of the subject by the Human Sciences Research Council, or is the Government afraid that this would expose more of its ideological nonsense?

\section*{Call for}

\section*{low-cost}


\section*{to solve}

\section*{backlog}

ALTERNATIVE acceptable methods of housing for the lower income groups would have to be used if the country was to. keep up with the demand. The Deputy Minister of Community Development, Mr P Cronje, - said in Cape Town yesterday.

He told the Historical Society of Wynberg Boys' High School that a committee of inquiry was investigating the possibility of providing houses for lower income groups on a large scale by way of nonconventional methods such as site-and-service and self-help schemes.

BIG BACKLOG
Apart from the backlog in housing; the natural increase in the population in South Africa meant the building of 30000 homes a year for whites, 13000 for coloured people. 4200 for Asians and. 36000 for blacks.
The existing backlog for housing was 45000 for coloured, 19000 for Asians and 160000 for blacks outside the national states.
In the past five years the Department of Community Development had built and financed 138683 housing units - one house every 3,5 minutes of each working day.
Rive to stay on
optimistic at homes plan
RD. \(\quad 5 \quad 5 \cdot 10 \cdot 81\) by martin feinstein
SOWETO'S super-planner, Mr Louis Rive - the man who threatened to quit unless red tape in the townships was slashed - has promised to stay on.
The Government's go-ahead for private enterprise to build houses in black areas has "put my mind at rest" that this was happening, the former Postmaster-General and nowichairman of the Greater Soweto Planning Council said yesterday:
And the chairman of the West Rand Administration Board, Mr J Knoetze, revealed that the backlog of 99 -year leasehold'site surveys the scheme's biggest hold-up would almost certainly be wiped out by early next year.
Mr Rive and Mr Knoetze were speaking at a Press conference yesterday on Tuesday's announcement by the Minister of, Co-operation and Development, Dr Piet Koomiof, that employers and lending houses could build, sell, rent or minance homes in the townships:
Mr Rive said: "The heartening aspect is that the private sector will now be able to make a much bigger contribution to alleviating the housing problem."
Mr Knoetze warned, however, that the Viljoen report on black housing had not yet been released "and many details still have to be


Mr LOUIS RiVE his mind has been put at rest.
worked out - although the important thing is that the principle has been accepted"

Calling on black estate agents to set up shop in Soweto "so that there can be a process of buying and saling houses" Mr Kinoetze and seimg houses, Mousing; Bureau might be expanded as part of a uplan to co-ordinate action between the private sector, Government and potential buyers".

He revealed that by aerial surveying of township sites the major stumbling block in the way of 99 year leasehold could be eliminated "very early in the New Year".


\section*{Get rid of} rent control

Finance Reporter
IT WILL take a century to catch up with the backlog of housing if the country sticks to its conventional approach, the Assocom congress was told in Durban yesterday.

It was also told that the Gilure of the Government allure of the its promise of to carry out rent control eliminating riats were bemeant that no fiatse was an ing built and there rented acute shoration.
commodent plea was made
An urgent plea
for the Govertrol completely
ish rent controly so that proand imediately so perty investors could be for couraged to build for rental.
\(m\) called on the Assocom to publish the Government to pubish viljoen full tindings ow-cost housing panel on low-cost

Speakers emphasised that the black housing backlos should be tackle urgently.
Mr R Drew, of the Durban Ar Rber of Commerce, Chamber of Durban last said a survey in Durban last year showed 92000 houses were needed and by 7000 ure was increasing by 700 units a year.
In Soweto the shortage was 34000 , which was inwas creasing by 4000 units a year.

\section*{Urgent.}

Delegates unanimously endorsed a motion by the Cape Town and Springs Cape Tow calling for the urchambers calling of housing gent provision of the formunity.
community. rommended that They recommended secthe public and privatinuing tors should give contion to the and urgent attention a range of formulation of a range of formulat and practical propolicies and prease the provision of housin. throughout South Africa.
action.

The speakers emphasised that the time for debas time for over a

\section*{Sensible was a major}

Good housing was a mad contribution to a gore. The contented work force. . provision of satisfactory housing should not be regarded as a social obligagarded butrather as a tion butratheriness sensibl
investment. the proposal Seconding the proposal the Springs chame to immuch could be done to housprove the standard
ing being provided. become The country had bith each 'over-specifited having its own municipality having rules and regulations. It was agreed that choice in should be given acing they the type of housing and an wished to occupy for a reviappeal was made standards sion of building standing so that satisfactory housing, without the present pied be ora of restrictions, could be erected rapidly.

\section*{Country areas}

But one country delegate said that pensioners and people of limited income should be atrracted to the Sountry because there was country \(q\) veate supply of an adequate supply ore houses and rentals the dereasonable, , of the country areas.

\section*{Black homes bond plan is suggested by Rive}

THE man in charge of the development of Soweto, former Postmaster-General
Mr Louis Rive, has suggested the introduction of housing bonds on the lines of the defence bonds - but for blacks only.

At the Association of Chambers of Commerce congress in Durban yesterday, Mr Rive said t was time the red tape was cut in the formalities for providing housing for blacks.
The black man, he said, is a good saver but is not a big inves tor in defence bonds.
"Can we not involve ourselves in selling him housing bonds?" he asked.

He later said the bonds he had in mind would be for blacks only and could carry prizes - maybe even a house

Mr Rive described housing as "our second front"
"I hope the Viljoen Report (on housing) will be the beginning of a new era in housing because unless we overcome our prob-

Mail Correspondent
lems, we are in for a lot more problems in the future," he said Mr Rive said he believed the priority is to upgrade homes. He said there were 105000 houses in Soweto of which \(98,5 \%\) had two bedrooms. If one extra room was added it would increase the sleeping capacity by \(50 \%\).

He said \(80 \%\) of blacks were prepared to upgrade their homes of they were given assistance.

When a black applied to buy a
home, there were 29 steps he had to go through, all of which could cause delay or rejection.
He believed local authorities, black and white, should dictate what should be done in local
conditions.
"It cannot be done from Pretoria." he said.

Mr Rive said housing problems conid not be solved unless blacks were motivated and they could be motivated if they were involved.

He believed it was not necessary for a man to have a R20000 house straight away, but to have a R5 000 house and help him to upgrade it over the years.
On private sector involvement he sald financial institutions and employers should co-operate and all types of housing should be explored, including shell and core and mini housing on serviced land.

\section*{Efficiency}

Speaking of Soweto's housing Mr Rive said a housing burean should be staffed by those whose watchword is efficiency and who could cut red tape. There should also be a centre where blacks could be guided into methods of upgrading and a place to buy materials for building - owned by black entrepreneurs.

Durban Chamber delegate said there was a backlog of 92000 homes in metropolitan Durban. The chamber had calculated that if 900 units were built a year it would take 16 years to wort off the waiting list. And in order to overcome the whole problem it would take 100 years. The congress recommended that the Viljoen Panel report be published as soon as possible, studied and implemented nationally, including non-independent black states.
\(\stackrel{\rightharpoonup}{6}\)

The government opens the way for the private sector and individuals to build homes in black townships. Government's strict control over the provision of black housing has been a central feature of its influx control policy. FM \(16 / 10181\)

\section*{BLACK HOUSING Clearing the way}


In speech after speech Nationalist politicians have placed much of the onus for providing urban black housing on the private sector.
It was therefore appropriate that Co-operation and Development Minister Piet Koornhof announced this week that government has accepted many of the recommendations of the Viljoen Committee investigat ing private sector involvement in housing in Soweto. A key recommendation, which gov-
ernment adopted through an amendment to the Black (Urban Areas) Consolidation Act last week, will allow private builders to put up houses in black townships. This is a radi cal departure from previous policy and paves the way for large-scale private sector involvement in providing housing for urban blacks.
However, government still has to tak bold steps to eliminate problems hampering private sector efforts. When three major
employers called the Urban Foundation in Johannesburg last Friday for advice about how they could help their black employees they were told by a senior official: "Forget it, there's no land available."
The Foundation's Transvaal region MD, Wat Dempster, tells the FM that when it was recently announced that 250 stands were available at Katlehong on the East Rand, 3500 applications were received in six weeks. Meanwhile, the prices of houses

in urban black areas are being inflated by the land shortage. A Sowetan who built a house for R26 000 last year sold it last week for R62 000 .

But money is not the nub of the problem A few years ago the Urban Foundation raised R 30 m abroad for housing, R25m of which still remains unused - primarily be cause of the land problem, says Dempster The shortage of land is only one of the problems facing employers willing to aid black employees. The 99 -year leasehold scheme - a cornerstone of efforts to create a settled, stable urban black population was introduced three years ago, but so far only about 1200 leases have been registered nationwide. It is hoped that Koornhof's announcement will result in a rapid increase in registrations in the near future

Lengthy delays because of the time it has taken to survey plots, as well as numerous bureaucratic hassles, have resulted in minimal private sector participation. Now there is cause for growing alarm about the size of the housing shortage: the backlog in Soweto alone is officially estimated to be 35000 units, increasing at the rate of 4000 a year.

Fortunately, the Viljoen Committee recommendations - coming as they do from a panel of experts appointed by Koornhof could help considerably to alleviate the housing shortage.

On the agenda of this week's Assocom conference was a motion calling on government to make these recommendations public immediately and to apply them throughout SA, including the homelands.
Among the committee's recommendations are:
- That an adequate supply of land suitable for housing be made available immediately. This would necessitate the acquisition of "raw" - presumably new - land and the
provision of infrastructure on this and other available land. The committee has also recommended that private sector housing development be permitted on State-developed land. In the past, only State housing has been permitted on such land.

The allocation of additional land for black housing in urban areas is obviously fraught with political problems. That 10 cities the size of Soweto are needed by the year 2000 is common knowledge. But as West Rand Administration Board chairman John Knoetze told a seminar on black housing earlier this year, at least one of these will


Minister Koornhof . . . allowing white development
have to be built in Johannesburg as an extension or addition to Soweto.
\(\square\) A revision of the subsidy system. The committee believes that subsidies and the criteria for determining eligibility for subsidies should be the same whether the individual hires or buys State-produced housing or whether he borrows private sector finance, or State finance through a building society. The long-term objective should be that subsidisation is limited to genuine welfare cases.

At present, subsidies are available only if housing is built through the Department of Community Development. If housing is erected privately, with an employer loan, for example, subsidies are not available. Many employers are reluctant to lend money which they have had to borrow at high interest rates when other loans are available at subsidised interest rates.
\(\square\) The establishment of a committee on which the private sector is strongly represented, reporting to the Minister of Finance to examine the financial implications of subsidising housing.
\(\square\) Changes to Section \(11(\mathrm{t})\) of the Income Tax Act. At present, \(50 \%\) of the amount spent on advances or funds for the erection of employees' housing, up to a maximum cost of R8000, may be deducted from taxable income in the year the money is spent. The committee recommends that the current limit of R4 000 ( \(50 \%\) of R8 000) be increased to R6 000.
\(\square\) The amendment to the Black (Urban Areas) Consolidation Act, permitting 99year leases to be registered by non-blacks, has far-reaching implications for employerassisted housing provision.

The major import of the amendment is that employers or developers will be able to buy property on 99 -year lease for housing development from administration boards. It could also mean that if government gives legislative form to the Riekert recommendation that influx control be tied to the availability of housing and jobs, an employer could guarantee the right of his employees to be in an urban area - if he provides accommodation.

Says Barlow's Oscar Graupner: "One of the major problems facing employers in the past has been the availability of finance. The proposed amendment will allow employers to aquire leasehold rights in their own name and so borrow building society money."
\(\square\) The formation of a utility housing corporation or corporations to help co-ordinate and mobilise private sector resources.

Says one housing expert: "If employers are going to participate it will be beneficial for them to organise themselves into groups where there is a shared, co-ordinated service such as the Belhar scheme organised by the Cape Town Chamber of Commerce." (The scheme provides housing for coloureds near Bellville.)

Meanwhile, the private sector is gaining experience in overcoming the problems it
Developers wary of black housing

\author{
By SUSAN DALLAS
}
"DEVELOPERS are unlikely to rush into the
"treacherous" venture of building houses in
wlack areas until it is profitable to do so.
out money for their employay ou moved more by possible profit - will be glad of possible profit - will be glad of black townships and rent it out.

This was the prediction of several building industry spokesmen interviewed yesterday on the 'Government's ańnounce-
* ment that" white developers
would be allowed to own but not occupy land in black townships

White developers and building societies have built houses in black areas before, but have never legally owned the land or the house although they sold it:
A spokesman for a large development company said: "Selling houses to blacks is not big volume business for any developer because most blacks still find buying a home an unattractive proposition
"Why should they pay R100 a' month on a bond when they can pay R24 a month in subsidised rent?"
He said if a developer had money and the facilities to build, it would certainly be more profitable to build white housing which was still in high demand. A private developer or em ployer who rented out property in a black area faced competition from the subsidised rentals charged for administration board housing
To rent at these sub-economic levels might not even keep pace with the interest rate he paid for money invested in : the development.

Before there was any rush by developers to build houses for blacks "on spec" - not on order but to sell at random - it would have to be more profitable and developers would have to see the form of the security of land tenure offered; the spokesman said. Until now, building. societies or developers building in townships obtained a temporary allocation of land from the administration board concerned: and held it until they sold the house
\(\therefore\) Mr Alan Roulier, of Murray \&
Roberts Construction, said his company would contipue to follow this practice.
He thought it unlikely M\&R would want to register land in its own name under the 99 -yearleasehold scheme.
But he hailed it as a step in the right direction and said employers would benefit from increased security of tenure and would probably be more eager to house their employees.

Mr Alan Schlesinger, manag: ing director of Schachat-Cullum group, said the company would discuss the implications of the Government's new ruling with administration boardss \%
"Now may be the time for us to move more actively into black housing:
If building societies say they will definitely provide bonds for: black housing projects, even though funds are short; I think it would be a big boost, 'he said.

\title{
Massive task alhead in providhing homes and jobs for flacks (
}

By PAUL DOLD * Financial Editor
THE vast task facing both government and the private sector in providing housing and jobs for blacks was sharply underlined this week in two key speeches.
Old Mutual's Dr J G Van der Horst, one of the country's leading financiers, tackled the housing issue:
"We are now starting to recognize that the blacks are in the cities to stay and that unless we want restlessnesss and revolution there mus be housing, schooling and community facilities," he told the Association of Building Societies' annual meeting.
"It was government belief that in 1978 the tide was going to turn and that there would be an egress of black citizens from the citites and because their black citizens were considered as temporary sojourners in the cities and were going to return increasingly to the homelands it was not necessary to spending substantially on black housing
"In fact, during the years \(1972-1976\) only 5,7 percent of the Department of Community Development's funds were allocated to black housing in white areas. These beliefs, however disregarded the great demographic movement to the cities in the whole world."
The current housing back\(\log\) in all black urban areas is estimated to be 169000 units (excluding about 258000 houses immediately needed in the trust areas.)
Dr Van der Horst said that at R10000 a house it would cost R1,2-billion to provide

120000 houses a year. On the same basis it will cost R1,7billion to wipe out the current backlog in black urban houses.

South Africa could immediately bring home ownership nearer to realization for more than 100000 fam ilies who live in towns like Soweto by offering to sell houses to the existing tennants at a cost-related price.
"This will not be a sacrifice by the Department of Community Development or by administration hoards because the rentals the tenants are currently paying are being subsidized in any event Instead of present tenants, therefore, paying rentals related to cost they will be able to buy at a price related to cost. The whole matter would simply involve a book entry."
Probing why only about 1300 of the 99 year leases have thus far been regis. tered he said there were several reasons, including the absence of estate agents and the fact that all the houses for sale belong to the authorities. Most important was the question of price.
"I am not referring to the price in absolute terms but to the price when the cost of raising the capital to buy is compared to the subsidized rental being paid makes it uneconomical to the person to buy.
"In short, it is better for him to rent at a subsidized rental than to buy at market value with capital raised at curent interests. Uneconomical from the tenants point of view it certainly is. But is it really uneconomical from the national viewpoint con-
sidering the benefits that home ownership bring to a community, if we sell at cost?
Such a scheme had a precendent in Britain where about one third of the housing stock consisted of socalled council houses. In 1979 the Conservative government had passed the "right to buy" legislation and actively encouraged the sale of these council or local authroity houses
All council house tenants of over three years' standing have the right to buy their houses at cost and are guaranteed a mortgage from either a building society or the local authority.
Up to the end of March this year some 118000 houses had been sold under the scheme and by March next year the figure should be around 240000 .
"This staggering; number of houses will maké a substantial contribution to the privatization of home ownership and this will contribute to political and social stability. The details of this scheme and its success clearly hold lessons for the South African situation.

The success of such a scheme in South Africa would remove one of the major stumbling blocks to the development of a black housing amrket - the relatively small number of currently privately owned houses by blacks and the vicious circle it sets up.
In Durban Professor Jan Lombard former special adviser to the Reserve Bank tackled the job reation issue warning of increased urban drift.
He told the Assocom conference that South Africa was entering a second industrial revolution which would be based on the skills of trained black people and not on the skills of white immigrants as had been the case in the sixties, reports our Durban correspondent.

There will be a massive migration of Africans from the rural areas of Southern Africa to the industrial growth poles of the region."
The government could be expected to "seriously embark on a major programme of sub-regional decentralization of economic activity.
"Unless the government of Mr Botha undertakes such a major decentralization programme the entire tradition of political pluralitem in South Africa must be mortally endangered.

And with the disappearance of the present geographic distribution of ethnic pluralism will also dissepear, the chances of a peaceful transition to normal participation by blacks in the political processes of the Southern African region with a confederal or a federal constitutional dispensation.'

Professor Lombard said
that if there assumed that such a programme was launched next year"a very considerable adjustment in the geographic distribution of physical capital formation must be expected
He said that at least R 18000 m would have to be spent in the rest of this decade in areas outside the pwy and Durban's metropolitan area. That would be about R2 000 m a year, of which half might come from the public sector.

He said that the economic outlook in the recion for the 1980s was bright. From the international economy exciting injections of business activity in the short run could not be expected "since the Reagan policy must have its santary impact"
In the long run stable real growth in international trade would benefit the South African economy.
The mining industry would not repeat it's performance in the 1980s but should see a relatively more siable period of expansion.
South Africa had the economic means to spread material welfare to all its people through the process of rapid economic growth the sucess hinges on 'our manpower training programmes - including the general educational basis of our economy
The training programmes had to take the place of immigration.
Some of the implications were that the building industry would have to provide more modest houses for black middle-class urbanites.
The De Lange report had indicated that 250000 teach ers would have to be trained in the next 20 years.
"The social and political implications of this second industrial revolution will be immensly different from the implications of the earlier process based on European immigration.
"While these immmigrants were imperceptibly absorbed into the existing political institions of the do mestic urban society this is obviously not what is going to happen to the African migrants.
"lf the convergence of people from rural areas to the Pretoria, WitwatersrandVereeniging (PWV) area is to continue so that over the next two decades, say 40 percent of the population is concentrated in that area instead of the present 26 percent, the political adjustments and reforms which will be required will undoubtedly be completly unacceptable in terms of the political philosophy of the supporters of the present South African government, and these adjustments may well he equally unpalatable to many leaders of the black states in Southern Africa as well."

\title{
More immigrants more housing \\ By Vera Beljakova
}

CONSIDERABLY more housing units are needed if South Africa continues combating local skills shortages through immigration.
During the first quarter of 1981 the official net immigration figure rose to 7391 , which is a \(250 \%\) increase on the same period last year.
Should this increase continue thoughout the rest of the year, net immigration will reach 30000 at least by December -and this figure does not include the illegals who arrive on tourist visas and then apply for permanent residence and work permits.
If an average family numbers three, an additional 10000 housing units will be needed by December to accommodate the immigrants. This means that more than 800 homes must be created each month to satisfy newly imported and highly essential manpower.
This is over and above the natural population growth in housing demand in South Africa.
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 Delays like the 29 offi-
cial steps that a black urgently. end of the year if the probhis key planning job by the

 authorities experiencing


Red tape ted to report exclusively on
the Soweto situation.

 mittee was set up in May When the Viljoen Com sis will indeed be tackled
 sadou IIE доу snooy әप7 ourozaq sou sey il ing housing.
 low-key effort to find ways
of cutting the red tape and
 tion of Building Societies The committee headed by
Mr Boet Viljoen, AssociaBy Anthony Duigan
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each year about 4000
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\title{
blacks new objective \(\frac{\operatorname{sta} 2010 / 81}{123}\)
}

The door to Soweto and other black townships has been opened to the white homes developer and it could be that an even wider avenue is ahead, leading to freehold for the black property owner.،
Since the implementa tion of 99 -year lease for urban blacks, probably one of the main hurdles for its advance has been that the concession still falls short of the white man's rights - freehold property.

\section*{GREAT LEAP}

It does not naturally follow that because commerce can move in strongly, to the townships to provide the houses and help to ease the chronic shortage, that freehold rights will pass on to the black.

A white homebuilder can buy land in Soweto for homes and a building society can secure the bond under 99 -year lease.
However, the Government has taken a great leap forward in the drive to . provide homes for blacks and not only will the unrestricted entry of white builders create a competitiveness in home style and price, but there will be the advantageous spin-off of jobs at source.

\section*{NEW ERA}

In the new era of house developmant, however, it would be pointless for white entrepreneurs to put up houses beyond the means of the people who are to live in them.
This point emerged from behind-the-scenes discussions at the recent Assocom congress., Backgrounds to motions on the national housing policy, while insisting that the housing situation could not be allowed ta deteriorate further, pointed out that if low-income groups were to be satisfactorily housed it would be necessary, to employ the full range of housing options.
"All houses should be designed to allow for further extensions and
homeowners should be given encouragement to extend their houses and thus increase the total accommodation," says a motion.

\section*{GUIDELINES}

With an estimated shortage of 170000 dwelling units in the black urban areas and a further 258000 units in the nonindependent homelands, there can be no instant solutions to the housing problems of the townships.
Now, however, the way is clear for commerical involvement with its uidelines and housing options. It is believed that four-fifths of the people in Soweto are prepared to upgrade their homes if given the proper assistance.
Mr Louis Rive, chairman of the Greater Soweto Planning Council said that of the 105000 homes in Soweto, 98,5 percent are two-bedroom units. If one room was added, ac-
commodation would automatically rise 50 percent

On the question of guidelines, Mr Rive urged the establishing of advisory bureau throughout the country under: the auspices of Assocom, the Federated Chamber of Industries, the Building Industries' Federation and the Afrikaanse Handelsinstituut.

Allied to these would be retail centres concentrating on the supply of building materials for self-help schemes and "do-it-yourselfers."

\section*{SUSTAINED}

It is estimated that it will take R3 200-million a year to clear the housing backlog and that during the next 20 years five or six cities the size of Soweto will have to be created.

It is in the light of these figures that there can be no delay to ensure stability as the opportunities now open up for a sustained housing programme at all levels.

\section*{Koornhof praised for initiative}

Praising the Minister of Co-operation and Deve* lopment. Mr Piet Koornhof, for his initiative in allowing white entrepreneurs to move into black townships, Mr Lou Davis, executive director of the Building Indus. tries Federation, said:
"Now we are at least mo. ving in the right direction.

CONFIDENCE \({ }^{\text {it }}\)
"How long will we now have to walt for black people to enjoy the right and title: of the ownership of their own piece of South Africa - thereby giving them something to cherish and defend?"
It is in ins moot of renewed confidence that Bifsa opens its 76th congress in East London hext wonday with a
timely theme - Smal BuSiness Enterprise in the Building Industry.
It is significant, too, that the congress is being held in East London, an acknowledged growth point and a city "isymonymous with progires sive planning in consulta tion with all race groups in the area."

STABILITY
\({ }^{\text {cInstitution }}\) and corporations will be forced more and more to divert increasing proportions of arnings into black workers' housing. néeds," says. Mr Davis, "as an ever-growing perk towards stabilising work forces.
These forces are awate ning to the fact that abour relations will have a significant effect on boardroom decisions."

A THOUSAND homes a month
would be needed to accommo date the expected infloys of immigrants to South Africa this year, the new president of the Institute of Estate Agents, Mír Basii Elk, said yesterday in a statement

This, w's in additioxito an essh mated whin whousing backlog of sxme wo two unts.
Two of the problems were the ack of rental aciommodation because no new flats were beffo bult and thousands of flats were being converted and sold off be. cause of sectional titles. - Sapa.

\section*{Industrial Reporter} NEW measures to increase funds for housing in South Africa were yesterday moot ed by the Director－General of Finance，Dr Joep de Loor．
Addressing the Federated Chamber of Industries in East London，he said these could include new financial instruments to entice more funds for housing by way of the building society move－ ment or via a＂special public body offering long－term in－ vestment opportunities at market related rates＂
But the more attractive these new investments were and the more funds they ac cordingly attracted to hous ing，the less would be avai－ labe for other investments including those in public－ sector infrastructure．
A fine balance was need－ ed．＂If it is to be a govern－ ment－controlled financial instrument the chances are perhaps＇better for the rate of inflow of funds to be ra tioned according to the needs of the housing marke vis－a－vis all other opportun－ ity cost investments．＂
Dr De Loor believed it would be productive to ex－ amine closely the American Federal Home Loan Mort gage Corporation，a United

States Government body of fering a controlled and guar－ anteed investment medium for long－term funds directed towards the housing market． Miscellaneous financing sources，particularly pen－ sion funds and insurance companies，offered the larg－ est relatively untapped res－ ervoir of funds which could be used to assist the coun try＇s housing needs．
These institutions and funds realized an increase in assets of more than R4 400 million last year alone．It should be evident Dr De Loor believed，that traditional investment op－ portunities open to insurers and pension funds would be－ come relatively scarce，al－ lowing them to play a great－ er role in the provision of new housing．

New sources of funds were essential because the trend of the ratio of investment in residential buildings to the Gross Domestic Product had shown a gradual but persis tent decline since 1965

Fortunately，on the other hand，birth rates have also dropped not only for whites， coloureds，and Asians；but particularly for urban blacks．＂
＇Housing bonds＇pro－ posed by Rive，page 9
'Housing bonds' proposed byg Rive

Own Correspondent
EAST LONDON. - Special new "housing bonds" for blacks were proposed yesblacks were proposed yes-
terday by Mr Louis Rive, chairman of the Greater Soweto Planning Council.
He was speaking at the Regional Economic Development Conference in East London organized by the Federated Chamber of Industries.
Mr Rive said: "We know that blacks are traditionally good savers, that they are not large, scale investors in defence bonds and that their earning and therefore saving capacity grows by the day.
"I believe that if the principle of investing in housing bonds on more or less the same lines as defence bonds is acceptable to blacks, and to the government, such a scheme should be worked out for, and in consultation with, them.
"If properly engineered it could prove to be the most effective way of satisfying the housing needs of the blacks in a fashion where they are helped to help themselves.
"It can provide the built-in dynamo that can keep pace with growth and demands which can otherwise submerge us", he said.
Mr Rive said: "As far as black housing is concerned it is not generally realised what a vast amount of goodwill we squander and to what extent we place stability in jeopardy by not helping the black man to have a home instead of 'a place' in which to live.
"It is quite unacceptable for a black man's application for a house to be processed through 29 points before approval - each one being a potential point of rejection or delay".



HOWARD PREECE at the FCI in East London

PENSION funds and insurance companies are bound to play a growing role in providing new houses, according to Dr Joop de Loor, DirectorGeneral of Finance.
He was speaking yesterday at the regional economic development conference of the Federated Chamber of Industries.
Dr De Loor said an querage real economic growth fate of \(4,5 \%\) a year was possible for the 1880s and 1990s "provided we"al low revolutionary advances. In the opportunities and capabilities of our not-white peoples to take place"

Dr De Loor said the annual cash flow of pension funds and insurances would be at least R10000-million by 1985 and R20 000-million by \(1989-90\)
"It must be quite evident that the traditional investment opportunities open to insurers and pension funds will become relalively scarce and that in addition to providing substantial funding for public-sector fixed invest ments, they are bound to play a far greater role in the provision of new housing.
"Such involvement could be effected, for example, either by enticing available investment funds via the building society movement into the housing field or via a special public body offering long-term investment opportunities at market-related rates.

\section*{Attractive}
"In the foriner case a mechanism will have to be worked out to allow the institutions and funds to earn such rates on their unds to ears and in return, the investments and, in reme to cominstitutions would have to commiti more lo
"Eit here I must be very spefic The more attractive these cific investment instruments are new investmenter funds will be made. the more funds will be channelled into housing and the less will be available for other investments - that is, publicsector infrastructure as well as private-sectar investments. What we needto do here obviously, is to strike a fine balance, to do the one thing and not to neglect the other.
"If it is to be a Governmentcontrolied financial instrument the chances are perhaps better for the rate of inflow of funds to be rationed according to the needs of the housing market compared with other onportunity cost investments.
"The United States has a very complicated public-sector mechanism to provide the necessary housing finance. It may be worth our while to take a closer look at the American Federal Home Loan Mortgage Corporation, a Government corporation which offers a controlled and guaranteed investment medium for long-term funds directed towards the housing market.
"The guaranteed mortgage certificate issued by this corporation has a final gratuity date 30 years after issue, but is structured to provide not only for regular interest payments but for minimum specified annual principal redemptions which makes it, of course, attractive to large investors.
"It also allows the investor the option of reselling his certificate to the Mortgage Corporation, or to deal with it at any time in the secondary market prior to final redemption

\section*{Camps}


Municipal Reporter
THE Camps Bay and District Civic Association has welcomed a city council plan to expropriate the well-known Rotunda Hotel site and turn it into sportsfields and recreational facilities.
The owner of the hotel, Mr H de Kwaadsteniet and the city councillor and MPC for the area, Mr Herbert Hirsch, confirmed yesterday that the council was planning to use the land for recreational facilities.
A preliminary notice of expropriation had been served on Mr \de Kwaadsteniet, who had planned major renovations and extensions to convert the Rotunda into a luxury four-star hotel.

PRESSURE
The chairman of the association, Mr M Richter, said it had been applying pressure for two years for the council to take over the land.
'If this land had gone for a new hotel it would have been lost forever Now it has been saved as an open space for the use of the people : of Camps Bay,' he said; ,

Open spaces in Cape Town were disappearing one by one and the asso ciation felt that the site should be retained at all costs.
It is understood that the historic round' building of the present hotel will be retained on the site."


By SUSAN DALLAS
EMPLOYERS will have to provide housing to secure skilled labour.
Mr John Baikie, deputy managing director of Sage Holdings and a director of Schachat-Cullum development company, said this at the NDMF's Business Outlook conference in:
ohannesburg.
"Just as the company car was the perk of the 1960s and 70s, so I believe the company house or company mortgage bond will be the perk of the 1980 s" he said.
Housing black employees would require an even greater effort from employees:
"With high subsidies on rented accommodation no black employee will häppily switch to home ownership and pay a mar ket-related monthly mortgage repayment without getting a massive increase from his employer to meet the difference in the two costs as well as the finance for a deposit.,
A shortage of inance, and a shortage of bond money -restricted probably until about 1983 - would limit the supply of ousing.
High demand for housing had to be translated into a more so'ber "effective demand" related to the amount of money held by the people who required the accommodátion.
4. Statistics showed a shortage of about 40000 units for whites'and 400.000 units for blacks, about 50000 units for coloureds' and \(\$ 20000\) for Asians.

Above this, annual demand (which would grow) for more housing was 20000 units for whites, 70000 for blacks, 14000 for coloureds and about 7000 for Asians.
, The average annual produc diont of houses for the various population groups as a percentage of the total shortage was \(\$ 26,6 \%\) for whites, \(0,02 \%\) for blacks, \(26,5 \%\) for coloureds and ( \(25,9 \%\) for Asians.

Mr Baikie believed solutions *could be found for some of the Shortage, but the black housing Shbrtage was rapidly reaching the stage where it would be beyond solving.


\title{
Institutions hand happy to
}

\section*{Continued from Page 1}
ments of the Old Mutual, and responsible for investing about R1 250 million a vear. welcomed the idea as a good one.
He sald: 'We would support any bond issue by a fousing corporation just as we supported other issues in the capital market.'

The Old Mutual was already supplying finance to a similar organisation in Malawi.

As long as the rate of interest was right. the vid

\section*{d aid housing}

Mutual would certainly be Interested in investing in a national housing body.
The fact that the funds Tere being used for hous ing would be an added at1raction he said.
Mr Marinus Daling, general manager of Sanam. said the institutions and pension funds had the cash flow to finance housing.
Provided they were not expected to invest in sub-normal investments or at less than market rates he thought they would be willing to put money in private housing.
However, he warned that this money would not be cheap.
'Contrary to some views, there was no lack of investment opportunities. However, the specific need for housing could give this type of investment an edge.

In current market condi tions borrowers would probably have to pay about 16 to 17 percent for institutional mortgage money.
The pension funds and life offices could get 13,25 percent on money invested in government stock without having to incur any administration costs.

These would probably add 2 percent to the cost of the money. On top of this a provision must be made for the risk factor. ,

\title{
More houses for for tlacks
}

\section*{Argus Correspondent} JOHANNESBURG.-.-The Leader of the Opposition, Dr Frederik van Zyl Slabbert, said the Progressive Federal Party had to place itself within the context of the reality and consequences of urbanisation in South Africa.
Addressing candidates who will be fighting municipal elections in Johannesburg, Randlburg and Sandton, Dr Slabbert said he believed the PFP was better able to cope with the problems and develop.
ments which would con front South Africa in the future.

He said a survey conducted by the Human Sciences Research Council had shown that only 38 percent of the country's black population was urbanised, but it was not unrealistic to predict that this would increase to 75 percent by the end of the century.
"This means that an additional 15 to 20 -million blacks will have to be settled in urban areas in the next 20 years and if
that does happen, möre houses will have to be built in that time thanthe total number built shice the arrival of Van Riebeeck in 1652
'A PFP party in control of Johannesburg, Sandton or Randburg will not be allowed to sit there quietly hoping that some. how the whole situation will administratively tick over and that problems will solve themselves
'We are going to have t use all our ingenuity and resources to tackle these problems effectively. What
hope we are going to be able to achieve is to build up the image of the party as one of not only talkers, but also of doers.
Dr Slabbert told the candidates not to 'fudge or prevaricate' on matters of principle.
The clearest image the PFP had was that it was a party that stood for no discrimination \(\rightarrow\) a party that believed in full citi zenship and the civil rights of the individual. At all times the party had to reaffirm that commitment.



The committee under the chairmanshin of Mr Boet Viljoen, chairman of the Associp of Mr Building Societies, was appointed Association of ment in May to investigate how the the Governcould help to solve the housing the private sector - officially estimated to be 35 backlog in Soweto Since then it has produced the mosits.
sive official report ever on the most comprehenblack urban report ever on the housing crisis in shortfall of 168000 units - estimated at a countrywide of overcoming it.

The Government has not suggests methods
or responded to it has not yet released the report circulated and are the subject have been widely sioniniofficial quarters. The recommendations
to abandon its present housing policy and adonent "dynamic" approach in which the ticy and adopt a both the public, the private the the resources of mal sectors can be fully the formal and inforestimated R1,7 billion to utilised to raise the backlog. R1,7billion to meet the countrywide backlog.
The amount needed in Soweto glone is
mated R800-million over a five-yone is an esti-
and, infrastructure and housing-year period; for
The committeé's and housing units.
ing a stable and vibrant-irban is aifned at "creatvested interest in the mint-urban community with a vested interest in the maintenance of peace and
goodd order."

It calls on
- Abandon the Government to:
"temporary sojourners" in "dief that blacks are
vide for increasing urbanisatiban areas and pro-
- Implement a five urbanisatilon

55000 housing units. This plantin Soweto:to build 1000 additional hectares to would involver adding ately and an additional to the toxynship immedifor five years. . - Scrap the
stand in the many laws and regufations that : stand in the way of private sector invotions that ho building; renting and leasing of urbementing housing.
tion of black urbasures to prevent the expititaexisting housing crisis. dwellets arising from the - Allow the privais.
ing of some of the revised to do the initial draft-
- Permit controlled sed legislation.
ing and self-build schemes.

\section*{Lowest prices}
- Offer the houses in Soweto for sale (at present price necessary to leasehold system) at the lowest "reasonable incentive" to costs and provide a undertake the sellive" to the local authority to tive steps.
necessary administra-
its of such housing salable portion" of the profauthority.
black housing, to make theal standards applied to ic and dto stimulate the use less rigid and specifmethods, designs and materials.
- Set up technical materials.
- Set up technical advice and home improve-

THE chairman of the Soweto Committee of 10 , Dr Nthato Mot lana, has welcomed the recom mendations of the Viljoen Com mittee which investigated urban black housing - but believes they will be refected by the Government
The committee, chaired by Mr Boet Viljoen, chairman of the Association of Building Socireties, has recommended sweep ing changes to the Government's troan black housing policy.
The report has been presente to the Government, but has not, yet been officially published or commented on.
Some of its main points are: - The acceptance of the perma:-
nence of urban blacks and provinence of urban blacks and provi-
sion for increasing urbanisation;
Five-year plan
- The implimentation of a flve. year plan to build 55000 housing. units in Soweto
*Revised standards for housing, site-and-service, core housing: and self-build schemes, and;
"Rechannelling of some of the" proceeds from 99 -year-leasehold house sales in Soweto to the Soweto local authority.
Dr Motlana said his intitial re: sponse to the report was that it was "most encouraging".
"All power to the committee. They have raised some of the issues around which my association has been campaigning. But I am disappointed that there is no mention of freehold land tenure. Any new plans will bog down on this issue.
The acceptance that blacksare not temporary sojourners ins the urban areas must go hand-in-: hand with freehold land tenure," Dr Motlana said.


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\title{
Black \\ housing is on summit agenda
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Political Staff
CAPE TOWN - The pressing need to speed black housing will be a point of discussion at the meeting between the Prime Minister, Mr P W Botha, and business leaders in Cape Town on November 12.
The Government has started to implement the recommendations of a committee which has investigated the critical housing shortage in urban black areas.
One would enable white employers to invest in housing for their black employees under the 99-year leasehold system.
Legislation providing for this was passed recently. The report of a committee
under the chairmanship of Mr Beet Viljoen, aresident of the Association of Building Societies, was handed to the Governmont recently but has not yet been officially released.

\section*{RED TAPE}

It is expected Mr Botha will deal with this at the conference with businessmen.
The report stresses the need for the State, busi ness world and Individu al to be involved in providing black housing.
It also deals with the need to eliminate a lot of red tape which now bogs down housing for blacks.
A top town planning and housing expert who has
seen the report said today Mr Botha is expec ted to reaffirm that the Government does not regard urban blacks as temporary sojourners in the city areas.

\section*{PROPOSALS}

So he is likely to agree with many recommendtons of the report
Among these are a call for strict measures to prevent exploitation of black urban residents as a result of the housing crisis; permit control of site-and-service, core housing and self-build schemes; the lowest prices necessary to recoup the cost of 99 -year
leasehold houses, and the provision of technical ad vice and home impprovement centres and building material outlets especially throughout Soweto.
The committee was initially appointed to find out how the private sector could help alleviate the housing backlog in Sown to, but its recommenda tons could affect all areas under the lease hold system.
The Government has so far refused to approve this system for the Western Cape because it is regarded as a coloured labour preference area.
(3) Page 7: Black homes: new report welcomed



Building societies in \(9 / 1050\) hannesburg yesterday welcomed proposals to the Government which would extend home which would blacks. home ownership 123
The proposals are coite
tained in the report of the Viljoen Committee which has been handed to the Government but not ye been officially released.
However, contents
the report, headed by Mr
Boet Viljoen, managing director of the SA Per. manent Building Society, have filtered out.
The
are said recommendations
are said to include scrap-
ping laws which obstruct private involvement in ur.
ban black housing, and ar.
five-year plan to build
nive-year plan to build 55000 houses in Soweto to overcome the housing cri-
sis. .
They also suggest that
the Government subsidise the gap between building society interest rates and rates housing interest ates
Mr Piet Badenhorst joint managing directorst, Society nited Building Society, said he supported the recommendations of the report as they would enable blacks to enter the housing market and to accumulate and to through housing.
great subscriby not a
which prip of subsidisation which was not in terms of the free enterprise system Subsidies could be helpful in the transitional stage, he said.
Mr Steyn Britz, marketng manager for the Natal Building Society in Johannesburg, wety comed the recommendations. They would make more housing available to black people and speed up housing sales to them
Mr Britz added it was also a priority for employers to help workers towards a home pur. chase. The NBS was fully committed to entering the black housing market.








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EThe last time I saw Hennie was last Friday afternoon. He has disapueared and he has left a has disappeared and be broken hearts behind.

\section*{Cut links}
"But I think it is best if you, talk to the company attorney," he said.
But Mr Johan Ireyer, of the firm Dreyer and Nieuwoudt, said Cumberland
"We haven't lost any money but I believe that many young couples stand to lose a lot. Further than that I am not prepared to comment," he said.
Cumberland Construction started operations in the north-
ern suburbs housing estate of Jukskei Park only a year ago.
One supplier, Mr Willie Venter, said he stood to lose about R6 000 and he knew of many othe: suppliers owed much more.
"Last Friday I went to see Mr Richter and demanded that he pay me the R6 000 he owed. He then offered to sell me a stand worth R12 000 for R6 0000, provided I gave him a cash cheque.
On Monday, I went to arrange the deal and found that he had disappeared. I was hater told that he was not the so owner of the stand be offered
"There were many construction workers who had not been paid and they wanted to know what was going un.
All I want to do is try to salvage whatever I can. Several vehicles leased by the company have also disappeared and I believe they have been repossessed," he said
The man from whose grounds Cumberland operated, Mr I van der Peet, said yesterday he had lost more than K15 000.

\section*{Losers}
"That is small in comparison to what other people have told me they have lost. Since the disappearance of Mr Ruchter there has been a never-ending stream of people who have come to try and establish what is going on.
"From what I could gather, many have paid deposits ranging between K500 and R20 000 for thelr homes. Must of them were young people," he said.
FOOTNOTE: Mr M J N Faria of Kensington, owner of another company named Cumberiand Construction - unconnected with Mr Richter's firm - has not had a moment's rest this week.
I have hard so many calls from people demanding money and wanting to know what is going on with their homes. Thank God it is not \(I\) who is responsible. But I would like people to know
 that I amn not involved," he said. that that I ann not involved,"
 Cumberland Construction and Cumberland Real Estate. only
to find the R500 000 Sandton property locked and deserted. Yesterday angry sub-contractors and customers arrived at
the home of Mr Hennie Richter, 36, managing director of
Cumberland Construction and Cumberland Real Estate. only Jukskei Park.
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\title{
own workers, \\  \\ Commerce, told delegates.
}
"These individuals who have had no appreciable amount of formal academic or technical education, who have never had the practical experience of serving as managers, foremen or supervisors in the buitrong moustry, are to a groat extent self-made men.
"They are capitalists at heart but witt little or no capital in hand. Some of them are skilful, conscientious men with a high degree of integrity and dependability. But others are mere opportunists who rate low both in skill and integrity." said Mr Motsuenvane.

The Nafooc president said the denial of property rights deprived blacks of an opportunity to invest and to participate in the development of a capitalist or free munprise society in Sian Arica
"Capitalism will never survive where a vast majority of the population is compelled to live without baric rights and under intolerable conditions of poverty and dependence:"

\title{
Rents double
} in housing crisis

\section*{By David Braun}

Soaring rentals - and sometimes eviction face flat dwellers as the accommodation crisis deepens. Many rentals have doubled in the past year.
As the pool of flatseekers grows - aggravated by the influx of more than 2000 immigrants to South Africa each month - families are being evicted from flats sold under sectional title or bought by-emplovers to house staff.
To make the crisis worse, property experts cay few flats will he built to alleviate the situation so long as developers face the spectre of rent control.

They say that although new buildings are not normally subjected to rent danger that the Act can be applied.
Miss Jutta Slanev, property consultant for: a company which is the letting agency for more than 800 blocks of flats, said today that rents had more than douhled in the past year.

\section*{Averages}
"The effect of the huge demand for rented accommodation \(h\) as been to push rents from last year's average R150 a month for a bachelor or one-bedroom flat, to be, tween R250 and R300," she said.
Two-bedroom flat rents had risen from between R200 and R250 a month a year ago, to between R300 and R400.
Rents for semi-detached houses had gone up from between R150 and R200, to between R300 and R350.

The average threebedroom house rent has risen from between r250 and R300, to between R450 and R600.
Slightly more luxurious houses are now gomg for between R800 and R900, whle "executive homes" fetch as much as R1500.
Mr Basil Elk, president of the Institute of Estate Agents, said rent control was, the "evil in this crisis.
"There is no way it is acceptable in any form. It is bringing the country to its knees."
Mr Elk said the Rent
To Page 3, Col 7


By Elaine Reyneke
A three-months-pregnant mother is trudging the streets of Kempton Park in searem of a bome for her family.
Problems began for Mrs Heidi Buys of Aronia Court, Bempton Park, last month when she and her husband received an eviction notice. About 90 other families livis, is three blocks of fiats in Long Street, Kempton Park, will areceive eviction notices.
"We received our eviction notice last week, my husband works all day,
© Page 25: Checking into Heartbreak Hotel.
and sunce then I have been cul on foot with my one-vear-old child, Nordi ba, searching for a place to live," said Mrs Buys.
"AECI is taking oven the lease of the three flats in Lorg Street and all the present residints are gradually being giver notice. This is to ensure the company's total occu pation of the flats by April next year. My doctor has instructed me to rest, but it is an impos. rest, but it is an impos-
sible situation. I have to find somewhere for us to ind somewhere for us to ive - and quickly."
She said the family tad spent three happy years in Aronia Court.
I have come across many landlords who do not wish to have children on the premises," said in s Families now staying in the two-bedroom flats are paying R250 rent a month.
Many of the families in
hese flats cannot afford


Exhausted, Mrs"Heidi Buys prepares what she fears will be one of the last meals for baby Nordika In their flat in Long Street, Kempton Park.
- Pictures by Graham Gainsford:
to pay more. One-bedroom flats in Sandton cost an exorbitant R600 a month. Who can possibly be expected to pay that amount?" said Mrs Buys.
Mr Michael Healey, an-
other resident at Aronla Court, said he had not received an evictior.
notice but was aware of the heartbreak facing those who did.
"I cannot afford to live anywhere else. Kempton Park is convenient for my work and we have no transport problems," said Mr Healey.

It's a chronic situation
and something must be done to stop the ease with which people are e with out into the strebts.
"Flats are scarce in Kempton Park and I honestly do not know what I will do to softer the blow for my family, said Mr Healey.

\section*{Queues for \\ flats grow \\ longer \\ }

Control Act should be relpalad immediately so foil new umbs for renting could be bable to rephare these sold off to sechomal 1:1le owners and empiovers.

Mr Jack Fsakowito, director of a large property adminislering agency in southern tohannesiurg, said the accommodation situation in his area was worse than critical.
lis company was receiving hundreds of calls a day from people desporate for a place to stay.
"There are no new flats coming on to the market. People are not investm: in flats because rent colitrol logislation makes it an extremely risky venture." ho said.

Mr Louis Fouche. Director-General of-Community Development, said fo could not comment other than to say that the Government's position on rent control was "well known."
kent laws had been amended in recent years in the landlords' favour, be said, so that rentats which rould be charged were fair "in terms of the Act."
"But whother anyone else considers that to he fair is something I cannot comment on.'








The first ideal homes exhibition to be held in an African township was held in Fordville, Port Elizabethe: house and three luxury maisonettes went on show. The exhibition was arranged by the South Africantra Society. In this picture are (from the left) Mr FRED FERREIRA, director of industrial relations KWITSHANA, owner of the new house, MI A J V (BOET) VILJOEN, managing director of the ferti chairman of the Port Elizabeth Community Council, and Mr DENIS CREIGHTON, Port Elizabeth mañai


THE building society industry in South Airica may have to introduce some innovations such as devising a system which gives the lender a share of the capital growth in the value of a house, \(\operatorname{Dr} J G\) van der Horst, chairman of the Old Mutual, told the annual meeting of the Association of Building Societies of South \(\cdot\) Afríqa in Johannesburg.
He said another answer'may lie in making bond interest payments tax-deductible on an equitable basis and that a further possibility was to consider levying lower instal, ments in the earlievyegrs and higher ones in the later years of va bond when the borrower could better afford them.
On analysis, however, this latier course did not seem to be Mable.
Br Van der Horst said that between 1971 and 1975 South African building societies had advanced R1 473 million towards the cost of 148400 homes and that, between 1976 and 1980 , the amount advanced for the same number of homes was R2 568 million - R1 000 million more.

Pushing up of salapites or an extension of the repayment periuds of loans did not provide satisfactory non-inflationary solutions to help fund this higher cost of homes, he said.
"The dream of home owner-
ship could be brought nearer to realisation for more than 100000 families in towns like Soweto if the rented homes there were to be sold at costrelated prices
"We have a precedent for this in the UK, where, by next year, some 140000 so-called council houses will have been sold to their occupants at original cost," he said.
Dr Frans Cronje had. he said, raised this topic in public, but regrettably there had been no response, not even from the building society industry.
Dr Van der Horst said the task of accommodating the urban black citizen was indeed a formidable one and held the greatest challenge yet faced by the building society movement.

He said that, contrary to previous beliefs, there would be an egress of black citizens from the cities and that it would not be necesssary to spend substantially on black housing.

With the introduction of the 99 -year leasehold system the prohibition on participation by private enterprise in the black housing process had in some measure been lifted but there were still many barriers to creating a real market in this area

Dr Van der Horst said sev-
eral new problems had emerged for the building society movement in South Africa in the past year.
Firstly, as a result of high inflation, there was the nterative real rate of return earned by building society depositors.
About \(50 \%\) of the investments with the industry were in the category with tax concessions.
Without this incentive, the movement would have been smaller. Alternatively, much higher rates would have to be paid to attract deposits and this would have made housing loans that much more expensive.

Then there was the heavy money withdrawal from the building societies.

Given the commitments under loans that had been granted and the need to maintain a required equilibrium between funds and commitments, the movement had, for a while, to pay rates of up to \(18 \%\) in order to buy extra funds on the open market.
The third problem was the critical shortage of housing, especially among the urban blacks. Coupled with this was the high, cost of accommodation. *)

Few could afford loans and the widely applied ' \(25 \%\) rule of thumb" might have to be reviewed.


;By David Braun
Landlords who increase rents by more than 20 percent a year open themselves to an investigation by the Department of Community Development.

A spokesman for the SA Property Owners : Association (Sapoa) said this today in reaction to a property consuiltant's survey of opinion makers which forecast rent increases of up to .20 percent over the next six months.
Sapoa, recommended a selfimposed limit of 20 percent on annual rent increases" to all its members after discussions with the Minister of Communi-
ty Development in May. this year.

At the time slapoa warned its members that any landlord who did not consider himself bound by the guideline :would risk an investigation. by the Department of Community Development.
The figure of 20 percent was designed to cover inflation and to partly compensate for the burdens carried by owners as a result of previous rental ceilings
The Sapoa spokesman has warned landlords that this guideline is still in effect. Members have been strongly advised not to exceed the 20 percent mark when raising rents.

Political Correspondent CAPE TOWN - The Prime Minister, Mr P W Botha, today gave details of the Government's approach to housing prob.
lems the business
leaders' conference in Cape Town
He said the Government had appointed the Viljoen Commission to work out ways of involving the private " sector in solving black housing problems:

The commission has submitted its report to the Government and the essential principles contained in this had been accepted.

These include the fact that the State lacks the financial means to carry the full burden of housing and the private sector and the individual will have to play a more active part in the planning, building and financing of low-cost housing

A committee under the chairmanship of the Deputy Minister of Finance, Mr D W Steyn is studying this.
The Government has al* reády taken steps to re-
move restrictions to the private sector's participa: tion in black township development: These steps include:

Involvenent of private and other fownship developers in planning, lay-out and provision, of residential areas. . .
- Liegisiation already passed to enable tremployers and developers to obtain leasehold in black urban areas.

Encouragement of self-building schemes in these areas to involve individuals directly in the provision of homes of their own, the State providing sites and services on a subsidised basis.

Increased tax concessions to employers pro viding housing for their workers.

The department of Community Development swill take the initiative in establishing housing , utility companies in the laiger urban centres to make housing more readily available to the lower and middle income groups. .

