ON THE EVE of Mr Vorster's talks with eight homeland leaders in Cape Town this week, the Afrikaans Sunday newspaper Rapport called for softer measures and "greater discretion" in the application of influx control.
In its main editorial, the newspaper said that, after ' Colourea people, urban Blacks had become the country's most painful problem.

The five million urban Blacks could not be des cribed as'. South Africa's happiest people but their situation could not be blamed entirely on the Whités, the Government or the poliey of separate: development, as many people wanted $\mathbf{t o} \%$ do. There was, however, no doubt that urban Blacks had legitimate grievances.

## cIDLERS

There were, for instance, measures which they opposed but which, in their own interests, could not be removed. One of these was influx control.
"It would be stupid" to simply throw open our cities to all who want to come. There are already hundreds of thousands of iders in the Black town ships.
"But we believe that the measures can be considerably softened and applied with greater discretion," Rapport said.
The Government had indicated recently that another grievance, the restrictions oa Black traders in Black townships, would be reviewed.

## MONOPLY

"At the moment White shopkeepers lave a sort of monopoly on the most important trade with Blacks, because Black traders may sell only es. sential goods (food) ?

Rapport isgarded this as a discriminatory meas ure which had nothing to do with avoiding friction and said the measure could be scrapped.

The greatest question remains the rights of property cwnership and political righits for the urban Blaelis. Some very deep thought will have to be given to this question.".


# RDM. 11.2 .75 . <br> <br> Pass laws: 

 <br> <br> Pass laws:}

## Janson

## speaks out

## Staff Reporter

THE application of influx control to Africans only is defensible on rational grounds and not simply a discriminatory measure against Africans, says Mr Punt Janson, Deputy Minister of Bantu Administration.
In an interview it was put to Mr Janson that African leaders like Chief Gatsha Buthelezi conceded that there might be a case for influx control in general, but that it was indefensible in South Africa because it applied to Africans only.
The Minister disagreed, giving three reasons:

- Numbering nearly 18000000 , Africans were eas ily the largest of South Africa's peoples.
For a variety of reasons, Africans had a larger proportion of unskilled and ill-educated people than the other race groups.
- As a result, urban Africans would be more threatened by an uncontrolled influx of their own people from the rural areas.
Commenting on the 10500000 Africans prosecuted under the pass laws between 1948 and 1973 , Mr Janson said: "People shouldn't be arrested for technical offences. People should be treated as leniently as possible."
Government - sponsored Bantu Aid Centres had been established to reduce the number of prosecutions and imprisonments under the "influx control regulations," he added.
Drawing atttention to his request for recommendations on how to apply the pass laws more humanely Mr Jan son said: "It was sincerity we ras done in suggestions and worked all excent those which on all, except those which want influx control scrapped.
He hoped that discussions between representatives of the homeland governments
and officials of the Department of Bantu Administracion - agreed to at last month's meeting between the Prime Minister and home land leaders - would pro vide further means of pro ide further means of im proving influx control.
Last year about 130600 African pass law offenders were "saved from jail" because of recommendations by the aid centres.

But, according to Dr David Welsh of the University of Cape Town, it "solved nothing" to send pass law offenders stmaight back to the homelands instead of "re. patriating" them via prison.

There was not enough work in the homelands and many of the same Africans would be forced to re-enter the urban areas, often illegally.

Mr Janson replied that Dr Welsh's criticism itself solved nothing - that, apart from other considerations, there were simply not enough houses in the urban areas to accommodate rural Africans drawn to the cities in search of work.

## DIVERTED

Dr Welsh said yesterday: "Nobody denies that the influx of people provides big problems. But if the money spent on the maintenance of influx control were diverted to housing it would go a long way to solving them:
of influx, control was "virtually incomputible," it. might well amount to more than the Defence Budget, if both direct and indirect costs were taken intoraccount.
Any attempt to compute the cost of influx control would have to include the salaries of men concerned solely " with the "nuts and bolts" of the operation, as well as those responsible for the enforcement of pass laws - municipal officials; policemen and magistrates.

In addition, it would have to take account of the manhours lost to the economy by both those responsible for the administraation of the influx controla and those caught up in it either in prison or on their waybback to the homelands.
'J Dr. Welsh's view'did not take account of National Parfy belief that racial harmony is belief that racial harmony is best guaranteed by racial separation and that the number of Africans in White controlled South Africa should therefore be kept to a
minimum.

## handard <br> 2 <br> Q.colvenn <br> 63.65

11 February 1975.
 over.

## 11 February 1975.

Fordsburg Bantu Commissioner's court
*G. Mrs. H. SUZMAN asked the Minister. of Bantu Administration and Development:

(1) How many foreign Bantu were convicted in the Fordsburg Bantu Commissioner's court during the period 1 July 1974 to 31 December 1974 of being in the Republic illegally;
(2) ( $n$ ) how many of them were (i) cautioned and discharged, (ii) fined (iii) imprisoned and (iv) deported and (b) what was the total amount of the fines paid;
(3) whether any of these persons had previous convictions of this offence: If so, (a) how many and (b) how many such previous convictions in each case.

The MINISTER OF BANTU ADMINISTRATION AND DEVELOPMENT (Reply fid upon Table with leave of House):
(1) 2051.
(2) (a) (i) 58 .
(ii) 1992 Fined ( 182 Suspended sentences).
(iii) 1 .
(iv) Nil.
(b) R18501-00 at Court.
(3) Yes.
(a) 1019 .
(b) 411-one previous conviction. 250--two previous convictions. 146--three previous convictions. 92--four previous convictions. 51 -five previous convictions. 28-six previous convictions. $14-$-seven previous convictions. 11 -might previous convictions. 4 -mine previous convictions. 5--ten previous convictions. 3--cleven previous convictions.

1- Thirteen previous coniclions.
1--difteen previous convictions. 2--rixteen previous convictrons.

Jason



Staff Reporter
TWO UNIVERSITY leetares yesterday challenged the view of Mr Punt Jayson, Deputy Minister of Bantu Administration, that pass laws were necessary for the protection of urban Africans.
Mr Jonson told the Rand Daily Mail that an uncontrol
led Influx of unskilled Afrit cans from rural areas would constitute a threat to urban
$\therefore$ africans in that they would
$\therefore$ willing to sell their la-喕 more cheaply, and so \}dercut the living standIs of Africans already in
urban areas.
Dr Francis Wilson, senior lecturer in economics at the University of Cape Town, disagreed.

While there might be an argument for influx control laws in the abstract, what actually pertained in South Africa were pass laws designed to buttress the mig rant labour system, Dr WiI. son said.

THREAT
Far from being a protec lion for urban Africans, the work was actually a threat. Under it, employers could get all the cheap labour they

# HANSARD 4 <br> Q. column 257 <br> 25 February 1975 

## Reference book system

*). Mrs. H. SUKM $\triangle N$ asked the Minister of Bantu A:ministation and Development:

(1) Whether fife investigation by his Department into the reference book system has been completed; if so,
(2) whether any chameses have been or ate to be made in the administration of the system; if so, what changes;
(3) whellow he uvisafes any legislative Thames ar a feral of the investigate fond if so, what changers.

The MINISTJR OF BAN'U AI) MINTS'RATION AND DEVEI.OPMPNT:
(1) No investigation is being conducted specifically: into the reference book system.
(2) anil (3) fill away.


$$
\begin{gathered}
\text { (1) How many persons were convicted } \\
\text { of employing Bantu labour illegally } \\
\text { in each of the main urban centres of } \\
\text { the Republic during i974; }
\end{gathered}
$$



Southothfirco has the highest rate of rexecutons in the world and the biggest daily
prison phoplatignt ony Western country.
Jindensouth Atican law a judge has nodisLetion bo spareding crased's life if he does not Ind extennuring citcumstances. Most

Sty Exaty sevan misoreds are hating on Death Row int Eretoriás, Centrat efson. this will presamably be a tome exequted. Two otaem training which couta be of are Whites 20 wew colowedspuse in furthering the aims of of muxer race descent and 5 负 Communism and which will are A fricans, , we therefore be punishable as a Whave feen temnoef of eapital offence unless the this grimgatows scemetby studerit can prove beyond a the Rassing of hequeth sen- reasonable doubt that this tence on Marlene sehnhagg wos not his purpose." who ${ }^{2}$ one of the two Whites" on "beath Row'um

## Highest

South Afica has the tighest rate of jutruit kilingen the world At atay given moment, "Death Tow" has its complement of prisoners awaifing execution $\quad$ and
Now in the wake, of the Lehborg sentence have come renewed demands by aboilitionists for the death penalty to Be scrapped. The abolitionists are still a small section of the population, but the Lethmberg casey has qiven their cause more impetus than anyother murder trial in recent history
Under South African law if a judge does hot, hind extenuating cimuthstances he has no discretionto sopare the accused s, life;

This is ane way in which the State demonstrates the attitude to the death penalty From the moment the judge in the Lembere tribl declared that he found no exteriifating circumstances he was obliged to impose the death sentence.

The General Council of the Dar has asked for this provis. sion to be removed from the faw and for judges to be giten discretion in imposing death sentences, even if no extenuating. cireumitances arepresent nut tha Goverm arepresent $\quad$ gut the Govern
metht has not responded to the request.

## Support

$\qquad$
 Another fray in which the Government has shown it support for the death penalty is the steps it has taken over thet years to increase the number of capital crimes Before the mimesent wotovera. ment came to power in 1948 treason, murder and rape were the threscapitalceimes in Sopta Africa. Now terror ism, sabotage armed rob
death sentences arise from murders but armed robbery, rape and housebreaking with aggravating circumstances are also among capital offences. Moves have been initioted to try to reduce the size of the prison population, mostly there for pass offences.
cases they had murdered Non-Whites

Most death sentences arise therefore from murders committed by Blacks on Blacks. The 20 people who were sentenced to death for offences other than murder were with one exception all Blacks. Their crimes were murder and robhery, robbery with aggravating circumstances, rape and house stances, rape and having with aggravating circumstances.

## Rape

No White person has ever heen executed for raping a Black woman, but in 1955 the Minister of Justice said that during his term of office "not a single Black who has been sentenced to death for raping a White woman has escaped the death peralty".

In a survey, practising advocates were asked from their experience whether they thought that Blacks stood a greater chance of being sentenced to death than Whites. Of those who responded to the survey, 49 per cent replied "yes".

## Judges

*4. The proponents of the
abolition of the death penalty in South Africa are few, but they include men of standing in the community. Recently, two retired judges spoke out against the death penalty. One said it would have to fall away sooner or later. The other related how, after he sentenced an African to death, the African carned round as he was turned round as he was and protested that he had
been in prison at the timerof the alleged offerce,
The judge immediately ordered the African's counsel to appeat against the convetion and sentence, and the African's claim was found to be trua and he was acquitted. With so many Africans facing capital charges it is hardly surprising that. their defences are not always thoroughly prepared.

South Africa not only has the highest judicial kiling rate in the world; it alsorhas the biggest prison population of any Western country. Most of the prisoners are Africans who have contra. veneg "technical" laws.

## Example

In 1973, for example, 364000 sentencea and 268487 unsentenced prisoners were admitted to custody, In a tatal population of foura miaiton Whites and $22-m i l$ Hon ${ }^{\text {b }}$ Blacks. on average 95015 people were it prison every day, most, of them Blacks. This is the equivalent of 413 for every 100000 of population, compared with 25 per 100000 in the Nethex. lands, 61 in Sweders, 70 in France and 72 in Britain:

## Steps

In the past year or two, the South African Government has initiated steps to try to reduce the size of the prison population. The Prime Minister, Mr Vorster, xecently agreed to the appointment of a committee, consisting of Black homeland leaders and Government officials, to try to humanise the operation of influx control.
Q. column 638-9 8 April 1975 .

Bantu Commissioners' Courts: Fordsburg/Langa
*3. Dr. F. VAN Z. SLABBERT asked the Minister of Bantu Administration and Development:
(1) How many persons were (a) tried and (b) convicted of offences relating to influx control and identity dockments at the (i) Fordsburg and (ii) Lang Bantu Commissioners' Court in each month from 1 July to 31 December 1974;
(2) what was the average daily number of cases heard in each of these courts during this period;
(3) whether there is a shortage of staff in cither of these courts; if so, (a) in which court, (b) what is the extent of the shortage and (c) what steps have been taken to fill the vacancies.

$\dagger$ The DEPUTY MINISTER OF BANTU ADMINISTRATION AND EDUCATION (Reply laid upon Table with leave of House):
(1)

July 1974
August 1974
September 1974
October 1974
November 1974
December 1974

July 1974
August 1974
September 1974
October 1974
November 1974
November 1974
December 1974
(a) (i)
(b) (i)
(2) Fordsburg: 78. Lang: 71.
(3) Yes.
(a) Lang.
(b) One Bantu Affairs Commasstoner.
(c) Post has been filled with a partly qualified officer.


Contract Inbourers
188. Mr. T. ARONSON asked the Minister of Bantu Administration and Development:

How many contract labourers were employed in the Republic during 1974.

The MINISTER OF BANTU ADMINISTRATION AND DEVELOPMENT:

Statistics as asked for by the hon. member are not maintained by my Department of Bantu Admimistration and Development in that form,

## 206

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sugestlon that tha state was plaring the tole of Bis Brother.

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compound
South West Africa Bureau
WINDHOEK - The muni
cipal compound in Katu tura township was quiet today after a violent clash between police and stone throwing migrant workers from Owambo.
The Divisional Commis sioner of Police, Brigadier
Wally Louw, said one Black was shot dead. He denied reports that the death toll was three

Four men were in hos pital but their condition was not critical
Brigadier Louw said men living in the com pound went to work nor mally this morning. The police were holding 293 men for alleged stonethrowing or not having identity documents.

## Clerk wanted R30 to

## fix pass court told

EASTLONDON - A woman ternately six counts of theft from Willow vale told a or that he wrongfully theft magistrate, here how she cepted or received money or paid R30 to a clerk employed by the Eastern Cape Bantu Administration Board compensation in respect of have her pass "fixed" so that she could obtain the right to work in East London.
${ }^{\text {Miss }} \mathrm{K}$ L. Mrasi was giving evidence at a trial in which a former clerk of the Board, Mr Churchill Njilo is appearing before Mr A. Groenewald on six charges of assistance for services zendered.
Miss Mrasi said she knew Mr Njilo from Willowvale and had gone to him because she wanted to obtain a workseekers' permit.
She had paid R30 and had given over her reference book and asked by Mr Njilo to apply for a new one
Mr M. N. Madana said that he had given $R 40$ and his reference book to Mr N . Moke who had said he would contact a man who would have his' work permit
"fixed"
Later Mr MoNo had returned R20 to him but he never got the balance back
Miss Y. Boniwe said she came from King William's Town and went, with her sister to Mr Njilo to have her pass "fixed" but her sister, later said that she was alone when she made tran section with Mr Nolo.
Mr Moko said he had had dealings with Me Njilo, and another clerk who has since died. He used to get reference books from some people to have them "fixed" and used to be paid R5 some times.
Under cross examination Mr Mono said he did organ is people to have their passes "fixed." He said he had not got the money he had giver Mr Milo to have Mr Madana's passed "fixed" and he realised Mr Nfilowas in trouble when he was contasted by the police.
The hearing continues today - DDR.
Mapeli
warns
Pretoria



$\qquad$


BY STEVE KGAME WITSIESHOEK - The newly elected Chief Minister of Basotho QwaQway Mr Kenneth Mopeli, yesterday issued a warning to the South AfricanGovernment that his grovernment would clash with Pretoriaa if his demands were not met.

Mr Mopell gave the warning when the delivered his maiden speech in the Rewa Qwa Liegislative Assembly after he hà been elected Chief Minister. He defeated the former Chief Minister, Chier Wessels Mota, $b y y_{2}$ ta 13 votes $S i x$

## Another chief is

 defeated Hy Patrick LavndiceTHE TORPLING of Chief Wessels Math ty a commoner in Basotho QwaQwa yesterday is a clear sign of the waning power of traditional chiefs in Afris can society,
Chief Mota, a stereotyped traditionalist, was challenged and defeated as Chief Minister of Basotho QwaQwa by 44 year-old Mr Kenneth Mopell, a school -imspector with modern approach to politicalisisues in Sojuth Africa
Chief Mota is the third traditional chief to suffer

anx M
papers were spollad. M\% S. Ramabơdi was unanitnously elected spéaker. The issues that Mr Mo: pelirsaid could lead to confrontation between his government and the central government were:

Demands for more land. Freedom of movernent and work opporyunity for Blacks:

- Africanisation of jobs in the homelands.
He said the detente which the Prime Minister, Mr Vorster, had initiated outside the bordere should first of all start at home.
If it began at home Mr Vorster would save himself the task of trying to persuade the outside world to accept Sputh Africa and its policies,

Referref to the allocation of latid to QwaQwa he said the 1970 census revealed that 88 per cent of the Basotho people lived outside their homeland.
"Mr Vorster has made an announcement that the land consollidation question had come to the last round and yet QwaQwa, unlike the other homelands, has not been given additional lande"

Fresh negotiations would have to be started to give the Basothos a better home.

## PROMISES

The Chief Minister sald his government was committed to the promises he made to the electorate before "the general election.
"My" people must get job opportunities and be allowed to work in any place and there must be freedom of movement for peopile to tecide where they wish to stay."
Mr Monelr sata in the -3 16

 $48+20144$




Own Comrespondent
DURBAN - The time had come for's the swithdrawal of discri: mitiátoty labour legislátion t Whioh was hampering ecotiomic gronth, said Dr HJJ
Reyders: Director of the Federated Chamiber of Industices.
Thatt from this, such Taws undiliced despondèncy and fiustration, which re. duced "productixity, and discouraged investment by entrepreneurs because of uncertainties caused by the stestrictions:
0 M Reydens said! "A continuous treassessment is needed 1 of social and le. esslatiper restrictions whith
Balmpee thie more produc.
tive:use of the total labour
force:
Whites should aceet the Inevitability of tiot fincreasing economic jntegration in most parts of the coun-
trye why

- 7 REQUMEMENE . Ttic preparation of Bracks for greater paticimation in the economs was The firsit sequisement for adequate tuture growth. sthis demanded the pro griessive abolitiont of 30 b discrimination and more Hexibly appled influx rontro:
Th On the part or the Black man Dr Mefoders said: "Heimust shel tradifionat attitudes dinimical to proBress. He must accept the grotit motive, shied inis lei-
sare preferenco ileatn: to save, not idematide to e much int too thitot a time and riot fight: with isimpatience for changess
$\rightarrow$ In a fourthour address to, the chank orientation and Planinion Seminar of the Stellenthosch Graduate School of Buisiness held in Durban, Dr Reynders Tepeatedly suggested that Blacks and Black policy hield the key to the success-
full future growth of South Africa
But at the moment Government policy restriets gfowth in South Affica,
T Delegates were told that Job reservatiori only affectded three percent of South Aricte's total labour force. Moreover the Government wasis turning a blind eye to infringements of the law.
$d$ Dr Reynders said the reason job discrimination had not been repealed was a political one because it was not the type of thing that could be announced on a poitical platform when votes were ineeded.
Referring to migrant labour, he said that, apari ffom its social effects, it also had a detrimental fffect on productivity and could not provide a stable pool of workers that was needed by industry. He said: "A committee thas beeti appointed to th. vestigate the migrant labour system. What will happen, il don't khow. I have my bown-ideas, but these I won't say in public:


# pin $36 / 155^{-2066}$ <br> pleads advocate 

## By CAROL STEYN

A SENIOR advocate of the Johannesburg Bar, Mr Leslie Lawrence, SC, yesterday called for a "decriminalisation of the pass laws," as a measure for bringing down the short-term jail populadion of about half a million.