\title{
Confusion
}

\title{
over \\ stack Govt 9 intentions all black housing
} 1

\section*{By Anthony Duigan}

Confusion today clouds the Governments urban hack housing policy, re* gadded as a priority for stability. following the vague references to it by the Prime Minister, MIr I W Botha, at yesterday's summit.
Hopes that Mr Botha would spell out derisively and in detail what the Government accepted of the report by the viljoen Committee which reconmended ways of streamilmong the financing and provision of black hotsing, were dashed.
Today Mr Alex Rabid. the West Rand Admirsistration Board official who controls the planning and implementation of housing in Soweto and other West \(R\) and townships. conic give no details of where the Government's housing policy was headed.
"The crucial issues are "nvolved in the details of the Viljuen revommendan tons," he sita. "I do not

"
know which of these have been accepted or rejected by the Government."
The four crucial issues that need clear directives are:
- How Government subsides will operate;
- Simplification of the lengthy procedures to register leaseholds;
- A removal of the dualism between the Department of Cooperation and Development and Community development over the funding of hour sig and
- Whether aerial surbeys will be allowed in order to speed up the surveymy of townships.
No details of any of these buses have been spelt out.
"It must be pointed ont that! the Government has shown a positive trend and taken notice of the n. main problem areas of black housing," Mr Rabia said.
"What is also of crucial importance is the appoint mont of a finance commit tee under the chairmanship of the Deputy Mans. fer of Finance famousred by Mr Botha) to tackle the issue of subsidies aud how the private sector will be involved in the financing of back hotsing."

The dualism between the Department oi Co. oheration ant Developmont and Community Derelopment Department has been the biggest bone of contention fur many administrators.
While Cooperation and Development controls the planing and administratron of black housing schemes. Community De. volopment, through the National Housing Fund, controls the purse strings for the building

Long delays have result. fed between the approval of black bousing schemes and the availability of fr-
nance to build because of this dualism.
The Vilioen Committee, When was appointed in May to find ways of strambimins the buratacratio procedures conner. ted with black housing provision, strongly reconmended that Cooperation and Development control its own bousing funds.

\section*{STREAMLINE}

It is understood that The Government has al ready decided on a forme la which will allow money from the National Howsing fund to be allocated directly to cooperation and Development, but the final detail of housing fanance will still yest with Community Devejoptrent.
Other recommendations of the Vine report on which the Government view is not yet known include.

2 Launching a plan to build 55 not homes in Soweto in hive yrs to overcome tire housing backlog. This will involve the addition of about 2000 ha to Soweto over the next five years.
© Urgently revising the standards applicable to black housing and allowing more uncomventonal bunting methods to be used.

Strapping the many laws this t rest rife private sector involvement in the provision of black hoursing, and make township development equal for all rate groups.
- Offering for sale umder g9-year leasehold all older homes in the black townships at the lowest prices necessary to recoup costs and provide an incentive to floral aththorities to undertake the transactions.
- Provide a subsidy to individuals to bridge the gap between the interest rate they can afford to pay on a housing loan, and the rate at which private institutions would be prespared to lend money.
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BLACK HOUSING 123

\section*{Yes' to self-hep \(F m \frac{20 l l}{11} 81\)}

A most positive announce government has, Hope conference was the findings of the Vilioen riperort on mass housing. But one serious question remains unresolved. Why has the report not been published?

The report's main recommendations have surfaced in the press, and a motion was passed at last month's Assocom conference calling on government to publish the findings immediately, but nothing has happened.
Some observers believe government is stalling because of the highly volatile subsidisation issue. One of the report's key recommendations - not mentioned at the conference - is that subsidies, and the criteria for determining eligibility, should be the same whether the individual hires or be bor state-produced housing, rows private sector or state finance thjectiv
a building society. The long-term obje
is that subsidisation should be limited to genuine welfare cases
Paul Andrew, of UCT's Urban Problems Research Unit, comments: "Publication of the report would reassure the public that government is genuinely committed to problem-solving. Hopefully, the report will not suffer the same fate as the De Lange report - where, although the majority of recommendations were accepted, the most significant were rejected."
However, PM PW Botha's recognition of the importance of the self-help approach to housing did indicate a significant shift in policy direction. Government has now committed itself to encouraging self-built housing schemes in urban areas which involve individual members of the private sector directly in the provision of their own homes.

\section*{Housing fund}

A sum will be made available annually for such schemes, while an increase in the amount that can be made available to an individual from the housing fund for an approved self-build scheme is also being considered. This is significant as the purse strings of the housing fund are controlled by Secretary for Community Development Louis Fouche, whose opposition to the selfhelp housing approach is well known.
The PM also said that the "state would in future concentrate on making sites and services available to individuals at differentiated tariffs on a subsidised basis." He indicated that a revision of housing standards might be on the cards and warned against the upholding of inappropriate housing standards.

Wallace van Zijl, Pro'essor of Urban and Regional Planning at the University of the OFS, says: "These are all steps in the right direction, and shows greater flexibility in problem solution. If a revision of standards implies a lowering of standards, this must also be applauded."

Government has also committed itself to the immediate establishment of a finance committee chaired by the Deputy Minister of Finance to formulate guidelines for private sector and state involvement in housing.

To date, the private sector has faced numerous restrictions obstructing involvement in black housing. Now government has committed itself to simplifying and streamlining these procedures, although the PM did not elaborate.
The Viljoen report has already resulted in legislative change removing restrictions which prevented employers and developers from registering leaseholds in their own names in black urban areas.
In addition, housing utility companies will be established by the Department of Community Development in all the larger urban centres. A precedent for the establishment of these companies has already been set by the Urban Foundation's Uluntu Housing Utility Company for blacks in the western Cape, and established utility companies such as Garden Cities and the Housing League.

All of these changes should speed up the provision of mass housing, and pave the way for additional private sector involvement in the problem
Or so it is to be hoped.

MORE housing, more jobs and more services would have to be created in South Africa in the next 18 years than had been provided the past 300 years Professon David: Dewar told the pro gressive Federal Partys national congress tat the weekend.

The total urban populationt
in white areas would more
than double from 1 \(; 5\) mily
lion to 25,5 -million, he said
Professor Dewar, of the
Department of Urban and
Regional Planning at the
niversity of Cape Town,
said that "in physical terms,
four more cities the size of
the Pretoria-Witwatersrand:
Vereeniging region or 11
cities the size of Cape Town
or Durban will have to be
"built in 18 years".
"If the increase is viewed only in terms of African population, eight to 10 more cities the size of Soweto will have to be built by the wirn
of the century," he said.
At present, some 70 per cent of black income earnerswere earning less than R200a-month and absolute levels of poverty were high Avicious cycle of population. growith and poverty was bet ing set up and was becoming increasingly difficult to break.
This is thatication of alle
this is that the majority of
the massive population in crease which will occur will be among the poorest people.
"Effectively, South African" cities will become increas ingly Third World in charac ter,": Professor Dewar said: At present, South African cities were growing through a process of uncontrolled sprawling accretion: "Mas sive low-density, low-income housing developments seek large tracts of land beyond he urban fringe and even farther away from the major work, social, cultural and commercial opportunities of the city, which tend to correspond with areas of white
higherincome population
This process was contrib
uting towards, rather thán
alleviating, the problems.


JEFF WALTON, Murray and Roberts' divisional director for the construction companies of the central area in the Orange Free State and Northern Cape, has raised. once again, and with some force, the arguments favouring the use of natural building materials.
Five years ago, Mr Walton initiated a housing experiment at Roberts
Construction (OFS), in which approximately 12 houses were built using these widely differing materials for walls. They varied from waste rock from the mine dumps to 'all concrete' slid from the ground to the eaves level.
The cost of various houses built there was interesting and of some use to Anglo-American in helping them decide how to build for their mine
labourers. labourers.
'The trouble is, however, says Mr walton, that even on these experiments we never really got back to the basics and
used the most obvious. used the most obterials. Nor. I believe, did we really find out what the black man wants. One problem that we all face is that so many people associate bricks with a higher standard of housing although this neod no neressarily be the ease. Mr Waltor fornt mit that in his area. 100 vears mat for Anti. 100 years mad cor stane for European buhdmas were the tridulum: materials
materias of the mation buildings in Bloemfontein were built with OFS sand=lone, and are today regarded as the prestige baid ings of the city, he says. Mr Walton believes not only that today the average semi-skilled bed 10 cut layer can be shape stone of this and shape witk modern comkind with modern comtools. but also that stone toonstruction colid prove chanaper in the long run

\section*{Why not mud, thatch} and stone houses?
than that done with conventional 'imported" materials. This is particu larly so as little mortar is required in

Moreover, being labaur intensive, the work would provide useful on-going employment. so scarce and so now so scarce in the Free State that we are going to have to find ani, alternative,' he says.
says. Looking at the even more basic material, mud, he sees no reason why it should not again be used extensively throughout country projects. This is particularly so if the occupants of the house cant phelp in the building and thereby derive some pride from his efforts. Mr Walton points out that virtaally all the Afrean the fouses througnom fate are today stht built with mud blocks.

He is also keen to see another traditional come hack: thatch - and preferably thatch supported, on ordinary rough gumpoles of the kind used for roof trusses throughout the Free State.
There is no rule which says that timber must be even planed.' he says.
Again, Mr Walton feels that cost saving would result: 'Have you ever result: Have it costs to bring one sheet of asbestos from the Reef and lay it on the roof using a skilled man?' he asked.
'Concrete floors, too,' says Mr Walton, 'are hardly essential. It has already been proved time and again that grass mats on a polished dung floor
a concrete floor which in some areas in the Free State can be regarded as positively unhygienic especially where occupants are not sleeping on beds.
The swing back to indigenous material is in fact taking place world wide, says Mr Walton, partly as a result of the rejection of the '50s ideas that the
home is a "machine for living in' and should incorporate as many factorymade components as pos. sible.
Robe

Roberts, under Dr J D Robert's guidance, said Mr Walton, were always tradi-
tionally innovators, particularly in the Free State. The time has now come, Mr Walton feels, to 'inno-
vate by going back, especially in the housing field.' Finally, he says, even if made materials and their high cost do not win over people, surely the aeswill.
Along with many others he believes that when locally available stone mud and thatch are used
the building will "fit inta its surroundings, whereas nothing could be more hideous than rows of smali rectangular concrete blow units of the kind we currently erect. Compart these with the cotally natural appearance or group of, say, fer factory Zulu houses on a hillside.


A HOUSE built in natural stone.

,

NEAT mud cottages of the kind traditionally built by blacks in the Free State.

\section*{Building F.M. \(11 / 12 / 81 / 123\)}

\section*{Housing slowdown}

The homes shortage looks like it will get worse before it gets better. Just one reason is that builders are shying away from private sector housing because they have difficulty finding bonds for buyers.
Builders still have satisfactory order books and are expecting slight growth next year. But many say they have run down their private building divisions and moved into the mass housing market, community development schemes and work for the mines and other large organisations.

The mass housing market is active and funding is available. But the ever-present threat is that government will cut current spending levels.
The Stellenbosch Bureau for Economic Research reported in September that loans granted by building societies had dropped from a record R78,5m in November 1980 to R26,8m in March this year. The figure then rose before dropping again to R28m in July.
However, as the BER report points out, the mood in the industry is not pessimistic. Some builders see the present fall in growth rate as a period of consolidation.

\section*{MASS HOUSING Boost for the Reef}

Black, Indian and coloured housing on the Reef is due to receive a significant boost with the creation of the first housing utility company in the region. This is in line with PM P W Botha's recent announcement that such companies would be established by the Department of Community Development in all the larger centres to tackle the problem of mass housing.

The formation of the company has still to be announced, and no information has yet been given about its intended structure and functioning. However, there are precedents for the running of such bodies.

At present there are five housing utility companies in SA. All are in the western Cape - Citizens Housing League (CHL) and Garden Cities (GC), which provide housing for whites; Peninsula Community Association (PCA) and New Garden Cities (NGC). for coloured people; and the recently registered Uluntu Utility Company, providing black housing.
Traditionally, housing provided by utility companies has been for those who do not qualify for government subsidies but are unable to buy a house on the open market. (The present cut-off point for a government subsidy is R650/month income for household heads.) However, should utility companies direct their energies to the provision of low-income housing, where the need is greatest, they could play a significant role in helping to alleviate SA's housing crisis.
Basically, a registered housing utility company is a non-profit organisation with a specialist function which does not pay dividends to shareholders and is exempt from income tax. Its directors are unpaid and have no direct financial interest in the company, and surplus profits are expected to be ploughed back into the community.
Says Uluntu's GM Ivan van der Merwe: "They operate as private companies and are free of the obstacles and red-tape of local government. In addition, as their activities are not confined to administration, they can also be innovative."
Adds Selwyn Myers, GM of GC: "These companies can operate on an entrepreneurial basis with the minimum of inhibiting controls to which a local authority or other statutory body is constantly subjected. Government cannot be expected to play an entrepreneurial role in housing provision; utility companies can. The boards of utility companies should be comprised of socially aware businessmen so that companies will be operated in an efficient and businesslike


Uluntu's Van der Merwe ... a 'big brother' wanted manner."

Efficiency is essential. According to Myers: "Housing is no longer a socio-economic process - it's socio-political, so there's more of an urgency than ever before. The crux of the problem is affordability. Utility companies can develop housing more cheaply than other agencies because of their non-profit orientation."

Although approved housing associations. like local authorities, are able to obtain funds from the National Housing Fund, it is essential that these funds are supplemented. Says CHL's Eric Pohl: "It is impossible for government to provide enough money to solve the problem, so private sector financial involvement is essential."
But first there are a number of problems for government to iron out. For example, where will the capital come from? According to Van der Merwe, "Utility companies need a 'big brother' to put up the capital with little security and at a low interest rate. Uluntu was established with a soft loan, as were NGC and PCA."
Reliable sources believe that most of the money for the proposed utility companies will come from a fund to be established by Community Development, but there are a number of other avenues. Van der Merwe suggests that government should combine forces with the private sector to form companies based on a similar model to the Small Business Development Corporation. and that debentures be sold to the private sector. "Investment in utility companies could also be a prescribed investment for pension funds," he adds.
Myers has further ideas. "If an association is given a donation of land by the state or local authority, less initial capital would be required. GC was established with a state grant of land and a founder's donation. This
capital has since become self-renewing
However, even if the major source of funding is government, it is essential that intervention is minimal and that functioning is not hide-bound by ideology and partypolitical differences. Some, such as the Urban Foundation's executive director Jan Steyn, are adamant that utility companies function best as private sector organisations.
Comments Steyn: "We hope that if Community Development is to take the initiative in the establishment of utility companies this does not mean that such companies are to be established as part of the public sector. If the private sector is in assume some of the responsibilities it must also be seen to participate in the decisions which underlie the new dispensation."
But, as Pohl points out, "The solution does' not lie in one strategy alone, rather in a combination of efforts by various housing agencies - voluntary housing associations, the private sector, government, local authorities and quasi-state bodies."
Bearing in mind that in Soweto alone there is an estimated shortage of about 35000 houses, there is an urgent need for the new utility company.

\section*{RAISING FEES Unwanted}

The recent hullabaloo in the press about the "illegal racket" involving raising fees could well jeopardise a vital source of finance for the homes market.

But the industry can relax. Legal opinion holds that, unless the agent himself is taking a rake-off, such transactions are perfectly kosher

And building societies who righteously refuse to grant bonds even where licit raising fees have been paid are doing no-one a service. After all, the agreement reached between consenting adults should be no concern of theirs
Indeed, if they grant only half the investment as a tied bond, there is still \(50 \%\) to pass on to another prospective homeowner. If they are serious about helping people to obtain their own homes, the objection is hard to follow.

The problem, of course, arises when the agent himself takes all or part of the fee which should go to the investor - and usually does. It would appear that such action by the agent is illegal.

Just as the FM believes that borrowers should be free to pay raising fees within Ladofca limitations if they so wish, so it deplores any move by estate agents to profiteer. Raising finance is part of the agent's job; his just reward is the commission that comes with a completed deal.
But do agent's share the spoils? Institute of Estate Agents president Basil Elk gives no firm answer. He says he doesn't know personally of any cases "but there might be isolated cases."

Then, of course, building societies have further warned that bond applicants who falsely claim not to have paid raising fees are committing a criminal offence.

Ladofca (Limitation and Disclosure of Fi nance Charges Act) was amended last year to prohibit an intermediary in a money lending transaction (which includes the reciprocal investment at issue) from receiving money from the borrower:

An intermediary is defined as a person who acts on behalf of a moneylender (which includes a reciprocal investor), or who receives an application for credit from a borrower, or who acts in any manner on behalf of either the borrower or the money lender.

From this it is clear that:
\(\square\) If the buyer or his agent needs a bond of R40 000 and he approaches a reciprocal investor (a moneylender) to invest, say R80 000, with a building society to facilitate the granting of a bond, then the investor is legally entitled to accept a raising fee at the going rate of, say, \(5 \%\). The moneylender is not an intermediary because he is not acting on behalf of the borrower.
\(\square\) If an estate agent completes the bond application form, he becomes an intermediary in terms of Ladofca. If he then approaches a moneylender and arranges the investment with the building society, and further sees that the raising fee is paid to the lender, he commits no offence as long as he takes no part of the raising fee directly or indirectly
\(\square\) If an agent takes any portion of the raising fee which is payable to the moneylender by the borrower then he falls foul of Ladofca, and commits a criminal offence with a maximum fine of R1 000 or two years imprisonment.
\(\square\) If an agent completes the bond application form and delivers it to a building society and takes a cut of the raising fee he commits an offence.
\(\square\) But if an agent accepts a raising fee in advance and holds that money in trust pending the finalisation of the transaction then he commits no offence because he merely holds the money on behalf of the buyer.
\(\square\) Should a buyer sign a bond application form stating that no raising fee is payable when one was, in fact, paid (and paid legally) it is doubtful whether he commits any offence because it is not done under oath. And no act of fraud is committed because the building society does not suffer actual or potential monetary loss. Also, it is not connected with an illegal transaction. The


JEA's Elk ... 'there could be isolated cases'
position would be different, of course, where the raising fee was illegal.

Jim Dodds, Allied's MD says that his soci-: ety frowns on the practice of raising fees because it has been abused in the past by builders and developers who have circulated short-term investments among the societies to secure bonds. And, of course, the Registrar of Financial Institutions has declared it to be an undesirable practice.

So the societies are compelled to official ly disapprove. And although a perfectly legal contract, the Allied would "wash its hands of the whole transaction."


By GORDON KLING
ANOTHER steep increase in home mortgage bond rates is considered certain by building societies following yesterday's rise in the bank rates and the almost immediate increase in rates offered on savings by the commercial banks.
The major banks and building societies were yesterday watching each other for a lead on rates, with Barclays National Bank being the first to announce a rise, a 0,5 percent boost to its "super save", taking it to 9.75 percent.
It simultaneously announced a one percent rise in its prime overdraft rate to 17 percent, in a move expected to be followed by the other banks, but there was no indication from the authori ties of changes under the Limitation and Disclosure of Finance Charges Act (Ladofca) which would permit an increase in maximum HP rates.
Building society and banking sources were adamant yesterday that the societies would have to follow the banks in increasing savings rates, which in turn would necessitate another mortgage bond rate increase within a few months
Before the Barclays announcement, the executive director of the Association of Building Societies, Mr Tim Hart, noted that the socieities would have no choice but to raise investment and bond rates if the banks' higher rates had an adverse affect on the societies.

Speculation yesterday centered only on the size of the likely bond rate rise. One top banker predicted it would be either 1 or 1,5 percent.

Following three increases during the course of 1981 totalling 3,25 percent, even the lower figure would leave the houseowner who has a R20 000 bond paying about R66 a month more. than at the beginning of the year. In the case of a R30 000 bond the rise would be R91 and for a R40 000 bond R136.


ABOUT \(50000^{\circ}\) pamphlets urging people to resist rent increases were distributed in the Peninsula at the weekend.
The pamphiets were accompanied by a petition urging that:
(13) All rent increases be stopped;
(3eople be charged afford: and

6 The Govermment take fuil responsibility for housing.

The pamphiets were distributed by the Cape Areas Housing Action Commitees (Cahac). which, has formed a Rents Action Committee consisting of
representatives of civis orbmisations, churches and trade unions.
The pamphlet says that housing is a hasic need.

\section*{CONTROL}
'As workers, we cannot afford to build our own houses. IIousing is therefore the responsibility of the Government.
\(\cdots\) This Government has a Minister of Sport but no Minister of llousintig. In the absence of central control. councils do as they please.
'If the housing situation is to improve, the central Government must take responsibility for all hous. ing.

Residents were urged by Cahac to support the rents rampaign by displaying stickers and signing the petition.

Residents of Cape Divisional Council areas are facing a double flow in the New Year.
Rent increases have been announced in all council housing areas. The increases are especially sharp in areas such as Ailantis and Mitchell's Plain

TRANSPORT
These are also the areas most severely afferted by any increases in transport costs.

Mheloell's plain Bus Serrice Cdd and Atlantis Bus Scrice Jtd and their holding company. Associated mus Holdings, have applied for fare increases of up to 60 percent.

About 50 percent of Atlantis workers and most of Mitchell's Plain workers commute to Cape Town daily:
Figures supplied re. cently by the Divisional Conncil indirate that residents are already struggling to make ends meet.

\section*{NOTHCES}

Iast year 100993 evicfion notices were served on Dirisional Council tenants This means in effect that an ayerage of almons six aviction notices wer iscued for each housing funit during the vear.

The proposed rent increases for next vear in the Divesional Council areas are up to R6 a house but im areas such as Atlantis some dategories of tenants' are facine increasos of more 1 hat 20 percent

Housing of hostels - General
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3 \text { JANUARY } 1982 \text { _ } 31 \text { July. } 1982
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\section*{Homes: How do you shape up now? Sunday . \\ TRUST statisticians to work ont that Mr SA Average} White owns a suburban house comprising 3,1 bedrooms, 2,4 other rooms and 1,5 bathrooms.

If flats are included then Mr A W enjoys but a mere 1.4 bathrooms.

Most' of us can visualise \(11 / 2\) bathrooms (as featured in homefinders' ads), but it needs abstract thought to conjure in the mind'd's eye a 1,4 -bathroom. What, after all, is 0,4 of a bath? More damp than wet!

Market researchers from Markinor have produced a study of the average with South African's home.

It concludes that SA households are split into \(64 \%\) own-er-occupied, followed by \(21 \%\), with rented houses.

The third-largest segment - \(13 \%\) - lives in rented apartments, while a minuscube \(2 \%\) enjoys flat ownership.

About \(66 \%\) of white homes are owned while \(34 \%\) are rented, giving a surprisingly high ratio of three owned to one rented About \(13 \%\) of the \(15 \%\) of flats occupied are rented.

Households are financed as follows \({ }^{2}\),
- A surprising \(40 \%\) of house owners have either paid off their homes or paid cash.
- Of the \(60 \%\) paying off their bond, the average monthly amount is R230, while the national average monthly house or flat rental is R150 a month.
An amazing \(50 \%\) of rented houses and \(25 \%\) of rented flats cost less that R100. a month:
- At the top end are \(9 \%\) of houses and only \(3 \%\) of flats which command rents of more than R300 a month.

Considering that bond repayments still stand \(50 \%\) higher than rentals, what are the additional facilities the house owner enjoys versus those of a flat renter?
All owned property falures' more accommodation. Owned property has more special-purpose rooms than Tats, with the exception of the other room". which is

By Vera Beliakova
more prevalent in rented apartments.
- There is a reception room (lounge with or without a combined dining-room area) in \(94 \%\) of owned houses or flats (the remaining \(6 \%\) are bachelor establishments).
- A reception room exists in \(96 \%\) of rented houses \((4 \%\) are "one-roomed cottages) and \(94 \%\) of rented flats \((6 \%\) are bachelor apartments). - A separate dining room exisis in \(68 \%\) of owned houses or flats. in \(43 \%\).' of rented houses and in \(17 \%\) of rented flats.
- A study is included in \(31 \%\) of owned properties, \(15 \%\) in rented houses and in \(5 \%\) of rented flats.
- There' is a playroom in 18\% of ownedsproperties, " \(2 \%\) in" rented house e and \({ }^{2}\) in rented flats.
- Four or more bedrooms. (plus bathrooms) feature in \(26 \%\) of owned properties, in \(16 \%\) of rented houses and \(2 \%\). of rented flats.
- Two or more bedrooms (plus bathrooms) occur in \(46 \%\) of owned property, in \(24 \%\) of rented houses and in \(7 \%\) of rented flats.
- The ambivalent "other" room exists in \(28 \%\) of owned properties, in \(28 \%\) of rented houses, while \(36 \%\) are attribute to rented flats.

While the average owned house has its 3,1 bedrooms, 2,4 other rooms, 1,5 bathrooms, rented houses have nearly as much sleeping accommodation but only \(75 \%\) as much other space.














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f grading streets and parks providing community facilities and involving the community in their establishhent or improvement:
The promotion of an appro
priate building process - to
create employment opportu-
nities and develop local
enterprise




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areas intortowns to
seek employment opportunities necessitated the building of more homes for such workers near their places of employment.
The major problem that emerged after the Union of South Africa was the permanence of urban blacks among those who accepted them as an inevitable part of the urbanisation and those who felt threatened by the increasing numbers of blacks entering these towns.
Blacks themselves wished to be accepted and participate in the economic and sóciopolitical development of the country - this was followed by a long debate, right up to 1923.
In the end, political strategies triumphed when the granting of thè lànd ownership was rejected and excluded from the 1923 Natives (Urban Areas) Act.
"The main reasons given for this decision were largely political, for it was held that the granting of freehold was the thin edge of the wedge which result in blacks becoming landowners in the country."
According to the author it took an outbreak of plague in 1904 to rid Johannesburg of "Coolie Town", an area just west of the town cenitre, where water was drawn from polluted wells and holes in the ground served as lavatories.

Again in 1914 the Tuberculosis Commission reporting on urban blacks located throughout the country found that many of the locations were situated on dongas near refuse
years between those
who felt threatened by the influx and those who accepted the permanence of urban blacks as part of the process of urbanisation.

In 1922 the Transvaal Local Government Commission under Colonel C F Stallard reported to Parliament and established the principle of the impermanence of the black in "white" urban areas.
"The native should only be allowed to enter. urban areas which are essentially the white man's creation when he is willing to enter and to minister to the needs of the man, and should depart therefrom when he ceases so to minister
Almost at the same time, the author says that the Native Commission also urged for restricting blacks to urban areas, but on the grounds that blacks were "not by nature town dwellers" and their presence in towns raised "hygienic, economic and social problems of intrinsic value".
There was a large scale protest from the South African National Congress in Bloemfontein where delegates

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 and the change of policy that has allowed Alex to remain as a family subu rb are signs of a better future for urban blacks.

Ideology at odds with reality.
This has been the cause of misery and crisis from Union to Republic and beyond to, millions of urban blacks needing shelter.

A new study on black housing in outh Africa by researcher Pauline Morris on behailf of the South Affica Foundation* chronicles the nightmiare of ad hoc and often contradiciury emergency measures taken for
\(\Rightarrow\) Imost 70 years to try and house Imost 70 ye
urban blacks.
whan blacks.
What emerges is an. nid theme: the native riviem became the -ntu problem became he black problem which has been inañled by imposing policies of a political and ideological nature contradictory to the process of develop. ment.
Various commissions since 1914 have studied urban blacks and what to do about their housing, long debates have ensued, Iittle emerged. Blacks themselves were generally not consulted being basically the problem," basicall. the problem and no regarded as having any role in "the solution." onflict developed be conflict developed be tween those who accepted the permanence of who felt threatened by the increasing number of blacks entering owns, Ms Morris writes in her study.
"The blacks simply wanted to be accepted Fid participate in the eonomic and socio pulitical development - the country."

The debate over iat to do continued .iil 1923 when the ret nail was struck in he coffin of urban tit hopes by the poliicians - land owner.

\section*{A}

\section*{Black housing-} awash in crisis (123) and conflict

In 70 years South Africa has managed only to move from crisis to crisis in the housing of its millions of black citizens. A new book on the history of black housing tells why - and of fers some guidelines to change the sterile circle. Anthony Duigan reports.
problem by
any other name is still a problem
ship by blacks was rejected in principle in rejected in principle in
case this gave blacks a case this gave blacks a
foothold in various parts foothold in various parts of the country and ultimately led to a de\(\underset{\text { rights. }}{ }\)
Also, the granting of land rights would have made it. more difficult to control the movement of blacks within South Africa a prime considcration ties.
Twenty-five years after this decision a new note was sounded commission under Mr Justice Fagan concluded that total segregation was impractical and the movement of blacks into towns was a part of normal development. This influx could be regulated but not reversed, said Fagan.
Before anything could be done about these views the Government changed and the National Party came to
power. Urban blacks were again temporary sojourners to be returned en masse to the homelands by the late 1970 s.
Masses of regulations and laws followed which harshly stripped urban blacks of whatever freehold security they had and moved them further and further from their places of work (eg Johannesburg's Sophiatown, handy to work and amenities. was bulldozed in 1955 and its black inhabitants moved 12 and more kilometres away to Soweto):
Worse came in the 1960s which was probably the darkest decade in black housing.
"It seemed that the overal intention was to make urban black townships as unattractive as possible both to discourage further settlement and to encourage a reverse movement to the home. lands.

An indication of the official neglect of black housing is the allocation of public housing fund 1076 despite the fact that the private act that the private ousing for 86 prent ided for 86 percent of the white housing need close on half the public housing funds (42 percent) was allocated to white housing. Only six percent went to urban black housing, Ms Morris notes.
An interesting sidelight on urban black housing policy over the ecades was the approach of Bloemfontein. In the 1930's the authorities set up a scheme to grant adscheme to grant adhe purchases of materials with which they could build their own individually designed houses.
The materials were purchased in bulk by the Bloemfontein Muni cipality and sold to the cipality and sold to the blacks at cost. Land
had to be approved. As a result Bloemfontein was one of the areas where blacks assumed a greater rather than lesser responsibility for housing during this period. As a result of years ago Bloemfontein has the highest rate of black home ownership of any area.
Ms Morris sees the latest moves by the Government to give positive content to the Riekerk Report as light on the horizon of urban black housing.
These moves include: acceptance of the principle that a greater range of housing is private sector must that private sector must bereintroduction of he more secure form of leasehold (99.year leasehold) which is acceptable by building societies for loan purposes.

At the same time Ms Morris suggests the following gujdelines as
oring black conindeũ in the authorities which has been severs ly eroded over the tic cades, and beating th: critical homes shortage - the granting of frec hold rights to urtes blacks (it would not it difficult to chang. 99 -year leasehold freehold) - a repeal of the Grie: repeal of the Gror: Areas Act which ha deprived so mani rights in urban area rights in urban areas
The phasing out influx control, an j en: that was investigat: by the Grosskopf Com mittee which invest duled to be tabled. duled to be tabled Parliament, dealin' with urban black adm nistration - EIEAte allocation of resuūir for black housing \&it the adoption of mul: efficient finainios procedures.
"A history of thatro Africa" Africa by Porris (South afor Foundation)- \(\mathbf{7 7}\),50.

\title{
Post Focus \\ The facts and tears oi the housing shortage
}

\section*{By JEAN LE MAY}

FACTS and figures mean very little when you don't have a roof over your head. accountant who burst into tears in a crowded courtroom because he was charged for living in the wrong Group Area.
He had been told there was a 10 -year waiting list for coloured housing, and had slept in his car for three weeks before he found a flat in a white area, he said.
The fact is that there is an official backlog of 41000 houses for coloureds.
Or take the Indian families living 15 to a flat where children are put to bed in the bath because there is no more sleeping om on the floor
The fact is that an esneeded now for Indians Then consider the white pensioners doubling up in \(\therefore\) food because rents have wared far, far out of their each, or young married wilites who cannot get ands because the minium monthly income oded to get a \(90 \%\) loan on R50 000 house is R2 484. The fact is that the price housing for whites has gone through the roof bezause the Government has \% offered tax incentives u property owners.
Above all, take blacks.
The fact that there is a \(\cdots\) nitywide backlog of ing absolutely nothing to ing absolutely nothing, to resettiement shanties or as Tegal lodgers in back vaids to whom every knock the door can mean 40 ys in jail, banishment to homeland sand nearturvation.
This is a fractional part what the housing crisis .ens in human terms well as in-fact and figĒ.
Ideology, lack of money and bad planning are all at the root of the housing criProgressive Federal Party Progressive Federal Party in an interview.
"This an interview
"This crisis is going to get worse and worse unless what I believe is a totally inadequate approach to the provision of housing in this country," he said.
The Minister of Co-Operation and Development, Dr Piet Koornhof, and the Deputy Minister of Finance, Mr Danie Steyn, said in a joint they had accepted in principle many of the recommendations of the Viljoen Committee report on black housing.
Mr Eglin commented: "While the Government statement on its new housing strategy shows that it is miving tentatively in the general direction adviljoen Committee and the Viljoen Committee, aspects asturbing and point to fun\(\pm\) mental defects in this new housing strategy. "The Governme anis silent on the first


Scenes of appalling squalor in slums such as these in Korsten have focused attention on the critical shortage of black housing throughout South Africa.
fundamental principle and recommendation on which he Viljoen Committee redamental change in itude, based on a reversal of an earlier policy in respect of the temporary status of the black urban community.
"The Government rejects a cardinal recom mendation of the Viljoen Committee - that the criti cal part to be played by the private sector in the provimust be willingness on the part of the Government to subsidise the individual home owner.
"By refusing to" accept this vital recommendation, the Government is making it impossible for the private sector, interested organisations or the individual black resident to make a meaningful contribution in the field of lowcost housing.
"Despite having had the Viljoen Committee report for six months, the Goverment remains tentative and undecided on such important recommendations as the sale of houses at cost price, the economic viability of administration ment of housing utility companies.
"These are all vital intruments for the implementation of a housing strategy.

Without them, and without money, the 13 -point plan becomes a platitudinous statement of wellmeant intentions.
"The recent drastic cutback by the Treasury of unds for housing is alarming. It makes it impossible housing strategy.
"Put simply, no money means no housing. It will b \(\in\) disastrous if the Government tries to pass the financial buck, which belongs tc it, to the private sector or
to th
"The contributions of the private sector and the individual must be used to ment contribution and not to replace it.
"Finally, the Government still fights shy of or dinary freehold property rights
"Whatever the merits ol the 99 -year leasehold sys tem for blacks, there can be no doubt that the provision of full freehold title to lacks would be a tremen dous incentive to both th private sector and black in dividuals to become d ectly involved in the provi sion of new housing and he upgrading,
ur Solin
Mr Eglin then outlined elicy and of Governmen olicy and performance in ousing
- The failure to come to
erms with urbanisation.
- Totally inadequate ums of money made avail ble for housing.
- The domination of ra ial dogma over common nse.
© Stubborn adherence to and standards
and standard
- Obstacles placed in the blacks.
- Constant feuding be tween the Department of Community Developmen and the Department of Co peration and Develop ment in respect of an over all housing policy for South frica.
- Failure to devise a system in which the privat ector could play a signifi low-cost housing.
w-cost housin
Property experts spoken o added another area in which, they said, the Govrnment had fallen short tives have been offered to
property owners.
This, they said, not only makes house ownership more difficult but is shortage of rented accom modation for whites.
Observers have pointed out that the emergency plan for Soweto outlined in the Government statement will - if it ever takes off take care of less than \(13 \%\) of the total backlog of housing for blacks, which Mills, Director-Gener T the Department of Co-Op eration and is 420000 , including the homelands.
Nor is that all
Mr John Knoetze, direc tor of the West Rand Administration Board, has said that four million houses for blacks will be needed during the next 20 years.
And the Building Indus tries Federation of South Africa (Bifsa) estimate that houses for blacks need to be built at the rate of 147000 a year between the years 1981 and 1990 and at the rate of 188000 a year between 1991 and the yea To
To top that, the Urban Foundation has said that in
the next two decades R15 500 million would have to be spent to accom modate South Africa's black population

The Viljoen Committee did not pull its punches possibly because it was chaired, for a change, by a man from the private sector - Mr Boet Viljoen, of the South African Permanent Building Society - in ment official or MP.
The present housing crisis in Soweto arose because of the policy of regarding
urban Blacks as "temporary", it said.
Mr Eglin, you will ferently. He spoke of "th
domination of racial dogma over common sense"
One has only to look at the impact of the Group Areas Act... tens of thousands of houses have been molished unnecessarilybume when there is a severe shorten of housing in South Africa," he said. What Mr Eglin was referring to was the front-end-loader syndrome, long prom" problems for the Government _- and causing housing problems for peo ple from Crossroads to Limehill to Pageview to the far reaches of the Transvaal bushveld.
He was also referring to the 'Peeping Tom' syndrome, which has tracked down thousands of Indians and coloureds living in areas which should, in Mr Pen Kotze's book, be pristine white.
The weeping accountant - the one who slept in his car - was a victim of this syndrome.
One man among the two million "removed" in terms of the Group Areas Act and for whom housing had to be found in resettlement shanties or in garages and Dr
Dr Piet Koornhof, in a strategy for black housing" strategy for black housing",
timed to coincide with the joint statement on the Viljoen Committee, also had something to say related to the "orthodox building methods and standards" referred to so critically by Mr Eglin
"Norms and standards will be determined by the socio-economic capabilities of individuals with said.
Dr Koornhof also came close to recognising a principle which, according to a leading property developer, has motivated housing policies in the Western
world during the last 50 years.
"Housing is a cornerstone of a stable society and will therefore enjoy priority," he said.
He could have been im pelled to this departure by numerable reminders around the cities had come "tinder-box areas", in Mr Eglin's words. But since the Nationalists have not adjusted their thinking on housing since they came to power in 1948, this could be a step in the right direcion.
In
In the United States, for instance, policy is directed at establishing stable urban communities, Mr Peter: Gardiner, director of AngloAmerican Property Ser \({ }^{-}\) vices, said in an interview. "The Americans look on real estate as the best form of social welfare," he said. But in this country there is a massive switching-off of liquidity which has destroyed those whose function it is to feed the accommodation market - the property developers.
"We in the industry have been fighting for some form of tax incentive for investors in flats, similar to that all."
Opposition politicians Opposition politicians
have also criticised the Government for doing away with rent control. without first providing tax

\section*{\({ }^{6}\) Blacks cannot be viewed as temporary residents' Housing crisis
demands bold
policy changes}

By Peter Sullivan - Political Correspondent *The Government has \(\because\) been told by the VilHoen Committee to \(\checkmark\) drastically change its i,housing policies if it \({ }_{6}\) wants to cut into the s.critical housing backlog \(\therefore\) in Soweto.
The report, which \({ }_{4}\) Wafts released last nigh Gafter being kept under Government wraps for , six. months, calls for .urgent and immediate changes to a who range of procedures. s. The committee esti\(: 35000\) units backlog at Sis of units in the midsthe of last year. It says "hỳ 4000 a year and

The Viljoen Report on black housing has finally been made public. The Government has responded simultaneously to its major proposals. But vital subsidy questions remain in the balance.
sees an urgent need to counter this.
The report calls for a fundamental change in approach" to black housing and a "reversal of the former policy," in which black people were viewed as temporary residents in towns. The Government released a statement with the report and appears to accept most of the committee's recommendations - except for a crucial pro-
posal on subsidies. This recommendation has been referred to yet another committee under the chairman ship of Deputy Ministe of Finance, Mr Steyn. The Govermmen statement, made jointly by Mr Steyn and Dr Koornhof, Minister of Co-operation and Deve lopinent, explains Sowe to has been chosen as a test area to develop a formula for use elsewhere.

\section*{13 points in a strategy 10 end}

\author{
wh By Peter Sullivan
} Political Correspondent TCAPE TOWN - A new ghetotal strategy for bhlack housing" has been cadawn.up by the Government to prevent , urban black areas sli a filith in to total chaos. rittrive 13-point plan vopens the way" for site ynd-service,: self-help zind core housing deversing previou Government policies. Unveiled yesterday by the Minister of Co doperation and Develop ment Dr Piet Koorn hof, it includes several points made by the Viljoen Committee which investigated housing backlogs in Soweto. at The 'Government iplan. does not include
 hold title in South Aifrica. They can only hease their homes never own them.
This is the 13-point plan he set out:
- Housing is a cor nerstone of a stable fore enjoy priority

It is the individualls responsibility to provide housing where this is within his means.
© The State accepts partial responsibility


Dr Koornhof.
self-help encouraged.
for providing hotising, mainly low-cost housing.

Norms and standards will be determined by the socioeconomic capabilities of individuals with determined minimums.
- To give individuals a greater say, site-and serd , sell he core schemes will be oncour schemes with be encour aged with the help of tres.
- Squatting is not part of the housing policy. Where it is a reality it must be controned and "where practical" provided with water and sanitation, community ser.
ices and infrastruc ture.
- The national housing fund must not be splintered.
All forms of hindrance stopping indivi duals obtaining fund must be efiminated where possibble.
- Co-operation and Development with the Treasury and building ocieties must find ways to provide money for housing.
- The Department must attempt to involve the private sector and employers in black housing. The possibility of giving employers lease or property rights in black areas for housing which they finance must be investigated. - Besides promoting home ownership, the Government must en sure housing loans are given only to those who qualify for low cost housing.
- Infrastructure and services will remain dependent on Government, but the private sector, should be drawn in. - The Prime Minis ter's social planning department is to be asked to formclate a com prehensive urbanisation strategy as soon as pos stble.

The Government says important recommendations concerning land for Soweto are already a priority as are suggestions on streamil taining housing
The Government has drawn up a new "total strategy for black housing" which accords "remarkably" with the Viljoen Committee's according to yesterday's statement findings

Central features of the Viljoen Report, which says the Government should scrap present housing policies and adopt a dynamic new approach, minclude the following principles:
- The creation of an effective and responsibe housing process requires efforts to inter-relate black households, the black community. the private sector and the public sector.
Instead of adopting the stance that the State is obliged to provide temporary homes for temporary people, everyone must be motivated to devote capital labour, expertise. en"swepreneurial skills and "sweat. equity" to ereate a stable urban environment.
© Subsidies should aply to individuals not agencies.
- Leasehold title should be granted to developers sump and black householders.
Strict control uld be exerted on exploitation
- There should be adequate land provision and therefore imundeveloped acquisition of required.
- An intensive education programme should be launched to promote home. ownership. OBJECT
The 85 -page report says its object was to create sta stable and vibrant urban community which has a vested interest in the maintenance of peace and good order."
Among its many re. commendations on Soweto, is a proposal that the Government start a five-year programme to build 55000 housing units. This means an extra 1000 ha of land must be found immediately and an additional 200 ha in each subsequent year


One of the country's most powerful property organisations is the Property Owners' Association (Sapoa) which represents landlords and developers throughout the country.
Executive director is Don Kennedy who for years has guided Sapoa in its biggest battles, especially that against rent control...

\section*{'Concept of} rent control is highly \({ }^{(3)}\) immoral \({ }^{1 / 2 t w}\)

DOES Sapoa welcome the announcement of yet another inquiry into housing, this time into aspects of rent control?
'Our initial reaction to the appointment of a select committee to investigate rent control was the work done by the Johannes Commission in the early 1970s and by the Fouche Commission in the mid-seventies would surely have covered all the advantages and disadvantages and the deleterious effects of rent control,' said Mr Kennedy.
'However, there are new aspects to it since that evidence was taken. They can be summed up as the very high current cost of money; the extremely high building costs and the impact which conversion of existing blocks of flats to sectional title have had one the rental market in com-
bination with the mebargo on such conversion resulting from the manedment to the Sectional Tiles Act last year.
'A further aspect would be the erosion of value of people on fixed income such as pensions as a result of inflation. Most of the problems obviously with regard to rentals come from people who are disadvantaged by the erosion of their incomes.
'Let me make these points strongly. I believe and so does my board, that the concept of rent control is highly immoral.

\section*{Retirement}
'You have the case where provident people have provided rental accommodation as a source of income and most frequently as a source of their future income on their retirement.
'They pay personal tax, the company which
owns the block of flats pays tax; and the local rates and taxes have to be paid. It is an immoral concept that on top of those taxes the owner has to subsidise the rentals of the people living in these flats.
'The distinction which I wish to make is that it is healthy for prices to be at an economic level. Although the consumer complains at rising costs of say foodstuffs or motorcars, these are of a very different nature to rentals which is paid in one lump sum each month, and which is normally raised every 12 months.
'The impact of a rental increase of 15 or 20 percent is one that is objected to, whereas people will tolerate with fair good humour rises in the prices of foodstuff which amount to a few cents and which come every few weeks or every few


MR Don Kennedy....rent control is obnoxious and immoral.
months.
'Rents are an emotive issue. But rising rentals are a perfectly healthy pace-keeping with the eocnomy. The fault lies not with the rising rentals; it lies with the static income of the tenant. This matter is not the concern of the Minister of Community Development; it is the concern of the Minister responsible for pensions.'

Mr Kennedy said it is ip not the owner of flats who should be subsidising his tenant but the Government which should be subsidising only those individuals qualified by a means test for rents subsidy by the State.

\section*{Discouragement}
'Quite frequently it is claimed that rent control is the only factor which prevents the private developer from considering the erection of a new block of flats. The element of discouragement presented by the existence of rent control is merely one of several and should always be seen in the framework of other elements such as building socts, inter-
est rates and the lev-: el of rentyals which the market expects to pay.
'Rent control is an extremely obnoxious deterent in principle. No investor would willingly go into the production of anything which is subject to price control and this is a strongly inhibiting factor.
'I would say the existence of rent control is probably the most obnoxious of all the factors and its importance in relation to the other factors varies from time to time depending on the state-of the economy.'
Mr Kennedy said one reads quite often that conversion of rental accommodation into flats for sale has been harmful to the housing situation.
'But I really cannot agree. It is true there is a lessening of the rental stock, but the advantages far outweigh the disadvantages. Home ownership means that the owner will improve that property, the body corporate will improve it as a whole and its valuation will increase and as a result it will produce more revenue for the local authority.'
e ESTATE agents are perhaps the people most rapidly affected by the property market's feast-or-famine syndrome. When the market takes off, thousands of people join in the fun, hoping to cash in on easy sales. They leave with equal speed when times turn sour. This situation is likely to fall away as more professionalism is introduced. And it is those professionals who stay through thin and thick paydays. Many of the top pros are members of the Institute of Estate Agents, a long-established body which has done much to set the industry's house in order through its own actions.
The national president is Basil Elk.

crisis among whites in South Africa?
Yes, says Mr Elk. The housing shortage is critical.
'We have a backlog of some 20000 to 30000 units throughout the country, probably the greatest point of shortage being on the Rand.
'And while the building societies have not got the funds, there is no new development going on.
The crisis has been caused by a build-up over the past four to five years. The property market and particularly the building Industry, was in the doldrums from 1972 to 1980; there were economic problems and there were no developments.
'Rent control is also a factor in stopping new developments. Landlords are reluctant to build property for renting with a threat of rent control hanging over them.
'Rentals have not reached their right perspective in relation to the building costs. There was a period when some 20000 youngsters were taken away to the border area for their training. They were out of circulation so instead of having the natural growth situation of young couples looking for properties, there was not the demand during that same doldrums period, he sald.
But now, says Mr. Elk, everything has come together.
The demand has suddenly rêched its peak.
As well as the return of the men from the armed forces, there is huge immigration and natural,
snowballing growth espe cially on the Rand.
The shortage of funds at the building societies is one of the biggest prob lems and all these factors are aggravating the situation.
'The Government should step in a give the building societies some form of relief in the way of tax-free investments to offer to the public,' he said.
'This would be in line with the Government's anti-inflationary policy because it would attract funds from savers.
'But these funds should be restricted for use in new developments housing, rental units and even sectional title. I see this as the answer to levelling off prices, creating a bigger supply and hous. ing the whole community.'
What can be done to help young people get a home?
Mr Elk said: 'I do not think the young seeking their first homes are in any different position than those going back over the past 50 years. There has always been a situation where prices have increased.
'The difference possibly today is that the youngsters are looking to continue living where their parents have left off.
'They must become more modest. They are fortunate today to have sectional title avallable, with the possibility of buying one. or two.bedroomed flats at low prices which were not on the market place years ago.
'The young must buy more modestly. It is a hedge against inflation for them and a stepping
stone to their future. attractive home.
What about house prices?
'They are not likely to drop to any large extent. The demand is too strong for that to happen,' said Mr Elk.
'Even with the shortage of funds and threatened increases in mortgage in terest rates, you cannot stop the need. Housing is a commodity people have got to have.
"The demand far exceeds the supply and I see prices continuing to rise - but at a slower rate than they have over the past 18 months.
'That period was a sharp-increase period rectitying the market and bringing it into its proper perspective from an ab. normally low situation.
'Prices will rise more steeply when building societies and the economy come back to a more normal situation, which will probably not happen before mid-1883 or early 1984... but I cannot see prices dropping.




MR Basil EIk
....government should help the building societies.
'The Government's approach to the problem must be to encourage supply rather than dampen demand, which unfortunately has been its attitude in the past.'
What of rent control?
'It must be phased out,' said Mr Elk. 'We appreciate the problems of the elderly and the pensioners. We have the greatest sympathy for them and I don't want it ever to be construed that the Institute doesn't see it in that light.
'But we say it is a prob- whether central provin cial or municipal. It is their problem to solve and it is not right to tell the private sector it cannot rent property at a figure higher than such-andsuch an amount to provide this housing.'

The housing problem extends to all the country's peoples. This report, by the Mercury's African Affairs Reporter, is just one example of the difficulties being encountered and how peo. ple are trying to overcome them.

\section*{Black home owinership} means stability - Steyn

WITH THE private sector having satisfied the need for White housing its involvement in Black housing is being hampered by a myriad of legislative, regulatory and bureautic interventions," says Judge Jan Steyn, executive director of the Urban Foundation.
He warns that the elementary requirements for a stable society pride of ownership, selfesteem, self-reliance, security and human dignity - have had insignificant opportunity to flourish in an environment where Black home ownership has not been achieved

\section*{By Lynn Carlisle}

Headds that the private sector can not play any significant role in solving the problem unlesis constraints against "the tried and tested mechanisms of a free market in housing," are removed.

Black, Coloured and Asian housing provision is clearly dominated by the public sector which cannot keep pace with increasing demands, he says.
"Should the many constraints on the private sector be lifted, it will have the effect of freeing the public sector to concentrate its limited resources on the acquisit-
ion of raw land and provision of the necessary bulk infrastructure as well as providing for the housing requirements of only the most needy section of the population"

Judge Steyn points out that statistics show the need for Black housing to be trailing at 160000 homes.

It will need R1 \(500-\mathrm{mil}-\) lion to be spent annually until 1990 to eliminate the backlog, 4,5 times that spent at present for all race groups.
"The extent to which this backlog can be re moved will depend on the creation of a dynamic
housing process invol ving the public and private sectors."

Judge Steyn sees three major possible avenues for financing the participation of the private sector."
- From life assurance and pension funds.
- Through assistance by employers, either in the form of housing or finance.
- From the individual home-owner.
"Independence and loyalty - like charity begin at home, and there is little in standardised rental accommodation to engender either of these qualities," says Judge Steyn.

\title{
Council
fears drop in housing standards
}

Municipal Reporter
THE Housing Committee of the Cape Town City Council is deeply conCouncl is the National cerned that the Housing Commission homes; to be built for the very poor because of the present shortage of funds.

Cape Town, one of the country's major home builders, has been fighting State pressure to drop the present housing standards to make cheaper.

The Housing Commit the believes that lowering tee believes the standard of homes will lead to the creation of new slums and perpe tuate the problems of trying to improve housing for all.
believes that increasing State funds' is the only way to overcome the present housing crisis.

CIRCULAR
The Department of Community Development has sent the council a circular saying that because of the scrious shoritage of housing funds, the National Housing Come Nationa will no longer mission wences on street allow fences, on sues
fronts, washing covering, ceilings, paint on internal walls on paint on to be included electricity to built for those in homes built for the or carning R150 a month or less.
The Housing Commit tee has decided to appeal tee has decinity Develop to Community Der stan ment not to lower stan dards, but to find some other method of maks up funds
The committee yesterday also expressed concern at Community Deve cern at cont's failure to come up with a workable policy up with a workable policy \(\begin{aligned} & \text { for } \\ & \text { for }\end{aligned}\)
for the maintena
homes, a growing iand erious problem in cape Town where funds for own, wine inadequate and homes are. fallng into disrepair.
The committee wants Community Development to agree to increase the percentage of renta money that can be utilised for'maintenance.
In its latest circular, Community Development says it is concerned about the neglected conditions of houses in some of the older housing estatest

BORROWUNG
It suggests" that local authorities use an alternative financing method, or borrowing money when hcusing " maintenanc funds become depleted.
But the council has pointed out that interest and redemption payments have become so high that maintenance funds will be worse than they were before.

Another matter worly ing the council's Housing Committee is that Cape Comminas not been inviced to become a member ted to departmental comof the departmental comily mitte of Community Developmant investiga ing a new rental for

LANDLORD
The Housing Cominit. tee has pointed out that Cape Town, being one of the biggest landlords in the biggest landrould se the country
epresented. But Community Deve lopment has said Conncil reply to the City Conncil that the departmental committee has already been chosen andihas starn ted: Work. The Cape is red: wosented by the Port represented Director of Elizapeth Mr Derek

\section*{Bond subsidy scheme proposed}

By Caroline Braun
The Government should introduce a bond rate subsidy scheme to benefit home-owners. in lower income groups, a building society spokesman has suggested.

Mr Jim Dodds, managing director of the Allied Building Society, said the Treasury should subsidise mortgage interest directly, rather than indirectly through tax-free shares.
"If interest rates were subsidised, finamcial relief could be
directed towards lower income home-owners," he said.
"The scheme could be similar to one introduced in 1970 - and now phased out - in which the bond rate was subsidised by a maximum of 2 percent when the rate went above 8,5 percent."

Mr Dodds' said the present system of granting tax concessions on building society shares to keep down mortgage bond rates tended to favour
investors in the higher income groups.
"We should subsidise only the most needy and, to achieve this, the bond rate subsidy system should be introduced with carefully thought-out rules," he said.
"There should .be a limit to the amount that could be borrowed, a ceiling on the cost of the property, and a limit on the home-owner's salary.
The Director-General of Finance, Dr Joop de Loor, said no government decision could yet
be taken on a possible return to the 1870 subsidy scheme.
The Government would study the reconrmendations submitted recently by the Du Plessis and De Kok commissions during the next few weeks before considering any subsidy.

When the Government's point of view had been formulated a blue-print for co-operation with building so. cieties and hom owners would be dravi up.




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 month it is anticipated that a special amount will be made available to local authorities as from the 1983 /84 financial year, from which loans can be made available for the purchase of building

Leaders of the communities say the need for funds and land for housing is greater than ever.
Mr Mohammed Dangor, vice-chairman of the Southern Transvaal region of the Institute of Race Relations and vice-chairman of the
 ahead and halts the development of housing schemes for Indians and coloured people," he warned.
Mr Dangor said it was also clear from the Minister's statement that the Government was interested all along

Fidentst Associations of Jenasia, Dr Rashid Sal ojee, said the Government was "opting out of its responsibility of providing homes for the people it had forcibly uprooted.
"The Departmerit of Community Development has never made

FIGURES in a special Sunday Express year-end survey reveal fewer houses were built for South African Whites last year than seven years ago - despite the 1981 hoom.
After accounting for \(4 \%\) annual population growth, including immigration, Whites are worse off than ever before as far as new houses are concerned.
Soaring interest rates, lack of bond finance, and the ever increasing battle that young couples have of raising a deposit have made the dream of home ownership even more elusive.


\section*{By TERRAY MEYER}

The figures have dropped steadily since, reaching a low of 16759 in 1978 - in the middle of the country's postSoweto 1976 recession.
The turn-around came in
1979 when the number of

- Where are all the people living? Fewer houses were built last year than in 1974 - but the population grew at \(4 \%\) a year
homes completed rose mar- townhouses being built than ginally to 17353 . The follow- in 1974 when sectional title ing year it took a leap to 20555 and this year the fig. ure is expected to reach 24000 again - probably slightly below the 1974 peak. - These figures include townhouses. Today there is a far higher proportion of new living was relatively unknown.

Subtracting these townhouses - and today they must represent a good proportion - means a great many less free-standing homes have been built this

\section*{MUNAS}
_ucouraging moré modern building techniques, suc as timber-frame homes which could effectively cut house prices if done on a large scale.
- Discouraging custom housing for the masses and góing for more and more tract homes where the economies of scale allow for big savings. This is popular in the United States and Australia and there can be no doubt it must sooner or later come here.

Home buyers too will also have to adapt. Second bathrooms, double garages, are not essential if one is battling to buy a home. Custommade houses must also be left only for the rich, and South Africans - like most Westerners - will have to accept standard finishes.
year than in past peaks.
- Virtually no new flats for rental have been built during the last five years meaning this has aggravated the accommodation problem even further.
- Figures of families "doubling up" are also unavailable, but the number, is thought to be increasing rapidly as people battle to find "affordable" homes.
The Sunday Express fig-: ures must present a serious -challenge to Government which claims Whites are "overhoused".
Despite repeated pleas from top property organisations, Government has con: tinued to drag its feet in helping to promote home ownership among its electorate.
This is where firm action is needed this year if the present accommodation shortage is to be solved before it reaches true crisis proportions.

Some suggestions are: - Immediate tax incentives for developers to build rental flats for those who will never be able to afford a home of their own.
- Assistance - possibly in the form tax incentives as happens in most Western countries - for people buying their first homes. - Scrapping the Rents Act which has only succeeded in frightening off developers from putting up rental flats. - Taking a lead in standard ising costly, non-uniform and outdated building regy lations.
-
 THEGGovernment was not at present considering the extengioniof freehold rights to blacks in "white areas", the Mimister of Co-operation and Develiopment, Dr Piet Koornhofethas told the National African Federated Chamber of Commerce ( Nafcoc ).

Instead, Government policy 'W'as in favour of granting individual freehold rights in theifiomelands, Dr Koornhof told"an Nafcoc delegation in Nowémber.

The \({ }^{2}+\) interview with the Ministter followed a memorandum submitted to the Government by Nafcoc after its annital conference in July. Eth the memorandum, Nafcoktyaised the question of freehold rights for blacks in urban areas and the delay in implementing the Riekert Commission recommendation's with regard to the creatiofisf open trade zones and the ctectruitment of labour by black businessmen
Drt Koornhof told the delegation the 99 -year leasehold scheme must be utilised to a far greater extent. The scheme was cheaper than freehold tenure but had the same benefits, he said.

He said a new law had been passed to allow whites property ownership in black areas under the 99 -year lease scheme to protect white investments in black areas.

\section*{Problems}

After Dr Koornhof's re. sponse, Nafcoc announced its intention to call a special conference on land policies to discuss the practical prob. lems facing agricultural and economic development in black areas.

Dr Koornhof has pledged his department's co-operation and support for the proposed conference.

On the question of the implementation of the Riekert Commission recommendations, Dr Koornhof told Nafcoc the bulk of the recommendations would be implemented through legislation to be tabled this year.
Dr Koornhof said the Department of Community Development was investigating where open trade areas could be established in terms of the Group Areas Act.
The Minister also said present labour regulations did not bar black businessmen from employing labour from anywhere, but the necessary permission had to be obtained before recruiting labour from "outside"

Nafcoc also told Dr Koornhof that black traders were placed in an unfair position by existing legal restrictions.



\section*{White housing needs to be probed} white housing crisis on private industry. Yet private industry does not have the essential not ormation on which information one soluto provide Mr Ellis.
tions," says Mr Elis

\section*{CYCLICAL}
"This is. clear from the excessively cyclical nature of the residennature property industry thal property inca and int. South Af effective the lack of effoc supplanuing by major sur pliers and financiers. Mr Eulis says that the information availabe is on white on the 1970 cenbased on the there have sus and there have sus major demograp ic changes since then. It. is likely that ad to tional information 1980 come out of the he available come will be available only in 1985: lobtaining the correct information wil assist the private sector ix identifying many oppertunities, so far hidden which are availden in the provision of able in the promr Ellis. bomes," says of the sur-
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some original research being done in this area．

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PAUL WEBSTER of the Obser ver News Service reports in Paris abiout the building of 40 mud huts which will be fome for a number of French families. The French experiment. has its roots in rural settlements of former French colonies in Africa.

\section*{The toast is mud in \\ Forty French families}
will move : into - mud houses this year in Their new homes conven. tional in appearance are intended to restore the waning role of packed-earth bulldings, which have a 10000 year tradition dating back to Jericho.

The experiment in the new town of L'Isle d'Abeau; between Grenoble and Lyons; is the practical side of an exhibition of earth architecture in Paris whose impact will be worldwide. It is aIready booked for a fiveyear tour of the industrial ised and Third Worlds.
Recently the organ iser, Jean Dethier, judged the entries of nearly 30 architects for the new town project, whose ain is to prove that: mud "is a cheap

\section*{your eye}
and practical alternative to concrete and brick.
"Raw' earth is an ex. cellent anti-capitalist material," Dethier said. The best-known mudbuilding concepts are pise and adobe. Pise is earth compressed between frames while adobe is mud brick.
Both dry naturally, can be dug for nothing on site and because of the thickness of the walls cut down the need for heating and air conditioning.
The exhibition not only demonstrates new echniques of stabilising mud through the addition of tiny quantities of cement or dímè,
but offers proof that mud can be as permanent as brick or cement.

The most colourful and daring exhibits come 'from' Third World countries, main. ly Arab, but Europe too has a long tradition of earth architecture.

Fifteen percent of French rural buildings are mud, as well as large areas of cities such as Lyons and Tous louse.

Ruth Eaton, historic al researcher for the exhibition, said there had been prevous at tempts to revive the use of mud architecture in Europe often during periods of austerity.


The interior of the Mosque of Zaria in Nigeria after modernisation in 1970 ,

The most successful was after the French Revolution, when Franois Cointeraux , produced a. world best. seller on how to build mud-walled houses.
The book influenced the whole of Europe and started a boom in mud-building in Australia.

The most important aspeot of the exhibition is to "sell" mud archi. tecture back to the Third World, where there has been a swing to Western materials.
An exhibition catalogue was given to every delegate at the recent French-African summit in Paxis by the French Government which is helping to sponsor the show.

Imported ':puilding materials absorb 3,6 percent of the gross domestic product of African countries -a third more than seven years ago - as the demand increases for concrete and brick buildings, even from poor people.
Indira Gandhi is satd to be among the first "return 'to the earth" converts.
The renewed interest in earth architecture was started by an Egyptian architect. Hassan Fathy, whose post-war mud.housing projects were despised by the Egyptians but wholeheartedly wel. comed in the United States:
As the exhibition organisers press their case for mud as a "democratic, anti. bureapcratic and de. centralised material" like the sun, they are also revelling in a certain irony.
While pointing to mud constructions ranging from the Great Wall of China to Scandinavian houses that thrive in all weathers, they cast wary eye on the steel-structured Pompidou Centre.
After five years, Europe's greatest experiment in contemporary architecture is suffering from a very bad case of rust. - London Observer.


THE private sector faces a major role in helping to overcome the white housing crisis, yet it remains in the wilderness as far as a detailed analysis on possible solutions is concerned.

To fill this gap, a comprehensive white housing survey - the first results of which are expected in April - has been launched by a Cape Town company, Property Marketing Services.

The PMS research director, Robin Ellis, says. Port Elizabeth is being used for the pilot study but the survey will carry on to cover main centres of popula tion density in all the provinces.

Cost of the survey will amount to more than R100 000 and it is being underwritten by the Landmark property group whose chairman, Marke Markowitz, expects to recover much of the cost by syndicating the results to major companies and

Property. Reporter
institutions involved in the residential property market.
"The government has clearly put the onus of solving the white hous ing crisis on private in dustry. Yet private industry does not have the essential information on which to provide the solutions," says Ellis
"This is clear from the excessively cyclical nature of the residential property industry in South Africa and the Iack of effective planning by major suppliers and financiers."

He claims that whatever information on white housing is available is based on the 1970. Census and there have been major demographic changes since then.

It is likely that any additional information to emerge from the 1980 Census will be available only in 1985 , meaning delays in dealing with the problem
"Obtaining the correct information will assist the private sector in identifying many. so far hidden, opportunities which are available to it in the provision of homes," says Ellis.

The aims of the survey are:

To assemble quant ative and factual information about the white residential pro perty market in urban areas;
- To isolate and analyse the major factors which influence the supply and demand for residential property and accommodation;
- To make predictions as to the increase in demand for homes at future growth points up to the year 2000
- To be specific as to volumes and types of land and dwelling units to be supplied to meet the future demands of the white population at five-year intervals to the year 2000

By GERALD REILLY
THE Treasury is to cut back drastically on funds available for housing，seriously
aggravating an already critical shortage of white and black housing．

The deputy director－general of the Department of Community Development，Mr Barry van der Vyver，said yesterday approved housing projects worth R500 million would be delayed because of
the shortage of funds．


And the PFP＇s Finance and Defence spokesman，Mr Harry Schwarz，warned that housing was as important in the country＇s defence strate－ gy as guns．
All obstacles should be swept aside in an intensive drive to relieve the housing shortage，he said．
It was not possible for the private sector to accept the major responsiblity for pro－ viding housing because so
large a porportion of those without housing were unable to pay economic rentals．
＂The Government cannot palm off its responsibility on to the private sector，＂he
said． said．
The way the State had han－ dled the 99 －year leasehold scheme for black housing had caused a loss of confidence in the private sector in the Gov－ ernment＇s ability to cope with the problem．
According to the estimates of expenditure for 1981－82， R290850 000 will be spent on housing projects in various parts of the country．

\section*{Reasons}

The director－general for the Department of Communi－ ty Development，Mr Louis Fouche，said from Cape
Town yesterday the cutback Town yesterday the cutback
on Treasury allocations for housing，and the fact that the private sector was unwilling to get involved on a large scale in the provision of hous－
ing，particularly for black ing，particularly for black workers，were the main rea－ sons for the escalating hous－ ing crisis．
（ع）
｜eudèx：
Mr Fouche said he accept－ ed that the lack of involve－ ment of the private sector was due to reasons＂beyond their control＂．
The lack of funds meant that the department＇s planned housing projects had virtually come to a standstill in various parts of the country．
＂I am sorry to have to say
this，but it is a fact．＂
Projects which had been started，or for which tenders had been called，would go ahead，but projects like Schu－ bart Park in Pretoria and
other schemes in the city other schemes in the city
would have to be postponed
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five Fouche said in the past
five years much had been said and written about the private sector＇s contribution to easing the housing crisis－ ＂but that＇s where it has re－ mained－at the talking stage＂．

The private sector had pro－ vided virtually no housing for blacks－but it＂could not be expected to invest its funds at between 1 and 9 percent in housing when it could get up to 18 percent interest elsewhere＂．
Mr Fouche pointed out that his department had nothing to do with the planning of black housing．
＂All we do is provide the finance from the National Housing Fund．＂
He pointed out that the country＇s \({ }^{2}\) population was growing fast and the need fors houcino hecoming more： where his mechanics could come to grips with the problem．

Despite the speed disad－ vantage of driving a Cos－ worth－powered car，Niki Lauda，twice world champi－ on and out of retirement after two years，set times only slightly slower than some of the turbocharged cars．
The Austrian said his McLaren was performing well，but he was still not en－ tirely happy with its speed down the straights，and he hoped to improve his time today．

\section*{Replacement}

The Arrows team is still not yet sure who will replace Marc Surer，who crashed in the closing minutes of Fri－ day＇s practice．
A spokesman for Kyalami management，Miss Tippy Wassenaar，said spectators need not try the wrath of po－ lice by attempting to smug－ gle alcohol into the track on the race day as liquor would be sold．
The Rand Daily Mail will

\section*{YOOG पヨMSNV NOIL甘NII NMOI ヨd甘O JO AISyE} ticularly regrettable that the Schubart Park scheme in Pretoria had had to be post－ poned．The Cabinet had given the scheme a high priority； and had wanted it completed as soon as possible．
The white housing short－ age was more serious in Pre－ toria than in any other part of the country．
＊Some programmes had been far advanced，but with－ out Treasury funds they would have to be frozen．
The Schubart Park project was planned to provided acommodation for 1000 fam－ ilies．Among other postponed schemes was a plan for 100 economic houses in Garsfon－ tein，east of Pretoria．

\section*{Regrettable}

Mr Fouche said it was par－












\section*{Argus}

Correspondent
PRETORIA. -
Huge housing projects throughout the country have been axed in a State cutback of public sector spending.

Projects worth around R500-million, for black and white housing, had been delayed or shelved because of the shortage
nof funds, said the DirectorGeneral of Community Development, Mr Lóuis Fouche today.

Included among these were four major housing schemes in Pretoria which local experts hoped would break the back of the capital city's critical housing shortage.

\section*{Crisis}
'The shelving of the schemes countrywide will \({ }^{4}\) munity hall, swimming aggravate the housing bath, tennis courts and crisis for both black and white.
The Deputy DirectorGeneral of Community Development, Mr Barry van der Vyver, said today that even 'high priority' schemes had been. axed.

Only projects for which contracts had not yet been concluded were affected by the cut-back, said Mr Fouche. Running projects would not be affected at all:

Mr Fouche was unhappy Plain, Belhar, Strandfonat the private sector's tein, Elsies River, Macas failure to tackle the sar and others. country's housing crisis In Mitchell's Plain, for - particularly in black example, more than 20000 home ownership houses had been built in the past five years. Another 10000 homes for coloured people were in various stages of con-
But he said he was ware that the 'private sector could not be expected to invest its money at between one and nine percent in housing when it could get up to 18 percent interest elsewhere.
The State would re examine the shelved projects once finance became available, said Mr Fouche.
The housing crisis for whites was at its worst in Pretoria and Mr Fouche was particularly unhappy that one major projectthe R31-million second phase of the Schubart Park flat complex, which 988 flats - had been axed. This was a high priority scheme.

This complex was also .shops.

\section*{Peninsula}

Mr Fouche said the Cape Peninsula was in a better position than some other areas in that large housing schemes started in recent years had been completed, and others not yet completed had al ready begun.
Large schemes inclu-

\section*{Eglin}

The chief Opposition spokesman on housing, Mr Colin Eglin, said today the proposed cutback on State funds for housing could have farreaching consequences, including an increase in social and racial tensions and a rise in the crime rate.

Mr Eglin said he was shocked and alarmed at news of the Treasury's cut-back on housing finance.

\section*{Consequences}

Serious consequences of the cut-back could include:
An increase in social and racial tensions;
- An increase in the crime rate;
A further weakening of family life;
A reduction in éconoic productivity; and
The undermining of stability of urban areas which could, to an increasing extent, become lashpoints of violence and onflict.
Mr Eglin continued: 'It is clear the Government ded those in Mitchell's prime responsibilities


Mr Brian Meihuish, operations director.

\section*{CONSTRUCTION}

This feature is produced by the business section of The Star and deals with all aspects of construction, civil engineering and allied fields such as industrial and commercial property.
This will be published twice a month as an integral part of the Business Pages.
The next feature will be published on 2nd February 1982.
Topics to be covered will include:
( Capital Projects: Contracts awarded.
- Construction and Civil Engineering methods and materials.
(3) Site Accommodation.
* Labour Relations: Training.
(3) Exhibitions and Conferences:
- Finance.
- Property Administration and Management.
- Industrial and Commercial Property.
For further information phone:
Maggi Taylor 838-4132 or 836-1331 ext 414.


The company will concentrate on : trads. tional bulding methods and will be looking at the introduction of new techniques. It wil! not be involved in in. dustrialised building, leaving this operation to the existing building sysiems division.
LTA Housing will provide a total package service to suit chents. wants for mass housing and home-ownershup schemes.

LTA Conjig's corpor. ate housing section which builds homes for corporation workers under 99-vear lease. hold, will be included in the new set-up and will be expanded.
Chairman of LTA Housing is Mr Don Goodey who will be responsible to Mr Peter Jacobsen, executive chairman of the construction division of LTA. Mr Brian Melhuish, managing direc. tor of I.TA Conjig is operations director.
"JTA companies have developed a high degree of housing expertise and have been successful in the field for many years," says Mr Goodey.
"Capitalising on this, the new company will co-ordinate and control future housing opera. tions."
As in the past. clients will include \(10-\) cal and community de velopment authorities, administration boards and large employers such-as Escom, Iscor the SAR and miner.

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\section*{Drastic cutbacks by \\ CAPK TIVLES 19/1-82 123 Treasury on housing \\ has remained - at the}

Own Correspondent
PRETORIA. - The Treasury is to cut back drastically on funds available for housing - seriously aggravating an already critical shortage of white and black housing.
The Deputy DirectorGeneral of the Department of Community Development, Mr Barry van der Vyver, said approved housing projects worth R500-million would be delayed because of the shortage of funds.
Reacting to the announcement, the PFP Finance and Defence spokesman, Mr Harry Schwarz, warned that housing was as important to the country's defence strategy as guns. All red tape and bureaucratic obstacles should be swept aside in an intensive drive to relieve the acute housing shortage.
According to the estimates of expenditure for the 1981-82 financial year, R290 850000 was earmarked for housing projects in various parts of the country. Mr Van Der

Vyver said this amount would be spent.
The Director-General for the department, Mr Louis Fouche, said in Cape Town yesterday that the cut-back on Treasury allocations for housing and the fact that the private sector was unwilling to become involved on a large scale in the provision of housing, particularly for black workers, were the main reasons for the escalating housing crisis.
The lack of funds meant the department's planned housing projects had virtually come to a standstill.

\section*{Private sector}

Projects already started, or for which tenders had been called, would go ahead. But other schemes would have to be post. poned. Some programmes had been far advanced, but without Treasury funds they be frozen.

Mr Fouche said much had been said about the private sector's contribution to easing the housing crisis. "But that's where it
talking stage."
The private sector had provided virtually no housing for blacks. However, he could not blame it for this.
'The private sector could not be expected to invest their funds at between one and nine percent in housing when it could get up to 18 percent interest elsewhere."
t was obvious the solution lay in a kind of partnership between the government and the private sector to finance the building of housing units at a rate which would have an impact on the problem.

Mr Schwarz said: "The government must find money for housing at all cossts. It should be among its major spending priorities. It cannot palm its responsibility on to the private sector."
It was not possible for the private sector to accept the major responsiblity for providing housing, because so large a proportion of those without hous ing were unable to pay economic rentals.










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 Industries, Mir Johan van Zyl,
said informal development of
the site-and-service and self-








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\section*{Group Areas}

\section*{blamed for 123} shortage


Political Staff
THE national chairman of the Labour Party, Mr David Curry, said today the cutback in State funds for housing would increase South Africa's housing could lead to a revival of squatter problems.

He expressed dismay at this week's announcent by the Department of Community Development that approved housing projects worth R 500 -million that ape day ed because of a lack of funds
would be delayed beau of the prime causes of the
Mr Curry said one of the arica was present housing crisis in Sounment's adherence to its Areas Act and che racial separation.
policy of enforce Squeezed out
Squeezed out
'We repeat our call to the Govern.
the Group Areas Act,' Mr Curry said.
Because of the Act, cold a great demand for plots scope to buy proper coloured areas.
developed increased the price of property and
This had were being squeezed out of the poorer people in those areas.
property market in red areas in the Peninsula, plots
h sing sold for between B15.000 and R20 000, he were being sal parts of Athlone, for example, plots said. In some passive than in the white area because were more exp.

Because of the already big backlog in housing, a further cutback in funds could only lead to an increase in social problems.
increase will have a resurrection of the squatter situation,' Mr Curry said. 'People are being forced into such a situation because they have nowhere to go.'

\section*{Still rising}

The cutback in funds could bring housing to a standstill at a time when the cost of building materials was continuing to rise, making future housing more and more expensive.

The state will have to reverse completely its policy on housing and repeal the Group Areas Act, Mr Curry said.
'No political leader worth his salt will be able to involve" himself effectively in points:

\section*{Cost-efficient} R700-million was stich had been approved. housing schemes whin SABC radio news that an addi-
ir tonal 291818 ad been completely absorbed by fund res already underway.
schemes already underway. - the financial aspects of
The Steyn committee on the housing problems private sector involvement making good progress, Mr of South Africa was also making gommittee which Boot Vilijoen, chairman of an earns the housing backrecommended certain steps to ease he Town for a log said. The commit
second time this week.
Mr Viljoen said the Government and private enterprise were working closely to delineate the financial implications of private initiative in the field.

The executive director of the Federated Chamber of Industries, Mr John van Zyl, said informal development of the site-and-service and self-help variety, was the most cost-efficient way of overcoming the housing backlog.


BLACK housing and township development are likely to suffer severely as millions of rands will be slashed off the annual allocations of nearly every State department this year.
The Director-General of Community Development, Mr Louis Fouche, has already announced a

\section*{Sowetan \\ Reporter}
cut-back of R500 million for black and white housing because of the shortage of funds.

The development of black townships has already been hampered over the past few years by the lack of funds, and the situation is expected to worsen.
It has been reported that some State departments can expect their allocations to be slashed by up to 20 percent.

The cut-backs are a result of the tight money situation \({ }^{\text {in }}\) the country, and South Africa will have precious little to spend in the coming financial year on development in all fields. The exceptions in the belt-tightening operation are defence and education, which are regarded as priorities in line for funds.
Minister of Finance. Senator Owen Horwood, has briefed the Cabinet on the money prospects. and it is generally believed a tight budget is in store.
Asked about the implications of this, the senior manager of communications and resources at the Urban Foundation, \(\mathrm{Mr} \mathrm{C}, \mathrm{M}\) du Plessis, satid yesterday: "The Urban Foundation is not prepared to be involved in a public polemic on housing as this matter is now in the hands of a very competent commit tee on which the private sector is also represented".

Mr du Plessis said that in view of "the very clear realisation of the urgency of the matter (housing) and the steps which have already been
taken to ensure the best possible solution, the Urban Foundation camnot aceept that there is an unwillingness from either the private sector or the Government to allocate funds for low cost housing. At this slage. everybody is waiting for the recommendations and implementation thereol. of the Steyn Committee \({ }^{*}\)

He said that it was a lact that the severe drop in the price ol gold and the excessive high import bill has placed the country in a tight financial spot. But, he added. there was hope that the country's housing situation will be effectively tackled.

Meanwhile, black civil servants may be getting a pay boost ol between 17.5 and 22 percent in April, against the 10 to 15 percent lor white officials.

Following a Cabinet meeting, spokesmen said that. black civil servants would get their biggest salary hike towards parity with whites.
However, this jump will not do much to narrow the pay gap because of the present disparity in salary levels.
\(\qquad\)
- 6 The Cape Times, Friday, January 22, 1982

\section*{Bifsa attacks proposed cutback in housing funds}

\section*{Industrial Reporter}

THE Building Industries Federation of South Africa (Bifsa) has slammed the drastic cutback in housing funds proposed this week by the Treasury as a "classic example of the stop-go policy that has plagued the building industry for years"
In a statement yesterday the president of Bifsa, Mr Leon Glaser; said it had been common knowledge for many months that a shortage of funds would be experienced this year and the authorities should have taken this into account in their forward planning rather than resort to a sudden cutoff.
"Bifsa has consistently offered to assist. and cooperate in planning the building programme for the country but our offer has never been accepted," he said.

\section*{'Priority'}
"The adequate provision of housing is surely a national priority and should not be subject to the detrimental effects of short-term planning.
"Apart from the fact that the shelving of R500m worth of housing is substantial in terms of the well-publicized housing shortage, it represents about 10 percent of the expected turnover of R5 000 m for the industry for the year 1982. As there are still shortages in various areas this cutback will cause a welcome cool-ing-off period among some firms but will cause considerable harm to those who specialize in this type of work.
"It would have been far more preferable to have spread the work load over a longer period to a avoid the costly peaks and valleys which are characterized'by shortages and waste resulting in additional cost to the end user.
"A serious effect of an
announcement of this sort is the impact on prospective employees about to enter the industry. Much of the good work done by Bifsa by way of publicity of training schemes is nul lified and a detrimental effect on recruitment could easily result."
It was also possible that statements indicating a serious downturn in the work load of the industry would panic manufacturers into restricting capital investment in those sectors which provide the primary materials for building, such as cement and bricks, creating future shortages and rising cost pressures.
"It is strange that private industry should be castigated for the housing crisis particularly in the black townships. Industry has for years been desperate to develop these areas, if only for their own employees, : but hàs ibeen thwarted at virtually every turn by one regulation on another. :

\section*{'Onerous:}
"It is completely unreasonable to expect industry to invest in housing or buildings over which, in terms of present law, they can never hold title. For the same reason it is unreasonable to expect industry to move southwards when the regulations governing the employment of labour are so onerous:"
Regulations pertaining to the coloured labour preference policy in the Cape entailed numerous restrictions and it was all but impossible to obtain sites for the housing of black labour.
"With the best will in the world administration board officials are hamstrung and restricted and thus development in these areas is made too onerous for industrialists,". Mr Glaser said.
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The critical shortage of white and black housing is aggravated after the Treasury cuts back R500m in housing funds due to the general shorfage of Treasury funds.

FM 22|1/82

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** Morrison on
makeshift \({ }^{(2) / 1 / 42}\) homes plans
}

\section*{By BRIAN POTTINGER}

Political Correspondent
CAPE TOWN - Dr George de Villiers Morrison, Deputy Minister of Co-oper ation and Development, has again urged the private sector to help in overcoming the country's housing problems.
In a wide-ranging interview yesterday, Dr Morrison conceded the enormous task facing the country in dealing with the housing problem, confirmed a major shift in emphasis from conventional housing strategies to others such as site and service, and admitted that new methods of financing black local authorities would have to be found.
He also revealed recent cut-backs in Government funding meant delays in a number of important schemes including Fingo Village, Duncan Village and Queenstown.
Earlier yesterday, Dr Morrison saw an East Cape Administration Board delegation over the future of thousands of squatters living in the Port Elizabeth area.
Dr Morrison declined to discuss the Port Elizabeth squatter situation in any detail at this stage, other than to say the families would be temporarily moved elsewhere to allow a start to be made on a site and service scheme in the present "Soweto" area.
He confirmed that a
much greater emphasis would need to be placed on self-help and site and service schemes if the country's housing problems were to be solved.
In the past, he said, there had been differences with the Department of Community Development - the department responsible for financing - over such strategies, but agreement had now been reached and a start made on site and service schemes.
Surveys had shown there was as much as R360 million of black-owned capital available in the Greater Soweto area alone that could be invested in selfbuild schemes.
"This is a tremendous amount of money, that could be used for alleviating the housing problem just sitting idle," Dr Morrison said
He again called on the private sector to help with the housing crisis although he expressed his appreciation of what a number of companies had already done.
The State's function, he said, was to provide the services and infrastructure and, where necessary, to subsidise the rent of people in the very low income groups.
"We accept that, through its actions, the private sector is already contributing to the development of the country. But I still feel it can accept more respon-
sibility in connection with providing housing for its employees."
Dr Morrison emphasised, however, that one of the demands of the private sector, the extension of freehold rights to blacks living in urban areas, was contrary to National Party policy and, therefore, not acceptable.
The community council system - the local authorities intended to representing the urban black communities - had been a "political" success but its true potential was being hampered by the financial position of the councils.
The Government had several departmental subcommittees looking at the financial position of the black local authorities. He said it was essential that they be placed on a sounder footing so they could deliver the goods and increase their credibility.
At the same time, Dr Morrison warned that the community councils would have to accept the responsibility for increasing service charges and rent to more economic levels even if it proved unpopular with the communities concerned.
The situation had been reached where there were vast gaps between what the authorities were being called upon to pay for the services and what they were getting back from the community.
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8y Michael Tissong Applicants living in their own group areas are given preference to people who apply for holusing white hving illegaly in white group areas, a Department of Community Develop. ment spohesman told a Iohannesburg disifict eourt yesterday.
"The deparment is still allocating, housing to perple who, applient in 1973 ." the admurnsthative control offiecer. Mr dacobus Harris, said under crossexamination by Mr Panl Benjamin.
"The land is avaliable por building more
bouses. but develiopment depends on the aralability of funds from the (Gavernment." My Harris sad coberan. ings the eight-year backlug. The Government recently made a KJofr-million catback in funds to huiding develoment.

Appearing before Mr \(R\) D Curlp, Shantilal Tribhoran (:34) pleaded not gulty io contavenirse the wromp Areas Act.

Mr Curle found him guity and fined him Rybo (or 25 das sat conditionally susperaded for three sears. Tribbo
ran was ordered in rarate his flat before 3 Biy 31.

The State alleged Tribhoran livert al Pomona Couri, Foch Slreet, Jouthert Park, since October 1979. Nubert Patk is allorated to the white population group.

The Group Areas Act makes proviston in permits to allow disquabiferl people in live in white group areas. "one permit was graned in 1981. J cannot think of any that was granled in 1980," Mr Marris said.
Interest
on bonds



\section*{Own Correspondent} JOHANNESBURG. An increase in mort gage rates is widely expected to be announced - possibly next month - five months after homeowners faced the last mortgage rise.

It is understood that the Association of Building Societies is likely to meet the Minister of Finance, Mr Owen Horwood, next month.

The association is expected to present arguments to back a decision to increase further the interest on homeowners' mortgage bonds.

At a time when consumers are already feeling the effects of a downturn in the economy, increased mortgage rates will be extremely sensitive' politcally, and informed sources believe the government will attempt to persuade the building societies to keep the in crease below one percent.

The government cannot
prevent the Association of Building Societies from increasing the mortgage rate, but it can exert strong influence for the increase to be kept.at a minimum.

\section*{Squeeze}

Building societies are feeling the squeeze as key bank rates in short-term and long-term money rise to record peaks, and are expected to soar even higher.

If the building societies wish to attract investment in competition with the banks, they will have to adjust the interest rates they pay out - necessitating a corresponding increase in the interest they get in from bondholders.

However, if the bank rates drop, or show a tendency to fall, there is a chance that building socities may decide to hold out at present rates.
But informed sources believe it is more probable that the societies will go for an increase. The last increase came into affeet in October last year.

\section*{CAPE TIMES}


The president of the Association of Building Societies, Mr Hendrix Sloe, confirmed that the possibility of increasing interest rates would be dicussed during the associalion's meeting in Johannesburg next month.

\section*{Standing item}
"A discussion on interest rates is a standing item on our agenda," he said.
But Mr Sloet said he was not in a position to predict what the association's decision would be.
He conceded that "money is a scarce commodity in building societies" at present.
He said building socities' maximum lending rate of 14,25 percent was not a great draweard compared with rates offered by other investment institutions.
"We have to compete for clients against the banks and the authorities, with our shares paying 11,5 percent and tax-free shares paying 8,75 percent.

\section*{House prices}
"We cannot draw investments with these rates."
Mortgage bond interest rates increased by one percent in August last year:
Apart from increased rates, house prices have rocketed by almost 50 percent in 31 months.
Mr Sloe said the issues surrounding the raising of the mortgage rate were not clear and the Du:Plessis and the De Mock commissions' reports were still awaited.

\section*{Call for}

\section*{scheme 123}

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hos.} shortage

Post Correspondent JOHANNESBURG
Builders are calling for a revolutionary new scheme to help alleviate the housing shortage in South Africa - capital-gain sharing.
The annual report of the Master Builders and Allied Trades Association in the Witwatersrand said the steady flow of immigrants entering the country would worsen the already tremendous housing shortage "and the Government and building societies should seriously consider the successful scheme as practised in America, namely capitalgain sharing".
It said that in this system, building societies would make available bond finance at a relatively low rate of interest, but would have a share in the capital gain when the property was sold by the homeowner.

The average lifespan of a bond in South Africa was relatively short and such a scheme could benefit the public and the building societies.

The report said the demand from the public would still be at a high level in 1982, but the level of demand would be dampened by the shortage of finance.
The Government, it appeared, was now considering some form of tax concession on bond payments.
The non-residential building sector would experience better conditions than the residential sector during 1982, the MBA expected. There was still a shortage of offices, shops and factory space.
The trend of accelerating building costs was unlikely to be reversed in the foreseeable future, notwithstanding the shortage of mortgage bond finance, labour and materials.

With an expected \(\sqrt{\text { lower }}\) growth rate of \(2 \%\) during 1982, the position regarding labour and material shortages might improve.

\section*{'Flat 183}

\section*{owners}

are not

\section*{secure'}

Clty Editor
THOUSANDS of flat dwellers were at the mercy of their landlords and this lack of "security of tenure" was the most serious problem facing tenants a Johannesburg city councillor, Mr Aleck Jaffe, said this week.
Landlords were now in a po sition to give a month's no. tice to tenants - which was not possible, except in certain circumstances, under the old Rent Control Act, Mr' Jaffe, councillor for Belleviue, said.
Mr Jaffe, who played a leadingrole in the mid-1970s in exposing dozen's of neverever flat ownership deals in Johannesburg, told the city council: YToday, if you complain to a landlord about legitimate matters, you're out?:

\section*{Problem}

The country's housing; problem not only affected pen sioners and aged citizens; but also the family man and newly-married couples.
"And apart from the chronic shortage of accommoda tion, the costs of setting up a home today are exorbi tant," he said
Many tenants wouldacepta reasonable increase once a year, he said.

\section*{Security}
"But to be faced with two or three increases in one year is difficult, if not impossible to cope with particularly when each in-, crease varies between 20 and 30 percent", he said
Mr Jaffe said it was imperative to give back to flat tenants their security of tenure
Mr Simon Chilchik, city coun cillor for Hillbrow, tóld the council the Rent Board was "totally ineffectual" and was not geared to meet the demands of fla dwellers.

(Continued from Page 1) community, the private sector and the public sector.
6 Instead of the State being obliged to provide temporary homes for temporary people, everyone must be motivated to devote capital, labour, expertise, entrepreneurial skills and 'sweat equity'

\section*{State} policy

\section*{blamed}

Political Staff
THE VILJOEN committee of inquiry has blamed thé Grvernment's urban black policy for the black housing backlog.

And it says the first condition "for privateaseg tur involvement inghack be changed

Its report, releasedues terday by the Minister of Conoration and Deyelop ment, Dr Piet Koonh says housing must be resarded as an ongoing process, providing permanent homes, creating job oprortunities and generally forming the cornerstone of a stable urbax population.
it is essential that the polic 7 , which was based on the provision of actommocation for temporary sojourners; be re place by a totally new poling of stimulating a dynamic housing process on the foundations of a stable urban black popu fation.'
other conditions needed'for private sector involvement include.
* That market forces be allowed to play their role and unnecessary controls, rea tape and discretionary interference be eliminated.
* All minvolvenient: be based on normal business principles.
\begin{tabular}{|c|}
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Q Governmentf unded housing and private secto \({ }^{2}\) housing be allowed to compete on "the same tengs, particularly in respectof subsidies. \\
(1) That security of title bedelven to the entreprehempor employer during the engeriod of housing develobment and there af derwto the house owner
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to create a stable urban ownership. environment.
- Individuals should b subsidised, not agencies. (7easehold titles must be given to developers employes and black householders.
(2) Exploitation must be strictly controlled.
2 There must be adequate land, needing immediate acquisition : of new raw land.
* An intensive education programme must be started to promote home
must be found immedi. ately, and an extra 200. each following year.
The cost of buying, servicing and developing : this land is estimated at R800-million of which R300-million would hopefully come from the Iri-

The Government plan ? does not however include granting blacks freehold : title in South Africa, : meaning they can only This means an extra lease their homes, never 1000 hectares of land own them.

The 85-page report says Among its many spe fully come
cific recommendations re- vate sector. cific recommendations re-
garding Soweto, it says the Government should start a five-year programme to build 55000 housing units. stable and vibrant urban community which has a vested interest in the maintenance of peace and good order.'

to promote home 10


The Government has drawn up a new 13 -point "total strategy" for black housing in an effort to prevent conditions worsening in urban black areas.

Mr Colin Eglin, Opposition spokesman on community development, said the plan showed the Government was "moving tentatively" in a more enlightened direction on urban black

Govt rejects Viljoen


Political Correspondent
THE Government has rejected a key recommendation of the Viljoen Com mittee report on urban black housing.
This is the recommendation that aims to draw individuals and the private sector into building schemes to overcome the critical urban black housing shortage.
This has emerged in the lengthy Government response to the Viljoen report, which was released in Cape Town this week.
The report, on methods of involving the private sector in solving Soweto's housing backlog, blames the Government's policy on urban blacks for the critical housing shortage, estimated at 400000 units countrywide.

\section*{Pivotal}

To solve the problem in Soweto alone, the report calls for a five-year plan to build 50000 units at an estimated cost of R800-million, of which the private sector is expected to carry almost R300-million.

Although the Government has accepted the report "in principle" and formulated a widely-worded 13-point strategy to deal with the urban black housing problem, it rejected the pivotal recommendation for a completely new system of Government housing subsidies in black urban areas.
The Government has also avoided any clear commitment on its own financial responsibilities and sidestepped other key recommendations in the report which have been referred to, another newly created committee.

\section*{Feasible}

The call for a new subsidy system was one of the most important recommendations.

It is aimed at making it financially feasible for private organisations and individuals to become involved in large-scale building operations in black urban areas.
The committee called for a revised system in which the Government would subsidise the individual home-owner.
This would clearly pave the way for a system in which individuals could borrow capital from building societies with the Government providing the bridging fi-
housing.
However, the strategy avoided certain crucial issues and therefore became a "platitudinous" statement of well-meant intentions, he said.

The strategy makes the following points: - Housing is a cornerstone of stable communities and labour peace, and consequently is given high priority;
- It is the responsibility of the individual, if it is at all within his ability, to provide his own housing,

\section*{Standards}
- A minimum standard will apply for qualification for low-cost housing and employers have an equally important responsibility in this connection;
- The State accepts its share of responsibility on provision of housing this implies several possibilities, but the Government's direct contribution will largely be confined to low-cost housing;
- The standards of housing will be determined by the socio-economic capacity of the individual, with certain minimum standards.
- In order to give the individual a greater share and responsibility in the provision of his own housing, site and service schemes, togeth er with self-build core hous ing schemes, aided by technical advice centres, should all be encouraged and advanced and subject to control and certain minimum standards; - Squatting is not part of the housing policy - but at the same time, high priority is given to the control, clearance and upgrading of squatter areas;
- In cases where squatting is a reality, it must be controlled and, where practically possible, provided with certain basic services (water and sanitation) as well as community services and infrastructure.
- The National Housing Fund must not be splintered and remains the responsibility of the Department of Community Development;
- Annually, on a priority basis, a fixed amount or per centage must be allocated for black housing in consultation with the interested parties, in accordance with standards described above;
© All forms of restriction in the way of individuals obtaining funds for housing must be removed as far as possible; - The Department of Co-operation and Development, in consultation with the treasury and building societies, must urgently devise methods to obtain funds so that blacks can obtain funds for housing;
- This department must launch a large-scale programme to inform the private sector and activate it to become involved in housing for blacks;

\section*{Promote}
- The possibility of giving employers leasehold or property rights in black living areas, for the purposes of houses they are financing, must be investigated; - In addition, the possibility
nance to cover the difference between the interest rate the individual could afford to pay and the rate at which the building societies would be prepared to lend.
Such a system would mean Government acceptance of the permanence of blacks in urban areas - not part of official apartheid policy.
However the Government accepted the recommendation for the appointment of a top level-committee to investigate the subsidy issue.
The committee will be chaired by Mr Danie Steyn, Deputy Minister of Finance.
must be investigated of allowing developers - where possible and applicable - to develop townships in black areas;
- The Department of Co-operation and Development must launch a fullscale attempt to promote home ownership - and to ensure that present loans from the State are primarily limited to those who qualify for lowcost housing;
The creation of infrastructure, especially the provision of services, will be dependent mainly on Government funds because of the present economic position of black local authorities, but a concerted effort must be made to draw the private sector into this aspect of housing.

The social planning branch of the Office of the Prime Minister has been mandated to formulate a comprehensive urbanisation strategy as quickly as possible.


EAST LONDON Alternative houses made from materials other than brick and cement can provide the man in the street with a roof over his head for about half the price of a conventional home.
Everything from glassreinforced concrete to a resin-type plastic is being used in the building industry today, and all can be adapted for use in the construction of homes, a Daily Dispatch survey has shown.
Built in a fraction of the time it takes to build a "wet" house with bricks and cement, these homes are available at up to a tenth of the cost of a conventional house.
a house built of bricks and cement could cost from R25 000 to R30 000 depending on the finish, according to estate agents in the city.
The second type of alternative home on the market is the type previously known as the "prefab". Made of fibreglass reinforced concrete (GRC). these homes are also sold in kit form and take about seven days to erect.
They cost around R6 000 for a basic three bedroomed house but can be modified and extended in all shapes and sizes adding on another bedroom for another R1 000 , or another bathroom for R800, according to the manufacturers

\section*{By CHRIS VICK}
about half as long to build, if not less - there is a large labour saving, which rubs off on the overall cost.
The manufacturers claim that, with proper sub-management, a builder can build a gypsum veneer home for 20 per cent less than a brick house, and a brick veneer house for 11 per cent less.

Nearly all the veneer homes have been approved by the Agreement Board, an international body controlling the sale of building materials. This means there should be no problems obtaining
build this type of home in East London, so no firm decision on alternative homes have been made.

The city housing department, however, is presently studying three types of "alternate" housing already erected in the city's coloured group areas.

Of these - a timber home, a GRC home and a brick veneer home - the brick veneer is the most viable, according to Mr Ken Martinsen, the city housing director. It is the only one with a Agreement Board certificate, and therefore is the only one the housing department could get government funding for if they wished to build.
tween R25 000 and \({ }^{\text {R }} \times 3 n^{2 / 24}\) for an orthodox dwelling
"Assuming you around R6 000 for the iki you want to buy, you wil; still have a savingiso around \(R 7000\) when yui, house is built." ingmit
He calculated that th: extra costs after purahot ing the kit could berunit: R10 000 plus the pricer of plot. These costs could m . volve transport, plumbiñ and electrical fittings car pets and tiles but would still provide a housèrifoi considerably less ixting much shorter time + Trid
"I think it's an obvist solution to the housingert sis," Mr Woods said "These houses are chead

After transport costs rection, provision of serices and the fitting of exiras such as cupboards, inese homes can still work .it much cheaper than it :akes to build a house to--ay.
The most basic form is tie wooden house. Availhle in kit form from R2 of for a three-bedroomed abin, these homes are ande of treated pine and ave a life span of about 20 cars.
They are sold in panels, omplete with windows \(\because\) doors, and take about ive days to build. The kit oncept : taken further by -me developers who can iffer a more advanced hree-bedroomed house for less than R6000-comnete with carpoets, ceilings, larger windows and a fully-fitted kitchen.
By conventional prices,

The kits come with everything down to the kitchen mirror, and require little maintenance.
The more advanced pre-fab-although manufacturers shudder at the sound of the word - is built around a timber frame using a thin veneer as an outer shell.

The veneer is either made of brick, gypsum board or a space-age plas-tic-type resin, and is built around the timber frame and then packed with "cladding".

These outer shells offer better insulation than brick or concrete block houses, according to the manufacturers, and have a life span as long as an orthodox home.

The cost saving is not as high on the surface as the GCR or timber homes. However because of the time factor - they take
a bond for a home made from these products, and nor should municipalities object to their erection.
"The Association of Building Societies has ruled that bonds should be approved for people wishing to build homes with the Agreement Board certificate," a spokesman for the association said yesterday.
"The ABS values committee is satisfied that these .. building methods are acceptable."
And Mr Fraser Martin, a member of the city en gineer's departmert here added: "If" an Agretment Board certifcate has oeen issued for the type of :ome you want to build, yo,d will probably also satisfy the municipal building reg. ulations."
So far, however, there have been no approaches from people wanting to
"But" we tare not in aswer, quicker to builaze position to specify what type of home must be built - we must accept the best tender," Mr Martinsen said.
"If a builder submits a tender for homes with the Agreement Board certificate, and it is a better tender than for concrete block houses, we would probably accept it.
But what about the man in the street? The man who might have to pay up to R2 000 to have his "kit" transported from the nearest factories?
"Even if transport costs are that high, it still works out to be a great saving." said Mr John Woods, an executive member of the East London committee of the Institute of Estate Agents.
"To build a threebedroomed house of around 100 square metres with bricks could cost be-
just as good as \({ }^{\text {ghouse." }}\)
He said however, th: South Africans would hat to overcome one hurdle. their belief that the houses were inferior t. brick houses.
"I have seen in Amenc and Canada that stres houses are just as good \(=\) orthodox homes. In some cities they have built five storey blocks of cflat: around timber frames;ius ing a gunite veneen, ar they last forever. :
"The same appliests Los Angeles, where tirnous frame houses last as we as ordinary homes,
If there was a 30 perter saving in cost, plus arcon siderable saving in th time of construction, fret. was only one thing stop ping people buying thom he said - foolishnes DDR


A glass-reinforced concrete home in Buffalo Flats which is being used as a mini-library. The home costs approximately \(\mathbf{R 5} 600\) to build three years ago and took seven working days to erect. It comes complete with gattering, windows - everything down to the bathroom mirror.


A brick veneer home built in the new Buffalo Flats Extension \({ }^{\text {ºnd }}\) recently. The house is the same design as other concrete block houses: the scheme for approximately the same price but is better insulated \(\boldsymbol{c}\) far warmer aesthetically.


CApt Tires's action



\section*{Own Correspondent}

\section*{JOHANNESBURG. - \\ Committee rep rt on government's reaction to the Viljoen welcomed report on black housing in Soweto was generally though some of that by leaders of commerce and industry - even timon, and others were rejected.}
the proposals.
The general secretary of the South African Council of Churches, Bishop Dismod Tutu, said anything done to remove or reduce the housing backlog was welcome - but the fundmental problem remained political.
A number of the problems in the black commonity were political, for example, the Group Areas Act and a lack of freehold rights.
Mrs Deborah Mabiletsa, a Soweto community leader and an executive member of the Urban Foundation, recommended that existing houses be sold to renidents. She added: "As long as the government is doing things for us and not with us, it will not come to grips with the problem."
- The Political Staff reports that Mr Colin Eglin, Opposition spokesman on community development said the plan showed the government was "moving tentatively" in a more enlightened direction on urban black housing.
The executive director of the Afrikaans Handel-
 which needed further investigation, to a committee under the chairmanship of sinstituut, Mr Fritz Stock enstrom, said there was "no doubt" that the private sector was "ready and willing" to help clear the black
housing backlog - provide ways could be found to ensure that its capital was used profitably.

Sap question of subsidies one
- Sap reports from of the aspects of the one Cape Town that legislation of the aspects of the report is to be introduced giving unacceptable to the govthe National Housingernment, Mr Viljoen said. Commission power the executive director Commission power to of the Urban Foundation, grant loans, following rec- Mr Jan Steyn, last night ommendations by the Vil-wr wan Stein, last night joen Committee. 168000 housing back ment's reaction, which he log, page 8 med "positive".
Govt 'yes' to 5 -yearfre ". Land tenure and the Soweto transferability of title page 8
the deputy Minister of Finance, Mr Dance Steyn. The committee would look at various aspects of he overall plan for the eluding of housing, inhe scheme by both the public and private sectors The and private sectors. The committee would
tics produced by the swift, and called swift implementation of - of Assocom, Mr Raymond Parsons, called for a speedy implementation of the proposals harnessed a total strategy embraced "a broad concept of private initiative".
The director of the Cape Chamber of Industries, Mr Jack Roes, said the enorminty of the housing problem had once again emerged from the static-

\section*{HENRI DE VILLIERS}


Henri de Villiers is MD of the Standard Bank Group which incorporates the Standard Building Society.
FM: What major changes to building societies do you envisage over the next five years?
De Villiers: Because of the political nature of housing, and the societies' ability to play on this when negotiating with Pretoria, I don't foresee any fundamental changes to building societies in the next five years. I believe we will see some tinkering at the fringes but lobbying will effectively stall any major changes. I believe the prevailing situation of an overhoused white population will be maintained.
What changes to the building societies would you like to see?

The underlying problem with our system is that housing loans are subsidised on the gathering side rather than on the loan itself. I think this situation should be reversed so that the loan is directly subsidised. However, a loan subsidy, as has been found in other countries, is no simple matter. Once again the size of the subsidy and to whom it should be given becomes an arbitrary and bureaucratic decision.
Do you see any immediate changes com-
ing out of the Du Plessis commission?
I don't know. But as the building soci-
eties are being in a sort of limbo in anticipation of the commission's report, one must assume that it will report fairly soon even if its recommendations are not accepted by the Minister.
The societies' lending is down to about \(10 \%\) of what it was a year ago. If shortterm rates continue at their current high levels, how will the societies fund home loans?
Ideally the building societies should fund themselves from the retail market because this is steady and relatively cheap money. At present they are borrowing short and lending long. As a protection against sudden adverse interest rate movements they should have a wide spread of deposits with varying maturity dates or alternatively match length of funding to that of loans which may involve turning to the capital market.
How do you see competition with the banks, especially for retail funds, affecting the societies over the next few years?

There seems to me to be little doubt that the banks' shareholders serve as a whip to streamlining their efficiency. Without the prospect of facing shareholders, the societies may have difficulty competing with the banks. However without this "whip," and partly because the societies have used the socio-political nature of the mortgage rate to their advantage, they have established a disproportionately large stake in the finan-
cial framework.
What is the outlook for the mortgage bond rate?
The mortgage rate must go up. With long term Escoms at about \(14 \%\), the minimum mortgage rate should be around \(15 \%\) instead of the current \(12,25 \%\). Those homeowners who can afford the bigger loans should, under present conditions, be paying at least \(16 \%\) instead of 14,25 .

One way around the problem of a higher mortgage rate excluding the lower income brackets from the housing market is to introduce a steeper differential between the upper and lower rates.