Mr Lawrence was addressing the commission of inquiry into the penal systam which was sitting at the Johannesburg Marisrate's Court under the chairmanship of Mr Justide Viljoen on behalf of the General Council of the Bar of South Africa.
A reduction of the prison population could be archiejed by concentrating mainty on pass law offenders, Mr Lawrence said.
In addition, police would be released from having to round up pass law offerdens.. This 'would enable them to concentrate on bringing to book people
who had committed serions crimes.
Mr Lawrence said the short term prisoners for the year 1969 to 1970 numbbered over 400000,42 per cent of which were pass law offenders.
An attempt. was being made to reduce the nombet of prisoners through the establishment of aid centres, but a fair percenttage were still being sent to prison, Mr Lawrence said.
It might be that many of those imprisoned were sent to prison through inability to pay the fine inposed which was probably a standard fine, to proserve uniformity.
No useful purpose was being served by sending so many persons to prison for very short' 'periods.'
First offenders unable to pay a fine should be cautioned and discharged unless there was a deliberate contravention of the law in which case a suspended sentence should be given.
Mr Lawrence recombmended an automatic re-

view procedure to reduce the number of pass law prisoners.
The number of people sent to prison for six months and less was truly amazing, Mr Lawrence said.

A judicial officer who jailed an accused for six months or less could not reasonably expect that he would emerge a reformed character.
It was more likely that he would become a thorough scoundrel, he said.
The recommendations of the Bar were:

- That a procedure of pre-sentence reports by probation officers be adopted in all serious cases;

That a court should not imprison a person over 21 who has not previously been imprisoned unless there was no other approprite method of dealing with him.

* That apart from the most serious cases no senthence should exceed six years;

That short term jimprisomment should be re placed by a fine, compenstation, probation, community service orders for day training;

- That an investigation be conducted into the mmposition of fines without a proper inquiry into the financial means of an of fender
- That automatic review courts should be established for cases where fines could not be paid;
- That an accused should be permitted to appeal from a superior court to the appellate division without leave being required from a superior court.
The Reverend E. M. Temp of the Nederduitse Gereformeerde Kirk at Orlando told the commission one of the reasons for the large number of puvenite delinquents in the African township was the housing shortage.
Children have to use the streets as sitting rooms, he said.
The hearing continues today.



## WORCESTER. - The General Synod of the Ned Geref Church in Africa yesterday condemned migrant labour and the resultant disruption of family life as being irreconcilable with the Scriptures - but not before a heated debate between Black and White delegates had taken place.

The Synod also decided that wherever the word "Bantu" appeared in the 250 -page agenda it would be replaced with the words "Black man".

The motion regarding migrant labour was d opted as it stood after several White delegates spoke in favour of changdag the wording. Black speakers were adamant that the resolution should go through as it stood.
It said: "The Synod recognizes that, according to the word of God, every man should work. According to the same Word of God the Synod declares the system of migratory labour with the resulting disruption of family life as being irreconcilable with the Gospel."

Moments after the mo tron was put the Rev W G van Eeden, from the Ring of Lindiey said he could not accept that migrant Labour was irreconcilable With the word of God
watered down. "The point must be adopted as it stands."
Another White delegate felt that it was too much to say that migrant labour r was not reconcilable with the Word of God. The mo tron should be worded diff. ferently, he said.
The Scribe of the Synod, the Rep $\mathbf{S} \mathbf{P} E$ Butt said: "We Black South Africans are being regarded as migrant labourers In our own country. We cannot re 4 concile that with the Scriptures."
Another Black delegate said that all objections to the wording of the motion came from White delegates, while Black speakers all supported the motion as it stood. "I get the impression that those (White) brothers are in
favour of migrant labour,": he said.
At this stage the Actuary and former Moderator, the Rev NW Basson, said the was in favour of the motion as it stood because the implicacion of tet was not that migrant labour as such was wrong.

It was clear, he sad, that what was meant was that results of the system, such as the disruption of family life, was where the problem lay.
The motion was then adopted.

Earlier the director of prison ministry of the NGK, Brigadier A C Septon, said a decision had been taken to appoint Black ministers to his department. The first appointments would be made soon.

## The migrant labour system strikes at marital ficielity, writes JOEN NKOSI.

 Separationbreeds
immorality

African observers in many homeland areas. b belleve the migratory Tabout system ha's be come amajor contribrt tor to moral decline. tenids to force event Whomen of good charactyer to commit adultery because of the long spells of separation from their husbands,
it is sarprising that in this age people can stan believe that the Hlack Joman's approach to sex Is stlut primitive - that shie inaulges in it only for procteative puiposes.
They are wrong. The madem Black womaft whiether she lives ini a reserve or in, the countrit has gone a long way tor Whards discarding the vatism which issed to ent velop here
In her maxtage she ex. pects the samie rights and privileges " enjoyed" by Other iaces. Shie likes to : be near hem husband allitheit time sonto whe loved, caressee and hissed just tilse anybody else,
Should stich a privilege Whe denied to her, she whill be tempted to find other -outlets for her emotions Twich might prove distate. fil and dilsastrous in the end
Conisider the case of Lucy Masibi, married for five years. tn all that time she thas frever hat- the gheasture ort' being riear hiem
hiusband continuously except for three weeks in a year and periats onslong sweekends. That means she has been with him for less than four months in all The five-year married lite. Despite fher strict and Christian upbringing, and her determination to re main faithful to her husband, she says she found her resistance to the approaches of the opposite sex gradually crumbling until, one day she found herself deep $\mathrm{in}_{\mathrm{n}} \mathrm{sin}$.
The affair persisted until she found herself having na seinse of feaz or guilt Then she suffered a shock one day when she discovered she was preg. nante :
Her case was brought before the headman, Her lover was fined two cattle for the offence, and Lucy was ordered to return to her husband. She refused, because she feared that loneliness would drive her to coinmit the same mistake qgain.
Another young married Womian was found to be pregnant by her In laws while Her husband was working in a distant city. Asked who was responsible, she pointed to a young - teenage boy, a brother of her husband, who was brought to live with her during frer hus band's absence
She explained: "There are quite a number of women like myself who resort to this tactic because noboly suspects the youngster This. happens particularly when one's. inlays are strict:'

Says a middle aged priest who has spent most of his "life working fin homeland areas. "The dis* turbing thing is that the bad intluence brought abt cout thy the system tends to spill on the minds of some young boys and girls who simply don't know what love means, and accept promiscuity as a way of life,"

And is inot surprising. Visiting the Northern Cape recently, I was dis turbed to find that. in

## HANSARD 18



336. Dr. F. VAN Z. SLABBERT asked the Minister of Bantu Administration and Development :

How many (a) South African and (b) foreign Bantu workers were registered during 1974 in each category of labour defined in the regulations promulgated in terms of the Bantu Labour Act.
The MINISTER OF BANTU AD-
MINISTRATION
GENT:

The following figures represent the number of registered Bantu workers as at 30 June 1974:
(a) (b)

Agriculture
$445760 \quad 24500$
Mining and Quarrying (including labourers employed
by mines affiliated to the Chamber of Mines)
Manufacturing
Construction
$674926 \quad 11923$
$341855 \quad 19150$


# Pass <br> laws <br> foment violence，hatred 

Whet is me a vast transi camp $=$ a eity going nowhere．Its ith abiliants are in a astate of drift，suspended from the values and customs of the past and yet unable to take control of their own fulure．
They have acquired the areases on modern indus fits have yet to accrue to them And thay accrue to conteruted angy are dis封ing increasingly bifier．

A＂big prison it is how sotinger people inver how －counger people maviably Wey nitye，adding（and it ye often，repeated and with only slight variation）：＂In lowed to own anything． You are just tuere forma gertain seriod．You can－ not live a good life．＂ －Gider parsons tena to ＂catite the city as，i catie post，a＂pig sty， Cextansion of a mite com rgound．＂
ders and say．＂We have cers and say．＂We have co enjoy ourselves．＂And Wa fenf obvidusly do Hone of these was 65\％
year－pld Mr John Khu＊

Th ety where terror is the norm，inflexidete pass laws exacerbahe race telations． MERVYN HARRIS Teports．

STAR

## $1 / 5 / 75$

mato，who had recently retired after working as a He was sitting in the lounge bar of the recently openea Diepkioof Hotel－ the first hotel to be built in the city．Neatly dressed in a suit and sipping a heon，he sad
＂This is what 1 bave at Way wanted．To have，a，
drints in a nite place，Its affluent suburbs and ased \＆o vork outside general air of opulence of hotels in Johannesbure fers an immediate and and，wondered whether 1 ，striking contrast to and would ever go into such placess
Well，hare $\boldsymbol{x}$ am，＂he said，with outstretched

Johannesburg is not only geographically on the ther side of Soweto the bustling metropolis with

are arrested on suspi－
cion＂．
And in Soweto itself－ stamped by the＂pass garded they are all re－ jonrners＂temporary so－ fore allowed and thete． permanewce to enjoy no permanence in any of Apart from．
Apart from，depriving
them of the right to ows
their own homes，Govern ment policy prevents Afrix owning their own from premises，And the prems many of the city basic amenitieg of uita living． ＂J
＂Just because we Afri－ cans live here，nothing is pedestrian us，said a ner．＂We haven＇t owe cor decent toilets if aven go wants to pass If man does it in the streets he there are mo public toilets，And no mealth in spector comes round＂
Pointing to the
Pointing to the un－ arred roads，muddy and impassable in parts when pay taxes－and whe bout the fines what which contribut to pay economy？＂
The sense of injustice they feel arising from and fand of psychological，is that they are one concept ing through＂and pass－ pressed in the plaintive complaint：the plaintive
＂If your pass book is not in ortier you are not a
气范an being．＇
asidents of the city
netice the inconsistencies in the actions and policies of officialdom and woritep hove a process that adeso－ cialises them to supposed to＂civilise＂them into the Wenteriz way of life．
The bittemess created， blumty stated by sa group blumtly stated by group of ment hanging about： 2 siveet：＂We will never fors give the White man for