But as the bigger borrowers tend also to be influential people, I think a change in this direction is unlikely. Although the mortgage rate may yet go up there will be bureaucratic resistance to a bigger-than-usual increase.
How important do you think black housing will become to the societies over the next few years?
Since the 99-year leasehold came in, blacks have been slow to take up the chance of buying their own homes. The feeling is that the reason for this is a reluctance to invest in the black areas.
So I believe that as long os there are laws which tell people where they must live, home loans to blacks will not be a substantial part of building society business.


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 doubt that the provision of
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\section*{In}





\title{
Booklet tells \(13^{3}\) ) blacks about owning homes
}

Post Reporter A CAMPAIGN to educate blacks in the benefits of home ownership has been launched in black townships throughout South Africa

The campaign has been spearheaded by the publication of a special information booklet - first of its kind by a private sector company - designed to tell blacks everything there is to know about buying a home, or improving the one they already have.

The injection of white business, financial and building knowhow is expected to stimulate the growth of a propertyowning black middle class, says Dr Llewellyn Lewis, marketing man of Everite Ltd, which is distributing 40000 copies of the home ownership booklet through black communities nationhide.

The company has already contributed to several modern house-building projects in black urban
areas, involving limited private participation.
In one of Soweto's showpiece developments, recently completed at Meadowlands, the company acted as project manager and supplied an extensive range of building materials.
The booklet includes instruction on obtaining finance for building, the various forms of home ownership, . investment information, and a useful guide to home improvements and extensions.

Readers are told "Buying or building a home is almost certainly the biggest investment you will make in your life. The pur chase of your own house is a very wise investment you won't find a better investment for your monéy.'

The booklet also quotes official statistics to show that a typical black township house which cost R4 209 to build in 1977 will cost R14 418 in 1985.

\section*{be able to} CAPE TOWN - The Minister of Community Development, Mr Pen Kotze, yesterday announced that the National. Housing Commission was to become a statutory body able to raise its own loans.
Until now the commission has been able to administer only those funds which have been allocated to it by the Treasury for the purpose of State-assisted housing.
Mr Kotze, announcing the new move during the no-confidence debate, emphasised that the commission would be able to raise the loans only with Treasury approval.
Reacting to the statement, Mr Colin Eglin, the PFP's chief spokesman on housing, said the effect of the change would be to enable the public sector to gain access to private funds, but it could not be seen as a full involvement by the private sector.
Private sector involvment should not be limited simply to the provision of funds, but should also deal with assistance in expertise and planning, he said.

Mr Kotze's announcement follows hard on the heels of the Viljoen Commission of Inquiry into private sector involvement in black housing, which recommended a major private-public sector offensive to wipe out the housing backlog.
The main recommendation of the committee - that the Government should subsidise the individual rather than the housing scheme - was referred by the Government to a committee, amid strong objections from Opposition spokesmen.
In his speech yesterday Mr Kotze said he hoped the National Housing Commission would be able to get funds from the private sector for the housing initiative.
However, he rejected claims that there had been a cutback in State financing for housing development, but said that because of external factors it was inevitable that less money could be spent on the actual building of houses.
The general housing situation was vastly improved over seven or eight years ago, Mr Kotze said.



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 Uloss the Government
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The amount of money available for sports sponsorship in SA has risen sharply in the last five years. Trevor Breyer of Datsun agrees that sponsorship played an increasingly important role as SA participation in international sport declined, and TV coverage has also been important.

Datsun's current sports sponsorship budget is RIm.
Winslow is leading a move to found a Sports Sponsors Association of SA. Its first meeting will take place in March to be attended by as many sponsors as possible. "Its objectives are to enable sponsors to act
as. a unit in promotion and to speak with one voice to the media, to government and provincial sports groups," he says. It aims to give advice to sports bodies on how to deal with sponsors, to advise sponsors on what to look for, and to protect sponsors from overzealous sports organisations."
face to face

\section*{bot viljoen}

\section*{(123) FM 5/2/82} Advising on Soweto housing


Beet Viljoen is MD of the SA Permanent Building Society and chairman of the Viljoen Committee, whose report into private sector participation in the provision of housing in Soweto was released by government last week.

What is the most significant aspect of the report?

The acceptance of the fact that the black man will live next door to us in the bigger centres, and that not only does he need a home and shelter but that there must be a housing process. Also, the recognition that the private sector, which includes the black household and black enterepeneur must combine its ffforts with government to initiate a housing process. It is no good just handing out houses when there is a shortage.
What do you think of government's readton to the report?

I'm excited that government has accepted our recommendations in the main and am not concerned that they have decided to re-examine certain aspets. At present a committee under the Deputy Minister of Finance Danio Steyn is investigating the financial implications and some issues are already finalised.
What about the coordinating committee the report recommended to monitor progress?
At present the Steyn committee will carry out that function - the other committee hasn't yet been appointed but soon will be. We don't want too many committees evaluating the same issues.
Why is government stalling on the subsidisation recommendations?
They aren't stalling. The subsidisation issue is extremely complex, and requires further investigation. Presently, subsidies for blacks apply only to rental housing and we recommended subsidising home-ownership and homebuilding. Government accepts the need
for subsidisation but now some people are receiving subsidies who shouldn't be. So it is essential that the Steen committee evolve a subsidisation formula which is just and fair. This is a lengthy process.
If one subsidises prospective homeowners rather than the house, does one run the risk of subsidising inefficiency or the profit of individual developers?
No. The developer will never be subsidised - only the low-income earner, until his income outgrows the need. The report has been drafted to exclude profiteering and the possibility of subsidies passing into the wrong hands.
According to the report, \(R 800 \mathrm{~m}\) is require to solve Soweto's housing crisis. A large portion of this is expected to come from government. How will the recent Treasury cutbacks in the allocadion of money for housing affect this?
It could be said that now we have the report, we have no money. However, it is more important that the report has been written and that government has accepted most of the recommendations. We must now get moving as fast as we can, given the circumstances. As the economy improves, building will speed up.
There has long been a willingness by employers to get involved in housing but the availability of land in Soweto has been a major stumbling block.
Yes, this is true. However, there is land immediately available for 10000 houses - the problem is that the infrastructure has not been developed. Additional land will also be allocated to cater for future growth.
Some people allege that Soweto's hoursing crisis has resulted from government's policy of regarding urban blacks as temporary sojourners. This has not been resolved by the report. Why did you avoid dealing with the freehold issue?
The report did not skid around this because we didn't know how to handle it. Rather, we were looking for immediate solutions. We didn't want to get involved in a lengthy political debate surrounding the granting of full title.
There is a growing feeling that Soweto
is being developed as a political symbol whilst other equally needy areas are being neglected. Is there any possibility of your committee's proposals being inplemented nationally?
Soweto is unique because of its size, proximity to Johannesburg and the scale of its problems, so I think governmont was correct in focusing attention here. If the proposals are found to be workable in Soweto, they can then be extended to other areas with the appropriate modifications. Soweto was never regarded in isolation, but rather as a starting point.
Utility housing companies have been mooted as a vehicle for channeling mrivate sector effort. What will governmont's role in these companies be?
The report merely proposed ways of injecting finance into the housing process. The formation of a utility company was simply one of these measures and is now being investigated by the Steyn committee.
What role can the private sector play now?
Employers can build homes for their employees or existing homes can be improved or extended. Private sector entrepeneurs can undertake developmont themselves. The amended legislation granting whites leasehold rights makes this possible. The private sector can grant loans to government agencies such as administration boards if they don't want to get involved in actual building. Building societies can also make finance available.
The report recommends a range of serviced-site options. If the subsidy recommendations are accepted, will building societies be prepared to grant loans for self-help housing?
A building society dealing with trustfunds and savings must invest these moneys very carefully - even in white areas not all self-build projects are granted loans unless the project's viability is certain. However, there is a possibility that building societies could grant loans for self-help if the criteria for granting loans are revised and projects carefully monitored.


\section*{Mortgage}
rate rise

Property Editor
BUILDING society officials will meet the Minister of Finance, Mr Owen Horwood, in Cape Town tomorrow to ask for an increase in the building mortgage rate. It is expected that a statement on the agreed increases will be made in the afternoon.
Speaking from Worcester, the chairman of the Association of Building Societies, Mr H A Sloet, confirmed that a deputaton from his association wruid meet the Minister tomorrow. He would not disclose what requests would be made to the Minister who must give approval to any rise in mortgage interest rates and in tax-free investment rates.

It is expected that the societies will ask for a \({ }_{1 \frac{1}{2}}\) percent rise in the mortgage rate but will be content to accept threequarters or one percent rise. However, any increase will be matched by increases in deposit rates in an effort by the societies to compete with banks in attracting money.

Warning
Mr Sloet said last Friday that he expected a rise in home loan interest rates, 'in the very near future,' and a matching rise in deposit rates.
He warned that few voculd escape larger monthly repayments on their mrrtgages due not only to the increase in interest zates but by the decision a larger payment of the by the societies to call for capitai debt. -

In other words, bondholders will face a double increase from higher interest rates and larger capital repayments,

INCONSISTENT policies on the status and hoursing of urban blacks have led to black ingecurity and white incrtia, says Ms Pauline Morris.
In "A History of Black Honsing", published by the SA Foundation, Ms Morris has found that black hows. ing problems stemmed ing prom two fundamental from two fundamental
causes, both of which contradicted the goal of any bousing policy and the nat. ural process of urbanisation.
These were:
O the political or ideological framework which determined all major housing policies; 。
(the way authorities viewed low income housing.

\section*{Conflict}

The conflict between ideoloby and natural economic processes led to extremeby inconsistent policies on the status of urban blacks and their housing, Ms Morris said.
Leasehold tights had been promoted, withdrawn or reintroduced. Sources of funds had been unreliable and inconsistent. Sub-economic schemes had been discontinued and then resumed. Provision of faminly housing had been dis-

courage and then promoted.
These inconsistent policies had resulted in:
© greater insecurity and resentiment felt by blacks;
Oconfasion and inertia among officials administering urban black affairs, "leading to authoritarian attitudes, inefficient administration and undue delay"; and vale sector participation participation er, employers, the building industry and financial institutions.
The Inion Government polyfy of regarding urban blacks as temporary sobacks as temporary so-
journers was reverted by journers was rejected by
the Pagan Commission in 1913. However the Nationlists came to power the same year, and directed
all their administrative and housing policies towards reversing the flow of blacks from the urban areas to the homelands. It was part of their policy of separate development that blacks could have no permanent rights in white urban areas.
In 1979 the Riekert Commassion made similar recombmentations to the Pagan Commission: the urban Flack would remain permanently in white areas.
"In little more than 30 years the policies relating to urban blacks had come a full circle, ideology having backed down in the face of economic reality," she says.
"The harm that has resulted, not only in terms of the living conditions but more particularly in the loss of

confiture of the black in the white political system, cannot be measured."
Dealing with the way the att thorities viewed low income housing, Ms Morris said they tended to view the problem purely in terms of providing physital units, rather than as a process which would lead to greater self-sufficienby. This factor had contribute not only to the shortage of housing and to the inability of many fam flies to afford the housing provided, but to the attydude of passivity of many blacks.

\section*{Emphasis}

The emphasis on mass public housing - as opposed to informal settlements and recent self-help schemes - lad meant that individwal and community participation was confined to accepting whatever was provided by the public authority.
Blacks had little say - the advisory hoards fie i bantu councils had neither decision-making powers nor credibility. The community councils have greater powers bunt are subject to the Minister. Many of them lack credibility
"The lack of experience in taking responsibility for and making decisions on housing is stated as one of the problems facing contractors engaged in thousing programmes in Sotveto." said Ms Alorris.

\section*{Homes: AKigis \(12 / 2 / 82 \rightarrow(123)(127\) \({ }^{6}\) wants freehold title}

\section*{Property Editor}

ThF Government could not ask the private sector to invest in black housing if freehold title could not be obtained by the investrr, the president of the Building Industries Federation of South Africa, Mr Leon Glaser said yesterday.
He was commenting on the Viljoen Commission repors which considered the involvement of the private sector in the black housing backlog.
'Firstly it must be clear that the Viljoen report refers specifically to the Soweto housing backlog.

R279-M A YEAR
Secondly the report suggests that the private sentor contributes some P279-m a year for a fiveyear period to help to wipe out that backlog. This represents only half of one percent of the tntal national building programme. These sums are not frightening bust the private sector must be a!lowed to operate in building these houses with some safeguards. \(\qquad\)
'Ways and means should he discussed to allow for this amount of money to be forthoming from the national building prigramme. But the private sector would only coeperate if it were allowed to do so in the normal private sector manner.

\section*{REAL ASSET}
'One of the most important conditions would be the need for freetholid ritle so that the houses huilt would represent a real asset either to the occupier or to the employer.'
Mir Glaser said there chould he some safegyards. The field should rit be opened freely to white entrepreneurs but the way should be made casier for black builders and employers to buaild on a frechold basis. They must be able to construct assets they can sell later.

'You cannot ask the housing units. The cost of private sector investor to huying, sorvicing and move into a black area if develnping the land he cannot get titte to the needed would be about lind, he said. Figoc-million, of which The Viljoen Commis. srme R300-million would sinn recommended that honefully come from the the Government should private sector. But only stirt a five-year pro bearehod rights would be
gramme to luild 55000 granter to these homes. gramme to luild 55000 granter to these homes.
\(\qquad\)
 tion has recommended that the Group Areas Act be repealed, influx control laws be phased out and freehold property rights be given to blacks.
The recommendations are contained in "A history of black housing in SA," writ ten by former Urban Foundation housing consultant Pauline Morris. The publication is part of the SA Foundation's research programme evaluating SA's socio-economic business environment.

Morris traces the development of SA's housing shortages and calls for drastic and far-reaching changes in housing policy. The granting of freehold rights is seen as an important priority. Morris says: "Freehold rights should be granted as an option within the range of present rental and leasehold opportunities" with the eventual aim of converting all leaseholds to freehold.
"The granting of freehold rights," she says, "would overcome the present psychological resistance of many blacks to existing leasehold rights and could simplify the highly complicated registration procedures." Morris told a group of businessmen at the SA Foundation in Johannesburg this week that "the most fundamental problem was government's insistence on blacks being regarded as temporary sojourners. This has affected housing policy, tenure and the attitude of officials and has retarded the provision of housing, particularly the participation of blacks in the provision of their own homes."
Influx-control policy is another major

\section*{- tņđTə}

cause of housing problems, particularly in the peripheral urban setttlements and rural areas. As Morris points out: "The policy only serves to shift the housing problem away from the white urban areas and places greater pressure on peripheral settlements."

Although Morris has not undertaken a major investigation of influx control policy, the documented evidence has led the foundation to call for it to be phased out. Morris suggests that attention should be directed towards urbanisation programmes which should include the allocation of land, the provision of infra-structure and the development of a range of appropriate low-income housing options.

The adoption of more appropriate standards and the provison of greater housing choice is also essential. For example, hous- nOS * ing policies should be adjusted from being supply-orientated (with an emphasis on minimum standards) to being demandorientated with realistic recognition of available resources and ability to pay. A range of housing options, including the upgrading of existing informal settlements, the establishment of site-and-service schemes, and allowing core units as well as if conventional township housing, are essential if realistic solutions are to be found.
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\hline Province & Year & Totu. \({ }^{\prime}\) & White & Colowadu & Asimin & Elucks \\
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\hline & 1980 & 8495 & 5515 & 264.4 & 21 & 315 \\
\hline & \(103 i\) & 955 & 634 & 2855 & 23 & 356 \\
\hline \multirow[t]{4}{*}{Natal} & 1978 & 2659 & 1459 & 0.2 & \(1{ }^{16} 5\) & 3 \\
\hline & 1979 & 2720 & 1382 & 71 & 1262 & 5 \\
\hline & 1980 & 3436 & 1721 & 56 & 1657 & 2 \\
\hline & 1981 & 4665 & 2697 & 60 & 1901 & 7 \\
\hline \multirow[t]{4}{*}{Transvaal} & 1978 & 9673 & 9091 & 166 & 269 & 147 \\
\hline & 1979 & 10642 & 9830 & 213 & 307 & 292 \\
\hline & 1980 & 2230 & 21565 & 166 & 287 & 341 \\
\hline & 1981 & 15024 & 12093 & 202 & 254 & 475 \\
\hline \multirow[t]{4}{*}{Orange Free State.} & \(1978{ }^{\text {c }}\) & 126.5 & 1153 & 20 & - & 92 \\
\hline & 1979 & 1605 & 1344 & 164 & - & 97 \\
\hline & 1980 & 1984 & 1854 & 60 & - & 70 \\
\hline & 1981 & 2187 & 2079 & 28 & - & 80 \\
\hline \multirow[t]{4}{*}{Total: R.S.A.} & 1975 & 20675 & 15991 & 2750 & 1478 & 456 \\
\hline & 1979 & 22115 & 16582 & 3205 & 1649 & 679 \\
\hline & 1980 & 36274 & 30655 & 2926 & 1965 & 728 \\
\hline & 1981 & 29461 & 23215 & 3145 & 2183 & 918 \\
\hline
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Figures for 1981 are provisional.

\title{
SA needs 119670 houses
}

CAPE TIMEC a year


Political Staff
THE government has estimated that 119 6\%0 houses a year -at a cost of R882-million to the public sector - will have to be built every year for 10 years to overcome the housing shortage.

In a statement yesterday, the Department of Community Development said that if houses were constructed at this rate the backlog would be overcome in five years for whites, coloured people and Asians and in 10 years for blacks.
The department said its estimates were based on the private sector building 46000 houses, mostly for whites, every year
It calculated that 38000 houses a year would have o be built for whites, 21700 a year for coloureds, 7970 a year for Asians and 52000 a year for blacks.

\section*{Investment}

Most of the houses for white people - 33300 would be built by the private sector, while the pub lic sector would have to be responsible for most of the housing for the other groups.

To finance a housing programme of this magnitude will take an average annual investment by the ublic sector of approximately R471-million in re spect of whites, coloureds


Dr Andries Treurnicht
and Asians and approxi mately R411-million in resect of blacks - a total amount therefore of R882million."
The statement said the department was actively pursuing ways and means of augmenting the capital of the National Housing Fund and of encouraging greater participation by the private sector.
The magnitude of these targets was underlined in Parliament yesterday when the Minister of Statistics, Dr Andries Treurnicht, said in reply to a nicht, said in reply to a question tabled by \(\mathrm{Mr} \mathrm{Co}-\) in Eglin (PFP, Sea Point) that the private sector had constructed 29461 houses in South Africa in 1981, 16539 fewer than the estimated annual target for reducing the backlog
Opposition speakers called on the government to take urgent steps to increase the number of flats or rent and to give existing tenants more security.
Opposition proposals in-
cluded government purchases or subsidies of xisting flats, incentives to xisting flats, incentives to he private sector to build more flats for the lowerand
groups, and protection for harassed tenants.
The Deputy Minister of Community Development, Mr Pierre Cronje, said many of these suggestions were already under consideration, but promised to refer them all to the advisory committee for housing affairs.
Urging measures to correct the shortfall of lowrental flats, Mr Eglin said tens of thousands of people in city flatlands, many of them old, lonely or ill, lived in a state of inseurity and personal conern.
"The problems of today are going to mushroom into a housing crisis of dramatic proportions within the next couple of years unless the government takes positive and constructive correction measures," he said.
The New Republic Party leader, Mr Vause Raw, said many State officials showed more compassion for the needy and aged than the "heartless disconcern" of some of their superiors.
Dr Treurnicht said the private sector had consucted 918 houses for blacks in 1981, whereas the department estimated that the private sector would have to erect 5200 houses annually.
In its statement, the department said that beween 1976/7 and 1980/1 the department, assisted by ocal authorities, had built 138683 new dwelling units to the value of R1 \(340-\mathrm{mil}-\)
* \(\Rightarrow\) 호 \(\boldsymbol{t}\)

To page 2

lion, while the privatesee tor had provided 146711 . new dwelling units at a cost of R3 946-million
In the five years between April 1976 and March 1981 a total of 285394 dwelling units had been construct-, ed.

This means that about 57000 houses were built each year, less than half the department's estimates for the elimination of the backlog.
It also means that the department spent about R270-million a year com pared with it esti, comestimate of R882-million a year to eliminate the backlog.

\section*{HOUSE OF ASSEMBLY. - The government is to look at a proposal which would enable it, through an enhancement levy on developers, to be given flats in blocks converted to sectional title.}

The suggestion was made yesterday by the Na tionalist MP for Maitland, Mr Kent Durr, during debate on the Housing Amendment Bill. The measure, enabling the National Housing Commission to borrow money, was passed with opposition support.
There was consensus that the additional sources of funds for the National Housing Commission, now able to borrow money or issue debentures, bills or stock, should not mean a decrease in the state allocation of funds for housing.
The Minister of Community Development, Mr Pen Kotze, expressed interest in Mr Durr's proposal but rejected a call from Mr Colin Eglin (PFP Sea Point) for increases in the income levels qualifying for state financial assistance and the amounts of money that could be lent to these people.
Mr Durr noted that in the Cape an enhancement levy was payable on the windfall profit when land values increased by the executive action of rezoning, such as from agricultural to industrial. The levy was up to 50 percent of

\section*{Today's \\ Business}

HOUSE OF ASSEMBLY. - Today's business: Questions. Private members' motions: Mr H H Schwarz (PFP Yeoville) - Economic viability must be basis of policies of deconcentration and decentralization. Mr W H Delport (NP Newton Park) - Thanking government for progress under national housing policy for whites. -Sapa
the enhanced valued and could be paid in endowment plots from the land concerned.
He suggested a similar provision be considered where the value of a block of flats was increased because it changed from letting to sectional title.
The enhancement levy could be paid in the form of endowment flats in the building. This would increase the number of housing units available to the state and prevent people displaced by sectional title sales from having to be moved to a strange or distant neighbourhood.
It would also benefit developers, because conversion of a block to sectional title was often delayed when there were protected tenants in the block. These tenants could then say on in the endowment flats.
Mr Eglin said that, because of the effects of inflation on the middle and lower income groups, the income level qualifying for state assistance should be raised from R360 to R600 a month for single people and from R650 to R1 100 a month for mar ried people.

The present loan maxim mum of R18 900 for a house costing up to R23 000 should be raised to R30 000 for a house costing up to R50000. These moves, he said, would enable more people to qualify for state housing assistance.

This, said Mr Kotze, was exactly what the government did not want. ?
"The more you increase the limits, the more people qualify. We are moving in the other direction: We want people to look less to the state for assistance and more to the private) sector." the provision of housing for the country's

\section*{.ower income groups.}

The move is seen as a direct response to the Viljoen Committee's investigation on how to mobilise private sector finance for the funding of black housing, and the recent call by the Prime Minister at the Good Hope conference in Cape Town for the business community to play a larger role in housing provision employees.

Natal's first housing utility company, Com Housing, was launched in Durban last week by Minister of Community Development Pen Kotze. Others are being plănned for Johannesburg and Port Elizabeth.

The housing utility company concept is not new. The Garden City Utility Company in Cape Town was formed in 1919 and since then has provided roughly 30000 homes to people of all race groups. Four other housing utility companies are currently operating successfully in the western Cape.

Com flousing, the first such company formed outside the Cape, will initially be responsible for providing accommodation for whites, Indians and coloureds earning up to R650/month, and between R650 and R1 \(100 /\) month. Later the company's operations will be expanded to include the provision of housing for blacks.
Like all other housing utility companies it will work on the non-profit principle. All profits generated will be ploughed back into the company for the provision of additional housing units. According to the chair-
man, former National Party senator Hendrik Klopper, the intention is to get the Department of Community Development to assist by providing cheap land and low interest loans. Major employer groups, building societies and financial institutions will also be asked to assist by providing finance.

Although Com Housing has a strong political bias - most of its directors have at least some political connection - Klopper denies that there are any political undertones. He says it was merely a question of assembling people with the right skills and sufficient motivation to set the company in motion. He adds that, later, representatives of the Department of Community Development, the Durban City Council and Indian and coloured communities will be invited onto the board.

Although the expansion of the housing utility company concept as a means of assisting government to come to grips with the growing housing backlog is to be wel"comed, it couldn't have been introduced at a worse time. Government reserves are low and liquidity in the private sector is extremely tight.

However, according to Kotze:" "Legislation has been introduced in Parliament to. give the National Housing Fund statutory power to borrow funds from the private sector both locally and abroad. The market is tight but I'm sure some money will be forthcoming."

 - - \(\qquad\)

\section*{Kotze denies whites face \({ }^{(12)}\) homes \({ }^{3 / / / / s}\) crisis}

THE ASSEMBLY - The Minister of Community Development, Mr Kotze, yesterday rejected Opposition arguments that whites were facing a housing crisis.

Replying to a debate in the Assembly on a private member's motion about national housing policy, Mr Kotze said there was an increasing shortage of white housing in centres such as Pretoria, Johannesburg and Durban.
"But we cannot refer to this as an emergency or crisis," Mr Kotze said:

The situation was not even approaching a crisis and could not be compared to the hou sing situation of other population groups.
Mr Kotze sard it was true that many young people were finding it difficult to buy or rent houses because of high costs.
He appealed to young people to make provision for having a roof over their heads instead of saving their money for \(\mathrm{i}^{\dagger} \mathrm{ems}\) such as television sets and cars.
Young people should also make use of the State-supported housing scheme created for people in their position.

Under that scheme they could save at building societies and obtain certain benefits that would help them get their own homes. Mr Kotze said.
Earlier in the debate the chief Opposition spokessman on housing, Mr Colin Eglin (PFP, Sea Point) sajd that, unless the Govermment stepped in, South Africa would be facing a major crisis in white housing far sooner than people might realise.
Mr Eglin called on the Government 10 take urgent and positive steps to provide adequate housing.

Some of the steps the Government could tale were:
(. To adjust, in money terms, the income limits for assisted housing, and to ensure that people who were in need of assistance were not denied it.

To pay direct rental subsidies to senior citizens who qualified for housing assistance.
(0) To introduce new forms of housing fin ance to assist young couples who wished to buy or build their first home.


It was a born-again presidency for Jimmy Carter. After months of discouraging setbacks, a steady decline in the polls and increasingly open disdain from members of his own party, the President was exuberantly on the move, roving from New Jersey to the Carolinas to the Middle West. Everywhere he went, crowds turned out and cheered him for historic success at the Middle East summit talks at Camp David, and those ringing cheers were backed up by new polls that showed him making dramatic gains in the past week. According to a CBS survey, popular approval of his Administration climbed from \(38 \%\) in June to \(51 \%\) last week, while a Gallup poll rose from \(39 \%\) in August to \(56 \%\). This shift testifies to the mercurial nature of public opinion, at least as measured by the surveys. One triumph can cause a President's rating to soar, one setback can start it plummeting again.
black 123
areas \(\varsigma\). Post \(2.21 / 82\)
CAPE TOWN - Anyone interested in obtaining. leasehold rights to property in black residential areas was free to apply to the relevant administration board, the Deputy Minister of Co-oper'ation, Dr G de V Morrison, said in a statement issued here today.
Dr Morrison pointed out that legislation was passed last year which provided for the acquisition of leasehold rights by \(\because\) persons and organisations other than blacks.
This was done with a view to stimulating housing - deyelopment for blacks and in particular made provision for leasehold rights to be acquired by building societies and their :affiliates; small businesses, development corporations, private developers and employers.
"Conditions applicable" to acquiring such leaseholds have been communicated to the administration boards from which further details are obtaináble," Dr Morrison said.
"The conditions were expressly designed to protect the interests of the leaseholder and to promote the provision of housing.
"Should anyone other than the parties already covered :by the above decision wish to acquire a leasehold for black housing, such person is free to apply to the relevant administration board.
"The administration board will process the application and forward it to the Department of Co-oper'ation and Development.":

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THREE IMPORTANT developments in as many months have underscored a radi－ cal about－face by the Government on the question of the recog． nition of urban black people as permanent city dwellers．But ex－ perts believe the backlog in housing can never be made up and that the harm re sulting from 30 year of neglect is immeas urable．

The latest moves on this front are：the publication of the report of the Viljoen Committee on housing in Soweto：the Government＇s 13－poin plan for black housing in plan for blas and the pub urban areas and the pub lication of a significan book，A History of Blac Housing In South Africa， written by researcher Pauline Morris and pub－ lished by the South Africa Foundation．

\section*{1948－1979}

Miss Morris traces the history of official atti－ udes towards urban blacks from as far back as 1874 and concentrates a great deal of attention on the period between 1948 and 1979 when the Nation－ alist Government devoted itself with evangelical fer－ vour to attempts to re－ verse the flow of blacks from the＇homelands＇to the cities．
While conceding that policy has changed，Mis Morris says the critical housing problems and the lack of confidence felt by many blacks regarding the intentions of the Gov ernment－resulting from

\section*{Govt about－face （质 on blaelk Houssire} A．
past policies and prac tices－call for＇more drastic and far－reaching changes and commit． ments

The author says＇ideolo＇ thes backed down in the face of economic reality＇ but the＇harm that has re－ sulted cannotbe sulted
measured＇
measured．
Commenting on the indings of Miss Morris．a eadinet political scientist and professor of political science at the University of South Africa，Professor Willom Kleynhans，says winem keynnans，says that both physicaly and financially South Anrica will not be able to catch up with the housing back log caused through the ＂ideological madness＂of separate development． The official shortfall in Natal alone is currently estimated at almost 200000 units．
He says the Governmen stalled on black housin because it was convinced that by 1978 the tide would turn＇and blacks would start streaming back to the＇homelands＇．
back to the homelands point
Prof Kleynhans poo out that the change of


\section*{Managing worry}

When thou liest down，thou shalt not be afraid yea，thou shalt lie down，and thy sleep shall be swét．＇－Prov 3v2．
ARE YOU one of those people yho lie awake most of the night worrying？If you are，you will know that there are always plenty of things that can disturb your peace of mind．Money，or lack of it；wondering if your job is secure；unhappy conditions in the home；strained human relationships that cannot he forgotten or ignored；the international situation； loved ones who are taking the wrong road but refuse to be guided by either common sense or experience； these and numerous other factors all contribute in strengthening your worrying habit and adding length to your sleepless nights
It would be foolish to tell you to forget your wor ries，for if you could you would have done so long ago．Experience has shown that desiructive worry responds to certain attitudes that you can create and exercise in your life．Acknowledge that worry and faith in Gud cannot exist together．If you contin－ ually worly your faith must be at a low ebb，but if your faith in the providence of God is alive and vital worry will have ne part in your life．

heart＇has come about at a time when the country is in deep financial trouble． And if commerce and in－ dustry are to take on an increasing share of the housing burden，he main－ tains，this will push up production costs
Miss Morris says the policy of the Union Gov－
ister emphusised that the Government was unable to abandon influx control to abandon initux control and that the pass system gave＂urban banta protec． tion against the infux of
rural Bantu＇． The Government was aware．he declared，that its policy of separate de－ velopment was necessary

\section*{By \\ Patrick Leeman}
ernment up to 1948 of re－ garding urban blacks as temporary inhabitants was rejected by the Fagan Commission in that same year．
The commission decid－ ed that black migration into the towns was a natu－ ral economic phenom enon which could not be reversed and rejected to tal racial segregation as utterly impracticable．
The Nationalist Govern ment of Dr Malan had oth er ideas however As soon er they came to power they firmly declared ur they firks in white areas ban blacks ar we area to be temporary sojourn－ ers without political or social rights in those areas．
In the 1960s leasehold tenure was withdrawn and so was the right of black women to acquire housing．

\section*{Shanty－towns}

Township managers were granted wide powers of eviction and trading rights were restricted． Family housing was dis－ couraged．
Stricter enforcement of influx control led to an in－ crease in shanty－town set－ tlements．Group Areas removals，in addition moved blacks farther and farther away from therr places of work
，Miss Morris quotes a major policy speech deliv－ ered in Parliament on May 20，1960．by a lormer Prime Minister，Dr Hen drik Verwoerd，the ac knowledged architect of separate development．
Dr Verwoerd said provi sion would be mode for the＇necessary connection between urban hacks and ＇broader Bantu authori ties＇and for＇consultation with Commissioners－Gen－ eral to be appointed for the various ethnic groups （Miss Morris draws the no tice of the reader at this point to the intention to point to the blacks with their respective＇home． lands＇）．
lands＇
The
so that the Bantu home－ lands would be able to provide for both their own population and the re turning flow of Bantu

\section*{Recognition}

It was not until the re port of the Riekert Com mission in 1979 ，Miss Morris writes，that there was again a recognition of the permanence of urban the permane had been ac－ knowledged by the Fagan knowledged by the ragan Commission more than 30 years previously．

The introduction of 99 year－leasehold as well as site－and－service and selt－ help schemes was pro－ posed and acted on．

All three of these con－ cepts outlined by the Riekeri Commission have been highighted in the report of the Viljoen Com－ mittee published at the nd of last year and again end of 13 point alan for \(n\) the 13－poin plan for black housing unveled in Cape Town two weeks ago by the Minister of Co－Op－ eratoon and Development Dr Pet İoornhof．

\section*{Major factor}

Miss Morris proposes a gradual repeal of the Group Areas Act so that all South Africans who have achieved reasonable economic positions through personal end eavour and skills would ta able to live where the be able the choice beini choose，the chome primarily determined by ambition，standards of in
come intellectual levels come．intellectual level and life－styles．
She postulates the phasing out of influx con trol．which she deseribes as a major factor inhibit ing the development of blacks and a major cause of housing problems
of housing problems
She says greater pri－ vate－sector contribution should be actively encour－ aged through the issue of clear policy ind prore． dural guidelines and the introduction of tax and other inceritives．
in the systen ammeres pally good about rushing into print to satisfy a bit of conscience．
If she can really see how anjust this system is ta ds thack people how on earth does she square it with her conscience to continue to enjoy the fruits of this system with its unequal distribution o wealth of salaries and of law？Does she really think law：Does she really think blacks are overcome with gratitude at her bit of the
eral tut－tutting over the eral tut－t
situation．

Paradoxical as it may seem，one can almost ac－ cept Douglas D Robert－ son＇s letter with greater case．At least he really does believe that in some does believe have changed areas things her And I sup－ for the better．And i sup pose honesty compels me to admit that in the ma rial realm they have．
My family lived in des perately poor straits in ： Cato Manor shanty maizy years ago．Today the situa

\section*{琶e didn＇t like this}


\section*{Help for housing(23) developmentht urged \\ schemes that will generate a fair}
profit.
"However," Mr Ferrans suggests, "the Government should increase the profitability of such ventures by offering tax rebates or similar incentives to off-set high interest rates. This will encourate developers.
"These incentives can take the form of low-interest loans, reasonable costs for suitable ground, or tax rebates fixed on a sliding scale where the rebate is inversely proportional to the cost of the residential unit.'
Mr Ferrans contends that "doom mongerers" have interfered with the natural process and aggravated the current situation.
"It's ironic that a while ago these prophets of doom were predicting an accommodation glut. Many of us denied these gloomy predictions but the damage was done and many developers in the fields of high-density living projects were scared off.
"The backlash of this is with us now in the form of a desperate shortage of accommodation."

It is a shortage, he predicts, which can only get worse unless institutional developers take aggressive steps to correct the situation.
He believes this would be worth while financially, and good for the economy of the country as a whole, for it would stabilise the future property market.

, 然

In recent years, government has increasingly turned to the private sector for solutions to the country's critical housing crisis. This week, in an unprecedented step, the United Building Society (UBS) announced it will grañt loans for a low-income self-help housing project" initiated by the UTrban Foundation (UF) at Katlehong, near Germiston on the East Rand.
Not only is this the first time a building society has granted loans for a self-help housing project, it also represents a major breakthrough in low-income housing.

An agreement has been drawn up between the UBS and the UF, whereby the UF will run the project and provide bridging finance and management services to the


Katlehong housing team which manages the project. The IRS will provide financial backing. It will be run as a join wenture by a UF housing team, the Fast Rand Actministration Roard, the Satehond Community Gourch and commonity haiirs.




 In onathe shack duellers to entain bumes a forent senty penple live in memard shares at ratholong \(\cdots\) on of ens laremet back tovenchins ... and the noed is pupent. Wr projert vas mitiated a yar ano. fo the fres thereant-a-hat montirs arng farmitios "theictard. Applicatious are now rinond."

Ifir matidy of buy jomene cornors to

 "ibe werak ineome of the recinents is Wont [atherm, but if a pronoction rom oumer is niny carming lopofipm, he is mot oxcluded. He can still build a small hower as long as his monthly payments are ont more than \(25 \%\) of monthly income. The
bond required for the total house is about \(1200 / \mathrm{pm}\) excluding labour (average house costs, including hond repistration, fánd and servers, finance charges and materials).

Gur intention is to set up an intermediary housing anency which links individual houscholds and the informal construction industry to the formal private sector and all its benefits. It will do this by . giving the bencfits of bulk purchase prices, trade discounts and credits which will be passed on as benefits to the participants. We will also be creating jobs in the community."

In addition to the granting of loans, a number of other financial innovations are involved in the scheme. For example, the owner/builder will receive a \(100 \%\) loan, with no bond deposit required, because his labour is seen as constituting a deposit of \(a t_{4}\) least \(40 \%\) of the cost of the house - particularly important for those who have not been able to accumulate savings.
Loans will also take into account the sponse's income plus a percentage of income from informal sector johs done by a houscholder, in addition to the head of household's income.
According to Nel, the UBS is "only concerned about the structural stability of the house and whether the job reaches completion. The finish is the owner's concern. He can upgrade it over time as his income increases. This does not represent a reduction in standards but rather a tempering which will make the standards more suitable to the incomes and priorities of the recipients."

As the housing backlog has grown more serions, housing experts have repeatedly stated that SA's mass housing approach is inappropriate to existing financial resources. This innovation by the UBS and the UF is, therefore, very welcome.

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\section*{DEVELOPERS \\ Durr, MP, that 'endowment' flats should be set aside inggestion by Mr Kent sectional title to accommodate protected tenants.}

Speaking in Parliament These could be set aside
The Government has, percentage For instan pipe
-Housing Amendment Bill of their who, by virtue, however, through procla- percentage. For instance, ine
Mr Kent Durr proposed needed protection.
e that an enhancement levy
e should be paid by develo.
\(e\) pers converting by sectional title bsiaced
- pers converting a rented moved to a strange neigh-
block of flats to sectional bourhood or to a more title. This would be the expensive flat.
3 difference between the He added it. would also would to some extent block.
1. value of the fiats when benefit developers as speed up conversion to a
- rented and when con- often the conversion as sectional. iitle,' said 'Developers should R
verted. block of flats to sectiona a builder. But why not have the option either to
This levy should take title was delayed to sectional extend the idea to encour-
the form of endowment were protected tenants in builders to put up and
flats in that 'block which the block. These tenants of flats for put up bling?
would become the posses- could there
sion of the Government could therefore stay on in as tenants and continue flats.

Developers anxious to developers
Developers and and in return erect; flats builders supported the jiven so many units in suggestion but pointed that block for low in income would worsen out, it faniliies who need protee ing shortagen the grow- ted status.
renting and make the
task of flat-hunters more onerous.
However builders a boost and add: However, they saw Mr and to the rented stock loans
Durrs suggestion as and at the same time 'It is means to override present giving low-income ten- ment's not the Governregulations contained in ants security,' he added. money concern to lend the Section contained in 'Mr Durr's suggestion tor for to the private secAmerdment Bin Stion has merit,' said Mr Geof tor for this type of deve-- Amendment Bill which frey merit.' said Mr Geof- lopment.
prevents a. developer the Cape branch of of' 'Only when the build3 sectional title if flats to Institute of Estate ing of flats becomes a \({ }^{1}\) but one protected' tenant Agents. but one protected tenant This endowment levy terms of return from
in that block. should be calculated on a sents will the developer

Muncicipat Reporter THE Mayor of Cape Town. Mr Kosie van Zyl has taken the lead in getimig. together a high powered delegation consisting of the mayors of Sou'th Africa's major cites for an urgent interliew with the Governnent over the reported shortfall in urgently needed housing funds.

Cape Town, which has a waiting list of 20000 families in need of homes, will be particularly hard hit by the R50 0 -million reduction in Staste expenditure on housing announced in January by the Director General of Community Development, Mr Louis Fouche.

R49.mCUT
te Cape Town's request for R49-million for 1982/8's is, cut substantially, the city's housing programine could come to a standstill.
Mr san Zyl, at the request of the City Coun. cil's Executive, will ask all the mayors of the major cities affected by a housing finance shortfall to jonthim and the chair\(\mathrm{man}_{4}\) of the Divisional Cuncil of the Cape, Mr Louvitjie: Rothman, in seeking an urgent meeting with the Deputy Minister of Finance, Mr Darie Steyn:
In an interview last night Mr van Zyl confirmed that he would be seeking the backing of the wother mayors but added that he did not want. to say anything more tabout the plan at Ihis.stage.
Cape © Town's housing allogation for \(1981 / 82\) has

\section*{More home funds to be sought by mayors}
been cut from R100-mil- City Council, the Divi- new experimental rent system since well before lion to R49-million after sional Council and man- formula to be tabled with- 1980.
the council had already agement committees and in three months.
committed itself to expen- the Minister of Commun-
diture of R69-million.
The council was forced
to borrow the difference
on the open market at
high rates of interest.
Following a meeting
Cape Housing Action appoint a top-level com-
Committee Hing Action appoint a top-level com- authorities had been try- R250 a month income Committee (Cahac), the mittee to investigate a ing for a more equitable bracket

quired for occupation by the personnel of his Deparment as at the latest specified date tor which ingures are available and (b)(i) what was the (aa) address and ( \(b\) b) purchase price of, and (ii) how many flats are there in, each such block;
(2) whether notice was given to the tenants of such flats; if so, uhat was the puriod of notice in each case;
(3) whether all the units are occupied at present; if not. how many units are vacant:
(4) (d) what rental is being patid by the personnel of his Department. and (b) what was the previous rental. for such flats?

The MINISTER OF POSTS AND TELECOMMUNICATIONS:
(1) (a) 20 as at 31 January 1982, and (b) and (4)(b):
(1)(b) \((i)(a a) \quad(1)(b)(i)(b b)\)
(Kilorand)

Payne Court
Marie Street
Marie Street
Brits .......................... 3.40
St Hillier

Sonnevanck
Jan van Riebeeck St
Middelburg, Tyl ............. 125
Majora
Majora
Mostert Street
Nelspruit
Wendover 179
Klipspringer Ave
Newcastle
200
(Kilorand)340

179
,


MUCH has been said about the critical housing shortage but solutions to the problem remain conjecture.
Some advocate timber frame houising and a visit to Australia by 10 South Africans , under The auspices of the South African Lumber Millers. Association has proyided a fairly com"prehenisive study of the method.

The findings of the group's. .three-week istudy tour of Australia Ihave been reported in 'Futúfebuild, a journal put out by the Univerisity of Witwatersrand Depaftment of Building. Four of the team were from the university.
One of the members summed up the tour by writing that South Africa could learn a \({ }^{2}\) lot from Australia: in its" "functional simplicity of construction and management which could go a long way to alleviating our crushing housing shortage."
It is suggested there are some local areas which warrant more inyestigation. These include:
- Kit homes which can be erected by the individual for low income housing. For example, wall panel system could be developed which has a timber framework and is clad externally with timber or some alternative material. The internal face would also be clad with in suitable boarding and the electrical and plumbing services incorporated in the frame. All this' could be produced in \(\cdots\) a controlled factory environment and transported to the site for easy efection;
- Transportable housing is another system which has reached perfection in Australia: Although similar: systems exist locally, they do not compare with the simplicity and cost of the Australian transportable. It is a wholely produced home that. tesembles a conven-

tional brick house, built in a factory and tranisported to the site in one, two or three loads. External cladding material simulates facebrick finish;
- The "insert" is an Australian development by which an extra floor can be added simply by raising the roof and inserting light dry wall panels above the existing sub-structure. Normally, because it is lightweight, the operation does not need any extra foundation for wall reinforcement. This method is particularly suited to areas' where horizontal expansion is difficult due to size of ground -m as in Sowetor and black townships.

Australia is able to produce timber frame brick veneer dwellings at a cost of about R250 a square metre - this in an infrastructure considerably
more costly" than the local one - through efficient management systems.
Standardisation has been haned. Important as a labour saver in any construction field, it is even more notably so in. a system of an industrialised nature like timber frame.

Here Australia has excelled. Workers have familiarised themselves to such an extent with the manufacture of frames that four operators with no qualified skills can produce up to five or six complete house frames in a day.

The report says standardisation is carried through to many other activities and materials and a standard range of specifications in finish is offered.
- Much of the labour, even though employed continuously by one

company, operates on a: sub-contract basis so that income is directly linked to production with sound results.
The construction prom cess itself is simple as the frames are accurate ty pre-manufactured anat the angle-brace: 'tachnique enables them to be quickly and;accuratedy plumbed onsite:
In conclusion -the ret port says these homes can be built a lot faster than conventional South African dwellings \(\rightarrow\) about six weeks is the norm - and coupled with this is the lower component of qualified, labour, about 25 percent of total cost.
The author of the res - port. Di O. Thrower, believes it is in this area that South Africa could benefit because a largeppoportion of local: labour is ideally suited: for the functions associs; ted with frame os sembly,
In Australiathertoz ing emphasis is being placed on the used of computers in planning and production and these -are now being introduced to South Africa. cladding "used" in Australian timber frame housing projects


\section*{booms}

I A factory worth R1,5-million.

Pietersburg City Council last year approved building plans worth R28,5-million. almost twice the value of plans passed in 1980. More than 300 houses for Whites will be built this year while the develop ment of a further 600 ha of industrial sites has been zoned.

More than 70 industrial stands of up to 15 ha are now available with another 60 ha industriai township in the planning stage.

Several housing schemes for Blacks, Coloureds and Indians are underway or being plann. ed.
A survey has revealed that Blacks from Lebowa Venda and Gazankulu spent R150-million in Pietersburg last year.

Botes says he expects a final decision on the development of a R400-million magnetite iron ore plant, 25 km out of Pietersburg, to be made early next year

i U.S.A. and our
: in Wadeville,
e manufacture
; of electronic
c/r Manchester annesburg. Tel.


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Telephones: Day (011) 36-8867/8
"As it is we should be ready to kick off with the project in September this year. We are not trying to compete with builders. To the contrary they will be able to construct houses at least five times faster than they can using conventional methods and thus increase their profits substantially. , of

\section*{Safe}
"As far as fire prevention is concerned the wood used for the frames is specially treated and as sate as any other building method.
"In America one can take a sketch and the dimensions of a house, feed it into a computer
and in a matter of minutes a plan is drawn, the correct cutting angles, amount of materiais needed and the total cost of the project is calculated by computer at the cost of about S10. I cannot see this system coming into South Africa for many years due to resistance from architects.
"A great deal of in terest has been shown in the project especially from builders who are just waiting for the go. ahead from us.

\section*{Plans}
"But it takes a great deal of planning and the purchase and setting up of imported machinery and timber yards for a project of this size.
'At the moment we are concentrating on a massive promotion scheme consisting of seminars and advertis. ing to inform South Africans of the tremen. dous advantages of timber framed housing," says Barrell.

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(031)
37.5687
37.5687
DUABAN
building society movement in South Africa has experienced another net outflow of funds and prospects for improved availability of mortgage bonds remain bleak
Releasing the latest monthly statistics of the Association of Building Societies here yesterday, the president, Mr Hendrik Sloet, said the movement had paid out R26,2 million more than it had taken in during January, the second outflow in eight months and an even larger loss could be expected for February.
The previous net out flow had occurred 15 years ago when a deficit of \(\mathrm{R4}, 9\) million was recorded.
A break-down of the figures showed that investors were still turn-
societies' shares, the societies shares, their funds and the one of which lending on Which lending was based, in favour of their fixed deposits which were more expensive to administer and which paid higher interest, necessitating higher, rates to borrowers Administration costs. had also been hit by the fact that it now took an average eight lenders to provide funds for one loan, compared to a ratio of four to one in the past.
Mr Sloet did not expect home loan interest rates to rise in the near future, but one per cent in crease could be accomodated at a later stage if nexessary.
A gross amount of R2 044 million was advanced in loans frov-

April to last January compared with R2 582 million in the similar period of 1980 , but this was sufficient to allow only 78993 bonds to be granted compared with 155849 in the earlier period.
The average bond in January this year stood at R28 889 compared with R20 339 two years previously.

Mr Sloet said he did not foresee a return to lower interest rates for a long time to come.
Building society officials doubted that. recent adverse economic factors, such as the slide in the gold price and the bond drought, would significantly depress sprop erty prices because of continuing high demand for accommodation and rising costs. - DDC
(123) Hansourd anear leases 0 . 01.358 .
*13. Mrs. H. SUZMAN asked the Minister of Co-operation and Development:
(a) How many persons in Soweto applied for 99-year leases from the inception of the leasehold scheme to 31 December 1981 and (b) how many such applications have been granted:

\section*{\(\dagger\) The DEPUTY MINISTER OF DEVEL} OPMENT AND OF LAND AFFAIRS:
(a) 2484
(b) 1225
(a) What was the total number of houses built in Black townships administered by Administration Boards in each of the latest specified five years for which figures are available, (b) what number of houses are planned for the next five years and (c) what is the housing backlog in respect of such Black townships?

The MINISTER OF CO-OPERATION AND DEVELOPMENT:
(a) Figures in respect of houses built by administration boards from their own funds and loans from the building societies are not readily available. How ever, figures of the number of houses built with funds from the Department of Community Development are as follows:
\begin{tabular}{|c|c|}
\hline 1977-78 & 5284 \\
\hline 1978-79 & 9154 \\
\hline 1979-'80 & 9945 \\
\hline 1980-'81 & 3465 \\
\hline 1.4.1981-31.01.82 & 3932 \\
\hline
\end{tabular}
(b) Planned projects in respect of 14279 housing units have been approved by the National Housing Commission pending the allocation of funds.
(c) Approximately 160000 .

\title{
Yesterday in Parfiament
} Blacks short of
160000 homes

\section*{Parliamentary Correspondent}

THE Government has estimated that there is a backlog of about 160000 houses for black people in South Africa.
But projects have been planned for only 14279 housing units and approved by the National Housing Commission 'pending the allocation of
funds'.
This was disclosed yesterday by the Minister of Co-operation and Devel opment, Dr Piet Koornhof, when he replied to a question which had been tabled in Parliament by Mr Pat Rogers (NRP, King William's Town).
Between March 1, 1977, and January 31 this year, almost five financial years, the administration
boards built 31780 hórs. ing units with funds from the Department of Com: munity Development.
Dr Koornhof said, however, that figures in rospect of houses built. by administration boaxds from their own funds and loans from the building societies are not readily available'.
The lowest figure over the five-year period was in 1980/81 when 3465 houses were built from Department of Community Development funds.
Mr Rogers had asked him for the total number of houses built in black townships by administration boards over the past five years.
Asked what the number of houses that were planned for the next five years, Dr Koornhof replied: 'Planned projects in respect of 14279 housing units have been approved by the National Housing Commiśsion pending the allocation of funds.
Dr Koornhof said the housing backlog in re spect of townships adnitit-
istered by administration
boards was 'approximate-
ly \(160000^{\prime}\).

\section*{Backlog of \(166^{2 \pi} 000\) houses \\ Koornhof \\ Political stàff}

HOUSE OF ASSEMBLY. -The government has estimated that there is a backlog of about 160000 houses for black people in South 'Africa.
But projects have been planned for only 14279 housing \({ }^{+}\)units and approved "by the national housing 'commission "pending the allocation of funds".
This was disclosed yesterday by the Minister of Co-operation and Development, "D'r' \({ }^{\prime}\) Piet Koornhof, when he replied to a question tabled by Mr Pat Rogers (NRP, King William's Town).

Betwe townships administered Between March 1, 1977, by administrationyopard
and January 31 this year, over the last fiye years.
White SA housing housing
fares well

INTERNATIONAL housing statistics show that South Africa is faring a lot better than most countries and certainly a great deal better than its internal and external critics like to believe.

Although South African figures cannot be run par allel to international figures - since the country splits its statistics on racial lines - comparisons, nevertheless, can be drawn.
Housing construction, for example, expressed as a rate per 1000 of the population, varies from a high of 22,8 in Greece to 0 in Malawi
Hence the South African rate of 6,7 for whites is about average for .industrialised countries, says Market Re search Africa, which provides the local figures
In the African area, only Mauritius' comes near the white South African standard with 5,9 , while in Asia both Israel (8) and Singapore (13,9) beat South African whites.
Australians build at the rate of 8,4 and Canadians notch 9,6 . But the US falls behind with 6;4.
South African; whites beat several South American countries,: which are led by Argentina (4,5), with Venezuela and Chile almost tying (3,2 and 3,1).
Only Belgium ties with white South Africa: but Greece: \((22,8)\), Norway ( 9,1\()\) and"France. (7,5) beat this country. Britain limps behind with 4,2 and Germany with 2,4
The fact that Greece is so construction-happy at the moment reflects both its necessity for increased housing and its new-found confidence in the EEC economy.
Coloured and Asian figures

\section*{By Vera Beljakova}
- a high 9,3 per 1000 of population - demonstrate the groups' desire and ability to provide better housing for their members.
The rate of 3 per 1000 for . urban blacks compares favourably with the poorer nations in Africa, Asia and Latin America. This group's construction rate compares with Venezuela \((3,2)\), Chile \((3,1)\), Turkey ( 2,9 , South Korea \((3,1)\) and Tunisia \((3,1)\).
Of the 29 countries canvassed nine countries score less than black South Africans.
White South Africans enjoy 4,5 rooms per dwelling unit, which again compares favourably with international
standards, even though South Africa is beaten by Canada (5,7), New Zealand ( 5,3 ), US (5,1), Belgium (5) and Australia (5).
In this respect all South Africa's blacks fare poorly insofar as they have almost, though not quite, three rooms in each dwelling unit, which brings them into line with poorer African and Asian countries.
White South Africans live at about 0,7 people per room, which is slightly more than the wealthiest countries. Those who enjoy most rooms per person live in Canada, UK and Belgium - countries whose rate is 0,5 persons per room.
Trying with white South Africa are Denmark, France and Greece.

\section*{SUNDAY TIMES, March 141982 \\ Rent deposit \\ TENANTS in rented ac-} commodation \(\div-\) flats, houses and offices flats, losing millions of rands in interest on their deposits.
Gaping holes in the Estate Agent Act - the law which covers most rented accom modation in South accom costs the rented property market and the tenant untold millions alyear
The missing money - so much confusion reigns in the rented property market that no one can say for sure how much is involved - just seems to vanish, say experts.

The confusion in the R1 000-million-a-year. industry is over the payment of interest on deposits for rented accommodation.... rela tively small amounts individ ually, \({ }^{\prime}\) but many millions industry-wide.
Forflats alone, one promi nent poroperty agent esti mates, the sum involved is potentially R3-milion.
That's just for flats . . . the Act also covers the tenants of houses, shops, hotels and other businesses.

\section*{Discretion}

The authorities themselves do not know what sums are involved
Mr:SVan Soelen, manage
of the Estate Agents Board Whichradministers the Estate Agents: Act, admitted: "We areworking in the dark.
We vare not getting the share, peonsider we should be getting, but we don't know or sure:
He said at best the board
uld makea "guestimate".
In terms of the Act, tenants
are entitled to be paid inter est on their deposit when the vacate premises, but only if they have previously made instructions in writing to this effect.
But, say sources in the industry, few tenants know they have this right, and seldom !issue written instructions.
Mr van Soelen says the Estate Agents Board does not know what percentage of tenants recover interest on deposits.
When tenants do not instruct the letting agent that they "want the interest on their money returned to them - and all indications are that few do this - the Act leaves:matters to the discreon of the agent.
He has the choice of retain:
ing the money in a trust ac-


\section*{By KEVIN DAVIE}
count; which accrues no interest, or investing it : it Should the agent choose the latter option and invest the deposit, then half: of the interest must be given to the Statutory Fidelty Fuind which is administer Fund, Estate Agents Board:
But, since the Estate Agents Act of 1976 was pro
mulgated, the fund has not been getting" what the board

> onsiders is due to it.
about \(R 500^{\circ} 000\) has been
says Mr vanisoelen. year \% "We dog not know how b much there should be in th fund, because we haveino statistics on what rent depos-inc He says there are twost sons why the interest reasons why the interestadoes not come into the fund, which's? is desigened to protects the is public should an estate:agentis default.
\(\therefore ध_{i}^{\prime i}\)
In the first case, the agentess is not required to invest the: e deposit, unless instructed the:g by the tenant.

\section*{Gaping}

In the secon loophole allows him gaping.iat ply give the money to the \(x\) the scord, who falls without io scope of the Act.
978 Estate Agents Act \({ }^{4}\) of are entitled to that tenants est at the going be paid intering society rate. There \(y\) rate
dure to is a simple proce est paid en youre you get inter the premises are deposit when "premises are vacated, writing, the instructions \({ }^{\text {pind }}\) writing, and make sure you get acknowledgment of your \(s\) ? etter," says Mr van Soelen sak
In terms of the Act, tenants. \({ }^{n}\) can instruct the agent at ants time that they want at any \(y_{s}\) paid interest on their teposit 1 The tenant is paid interest from the date of notification, no from the date of

\section*{123 Elat 1 tomsand \\ \(\rightarrow / 3 / 8)\) legislation}

Minister of In. H. SCHWARZ asked the ism:

Whether consideration has been given to the introduction of legislation to protect purchasers of interests in fits to protect sharing basis; if not, why flats on a timeis the nature of the prot, not; if so, what COMMERCE AND TOURISM: Yes. Th der
Comme The department of Industries, with interested Tourism in collaboration lating a Property parties is at present formuBill for consideration Time-sharing Control liamentary Session. Thing the 1983 Parprotective measures The most important with the relevant legislation are--
(a) full disclosure of all relevant particulars in respect of a certain scheme;
(b) the safeguarding of monies which are being paid to a scheme by partici-
pants; and
(c) the registration of each participant's specific interest in a scheme. \(\qquad\) of Community Development:
(1) What was the estimated shortage of housing for each population group in each province at the end of 1981;
(2) how many houses were provided for each population group in each province by (a) the State and (b) local authorities in 1978, 1979, 1980 and 1981, respectively;
(3) when is it expected that the shortage will be eliminated in each province?
the MINISTER OF COMMUNITY DEVI:LOPMENT:
1)
\begin{tabular}{|c|c|c|c|}
\hline & 4 hiles & Coloureds & Indians \\
\hline & 11700 & 6500 & 5500 \\
\hline Transvaal & 5000 & 33500 & 2000 \\
\hline Cape Province & 1700 & 2000 & 10500 \\
\hline Natal
Orange Free State & 1600 & 1000 & - \\
\hline - & 20000 & 43000 & 18000 \\
\hline
\end{tabular}

The shortage figures given above are estimates based on available data and projections and are not based on waiting lists which, as the Honourable Member is
aware are not reliable for purposes of determining housing shortages and can at best only reflect the existence of a housing need in a specific area which cannot be satisfied immediately.
\begin{tabular}{|c|c|c|c|c|c|c|}
\hline \multirow[b]{2}{*}{(2)} & \multicolumn{2}{|c|}{Whites} & \multicolumn{2}{|l|}{Coloureds} & \multicolumn{2}{|c|}{Indiuns} \\
\hline & (a) & (b) & (a) & (b) & (a) & (b) \\
\hline Transvaal & & 659 & 262 & 1243 & 265 & 155 \\
\hline 1978 & 830
1551 & 489 & 364 & 2002 & 73 & 233 \\
\hline 1979 & 1551 & 1048 & 6.54 & 683 & 1204 & 141 \\
\hline 1980 & 8.7
114 & 1057
464 & 3.48 & 1379 & 937 & 208 \\
\hline 1981 & 114 & & & & & \\
\hline Cape Province & & & & & 72 & 57 \\
\hline 1978 & 203 & 13.34 & 40
109 & 16788
10607 & 72 & 172 \\
\hline 1979 & 921 & 8819 & 112 & 10282 & 27 & 31 \\
\hline 1980 & 921 & 298 & 851 & 7949 & - & 123 \\
\hline 1981 & 465 & 2 & & & & \\
\hline
\end{tabular}

URBAN BLACB FREEHOLD

\section*{ \\ whole. And where was there ever a middle}

There are indications that freehold property rights for blacks are being seriously considered by government. At the weekend, \(P \mathrm{M}\) PW Botha said on television that black urbanisation must be accepted as a reality.

It's been said before. But with the Treurnicht faction out of the party, expectations now will surely be that the NP is ready and willing to move fast towards affirming that
urban blacks have to live and work in prescribed areas.

How far can the new legislation be expected to go in furthering - as their titles suggest - black local autonomy, community development, orderly urbanisation and settlement?

At this stage, they do not contain provisions for urban black freehold, according to Dr George Morrison, Deputy Minister of Cooperation and Development. However, Mor rison, through his secretary, told the FMI that the Bills are to be examined by a select committee of Parliament. He did not exclude the possibility of freehold rights being introduced at that stage.
In fact, in a surprise move on Monday, it was decided to refer the Bills to the Parlia mentary Select Committee on the Constitution (SCC) instead of to an ad hoc select committee, as initially proposed.
The move is unprecedented. No Bills concerning blacks have ever been considered by the SCC.
The PFP opposition quickly interpreted this as a possible move to consider blacks in a constitutional power-sharing dispensation. This seems unrealistic. With the battle for the Transvaal still on, it is highly unlike. ly that PW Botha could move that fast.
The possibility of freehold rights being considered by the SCC is less distant
It could also be significant that a private member's motion, introduced last week by Albert Nothnagel of Innesdal - considered an NP ierligte - supported government's commitment to free enterprise in these terms: " 99 -year leasehold is in my opinion a step on the road to full property ownershin rights for blacks.

In the context of this week's developments over Koornhof's Bills, this could have been far more than an individual opinion. However, Nothnagel would not elaborate to the FM.

Mpiyakhe Kumalo, a member of the Groskopff committee which considered the retracted Koornhof Bills, is positive that government accepts 99 -year leasehold as only "a step on the road" to frechold. He adds: "It's a politically charged issue. But I believe. that though the government wants to keep a low profile, they want to move toward black freehold rights - if it can be done in a way that doesn't scare whites."
Black freehold does not demand the abolition of the Group Areas Act Group Areas Act,
reality.
In fact, the only impediment against freehold for blacks is ideological - a sort of drag from the past. In the wake of the Riekert Report, government spokesmen have indicated they would like to see the emergence of a stable black middle class.

History shows that middle classes are formed in relation to the economy as a
scare rightwing whites. But the pace of black urbanisation is such that black township areas will probably double in size by the end of the century. It would really frighten most whites if that mass of population felt it had no real stake in stability.
Government recognises this. That is what the 99 -year leasehold scheme is all about. Unfortunately, it has not come up to expectations.

Since 1978, when it was introduced. a minuscule total of 1727 such leases have been registered in the whole of SA. Of these, 1439 were in Soweto, which has received the bulk of the private sector's investment in black housing.

According to Tim Hart, executive director of the Association of Building Societies, credit of approximately R15m has been advanced for 99 -year leasehold. He points out that the bulk of this has been for \(80 \%-90 \%\) loans to build houses in the R20000-plus range.

Most blacks cannot afford to build on this basis and the majority of those who have

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\(\qquad\)
class, in the Western sense, that did not have freehold?

Minister of Co-operation and Development Piet Koornhof has introduced the first of his rewritten three Bills on urban blacks. These are the "new deal" Bills, previously withdrawn largely because they wrote out the cherished Section 10 rights that legal
done so have hat comployers assmane Again, becaust of the expernse and complexity of the process of registering leases there are 29 steps .- many householders with Section 10 rights have chosen the "right of occupancy" system.
As it stands, this means that the right to rent a house can be bequeathed or sold by participants in the scheme. This arose out of the 30 -year leasehold system suspended in 1968. but later restored.

Hart argues that the small number of \(99-\) year leaseholds registered can be put down to initial delays in getting areas surveyed and serviced and the limited availability of land for building. But he feels that the rate of registration is escalating: "In the next 12 months we'll probably see as many leases taken out as there have been over the last four years." For financing purposes, 99 -year leasehold is as good as freehold, according to Hart.

Not all see it that way. Pauline Morris recently brought out an authoritative study of black housing under the auspices of the SA Foundation. She noted that while 99 -year leaschold has provided greater security and the opportunity for blacks to acquire building society loan finance, "the absence of freehold tenure, an active property market and the limited provision of commercial sites means that black urban areas have a very restricted conomic or tax base. Land has no relative value in these areas, which means that land zoned for any one use has a uniform and relatively low value."

Soweto runs at a deficit of over R0,5m/month and currently its main revenue source is liquor. Scrvices are visibly deteriorating. If townships are to become viable, freehold land will be an important contributor to healthy financing. Not only would rateable property help solve the deficit problem, but freehold would open up sources of foreign finance for township development.

In fact, foreign lenders would almost cer-
tainly be more willing than at present to lend to these areas if they were perceived as stable.

Opening up freehold will not solve the enormous black housing barklog that is growing by the day. In the area of low cost housing, government will have to shoulder much of the burden for the foreseeable future. But to the private sector and to urban blacks. freehold
F. would be a signal hat reform is happening.





THE Government is working on a far-reaching scheme to sell every house now standing in Soweto at "give away" prices.

At the same time, the building of an entirely new black city in the Johannesburg area - to be financed Jointly by the Government and private sector - is under urgent consideration.

The moves are the result of the Viljoen Report, commissioned by the Government and drawn up by Mr Boet Viljoen, managing director of the Permanent Building Socl ety, and a committee of experts.

Mr Viljoen told the Johannesburg Chamber of Com merce this week that Mr Danie Steyn, Deputy Minister of Co-operation and Develop ment, was "at this moment" calculating acceptable prices for the existing houses in Soweto.
""They must have cost very little to build 30 years ago and they should go at give away prices now," Mr Viljoen said.
"All the homes in Soweto should be sold to blacks.

45 new homes would have to be completed by sunset every day for the next five years to catch up with the backlog.
To speed up building, new methods of construction were already under consideration... such as the method of building glass fibre houses, as in Taiwan.
He said that the private sector would have to be brought into the housing process.
"There is no intention that the private sector should take over the Government's role.
"While the private sector can help in financing housing (from pension funds, property development schemes, and other sources) the Government must subsidise in some form the housing requirement of people at the lower end of the income groups.


MR BOET VILJOEN Soll ali homes

He said that he was meeting Dr Piet Koornhof, the Minister of Co-0peration and Development, on April 1 to discuss ways of establishing estate agencies in Soweto.
"As far as we.are concerned, black estate agents have to be there and we are working through the Eistate Agents Board to achieve that," Mr Viljoen said.
He said that a scheme to finance black housing through housing bonds identical to the Defence Bonds had been rejected by the Treasury because it would appear to blacks to be a form of discrimination.

Planto finance
AN alternative method of financing black homeownership under the 99 . year lease scheme has been circulated to the Johanneshurg Chamber of Commerce by home developer Mr Mark Guthrie.

He has proposed that a revolving fund of R200-million made up from money from the South African Trust Fund and the private sector, should be established to lay down the infrastructure for largescale developments.
In bis memorandum to chamber members, he sald under thils scheme the black home owner would pay back the cost of ingtalling the in frasructure at a rate of \(\mathbf{R 6}\) a month over 30 years - as opposed to the present rate of about R30 a month.

\section*{Only way}

The State's contribution would be to subsidise the in. terest payable on private sector investment.
"Once thls fund Is set up, developers could tender for the construction of infrastructure in any new township and apply for finance from the revolving fund if granted the contract," Mr Gathrie wrote.
"The whole Idea of this ap. proach to infrastructure planning is to keep the costs of home ownership within the reach of average black familles.

\section*{black} housing

He said private enterprlse
should be prevalled on to: 2 Guarantee the deposits on houses for their black workers.
- Support the revolving fund with money from their pension funds.
© Help with the setting up and taitial promotion of the fund.
"Control of the fund would be vested In a central authority with representation from black community councils."

In a background memorandum Mr Guthrie wrote:
"A way must be found to fund housing tnfrastructure which now runs at between R4 000 and R5 000 a stand. To repay thls amount alone a black has to earn between R160 and R200 a month according to building society regulations.

Houses whtch the average black man can afford must be available for between R10 000 and R20 000.
"The only way to achieve dwellings at this price and keep costs down is to find out from large bullding contractors the optimum number of houses they need to bulld in any one area to give the most efficient cost per unit."

\section*{Proper city}
"Lo we can sell Soweto it whi het Sblacks become homeownerssand relleve the State of the upkeep of homes In Soweto: "
To faclitate the rapid transfer of houses to private ownership the Goverment should sweep away strict sur: veying regulations and acceptaerial surveys of Soweto Instead of costly and lengthy ground surveys.
Mr Viljoen said hib committee had been considering nothing less than building a new city from scratch:
A city with a character must be built It must not be seen to be a temporary thing but aproper clty, he said. As lndication of the urgen cy with which the Government Was treating the black houslog ls sue he sald that his report, compled byta working committee of ex perts-had been completed in two monthe and that the Government hadalready plemented some of the recommendations

\section*{Mode}

For example, yas now possilble by law for whites to buy homes In Soweto under the 30 and 99 year leaseholds.
\(\rightarrow\) Thus banks could now hy a manager's house, which could be transferred to his successor if :he was transferred
The Housing Fund had also been given permission, for the first time; to borrow from the private sector, he satd.

Mr Viljoen said that his committee had consldered the housing crisis In Soweto as a model which could be applied anywhere in the country,

He saild there were 1 -mil Hon people living 10 to a house in Soweto \(: \therefore\) and that

















 SCC was less distant dispensation committee of Parliament


 Bills on urban blacks. Koors of had blacks.









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 freehold tenure, an active property market and the limited
 SA Foundation noted that while 99-year leasehold had
 as "Net all see that way" the article said
 limited availability of land for building.





Consumer Reporter NEWS ,ithat, Government spending 'an housing ania received in local government and trade union circles.
But industrialists warn that although the measures taken in the Budget are necessary, they will hamper growth.
Their effects on the provision of more jobs would have to be carefully watched.
The
industrialists expect consumer spending to fall as people feel the effects of higher income tax and general sales tax and think this could trig. ger off demands for more pay.
The general feeling about the Budget. however, seemed to be out of relief that it was not as

Mr Jack Roos, director muney allocated to the spending on housing and onr ack Roos, director money allocated to the creased has been warmly lindustries, said: 'The whid be increased by 28
bad as many
bad as many
people feared. general feeling in indus- percent from R258-miltry is that the Minister percent R330-million. had very little option.

\section*{Problems}

There are things in the Budget we don't bike but detail until they Budget we don't like but knew how much of this when you think of the would be available to the tremendous problems the ecity council to provide Minister has, he has done more housing.
as well as he could.'
Mr John Barry, director of operations for Pick 'n Pay in the Eastern and Western Cape, said that in spite of the rise in company tax - which would not affect the man in the street - he thought
budget.
\(\qquad\)
Heugh, Town
Cape
Town,

\section*{'Thrilled'}

Mr D V L Moore treasurer of the Divisinnal Council of the Cape, said he was 'naturailly very thrilled' to hear that more money would e available for housing.
He said the council which had been forced to cut back on some schemes
tor lack of funds - was still waiting to hear its final allocation.
PIr Norman Daniels. deputy chairman of the Trade Union Council of South Africa (Tucsa) in the Western Cape, said: 'I welcome the news that mure money will be spent on housing and education. for they are both very - important items.

\section*{Backlog}
st There is certainly a re barklog in the provision ks af housing throughout the re country and we can do with all the held we can.'

But. Mr Daniels said. wnild he changed.

A statement by the economic affairs committee of the Cape Chamber of Industries sald the Minister's efforts to restrain State expenditure were to be commended as well as the priority he had given to education and the country's manpower needs.

However, taking into account the additional company tax, rall and freight tariff increases. the rise in fual costs and high interest rates, industrialists were bound to feel a cost squeeze and cash flow problems.

\section*{Bailf for}

\section*{builiders \\ HROU}


Property Editor
THE bail of tax concessions announced it the Budget is not likely to encourage developers to build flats for letting.

The two percent a year depreciation allowance is an important psychologi. cal breakthrough, but it is not much of an incentive, says Mr Don Kennedy. executive director of the South African Pro. perty Owners' Association.

The entire concession was negated by the developer having to pay back all his tax concessions when he sold the building. said Mr Geoffrey Seeff, chairman of the Cape branch of the Institute of Estate Agents.
He calculated the concession could mean that small, two-bedroom flats in a new block could be let at R300 a month each and give the developer an after-tax return of 8.8 percent in the first year 7,1 percent in the second year and 5,7 percent in the third year.

\section*{NEGATIVE}
'He could get a better return for his money by making a risk-free investment in a building ;society.'

Some developers, how. ever, might be prepared to accept a negative return on their property for the sake of appreciation.

The concession was not enough, said Professor W Kilian, head of the department of building science at the University , of Cape Town.
'It is a step in the right direction but developers don't trust the Government and fear rent control might come back if flat rents remained high because of high building costs.'

\section*{Property men mildly pleased \\  \\ JOHANNESBURG. - Property experts have cautious} by welcomed Mr Horwood's concessions to developers but they feel he has not gone far enough.
The minister - in an attempt to encourage the annual of rental accommodation - has proposed an annual depreciation of two percent for all new hours. ing projects of not less than five family housing units. An initial 10 percent of the cost of a project is also allowed as a deduction from income in the year in which first project is completed and the accommodation is first let to tenants.
Mr Don Kennedy, executive director of the Property timur Association. (Sapoa,. described the moves as "The two but noted they had limitations
The two percent depreciation is an important peschological breakthrough but is not enough to be a real cent would have sade. My organisation feels four per
"The 10 have had the necessary effect
"The 10 percent allowance will be a help in solving some cash flow problems and is welcomed.
He described the restraint under which the develop er would have to pay back the allowance if the housing project is sold as "fair"
Mr Peter Rautenbach, director of the Master Build ers' Association in Natal, said the concession to rental developers was long overdue But he wondered why the Minister had decided to exclude developments of less than five units which would prove disappointing to small developers
Mr Bruce Forssman, financial director of estate agents RM S Syfrets, said of the concessions: "It's a start. The important fact is the acceptance of the need or tax concessions which can become better in the future. It is important, too, that the principle has been agreed as it has been turned aside in the past."


\section*{High likely \\ }

\section*{Municipal Reporter}

TAX roncessions to "stım ulate" the construction of rented accommodation meant virtually nothing in the light of current high interest building costs and expected rentals. property developers and architects said yesterday

At firs: glance, howes er. the concessions were given as a boost for the development of murh. needed flats and, at such were described as "a step in the right direction and "a positive factor"

But the verdict in view of the present econom:" situation was: "Not nearl! far-reaching tnough And the one thing which developers did not expect to happen was a rush to build flats and houses for rent.

In initial reaction to the Budget announcement of tax concessions to property developers in a bid to alleviate the rented housing shortage. local prop-
erty expert downcast.
The concessions to investors planming to erect housing accommodation for rent included a 10 percent tax deductior on the total cosi of a pr. "...' in the year of ins reas: \(\cdot\) :ion. and an annual (xeprec) ation allowarice of two percent dat presen: onls applicable to nex industrial buildings was ex. tended to all new housing projects offering not less than five family units. from April 1

These allowances fall away if the project is sold outright or through sectional title.
Mr Owen Horwood. the Finance Minister. said he was confident that the concessions would stimu late the provision of rental accommodation and would assist investors materially with therr cash flow problems and return on investment
He estimated that the loss of revenue which the
concessions would entail in 1982/83 would be less than Rlmillion but that it could amount to about R500 000 for each R10 mil. lion invested in such pro. ects in a vear
Spokesmen. who innluded the City Engineer Mr Jan Brand, agreed yester das that there would be nu marked swing to the building of flats.
Kental accommodation is at a premium in South Africa, with nothing new being buill. The present accommodation is bein whittled away by the more financially attrac tive sectional title sale of units.
An architect. city coun cillor and former mavor of Cape Town, Mr Louis Kreiner, said the price of money was too high for any effect. "If the interest rates were around 12 percent - instead of 16 percent upwards if you can get the money - then it would have been tremendous."

\section*{Beyond reach}

He said the tax concessions "seemed like nothing".

Even if more rented accommodation were built, rentals would still not be within reach of the man-in-the-street. A minimum rental of R500 a month for a small flat would have to be levied.
"Even if the land was given free to a developer, he still could not make it pay.'
Another architect. Mr Douglas Roberts, said that coupled with the high interest rates was the fact that the building cost index had been running above inflation in recent years.

\section*{'Inducement'}

At present, developers simply could not build to rent. This would only happen if the price of money became more favourable.
Mr Revel Fox said only "a massive inducement" would result in new rental accommodation. While acknowledging the shortage, especially in the central City area, he said the main problem was low-income housing with which the private sector could not easily cope. -
"However, the stated policy of home-ownership should not be lost sight of."

\section*{Property Editor TIMBER-FRAME housing could be part of the solution to the country's hous-} ing problems, says Mr Mark House, an industrial building consultant.
Writung in the new issue of Wood Southern Africa, Mr House says it is estimated that 8,5 million housing units will have to be built during the period 1980 to 2020.
'If one adds to this the fact that South Africa is already facing shortages in machinery, money, manpower and materials then the future looks bleak indeed.

He says that timberframe housing offers the following advantages:
[ a 25 to 50 percent reduction in construction time:
\(\square\) it makes use of a replenishable resource -
timber;
\(\square\) it lends itself to a greater degree of prefabrication;
[] it requires fewer manhours per square metre. especially skilled manhours;
\(\square\) it can reduce costs by approximately 15 percent depending on the degree of prefabrication, choice of materials and the expertise of the builder.

Naturallythe poterntial homeowner is interested in the reduced cost, but the real advantage of the timber-frame housing for the builder is in the reduction in labour content and shortened construction time.
Briefly, an increase in annual production equivalent to the time-saving is achieved ( 25 to 50 percent) with no change in office staff.
'An improved cash how follows - poor cash flow puts more builders out of business than any other single factor.
'There is also a reduc. tion in the skilled labour content per house and there is a reduction in the overhead content per house,' says the article
'Other advntages are found on site. Roof erection and covering is much faster which allows the various trades to move on site earlier and more work can be started earlier and under cover. Almost all trades can work simultaneously, reducing the planner's nightmare of delay.
'Lock up and hand-over stages occur much earlier which means less theft and earlier occupation.'
Advantages to the home-owner include:

\title{
housing problem
}
\(\square\) Timber-frame houses, built by experienced contractors, cost less yet there is no tradeoff of quality;
\(\square\) internal walls may be repositioned quickly and easily with little experience;
\(\square\) it lends itself to additions and alterations; \(\square\) it performs better on unstable soil conditions;
\(\square\) the houses are better suited to the ownerbuilder.
Timber frame housing is, in fact, a conventional form of housing, says the article.
'After all, most of the world could not possibly have been wrong all the time. Approximately 90 percent of the housing in the United States, Australia, New Zealand and Canada is timber-framed
and it is an accepted and time-honoured method of construction in most other countries.
'It is interesting to note that these countries are among the most highly developed and wealthiest nations in the world
'One would be reckless to ignore timber-frame housing. To a builder it means more efficient use of men, materials. money and machinery; to the merchant it means greater timber sales and service; to the potential homeowner it means more value for money and ownership within easier reach and to a public body it offers a good part of the solution to the present and future housing crisis.'


\title{
Hansand Q.61. 526 99-sear leasehold scheme 31/3/82
}
*18. Mr. P. R. C. ROGERS arked the Minister of Co-rperation and Development:
(a) How many plots have been made availahle in the Repuhlic with a view to the 99 -year leasehold scheme since its inception and (h) how many appli cations for leasehold registration are pending to date?
†The MINJSTER OF CO-OPFRATION AND DEVEIOPMENT:
(a) 182372 .
(b) In addition to the 1770 final registrations 710 provisional registrations have been approved up to 28 Feb-
ruary 1982 .

Information in regard to the numher of applications pending is not readily a ailable but in Soweto for instance 2484 persons applied for 99 year leasehold to 31 Decemher 1481 while 1225 applications hase heen approved.
 Civil service home scheme: to be 'open'

\section*{Mall Reporter}

THE home interest subsidy scheme for civil servants has been extended to married officials of all races, following an announcement yesterday by Dr P S Rautenbach. the chairman of the Commission for Administration.
Unmarried officials, who until now had been excluded from the scheme - allowing for the subsidy of interests on home loans of up to R40 000 \(\rightarrow\) would in future be allowed to participate in the scheme under the existing conditions.
The move was welcomed by the Opposition spokesman on finance. Mr Harry Schwarz, who satd any move on a non-discriminatory basis would be welcomed by the Progressive Federal Party.
However, he said it had to be borne in mind that the Commission of Enquiry into fringe benefits was still investigating home subsidy schemes and that one had to wait to see what their findings were.
Subject....
(to be c

A spokesman for the commission of administration said that if the commission into fringe recommended
that fringe benefits should be taxed, the housing subsidy would also be affected by it.
The statement said that the loan limit would not be increased at present but that it would be revised at more regular intervals than at present.
Dr Rautenbach said yesterday that the measure had been taken because it had become apparent that there. was a great need for housing loans among unmarried civil Servants - especially_ in. Pretoria.

He conceded that it formed part of a drive to stem the tide of resignations from the civil service and said: "We. ." would like to have a stabis? lised work force in the civil service."
Commenting on this statement. Mr Schwarz said homert subsidies did not represent. : the core of the problem of the staff drain in the cavil service.
"One move will not solve the whole problem." Mr ichwarz sard
The president of the Public service association Drcolln camerns, andi not be reached for comment.

Paper No
(to be copied from the heading on the Examination Paper)

\section*{NOTE CAREFULLY}
1. Enter at the top of each page and in column (1) of the block on this cover the number of the question you are answering.
2. Blue or black ink must be used for written answers. The use of a ball point pen is acceptable. Red or green ink may be used only for underlining, emphasis or for diagrams, for which pencil may also be used.
3. Names must be printed on each separate sheet (e.g. graph paper) where sheets additional to examination book (s) are used.

\section*{WARNING}
1. No books, notes, pieces of paper or other material may be brought into the examination room unless candidates are so instructed.
2. Candidates are not to communicate with other candidates or with any person except the invigilator.
3. No part of an answer book is to be torn out.
4. All answer books must be handed to the commissioner or to an invigilator before leaving the examination.

Any dishonesty will render the candidate liable to disqualification and to possible exclusion from the University
Unmarried also
to get public
service subsidy \({ }^{201(15)}\)

Argus Corresjondent JOHANNESBURG．－Pub lic servants＇．hope the extension of their main perk－a Mefty housing subsidy：－to unmariied officialls is the first step in a complete overhaul of the subsidy system． The chairman of the Commission for Adminis ration： F Dr Piet Rauten－ bach，announced yester－ day that unmarried offi－ ciats would nōi also beinefit from the scheme．
Preyiously，only mar
red offictils who owned houses or flats réceived the State subsidy．
Neither the old scheme
nor the new extension disctiminates on the
grounds of race and all fit to unmartied peopteas permanent officials of the the first step in improv－ central Government，sta－ing the subsidy tutory boards and the This subsidy prory boards and the This subsidy was at provincial administrations present available only to will benefit equally from people who bought houses the scheme．
The subsidy applies only to bonds of up to commission to extend this ony 00 bonds of up to commission to extend this
R40 000 and this had not to public servants who been revised．
In terms of the subsidy． public servants in lower pubic servant in lower negotiations to raise the pay notches pay only R40 000 subsidy ceiling in three percent interest on view of higher property their bonds，whatever the prices and rising interest uling interest rate，rates．

Mr Landmari welcomed pay four percent．sales the latest contcession as a Mr \(R\) IH Landman，step in the right difec－ general manager of the tion． Public Servants＇Associa－However，comáratively tion，said the PSA saw few unmarried people the extension of the bene bought property，he said．In

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\section*{SF}

\section*{Housing loan shorinhatch conllitilues (t) 123 \\ EAST LONDON - The decentralisation incentive: \\ deed of site transaction allowing tor transfer to be}
announced yesterday include subsidies on build ing society loans for housing of employees But building societies continue to be short of money 10 lend.

The chairman of the local branch of the Associa Lion of Building Societies, Mr Martin Milburn-Pyle says the societies simply do not have the flow of money. At present they are normally able to lend money only if there is a reciprocal investment.

He said people buying houses are resorting to
taken 12 month ahead, ic que time for funds to accumulate and to build up a bigger deposit so as to take a smaller loan
Mr Milburn-Pyle points out that a man seeking a loan of \(R 25000\) needs an income of some R1 300 a month to qualify in terms of building society rules
He does not see any shoriterm answer to the shortage of loan funds, or any prospect of relief inside of six months from the present extremely tight position. - DDR

\section*{}

*2. Mr. P. R. C. ROGERS asked the Minister of Co-operation and Development:
(1) Whether any delay has been experiinced in regard to (a) transfer of land to Administration Boards, and (b) survery of plots, with a view to the 99 year leasehold scheme; if so,
(2) whether such delay is being caused by administrative procedures; if so, what administrative procedures?
The DEPUTY MINISTER OF COOPERATION:
(1) (a) Yes, in certain instances, but the delay is not connected with the 99 -year leasehold scheme.
(b) No delay other than that caused by a lack of sufficient funds.
(2) No.

\section*{99-year leasehold scheme}
*4. Mr. P. R. C. ROGERS asked the Minister of Co-operation and Development:

Whether any land has been made available by local authorities for transfer to Administration Boards since the 99 -year leasehold scheme commenced; if so, what area of land?
The DEPUTY MINISTER OF COOPERATION:

No land has been made available by local authorities for transfer to Adminisration Boards specifically for the 99 -year leasehold scheme.


A BLACK housewife stands in the garden of her house in a black township. It is estimated that in the next 20 years 3350000 houses will have to be built for blacks in


DURING the period 1981 coloured housing \(R 253-\mathrm{m}\) respectively towards their the coloured, Asian and to 2000 it is estimated and Asian housing \(R 93-\mathrm{m}\). housing needs during the black sectors Asian and hat require 4860000 housing will be in the order of The majority of public the Government will units with the racial R23,32-billion during this sector funds for housing the Government will breakdown estimates of decade with an average of will be spent on black to finance the housing 840000 for whites, R2 \(339-\mathrm{m}\) a year. housing where R 617 m a educational and medical 510000 for coloured 'Due to the natural year is estimated to be needs is to increase the people, 160000 for Asians population growth, hous- required during the pre- taxation on the small proand 3350000 for blacks, ing requirements during sent decade.
ccording the journal the decade \(1991-2000\) The Property Economist
After taking into deration the into consideration the estimated construction activities. estimated to total R177-m Dacklog of 500000 homes current 1981 prices, the white housing is estim itt is estimated that the white housing units will ated at R175-m a year and required dhousing units require R1 350-million a Asian housing at R51. required during the next ona up be 5361000 , made up of 840000 hous- quirement to R1053-mil- funds required during the ing units for whites, lion a year, coloured present decade will be in 035000 for coloureds, housing to R308-million the region of R10-billion 190000 for Asians and and Asian housing to an average of R1020-m a writes the Property Esco R120-million, 'Total funds required year at current 1981 writes the Property ELCOnomist
The finaricing of the construction of \(5,36-\mathrm{mil}\) lion housing units has to
come initially from the private sector from the private sector directly and indirectly channelled to the public sector via taxation and other form
of Government revenue.
The financing implications are formidable and astim taking the following estimated unit costs (at deration it will be consi deration, it will be seen that an average of R2,56billion will have to be provided annually over the next twe
"The estimated housing 'The estimated housing cost per unit at 1981 prices for white housing R13 300, for for Asians peonle R11000 and for blacks R5 600.

During the period 1981 ments in annual require in the coloured and white housing R 1170 m Asian private sectors will black housing \(R 823-\mathrm{m}, \mathrm{R} 76 \mathrm{~m}\) and \(R 42-\mathrm{m}\) a year
portion of the country to the Government's in come through taxation
"The authorities will be walking a fine line in attempting to provide the necessary finance for jects whilal building prothe private ensuring that thues its erower con nues its growth momen .
This appears to be unlikely if it has to shoulder additional tax burdens, thereby reducing the profit ratios of the private sector.

The viable options to inancing the two and a half fold Government increase in residential expenditure required, in clude inducing financia institutions to contribute a ratio of their asset towards coloured, Asian and black housing needs the creation of a fund similar to that of bonus bonds, for attracting sav ings into coloured, Asian and black housing fund and the attracting of foreign investment capital into the housing marke by generous tax concessions.

Should the necessary funds become available en the construction in dustry will be hard pressed to cope with satis accommodate all its people. other urgent ublic sector needs are in fying demand for approxi the fields of education units during \(1981-2000\) hospitals mainly for it adds.




\section*{Folweni takes off}

Government is graduany realising that it does not have the means to solve the country's housing crisis by following the formal township approach. The answer to the problem must lie in the direction of selfhelp housing.
Perhaps the rising cost of conventionally built township houses, coupled with the declining gold price and the deteriorating balance of payments situation, helped to make this clear.

Now the self-help option is increasingly receiving official blessing. Natal, through the Urban Foundation's (UF) Inanda "Newtown" self-help housing scheme, has been a pioneer in the field. This is not surprising. Demand for housing units in Durban alone is estimated at 93000 units more than the State-built housing stock in the whole of KwaZulu.

KwaZulu's planning, co-ordinating and advisory committee estimates that it will cost R 976 m to remove the current housing shortfall in Natal of 170000 units. Statistics like these, and the UF's success at Inanda, have led the KwaZulu Development Corporation (KDC) to embark on a self-help housing project of its own at Folweni in the

Umbumbulu district. The scheme was initiated by the KwaZulu government to rehouse the 60000 people living in appalling conditions in Malukazi - a squalid, pack-ing-case shanty town on the outskirts of Durban's Umlazi township.
Basic facilities, which consist of gravelled roads, stormwater drains, piped water supplied to communal taps and a bucket latrine system, were provided at Folweni with funds made available by the Department of Co-operation and Development. So far 1600 sites, measuring 12 m by 16 m , have been provided. And an extension of 5000 sites is planned.
As in the Inanda self-help project (Current Affairs April 9), people are encouraged to build their own homes. But KDC officials boast that Folweni is a more down-to-earth project for one important reason. At Folweni, most of the houses are of wattle and daub, while at Inanda most are concrete. "It's not that we discourage people from building with concrete block," says Arthuir Koningkramer, KDC's liaison officer for Natal. "It's just that at Folweni we are dealing with people who are less able to afford more substantial houses."

In spite of the fact that most of the houses are built of wattle and daub, they appear quite acceptable. With tin roofs glinting in the sun, Folweni is already assuming the ordered look of a conventional township. The KDC has built a demonstra-
conventionally built township house of R10500. the Folweni advantages are clear. Most of the houses are privately funded, but loans of up to R1 200 are available from the KDC. On the maximum amount, loan


Folweni .. . down-to-earth in major respects
tion house and an office from wattle and daub to show the standard that can be achieved. Officials are available to provide home builders with technical assistance.

If the Folweni experiment is impressive, even more impressive is the budget on which it has been achieved. The cost of providing the infrastructure was R 830000 .
repayments are R 50 /month which includes nominal interest charges.
So far the KDC has advanced R50 000 in the form of loan finance, with 22 loans granted and 46 in various stages of approv-

This means the cost of services/site was a' mere R500, compared with R3 500/site in the standard black township. It is possible to build a reasonable house for as little as R500 along Folweni lines. But the average cost of most dwellings is around R1 000, which includes materials and labour.

Compared with the cost of the average
al. The one possible drawback of Folweni is that it is a long way from employment centres. The township is 14 km from Umlazi. with Durban another 15 km away.

But as Koningkramer points out, the land

\section*{No to full black property rights}

Political Staff
HOUSE OF ASSEMBLY - The Prime Minister, Mr P W Botha, has squashed two major aspects of black aspirations full property rights and South African citizenship.

However, he has not entirely ruled out some reciprocal citizenship terms of passports and other benefits once a confederation had been established.

These two issues, which have been at the forefront of black demands, were raised during the Prime Minister's vote in which Mr Botha spelled out in greater detail than ever before his general views on a future confederation.

He told the Leader of the Opposition Dr Van Zyl Slabbert, that the government had gone "a long way" with the 99year leasehold rights for blacks in the white urban areas and could not go further.

It would create "chaos", he said, and pointed out that even in the homelands not everyone was entitled to full property rights.

\section*{Sovereign states}

Dealing with the concept of a Southern African confederation, Mr Botha said that the homelands became.full sovereign states once they accepted independence from South Africa. Legal experts nevertheless distinguished between citizenship nationality.

He said he wanted to deal with the matter in some detail because Mr Vause Raw, leader of the New Republic Party had raised the issue of a common citizenship in the envisaged confederation.
"The first fundamental fact that he has to understand is that a confederation, unlike a federation, is not a state and therefore it cannot have citizens or nationals," he said.
"A confederation is a formal association or society of independent states which derives its existence from a multi-lateral treaty which also serves as the charter of the confederation.
"The confederation is normally formed for a well-defined purpose such as a mutual desire to co-operate in certain specific fields, for example, foreign affairs, defence, trade and finance."

\section*{Independence}
- A confederation had no central government with authority over the member states which retain their independence and sovereignty.

However, it did have to have a "confederal structure" in the form of an assembly or council which could not usurp the functions of government. The cooperation of the member governments was needed before the recommenda-
tions of the confederal assembly could be carried.
The functions of the assembly were limited in scope and had to be extensively defined. Representation was on the basis of "semi-diplomatic representation such as that in public international organizations".

Representatives were appointed by their governments and were not elected. Various secretariats would have to be established to carry out the confederal assembly's recommendations or those of its specialized agencies.
"It is also not uncommon to establish an arbitral or judicial body to interpret the multi-lateral treaty and to decide questions of law," he said.
There would be no formal "head of state" and recommendations were formulated on a basis of unanimity.
"However, having said this, I wish to point out that there would be no reason barring a confederation from discussing and seeking solutions regarding matters which concern the citizenship and nationality of citizens and nationals of participating states," said Mr Botha.
"For instance, the fact that the international community consistently refuses to recognize the legal fact of the independence of the states that were formerly part of the Republic, certain problems regarding the passports issued by those states are being experienced.
"I would think that it would be appropriate for a confederation which involves those states to devise a method to solve this problem.
"It would also be possible for' a confederation to consider reciprocal rights for the nationals of participant states in one another."
Mr Botha said this was already being done on a bilateral basis and there was no reason why it should not be done on a multi-lateral one.
"In character some such rights may in substance resemble citizenship rights such as preferential job opportunities and residence rights."

\title{
killing the roof
}
 landiords are asking in accommodation-starved Johannesburg.
them," he said.
In another case a Johannesburg businessman, Mr T A Bernhardt, was evicted from his flat at Malija Court in Bellevue because the landlord, Mr M Zar, wished to move members of his family into it.
"In the nine months I have lived in the flat I've spent at least R500 redecorating it and the landlord refuses to refund a cent of it.
"Instead he has' offered me a pokey little flat upstairs in exchange for my flat - which gives me no choice about moving out.
"So his family is going to have the benefit of hours of hard work - and 1 am on the street.
"What makes it worse is that there is nothing I can do," he said.

Miss Louise Lazarus, an airways hostess, has been trying for three months to
find a flat for herself and two friends to live in.
"The landlords just don't seem to want to give their flats to single people.
"Every time we see a flat we like the landlord tells us he doesn't like single people because they are rowdy and messy.
"It's just not fair to us," she said.

But while rents are soaring higher and higher, the quality of accommodation seems to drop lower and lower.

Often a "desirable executive flatlet with private garden and kitchenette," is a converted serwanti's quarters with a pocket handkerchief of lawn outside and the kitchenette is a tiny formica top with a sink next to it
Back to Mr Levy: "When a flat comes on to the books we have no idea what sort it is.
"But there are a great many converted garages and servants' rooms being let as executive apartments which is basically illegal because you are only allowed to have one dwelling on a property."

Another estate agent; who did not want to be named, said: "The tenant isn't getting the deal he used to.
"A few years ago when you moved into a flat it was a forgone conclusion that the landlord would decorate it before you moved in.
"These days any painting that is done has to be done by the tenant or not at all:
"It has even gotito the stage where fixtures and fittings to the interior of the house have to be cared for by the tenant because the landlord feels, why should he?
"The landlord knows he will have a tenant whatever the condition of the flat - so why should he bother?"

 rents are raised so high the ants are often 'evicted' when
 their families.
In the case of landlord stall favoured members of
their families. And landlords are not
above evicting tenants to in-

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\title{
Many factors making bond \\ worsen \\ 
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\section*{Chief Reporter}

The backiog of homeseekers waiting for building society bonds continues to grow as South Africa enters an economic slump.

Any hope would-be homeowners may have
had that the downturn would reduce demand for homes and ease the predicament of building sacieties, has been dashed.

Mr Tim Hart, executive director of the As sociation of Building

Societies, said there were no signs of any let-up in demand for building society finance.

On the contrary, the backlog of bond applications was continuing to grow, he said

Mr Hart pointed to the scarcity of money due to Government fis cal policy and the gold price drop as reasons why fewer bonds may be granted
Dr Chris van Wyk, Government \(t_{0}\) subsijoint managing director - dise bonds, he said.
of Trust Bank, said that there would have to be a savage rise in interest rates charged to borrowers to restore the flow of money to building societies. The alternative was for the
Government to subsi-

\section*{To each}

\section*{a fair}

\section*{place,} says PW
OUDTSHOORN - The Prime Minister, Mr P W Botha, says he has no further political ambitions in South Africa and wants only to see each population group allotted a fair place in

ination to appreciate the pride of a man who has actually built his own family's home nor of the admiration he receives from his family.

If a home builder gets stuck there's a foundation man around - a black building expert - to advise, but usually the builder asks a neighbour. A man with an aptitude for hanging doors might hang those of his neighbour's in exchange for his neighbour fixing his windows.

As Chris put it: "We just show them how.

Today the plans for 524 homes have been passed at Khutsong and 418 have been built or are beins built.

\section*{IKAYA LETHU}

Absenteeism has dropped by half.
The ambition of the homebuilders of Khutsong is to extend their homes and embellish them. Some have already replaced the standard front doors with ornately carved doors. Some have begun laying out gardens.

The people have formed their own residents association to keep an eye on standards and collect ideas:

The little bits of extra money that might, in the past; have gone on drinkwhat else was there? -today goes on new furniture, curtains, rugs or on the garden.

The word Khutsong means "place of rest." That is appropriate enough. But it might change in time because the people have nicknamed the scheme "ikaya lethu" - our own home. Put a capital letter in there and it has the ring of a town that has proven something of immense importance.

The self - help


How to build a house for a fittle more than R3000-Mr Steve Manyane, senior liaison officer of the Urban Foundation (right) examines its model of a home designed by the prospective homeowner who has never before designed a home. The man went on to build his own house.
housing scheme at Khutsong will continue indefinitely. Now a similar and larger scheme has been started at Katlehong near Germiston. There again nobody will have subsidised anybody.

\section*{LITTER AT \\ THE ZOO}

I had a call from a reader on Tuesday last week - the day after the Easter Holidays - complaining of the awful litter outside the
zoo. I had seen it myself on the way in that morning and it was a sorry sight. But I also noticed that all the litter bins outside the zoo were filled to overflowing. The fault then lies with the municipality.

\section*{FIGHTING THE} NOISE MENACE
The Keep Johannesburg Quiet campaigners meet again tomorrow " evening this time to define what sort of action they want the authorities to take against
the rising crescendo of urban and suburban noise.
The situation at the moment is that the local councils have not the foggiest idea of what to do. The Traffic Department is impotent when it comes to booking noisy motorcyclists. The sellers of certain motorcycle exhaust systems especially made to produce noise - are laughing all the way to the bank.

Owners of noisy trucks, motorists who use their horns un-
necessarily, demoli-" tion firms with their jackhammers and compressors, owners of constantly barking dogs - they are all able to get away with it simply because there are no effective laws, or, where the laws exist they are not implemented.
The only way to check noise pollution and curb the stress it causes is to bring pressure to bear on our deaf councils.

The meeting is at 8 pm at the Union Club (69 Joubert Street) tomorrow.
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W. EGLIN asked
er of Community Development:
(a) What were the last two dates on which the income levels for qualificadion for assistance under the Housing Act were adjusted and (b) what were the income levels that were set on each of these dates?

The MINISTER OF COMMUNITY DE VELOPMENT
(a) March 1975 and September 1980 in

1 APRIL 1982
the case of Whites and June 1977 and September 1980 in the case of other population groups.
(b) March 1975

June 1977 ........ R540 per month
September \(1980 \cdots\) R 540 per month
R650 per month


PEOPLE may be forced onto the streets if building societies continue to buy blocks of flats; according to a Johannesburg estate "agent.

The function of a building society is not to buy existing blocks of flats and throw people on to the streets if they can't afford to buy their homes", he said yesterday.

Mr Errol Friedmann, joint managing director of JH Isaacs, was commenting on the purchase of La Fayette, a block of fiats in Illovo, by the Southern . Trident Building Society's development company. The deal was completed on April 1, when the Trident had already been incorporated into the United Building Society.
"A Building Society's responsibility is to provide money for housing," said Mr Friedmann. "That doesn't mean venturing into high class areas and selling.
exorbitantly."
Mr Allan Wentzel, erstwhile managing director of Southern Trident, said the deal was an exception.
"We converted and sold several blocks of flats under sectional title. The others, which were concentrated in Natal, Florida and Roodepoort, were for lower and middle income buyers. But I thought that La Fayette would provide a good return on investment."
In a newsletter published last month, J H Isaacs castigated societies which paid above market prices for buildings, and were preparing to sell the flats at a profit. Since 1970 Building Societies have been empowered. to operate development companies. The companies cannot hold finore than R12 million of property investment at one time. As a matter of policy they tend to concen. trate on developing and proclaiming townships, and developing groups of new houses or sectional title units.

The housing they create is usually for middle or low income families, both black and white. But most societies have engaged in the occasional high income project:
"The development arms are there to make a profit," said Mr Wentzel.

Mr Friedmann said yester: day that the practice of buying and resêlling blocks of flats by building societies had now ceased.
"The building societies agree with us that it is wrong, and they are in sympathy with our attitude."
The Director of the Association of Building Societies, Mr Tim Hart, said yesterday that he was not aware of societies buying 'and reselling flats.
"They must be exceptional. I am only aware of the development corporations creating new housing: But I'd think it a very good idea if they were tó dolly up and improve an existing building and then resell it. It certainly isn't illegal or undesirable."
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\title{
Leases: \\  \\ \\ Leases: Nu7man, \\ \\ Leases: Nu7man, Morrison clash
} Morrison clash
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\section*{Political Correspondent}

HOUSE OF ASSEMBLY - The Deputy Minister of Cooperation, Dr George Morrison, clashed with Mrs Suzman on the availability of land for the 99 -year leasehold scheme.

He said that by the end of February this year 18182 plots hád been made available for the scheme.
In addition, more than 14000 applications had been received for the scheme and by the end of 1981, 12000 applications had been approved
Earlier, Mrs Helen Suzman, MP for Houghton, slammed the government for "allowing every possible bureaucratic obsta cle" to stand in the way of the private sector acquiring leasehold land in the black townships
She said that housing developers and employers were by no means re-
assured that an amendment to the Black Urban Areas Act passed last year in fact gave them the same security of title and same security of title and
tenure as black lessees under the 99-year lease hold system.
The amendment, which was introduced at the end of the last session of Par liament, was interpreted as a move to open the black townships to the private sector by extending to them the same security for title and tenure enjoyed by blacks under the 99 -year leasehold scheme.
The legislation arose from a key recommendation of the Viljoen com-

\section*{Members' Questions}

\section*{Planned City coloured area under review}

THE government is now studying the Group Areas Board report on the proclamation of a coloured group area in Constantia or Hout Bay. The minister of com munity development, Mr Pen Kotze declined to say what the board had recommended. "The report of the group areas board was only received recently and is at present under consideration," he said in reply to a question from Mr Roger Hulley (PFP Constantia).

\section*{Kitson saw father five times}

MISS AMMANDIFAZKITSON was allowed to seevier jailed father, David Kitson, five times in five days during'her recent Visit' tó "South" Africa, the Minister: "of Justice, Mr Kobie Coetsee, said yesterday. Mr Coetsee said these visits "constituted a deviation from existing policy. I, however, considered this to be justified in view of the fact that Miss Kitson lives abroad." He was replying to a question bt Mrs Helen Suzman (PFP Houghton).

\section*{5 Robben Island prisoners under 18}

NONE of the 386 prisoners serving sentences on Robben Island for crimes against the security of the state were under the age of 18 , the Minister of Justice, Mr Kobie Coetsee, said yesterday. Five of the other 201 prisoners on Robben Island were under 18. He was replying to a question tabled by Mrs Helen Suzman (PFP Houghton).

\section*{55. doctors left SÁ last year - PM}

THE NUMBER of doctors to leave South Africa perma nently dropped from 123 in 1979 to a preliminary estimate of 55 last year. This was disclosed this week by the Prime Minister, Mr P W Botha, in a written reply to a question by Dr Alex Boraine (PFP Pinelands). Mr Botha said 123 medical doctors had left South Africa permanently in 1979, 59 in 1980 and the preliminary figure for 1981 was 55 .