## 篮。。

An educated man aldird：＂If there is violence it will not ba be couse we want our free lon but because we wan laws．＂
Besides underlying the insecurity of tenure，the implementation of the In mainy Control Laws is viding thesponsible for al its various populition into hence for the strata and sccial turmoil in the city．
At one
At one extreme is the class burgeoning middle class in Dube，With their
smart houses． route of the along the Soweto bus tours－ Thave already distinguished themselves from the ordi nary workers the ordi prise the majority of the population．

## Waste

At the other extreme are what is known as＂the unvanted．＂These are the elderly and those who have been lured to the city by the prospect of work－only to find themseives labelled as＂il legal immigrants．

If you are unable to work any longer．＂ex－ plains Mr G Maphikela， organising secretary of the SA Bantu Aged Asso－ clation，＂you are dumped on the waste heap． Officially，the elderly are supposed to be trans－ ported back to the home－ lands，But the leaders the ee have insisted that


Mr Paliot Mrara，inlind and crippled by bolio，hed o wat owt his deys at the Soweio tramsit hostol．． homelends yon＇t talre them．
poor w take them．Tens of thousands of such people have hecome the unwanted of Soweto．
Those peodio wit？ gal status - estimates vary between a cuartor and half a mimon－ swell the ranks of the tsoteis．the thues who roam and contral the streets of the city after dark．
Out of theit frustration and rajection，stems the violence for which the city hâs become so notori－ ous．
Life thus becomes cheap in Soweto．
Tertur has become a way of life and casts an the unlit streets most of the unlit streets．
are used as bases from which to pounce on vic tims．in isolated instances an unsusnecting househol der going to use the toilet at the back of his house may find a homeiess vag－ rant there and a fight will

The feeling of frar the terror evokes was des． criber by a man in these terms：
＂I was coming home one night efter visiting a friend down the road．No－ body eise was abont but I could hear fontsteps be－ hind me．I valked faster
and faster and keptroek ing behind me．I could not cee anvboay bustane footsteps kent followng me unid finally geximn side my house．It ges short．journey

> eenned very long.

There were 804 murders in the first 11 months of last year，of which 577 were successfully invecti gated by the police．

## IRolb

Poverty，overcrowdine， and lack of opportunities and amenities are undoub－ tedly a breeding ground for much of the violence．
＂If a man cannot get work he will rob to clothe and feed himself．＂the or dinary citizen says phleso matically．
Another widely held view maintains：＂If you attack and rob a White man you are hangetror given a long term in pr son．So it is easier if you are violent against yous own peopic who haye fit the protection．Nobody cares about us．＂
A trotsi told mè was． eats me un inside to see someone having things even a packet of a garettes－which I haven＇t got．I will kith that．＂

EAST LONDON - Influx control was the single most important cause of racial friction in South Africa; Mr Fred 'van Wyk, National Director of the Institute of Race Relations, said in East London last night.
Addressing a membership drive for the Institute, Mr van Wyk said: "I submit to the Government that if we can find a satisfactory solution, which is acceptable to all the race groups, on the problem of influx control, we will have achieved a major breakthrough

Mr Van Wyk paid tribute to the Prime Minister, Mr B. J. Vorster, on his "excel lent and éssential policy of outward detente.
"I must stress however that there must be real de tente within South Africa.
II offer the Goverñment the help of the Institute on a policy of internal detente. I believe that we can be of great service to them in identifying problem areas, Mr Van Wyk said.
Rointing out that areas of tension could not exist in a vacuum, Mr Van Wyk said the Government needed to examine the political, economic and social fields in a policy of internal detente.
"There are factors like the trading rights of blacks; we need to examine their housing, education and health services," Mr Van Wyk said.
Earlier, he had addressed a luncheons of East London businessmen. Speaking at would create vast new mar kets for commerce and industry.
" $A$ " recent study by the African Chamber of Com merce put the spending power of blacks at R15 billion per annum. Imagine the boom if these 17900000 blacks all earned as much as their four million white counterparts," Mr Van Wyk said.
The Institute offered commerce and industry a commodity which was very val uable, Mr Van Wyk said.
Some of the services offered by the Institute were the computation of the Poverty Datum Line, PDL, and the Minimum Effective Level, MEL, which was the PDL with certain vital necessities added.
"We pioneered these studies and are very grateful to see other organisations taking them up," Mr Van Wyk said.
"In addition we have made a very careful study of the 57 pieces of industrial legislation which affect blackwhite labour relations. Our studies include fringe benefits such as pensions, medical aid and unemployment insurances.
"Many South African and foreign companies operating here are now using these to their benefit.
"We also control aid to black scholars through 29 trusts set up by commerce and industry, which grant
bursaries of over R300000 per annum for black, Coloured and Indian education
"You must agree that edu cation is an investment which facilitates the training of skilled labour," Mr Van Wyk said.
He felt the Institute had another imponderable func. tion in promoting the growth of a social conscience.
"This must inevitably lead to the establishment of a more stable society, and stability is essential to commerce and industry," Mr Van Wyk said.

South Africa with adequate raw material, and an ample labour supply-which was not being exploited to the full - had prospects for the future which were "promising at the very least."
On labour training, Mr Van Wyk welcomed the "flexible attitude which the Minister of Labour has adop. ted of late," and the greater labour mobility which was being allowed.
"Regarding the provision of machinery for black workers to negotiate, I would say it was a sine qua non for industry," Mr Van Wyk said. "Whhile works and lial son committees are possibly not the final answer, I would urge industry to try them out.
"If these committees had been in existence some years ago, I think we may have evaded all the strikes," he said. - DDR.
appeal.-DDR

Manised，person，＂iss Kuzwayo kothis is a shocking Etate of affairs，paticular－
 Wh mother is the back bone woftimily life She ta deten tigaes to the nearest male


FECE
Ens
left on her own the the Tomelands for montrs，if ＊not years－while ter hus bantutues to earn a living zint the towns．
SWWhy shonld such an important person be re－ sarded as a mirior？＂asks Misixuywayo：
＂Usüer tribal law when scir huchand dies： thing the pair of you own
relative．One of your hus－ band＇s brothers can take your as his wife into the bargain．
＇Those married by Christian rites can fight this law and keep their property．
＂If your husband dies intestate，then the Bantu Commissioner in certain parts of South Africa will ask the closest male relat－
 pens to the rest of the natie＂ family and your property．
＂Yous may live in tiere eity and this relative hives in the country．Your values and his are completely different．
＇When your husband dies，because you are ca minor，you have to marry scmeone else if you want to stay in your house，and

Thiss Kutimit Influx Costh used to depri their houses them back $t$ lands：
＂To preye mave＂from house The your life aff dren，who＇

# E book decision is reserved 

## BLOEMFONTEIN.

Judgment was reserved by the Appeal Court yesterday in a case relating to the carrying of reference books by Africans.

An African policeman, Constable Job Ncube, of Kwa Mashu police station, Duffs Road, Natal and the Minister of Police appealed against a judgement of the Natal Supreme Court.

This court upheld an appeal by Mr Mandlakayise Armstrong Zikalala, an African messenger employed by a firm of attorneys in Durban, and dismissed a cross-appeal by Constable Ncube and the Minister of Police.

The grounds on which Constable Ncube and the Minister of Police appealed yesterday were that an African who was asked to produce his reference book must either have it with him or at a place where he could fetch it quickly.

Another ground of appeal was that if a long pe. riod was allowed for ob taining a reference book, the law would become unworkable.

On Juné $20,1972,60$ stable Ncube was on duty at Kwa Mashu. He asked Mr Zikalâa to produce his
reference book. Normally Mr Zikalala carried it with him, but on this occasion he had left it in hits employerr's office.
Constable Neube arrest ed Mr Zikalala for failing to produce the reference book and locked him up.
The next day Mr Zikalala was fined R2 or 5 days.
Subsequently Mr , Zikalala sued Constable Noube and the Minister for R500 for unlawful arrest and R500 for false imprisonment.
The magistrate awarded Mr Zikalala R7 for false imprisonment against both Constable Ncube and the Minister. The claim for unlawful arrest failed. The magistrate ordered the constablef and the Minister to pay 20 per cent of Mr Zikalala's costs.

Mr Zikalala appealed against the finding that he had not been unlawfully arrested, against the amount of damages and the order on costs.

Constable Ncube and the Minister cross-appealed on the grounds that the magistrate should have found that both the arrest and the detention were lawful. Another ground in the cross-appeal was that the magistrate should not have made any order on costs
against Constable Ncube or the Minister.
The Natal Supreme Court found that the magistrate - should have concluded that Mr Zikalala's arrest and his imprisonment were unlawful and that he should have been awarded damages on both claims.
The court also found that the award of R7 was glaringly disproportionate to the indignity suffered by Mr Zikalala.

The cross-appeal "was dismissed with costs.
The court ordered that Mr Zikalala should be awarded damages of R200.
The appeal against this was heard yesterday by the Chief Justice, Mr. Justice Rumpff, sitting with Mr Justice Botha, Mr Justice Jansen, Mr Justice Corbett and Mr Justice van Zijl.

Dry P. M. A. Hunt, for Constable Ncube and the Minister, said millions of Africans were required to carry reference books.

Many of them had no fixed address and they might be difficult or impossible to find in an urban area if they were told to produce reference books later.

There were no special circumstances which would have made it reasonable to allow Mr Zikalala to go off unescorted, to fetch his reference book.

There was no evidence to suggest that Mr Sikalala was known to Constable Ncube and the fact that he carried a bit of paper with his employers name and address on it took the matter no further. Constable Ncube had no proof of the reliability of this information.
It would not have been reasonable to expect Constable Ncube to accompany Mr Zikalala to his employer's office 30 km away.

The opportunity which Mr Zikalala wanted was more than a reasonable one and it was clear that Constable Ncube was entitled to arrest him, Dr Hunt said. - Sapa.
 Whament was treserwed a Zatragha caried it with


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The court also found that the award of 27 was glaringly disproportionate to the indigulty suffered by M M X zikalala:
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The oportunity whid Mr zikalila wanted was more than a reasonde fone and it wajs clear that
Conistable, Ncubes was en titled to arrest him, Dr Hunt saidr- Sapa.

London Stafis Reporter GENEVA-Belegates to the international Wabour Organisation's anual : conference have shelved an Autab move - obviously aimed at South Africa - to condemn forced removal of popula. tions:
Thed move came in several amendments poto the diratt of an IIKO. consention on migratory labout.
The amendments, proposed by the Egyptian workers' delegate : Mr A Karaiway in the 120 migratory labour compinttes were sent to the 150 governing bbdy for debate at some futures annuial chaferenced
Mr Karaiwas seekingito prohibit cruxdesinable migratoty movements:of polTitical motivations included compulsory repatriation of certain calégovies of tre population, such ts the indigenous or cribal groups with a view so ${ }^{+}$preventiog them from bieing settled in urban and industrial areas, ania to deprive them of being dissimilated in mádern and more advanced patterdis of human societs:"
CONDEMNATION
The THO eommittee on migratory labour also, put coff an attempt by Mr Kaa raika, to prohibit expansionaty migrations of po pulations.
This was said to be a condemnation ef the migration of idems to trraet, but an Egxitian spoles mare added that it also applied ito the "White settrars" in South Africa and ratiodesia,
This proposed antend ment was seen by same western countries as an aftempt to give political zights in Israel to Palestiniam refugees
They also feared its implications included the granting of full citizenship rights to migratory wor kers in hast countries.


PROFESSOR Hennie Grob ler, the chairman of the Western Transvaal Bantu A $f \mathrm{faim}$ Administration Board, said at a recent board meeting that he thought the era of passbooks for Africans was something of the past.
He said the Department of Bantu Administration and Development was busy with certain arrangements and the matter would probably be cleared up soon.
Prof Grobler said the granting ef quitrent to Africans Would not cancel the policy concerning

## Raid by

police was crude ${ }^{\circ} \mathrm{em}$ crude $_{33 / 6 / 75}$ and cruel ${ }^{\prime}$

## Staff Reporter

## A SPOKESMAN for

Krugersdorp brick works
has complained about the "crude and-cruel" conduct of some police in a raid at the works compound. on
Thursday night:
The spokesman said yesterday: "On Thursday about 10.30 pm the com pound at the Wales Brick Works at Tarlton, 8 km from Krugersdorp, where 160 Africans are housed and fed, was raided:"
He said the police rush
ed in with dogs and set them on to the lawfully employed Africans who were sleeping.

BITTEN
Three employees were so badly bitten by the dogs that police had to take them to hospital.
The spokesman said: " $I$ don't know why these police cannot come at a respectable hour and conduct ther raids in a decent manner. My men were not given a proper opportunity, I am told; of finding their documents. The dogs were set on them and about 30 were bundled into vans and removed.

The spokesman said he was considering laying charges.


RAND DAILY MAll, Tuesday, July 22, 1975.

## RAND <br>  QUESTIONS FOR MR M. C. BOTHA

MR M. C. BOTHA, the Minister of Bantu Administration, has sought to dismiss the reports in Saturday's Rand Daily Mail on the "rehabilitation institutions" for African pass offenders as "distorted and badly written". He does not, however, say what he means by this.
What, in fact, could he mean? It may be that Mr Botha has not read the proclamation setting up the institutions - Government Gazette Notice No R133 - and has no knowledge of its contents. Or he has read it and does rot understand how monstrous its terms are. Or worst of all, and dismayingly, he has read it, does understand it - and it represents exactly what he wants.

Whichever one of these possibilities it may be, the terms of the proclamation are so sinister that Mr Botha needs to answer some basic questions about the institutions...

Why, if they are as pure and innocent as his Deputy, Mr Punt Janson, claimed at the weekend, is it necessary to invest them with the harsh regime and punitive powers normally associated with a prison?

Specifically, what surt of "welfare services" are intended in institutions where the inmates will be required to work for 56 hours a week - and will be subject to
punishment such as more work, deprivation of meals or solitary confinement if they refuse to work, "malinger" or refuse to undergo body searches?

Still more, why are institutions supposedly dedicated to welfare given the protection of provisions taken from the Prisons Act which serve to inhibit easy access and free reporting on what happens behind the walls?

Mr Janson says the centres "are being established with the full knowledge of the homeland governments..." Yet why is it that at least four Bantustan leaders, as we report today, deny any knowledge of them?

If, as Mr Janson asserts, the institutions are meant only for "idlers. and loafers" (which, incidentally, hardly makes them any less objectionable), why do the enabling regulations extend to all African men and women who may fall foul of the pass laws and influx control?

And can Mr Botha explain how the declared purpose of the institutions can be taken to mean anything but a concerted drive to brainwash - "reorientating" is the official word - Africans to accept the Nationalists' Bantustan ideology?
Let's hear Mr Botha's answers - or let him withdraw R133 immediately.
rymentern wiown Chie Minister of ow

 would mot lize to bow use as a dumping growina 10 O idle or undesirabler sang tu.' We strongly deplore such a move. it puts us in such a move. itht."

According

DURBAN - Chief Buthelezi of kwaZulu today criticised the Government's intended introduction of rehabilitation centres for African pass law offenders in the homelands.

## Matanzima silent on rehabilitation

The Transkei Chief Minister, Chief Kaiser Matanzima, would not say whether he was consuited on the establishment of "rehabilitation" centres in his homeland.

In an interview today, Chief Matanzima said the Transkei Government did not approve of some of the laws passed by the South African Government.

Asked if he knew or approved of the establishment of the centres he said he did not want to comment on the issue.

He said the Transkei Government had control over police stations but the prisons department was still controlled by Pretoria.

The Deputy Minister of Bantu Administration, Mr Punt Jonson, has said the "rehabilitation" centres were a means of preventing "idlers and derelicts" from becoming hardened criminals. He said they were being established with the full knowledge of homeland governments.
'I think it is unfair of the Government to dump' these people in our laps when they are born and Bred in the cities," Chief Butheleza said.
He said the scheme could cause a backlash because so-called offenders would resent being sent to the centres and would accuse the homeland leaders of conniving with the Government.

## REORIENTATE

According to a proctiama Lion in the Government Gazette last week, the rehabilitation centres are to "reorientate" African pass offenders by making their aware of the "niecessilty for the lams" of South Africa.
According to the regulations pass offenders may he held for up to three years.

DENIAL

- Mr Jayson, the Deputy Minister of Bantu Ad. ministration, has denied the rehabilitation centres would be used to indoctrinate inmates and said the main aim was to prevent "derelicts, idlers and loafers from becoming hams dented criminals."
He said the centres were teeing established with the full knowledge of the homeland govern dents.

Genial Buthelezi told tia could: not recall being ing formed about the centers The homeland govern mints might have been told he said, but he could, not remember it.

Asked if he would gun g port or allow the centres to be established in. xx ta Zulus, fie said this would be a matter for "lis' Cabsnet to decide.

BETHE
However, he said the Government could create a new atmosphere "ot understanding and sod relations by'scrapping the pass laws altogether: " 2 would not mind if the laws; applied to everybody? he, said. "But as long as. they apply only to the Africans I am very bitter about it." Chief Buthelezr said, in effect that it was unfair of the Government to ex pet the Homelands 50 participate in administer: ing laws that were absurd. rent to Blacks.



## fined R20

THE wife of one of our African, employees was recently arrested for not having her pass with her, having inadvertently left it at home, She was only released after payment of a R20, fine. She was apparently not even given the opportunity of fetching the pass.
My purpose in writing to you is twofold, Firstly, someone who reads this letter may be able to offer advice on what possible steps: this unfortunate individual might take to obtain a refund. Secondly, to draw the attention of the authorities concerned to the fact that their lesser officials are continuing to behave in a manner which is not conducive to good race, arelations, and is contrary to the declared policy of the Prime Minister, Mr Vorster, and the Minister of Bantiu Administration, Mr Janson.

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IIF Copurta popilation of the Cape would have to cooperate Whithe Provincial Administration by practising family planning Thineyhoped to have facilites equal to those given to Whites, the
 fobate in the Erovintatu explosion, he said. Counclute said hie motif the called on coloused




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 OO ithe coloured people stion of unta control, Dh


migration ta tho Penimbuia showed phat could happen without "this"sort st contixol.
Influs control was not an ideology but an eco nomic neessity, People. potited inta the Penin sula ared to tive in shans tiepryithout jobs or income zand this trad to be curbed.
Heferring to a eall for Gqual wages for Black and
White teachers and medif cat staff, he saic this was Hot a new idea and the. principle had been ac: cepted by the Administration,

SAHAKHES
However it could not ber pu't into effect overnight. "xt you say we must put everyone on equal salaries tomorrow, South Africa could just not atiord st Attack us if you think We are not doing it fast enough, but realise that * we cannot do it overnight. The Whites, the Coloured and the Africans znow this, "he said.

Coloured nurses in South Africe received higher trages than White nurses in Britain and African nurses received higher wages than nurses anyWhere else in Africa.
The effect of equal wages on inclation should also be considered, Dr Munnik said.
A toplevel Cabinet committee had been appointed to 100 k into the financial problems of small muni, cipalities following dis cussions he had had with the Governmettit.
However; ell South Afr: can municipalities would have to be prepared to 'tighten their belts' in rinw of the expentiture

the ince, but by tha your force, but by the year 4, will rise to tron per tont. will rise to ${ }^{2}$ of per cent, trained labouy whiry far oustripthe sugaydrom
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Stable industral re lations were wital to South Africa's ecomomic Africti conomic wh cial change.