\section*{Govt not notified of Ciskei toll-gate}

THE CISKEI Government had not informed the South African Government of its intention to erect a toll-gate barrier on the national road between Grahamstown and King William's Town, the Minister of Foreign Affairs, Mr Pik Botha, said, yesterday. He was replying to a question by Mr Errol Moorcroft (PFP Albany). - Po litical Staff and Sapa

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mittee report on black housing.

Mrs Suzman said the shortage of land re mained a "major stum bling block" to the provi sion of housing units in every black township in South Africa.
"As for the obstacles provided by the absolutely idiotic regulations about survey, they continue to make the acquisition of 99-year leasehold - either by individual blacks or by the private sector where whites are concerned - practically impossible," Mrs Suzman said.
She also condemned the government for failing to implement the urgent recommendations of the Viljoen committee report concerning the payment of subsidies for housing
"This vital issue was referred to a committee under the Deputy Minister of Finance, Mr Danie Steyn, for 'urgent investigation' as suggested by the Viljoen committee
"What has emanated from this committeé? For without a proper formula for subsidization the recommendations of the viljoen committee are still. born," Mr's Suzman sáda. The report had stăted. "The subsidies should be determined, the criteria set and the revised subsidy scheme introduced as a matter of the utmost urgency."
Mrs Suzman said: "A further three months have passed since the deputy minister's commitee was set up. That makes it nine months since Viljoen reported.
Thus, meanwhile, the shortfall in housing in Soweto has gone up by a further 2660 units, using the Viljoen estimate of 4000 additional units re quired per annum." The Viljoen committee had estimated that the shortfall in black housing in the urban areas was 168000 which would cost R1 700 m to meet

In Soweto alone the shortfall was about 35000 units, growing at the rate of 4000 units a year. 55000 units were re quired in Soweto over the next five years

\section*{Govt 'winning' housing battle}

HOUSE OF ASSEMBLY expected in the near
- The battle against the shortage of housing for blacks was being won, the Minister of Co-operation and Development, Dr Piet Koornhof, said yesterday.

Replying to debate on his budget vote, he said there had recently recently been considerable changes in the government's attitude towards the housing problem.
The state was now pro\(\because\) viding low-cost housing for only the lowest income groups but was providing infrastructure to make it possible for high-er-paid individuals and their employers to erect dwellings more easily
Dr Koornhof said the 99 -year leasehold scheme had made a relatively slow start, but more people were expected to
\({ }^{2}\) make use of it during the next year than had done

Subje
(t
It had been decided that aerial surveys for land apportionment in Soweto would reduce costs considerably and
Paper would reduce the time of surveying the entire area from eight years to one year.
Dr Koornhof said he had hoped to be able to make an announcement in this regard yesterday, but the scheme still re quired the Surveyor General's seal of approval. An announcement could be
expect
Good progress had been made last year in the erection of dwelling units in Soweto and elsewhere. The provision of infrastrucure in Soweto was developing into a success story, the minister said, adding:
"Watch Soweto in the next two to three years."
Steps were being taken to make Soweto economically self-sufficient and this situation should be achieved within about five years.
Dr Koornhof said the next regions to enjoy such concentrated attention would be urban areas of the Eastern Cape.

He stressed that it was the duty of employers to help their employees se- 3 cure proper housing.
"The collossal housingproblem can be solved if we all work together," he said.
Development and housing in the urban areas en joyed the highest priority next to the development of the national states and the urbanization problem was receiving high-level attention.
The Planning department in the Prime Minister's office was working on a national urbanization strategy aimed at a more even population spread. - Sapa

EVERY CANDIDATE MUST enter in column (1) the number of each question answered (in the order in which it has been answered) ; leave columns (2) and (3) blank
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2. Enter at the top of each page and in column (1) of the block on this cover the number of the question you are answering.
3. Blue or black ink must be used for written answers. The use of a ball point pen is acceptable. Red or green ink may be used only for underlining, emphasis or for diagrams, for which pencil may also be used.
4. Names must be printed on each separate sheet (e.g. graph paper) where sheets additional to examination book(s) are used.

Any dishonesty will render the candidate liable to disqualification and to possible exclusion from the University

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Mr R. M. Friedlander, of Claremont, Cape Town and Mr 0. C. Vermeulen of Grahamstown,

\section*{Dept urged to lower housing} standards \({ }^{0.0 i n j u c h}\) standards \(23 / 482\) EAST LONDON - The "to develop housing Department of Commun- schemes at reduced ity Development has been urged to lower the standard of its subsistandard houses because dised houses beming too they are becoming
Delegates at the annual congress of the Cape Province Municipal Association made the appeal here yesterday because of increasing problems in their subsidised housing schemes.

The Grahamstown municipality proposed a motion calling for greamotion calling for councils motion calling for grea- help
ter freedom for councils \(\mathrm{DDR}_{1}\).
standards with funds from the Department of Community Development" The motion was massed after discussion. Delegates from Graamstown said it was becoming difficult to keep rents down for subsidised houses because of rocketing costs.
They were backed by a Cape Town city councillor, Mr J. A. K. Muir, who urged the CPMA executive to call in expert on the matter. -

\section*{TRIBAL LAW FM \(23.4,82\) The women lose out \\ An anomaly between tribal and-cirl law is} placing building societies in an invidious position, and black women are bearing the brunt of it.
The Association of Building Societies (ABS) has advised members that granting loans to black women wishing to register leasehold is simply not worth the risk. An unresolved conflict surrounding the
contractual rights of women married in terms of traditional or customary union is at the heart of the matter. A woman who is married in terms of customary law is legally a minor and has no contractual capacity. Moreover, even if her parents have been married in terms of customary law and she is married in terms of civil law, if she is later divorced or widowed, she reverts back to minor status and her father or nearest male relative becomes her guardian.
Says one legal spokesman: "The majority of urban women are detribalised, married in civil law, and won't enter into tribal marriages. However, a situation can arise where a mortgage is advanced and a man later appears and says he is the customary law husband and that she is a minor and not in a position to create binding obligations. In the case of single, divorced or widowed women, the risk is even greater."

Women married under ante-nuptial contract are not regarded in a more favourable light. The reasoning is that even if the woman is married in civil law under an ante-nuptial contract, she could lose her husband, get divorced, and marry a second time in customary law - in which case she once again becomes a minor.
"Considerable difficulties are then created in enforcing the mortgage bond," says a society official.
Says ABS executive director Tim Hart: "Although societies are keen to grant loans to black women, we have advised all our members that they're on thin ice legally. Opinion is that, in terms of the law, we might be entering into an unenforceable contract with a woman who could be a legal minor."
The problem is complex. In terms of Section 6A(1)(a) of the Blacks (Urban Areas) Consolidation Act, administration boards can grant 99 -year leaseholds to "qualified" persons. The Act is sexually non-discriminatory and there is nothing in it specifying that it applies only to males.

\section*{Law is grey}

According to one building society spokesman: "Building societies are being forced to practice what appears to be discrimination when, in fact, we do not wish to discriminate on grounds of sex. The law is grey and indefinite and needs amending."
Babette Kabak, co-convenor of the Women's Legal Status Group, agrees. "The situation is reprehensible and should be clarified immediately. A woman married with an ante-nuptial contract, regardless of colour, should be treated like any other individual and only her credit-worthiness examined," she says.

There are also a number of unclarified, related problems. For example, a woman may inherit property with a bond attached. The question then arises whether she will be forced to sell the property despite her ability to fulfil financial obligations.

The FM understands that representa-
tions have been made to government for action to be taken, but have met with a reluctance to make changes in tribal law. A legal spokesman says: "Only a simple amendment to the Urban Areas Act is required. This should state that a 99 -year leasehold bond is valid for any black woman over 21 , regardiess of status."

The establishment of the leasehold system has been beset with problems since it was introduced in 1978 - only 1770 have been registered nationally. In the face of the critical housing shortage, elimination of the anomalies is urgent.


*ne cle, Wavecrest Plotholders Protection Society, Mr Dave Blem, said yesterday.

Calling for a judicial commission of inquiry into the 10 -year-old scandal, Mr Blem-said from his Durban home that the secret settlement between Trust Bank and the men it was suing was "unsatisfactory" in the light of all the unanswered questions.
Mr Blem, who is one of several thousand people throughout South Africa owning land in the township, has been involved for years in attempts to find out what went wrong.
During one of several meetings with the Trust Bank chief, Dr Fred du Plessis, he was told that the bank deeply regretted ever having got involved land

\section*{Trust Bank won 'substantial damages'}

THE Trust Bank won "substantial damages, running to millions" in the settlement it reached with the 10 defendants it was suing over the controversial Wavecrest development, according to a legal source quoted in the Financial Mail this week
Secrecy surrounds the deal and Trust Bank officials refuse to comment on the terms.
The bank's claim for R4-million plus 11 percent interest for nearly 10 years was brought last week against 10 defendants, one of them a City property developer, Mr Bill Mitchell.
The bank alleged in the Supreme Court that Mr Mitchell and former principal officers of the bank conspired in 1972 to steal money in a series of transactions involving the development of Wavecrest township near Jeffrey's Bay
The Financial Mail said it was clear that the sheer magnitude of the case influenced the settlement decision, details of which may never be known
Involved were five firms of attorneys, 11 counsel, dozens of potential witnesses and a court record that would have run to thousands of pages.
Hundreds of documents in tin trunks were held in readiness.
The Financial Mail said costs would have been "staggering".

Comradie was one of the land "surveyors employed by the developers,
- A law firm in which Mr Conradie was a former partner was involved in the scheme,
- The chairman of the inquiry into Wavecrest, Nationalist MPC Mr J H Heyns was a partner in a law firm involved in the scheme,
- The developers used "gangster-type" tacties on Mr Aronson in an attempt to prevent him from probing their financial affairs.

Full-page newspaper advertisements were placed by both the developers, Jeffrey's Bay Property Holdings (Pty) Limited, and the town's mayor. Mr B Keet, explaining their positions and replying to some of the allegations.

The then Prime Minister, Mr B J Vorster, was urged to act.

Police
The row raged on and in 1979 the findings of an internal inquiry instituted by the newly-appointed head of Trust Bank, Dr Fred du Plessis, were given to the police.
Dr Du Plessis handed his report over after the results had been sent to the Registrar of Financial Institutions.
Both the minority report and the administrations report were also given to the police whose investigation involved allegations of "unreasonable advantage".

Ten years later the seaside township stands desolate.
And in spite of the accusations and counter-ac cusations the questions people hoped would be disclosed in the civil court action remain unanswered.

\section*{PropLKit AnGas \(24 / 4 / 8 q / 123\) \\ }
(Continued from Page 1) The trouble with white day's price levels, says Mr housing, says Mr BerkowNeville Berkowitz. itz, is that 'a lot of people can afford to eat bread
The average white South African's earnings will be just over R1 000 a and some can afford to cat chocolate cake. At the. moment a lot of bread month this year, which late cake ate eating chocomeans he can afford to 'People will live in a live in 2 house or flat small house if everyone valued at only R31 000 . else lives in a small house And where, asks Mr - snobbishness will disBerkowitz can you get a appear.'
house or flat for that Mr Berkowitz calculates price in a good area? the purchase of a R37000 'Ultimately, the snob- home this year with a bish white housing mar- R30000 bond would ket would have to adjust realise a capital appreciato more realistic price tion profit of about levels, but the key lay R80 000 within 10 years. with the building The sale price should rise societies which control to R103 000 by 1991, the home-building finance. bond reducing to about

APPRECIATION R20 000.

But the R80 000 profit
More and more people will be needed to buy a are reaching the point better type of home in where they say they can- 1991 when average home not afford 2 house any prices could be around more. R103 000.


\section*{Tom Hood Property Editor}

LANDLORDS
have to curb rent increases in the next 12 months, in spite of a shortage of flats.
This is the view of
broperty economist Neville Berkowitz.

With the economy in a downturn, workers are
likely to earn less after inflation and the imposition of a 5 percent loan tion of a 5 percent loan levy, he says.
Tax changes in the Budget meant companies would have to earn an extra 7,5 percent this year just to hold their present earnings position.
If inflation, as forecaś́, reached 15 percent, companies would therefore have to find an extra 22,5 percent more money just to stay level.
In other words, a flat being rented at R450 a month would have to rise to R550 in 12 months. A R300 flat would jump to R367,50;

\section*{RESISTANCE}
se But with the economic sistance we rises are not likely to seen in Johannesburg match inflation. The mar- where rents were raised
- ket would not be able to to R350 from R275 in a bear these increases - block of flats near the wound reach the airport
point where they would
say they could not afford any more:


Mr Neville Berkowitz
to smaller flats,' Mr Berkowitz told Property Argus.

Property companies should be prepared to accept less because of simple market forces They may have to absorb many costs themselves and perhaps cut diviidends.

\section*{SPIRALLING}
"This year will be rough but in the longer term it will be possible to increase rents as spiralling building costs make rent rises justifiable.'
More homes could be built at prices people could afford if building societies limited bonds to only R30 000 a househol. der, he said.
At present R30000 is the average mortgage paid by societies.
The bonds limit would force builders to go for less luxurious standards and provide homes below R40 000 in terms of to(Cont on Page 2 Col 1) wrong to suggest the building societies could influence the value of housing." (BT does not agree.)
MrSloet: "Factors contributing to the home shortage and high prices include:
The shortage of money.
- Increased building costs (a staggering \(93,3 \%\) in only three years)
- More than 35000 white couples under the age of 35 are married annually. All or most need housing of some sort
South Africa has a net in, crease in immigrants each year - 30000 in 1980.
"If the price of housing was too high just because of the shortage of mortgage finance in 1979-80, why has it not decreased now that the granting of loans is severely restricted?" (Because the grey market and new sources of finance are being tapped.)

Mr Sloet says that the val-

\section*{By Stephen Orpen}
ue of any commodity is the price a willing purchaser is prepared to pay to a willing seller without undue pressure on either party. (BT's italics).

BT comment: This proves the BT comment about the grey market and new sources of finance. BT also disagrees that buyers and sellers are experiencing "undue pressure" in many cases.

Mr Sloet: 'The market de-
termines the price of housing. Building societies can only ensure that their security for loans is a realistic one in the marketplace should the mortgage have to be recalled."

BT comment: It depends on what one calls "realistic" A much less conservative policy by the societies is not advocated. Only a moderately less cautious approach.
"It is not within the powers of building societies to set the price of properties, just as banking institutions could not influence the prices of the cars or furniture they finance."
BT comment: Partly true. The marketers of houses, and others, also play a part.

Mr Sloet: "It is unrealistic to expect societies to have full coffers when there is a general shortage of money.
"In the same way, one cannot expect the societies to have cheap money when it is expensive elsewhere."
BT comment: No and yes! The coffers need not be virtually empty. More funds could be carried forward from the boom times.
But one does not expect the money to be cheap. Indeed, bonds should carry higher interest rates under a proper
free-market system. The bor rower should be relieved via tax relief.
Mr Sloet: "We want to be able to attract the savings of the man-in-the-street by offering him a return comparable to what he can get from other financial institutions."
Fair enough!
"The building-society movement was based on the concept: 'To every thrifty family its own home.'
"But South Africans are not saving as they used to. Personal savings in the past 10 years had been stable at \(10 \%\), but last year dropped below that for the first time.
"We do not think that mortgage payments should be tax-deductible.
"Housing in all the leading countries is subsidised. The subsidy should rather be in the form of an incentive on the rate of dividend payable to investors in building soci-
eties' shares.
"This encourages people to save. Also a high interest rate encourages borrowers to repay their loans quickly.
"In general, it is not a good idea to extend the period of bond repayment.
"If we increase the period from 20 to 30 years, the man with a bond above R30 000 will save plus or minus R18 a month in actual cash payments. But he will pay R21 600 more in interest over the extra 10 years.
"Regardless of the current tight economic situation, the societies have increased their investment funds in the past 11 months by R1 055million and in the same period lent out R1 065-million in mortgages.
"Building societies are still growing, not declining. We are still the second largest group of deposit-receiving institutions in the country.

\section*{- grus lied III July}

\section*{Housing hulking \\ 3) Housing \\  4 4 B}

A NEW system of low-cost building is being introduce ed to SA by Peter Bayly Construction aimed at the mass housing market.

Main advantages of the system are it's speed, an average house of \(60 \mathrm{~m}^{2}\) can be completed in a week utilising local site materials and unskilled labour. No costs. costs.

the Durban area. Although the same rules don't apply, Chapple explans that there are special financing arrangements which make life a good deal easier in the Indian and coloured market.
\(\because\) Most builders are similarly involved.级But, says Gough Cooper chairman Tony Acton. the biggest problem is the availability of stanas in certain aiteâs.

Admittedly, he adds, it is not all that easy to release land because of the lack of infrastructure. However he believes private enterprise could help out with the servicing. As an example, be suggests developers could handle the job by way of an advance and recoup on the cost of stands

Eric Field, deputy chairman of Murray and Roberts associate African Development and Construction Company (ADCC), believes the stand problem should be no turn-off.
"If one is serious about getting contracts, the field is open. The administration boards, especially Wrab, have been extremely co-operative.
- And some building societies are bending over backwards to help the potential buyers get bonds."


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\section*{HOUSING FM 30.4. 82 \\ Black is bountiful 123 \\ With little to comfort them in the witte} residential market at the moment, SA builders are turning their attention to the black townships.
In this sector, they are at least being spared the full blast of the bond crisis which has persuaded at least some to abandon the white homes market altogether.
With government on yet another black housing policy tack, thete is business to be had. For those who know the ropes, there is plenty of it.
But it's no easy ride. There are complications involving qualifications to live in urban areas. There are problems with site allocations by the administration boards;
problems of finance, corporate integrity and costs.

Basically, there are four possibilities once the problem areas have been cleared: \(\square\) One-off houses for individuals. \(\square\) Schemes for companies funded with employer funds;
\(\square\) Mass housing contracts for the boards and other government agencies; and
\(\square\) Multiple housing for qualified individuals brought together by the builder himself to benefit from the economies of scale.

As costs are \(\%\) vital part of the exercise, most construction companies see scheme development as the most viable.
The re-introduction of the lease system - initially 30 years, now 99 years - will hopefully become a stepping stone to full freehold ownership. In any event, it has widened the options.

The old back-to-back system pioneered by the NBS has done much to get the ball rolling. This entailed a five-year covering investmemt by companies in society shares, against which a loan would be made to a noiminated employee.

But since the Urban Foundation raised a \(\$ 44 \mathrm{~m}\) loan in the US to boost the process, builders have wasted no time in making use of it. At last count, nearly half these funds had been drawn down from the participating banks (Barclays, Standard and Nedbank) for allocation through the building societies.

A bull point for blacks is that the interest rate is pitched at 1,25 percentage points below going building society levels, which helps in a small way to ease the repayment load.
Thus, for builders looking for a slice of the action, the procedure is far from straightforward. But site shortages not-withstanding, opportunities continue to exist.

George Wimpey (SA), for example, is currently into the full gamut of possibilties. Among current contracts are 400 houses in Soweto's Chiawelo township for Wrab, 300 in Bophuthatswana for the government and hundreds more in various centres for the mines.
Next week, it will hold a get-together at which qualified blacks with allocated sites will be told of the advantages of getting together and building in bulk.
"The black housing market," explains Wimpey chief executive Trevor Chapple, "holds tremendous potential. Although we have temporarily stopped building white housing, we remain heavily committed to ! the black sector."
Indeed, Wimpey is also profitably into Indian and coloured, housing, particularly in,
591. Mr. P. R. C. ROGERS asked the Minister of Co-operation and Development:

How many houses (a) built and (b) sold in terms of the 99 -year leasehold scheme were financed (i) by building societies and (ii) by means of private capital from the inception of this scheme to the latest
specified date for which figures are dual able?

The MINISTER OF CO-OPERATION AND DEVELOPMENT:
(a) (i) 870
(ii) 136
(b) (i) 1552
(ii) 336

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SHICWIMADAS NOIN


PORT ELIZABETH-Mortgage bond rates are going up for a fifth time in 15 months by a maximum of 1 percent, but each building society will determine its own increase following a decision to do away with the cartel agreement in the movement.
This was confirmed yesterday by Mr Ronnie Munford, general manager of the Eastern Province Building Society. who said his society had already increased the rate by 1 percent on new bonds and this would apply from June 1 on existing bonds.
He did not expect all building societies to increase bond rates by 1 percent because the increase would be determined by each society's investment mix.
Those with big portfo. lios of savings accounts paying 4 percent interest a year would probably increase their bond rates by 0,5 percent to 0,75 percent, while there would also be different rates for different types of properties.

\section*{Investment rate}

Notices had already gone out to his clients and he expected other building societies to follow suit. Mr Munford said building societies already determined investment rates individually.

The latest increase means that since February last year the bond rate has risen by up to 5,25 percent - an increase of up to 58,3 percent on bonds under R10 000 and up to 47,7 percent on bonds of more than R40000, depending on the increases decided on by individual building societies.
The Port Elizabeth

\section*{Mercury Correspondent}
branch manager of the EP Building Society, Mr Bernie Muirhead, said that in anticipation of the bond rate rise the investment rate on new paid-up indefinite period shares had been increased from 12,5 percent to 14 percent from Wednesday.

This would also apply to existing shares from today when the rate on new fixed period shares would be increased from 13,5 percent to 14,5 percent. Both were partially tax free.

He said on a bond of R10 000 with the EP Building Society the new rate would be 14.25 percent pushing up the monthly repayment over 25 years from R115 to R123.

Other examples show. ing the new interest rates and outstanding bond amounts were:
- R15 000 at 14,5 percent from R176 to R188.
- R20 000 at 14,75 percent from R238 to R254.
- R25 000 at 15 percent from R303 to R323.
Repayment over 20 years:
- R30 000 at 15,25 percent from R381 to R402.
- R40000 at 15,75 percent from R520 to R552.
- R45 000 at 16,25 percent from R603 to R639.

Building societies do not need Government ap. proval to push up bond rates.


Properfy Editor
，THE drop in property sales has forced mpr

\section*{estate agents to close} shop this year
or over 10 percent to 7806 since January．
The board reported this unoo jo uotrun teuotzen week some 3000 estate agents and more than 900 firms went out of the business since the peak o ast year．
＂Many small－time and
This leaves 4290 firms registered with the Estate Agents Board
There was are was also a game to the the almost 320 to 6008 in sionals，＂said a spoles the number of partners，man for the board． directors or sole traders chiefly to go were registered as estate expandef overnight in
agents． The number of times of cheap and plenti－ employees plunged by 910 ful finance and easy sel．
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\section*{Group Areas \\ CAPE Tinits \(5 / 5 / 82\) 友 \\ Anci men}

HOUSE OF OF ASSEMBLY．accommodation wich wa －The Group Areas Act almost without excep has granted the white tion＂better than that they population group greater had vacated．
privilege and caused them less disruption than any other group
This emerges from stat istics given by the out－go－ ing Director－General of Community Development， Mr Louis Fouche，in his department＇s annual re port tabled yesterday． Up to September 30 last year， 774603 ha had been proclaimed white group areas， 94729 ha pro－ claimed coloured group areas and 48550 ha pro－ claimed Indian group areas．
＂An inevitable result of the establishment of sep－ arate residential areas is the resettlement of dis－ qualified persons in their own residential areas，＂ Mr Fouche said．
Up to September 30 last
year， 2013 white， 34135
Indian and 73392 coloured families had been resettled．
The vast majority of families resettled had lived in slum and over－ crowded conditions and had been resettled in communities where they had proper housing at reasonable prices and with community facilities．
Dealing with District Six in particular，Mr Fouche said the coloured families moved since it was declared a white group area had all been
＂Of the 10.465 coloured
families who previously
lived in District Six，all
but 20 have been re－
housed inter alia in the
newly developed residen－
tial areas of Belhar and Mitchell＇s Plain．＂
The report，dated Sep－
tember last year，said the
remaining 20 families should have been re－ housed by the end of Oc － tober 1981.
Mr Fouche said the building programme in Mitchell＇s Plain was pro－ gressing satisfactorily．
＂Contracts for the ere－ cion of a further 10400 dwelling units have al－ ready been awareded whilst the erection of a further 8000 units is be－ ing planned．＂
The report also said ＂substantial success＂had been achieved in rehous－ ing squatter families，par－ ticularly in the Western Cape．
＂The problem has al－ most been overcome in the municipal area of Cape Town．The remain ing families in this area will probably be re－ housed during 1982．＂
The report showed that of the 30103 squatter huts registered in Cape Town， 18936 had been demol－ ished since 1975 and a further 11167 remained to be demolished．
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\section*{Bonus scheme suggested} to aid black housing ( 123 stan - backlog now \(160000^{5 / 5 / 82}\)

The authorities should consider the introduction of bonus obligations to raise funds for black housing, it was proposed at the Junior Congress of the Afrikaanse Handelsinstituut yesterday.
There were many South Africans who for ideological reasons refused to invest money in Defence bonds, it was said. State funds were limited and had to be supplemented from other sources to build homes.
Insthe past three years the average income of economically active black urban house holds had risen by about 40 percent. The blacks position had been materially improved but it was still impossible for them to find proper housing. Jurrent estimates were
that the shortage in urban housing was 160000 units.
An independent research group, Davida Management Services, estimated that 6,11 million units would be needed to house the black urban population up to the year 2020.
In termis of 1980 money value, this housing need would require outlay of R 48880 mil lion.

UNREALISTHC
From 1965 to 1979 114000 units had been built at a cost of R174 million in urban areas. From 1955 to 1878 housing projects in rural areas had cost R143 mililion.
It would therefore be unrealistic to finance future housing needs only from taxes.

Only by involving the whole population to contribute could the burden be eased.
Money from Defence ob ligations was poured into the Treasury and a separate trust fund could be created. for housing funds. This could be the beginning of a black building society from Where money could be obtained to finance , housebuilding.
Only individuals were allowed to invest in Defence bonds but, as the social development of urban blacks was in the interest of large corporations and local authorities it could be more advan. tageous to allow these organisations to invest in housing bonds.
These new sources of finance could help alleviate unemployment

 jobs that'll leave you time to what you're best at; ing money.
now that the \(\mathbf{B 2 0}\) is as easy to if you can push in a plug you (we'll even supply the plug). with Burroughs 95 years of ig information for businesses, \#ide support service.
© decision of a lifetime take a rok at the B20. mes to "richer or poorer", ier is better.


\section*{State effort 'hampered \({ }^{2}\)}

HOUSE OF ASSEMBLY. - Efforts by the state to solve the housing problem have been seriously hampered by proposals of unimplementable solutions. the retiring \(\mathbf{D i}\) rector General of Community Development, Mr Louis Fouche says in his last annual report.
The report, tabled yesterday, says problems in the field of housing had recently received attention at all levels.
"All sorts of solutions, some ill-conceived and others superficial, have been proposed.
"These wise and appealing ideas have. realistically speaking, contributed very little to resolving the housing question.
Mr Fouche says the department and its statutory bodies, as a result of full-time involvement in housing for several decades, are the oniy ones with a thorough knowledge of the problem and able to deal with it.

The quickest and most effective method of relieving the pressing housing needs of the lower income groups is unquestionably the execution of mass housing by the authorities, Mr Fouche says.
"It must however be accepted that the Exchequer cannot bear the full burden of housing. The individual, the employer and the private sector will have to become more closely involved." - Sapa


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> imes to "richer or poorer", ier is better.

\title{
Cost rise spurs housing crisis
}

\author{
Political Staff
}

HOUSE OF ASSEMBLY - The sharp rise in build ing costs was causing serious problems in housing in South Africa. the De partment of Community Development said yesterday.
In its annual report for October 1980 to September 1981, which was tabled in Parliamen: yes terday. the department said there were "substan tial shortages in certain urban areas for flats
It said the fulfilment of housing needs had been impeded by the sharp rise in interest rates together with the rapid escalation of building costs
"The relatively faster rise in building costs as opposed to the rise in other commodities has the adverse effect that members of the public are looking to the department for housing because they are no longer able to be assisted in the private sector.
"The department is however not in a position to increase its direct con tribution to housing provision because the means at its disposal are very limited.
"Housing is not only be coming increasingly ex pensive but the occupa tion of settled tenants has been jeopardized as a re sult of the sale of flats un der sectional title," the department said.
It also said "the contin ual sharp rise in building costs and the limitedness of building society loans is making it increasingly difficult for families to acquire homes of their own.
"As a result an increase is expected in the de mand for flats coupled with inflationary pressure
on rentals.
"Whilst it will be necessary to guard against the exploitation of tenants, serious consideration will have to be given to enhancing the attractiveness of the letting market as a field of investment by removing any restrictions and. if possitile. by creat ing incentives

The department is affording thi. matter prompt attemtur.
The depar:rant saia the existing problems. bottle-necks and tendencies in the housing field could be summarized as follows: The sharp increases in the price of land for building, services and building costs, and housing costs rose more rapidly than personal income; there were inadequate funds to assist families who qualified for state assistance; the shortage of funds experienced by building societies; the inability of the private sector, whose existence depended on prof-it-making, to provide housing fordower income groups; a decrease in enthusiasm by local authorities who were hesitant to undertake forward planning; the apparent negative effect of rent control on the provision of new dwelling units; the inability of the middle income group to meet their housing needs independently; and the disappointing contribution on the part of employers in providing housing for their employers.
The department also said: "The shortage of housing for whites is increasing and, in particular, the position of the aged and others in need of care for whom welfare housing is provided, is causing concern."

\section*{State stan \\ effor \\ \({ }^{2} 5\) an 'hamp}

HOUSE OF ASSEMBLY. - Efforts by the state to solve the housing problem have been seriously hampered by proposals of unimplementable solutions, the retiring Director General of Community Development, Mr Louis Fouche says in his last annual report.
The report, tabled yesterday, says problems in the field of housing had recently received attention at all leveis.
"All sorts of solutions, some ill-conceived and others superficial, have been proposed.
"These wise and appealing ideas have, realistically speaking, contributed very little to resolving the housing question.
Mr Fouche says the department and its statutory bodies, as a result of full-time involvement in housing for several decades, are the only ones with a thorough knowledge of the problem and able to deal with it.
The quickest and most effective method of relieving



BANKS were given the green light this week to enter the home loans market.

This 15 the interpretation in building society and banking circles of a statement by the registrar of Financial Institutions, Mr Naas van Standen, that building societies are free to raise their interest rates so long as they do not exceed the 22 percent limit of the Limitations and Disclosures of Finance Charges Act (Ladofca).
And that could lead to hundreds of millions of rands becoming available to the thousands of families who cannot buy a house or flat because building society bonds have almost dried up.

In the past the Government indirectly controlled
mortgage rates but Mr van
Standen's rates ibut Mr van
clearly in line with the Government's new free market policy in relation to the money market, foreign exchange and the Reserve Bank's tender rate.
Some of the South Africa's banks banks are now doing hard could enter the market in-depth thinking about need to consider they would home loans.
Already the major terms with building bank credit cards offer Cloete, chief economist of loans for swimming pools,
garages and home imgarages and
provements.

WARFARE
One of the darriers has been the belief that the Government could pre vent building societies acting on their own and increasing bond rates.
"Inevitably we must expect the banks and building societies to get
into a more open warfare as in the United States", said a bank executive.
"Building societies are already trespassing into bank business with their housing business is frust cash cards and - free loans of up to 15 offering cheques. They have also five years for home imtownship into insurance, provements.

\section*{Barclays Bank.
This means building small 15,25} societies would have to Stand conditions in terms future. housing loans.:
Banks would have to evelop long-term to meet the banks' stringent futuard, are to charge in
conditions in terms of But many families are assets and cash resources. already paying above While short-term building society rates interest rates remain where they fall back on high, banks would not be the grey market and pay keen to take on long-term as much as 7,5 percent raising fees when they raise housing finance.

\section*{DISAPPOINTED}

The president of the Institute of Estate Agents, Mr Basil Elk, says home-seekers applied for bonds totalling Risoo- XIV million in February but building societies could supply only a thrrd.
"Thousands of disap- \(\overline{X ə T}\) pointed families are battling to find finance to own their own homes."
Speaking at the ipisti-
6uȚ6ȚuəJəムs: tute's congress at Sun sny
 uoțun s:housing rested future of with the Government which should be actively doing things to assist act building societies capture eriough finance from the
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\title{
Freeze rents to sort out chaos, says MPC \(\boldsymbol{H}_{\boldsymbol{j} \mathrm{l}_{2}}\)
}

Chief Reporter
The Government should declare a cooling off period during which residential rents would be frozen while the "absolute chaos" in South Africa's housing was sorted out, the MPC for Hillbrow, Mr Simon Chilchik, said today.
Mr Chitchik said that in terms of a State formula people should not pay more than a quarter of their incone on housing.

But many people were paying as much as halfor three
quarters of their income on rent. Pensioners paid almost all of their pension on rent.
Mr Chilchik, who is also the Johannesburg city councillor for Hill brow, proposed rents be frozen for certain period during which the Government should appoint a commission of inquiry to hear land lords and tenants.
The Government and the private sector had to create a partnership during this period to overcome the housing shortage.

The issue of rocketing rents is expected to be debated in Parliament later today and tomorrow when the Department of Community Development budget vote comes up.
In his budget speech earlier this year the Minister of Finance, Mr Horwood, announced tax concessions for developers building flats for rental.
But this concession was not expected to cost the Government more than Rl million during this financial year.
uoṭun sxəytom pettily pure noon ueoțxfy peqțun

Kotze
\(\therefore\) Parliamentary Staft THE Minister of Community Development, Mr Pen Kotze, announced in the Assembly yesterday that he would propose the appointment of a parkamentary select committee to investigate and report on the desirability of removing statutory control over rents.
Speaking in the debate on his budget vote, Mr Kotze said he would also ask that the committee to investigate and report on:

Measures to afford tenants continued protectdion against exploitation, victimisation and arbiterany ejectment.
Measures to curb related malpractices with reference to the Sectional Titles Act of 1971, the Share Blocks Control Act of 1980 , and the Alien. ion of Land Act of 1981 .
Mr Minister said he intended giving notice of a motion for the appointmont of such a committee, which would have


Mr SF Kotze
power to take evidence and to call for papers. He said he trusted members of the Assembly would support the proposed motion berate the facts of the matter indicate indisputably that urgent action is neederl."

The Minister sad it was in the public interest that the present "checkmate position" be ended.
This position has arisen in so far as the continued existence of rent control was restricting the provision of new dwelling units for renting. result of representations
This had resulted in that landlords in general
Rents would continue to rise until equilibrium in the renting market had been restored.

Mr Kotze said tenants in the private sector were burdened with rising rents and the scarcity of accommodation for letting was causing serious convern.
"It is unfortunately a fact that the price for accommodation has risen considerably of late. Investigation of literally hundreds of cases, as a exorbitant rent increases. a

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Howsend Q \(Q 61.801\) ctimuisfration boards/residential stands 559. Prof. N. J. J. OLIVIER asked 8 PC Minister of Co-rperation and Development:
(1) Whether any Administration Boards have residential stands available for development by private companies; if so, (a) which Boards. (b) (i) how many such stands are available and (ii) in which townships are they situted, in respect of each such Board (c) when did the stands become available and (d) what is the purchase price of the stands:
(1) Yes.
(a) Highveld

Central Transvaal
Western Transvaal
Drakensberg
Southern O.F.S
Oranje Vaal
East Rand
Western Cape
(b) (i) 82079
(ii) Highreld


\section*{Standerton \\ Belfast}

(2) whether any Administration Boards have made any residential stands a mailable to private companies for de velopment: if so. (a) which Boards (b) (i) how many such stands have been made available and (ii) in which townships are they situated. in respect of each such Board, (c) on what terms were the stands made available and (d) what are the names of the com paries involved"

The MINISTER OF: CO.OPI RAIION AND DEVELOPMENT:

(d) Highveld

United Development Company
Central Transvaal
Sigma Motor Corporation (Pty) Ltd.
Goldstein
United Development Company
Eastern Transvaal
Ermelo Mines
Northern Cape
De Beers (Pty) Ltd.
Wacon Lime
Record Stone Crushers

\section*{Eastern Cape}
S.A. Permanent Building Society

United Development Company
National Building Society
Allied Building Society
Standard Building Society
Rhodes University
Volkswagen of S.A. (Pty) Ltd.
Oranje Vaal
United Development Company
S.A. Permanent Building Society
A.E.C.I.

Carbochem
Sasol I
Electricity Supply Commission
Private Individuals
Southern O.F.S.
Homes Trust
Poly Flora
Thaba Nchu Transport
Stoomhoek Transport
Excelsior Stropers
L.T. Motors

Electricity Supply Commission
Badenhorst Transport
Mobil Oil
South African Railways
Albany Bakers
Anglo American
Boerediens
Wesselsbron Electrical

East Rand
S.A. Permanent Building Society
A.E.C.I.

Gundle Industries
Ronald J. Hill
L.B. Mahlangu

United Building Society
Urban Foundation
Impact Homes
Lenning Holdings
J. en W. Beleggings

Barlow Rand
S.A. Trident for Impact Homes

West Rand
Rand Mines Properties
Rio Tinto
Machem
United Building Society
Future Generation
A.D.C.C. Homes
B. Peters

Allied Building Society
Everite (Pty) Ltd.
S.A. Permanent Building Society

South African Broadcasting Corporation
Poly Foil
D. and M. (Pty) Ltd.

De Beers (Pty) Ltd.
Nedbank
South African Police
Department of Education and Training
Anglo American
Pick'n Pay
Sasol
Shell Oil
J. Mahlangu Building Contractor

Wimpy Homes
Goch Cooper
Concord Construction
Tshabalala Enterprises
L.T.A. Construction

Natal Building Society
Davis Construction
Edward Dube
Johanneshurg Stock Exchange
Liberty Life
The Star
l.B.M.
*12. Mr. J. W. E. WiLEY asked the Minister of Community Development:

Whether single men employed by the Public Service on a permanent basis are eligible for the 100 per cent housing loan guarantee; if so, what procedure is to be followed in applying for such guarantee?

The MINISTER OF COMMUNITY DEVELOPMENT:

No. A committee under the guidance of the Commission for Administration is however investigating housing benefits for Civil Servants

\footnotetext{
For written renlv.
}
 to alleviate \({ }^{(133)}\)
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\section*{housing crisis}
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Municipal Reporter THE ENCOURAGEMENT of self-help schemes, lower standards, policy decisions made at a local level instead of in Pretoria and the availability of more funds were put forward yesterday as factors which could alleviate the Western Cape's housing crisis.
They were some of the suggestions made at a panel discussion of the

Westesn Cape branch of the SA Institute for Hous. ung at the Civic Centre.
The panel included Mr Kent Durr, MP Cape Province Municipal Association executive member Mr Alleyne Yeld of Fish Hoek, Mr N M Karsen of the Department of Community Development, Mr Chris April of the Presi




NOIN SHLTME

Association Mr Wher Roelvert, president of the
institute, and Dr Julian Evenwel representing a major housing contracting company. COLOURED
During discussions, Mr April said the problem was more than just making houses available, it was part of improving the quality of life for the coloured people.
\begin{tabular}{|c|c|}
\hline He added that 60 percent of the coloured people were chronically & 086I \\
\hline poor and could not afford & 6L6T \\
\hline to buy homes. \({ }^{\text {athese } 60}\) percent are & \\
\hline the people we must con. & 8L6I \\
\hline centrate on. We cannot allow them to continue & LL6T \\
\hline living in squatter camps. & \\
\hline He also criticised chur- & 9L6T \\
\hline ches for not playing a & \\
\hline and other matters which & SL6t \\
\hline would improve the qual- & ¢L6T \\
\hline ity of life of most beautiful & \\
\hline churches are always in & EL6T \\
\hline the poorest areas. The & \\
\hline money that went into & 2L6T \\
\hline those grandiose churches & TL6T \\
\hline help build houses. The & TL6L \\
\hline problem is the church becomes so heavenly it is & 0<6T \\
\hline no longer of any earthly use." & \\
\hline PROBLEM : JV & \\
\hline Mr Yeld said lack of problem local authorities had in making more & теəス \\
\hline
\end{tabular} homes available.
Local authorities were just as aware of the need for acceptable standards and shovid be alowed to make their own decisions on standards.
The case for self-help schemes was put by Mr Myers who sali it was vital that the community became more involved in housing and self-help schemes were one way of reducing costs.


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(b) Funds are not allocated for each individual project whilst in practice, at the beginning of each financial year, especially in respect of the larger local authorities only a total amount is allocated to a specific local authority which it allots to current and new projects which it is authorized to execute. The required information is therefore not readily available.

\section*{Confiscated drugs}
577. Mr. P. R. C. ROGERS asked the Minister of Law and Order:
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The National Housing Commission (NHC)
will makes its first entry to
will makes its first entry to the markets next month as a borrower in its own right. tend debut will be attended by Senbank, UAL sortium have arranged to meet its in coning needs "with a cheap and flexible package."
The NHC, administered by the Department of Community Developy the Depart-
powered by the 1982 to borrow in its own right at Act of rial discretion, to finance capital works. An amount of R150m to round off the current year's allocation to the National Housing Fund was put forward in the \(1982 / 83\) busget
as part of Finance Minister 0 wen Horwood's attempt to reduce ther Owen ment's funding burden to reduce the governMinister of Community. According to the Kotze, the money will be wedopment. Pen building projects currently unded to finance tion. However, he adds, Horwood has acproved another R20m to be used for


Minister Pen Kotze ... bonds
for low-cost housing for low-cost housing
infrastructural development.
The agreement with the banks is limited to the original R150m. About R60m of this will be provided by Senbank, the consortributing about R45m each.
The funds required are for long-term purposes, which means that borrowing costs are being viewed long term. Following the suggestion of Senbank, the NHC will fund itself on a short-term basis for at least The chosen vehicly as long as three years. ble bills, the rate for which is based notia90 -day bankers' acceptance, based on the three-monthly rate review. Howeving a package is flexible renough to enable the course to other forms of finance enable reoffshore.
The rationale behind this approach is to avoid a long-term lock-in while capital market rates are at peak levels. Senbank
ket for possibly two years, before going longer, will save the NHC as much as \(2 \%\) over a 20 -year period.
Kotze also said in a statement that an agreement has been reached with the building societies whereby they will provide mortgage bonds on low-cost housing units erected by local authorities for selling purposes. Buyers funded by the societies will be treated on the same basis as those funded by the NHC. The initial offer by the societies will cover houses already sold, as well as an amount made available directly to about R30m, but this cannot this involves .


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S.A. save energy when cooking,
S.A. ing pots, and the time of
S.A. I day to restrict the use of
S.A. electricity.
S.A. \({ }^{3}\) The pamphlets are

Soute available free from the
South electricity department and
Steer all council cash desks.
without anything
Blace flats for to build more
Elecn could rocket to market
housing shortage.
"Rents will continue to fise until equilibrium in the renting market has been restored," said the Minister of Community Development, \(\mathbf{M r}\) Pen Kotze, in the Assembly.
Leading property men agree privately that rent control is not likely to be phased out completely while there is a scarcity of rented accommodation. The SA Property director Mr Don Kennedy, says price control on rents is the most important deterrent to in vestment in building Flats and terraced are still rent controlled They contain the largest group of tenants in the country, according to pro. perty men.
Being older buildings, they often house many pensioners and low-income families who cannot afford to take on better
flats with higher flats with higher rents.
Tenants fear rent control will ultimately be abolished and if it hapbeing done to build more of flats.

\section*{DETERRENT}

The high cost of build, ing is a greater deterrent, managing director Abel, manent Trust Syfrets, one of the country's biggest administrators of flats.
To build three-room flats at Plumstead will need rents of R600 but the market level is around R300.
The only way to provide flats for low-income families needs bold action by the Government such as allowing developers to write off the cost of a block of flats after four
or five years, he srid.
\({ }^{8}\) In , spite of the in. crease in the cost of living, lack of liquidity and the high cost of bank overdrafts, rent levels are still rising and will continue to rise in the fore. seeable future because of the supply of flats not catching up with demand."
It was significant that although rent escalations were general, the rate of increase was related to geographical location. In. creases on the Atlantic coast were greater than those in other parts of the Peninsula.
Mr Abel pointed out that the end of rent control would still leave hundreds of protected tenants whose rents could not be increased without permission from the Rent Board.
If the Government thought rent control was inhibiting new building, it could provide for security of tenure of the lowincome group and raise the income limits laid down in the Housing Act of 1966, said Mr Abel.
The provision for a married couple could be Continued on Back Page.

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& \text { "It is not the free economy is the absence of mor whites a affecting vestment opportunities ment to approve budget for } 1982-83 \text {, the } \\
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\section*{Yอษा马} economy is the absence of
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budget for \(1982-83\), the blacks". Mr Everingham moved ants of africa, including
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budget for \(1982-83\), the blacks". Tsinq leazuos Ife
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Indians in conflict to the MiP Evepingham said
principle of free enter black property rights had
2 Mir Everingham said

\section*{I \(G\) to have 14000 rent collections (23) it its contramy (13)in its contro Property Editor} gional Properties by JH Isaacs, Geshen of Durban weredisclosed yesterday. And one of the facts that has emerged is 1 G will has embure more than nowhatwe more than 14000 rent collections undersits control, which, says managing director Mr Basil Levene, consolidates its position as one of the 'country's biggest es tate agents and property administrators
Regional Properties was the administrative, selling and servicing arm of Grovewalk Holdings Ltd.; which controlled about 2400 flats throughout Durban.
Amongthem are Nordbury in Marriott Road, Park Lodge Gar dens; Berea Road, and city centre blocks Nordic Court and Broadwäy
Most recent acquisition was the 217 -apartment Ga bles'block on Victoria Embankment-a R5 million deal. These will now come into the I G portfolio, bringing the total assets under the controlk of the enlarged company to more than R 50 million. In turn, Grovewalk will acquire a substantial shareholding in Isaacs
Grovewalk directors.
Mr Levene will continue as chief executive and Grovewalk directors joining the board will be Mr Gerard de Rauville, Mr Thomy de Ravel, Mr Bernard Boulle Mr Paul Saad, Mr Sandford Meyer and Mr Alastair Dark.

\section*{The board}
Mr Dark will operate from I G's headquarters in an executive capacity. I G's Mr Phil Lazarus; Mr Trevor Warman, Mr Alan Benn and Mr Gerald Hackner will complete the board.
Mr Levene said yesterday Regional's staff of 44 would be absorbed as far as possible but there will be no change in the operating policy of the company.
The two organisations are highly complementary as Regional has a similar philosophy to our own thoroughness, professionalism and a tendency to be conservative rather than flamboyant,' he said. Mr De Rauville:added: This is really the culmination of an association shareholding in reaacs, dating back to the mid-50s Geshen. restructured to include e. links that have aways between the direcrestructured to include isted between the direc
 companies,
 \(A\) Ho One of the group's.current projects is the Ume Breaket's, in This is a blockiof 156 holi-
day flats due A ion in October for Among the itotions being considered for marketing the flatstis time-
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\section*{Hansard Q.61.871-872} 99 -year leasehold scheme \(21 / 5 / 82\)
*4. Mr. P. A. MYBURGH asked the Minister of Co -gperation and Develop 9 -year Whether any sites undeble to churches leasehold scheme are available if so, in which areas in the Republic are they available?
The MINISTER OF CO-OPERATION AND DEVELOPMENT:

Sites are available to churches in terms of the 99 -year leasehold scheme in all Black residential areas where the leasehold scheme is applicable provided that such churches have been recognized as qualified persons as defined in section 1 o the Blacks (Urban Areas) Consolidation Act, 1945 (Act 25 of 1945), as amended by section 1 of the Laws on Co-operation
\(\qquad\)

and Development Amendment Act, 1981
(Act 111 of 1981).
（1）How many persons in each specified Administration Board area applied for leases in terms of the 90 －vear leasehold scheme in 1981；
（2）whether the figures in respect of each such Administration Board represent an increase or decrease in comparison with the relevant figures for \(19810^{7}\)

The MINISTER OF CO－OPERATION AND DEVELOPMENT：


\title{
Mobile (1) homes tomind the rescue?
}

\section*{(2) WHITE South Africans are living through the worst drought in mortgage bonds in history.} Approximately 12000 prospective home owners are applying for bonds worth R300 million a month - and most of them go away empty handed. Thirty four percent of houses and apartments are rented properties and with the escalation in building costs to almost 32 percent in 1981, this kind of property is becoming difficult to find and very expensive.

Are there alternatives? One estate agent has suggested tent towns. More likely, though, will be mobile home estates.
JENNIFER CRWYS-WILLIAMS looks at life in a movable home without wheels.

THERE is an annual demand for 120000 houses for people of all races in this country. At present rates, it will take 19 years and an investment of R1 700 million to make up the backlog - and we aren't even talking about the up and coming generation. An Association of Building Societies spokesman has described the situation as catastrophic.
It is exceedingly difficult to rent a property, let alone to buy one. Not only is there a desperate shortage of houses and flats from which to lease, but the prices of these properties are frequently prohibitive. It is difficult to find a house to rent in a 'good' area, for instance, for less than R600 and frequently R 900 is the asking price
In the main, three groups of people are struggling in the property crisis: the retired. the young without substantial means and immigrants.

\section*{'Parking' is not allowed}

Could mobile homes be a temporary answer? They were launched in South Africa over 12 years ago and have been used mainly to provide housing for families of men involved in one capacity or another in the bush.

Most of the mobile homes in this category - there are approximately 8000 of them-are sited near projects such as new power stations, mining developments and paper mills.
Under current legislation, mobile homes can not be parked (and it should be made clear that a mobile home has to be connected to all facilities such as sewerage, water and electricity) on properties in residential areas. The only solution, should someone want to live in a mobile home is to go to an estate catering for them

There are only two of these in the country: one in Honeydew, Transvaal, one at Inchanga, Natal, with a two more planned (one for Scottburgh with 80 percent of the units being reserved for retired people and a smaller one in Pinetown).
Seventy two mobile homes are currently sited at the Parkhome Estate. Inchanga, with another two moving in shortly. Land is being prepared for

Pictures: Jimmy Hutton

metres of ground space. The larger, double width model will set the buyer back R42000 (for four bedrooms) and will take up 120 square metres of ground.
The prices quoted are inclusive of wall-to-wall carpeting, curtains and light fittings, electrics and plumbing, and if these are not to everyone's liking (the curtaining in particular is pedestrian), prices can be adjusted on request.
Although it would be a mistake to regard a mobile home as easily mobile (as opposed to caravans), a bond cannot be raised on them under vans), a bond cannot be raised on them under current building society regula

\section*{Transportation costs}

A prospective buyer would either have to pay hard cash, or put down a large deposit against a bank or hire-purchase loan. The only other out lay to be considered is the transportation from the factory to the site and, depending on wher the owner decides to live, this can be substantial The cost of moving a single width home from the Pinetown factory to Inchanga, for instance, is in the region of R1 500 .
Facilities on the estate, available without charge include a swimming pool, tennis court recreational hall (old-time dancing), a workshop for hobbies and individual repair work the es tate has a repair man), a laundry and drying facilities. Most home owners, though, have their own washing machines.

\section*{The retired}

Maud and Ron Eagar are a retired couple living in one of the older mobile homes. They don't have a bad word to say either of their home or of the estate on which they live.
On Ron's retirement, they decided to sell their Bluff home (expensive, too many robberies, too much upkeep) and buy their present one
Both emphasise as the main advantages of mo bile home living the strong community spirit, the economy (overheads kept to well below R200 per month) and the security they now feel. The estat: has a guard and dog and is fenced - all good :peace of mind.

more homes: there is space for 300 homes, although for the moment only 94 sites will be available.
The estate is situated in rolling countryside, with attractive views and, according to residents, 91 different species of birds...

\section*{Keen gardeners}

Each mobile home has its own plot, which it rents from the holding company for between R90-R100 per month (from July). Residents are free to landscape their gardens and they do this, with very few exceptions, with gusto.
Roads on the estate are tarred and curving, to take advantage of the terrain. They are all named after birds.
Each site is fully connected to water, electricity and sewerage. Because the estate is not connected to the national grid, electricity is supplied from a privately owned generator and although this can supply enough electricity for street lighting, interior lighting and electrical appliances (including washing machines and tumble-driers), standard size cookers are not permitted. Residents use gas, which is delivered to order once a week.
The only other financial outlay a resident has to budget for (the main one is for the rental of the land) is electricity, averaging out at between R10 - R11 per month, and a small charge on water ( 14 kilolitres per month are provided free).

\section*{Homes miust have SABS approval}

Only homes manufactured to South African Bureau of Standards' (SABS) specifications are permitted on the estate in terms of provincial legisiation and the only company to manufacture SABS approved homes is CI Parkhomes. SABS models have fully insulated walls, floors and ceiling and carry a 30 minute fire rating.
The homes themselves come in two widths the single-width Cedarburg which comes in two and three bedroom configurations and the double-width model with three or four bedrooms. The four bedroom model has two bathrooms (the main one is en-suite), as well as a walk-in wardrobe. The two bedroom model costs approximately R22 000 and covers either 52 or 60 square

\section*{Without substantial means}

Falling into another category are Wendy and Gavin Cavanagh. They are both New Zealanders and couldn't afford the rentals being asked in Durban. A mobile home seemed the answer. Theirs is rented - for R130 a month - and is a basic, albeit fairly comfortable model. Wendy has a new born babe and, although she is reasonably content with the home itself, finds life on the estate boring.
With 90 percent of the residents retired, and with shops and other facilities some distance away, this is understandable.
'But this place is the answer for people like us,' she says. 'If we were staying we'd probably stay here and save enough money for a deposit on a house.'

\section*{And the immigrants}

Finally, the immigrants. Sheila and Des Hosking live in a double-width Tulbagh home, three bedroomed and spacious enough for most conventional homes. They are former Rhodesians and had to cope not only with retirement but with stringent currency restrictions when they left the country.
'I looked at all the houses in our price range. For R30 000 you can get a hovel in Pinetown and we just weren't prepared to do that. Then I saw one of these and it seemed the answer.'
Drawbacks are few but Des feels cramped on his little bit of land and cannot see why they can't buy it. They both like their home and they love the community.
'If we'd bought an ordinary house weld have found it so difficult to meet people. Here there's a tight community - we even have our own emergency nursing service - and we like everyone. If we go away, someone looks after our house and our garden and we do the same for them.' Neither would move, they say.
Are mobile homes a thing of the future? A staggering eighty percent of American homes are built in factories or with factory-built compoents.
With the expected life of a locally built SABS approved mobile home put around the 25 -year mark, they may be a temporary and valuable solution to our housing crisis.


Mobile homes are on individually laṇdsćaped sites. Gardens are carefully tended by residents.

\section*{Conflicting rulings on \({ }^{26}\) mobile homes}

\section*{cause concern}

\section*{Mercury Reporter} A RULING against mobile homes by the CSIR-affiliated Agrement Board could mean that thousands of young families will have to do without comfortable housing.
The board, which issues certificates approving building systems after carrying out tests; has, issued a ruling that homes which can be moved do not qualify for à certificate of approval.
This is in conflict with a decision by another CSIRaffiliated body, the SA Bureau of Standards which has already issued certificates of approval to a range of mobile homes.
In a statement, the board gives no reasons for its decision to outlaw mobile homes.
Many local authorities
will only allow structures which carry the so-called 'Agrement certificate'.
This means that mobile
homes will not be allowed in areas where these cer-
tificates are applicable, even though mobile homes comply with, and in some cases exceed, the in some cases eard's standards and carry SABS approval.
In Natal, the province's building regulations stipulate that a structure should have either an Agrement certificate or Agrement cerl. However, certain local authorities in the province have passed their own building regulations, and many lays down that an Agrement certificate is a necessity Confusion has arisen in the mobile home industry:. as a result of the differing. stands taken by the board and the SABS.
The chief executive of Cl Homes (a large Pinetown producer of caravans, mobile homes and pre-constructed housing which is put together 'on site'), Mr Martin Done. said yesterday that the conflicting stands by the board and the SABS should be reconciled.


\section*{Use containers for housing, noth suggest \({ }^{2}\) experts}

Mail Correspondent
DURBAN. - A growing supply of redundant containers, now becoming a problem for shipping lines in Europe, could be turned to:advantage in the form of emergency accommodation for people, say South African housing authorities.

They \({ }^{-}\)do not think the damaged or obsolete containers will make particularly inviting homes, but if the price is right they could provide a ready substitute for shacks like those at Crossroads - or as temporary accommodation for owner-builders.
"Anything that effectively boosts the:amount of affordable accommodation has got be a good i'déa," said low-cost housing authority Mr Paul Andrew who believes the containers: will be useful because they are easily transportable and should be relatively inexpensive.

Dr Julian Evenwell, man-
aging director of Besterecta Construction, saw the containers as providing tempo rary protection against the elements, but not much more.

The cost of building a house was only about \(40 \%\) of the total cost of providing housing after making provision for roads and services, he noted, and this could probably be brought down to 25 or \(30 \%\) using conventional methods if items such as carpeting were eliminated.
Another housing authority, Mr Chris April, a member of the President's Council, agreed that containers were not an ideal solution to the housing shortage, but thought they would look better than the shacks at Crossroads

Sources in the container industry yesterday said there was no signficant surplus of was nainers available in the city yet, although more could be expected to become avail able. The present price was abóut R1 300.

Other
Diamond Cutters Union of South Africa Jewellers and Goldsmiths Union Optical Workers Union
S.A. Association of Dental Mechanicians
S.A. Diamond Workers Union

ETECIRICITY, GAS AND WATER

Cape Town Gas Workers Union
Escom (Cape Western Undertaking) Salaried Staff Associatid Escom Salaried Staff Association
Escom Workers Association
General Workers Union
Johannesburg Municipal Water Work Mechanics Union

\section*{CONSTRUCIION}

Amalgamated Society of Woodworkers
Amalgamated Engineering Union of South Africa
Amalgamated Union of Building Trade Workers
Black Allied Workers Union
Blankebouwerkersvakbond
Building, Construction and Allied Workers Union Building Workers Union
Electrical and Allied Trades Union of South Africa Electrical and Allied Workers Union of South Africa Engineering and Allied Workers Union
Engineering Industrial Workers Union of South Africa
General Workers Union
Metal and Allied Workers Union
National Union of Engineering, Industrial and Allied Worker Port Elizabeth Operative, Plumbers Employees Association
S.A. Operative Masons' Society
S.A. Woodworkers

Steel, Engineering and Allied Workers Union
S.A. Electrical Workers Association

WHOLESALE \& RETAIL TRADE AND CATEERING AND ACCOMMODATION SER
Wholesale \& Retail Trade
Black Allied Workers Union
Conmercial, Catering and Allied Workers Union
Concession Stores and Allied Trades Assistants Union
Domestic Workers and Salesladies Association
Kimberley Shop Assistants, Warehousemen and Clerks Associati
National Union of Conmercial, Catering and Allied Workers
National Union of Distributive Workers
Pretoriase Vakbond vir die Kleinhandel Vleisbedryf
Transvaal Retail Meat Trade Employees Union
Catering and Accommodation
Commercial, Catering and Allied Workers Union
East London Liquor \& Catering Trades Employees Union

Mention the "housing problem" and people yenerally think in terms of the provision of the standard suburban three-bedroom fam ily dwelling. But there are many who, either by choice or for financial reasons do not aspire to this form of accommodation, nor do they fancy the main alternative - flat life.
These are the single professional people, retired and young married couples, teachers, nurses, students, pet lovers and garden enthusiasts ... all hoping to rent garden cottages which exist legally and illegally throughout Johannesburg.

Although tacit recognition of some "granny cottages" has been made by some local authorities, this form of accommodation has a far greater potential for sorisfying the needs of society when viewed in the context of the life cycle of a family.

While it is recog. nised that the stable nuclear family group is the basis of our society, by enshrining the suburban ethic as a dogma of municipal legislation we have succeeded in fragmenting society and isolating both the young and old from that focus.

It is a remarkable anomaly that while the definition of a "special residential" erf is clearly defined as being for a single dwelling, it actually holds two for different races. However, it is also becoming apparent that for andibertof reasons, not least the direct and indirect costs of keeping a livein servant, peoplesare

\title{
How to ease the \({ }^{(13)}\) housing problem
}
opting to do without domestic help

The question then arjses - what to do with such accommodation? Their conversion to "garden cottages" is frowned upon on the basis of a vague fear of "overcrowding" a 11 d the false assumptions about "creating slums" whereas the rapid growth of high densits luxury townhouses should have dispelled that idea.

It has been proposer that these anomalies rould be resolved comparatively simply by permitting every existing or new property developer to have the option of building or converting existing out. buildings into a garden cottage to accommo date two persons, OR having \(t w 0\) servants -but not both.
The social and economic consequences would be substantial. A family currently strug. gling to meet rising bond payments and the cost of living woald. by letting.\(t^{\prime} \mathrm{e}\) e cottage greatly Iessen their burdens.
Allerations can be relatively \(\Rightarrow\) nexpensive and mueh needed ac-

> Local authorities should permit home owners to convert outbuildings into garden cottages. The beneficial social and economic consequences would be substantial, says Antony Trowbridge.

\section*{commodation in im-} proved environment circumstances would become available. Security for the property would be increased in having someone on the premises. "particularly during the annual family holidays.

The role of the gar. den cottage, however. is most advantageous in the hifecycle of the famuly. The cottage serves as an ideal "pad" for teenagers to entertan their friencls. On gettmg married the youngsters also have the opportursity of living economically and so save for their nuclear family house and so create the same cycheal process.

Alternatively they could take over the house, and parents the cottage for their retirement. The "spinoffs" of this arrange. ment would be the allimportant integration of grandparents to the
family circle, and less. ening the need for oldage homes.
But it is important to consider the wider social and possibly nega. tive implications. Cer tain constraints would be necessary.
For instance: no cottage should exceed õ \(u\) sq metres in area and the total area of the main house and cottage should be contaned within the cove rage of land stipulated under the Town Plan ning regulations. fur hermore, there shotid be only one vehicle access from the stred and on-site parking should be provided for any additional vehucles (to avoid street park. ing).

It is possible to envsage that properties in excess of say 50000 sq metres could be permitted to have both a cottage and accommudation for a servant and/or a gardener

Given such suitable constraints, current accommodation shortage would be substantially eased; a substantial small-builders market would be created, and property developers would be encouraged to build because more future property owners would enter the affordability market level by virtue of the income factor offered.
Such a development would be attained in the existing areas with unt any extra load upon municipal ser vices, while the increase in rateable values of the properties would correspondingly be an extra source of revenue.

All that is needed is sufficient vision and intention among local authories to realise that herem lies a vast untapped potential for improwng the overal standards and quality of living of many thousands of presently dissatisfied residents.
- Antony \(V\) Trow. bruclae is futures rescarcher for a large mining house.

\title{
STAATSKOERANT \\ VAN DIE REPUBLIEK VAN SUID-AFRIKA
}

\title{
REPUBLIC OF SOUTH AFRICA \\ GOVERNMENT GAZETTE \(1 \alpha_{3}\)
}

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No. 1175] & [11 June 1982
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\section*{PARLEMENTERE GEKOSE KOMITEE OUR HUURBEHEER EN VERWANTE AANGELEENTHEDE}

Herby word var algemene inligting bekend gemaak dat die Volksraad op 21 Mi 1982, op voorstel van Sy Edele die Minister van Gemeenskapsontwikkeling, 'n Gekose Komitee aangestel hat met die volgende opdrag:

Om ondersoek in te stel na en verslag te doen poor-
1. die wenslikheid al dan ne van statutêre beheer oor huurgelde;
2. maatreëls om can huurders voortgesette beskerming teen uitbuiting, viktimisering en willekeurige uitsetting te verleen;
3. maatreëls om verbandhoudende wanpraktyke met betrekking tot die Wet op Deeltitels, 1971, die Wet op die Beheer van Aandeleblokke, 1980, en die Wet op die Vervreemding van Frond, 1981, te bekamp; en
4. aangeleenthede wat daarmee in verband stain,
en dat bevoegdheid an die Komitee verleen word om getuienis af te mem en stake te vorder.

Die Gekose Komitee verlang dat alle persons en instansies wat graag vertoë oor die onderwerp van die Komitee se ondersoek will voorlê, aansoeke om die voorleg-

\section*{PARLIAMENTARY SELECT COMMITTEE ON RENT CONTROL AND RELATED MATTERS}

It is hereby notified for general information that on 21 May 1982 the House of Assembly, on the motion of the Honourable the Minister of Community Development, appointed a Select Committee with the following terms of reference:

To enquire into and report upon-
1. the desirability, or otherwise, of statutory control over rents;
2. measures to afford tenants continued protection against exploitation, victimization and arbitrary ejectment;
3. measures to curb related malpractices with reference to the Sectional Titles Act, 1971, the Share Blocks Control Act, 1980, and the Alienation of Land Act, 1981; and
4. related matters,
the Committee to have power to take evidence and call for papers.
The Select Committee desires all persons and institutons who wish to submit representations on the subject of the Committee's enquiry to submit applications for the



THE property market must be governed by the men in the middle of the financial world - the building societies which handle the cash for most of the house deals in the land.
In recent months, the societies have come under fire from some sectors of the Press and public because, after an incredible period where loans were freely available. the sudden clamp-down was little understood. Now loans are difficult to obtain and applications are screened carefully.

Nevertheless, home loans are still big business. In their. last financial year, ended March 1982, the members of the Association of Building Societies advanced R1 660 million: for existing homes and R457 million for new construction: These amounts, though way below the figures for the previous year of R4051 million and R1 012 million, still represent an enormous amount of money.

What do the top executives of the building societies think of the situation now?

MR PETER RICHARDSON, joint managing director of the United Building Society, pointed out that although the Association of Building Societies may make certain recommendations about mortgage rates, it was still up to the individual societies to make their own decisions.
'Certainly, as far as the United is concerned. there is no consideration about raising the rates at the present time,' he said.
Mr Richardson said the country is facing a downward phase of the business cycle. And in all downward phases we have a lower level of activity in all spheres.
'The country has a deficit which, it has been said, is building up to R5000 million on the current account; the price of gold is down and there is not much opportunity for exports. We have got to look after the affairs of the country. We have been over-spending and we have got to bring the whole thing back again. And the only way to do that is to slow down the demand for commodities.
'And if you are going to' slow down activities, then I am afraid it is very difficult to exclude any portion of the economy. That's what the authorities are doing - they are trying to encourage a slow-down.
'I think the major problem of societies during the past year was the loss of collosal sums of money from our ordinary paid-up shares. The movement as a whole lost just on R 440 million and the United lost something like R170 million in a very brief period and that money had to be got back at higher rates of interest.
'That was a serious blow to the movement.
Has the 99 -year lease had any effect on building society funds?
There has been no effect whatsoever from the scheme. A substantial sum of money was made available by the Urban Foundation and that was allocated to black housing. Where we have granted loans to blacks, we have drawn up to 90 percent of the money as a deposit from the Urban Foundation. Only the small difference of 10 percent is taken from the bulk of the society's funds.
How about those loans in the future?
'Oh, in the future it will come from our resources There is no question that the funds will come from the bulk of resources and that might be deposited by anybody.
' We like to have a spread of our properties and a spread to the community as a whole. Blacks would not be considered at all as blacks. Before that situation arises, however, you are going to have a market to develop for blacks and there is not one at the moment in the sense of interchange.'
On interest rates, Mr Richardson said whatever the effect of what was happening overseas, there would be a delay before it' happened here.

How much competition with the banks exists in the battle for people's savings?
'The competition has always been there,' he said. 'All this talk that the competition is something new is a lot of eyewash as far as I am concerned.
'There is lots of nonsense about building societies encroaching on the banks' preserves because of taking institutional deposits. I joined the society 35 years ago and we took deposits then from institutions such as insurance companies.
'The only area where we have not thus far competed is on mortgage advances. The reason the banks haven't competed there is that the avenues which they have for investing their money are much more lucrative than mortgage bonds. Even today, with the high rates, our average rate is under 14,25 percent. What bank would lend you money at that rate?
'So yes, there is competition but the extent of that competition, the socalled war that is a figment of the imagination, is somewhat overexaggerated.'
How about interest rates? Have they levelled off?
'I don't know. I have no crystal ball. Experts seem to think that perhaps longterm rates are reaching their peak but there will be increases in short-term rates and certainly the short-term rates at the moment are still pretty high.
'I cannot see a downturn and the rates could even harden between now and the end of the year and not start peaking out until next year.'
would hope that we are going to see that the outflow of money from indefinite period shares is being stemmed. Last year there was a tendency for people to forget about the benefits of tax-free and to go for the highest rates which were fixed deposits.
The big fallacy at the moment is that because interest rates have been rising for the past 18 months, they will never come down. But they do.
'One must also bear in mind that everyone gets sentimental about the high cost of housing because it is an essential commodity and everybody starts worrying about what their sons and daughters are going to do about a house. They forget everything else has risen and a large proportion of the public gets some form of subsidy for their housing.
'I believe the impact is not as great as some people make it out to be. The other thing is young people have got to be a little bit more modest in housing requirements and not start where mom and dad left off.
'There is a feeling here

that under the umbrelia of free enterprise, buile ing societies have got provide the housing ne wis for the whole country. don't see this being possi: ble. Traditionally, wi have dealt with the mid. dle rung; the wealthy ran look after themselves aniti the bottom end cannot at. ford their own houses.'
The cost of money is \(\stackrel{t}{-}\) high for them, he said.
'I think there has got to be some other form ol finding a means of hous ing the mass of people in urban areas and that can only be done by raisine some form of money at Government level.'

On the 99 -year lease system...
\(\begin{array}{lllllll}\mathrm{M} & \mathrm{B} & \mathrm{o} & \mathrm{w} & \mathrm{k} & \mathrm{r}\end{array}\) said:'According to the lat. est figures there have been 2000 registrations That is pretty few when one considers the time that has elapsed since it was introduced. (Four years). The R30 mill which was produced for the funding of black housing has been used to the full.'
Another 400 to 500 leases will be registered

To page 7.


in the next 90 days, he said.
Then, blacks will have to pay the same rates of interest as whites, although the figure would be less because of the lower prices of houses and the differential interest rates.

Mr Bowker said there had been a couple of resales among black homeowners and the sellers had made a profit. They became capitalists overnight, he commented.


MR BOET Viljoen is managing director of the South African Permanent Building Society and was head of the Viljoen Commission into black housing. In general terms, how does he see the movement going?
'For many years there was the thought that whatever is happening to other finañcial institutions, building societies were something apart.
'They were doing a particular job of work - providing houses which was looked upopn almost emo-
aged our affairs. In 1980, there was lots of money around. Banks had lots of money and they were taking on committments as fast as they could. We granted loans - we couldn't store the money in a corner at call-rates
happened in the last two years.
'We will continue to attract business. We will have to look at the margins and they will have to be sufficiently wide to enable societies to build up their reserves strongly.'

lower than the price we had paid for it.
'There is no money presently in banks or building societies. Why did not the banks store up some money so they have some now? It is a futile argument.
'Our function is to ac-
with us and these will be repaid unless the institutions are prepared to take the same rate as we offer the man in the street. And they probably won't want to do that.
'We have always taken the conservative view to lending. When one is conservative during the peaks one can afford to be during the valleys.
'We feel now that there are early indications that the position may be improving, but slowly,' he said.
Mr Bennett said the rates remained high and many people could not afford the repayments. But he added the arrears position was 'very satisfactory' and there had been no respossessions.

On the question of property prices, especially in Natal, Mr Bennett said over a wide range of values there was no indication of drops, except possibly at the top. The middle-price range was not being affected although he understands the building industry seems to be expecting a reduced demand.

Mionally as something so
far above what the other institutions were doing that societies had to be helped at times.
'Now we have moved into an era of free market rates. We are quite happy to be part of it provided that not only the rates on investors' money is mar-ket-related, but also the bond rate.
'Building societies will negotiate with authorities in order to get a formula whereby they will be able to continue in business. The industry is R30 000 million strong and'has done a great job of housing people in South Africa and will continue to do so.
'Building societies are in good shape. They have put their house in order. They have acted prudently and looked after their businesses carefully.
'We have not misman-
lic money from the publoand put that into homeloan finance. We have also been wrongly blamed for inflating house and building prices. Today there is no money and still building prices go up, so the argument is not valid.
'Now where do we go? Over the next 10 to 15 years building societies will be of a different description to what they were 20 to 25 years ago. The competitive nature of the market is changing.
'Building societies are giving thought to how they see themselves structured for whatever the future may hold. Very positive discussions have been held with the authorities and rather than waiting for the authorities to come to us we went to them. We fully undertand that the mix of investments will change as has
thensuselves to a differen ormula of building ety operation to provide the home loan finance required over the next decade.

\section*{}

Mr JOHN BENNETT is managing director of the Natal Building Society, which is 100 years old this year. It is the only society which has its head office in Durban - how does he see the strength of the movement in Natal?
'My impression is that the position on the availability of funds has eased a little. It is still not satisfactory, and would be borrowers still have to face a long wait. But from my own society's point of view, the outlook does appear a little better than it did two months ago, he said yesterday.
The NBS, he reiterated, is not relying on institutional money and is not in the market for it.
'There are some fairly small sums still invested

Although there appeared to be quite a bit of house-building going on, this could be a continuation of previous orders it is like a spinning wheel taking time to slow down.
The NBS's own development company is 'going pretty well,' said Mr Bennett.
'We have been building 20 houses a month in the Verulam area and at a pretty high rate at New Dawn Parkinthe Newlands East area. Another big development is planned for Lenasia and there are numerous smaller, white developments including one in Pietermaritzburg.
Mr Bennett believes plastic money such as his own society's cash card is here to stay. It is, he says. something of the future with so many advantages over the pass-book.
'I firmly believe this is how transmissions and withdrawals will be conducted in the future.'

\section*{Those missing estate agents}

THE Estate Agents Board has announced that at the height of the boom in the property market, there were almost 5000 estate agency firms and nearly 17000 individuals in the field.
Today there are 4200 firms and 13500 individuals. with fidelity fund certificates. What happened to the others?
'We would also like to know, says the latest newsletter.
It warns that the agents' position is:if they are acting as estate agents, they are doing so illegally and could not claim commission for their services. They will be prosecuted in court for contravention of clause \(26(a)\) of the Estate Agents Act.If they are employee estate agents and are practising without a fidelity fund certificate, their employer will also be charged in court because he should not employ as an estate agent any person not in possession of a fidelity fund certificate.


\title{
White expertise can \\ \\ boost black housing
} \\ \\ boost black housing
}

A LEADING South African building products manufacturer has predicted that the injection of white business knowhow, finance and building expertise could stimulate the growth of a property-owning black middle class as well as new private business enterprises in black urban areas.
White business can play a significant role in helping to solve the critical housing shortage," says Mr Martin Mealin, executive director of Everite Ltd.
"The responsibility of Government is to provide sub-economic housing, infrastructure and community facilities.
"There is no doubt that Government cannot satisfy the demand for housing by
all population groups unaided.
"Private enterprise will have to be induced and mobilised to contribute to solving the problem."
Building societies, large employers, private developers and building supply companies like Everite are currently studying the implications of the Government's decisions allowing the development of housing in black areas by private enterprise.
Mr Mealin predicts these likely developments to result from these Government initiatives:
- The establishment of a healthy black building industry.
- The building of houses for speculation purposes.

The development of a free market mechanism in the buying and selling of houses and the birth of a real estate business in black urban areas.
- The growth of service and retail industries like hardware stores and builders' merchants, which in turn will create more job opportunities in the area.
"It is bound to have a considerable effect on Soweto in the longer term," Mr Mealin says.
"The implication will be a real improvement in the quality of life for urban blacks, following the development of middle-class and elite suburbs, and a general upgrading and renewal of the surrounding neighbourhoods."

In one of Soweto's showpiece developments recently completed at Diepkloof Extension, Everite acted as project manager in partnership with Schachat Houses as contractors and suppliers of an extensive range of building materials.
"In this project we have brought together the administration board, which allots the land, the building contractor, the building society and client." Mr Mealin says.
"We've co-ordinated the development on a non-profit basis as a service to the community in helping to produce a cost-effective and creatively designed community group."

\section*{Timeshare}

\section*{expert}

\section*{to speak}

ONE of South Africa's foremost authorities on time. sharing, Mr Brian Stocks, will be the guest speaker at the annual meeting of the Port Elizabeth branch of the South African Property Owners' Association (Sapoa) to be held in the Sidebar Room at the Edward Hotel at 5 pm on June 21.
Mr Stocks will speak on Property timesharing in South Africa.


Claims amount to R3 million
Y, \(\%\) Property Reporter
THE totalamount of claims lodged with the Estate Agents Board from August, 1977 , to December last year is close on
R3 million. The number of firms involved was 123 and the individual number of claims lodged comes to 1338.
These statistics were released by the manager of the Estate Agents Board, Mr S van Soelen, at a seminar of the Estate Agents Board held by the Port Elizabeth and Midlands branch of the Institute of Estate Agents in Port Elizabeth las week
The total amount of claims paid comes to R700 787 and the total amount of ciaims pending amounts to R878 361 .
they had to be sent in in time. It was no good finding out about an offence a year after it was committed.

Submitting audit certificates in time was the estate agent's responsibility.

The defence used by many estate agents, however, was that their auditors had not sent them off as instructed.

The board members were asked what action they could take against unregistered estate agents. ssis replied the remedy lay in the courts, which had the ority to levy fines. Asked what the view on educational standards Mr Weil repled that no defined
tices would be allowed to do certain things but not others until they qualified. the course wound start at a low level and intensify as the years proressed.
hat extent the CIEA certificate would be recog. future was uncertain.

\section*{Black homes the new priority}

\title{
Housing crisis hits
}

According to the National Manpower Commission, South Africa needs 251000 houses to wipe out its current housing shoftage.
In the commission's 1981 annual report released recently, it was revealed that whites currently need 18000 houses, coloured people 46000 , Indians 19000 and blacks who live in "white" areas 168000.

The housing shortage for blacks in "trust" areas is estimated \(t_{0}\) be about 258000 . Further, it is estimated that in both the "formal and informal" black urban areas alone there is a backlog of about 560000 housing units.

\section*{PROSPECTS}

Just eliminating the housing shortage for blacks living in so. called "white" areas would cost in the region of R1 700 million (estimated by the ecommission at R10000 a unit).
"The prospects for eliminating the housing backlog are not very good," the commission reported.
This was due to a shortage of government funds and changed economic conditions in the private sector.
Housing, the commission concluded, remained one of the most difficult problems the country had ever had to solve.

\section*{CAUSES}

Until the current housing shortage is solved, it is generally be lieved that rented accommodation for

A fullscale investigation is to be carried out into. the country's housing crisis which, for the first time, has begun to affect all races.
SHERYL RAINE of The Star's Pretoria Bureau reports that the housing problem is one of the most difficult facing South Africa today and one which will not be easily solved.
whites will be in short supply and rents can be expected to continue to spiral.
A glance at an impressive batch of figures released by the former Department of Statistics last week concerning housing and flat rentals for 1980 revealed the root causes of the white housing crisis.

\section*{Revealed}

Looking at the number of houses and flats completed during the past 10 years it was revealed that:
- While 7948 flats were completed nationally in 1974, this figure had dwindled to a mere 1753 by 1979 .
- Areas such as Pretoria and the Witwatersrand were especially hard hit by a slump in the building sector and economic pressures. These areas were particularly popular settlement areas for immigrants.
- In Pretoria only 211 flats were completed in 1979 as compared with 1651 four years earlier.
- On the Witwatersrand only 571 flats were added to the "for rent" lists in 1979 while 1471 were completed in 1975.
- The national figures for houses completed revealed a sig.
nificant fall-off towards the end of the 1970s.

About 22288 houses were built for whites in 1974 and that figure dropped to 15531 by 1980 .

\section*{BLACK NEEDS}

As the government puts together its commission of inquiry into the country's housing 111s, several factors must be kept in mind.
It should be remembered that provision has to be made for the existing shortage as well as the on-going demand for housing, according to the report of the Commission for Manpower.

At present whites need 38000 additional houses a year, coloured people 12500 , Indians 4100 and blacks (in "white areas" only) 36000.

If blacks in homelands are taken into account, then the annual housing need for blacks would be closer to 60000 , according to research estimates.
The need for housing is determined by population growth, immigration and the influx of people to urban areas, all of which are significant factors in the country's current housing crisis.
In addition there are several problems con nected with the provi-
sion of housing which have been identified by the Director General of Community Development which were included in the report of the Commission for Manpower:

\section*{RENT CONTROL}
- A sharp increase in the cost of building services and construction has occurred
- Building societies are short of funds.
- The private sector, because it is profit oriented, is unable to provide. housing for lower income groups.
- Employers have made disappointing contributions in the housing field.
Rent control has had a negative effect on investment in housing.
- Housing costs have increased faster than personal income.
The responsibility for providing housing has become "too big for the State to bear" says the Director General of Community Development.

\section*{SUBSIDIES}

\section*{Individuals,}
employers and the private sector in general will have to be involved to a higher degree than at present if the country's housing problems are to be solved. Govern-
ment funds shouid be used for the provision of lower income group housing and infrasturucture alone.

He has suggested that problems in connection with housing be taken into account in adjusting wages and salaries.
There appear to be no ready or simple solunions, but the official has made some suggestions.
The private sector will have to be assisted by the State in a variety of ways, especially in respect of low-cost housing, by, for instance, the granting of loans at subsidised rates for the provision of infrastructures and, in certain cases, tax concessions.
Available finance must be used more economically by erecting complexes to house more than one famlly and making use of alternative building miethods.

\section*{PREDICTIONS}

White housing will, according to predicitions made in the annual report of the Commission of Manipower, have to take somewhat of a back seat, relying on self: building schemes rather than the Government to alleviate shortages.
In the future the emphasis will have to be mainly on the needs of blacks in white urban areas whereas in the past 20 years, when shortages were not as acute as they are now, white and coloured housing enjoyed first place on the priority list.

\title{
GENERAENENS \\ Statistics highlight dramatic rent -
}

\section*{By Sheryl Raine Pretoria Bureau}

The country's skyrocketing rents - as many as three increases in the past two years have been dramatically highlighted by figures for 1980 released by the Department of Statistics.

Just two years ago the average rental for a flat with three living rooms (excluding kitchen, bathroom, pantry or balcony) was R136 a month in Pretoria, R135 on the Witwatersrand and R103 in the Vaal Triangle.

According to the annual report of the Department of Statistics for white housing in 1980, houses with three to six living rooms were fetching an average of R177 a month in Pretoria, R156 on the Witwatersrand and R145 in the Vaal Triangle.

Today rental agents estimate that houses in Johannesburg's less fashionable suburbs are going for R750 a month and those in fashionable areas for as much as R2 000 a month
In Pretoria, accommodation seekers are lucky to find a house to rent under R500 a month.

\section*{R150 A MONTH}

During the "good old days" of 1980 the average annual rent increase for houses with three to six living rooms was a mere 18,8 percent. The average house was being rented for about R150 a month.

Flat .rentals increased by an average of only 10,8 percent during 1980 with centres like Durban, Pretoria and the Witwatersrand showing increases around 15 percent.

Today Johannesburg's bachelor flats are fetching rents of R180 to R200 a month. The same flats were rented for R60 two years ago.

\section*{FEAR}

Tenants live in daily fear of rent increases. Recommendations of percentage increases given by the South African Property Owners Association have fallen by the wayside as the simple rules of supply and demand allow landlords to command ever-increastng rentals.

In Pretoria these days, even rentcontrolled buildings have had rent increases approved which have doubled rents in the past year while other premises have increased 35 percent, according to recent Press reports.

From 1975 to 1980, house rentals for prem-
ses of four or five living rooms rose by an average annual rate of 11,2 percent while the increase for flat rentals during the same period was 9.6 percent.

\section*{SAMPLE}

The Department of Statistics, which has since been incorporated into the Office of the Prime Minister, arrived at the figures for housing rentals by conducting surveys by post on a sample basis in 147 urban areas.

During 1980 only 83 percent of the nation's flats were occupied. Nowadays Johannesburg families are reported to be prepared to cram themselves into one-bedroomed flats for the sake of a roof over their heads.

Pensioners are homeless, penniless, or both.

See Page 15

\section*{By Frank Jeans}

The present building regulations set-up is not only pushing up the costs of property development but is delaying and even discouraging projects.

It is in the light of this that the Government is determined to cut through the "red tape" in the present regulations.

This was said by the Minister of Industries, Commerce and Tourism, Dr Dawie de Villiers when he addressed the Brick Development Association at the Wanderers.
"Buliding contractors will have to play their part by moving away from old ideas in regard to new methods and the use of new materials," he said.

Dr De Villiers said the day may: come when manufactured housing held a market
share similar to that in the United States, where this type of housing provided no less than 40 percent of the tolal housing market.
Mr A R Kemp, chairman of the BDA, gave a strong hint that brick prices rises are inevitable in the light of the continual fuel and wage cost spiral.
"Labour costs can represent between 30 percent and 40 percent of total costs," said Mr Kemp.
"In fact, three main cost centres contribute to the problem over which management has little control - salaries, fuel, railage and maintenance materials,
"While we must try to be as efficient as possible and deliver the lowest possible price consistent with earning a proper return on capital employed, it is inevitable
that the selling price of our product will have to increase from time to time unless somebody somewhere can really get on top of the inflation bogy," he said.

The brick industry had done its part in keeping down selling prices so far. In the PWN area for example, a price per thousand for stack bricks in March 1977 and R30,10 and in March 1982 the figure was \(\mathrm{R} 48,75\).
This was an increase of 62 percent as against a rise in the national consumer price index of 87,5 percent.

An international survey had revealed that South African face bricks were among the cheapest in the free world.

Mr Kemp said that a number of brickmakers were now stockpiling which was evidence of the speed with which
the brick industry could move from fam ine to feast - or vice versa.
"certainly, the change in the brick: supply position," he. said, "is a valid answer to those critics who blamed the brick shor. tage on the industry's. inability to plan forward. The ups and downs in building contracting are so sudden. and so violent, as. to make forward planning a difficult, if not impossible task."

PEOPLE earning up to He also announced that R800 a month will now the income limit for joint qualify for the 90 per- loans would rise from cent mortgage bonds R720 to R900 a month. granted jointly by the: The ( maximum bond National Housing Com that can be obtained under mission and building the scheme has been societies, the Minister of raised from R 23000 to Community Development, \(R 33000\) while the limit Mr Pen. Kotze announced for joint loans has been today.

The previous limit was increased from R27 000 to R650 a month.

PRETORIA - Loans are now available to individuals in terms of the Housing Act enabling them to buy flats under the Sectional Title Act.

This
has
been announced by the government along with changes to the maximum building and income limit for 90 per cent building and buying loans and loans granted jointly by the National Housing Commission and building societies.
The limit for 90 per cent building and buying loans would be raised from R23 000 to R33 000, according to the government statement.
The limit for joint loans would go up from R27 000 to R35 000

The maximum income
limit for 90 per cent building and buying loans would go up from R650 to R800 a month and the maximum in- : come limit for joint loans would go up from R720 to R900 a month.
The statement said since the building cost limits were determined last year, building costs had increased by about 45 per cent with the result that the present building cost limits were totally insufficient.
"Because of the limited funds at the department's disposal for the provision of housing, the department wants to encourage people in the economic income group as much as possible to provide for their own housing by means of individual loans." - DDC.
sign enabling general decentralisation of control to community level.
"If the policy is implemented under existing (centralised) financial decision-making and control mechanisms and institutions, the results are likely to be chaotic and many of the predictions of opponents of the appoach will be validated."

According to Dewar, in a paper published recently entitled Seven potential dangers in the new approach to low-income housing, genuine decentralision of control to the local community is required. An organisational structure, incorporating generally representative bodies, must be established to facilitate this. In adddition, it must be supplemented by financial networks to supply credit to community bodies and enable them to implement decisions.

He argued that far-reaching changes to the existing system are required if low-income housing problems are to be tackled effectively. Most fundamental is the recognition that the self-help appproach should not be implemented as a substitute for conventional solutions, but rather as an option.

Nor should the self-help approach be confused with self-build. "Self-help, used in the context of housing, is a management term," he said. "It implies that individuals and communities control the major decisions about dwellings and environments regardless of who does the building. Self-build is a

\section*{HOUSING SHORTAGE \\ Self-help to what? \\ FM 18 /6/82}

PW Botha's announcment at last year's Good Hope Conference that the "self-help" approach would be adopted to solve SA's critical black housing problem, was welcomed by all concerned. However, even some proponents of the approach believe that implementation is no guarantee of success.

For example, Professor Dave Dewar, director of UCT's Urban Problems Research Unit (UPRU), contends that "large-scale implementation of the self-help approach is dependent on innovative institutional de-


Dewar argues that the subsidy system should be mantained, but adjusted so that subsidies take the form of grants to needy families and are not attached to housing units. Subsidies should apply regardless of the source from which finance is borrowed. (At present subsidies only apply when finance is borrowed from the National Housing Fund and not from private lending institutions.) He says that it would be neither beneficial nor politically possible to phase out the subsidy system at present.
Unless these problems are ironed out, the new approach could create as many problems as it is designed to solve.

\section*{Govt loans} for hom \& 123

PEOPLE in the economic in-
come group are to receive Government assistance in the form "of loans to help them buy flats under sectional title, the Minister of Community Development, Mr Pen Kotze, announced yesterday.

Loan limits and limits' on income will be raised' on loans made jointly by the National. Housing " by the sion and builaing societiest The limit for \(90 \%\) building and! buying ; loans would: be and buying loans would be raised from Reve00to R33 000 and the maximum income limit would be raised from R650 to R800 a month. The limit for joint loans would go up from R27 000 to R35 \(000^{\circ}\) and income limits from Ri720 to R900.

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anachronism, but it also has very real disadvantages in this era of industrialisation and innovation. New materials and methods of construction as well as our modern managerial and technological skills make it possible to erect at least as good a house in a shorter time and at a comparable or even lower cost," said Professor Webb.
Industrialised building is a process of building whereby panels, complete walls or complete rooms are manufactured in a factory and subsequently assembled on the building site to friform a complete house, school or factory.

Building has undergone little real change during the last 70 years or so Traditional methods of building involve handling and placing, largelyby hand, large quantities of heavy material by slow, tedious and arduous processes re quiring varying degrees of skill. All these activities cannot proceed at once and therefore this method is time consuming.

Consequently, the philosophy and techniques of other industrial processes have had an important effect on the building industry world wide and are being increa-: singly adopted in it.
are used in a virtually conventional way, to a highly industrialised process in which almost all the work is done in a factory and the structure merely assembled on the site. In order to discuss the matter effectively it is necessary to outline the characteristics of the various methods," said Professor Webb.
and use of industrialised building methods, particularly during the past few years of abnormal building demand. These new methods have, however, only been used to a limited extent and their development is proving to be evolutionary rather than revolutionary, langely because of prejudice and the


Industrialised building is a process in which panels, complete walls or complete rooms are manutacturea in a factory and subsequently assembled on site.
> "There are two categories of industrialised building me thods. The 'open' methods involve com bining standardised components such as wall panels, doors, windows and roof sections. This gives designers a good deal of flexibility. 'Closed'

\section*{EDITOR:Robin Cooper.}

FEATURES: Wendy Robertson, Patsy Hudson, Vanora Morrow. GARDENING: Zoe Gilbert, Una van der Spuy.
De-IT-YOURSELF: Des Buchanan. PROPERTY COLUMN: Michael Sandrock.
PRODUCTHON: Maureen Blogg
conservative attitude of both home owners and the building industry. According to Professor Webb, this picture is rapidly changing and will inevitably continue to favour industrialised building.

Professor' Webb feels that it is unilikely that there will be any immediate cost advantage of using industrialised building. "All indications to date suggest that for a house of comparable quality, the initial cost will be much the same as for traditional methods. Its major cost advantages lie in the fact that it reduces

\title{
 N National Housing terms
}

By GORDON KLING
MAJOR changes in National Housing Fund loan regulations announced yesterday by the government will bring subsidized home-ownership within reach of thousands for the first time. This is the significance of an announcement by the Minister of Community Development, Mr Pen Kotze, that bond and income limits in terms of the National Housing Act are being revised.
Loans in terms of the scheme had virtually dried up in the wake of the recently-departed saw building costs, salaries and house prices soar beyond qualifying limits, last adjusted about two years ago.
Now a big boost in bond amounts which can be granted and in maximum salaries for eligibility will effectively bring back the benefits of a 90 percent bond at interest rates about one-third lower than those charged by building societies.
In addition, the scheme will now also apply to sectional title developments, an increasingly popular method of purchasing flats.
145


The new regulations are

The limit for 90 percent building 'and buying loans would be raised from R23 000 to R33 000.
- The limit for joint loans would go up from R27 000 to R35000.
The maximum income limit for 90 percent building and buying loans would go up from R650 to R800 a month.
- The maximum income limit for joint loans would go up from R720 to R900 a month.

\section*{Move welcomed}
Mr Kotze said that since the building cost limits for joint loans in March were determined in August 1980 and those for joint loans in March last year, building costs had increased by about 45 percent, with the result that the present building cost limits were totally insufficient.
"Because of the limited funds at the department's disposal for the provision of housing, the depart ment wants to encourage people in the economic income group as much as possible to provide for their own housing by means of individual loans."

Welcoming the move yesterday, the general manager of the Garden Cities non-profit hoúsing programme, Mr Selwyn Meyers, said it was a "tre mendous step forward" that would greatly extend the scope of assisted "Thie new limits would allow a large percentage of wage-earners to apply for help.

Acatch, however, reman'm in the availability of funds from the Department of Community Deyelo pmènt's housing vote, which is usually hardpressed to meet total demínds from all sectors including the provision of old age homes.



\footnotetext{
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\section*{Govt loans} for home 123 buyers

\section*{Pretoria Bureau \()^{8}\)}

PEOPLE in the economic income group are to receive Government assistance in the form of loans to help them buy flats under sectional title, the Minister of Community Development, Mr Pen Kotze, announced yesterday.
Loan limits and limits on income will be raised for loans made jointly by the National Housing Commission and building societies. - The limit for \(90 \%\) building and buying loans would be ralsed from Re: 000 to R33 000 and the maximum income limit would be raised from R650 to R800 a month. - The limit for joint loans would go up from R27 000 to R35000 and income limits from R720 to R900

\section*{Phone trouble}

The Rand Daily Mail would like to apologise to readers who had problems telephoning the newspaper on Wednesday and yesterday morning. The Mail's new telephone system, whtch was installed at the end of last month, had a few teething problems, which have hopefully been fixed.

\section*{INSIDE}

\section*{Title fight on the box}

An edited version of last Friday's WBA world heavyweight title fight between Larry Holmes and Gerry Cooney in Las Vegas will be screened at \(6,33 \mathrm{~m}\) Sportsview by SABC-TV this evening.

\section*{- See Page 6 \\ Gold's three year lowest}

The dollar continued to soar yesterday and the gold price fell to \(\$ 309\) at the second fixing in London, its lowest price August 23, 1979.
- See Page 11

Plus Gilbey's PUNTER'S FRIEND

\section*{Rugby boss to visit SA}

The president-elect of the English Rugby Football Union, an opponent of sports links with South Africa, will be at Ellis Park next month for the matches involving the Syd Millar European rugby side.
prosecution
Sources say four of the mercenaries facing the death penalty - Mr Bernard Carey, Mr Aubrey Brooks, Mr Roger England and Mr Jeremiah Puren - offered to plead guilty to save their colleagues.

The Durban couple could be home on Saturday after nearly seven months in jail.
Should negotiations succeed, the four men would appear in court on Monday to plead in mitigation of sentence before Chief Justice Earl Seaton decides on their punishment
Facing treason charges with them will be SA spy Mr Martin Dolinchek, who has chosen to go it alone despite attempts to persuade him to accrig twi. reft esenthtion, of Brush Batrister, NíNicholas Fairbairn, who has been acting for his colleagues.

Neither Mr Fairbairn nor the Seychelles Attorney-General, Mr Bernard Rassool, would comment last night.
The withdrawal of charges against Mrs Ingles came suddenly yesterday afternoon when Mr Rassool rose to tell the court he was dropping charges against her.

The judge said she should be released forthwith
Mrs Ingles was hustled into a car and taken back to the cell she has lived in since she and Mr Sims were captured after arriving in the Seychelles seven months ago to establish a "safe house" for the mercenaries and act as their bankers
Her eyes gleaming with tears as she sat between two policemen in the back seat of the car, Mrs Ingles said: "I'm happy"
The British High Commission second secretary, Mr Michael Edwards, said he ex pected Mrs Ingles to fly to South Africa.

Mrs Ingles and Mr Sims came to the Seychelles a month before the November 25 coup attempt last year.
Their job was to run the mercenary "safe house" high on the hills above the national airport where they had a cache of AK47 assault rifles.
They were also to act as the mercenaries' bankers with control over two bank accounts in Victoria.
R20 000 had been transferred to those bank accounts from Colonel Mike Hoare's Swiss bank account at the Swiss Bank Corporation in Geneva. The transfers went to the Standard Bank in Victoria under the names of Mr Sims and Mrs Ingles.
. Before they left for the Seychelles, Mr Sims, a Durban racehorse trainer, and Mrs Ingles received from Col Hoare 80 AK47 rifles which they stashed in their Homestead Avenue home in Hillcrest, Natal.
The couple were led to believe their trip would be little more than a holiday.
So on the beaches of Beau Vallon Bay they gambolled in the sun and in the surf among the palm trees. Often Mrs Inthe paim trees. Of
gles went topless.
But their happy holiday

"Portrait with a hat", is the title of this \(=-\cdots\) through the maquette which is one tenth the concrete and ceramic tiles.

\section*{High rate of inter:}

\section*{Mail Reporter}

STICKS, stones, metal pipes and marble have been put together in a bid to win R35 000 in a sculpture competition in Johannesburg.
The sculptures, by 87 artists of all races from as far afield as Alexandra and Cape Town, are being shown by the Standard Bank in the Milner Park Showgrounds. The bank is looking for a sculpture for the piazza of its new adminis-
tration:
The tal and, atif sculpture : :z Vinci and :use of t : stone, glass and wood \(=\) theme denii ing a fla?

\section*{Junta rejects ceasefire, prisoners}

LONDON. - Prime Minister Mrs Margaret Thatcher said yesterday the Argentine junta had refused to accept a ceasefire for the South Atlantic and will not allow prisoners of war to be shipped directly back to Argentine ports.

In the island capital of Port Stanley yesterday, Ar gentine prisoners broke free and ran amok in the streets after a rumour that the British liner Canberra, now taking Argentines on board, would leave without them
The rampaging prisoners were among thousands being marched in groups of 200 from the airfield to the jetty where boats were waiting

\section*{Versa}

\section*{By PETER -} DURBAN Turf Club "invitation rule" when for this year's Rothena-
At yesterday's final = invited Versailles to \({ }^{\text {t }}\) to higher rated horses.

Versailles and the cus Cove, are the only tro 18-horse July field in -- Frisky.

Three imported R200 000 race over 2 ? July 3 - the origina Have A Fling, winner Inns; and Frisky, stable Fling and whose cutai: lowed Have A Fling : Inns.

The Transvaal is \(\overline{\text { w }}\) horses (if the Zimbau now with Transvaal tai

\section*{Lacker hemes buirdens clinics}

THE lack of housing in black ; a docoloured areas burdened the family platining clinics, and made it unfair to "bring a"child intothe. world when there would not be a rodiover its head".
This was said by the chairman of, the
Family Planning Association, Mrs. D Gulson, at the association's annual meeting this week.

By upgrading the temporary structures and by teaching general hygiene and proper family planning to the community
the association could help to rectify this problem, she said.
"Awareness" was the operative word in family planning and the association had ceertainly achieved it this year, she said Education programmes were receiving support and there was increased interest in counselling and pregnancy testing.

Attendance also increased at the clinic which helps couples overcome sexual problems through teaching and advice by trained doctors.


 buildings going up In the US, where about 90\% of all new housing Is of timberframe construction.

\title{
FASTENING PROBLEMS?
}

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partitions and hollow walls. partitions and hollaw walls. The toggles are avallable in two
thread sizes, 3 and 5 mm respectively

NYLON ANCHORS - Are used to fix lighweight materials to brick, concrete. steel, hollow block and partitioning. Nylon anchors are available in various lengths and two diameter sizes, 5 and 6.3 mm respectively.
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DYNADRILL - Fotary hammers are used to difll holes ( 6.24 mm ) into concrete, brick, rock, steel and timber. The Dynadrit " 340 " can be used ior general purpose chiselling and core driling. (30 neter)

ACCESSORIES - Drill bits, Self-driling anchor adaptors ana Chisets for Rotary hammers, Cast-in anchors, Hollow watl anchors. Nyion and Plastic plugs, Conduit clips, Barrel nuts, full
range of Power tools, Generators etc.
TRUBOLT - Masonry anchors are designed for tixing to structural concrete and rock. Trubolts have tremendous holding power and are made frommild, highifensise and siainiess siee Anchor thread diameter equals hole size ( \(6-24 \mathrm{~mm}\) ciameter).
DYNABOLT - Masonty sleeve anchors are used for fixing to concrete. brick. hollow block and solid steel. Dynabolts have
high pull-out and shear values. Allgnment problems are eliminated ( \(6-20 \mathrm{~mm}\) diameter).
TERRIER - Self-drilling masonry anchors are used for fixing to structural concrete. The anchors are flush-fitting and have nigh pull-out values. Terriers are avaikble in thread sizes from 6.20

DYMASET - Drop-in masonry anchors are used for fixing to structural concrete. The anchors are flush-fitting and have high siructural concrete. The anchors are flustr-fiting and have high
pull-out values. Dynasets are avaitable in thread sizes from 6 -20 pull-ou
mm .

RAMLOX - Masonry anchors are used for fixing to all types of masonry (brick. porous materials etc) standard machine bolts are used to set the anchor ( 6.12 mm thread size)


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\title{
iings that have
}

\section*{the test of time}

- From the outside it is impossible to tell whether a house is a timber-frame or conventionally built dwelling. This attractive house is timber-frame.
-nt, wer -i would last \(\because\) as comfortresistant to yy to heat, as as acas conven-- houses. is have been the timber:
rame houses they developed have been awarded Agrément certificates - the ultimate stamp of approval in South Africa - by the Agrément Board.
rom the outside it is impossible to tell the difference between a timber
frame house and a con-
Those who brick house.
hose who build them can choose between a brick erior just as those who build brick houses, can choose between those two finishes.
And there is no difference between the way the roofs of conventional and timber-frame houses are
built, or the materials There to build them. There is a difference inside The interiors of timber frame houses are truer fer about 8 percent mor living space than conven tional houses of simila design, their ceilings ar slightly lower, they do not require as much warming in winter and they stay cooler in summer

\section*{\(\square \square \square\)}

And they are easier and cheaper to alter
They are no more fire-haz ards than are conven there houses ... and claim are many who claim that they are les tional houses. ll the timber y fireproof boards Even their roofs - simi lar to normal houses
roofs - are protected by fireproof ceiling boards that are thicker than those used in more con ventional houses.
Building societies now ap prove of them and no longer differentiate be tween them and conven tional houses. Insurance them readily.

\section*{\(\square \square \square\)}

For a while, a large ques tion mark hung over how long they would last and what sort of resale value they would command But these questions hav now been answered. They will last as long as There is, for example nothing wrong with a timber-frame house buil 50 years ago in Bush man's River in the Cape .. obviously not built to today's demanding standards, but along similar lines.
nd those who have bought or built timber-frame houses and are now living in them find that they are being offered substantially more than they paid for them.
One buyer - as reported in another report in this supplement -has turned what he paid for his home and has now been offered two and a half times as much.
\(\square \square \square\)
Timber-frame houses do not necessarily cost subtantialiy less to build houses.
But, once a competent builder comes on site and starts building one needless to say, this is
after all the legal for malities the legal for pleted, and they take as long for both types of house - he can build it in as many weeks as the months he would take to build a conventional hat needs stressing is that timber-frame housing is not a new concept. In most of the states of Australia, 98 percent of al houses built are timber frame houses and 90 percent of all houses built in America are the same. centage is rising steadily centage is rising steadily
\(-\quad 25\) percent of all houses now being built are of timber-frame construction.
They are also far from unknown in South Africa. The early settlers built them in the Western Cape, the Eastern Cape there was an abundance of timber in those areas when they opened them up.
\(\square \square \square\)
The same thing happened when the Transvaal was opened up
Many of those houses are still standing and in exellent condition today and people are still Those houses revelled in the unromantic names one could almost say misnomers - of corrugated iron houses or wood and iron houses. They were, in fact, timberframe houses and - depending skill and the architouch - could be made just as attractive inside as any other similarly designed house of the period.