Key elements tn tho policy are:
Q The greater geogra. phieal and occupational mobility af warders.
6 The improvement of skills in the total labour force;
The phasing-put of the migrant labuat sysn tera as it exists.
The relaxation of statutoyy and traditional job reservation.
楽 The preparation of Black workers for more meaningful involvement nut the collective bazo gaining process.
\% Fine sixing of minimum wage levels "tin accordance with the basic necessities of life".

- Whe extenision to the total labour lofer of adequaterunemploy. ment pension and sickness benefit schemes: 5. The abolition ot dish crimination agalast tomen in the laboxir Tharkety :
9 The co-ordination of the labous policies and prackices at present ad. ministered by four Govenment departments Banta Administration Labourt Fiealth and Mines.
* The necessity for suedr a policy - with its inpilied drastic shifts. it South Africa'stradis. tional jabour attítudes: - canbe gauged from H fen statistics on baser 02 oftial torecasis.

By 1980 there will 63 300000 new entrants intos the labour market every yeaf. By the year 2000 knat figure will swell to nearly half a millon More than 70 per cent will be Blacia we which a substantial ptoporthon will have to find wort outside the homelards:
Slacies at present coms arizuto do pes cent of

## SOUTH AFRICA's

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power develoment ool cy which, in adopted. by
the ${ }^{-}$: Goverument and he said. It was essen. tial to plam for the or derly development of tuture labour policy.


## Treiming

Fssential components should be the planed development' of the eco momy to provide worla opportunities at a rate whiche would meet rising expectations and raise living standaruts, the development os training and manage ment practices to increase productivity, and the optimum geographic distribution of wealth.
A fitial essential was the "meaningful partici. pation of all workers to underwite the future of industrial peace".
In the light of this,
 the policy package which his chamber is considering is - as he says - "of central im. portance to all sections of the community".

One of the key ele ments in the recommendations is the rapid improvement of Black skills, including a much larger Goverament cons tribution to pre-employment valning pro: grammes, basic and adut education. There should be an accelerated programme of training for all race groups, while more attention should be given to re-: training to afford worts ers the opportunity to change careers. acquire new skills and return to work after a breals in service.
The greatest need for रechnicians, supervisors, operators and artisans wil continue ta arise iti the White tindustrial areas, followed oy the border areas and honie: lands. Aul training will have to be speeded up to an unprecedente oaco if growth and employnent targets ane 10 bo met :

Monescern


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OA, the question of geogradiphaty mobintig the portey daes int call for tha "unqualtfed re. moval of infles con trol". but for the streamlining of proce dures to eliminate fric. tion and delays. Sug gestions here include the practical application of the Bantu Acb ministration Boaxd sys tem which, in theory. permits a greater mabil ity of Black labour, the improved working of labour bureaus and thetr physical separa ministering influx con trol.

In its present form, the migratory labour sybtem is not conducive to optimum labour practices and sound lashould be modified. Suggettions include the improvemant of com muter services to allow the worker to visit his family on a weekly or monthly basis. Where this is not possible, the secommendation is that workers - with a his tory of emplogmént in industry and certain minimung educational status un be allowed "co reside in White areas on a family basis, alhough not enjoylng Section 10 rights. Indus try should be allowed more freedom to ac: quire Blacis workers on a longetsterm basis, the one-year contract system should be amiended and the migrant worker system as it exists at present gradualiy phased out.

## Clem need

r Explaining the policy on industrial relations Dreneynders says that it is incumbent on em. ployers to make full use of the works and liaison committee sys. tem, but onat to the ex tent ofathe aspirations
of Black workers of 30 be met througio system there is a need for the authol
to, in due course,
legat recogniffon
cheir aspirations.
This, should be where it is clear the attitudes and 4 tives of Black wo are not inimical $\hat{1}$ national interest.
"In the lighto growing belied 6 sections of South can industry that can industert in trade union mov is inevitable, it cumbent on in and the Governm ensure that this place in an 9 manner. While not be giver to trade unions, ut sary pobstacles not be placed it path.

## Reventr

## On the quest

 wages, he sasd while these were determined by Forces of demas sunply, prodi and the ability ployers 80 pay, incumbent on in to gix minimut cordance with ty cordance with to recognise the through rising the standiard of A further Fe dation was that ernment detel cinferential cosing indert for ing inder 100
ferent wage g , regions to ployers in int

One of the mediate effect policy - if ac puts the ball industry's ow This is that ini cepts a direct bility fritus od national tater



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he quanzed relaxation. of restrectans on trading rights for Blacks in the uman that is lif'ps, could.
 whetiong pricestoo goedsta boughterby township con-t sumersity
The rainge of goods should to increased and the quality 3 s service 12 biggershopping complex ${ }^{2}$
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## NTHEUTCONGEXOM

dealing dith the investit sation sho the influx cont. tró fatd milgratory abbour
 staid: something should conte $/$ tom it. We cannot hate a single formuta suitable for $1040 \% 20$ years. Whentwo worls witho human theings you must malke whaptations as sitime progresses. If a madis not

4 WWUATCnywoden The poposechehangerton nei ibhours and to every body else?
The leasohola tochoore would sive big employers of dabour the opportunity to make f fiel scontibution. to employe es by ingroving 1 housing
The improvements aris ing : from the leáseliold schemie cound take several. months to wowk through to chephiack public, he said

## 

 change his mind then he is not pre pared to coirect his mis. takes.- The Deputy Ministep chaned sabstant hanges andrwadaptations. ha been made by the Gavernment since it camed
 Was said the Government was as eager as the Blacks to " see the improvements introduced sphare is tho reason for the department to delay thiss The stoner" we can launch its the better, he said.

 Less reenulation, not more. South fifica rueeds less, viot nore ase of the bass laws whereby over 300000 Airican men and Women are prosecuted seach year:
fr Abave an, south Africa niedds less bureaucradoy It certainly does not the ed any addition to the Bast and cumbersome bodies of officials which Jocal experience has Shown the administration boudd to be particular Wh not ny view of the 7trtially. sutrammelled pow withexercised why the Goterd

Thle the West kand Adininistration Board, whita operates in and atruind Tohannesburg Cohtrolling the lives of Several nimilion Africans. In recent months, this botra has shown remarkbhy itite' responsiveHess to the desperate Pusing shortage in SoWeto te has again failed, for the third year runWing and despite repeated thonsises to ensure adequate heabipg in the Ale. $\forall$ tindra hostels, Its meRiods of expropriating Jand in Alexandra have Weht iescritha as nothyng fess than extortion. Hzis boarad has been involved in a tragiccomic

John Patten, Political Correspondent The Acting Commisstoner of Police, Genferal G L Prinsloo, made it clear today that the police would continue to implement - influx control regulatons "as in the past and in all reasonableness."
General Prinsloo was commenting on yesterday's Appeal Court jug. mont upsetting a Natal Supreme Court decision. The court found a Black man, who had left his reference book at his emplover's premises 30 km from where he was apprehended and who was refused permission to fetch it, had not been wrongfully arrested and illegally imprisoned.
"Every case is handled on its merits, depending on the circumstances, We do not have teams in the field asking every man for his reference book," General Prinsloo said:
Making itgclear he had not yet seen the record of the judgment, General

Prinsloo said the judy. mont applied to one partsocular case where the reference book had been a great distance from the man arrested.

## CIRCUMSTANCES

Circumstances dictated now the police acted in each case but they would not act differently from the way they had in the past.
The acting commissooner said that, according to existing instructions, the police "lean over backwards to give people a reasonable chance to
show their permits to be in an area."
The Divisional Commasstoner of Police for Someto, Brigadier W F $J$ Meyer said today: "We will apply the law lenientmy and within reason."
Mrs Helen Suzman, the Progressive Reform MP for Houghton, has urged the Government to make drastic changes to the Pass Laws because of their severe effects on the lives of Blacks.

She also called on the Minister of Police, Mr

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 attitude
(From Page 1)
Kruger, to see that instructions given previousby to the police to exercise discretion and give Blacks a reasonable opportunity to produce their reference books were carreed out.

Government action to see the instructions were obeyed was particularly urgent because the Pass Laws were the greatest single cause of racial fric-
$\therefore$ ion in South Africa, detested by urban and rural
Blacks, even though they

- were supposed to protect urban blacks from compotuition for jobs, she said.

If the intention of the
© influx control laws was
that an African should always carry his reference book with him, then the law should be changed, said Mrs Sue Gordon, of the Institute of Race Relations, In Johannesburg today.
The National President
II of the Black Sash, Mrs Sheena Duncan, said she was "not very surprised" by the Appeal Court's finding on the pass laws.

## 毕 <br> Influx

control
RDM 20/8/75 laws 'are
needed


BY PATRICK LAURENCE
THE Deputy Minister of Bantu Administration Mr W. A. Cruywagen, said yesterday he would have con sidered influx control of Afrikaners during the height of their flow to the cities more than a generasion ago.
In an 1nterysew, Mr Cruywagen, newest of the deputy ministers in the Department of Bantu Administration and Development, defended the influx control laws as necessary to regulate the downward flow of Africans with the availability of housing, work, opportunities, and amenities generally.
How do you serve the African when you allow him in without these facicities being available?' he asked.

But would he have made a similar case for influx control at the height of the Afrikaner drift from the platteland to the cities in the 1920 s and 1930 s?

## PROVISO

Provided, there: were growth points in the platteland, as there are in the homelands, I would have said, Be e careful before. you move. Many of our people have landed in miccry in the towns.

But would he have approved legislation to controll the drift to the towns?
Mr Cruywagen said he would have considered it, adding that if there had been influx legislation the s depopulation of the platteland would not have been the problem it is today"
Mr Cruywagen had been asked to comment on the view of homeland leaders that the nub of the case against the pass laws was not that they controlled the flow of people to the cities but that they were discriminatory.

He replied that if there were a flow of Whites to the homelands similar to that of Blacks to White areas, homeland governgents would be free to legislate for influx control against Whites.