\section*{II PORTABLE NAILER}
tool is ideal for floor nailing and sililar jol
\(=\) Countersinks the nail, teaves smooth with \(1 G_{(T O)}^{(\text {PTY }}\)

\section*{am wir somanamer rate}

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firing or touchtip, and does it alt tiring or touchtip, and does it all
at up to five itmes the speed of hand
pailing

This equipment, which in corporates the 'N16 Port-
able Nailer, enebles man to produce ene and square man to produce and square
wall frame units in a simple
continuous onstin continuous operation. Ad
justment to suit varyin justment to suit varying
sizes of wall frame is
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\section*{ \\ ALL BUILDING SERVICES \\ \(\star\) ROOF ROOMS \(\star\) SUN ROOMS AND ADDITIONS \(\star\) RHINO-SHIELD LICENSEE FOR WOOD FRAME CONSTRUCTION ALI WORK GUARANTEED}


THE timber－frame construction method is certainly nowhere near rivalling the traditional brick and mortar way of building houses ．．yet
But there is no doubt that it is rapidly becoming a forc in the building industry
teadily and now sopulity and its popularity have been growing
From a few houses worth about R1－million a few years ago，the market for timber－frame houses this year is likel to be worth more than R20－million ．．．more than 5000 houses will be built
Accurate statistics of timber－frame houses being buil so thout the country are only now beginning to be kept ．so there is，as yet，no way of accurately measuring the
rcentage growth over the years．
However，a random sam
ple of the replies the Sout Association（Salma）re eived to a questionnaire it sent out requesting statis tics on the number of tim ber－frame houses built，in dicates that some builders are expanding rapidy some build a set number very month and others ar nly now getting into buil ing these type of houses．

\section*{ロロロ}

Only one builder as fa as we know．has tried build g timber－frame houses and discontinued building them．
But Masterbuilt．for ex ample－－the Schachat Cu lumt subsidiary \(\begin{aligned} & \text {－} \\ & \text { eight } \\ & \text { houses in } 1981 \text { but will }\end{aligned}\) eight houses in 1981 but will Frame－Bou of Chloor kop，builds two a month and another four every month on a labour－only basis for another contractor
And Lumreek Building indication in its reply that it is already building tim ber－frame houses，is hoping to get a contract for 100 houses and is building a fac

\section*{Compiled by} DAVID PINCUS

\section*{tory 10 m}
components．
The firm that building the pulled out have done so for semsto
of negative reasons
The director I talked to market resistance as he main problem and saw no ranon why we should try to sell timber－frame houses when it＇s so muc easier to sell ordinary bric houses
He conceded that timber frame houses could be buil men on site skilled work were ideal for，as he put it mass production＂
But he felt that，to really make money from building them，it would be necessary to build a factory or work shop to prefabricate the prepared to do．

\section*{ロロロ}

In addition，he felt that it was the responsibility of the licence－holders of the sum Industries－＂to en sure that we get an ade－ quate supply of suitable timber．
However David executive director Eloff executive director of the South African Lumber Mill ers Association，strongly have difficulty getting the correct type of timber for timber－frame houses． ＂It＇s there，It＇s in stock with the merchants．All you ring a reputable merchant say how much you need and where you want it deliv ered．And make sure that you pay them on time，＂he said．

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\section*{Buildings that have}

\section*{stood the test of time}

TIMBER-FRAME houses being built in South Africa now are the result of more than two decades of costly development and research. It can rightfully be claimed that they are the result of the scientific age in which we live.
Unlike conventional houses which simply developed down the years without anything remotely similar to the scientific control that marked the development of the modern timberframe house - every step in the development of the timberframe house in this country since the early Sixties has been carefully scrutinised, criticised and literally torn apart by highlyskilled men paid to be ultrademanding.
Indeed, some may say and they may be correct - ultra-cynical. that this was the right that this w.
approach.
What was being aimed hat was being aimed at by those who were developing these were vetting their de
velopment,
velopment, were houses that would last as long, be as comfortfire, as easy to heat to live, as easy to heat, as livable and as actional brick houses.
These criteria have be met to such good been met to such good ef-

- From the outside it is impossible to tell whether a house is a timber-frame or conventionally built dwelling. This attractive house is timber-frame.
\(\left.\begin{array}{lc}\text { frame houses they de- } & \begin{array}{c}\text { frame house and a con } \\ \text { ventional brick house. }\end{array} \\ \text { veloped have been } \\ \text { awarded Agrement }\end{array} \begin{array}{c}\text { Those who build them can } \\ \text { choose between a brick }\end{array}\right]\)
frame houses they de- frame house and a con veloped have been awarded Agrement mate stamp of proval in South Afric - by the Agrement
rom the outside it is im ence between a timber
built, or the materials used to build them
There is a difference inside The interiors of timber frame houses are truer squarer, sharper, they of fer about 8 percent more living space than conven tional houses of similar slightly lower, they do not require as much warming in winter and they stay cooler in summer.

\section*{\(\square \square \square\)}

And they are easier and cheaper to alter They are no more fire-haz ards than are conven tional houses ... an there are many who claim that they are less of a fire risk than conven tional houses

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tion nailing tool especially tion nailing tool, especially
useful in on-site fabrication.
 construction is prot in their by fireproof boards Even their roofs - simi lar to normal houses
roofs - are protected by fireproof ceiling boards that are thicker than those used in more conventional houses. Building societies now approve of them and no tween them and conventionai houses. Insurance companies also insure them readily.

\section*{ㅁㅁ}

For a while, a large ques tion mark hung over how what sort of resale value they would resale value But these questions have now been answered
They will last as long as conventional houses. There is, for example, nothing wrong with a timber-frame house built 50 years ago in Bush.. obviously not built to today's demanding standards, but along similar lines.
And those who have bought or built timber-frame houses and are now livare being offered substantially more than they paid for them.
one buyer - as reported in another report in this supplement - has turned what an offer of twice and has now been offered wo and a half times as much.
\(\square \square \square\)
Timber-frame houses do not necessarily cost subtantially less to build houses. But, onc builder a competent starts building site and needless to say, this is
after all the legal formalities have been completed, and they take as long for both types of house - he can buld it in months he would take to build a conventional house of similar design. hat needs stressing is that timber-frame housing is not a new concept. In most of the states of Australia, 98 percent of all rame houses and 90 percent of all houses built in America are the same. In Britain - where the percentage is rising steadily - 25 percent of all auses now being built are of tim
They are also far from unknown in South Africa The early settlers built them in the Western Cape, the Eastern Cape and Natal ... because there was an abundance of timber in those areas when they opened them whe
up.

\section*{ㅁㅁ}

The same thing happened when the Transvaal was opened up.

\section*{any of tho} still standing and in ex cellent condition today \(\cdots\) and people are still happily living in them. Those houses revelled in
the unromantic names one could almost say one could almost say gated iron houses or wood and iron houses.
They were, in fact, timberframe houses and - depending on the architect's skill and woman's touch - could be made just as attractive inside designed house of the period.

GYPSUM PROTECT

GYPSUM Industries, holders of the Agrement certificates for both brick-veneer bnilding timber-frame houses, registers and li-
 to use either method. It does this to protect its own interests. in those certificates, the repatations of all companies using those tant, the public ... against what can be called quackery in timber-frame building.

\section*{ㅁㅁㅁ}

As the holder of the two Sertificates, Gypsum Ins the Agrément Board for the Ene Agrement Board for the no the rigid specifications of those certificates.
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\section*{\(\square \square \square\)}

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The photographs show two tongue and groove wooden huts A and B. The roofs were cover ©́tuvith bituminous felt and lined inside with expanded polystyrene tiles. Hut A was treated inside and out with Decadex Firecheck and Hut B with ordinary emulsion paint. Both were identical in all other respects. Both huts containing straw soaked with paraffin
were ignited. Photograph 1 was taken 15 minutes after ignition and clearly indicates the were ignited. Photograph 1 was taken 15 minutes after ignition and clearly indicates the
level of control in Hut \(A\). Photograph 2 was taken after 45 minutes when Hut \(B\) was to tally destroyed by fire.
Hut A withstood intense heat and flames from the adjacent Hut B resulting in severe scorching but no transmission of flame. Internally all the surfaces were blackened but
were otherwise unaffected. Al the expanded polystyrene ceiling tiles had been contained against combustion by the
Decadex Firecheck membrane. The test was filmed by the Central .Office of Information Film Unit jn, the presence of Préston fite Brigade ofticíils


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- This is a timber-frame house in the US. It cost \$1-million to build in 1973. One like it could be built in Randburg - but not Johannesburg.

\section*{Lumber men to hold seminars}

THE South African Lumber Millers' Association (Salma), which has been actively involved in promoting timber-frame housing since 1971 , is to hold a series of seminars on this method of construction right round the country, starting in September this year.
"We are still negotiating with people of international standing to speak at these wemill be at present." said Willem Hattingh, deputy director of Salma.
"But I can say that we will bring these seminars to the people and not expect the people to go too far to get to them."
"We will, for example, not hold just one
seminar in Johannesburg and expect it to attract everyone in Johannesburg and on the Reef who is interested. "We will hold separate seminars on the East Rand the Rand in Johannes burg itself and in Randburg er worl also structure those seminars to cater for specific groups. We will hold separate sessions for architrects, draughtsmen and quantity surveyors, for builders and members of allied trades, for local authorities, for building societies and fi nance houses and. of course, separate sent
sions for members of the public who want to learn more about this method of construction and to have their questions answered by experts."

\section*{THERES only a thin line that divides Johannesburg and Randourg - but as far as their timber-frame houses are concerned, that line may just as well be as wide as the South Atlantic Ocean. \\ re allow-frame houses in andoed and welcomed in Randburg. \\ They are not allowed in other words, it is illegal Johannesburg.}

J0'BURG AGAINST

\section*{ㅁㅁ}

This was made clear to me when I telephoned John Bates, public relations officer of the Johannesburg City Engineer's Department.

They are out. They are not acceptable, even though
the Agrement Board has said they are acceptable. they are just out," he said. In case he hadn't made himself clear, he added: "In terms of the by-laws, they are out."
Asked why the Johannesburg City Council has adopted this view, he said: "I don't make the laws."
Beverley Abrahams, Schachat Cullum's public relations officer, canvassed the opinion of Christo
Geyer, Randburg's town Geyer, Randburg's town housing.
In sharp contrast, he ex.
plained that Randburg's at RANDBURG
titude to new building
methods is that they must methods is that they must
conform to a code of standards, have passed prescribed tests and been approved by the SABS and the Agrément Board
All builders that use those methods must be li censed and be under the cons (presumably, licence holders).
The new form of building must result in aesthetical-ly-acceptable buildings the appearance of the neighbourhoods in which they are built.

\section*{\(\square \square \square\)}

Randburg has found, said Mr Geyer, that timber frame houses comply with all these conditions. Consequently, the Council has no objection to them and has of a house erected by of a house erected by
means of such a system is that of a typical house in Randburg".
Mr Geyer stressed that Randburg insists on good workmanship and strict supervision by the "manufac-
turer," which is probably turer," which is probably reply to another question that the first timber-frame
houses were built in Randburg in \(1972 \ldots\) "and after 10 years those houses ap-
pear to have lasted as well as any orthodox houses".

\section*{\(\square \square \square\)}

Mr Geyer continued: "Progressiveness brings change is acceptable to everyone concerned, it results in desirable progress.
"Randburg is not a normal town in terms of age or progress," he explained. "It has grown to become the ixth largest urban centre in the Transvaal in the short span of 22 "y ears. Progressive decisions of the town's short history. "Progress, especially on the building front, is likely to be always looked on favourably by Randburg."

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In the case of a brick veneer house, the external cladding is a brick skin and there is a cavity between If the brick skin gets damp, it cannot transmit dampness or moisture across the cavity.


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ion to timber frames. Many of in are still in use today
Those old houses certainly showed \(:\) timber-frame construction lasts \(\rightarrow\) lasts \(\ldots\) and lasts.
South Africa is not without more ainie houses that have of timber aïie houses that have lasted just as

There are many fine old examples in the Cape and in Natal in areas where wood was plentiful when they were first settled.
Even the interior of the corrugated iron houses could be made extremely attractive. All they really needed designer - and a woman's touch

\section*{CI has the quality solution to today's housing dilemma}

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\section*{[] HOMES \\ Building Tomorrow's Homes Today}

- The interior of the rep lica of the corrugated iron mine manager's house at the Kimberley Mine Museum. It was oc cupied by a number of mine managers and was one of the better houses.

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of heating his home in of heating his home in
tion is, as you may already have guessed, timberframe construction.
\(\square \square \square\)
That asving is on-going and becomes bigger as the cost of fuel goes up.
Over the years it becomes a bigger cost saving than any major initial saving in the building of a In B In Britain, where extensive tests have been carried

\title{
Energy costs cut by \(45 \%\)
}
out, it has been found that the cost of heating a that ber-frame house can be as much as 45 percent less than the cost of heating a home of identical design but built of conventional


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Telephone No
Plot No...
materials. As far as we know, no meaningful, similar exper out in have been carried there is doubt th the reason to would also be savings here Our reason for presuming this, apart from the sales talk and claims of those who build them. is that one Sunday we left our conventionally-built home,
where an anthracite heater had been burning in the had been burning in the month, to interview some people who live in Fairway Village, the timber-frame housing development in Randburg
No one in the village had up to that point, even heater. In one house where the builders had thought fully provided an open
hearth fireplace in the lounge - yes, they can be safely used in timberframe houses - it (the fireplace) was still in its prisline condition, covered by a large, old
The reason for this is the superior insulation of modern timber-frame houses. They are enveloped in high-ly-effective insulating material, which is placed on
all the outside walls and over the entire ceiling.

Added to that is the fact that the ceilings are gener ally about 15 cm lower tha in conventional houses. This means that, when heaters do have to be space to heat - and the insulation ensures that most of the heat stays in the house.
In summer, timber frame houses are cooler The same insulation that kept the heat inside the heat of the sun outside in summer.

\section*{TIMBER-FRAME A FIRE HAZARD? YOU CAN PUT IT} TO THE TEST

ONE of the biggest misconceptions about timberframe houses is that they are fire hazards. Nothing can be further from the truth.
Fact is that they comply fully with the fire regulations on tant for a half an hins .. . that they should be fire-resishis fire rating was intro
ling fire, but to afford the minimum time deemed neces sary to evacuate a building and prevent loss of life. What, then, makes a timber-frame house so fire resistant? The Rhinoboard internal finish is the answer to fires that
start inside houses. start inside houses.
fire-resistant cladding which material and acts as fire-resistant cladding which protects the timber

> frames.
walls ernal load-bearing house of a Rhinoshield with Firestop Rhinoboard, which gives even better resistance against fire to the external timber framework
Even though the roof and the roofing materials of neer and conventional brick houses are com mon, the \(9,5 \mathrm{~mm}\) Rhinoboard ceilings in timber frame houses will obviously perform better will the situation than board normally used in conventional brick houses.
The Agrémer Bord which has given its of approval to both brick veneer and Rhinoshield timber-frame housing and which is always most demanding in its require ments and searching in its investigations - is satisfied that all the fir precautions have been with and that timber frame homes are perfectly safe.
There is, in fact, nothing to stop anyone who wants one to have an open-
hearth fireplace built into his timber-framed house . . . and use it.



Who said wood won't last? There's no substitute for good old wood. It looks great. It's easy to work. Weight for weight it's stronger than steel or concrete. Now Hickson's Tanalised Timber cuts the worry out of butiding with wood. This SABS mark bearing impregnation process dratally impervious to insect infestation and wood rot. Tanalised Timber is totaly impervious to insect infestation and wood rot. Tanalised Tomber is perfectly safe to animass and plants. Is not sicky and reanily acept paint. Tanaised Timber is recommended for use in dion and wind
frames, purlins trusses, timber frame housing, fencing... the lot. fames, purilins, trusses, timber frame housing, encing... he suddeny, the possibiliues are endess. For HICKSON TEL: (011) 674-188 or wite to P 0 Box 118, ROOOEPOORT, 1725. Get Tanalised Timber. It's the naturial solution.

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\section*{Good} elio 1 g
ONLY a very brave, possibly a foolish man would be prepared to state categorically how old the timber-frame method of building really is. It can probably be traced back to Biblical times and maybe even before that.
The tribes of Israel. according to the Bible, were always buying cedar wood from Lebanon and it cannot all have becn used purely for decoration. There is historical evidence that limber-frame construction was already being used in Britain in AD 43
- The kitchen of a tim ber-frame house built in 1973 and lived in since then by the Hallermann family of Randburg

There can be little doubt that the amous Globe Theatre, where Shakepeare made his plays famous in London, was not only built largely of ber-frame structure.
There is a strong suggestion that this is the case in drawings of the And if one reads
arly British architecture, it soon be comes apparent that timber was one the favoured building materials. Kent and Cheshire were counties well known for great houses built of mean timber frame?), among them being Haddon Hall, Bolsover Castle. Hardwick Hall, Holland House and Hatfield House, to name a few. They In all old.
In South Africa itself, timber-frame houses housed a whole generation of put up in Kimberley. Barberton. Johannesburg and on farms throughout the Transvaal, the Free State and inland Natal were corrugated iron


Over 90\% of all new houses built in America and Australia use framed construction.
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\title{
The case for abolishing \({ }^{123}\)
 rent control
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A
PARLJAMENTAR appointed to investigate modation rentable accom the lifting of rent control lowed a different stra on the remaining con- tegy
trolled properties, most of
them of pre-war vintage. It is not yet too late to The committee would do learn from the recent well to consider the les experience in. dealing the accomplishments and failures of recent related policies.
In 1978 the Government announced that it would phase out rent con trol in a gradual and systematic way, starting with the newer buildings and extending it each year to older and older buildings.
This policy decision immediately benefited landlords. The value of their properties rose to reflect the higher rents they could be expected to charge. Tenants also recognised that rents would now rise more rapidly
Significantly these measures were combined with permission to sell individual flats on sectional title, an option not previously available.
Many tenants who availed themselves of this opportunity (however reluctantly) soon experienced a rapid apprecia tion in the value of their apartments as property prices rose rapidly from verv depressed leveis.
Tenants of older buildings did not have this earlv option. When their huildings were finally decontrolled, property prices liad already risen substantially and so had the costs of alternative accommodation.
It was the strong objections of this latter group and the support they received from politicians of ceived from politicians of Government to pause and n some instances reverse its policy. This, in turn, severely discouraged property develovers from engaging in the construcion or renovation of hildings for rented acrommodation.

Thus the Government both worlds. The formal side of the more numer.

\section*{By JOS GERSON}

\section*{Lecturer, UCT School of Economics} molitical gupediency orst of which is usually on the
terms of supplying them with the balance of

EVERY CANDIDATE MUST enter in column (1) the number of each question answered (in the order in which it has been answered); leave columns (2) and (3) blank.
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ation Paper) Landlords would be
entitled to "buy out" entitled to "buy out" their protected tenants at mutually acceptable prices.
Wherever agreement cannot be reached, the protection would simply continue as before.
At the same time and this is most important \(\rightarrow\) the Government would have to do its utmost to convince developers.that no new measures of rent control will ever again be contemplated.

Some will say that I am not being fair to land. lords. It must, however, be pointed out that rent control has been enforced for a long time \(\rightarrow\) several decades in the case of many pre-war buildings.
Landlords who bought those buildings in the interim did so fully expecting rent control to continue and therefore a prices low enough to have yielded a competitive ex pected return
In any case notwith standing our deliberations about "fairness". politicians will be guided by
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\(\qquad\) ation Paper) would be non-transferable other than to widowed spouses. Tenants would lose their rights upo ose their tights upon vacation of the premises
The Rents Act should be amended (if necessary) so as always to vest rent control in the tenant ather than in the building. All building would thus be de-controlled but the tenants in hitherto controlled buildings would acquire a "protected" status. This initial protection might or might not be made dependent on a means test as before. The rights to protection
\begin{tabular}{|c|}
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abolition of rent control on most post-war build. ings redistributed wealth from tenants to landlords. \\
Yet the threat of rent rontrol was never removed. Indeed several quarment blooks were re cently recontrolled! \\
The Government continues to threaten landlords who demand "excessive" increases. Thus the developers remain unconvinced and 7lmost all new construc. tion is peared towards sertinnal titles. \\
The Govermment could have acromnlished more for itself. for the estaiblished tenants and for
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ous tenants. Economists have no business taking sides with landlords or tenants.
Yet it is possible to
point out to the politicians that without having to alienate important interests. they can implement efficient economic policies. Such policies demand that scarce re. sources, like accommodation, be properly priced.
My proposal would achieve this and thereby a more efficient utilisa. tion of space. Tenants who refuse to "sel] out",
natewould be sacrificing the gains they could make by. capitalising their rights and moving to less expensve accommodation.
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Property Reporter
LAST week it was announced by Mr Pen Kotze, the Minister of Community Develop ment, that \(90 \%\) loans granted jointly by the National Housing Commission and building societies would be increased
in relation to salary, subject to a higher overall limit and available for the purchase of sectional title units.
The Minister said building costs had escalated by \(45 \%\) since the loan limits were fixed in 1980 and 1981.
"Because of the limited
funds at the department's disposal for the provision of housing, the department wants to encourage people in the economic income group as much as possible to provide for their own housing by. means of individual loans," Mr Kotze said
- The limit for \(90 \%\) building
and buying loans would be raised from R23 000 to R33 000.
- The limit for joint loans would go up from R27 000 to R35 000.
- The maximum income limit for \(90 \%\) building and buying loans would go up from R650 to R800 a month.
- The maximum income

1 limit for.joint loans would go up from R720 to R900 a month. \(\qquad\)
\(\qquad\) \%

By CA's St LEGER
IOUSING loans for new South African Railways' employees are likely soon to be drastically curbed.
Top management met this week to discuss changes to the Railways' housing schemes, regarded by employees as the biggest and the best in the country.
Dr EL Grove, deputy general manager of SAR, said because of the economic recession, management was looking at the entire capital budget.
The Rallways' home-ownershlp scheme was just one of the aspects of the budget being examined.
Railways PRO Mike Adendorf said loans already allocated or in the pipeline would definitely not be cancelled or withdrawn.
However, he said, there were sure to be curbs on allocatlons of new loans for prospective Railways' homeowners
Earlier on Friday, a Roodepoort estate agent was telephoned by a Railways' housing. Inspector and told that three deals she was negotiating for employees had been cancelled
The estate agent said she was told the deals had been withdraawn due to lack of funds.

\section*{Union leader}

\section*{speaks out}

Mr \(J\) R Benade, secretary of the Federated Consultative Council of the SA Transport Services Staff Association and general secretary of the Running and Operating Staff Unlon, said the Railways' housing scheme had come under the magnifying glass.
No curtailment on benefits wbuld be made by management without consultation with the unions and Mr Benade had been assured that no cutbacks would be made except in the case of luxuries.

There had been a growing commitment in regard to housing for coloured, Asian and black Rallway worker housing over the last few years.
The railwaymen had to be realistic, sald Mr Benade:
The 10 local housing officers throughout the country had been asked to provide housing statistics with a view to reviewing the situation.
Instead, clerks had misinterpreted this instruction and some applicants had been told that funds had been cut off

Two years

\section*{for loan}

This had occurred particularly in the Western Transvaal and Western Cape areas, said Mr Benade
At present, rallwaymen on permanent staff (after two years' employment) are entitled to a 100 percent housing loan or they may apply for assistance under the pension-fund scheme.
The sum available under the Railways Home Ownershlp Scheme is fixed by Government White Paper.
For the year 1982-88, R325million had been allocated.
This sum may not be used for other purposes.
Under the 100 percent scheme, funds totalled R146,25-million
Of the R1 250 -million in the pension-fund scheme, SA Transport Services could borrow R178,75-million for housing for all races
Requirements under the second scheme were allocated monthly.
If employee beneflts were to be changed, said. Mr Benade, he would be the first to know. Nothing had yet been finalised.


\section*{Frataras.an \\ Tax Cortelmisd needed on home \\ exist the anomalies that}

THE chairman of the EP Building Society, Mr G J relief on called for tax well as home bonds as well as capital grants to young couples who are Speaking first homes.
meeting on at the annual the adjustments he said ing adjustments now being forced on the public in lowering housing standards are necessary even "Com they are painful.
"Compared to worid lation in the white populiving in South Africa is The luxury standard has created unrealistic has pectations in the minds of all population groups
"The main causes of the luxury housing situation finance cheap mortgage subsidies paid by employors. I would like to adoycate that the whole system of subsidized that the be reviewed and the the authorities, on

Housing prices in some areas had risen over the last three years by 200 percent with borrowers profits. While capital other hand man on the tors 'have lost buying power.
With the inflation in housing prices young married couples were cult, or extremely difficult, or nigh impossible, to accumulate the necesposit for a home.
While the De Kock Commission is to make recombuilding sogarding other financial ins and tions it wancial institutions it was expected that the approach would be on in the mar competition and efffective for money and efffective control of

Thiey supply
solve the housing prob-
he system.' Building costs would not fall this year but the rate of increase should slow down to about 18 percent.
'The demand for accommodation is still strong due partly to the large increase in immi grants and rents are likely to escalate further this year.
" House prices in the middle and lower-income to brackets are not expected to decrease but high price properties will be affect ed by the cost of mortgage inance."
Turning to the problems of the building society movement he said hat societies in general maintain to struggle to. share rates liquidy due to competitive not being amounts of fixed Large were attracted deposits market rates at high Bond rates.
raised rates were not protracted enough due to authoritio talks with the a loss of income caused
Societi
gins gins had been too small to build up sufficient free reserves so that income from this source could even out the fluctuation in interest rates.
"Reviewing the money management of the economy over the last two years, it would appear that liquidity in the system should have been reduced much sooner so that rates could have moved gradually with an earlier benefit on the an flation rate."
Interest rates appeared minor fluctuat and only expected for thations were expected for the rest of the year. Rates should start declining within the next nine months. But the with would be slow and with the prospect of years to come inflation for unlikely to drates were unlikely to drop back to those at the end of the
seventies.


Argus Correspondent PRETORIA.-Housing loans for South African Railways employees will in all probability be drastically: curbed, but a general cutback in housing loans in the civil. service seems unlikely.

Top railway manage ment met last week to discuss capital budgeting in face of the economic recession.
Railways PRO Mr Mike Adendorf said manage ment was still looking at all aspects of the capital budget to see where it could curb spending. Housing loans were just one aspect they were considering.

RECRUITMENT
EIn all probability will curb the number of housing loans granted, but to what extent it can't say: But 'there is no indication when management will come to a decision on this, \({ }^{2 \times}\) Mr Adendort said.
"However, informed sources in the civil service doubt whether there will be cutbacks placed on housing loans for central public service employees.

They point out that last October the ceiling on hoúsing loans was raised from R20 000 to R40000 and from April' 1 housing benefits were extended to include unmarrijed employees as well
One of the reasons for these changes was to help with the recruitment of staff. The feeling is that it is still difficult to recruit staff and it would become a near im possible task if the hous' ing benefits were limited or curbed:

\section*{NO SIGN}

The Department Community: Development also has a housing:benefi scheme for Government employees in which the department guarantees the deposit for a lhouse. But a spokesman for the department said he was not aware of any curbs being placed on the scheme in the near future. future.


\(\qquad\)

\title{
Home ownership by \\ blacks seen as \\ the best solution \\ THE•black man in South
}

Africa can hardly be expected to be a supporter of a capitalist system based on ownership of private property if he is not allowed to participate in it.
This statement was made by Mr Philip Sceales, chairman of the United Building Society, when he addressed the society's annual meeting.

He said that since the 99. year leasehold system was

introduced, the UBS Devel opment Corporation had built 485 houses for blacks and was now engaged in the construction of a further 181. Another 245 were in the planning stage.
The Urban Foundation had devised an excellent self-help scheme at Ka tlehong, he said, where 209 stands had been made available by the East Rand Administration Board for the first phase.
The UBS had granted loans of about R8 000 to be used for the purchase of materials.
"The applicants have to build the houses themselves and what we term their 'sweat equity' makes the completed property worth not less than R12 000
"Building is closely supervised by the Foundation and by us and the loan is paid out only on completion when the applicant gets title to his 99 -year lease," he said.
Mr Sceales said the scheme was a really excellent one and provided housing to blacks at a figure they could afford.
Monthly instalments were about R100, "which is within the capacity of a considerable number of blacks".

Mr Sceales said that 639 mortgages had been registered by blacks over 99 year leaseholds in favour of the society, representing \(49 \%\) of the total of these mortgages.
"These numbers are trivial in relation to a population of 20 million and show that as yet the progress towards the creation of a black home-owning class is pitiful."
"Last year the chairman of the SA Permanent Building Society made the excellent suggestion that the State-owned houses leased to blacks should be sold to them, releasing more funds for building, but the proposal seems to have fallen on deaf ears," said Mr' Scéales.
Meanwhile in Durban the chairman of Toyota South Africa, Dr Albert Wessels, has announced that the board of Toyota has made available R200 000 a year for five years to assist with staff housing.
This announcement was made against a background of decisions made by the Government that companies would now be permitted to help with the financing of black housing in the black urban areas and could, in fact, own houses in those areas and rent them to
their staff.
The second announcement embraced conces sions made by the Minister of Finance in the main Budget and which are meant to encourage companies to generally assist with the building of houses for employees.
Toyota is now conducting surveys to establish, among other things, length of service of employees. Staff members with the longest service will be helped first.

Here we go again. The Parliamentary Select Committee investigating rent control is asking for evidence.

And interested parties in the private sector who submitted suggestions to the Johannes Commission, the Fouche Commission and sundry other official inquiries will be getting copies of the old memoranda out of their files, polishing them up and sending them on.
Better luck this time. The Fouche Commission recommendations did lead to a form of decontrol, it's true. But the end result did nothing to entice developers back into building flats-for-rent, which is what the present inquiry is all about.

Private sector reluctance is understandable. For one thing, government finally baulked at the idea of abolishing the Rents Act completley and thus left all units first occupied before October 201949 under control. For another, it maintained control of individual units in some decontrolled buildings, effectively banning their conversion for sectional title.
Even worse, Community Development Minister Pen Kotze slapped control on a modern block in Johannesburg, just to underscore the fact that he still has power to control what he likes and when he likes.
And now a new body is having to look at the reasons why private developers will not build rental flats. Surely the answer was self-evident. No developer in hts right mind will build a block of flats which could be subjected to rent control at the whim of the

Minister.
High building costs are another problem. Small tax concessions for flat developers were announced in the last budget, but they have made no impression. Hence the appointment of the select committee which, according to chairman Pierre Cronje, deputy Minister of Community Development may well be turned into yet another fullyfledged commission.
There are no new options. If the committee or commission really wants to get any where, it will need, first and foremost, to recommend the total abolition of rent control.
Thereafter, it will have to find ways of
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e letter, the workressed surprise at interference in ffairs. They had ffairs. They had all major port workers, manen to the general unionsor port workers manager calling for the free recognition of their union world" non-communist and "now we see th orla police questioning the about joining the union \({ }^{\text {p }}\)
The SATS management has elected to ignore the letter because it comes from a union it does Hot recognize. Management has raize. Management has repeatedly said it will deal only with the in. house Black Staff Asso- be Dr Loubser could not

Mr Lewis had told Dr Lpubser that his organizaton of which N, or which the General Workers' Union was an af. It therefore had "a great body of experience in industrial relations structures and problems which could moblems id iscabse contribution to iscussions and settlement of the dispute beween SATS"
be reached for comment.
making it attractive for developers to build for rental. That will entail a good deal more than the \(10 \%\) initial write-off and \(2 \%\) a year depreciation allowance which are currently available.

The touchy problem, of course, has always been the plight of pensioners and the other needy. But they, as government has been told scores of times, are the responsibility of the State, not the private sector.

Possible solutions on this score would thus include:
\(\square\) Massive-scale development of white sub-economic housing by government itself, an unacceptable option at a time when state spending has to be kept in check; and \(\square\) The introduction of a means test (possibly based on income levels laid down by the Housing Act) which would entail making up the difference between an affordable and a market rent. This subsidy option, it is interesting to note, was rejected out of hand by the Fouche Commission.

What is certain is that some kind of help will have to be extended to lower-income tenants whose lifestyles are geared to the system. Decades of misguided protectionism will make such aid imperative.

If the Government cut by half. the high level of prescribed. investments required from building societies, apout ri350 millión could be made available' for housing.

Thiss is the view of Mr C Saunders, chairman of the Tongáat group who believes the effect of the high rate of prescribed investment "seriously prejudices" the amount of money, which could be freed for home loans.
Seconding the report of the United Building Society at its recent annual general meeting, Mr Sanunders said: "While it may not be correct to halve the level, of prescribed continually examauthorities should carefun this regard.
"Not to "reduce the prescribed level is to deny the people of this country the basic facilities needed to provide and own their homes." "Fs' "This denial and the effect that it can are'so serious, that they may not be ign his voice to The Tongaat chairman also added his building society frome borrower by way of tax concession in bond payments.
"There are many families who are unable" to finance the basic loan required to start on the road to home ownership and family stability," said Mr Saunders:
"It is in this area that the Government can assist materially in stabilising life in souation and by reducing the combined cost of tax en en : mortgage interest in the lowes action to increase the Mr saunders a value of tax so some way to increasing the flow of funds to the societies.
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\section*{Further increase - (123) star 77/82 in bond rate is on the cards}

The bond rate is expected to rise in the next three months, putting home ownership even further beyond the reach of the average firsttime buyer.
Mr Hendrik Sloet, president of the Association of Building Societies, said a decision on an increase in lending rates would be taken later this month.

The bond rate has
risen 4,25 percent in a year. Last ...March the minimum was 9,75 percent and the maximum 11,75 percent. Since April this year the rates have been 13,25 percent minimum and 15,25 percent maximum.

Building society spokesmen believe mortgage rates have not yet peaked and that home-owners and potential property buy.
ers could be in for even harder times.

Mr E F Allen, chairman of the Allied Building Society, said diminishing cash resources of the banking system and the inability of the man in the street to save in the face of inflation pointed to a continued shortage of money and increasingly high interest rates.

An estate agent, Mr



Eskel Jawitz, said he did not believe a higler bond rate would have any effect on the Supply or price of houses.
"Houses are still very undersupplied and people will continue stretching themselves to buy; whatever the cost.
"Renting has become. prohibitive so the only, alternative is to buy," he said.

Mr Jawitz said firsttime home-owners could still get reasonably priced properties in the R40000 to R50000 range if they were prepared to buy in the south of Johan. nesburg or on the outskirts of the East and West Rand.


THE executive director of the Building Industry Federation of South Africa (Bifsa), Mr Lou Davis, has suggested that portions of corporate earnings be diverted into capital for worker housing in an attempt to take care of a peaceful labour future.
Mr Davis makes this suggestion in the latest issue of South African Builder, official journal of Bifsa.
Mr Davis, who attended the recent first annual dinner of the Master Builders and Allied Trades Association (East Cape) in Port Elizabeth, said that in a country which currently boasted a shortage of more than 500000 housing units with an additional, increasing demand of 180000 a year, it was very difficult to give credit to those who foresaw an imminent slump in the building industry.
"Undoubtedly money is required to produce homes, but the choice is patently clear - either we are going to house every sector of our population adequately, or we are going to perpetrate an unstable labour society which does not produce industrial profits.
"Would it not, therefore, be better to divert portions


\section*{Property}

\section*{news}
by
Ralph Jarvis
of corporate earnings into capital for worker housing rather than grab everything now and lose all earnings in future years because of work stoppages, underproductivity and the general bloody-mindedness of discontented, disloyal and militant workers?
"In the case of the public sector, there can be no greater incentive to providing housing for the nation than that of 'internal defence and security'."
Mr Davis said that, perhaps, the moment had dawned when housing appropriations should enjoy the same intense analysis as the defence budget, which seemed to be infinite in the enormity of its demand.
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not, to stop Bifsa training Uni to R400 million during the next 18 years, to advise insuade the peoples of our country to live in tents erected on minedumps and, generally, to put our heads in the sand until prosperity passes by - believe us, we swill ho moct aratofill"


Commenting on what the "gloom loons" were doing to industry, the country and themselves, Mr Davis said:
"The reason labour is today commanding such high premium wages stems from the fact that during the last recession in the building industry some \(40 \%\) of our artisan force left for more stable work opportunities - never to return.
"That means, then, that we not only have to train many and more people to fill those gaps, buit we have to project a positive image for any prospective recruit into the industry.
"With the threat of imminent recession being pushed down your throat would you contemplate a career ing industry is \(6 \%\) on turnover.
"Compare that with the manufacturer of women's underwear and see which business you would prefer to be in!
"If the gloom loons will please tell us whether or fforts, which could cost up
in the industry? We doubt it!
"Result? Too few peopie to fill too many vacancies, for too much money that's the result.
"And that money is going to come out of the pocket of John Citizen as well as that of Gloom Loon who started it all.
"What of materials, you may ask?
"We would be most interested to meet the materials manufacturer who is prepared to invest millions of rands in capital development with the prospect of stockpiling all his products in the wake of a recession.
"Undoubtedly he will believe the prediction of woe and gloom and will cut back on production and when the so-called boom comes back - you will enjoy shortages of material, black market pricing and increasing building costs.
"And who pays? Why, you and your mate, Gloom Loon.
"Just in case anyone believes that the building industry has made or is making unjustifiable profits, may we respectfully spell out the difference between a margin and a profit.
"The higher margins which builders have been forced to charge - and we must emphasise that the extent of those margins is controlled by a very effective tendering system - include, among other things, overheads because of premium salary demands, replacement of capital equipment which became obsolete during the depression and can no longer be repaired with bloudraad and 150 mm nails, interest on borrowed monies because the clients and some professionals do not pay promptly.
"For those interested pundits who may like to know, the official published profit margin for the build-


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\author{
By TOM HOOD, Property Editor
}

AN INDICATION of the battle by building societies to attract funds is the fact that 80 percent of the R389-million paid out in new loans in April and May came from matching finance from investors.
Only about R78-million came from voluntary funds and was not locked in for two or three years as an investment for a as an investmen.
This means the vast majority of bond applica. tions to building societies is being matched in hard cash for the home loan required either through company assist. ance, participation by the seller or help from the buyer's relatives.


\section*{Reserve Bank figures of building society funds.}

Mr Hendrik Sloet, pre- loans granted were made sident of the Association against matching invest. of Building Societies, ments.
made the calculation that 80 percent of all new

\section*{INVESTMENTS}

Another pointer to the pressure facing societies p the country's main providers of housing funds - is shovn in the latest report by the association which discloses that share investment dropped by R75,8-million in April and May com. pared with a gain of R9,7million for the same period last year and \({ }^{72}\) R189-million gain for the same months in 1980.

The erosion of lending capability is evident from the two-month figures.

The amount of R389. million advanced was R3million up on a year ago but less than half of the R940-million of new loans granted in April and May two years ago.

The snag about "matching investments" is that the investor is sacrificing the higher interest rates offered by banks and financial institutions. In turn he wants to be turn he wants to be
compensated and frequently asks, for a raising fee of anything between 5
and 15 percent which is paid once only and usually in cash in advance.

And this fee, on top of the deposit and legal fees for buying a home, can be the final cost that puts a house or flat beyond reach of most young people.
Mr Sloet says in the association's latest newsletter: "The backlog of housing must be growing steadily while building societies are unable to meet the demand for home purchase finance.
"Society rates have been lagging behind the market 10 r at least 18 months now and unless the general level of rates available in the market place starts to decline soon, action to assist home purchasers will have to follow."
And that means, he says, a further increase in "ouldin". fociety rates is "inevitable."

\section*{SAVINGS}

Some building societies incteased then special savings rates this week in an effort to stem the outflow of cash that was attracted by higher rates offered by the banks.
In April and May build. ing societies had a R15.7. million outflow from their savings accounts, much of which is believed to have been diverted to other matemore profitable investments with banks and d. other with banks and other institutions. A year ate with other ago savings for those two zept the invigimonths grew by R67,5million and by R54-million two years ago.
If the latest move to ttract more funds to the commissucceeds, the higher cost will have to be met by borrowers - bringing the inevitable rise in mort. gage rates all that much nearer.
In the two months usion from the 15413 loans were granted against 17403 a year ago and 45749 two years ago.
The average loan was

\section*{Housing \\ By Vera. Beljakova CONTRARY to popular consumer belief, housing in South Africa becomes cheaper every year. \\ each}

Today an "average" home-builder needs to work only 2,5 -years to afford a R28 500 three-bedroomed house of \(100 \mathrm{~m}^{2}\).
This is an improvement on the 2.9 years he would have had to work in 1970 to afford a similar home, which then cost R9 500
The improvement in homebuilding capacity is much more oramatic for the col
oured and black sector, ac cording to a survey from the Department of Statistics based on average income fig. ures which are then married to Markels' record of building costs.

In all cases the costs quoted are for an "acceptable" house - that is, by today's standards, a \(100 \mathrm{~m}^{2}\) home with built-in cupboards, tiling and other such additions.

During the same 11 year (1970-81), coloureds have im proved their capacity from 10,1 years in 1970 (for the R9 500 home) to 7,8 years for the currently aceptable R28 500 home.
Blacks, however, have seen their capacity escalate at the most rapid pace. Their capacity almost doubled, says Ray Jensen (Cape's Business News), "from 19,8 years down to 10,3 years for
the same \(100 \mathrm{~m}^{2}\) three-bedroomed home

The main hindrance to home building, though, remains lack of skilled artisans, a situation now worsening due to lack of bond finance.

On the other hand, building costs are already slowing down from a monthly escalation of \(2 \%\) last year to \(1 \%\) in 1982.

More competitive tender-
ing in times of recession will soon trim margins even further, thinks BER (Bureau of Economic Research).
Building costs may tumble as the recession bites more deeply into everyone's pocket and bond finance continues its decline.

On the other hand, with the removal of price control timber costs have leapt by \(12 \%\) and steel by \(17 \%\) builders are likely to find the coming period trying
Meanwhile, Murray \& Roberts is currently quoting building prices per \(\mathrm{m}^{2}\) as R350-R400 for residential, R350-R550 for commercial high-rise and R225-R375 for industrial constructions.
\(\rightarrow-\infty \quad-\quad-m_{-}\)

\section*{Argus Correspondent} DURBAN. - Government mismanagement of the economy was the primary factor in yesterday's controversia! 1 percent in* crease in the moxtgage bond rate, Mr Hary Schwarz, Progressive Federal Party finance spolesman, said today.

Mr Schwarz said the soaring bond rates were putting "housing out of the reach of the ordinary man."
"He is being hit by not only the high bond rates but also increasing building costs. The effects of the bond rate are going to leave scars, not only on the economy but also on the social structure of Sauth Africa."

\section*{WARNED}

Mr Schwarz said Gov-ernment:- mismanagement of the economy was clearly a primary factor in the soaxing interest. rates.
"We warned during last year's general election that it was a vote now pay hater election'. This was one of the best acono. mic forecasts ever madl."

Mr Schwarz demanded to know what had happened to the commission of inquiry appointed during the general 'election by the Finance Minister, Mr Dwen Horwood to investigate increasing bond rates.
"Since then the bond rate has increased on a number of occasions and the ambit of the commissior has been increased. It is now time the public is told whether the commission has reported and, if it has. what is in its report," he said.
Commenting , from Pretoria, Mr Horwood said: "The factual position is that determination of mortgage bond interest rates is in the hands of rates is in the hands,
the building societies." \(\star\)

\section*{Bonds rise:}


THE cost of living for many South Africans will rise again in September when building societies increase mortage rates by a further 1 percent.

This will bo the fifth increase in the past 21 months. Homebuyers will now be paying between 14,25 percent and 10.25 percent for their bends.
Since the end of 1980
the rate of interest on mortgage bonds has risen by 5,25 percent.
The new increase means repayments of be tween R7,50 and R8 a month more - depending on whether they are repaying bonds over 20 or 25 years - for every R10 000 they have borrowed from a building society.
The monthly reparment on a R20.000 bond repay able over 25 years will increase by around R16 to R252 while the monthly repayment on a R32000 bond repavable over 20 vears will increase by about R2 to R450 a month.

A R45000 hond will now require monthly repavments of R634 while a R75 000 bond will mean about R1 050 a month.

\section*{TIGHT}

Since the end of 1980 the cost of a mortgage bond has" risen by R40 a month for every R10000 borrowed.
The building societies say the increase in rates is necessary becalise of tight money conditions and increased competition from the commercial banks for funds.
Buld for funds.
Building society officials point out that most of the funds they are receiving these days are coming from "back-to back" or forced loans. This is money put up by third parties to assist the bullaing socioties to grant mortgage bonds.

\section*{Bond rate hits \\ record \(16,25 \mathrm{pc}\) after 5 th rise sta in 20771.82 18 months}


\section*{By Frank Jeans}

The bond rate goes up by 1 percent, from the maximum 15,25 percent to a record 16,25 percent, on September 1 .
This means that a homeowner with a R45000 bond on his property will face an extra outlay of R 40 a month, while a man with a R60000 bond will pay R51 more:

The latest bond rate increase - the fifth since March 1981. underlines the mounting pressure by building societies to 'allow them to operate freely in the money market

A' leading building society executive says: "The only way to get adequate bond finance is to pay competitive rates on the money market.
"We are competing with banks which have 7 'percent more on their lending rates than societies have on
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theirs."
Mr Tim Hart, director of the Association of Building Societies, says: "We are up against the problem of the increasing cost of retaining the funds we already hoId."
An economist expressed the view that there would be no dra matic action taken to cater to the specific needs of building societies.

MOVEMENT
Leading estate agent Mr Basil Elk comments: "There may be some dampening on the market but prices won't come down."
- This is how the bond rate has moved in the
past 16 months:
- March 1981 - up by 0,75 percent to 9,75 percent minimum and 11,75 percent maxi mum
- June 1981 - up by 1,5 percent to 11,25 percent minimum and 3,25 percent maxi. mum.

October 1981 up by 1 percent to 12,25 percent minimum and 14,25 percent maxi mum.
88) April 1982 - uip by 1 nercent to 13,25 percent minimum and 15.25 maximum.
(2) September 1982 - up by 1 percent to 14,25 percent minimum and 16,25 percent maximum.
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3. No part of an answer book is to be torn out.
4. All answer books must be handed to the commissioner or to an invigilator before leaving the examination.
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\section*{Good times capt Times \(23 / 7 / 82\) \\ mum extra R233 - that is}

HOME owners in the public service have been spared the heavy financial burden of soaring bond interest rates which are crippling borrowers in the private sector and many are now paying less than before the rates took off 18 months ago.
This is revealed by tables on the public service housing subsidy scheme which show that on top of the massive im provements in the scheme announced by the Minis ter of Finance, Mr Owen Horwood, in June last year, a revision of the subsidy tables from April has given public servants even greater benefits.

\section*{R280 gain}

A public servant with a R36 001 bond in October last year would have gained a subsidy of R280 on the monthly building society repayment of R447.
In the tables published for the scheme effective from last April when the

By GORDON KLING
building society repay ment on the amount would have risen by about R13 to about R460, according to the table, the subsidy has been raised by R33 to R313 leaving an actual gain of about R20 to the mortgage holder.

\section*{Early repayment}

In addition, an aspect of the scheme which encourages early repayment of bonds with another massive subsidy has also been improved further in the April tables.

The public servant with a R36 001 bond, for example, now gains a state subsidy of \(R 6,70\) on every full R10 he pays back above the normal building society amount, compared with R6,40 previously. In terms of the scheme formula, if this benefit is taken to the maximum, the public servant can now get the state to pay an extra R156 off on his bond if he puts in a maxi
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\section*{NOTE CAREFULLY}
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VERY CANDIDATE MUST enter in ,lumn (1) the number of each question iswered (in the order in which it has zen answered); leave columns (2) and ) blank. me state will be meeting 67 percent of the total additional repayment.
Previously it was possible to pay a maximum extra R218 on the bond to get an extra benefit of R140, that is the state would meet 64 percent of the total additional repayment.
Confirming that the new tables had left him with lower bond repayments, the chief of liaison at the Commission for Administration. Mr J J Verreynne, said yesterday he assumed it was the aim of the scheme to compen sate for rising bond costs and provide a better deal.

\section*{'Extraordinary'}

The rise in interest rates since January las year has forced home owners who do not bene fit from housing subsidy schemes to boost their bond repayments by about 46 percent.

The secretary of the PFP finance group, Mr Ken Andrew, said: "It is extraordinary that at a time when most people are struggling to meet rising mortgage costs as interest rates soar there are home-owners who are actually benefiting by rising mortage interest rates.
"Civil servants are certainly entitled to be remunerated properly for the work that they do but it makes no sense for their mortgage repayment commitments to be reducing while interest rates are increasing."
He said it was hard to believe that this could have been the intention of the new housing subsidy policy announced by the government last year.
"These subsidies un doubtedly cause undesirable distortions in the economy. They often result in excessive demands for housing and also tie employees down to working for certain organizations for the wrong reasons

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FOREIGN investors are using the tinancial rand to buy property in Cape Town, where prices are still well below overseas levels and yields on lettable buildings are much higher.
More than R15-million has come in this year, Mr Gerald Divaris, head of a city real estate and development company, estimates.

He says: "There is a lish the business and has vast number of investors already been licensed to in Britain and the United practise in the states
States who could be Virginia and California. States who could be encouraged to get in-
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\section*{POURS IN}
From Page J.
who have resisted new developments
"But the development of the city produces more rates and taxes for the public and investors should be encouraged to bring their money here."

\section*{Parking}
The city centre faces a parking crisis. The new Southern Sun hotel has been allowed to on ahead whthout making provision for parking under. the building and it will displace scores of motorists by taking over most of the parking garage near by.
Monthly parking has increased to R160 a month in Johannesburg and Cape Towns reserved parking can be expected to reach that level as well.
At current prices it costs R15000 to build a parking bay in the city centre and that would mean a charge of R250 a month for the permanent parker.
\(\because\) Parking is now a major factor in determing letting and rents. If the owner ot an office block had no guaranteed parking, he will lose tenants to other blocks that heve parking.
A sign of the times is that many professional firms are now looking to buying their own building buying their own building rather than leasing it to
safeguard. . themselves safeguara
from future rent rises, \(M\) Divaris says.
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Parking
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A sign of the times is that many professional firms are now looking to buying their own building rather than leasing it to safeguardur themselves from future rent fises. M Divaris stays.

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SOME 350 delegates, representing the cream of the country's property owners, converge on Durban next week for a three-day conference in which lobbying on rent control seems bound to be the main behind-thescenes activity.
For while the keynote address on the state of the country's economics will be given by the Minister of Finance, Mr Owen Horwood, an early warning shot on the mood of the developers was sounded this week by the President of the Property Owners' Association, Mr Bob Levitt.

Forecasting that the public will not countenance forever a shortage of a vital commodity such as rental accommodation, he said: "The private sector will win its case ultimately.'
Sapoa was formed in 1966, following the passage through Parliament of the Rents Act that year. Sapoa's aim was to protect the interests of its companies and shareholders.
Since then, the Government announced it would phase out rent control, began the pro-
cess and then halted it for what many suspected were politically inspired motives, shortly before a general election.
The phasing out had followed recommendations of the 1977 Fouche Commission on Housing.
But now, the present Minister of Community Development, Mr Pen Kotze, has set up a parliamentary select committee on what Mr Levitt described as the 'increasingly deleterious

\section*{COLIN VINEALL;}
effects of this legislation'.
Deputy president, Mr Piet Moolman, said the coming conference would play an important part in the development of an efficient and stable property industry.
'The conference will look towards a better understanding of the economic cycle and the generally long-term, and therefore high risk, nature of the environment of property development,' he said, adding that Sapoa was now formed into an articulate and authoritative
pacemaker for the healthy development of the country.
Mr Robin Vorster, chairman of the education committee, said Mr Horwood's paper would examine in depth the country's economic situation and prospects.

His speech will be supported by an evaluation of the economic cycles on the property industry by Mr Attie de Vries, of the Bureau for Economic Research of the University of Stellenbosch.

\section*{Property Editor}

Mr Don Kennedy, executive director of Sapoa, said of the expected 350 delegates at the conference: 'They will be the survivors of one well-defined economic cycle, the deci-sion-makers who know the only constant characteristic of the property industry is change.
'Sapoa's council believes that this big-issue conference programme will help the delegates to recognise the changes in the new cycle and to interpretthem creatively.'
Mr Vorster said that in
another series of papers challenges and opportunities in industrial development resulting from the Good Hope plan and White Paper would be studied.
'The conference will also take a hard look at urban development trends.'
Mr Nigel Mandy, chairman of the Johannesburg Central Business District Association, will give the Andries van Riet honour lecture, covering metropolitan and regional development in southern Africa from 1950 to the year 2000 .
Visiting American guest Mr Gordon Blackley will show the latest Californian homebuilder designs in a competition supervised by him only last month.
\(\square\) A novel aspect of the conference will be a debriefing weekend including the day at Greyville for the Gold Cup.
But Mr Kennedy promises that although the participating members are promised lots of fun, there will be 'plenty of shop talk and at top level'.```


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    HoUsing is a central issue to the HOUSING is a central issue to the
    problems of black townships, and the impressive thing about the Urban Foundation's "do-it-yourself" home improvement scheme is the thoroughness with which the details have been worked out.

    The project provides the chance for black couples to be involved intimately in improving their homes. From the earliest stage, in planning with models, they assume a new status as home owners. They will be assisted and guided throughout by experts, loans up to R5 000 have been arranged and there is even a
    scheme for those who cannot afford the deposit to raise one through "sweat equity" in the yard of the foundation's materials store.

    While it is up to the individual to embark on the improvement scheme through the Kwazakele Advice Centre, much can be done by employers in encouraging their staff to take advantage of it, and to assist where possible. The foundation's project won't solve the housing shortage, but it goes a long way towards its ambition of helping to improve the quality of life in the neglected black townships.

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