## INTERESTS

He went on to quote a speech made by the Mi nister of Bantu Administraion and Development, Mr M. C. Botha in which Mr Botha spoke of White interests being primary in White areas and Black interests being paramount in Black areas.

Turning to the future of Africans in White-controlled areas, Mr Cruywagen said the thought of all the facilities which had to be provided was "disturbing" when one looked ahead.

# Kruger wins appeal on <br> finding 

Mr Zikalala to produce his reference book.

Constable Ncube arrested Mr Zikalala for failing to produce his reference book, and took him to the charge office at Kwa Mashu, where Mr Zikalala was locked up in a cell for contravening a section of the Act.

On June 21, $1972, \mathrm{Mr} \mathrm{Zi}$ kalala was brought before a magistrate. He was convioted and fined R2 (or 5 days).

Mr Zikalala later sued Constable Ncube and the Minister, jointly and severally, for R500 for wrongful and unlawful arrest and $R 500$ for false imprisonment.

The magistrate gave judgment for Mr Zikalala on the claim for false imprisonment for damages of R7 on May 15, 1973, against both Constable Ncube and the Minister, jointly and severally.

The magistrate ordered that the constable and the Minister were jointly and severally liable for 20 per cent of Mr Zikalala's costs of suit.

The claim for wrongful arrest was dismissed.

Mr Zikalala appealed to the Natal Provincial Division against the magistrate's finding that he was not falsely arrested, and against the amount of damages awarded and the order on costs.

Constable Ncube and the Minister cross-appealed on the ground that the magistrate should have found that Mr Zikalala pleaded guilty to the charge and that the magistrate should also have found that both the arrest and the detention were lawful.
The matter was referred to the full Bench of the Natal Provincial Division which held that the magistrate should have found that Mr Zikalala's arrest and his subsequent imprisonment for one night were unlawful, and that Mr Zikalala should have been awarded damages in respect of both claims:

The full Bench also held that the award of R7 was glaringly disproportionate to the indignity suffered by Mr Zikalala. Mr Zikalala's appeal
was upheld and Mr Zikalala was awarded damages of R 200 in respect of both claims taken together. Sapa.

## RAND

Daily Mail


## BAD NEWS ABOUTT A BAD LAW

TIHE APPEAL COURT'S ruling, in favour of the Minister of Police against Mr Mandlakise Zikalala is bad news for Africans and for race relations.

Mr Zikalala was last year granted R200 damages for wrongful arrest by the Natal Supreme Court, which found he had not been given a reasonable opportunity to fetch his reference book before being detained. Yesterday the Appeal Court found the Natal judges had wrongly decided that Mr Zikalala should have been allowed to go off without police escort to fetch his pass.

The pass laws and their deyastation of lives have probably done more harm to race relations than anything else. Last year's ruling was an important breakthrough that gave African victims a legal base from which to challenge any unfair arrests and prosecutions. The Appeal Court's reversal of that judgment stands as a final interpretation of the law; but the law itself is bad.

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As long ago as the critical days after Sharpeville, the then Commissioner of Police ordered that Africans were not even to be asked for their passes unless they were suspected of other, more serious crimes. That did not last long. Since then there have been a succession of instructions that Africans must get a reasonable chance to fetch their passes when apprehended without them. Yet cases where the opposite is true come to light with appalling regularity. Mr Punt Janson's aid centres, too, have not lowered the number of pass cases sent for trial. Nor have the suggestions for improving the influx control laws that he called for recently brought any noticeable change in the way the laws are applied.
The Government should by now have learnt that an inherently inhumane law cannot be humanely applied. It must be scrapped. The Appeal Court's judgment; which could now lead to an acceleration in the number of arrests, serves to accentuate this.
 bitter law

7 THE Government's most urgent domestic task remains the overhaul and liberalisation of the influx control system. For there can be no doubt whatsoever that the system and the way in which it is applied is the greatest single threat to race harmony in South Africa.

In effect, yesterday's decision by the Appeal Court means that there is little legal scope for applying the influx control - system liberally. The court found that the law requires a Black man to produce his reference book "speedily and urgently" when required to do so by a policeman or other authorised person. The law thus means that a Black must either carry the reference book with him at all times or have it within immediate reach.

If you are a Black and you forget your reference book in Soweto, you can and will be arrested in Johannesburg-with all the humiliation and discomfort that this entails.
, While there may be a case for influx control, the current
system's benefits are far outweighed by its disgraceful, damaging discrimination and the consequent threat to race relations.

This newspaper has already set out the case for the Government to reconsider the whole system, to appoint five or six of South Africa's top lawyers to codify and simplify the law as it applies to Blacks and to give a group of top Bantu Administration and Development officials carte blanche to examine and improve the system.

But even more urgent is the need to write into the Abolition of Passes and Co-ordination of Documents Act of 1952 provisions which (a) require that a reference book should be demanded only when the person inyolved is reasonably suspected of having committed a crime and (b) give him a reasonable opportunity, to produce that book.

Failure to do this makes about as much sense as stoking a fire alongside a petrol storage tank.

## Pass laws

## -what is

 leniency?
"People shouldn't be arrested for technical offences. People should be treated as leniently as possible:
T. These are the words of Mri Jason, Deputy Minis ter of Bantu-Administraton, uttered in February this year when he was replying to Press ques tins about the influx eontroll laws.

Mr Jansen said the pass laws were meant to protect Africans in the cities from an union trolled influx of unskilled people from the rural areas.

The application of flux control was only defensible on ss rational grounds, he said
The question of leavendy in the application of the law has been of major news interest since the days of Sharperille - the shootings followed, pass ta $w$ demonstrations when the Commissioner of Police at the time said that Africans would not be arrested and detained for "all sorts of petty offences."
Major-General C I Rademeyer, the commis sioner, instructed the po lice not to ask Africans for their passes or arrest them if they were found without them.
The concession was item. porary and designed only to alleviate tensions at the time.
In the years that foll
lowed fth gain became

## GRAMME ADDISON

common practice to stop Africans an of demand their passes.
In a Press statement early: this year, the dis trict headquarters of police in Soweto said that since 1969 the police had been "treading softly" in pass law investigations.
They were replying to a report compiled by Dr Francis Wilson, of the University of Cape Town who produced figures to show that in 25 years of National Party rule 10,5-million Africans had been detained in terms of the laws.

Three years ago the Government established at a centres to help Abricans arrested under the pass laws.
The aim was to reduce the number of prosecutions and sentences for minor infringements.
Burt, in Parliament last month, the Minister of Bantu, Administration, Mr IM.C Botha, disclosed that only 12 percent of Afro cans. referred to the cen tres, last year were not subsequently prosecuted: the remaining 88 percent went to court.
, CLIMBING
In fact, the pattern established for the last six years of a dramatic fall in. the number of Africans prosecuted has been reversed to show a steady climb e

Figures tabled in Par lament las May by the Comintssiner of Police show that prosecutions in 1974 climbed more than 30 percents oyer the proves sous year with a total of $20: 335$.
An allitime, high, was established in 1967/8 with more than 500000 prosecations:

Controversy is raging at the moment over the Government's plan to send Africans to rehabilit ration centres in the homelands if they :are. "idle and undesirable". in the cities.
Regulation R138, setting up the institutions, makes any African convicted under the pass laws liable to be taken to one.

# 'Pass laws for  amazes prof <br> 4, 

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## Staff Reporter

 +on IDEA of influx control of Afrikaners "during the height of their urbanisation in the 1920s and 1930s yesterday evoked incredulity from a leading Afrikans academic.The idea was raised during an intererview with Mr W. A. Cruywagen, Deputy Minister of Bantia Administration and the man responsible for the country's 22 Bantu Administration Boards.
, Mr Cruywagen was defending the present influx control laws as an indis-
pensable means of regulating the flow of Africans to the cities to the availability of work, housing and so on.
Pressed on whether, in retrospect he would have favoured similar measures at the height of the Afrikaner drift to the towns, Mr Cruywagen said he would have considered it.

But Professor Ben Piek, professor of demography and sociology at the Rand Afrikaans University, felt the comparison was too "hypothetical" to merit serious consideration.
"I feel the situations are utterly different," he said.

He went on to make a number of points to underline the differences in the urbanisation of the Afrikaner, a generation ago and the continuing urbanisation of the African today.

- Afrikaners were moving from one area to another within the same society, whereas Africans are moving from one society (traditional African societies) to another (modern, industrailised society).

During the height of Afrikaner, urbanisation there wals practically no concern ab out the problems of urban congestion - unlike the situation today.

Dr Piek pointed out that population growth rates in predominantly African rural areas were very high today - Africans are in the "explosive phase" of the demographic cycle, and if their townward drift was uncontrolled severe problems would result.

But whereas Dr Piek regarded the whole exercise as merely hypothetical, Dr Willie Breytenbach, of the Africa Institute, described it as a "very interesting paxallel."

Influx control at the height of Afrikaner urbanisation would have avoided a problem which continues to complicate the socoaeconomic situation today - the industrial colour bar.
The inflow of plattelanders ill-equipped to deal with town life $1 \times d$ to laws to "protect unss, Whites and prevent them from falling below the White-survival line". ;
One of the provisos. stipulated by Mr Cruy wagen when he said he/ would have considered. some form of influx con- Fi trol at the time of Afided kaner urbanisation was thiz of existence of economir growth 'points on the platteland similar to those $r$. being, developed in the
African homelands.


# Passes won't 

 stop
## says

By Patrick laurence
THE SOLUTHON to the "poor Black problem" inr volved the same steps as those taken to solve the "poor White problem"a generation ago, Mrs Helen Suzman of the Progressive Reform Party said yesterday.
The: veteran MP for Houghton - was commenting on the view of Mr W. A. Cruywagen; Deputy Minister of Bantu Administration, that influx control was necessary to re gulate the migration of Africans to the cities and that there might have been a case for similarly controlling the exodus from the platteland to the towns of Afrikaners during the 1920 s and 1930 s.
"Any government that tried to restrict the mobility of plattelanders would have been out in double quick time - and quite right too, Mrs Suzman said.
"For it was not a back-to-the-land movement that

solved the poor White problem. It was the absorption of thousands of these people into industrial employment in the cities.
"Similarly, sending Africans back to the homelands will not solve the poor Black problem.'

Mr Cruywagen had stipulated that a case for influx control of platteland ers could only be made if there had been economic growth points in the platteland similar to those in or near the African home. lands.
"The growth points, to which Mr. Cruywagen re fers, cannot possibly satisfy the demand for jobs: by Africans coming on to the labour market each year,' Mrs×Suzman said.
"Only the established in. dustrial areas can do that. That is why influx control simply does not work.
"The answer is to serap influx control and to proties in the cities for Africans, that Mr . Cruywagen correctly says are so sadly
lacking at present."
In a chapter on urbanisation in The Oxford His tory of South Africa, Dr David Welsh of the University of Cape Town, has noted that urbanisation of Afrikaners and Africans was essentially part of the same economic process.

But despite that, different policies were adopted towards the two peoples.

Where the urbanisation of the African had been retarded by influx control, the Carnegie Commission recommended that poor Whites "receive a favourable reception in urban industries and that their adaptation to the new conditions of Iife should not be artificially hamper ed":

Dr Welsh commented: "The poor Whites are members of the dominant group. Their poverty had to be noticed, not only because they- possessed the parliamentary - vote but also because their poverty was felt to be degrading to the White man.
Meport by Patrick Laurence 171.




Thhe Gtar 势urean BRUESELS 2 Rohabl Hitation: ceftres for pass offenders is another sinister tightenlig of the apartheld ghtanglohold, says the International Conicderation of Free Trade Unions.
The powerfut confedera-
tion represents 56 million worters in 59 countries and has headquarters here.
firi a lotter to the United Nations secretarypeneral, Dr Kurt Waldheim, the confederation has expressed its "uemost ditmay over the ronewed rianlfestations of apartheld in South Africa."
The letter bays: "Our organisation is shocked to learn that South . Africa. has announced a system of punishment for pass law Offenders whicli poes evers: beyond penal servitude
"It is setting up so called rehabilitation cent tres supposedly to better the offenders' physkeat, mental and moral condition.
"This manifestation of the utter contempt in which South Aftica holds the respect of the olementary human rights. reguires that the United Nations intensify to the utmost its pressure on South Arrica, and on those who act in comnivance with that country. in order to constrain it once and for all to institute buntan rights and to comply with them.".
In its fortnightly news-
letter. distributed throviehout the worfi, the confedaration semis a fita readers that it wias the pass laws which resulted pass the sharperille mas sacre.

# Bantu department official  charged with corruption 

Mr Harold Horne (29) of Kenilworth, who was arrested on May 23 after being found with R15 in marked notes appeared in the Magistrate's court, Wynberg, yesterday, charged with extortion.

He pleaded not guilty to having threatened Mr Sidwell Nowalaza (26) with arrest if he did not pay him Rl5.
The alternative charge to which Mr Horne also pleaded not guilty, is one of corruption in that as an inspector for the Department of Bantu Administra, tion, he received in a corrupt manner, money to Which he was not entitled.

> ARREST

When Mr Nowalaza, who said he was employed by Mr Carlos Santos, a scrap metal dealer, handed the marked notes to Mr Horne, the police entered.
I am not supposed to be in the Peninsula, said Mr Nowalaza, and he said if I paid hi mhe would not arrest me.
Mr Santos said he had received two summonses which alleged he had em ployed certain Africans illegally.

On May 21 Sidwell requested money from me.

When I asked why he told me a Bantu Administration inspector had said he had better pay R15 or he would be in trouble, said Mr Santos.

I went to the police station and then gave Sidwell a R10 and R5 note which had been marked by the police.
*Acting on Instructions from the police I told Sidwell to ask the inspector to come for the money on the 23 rd. Mr Santos said.

Questioned by Mr Frank Fabian (for Mr Horne) Mr Nowalaza said 'I placed the money on the table then he put it in his: pocket. When the police came in he took it out and handed it to them.

[^0]Mr Fabian sald: The accused will say that you put the money in his hand and at that moment the police entered.

The case was postponed to September 24.
Mr A. S. McCarthy was on the Bench, Mr A. G. Steyn appeared for the State.



ALANCA MAN, giving evidence at the trial of a policeman charged with fraud and bribery, toldsa Wynberg magistrate yesterday that he was woken Ht tam one morning; handew'ffed for not having. his pass book, and then released for R5.

Reuben zazini was givIn: evidence at the trial of Mr William Mavula who pleaded not guilty to ia main charge of fraud and an alternative charge of bribery.

The State alleged that in April this year he accepted amounts of R5 froin Mr N Thomsanga and Mr Zazint as fines for admissions of guilt tor alleged offences on their part knowing the money would be used for his own benefit.
Alternatively, the State alleged, he accepted the sums "as a consideration for declining to arrest, detain or prosecute" the men.

Mr Zazin told the court that on April 26 this year about 4 am he was awoken by policemen who entered his room in Langa.
Mr Mavula approached him and asked him for his reference book. When he replied that it was at work, Mr Mavula asked hin for R5. When Mr Zazini refused to pay he was handcuffed to another young man.

Mr Mavula told him later that if he paid the money he would release him. Mr Zazini gave him R5, thinking he told the court, that Che would pay the moner into a magi strate":

The case continues on September 25.

Mr P Sieberhagen was on the bench, Mr S Shrock prosecuted Mr Mr Mavula.

## Mamelodi lives in <br> fear ${ }^{\text {aidm }}$ fear ${ }_{s k \mid 15}^{\text {an }}$ of raids <br> "rstafíReporter

 THE privacy of Mamelodi residents has been violat ed by, officials of the Bantu Affairs Administration Board, a member of the Mamelodi Advisory Board Mr O . K. Mbhalati, said yêsterday.He added that the residents lived in fear of in timidation and harassment from board officials. The ladvisory bbard was not aware of thy reasons warranting radids on Mamelodi refdents by inspectors. Mr Mbhalati was speaking "during a meeting of the advisory board with officials of the Bantu Administration Board.
GHe said he had been to"t that "certain investi gations" were conducted. However, the investigations were carried out improperly and he called for decent treatment of the people involved.
Mr Mohalati: was supported by two other members of the Advisory Board, Mr W. M. Aphane and Mr H. M. Pitje.

Mr Mohalati explained that he was not opposed to the investigations being catried, out, but was against : residents been made to suffer during the investigations.
Mitje have mata and Mr house raided had their house raided by the Ban-
tu Administration Board tu Administration

They visited Mr Mbhalati's girlfriend and allegedly asised her intimate questions about Mr Mbhalati. At Mr Pitje's house, the police allegedly threatened to arrest Mr Pitje's soin-in-law
Mr C. R.L. Van der Merwe, of the Bantu Administration Board, admítted to the members of the adyisory board that ceri tain investigations hat been carried out in Mamelodi, but seit the investigrations had notheng to do Stith the public.
数置e, satd the itivestigat tone weine conducted : establish trust among the officials of the Bantu Ac ministration Board"
ministration Board".

- About
50 criminal charges ranging from thef $t$, extortion, fraud, beibery and corruption had buen preferred against certain officials of the Bantu Administration Board as a result of the investigations
on Mr Van der Merwe assured the advisory board that law-abiding residents need fear nothing from the investigations and promised that he would instruct the dfficials carrying out the inquiries to treat members of the public well.

John Patten,
Political Correspondent Black industrial work. ers in the urban areas are being allowed to keep their urban mrivillages if they agree to work at decentralised factories near the homelands.

This emerged from a speech by the Minister of Mines, Dr Koornhof, when he opened a new tool factory at Ladysmith in Natal today. The firm oreviously operated exclusively in Germiston.
Dealing with official help given to the company in decentralising its astivitics, Dr Koornhof quoted from a report showing that:
'e Black employees in' Germiston moving to Ladysmith were each given a letter guaranteeing they could return within two years if they became unhappy in at Ladysmith;

Two Administration Board officials accompanted a delegation of Black employees on a fact-finding visit to Erakheni near the factory site some months before the move;

Fifty brick-built
houses at Ezakheni were reserved by the Department of Bantu Administraion for relocated employecs;

The kwaZulu leader Chief Buthelezi, cleared the way for the few nonZulu Black employees moving to the factory to be permitted to live in kwaZulu. ${ }_{\text {a }}$ :


In dealing with pass law offenders, whose feelings do you consider-those of Blacks, Whites or the Department of

## Bantu

Administration?

## WEST RAND BANTU AFFAIRS ADMINISTRATION BOARD

 TO: ALL OFFICIALS ILLJJUDGED ACTIONS BY JUNIOR OFFICIALSOF ADMINISTRATION BOARDS
rome the following circular letter has been received Development:

Administration and
by the public have months several complaints by the public have been brought to the attenlion of this Department and the Ministry reministration Boards who in Bantu Affairs Administration Boards who, in the course of their duties, acted unwisely, thereby disturbing relations and causing great inconvenience to em-
plovers and employees A few examployees.
here: few examples of such actions are quoted

## EXAMPLE 1

Two cleaners were arrested at a primary School because they allegedly gave a primary
commodation accommodation to two Bantu women in the school servants' quarters. Both cleaners were in registered service and at the time of the arrest were in possession of the school's keys. The principal was not informed of the arrests, rather the result that the school's work was rather seriously upset because the principal
did not know where did not know where to get the keys. The keys were later delivered to the school by a
strange Bantu, which was ais considered "highly mich was also irregular and considered "highly improper" by the principal EXAMPLE 2
A respected woman of very high standing Who had employed a Bantu illegally, had her fingerprints taken, which drove her to the edge of a nervous collapse. Although Aet 25
of 1945 to of 1945 provides for maximum sentences for second or more offences minimum sentences for second or more offences, the standing that this
person enjoyed in stbiety should have been.
taken into consideration before fingerprinting her
The magistrate fortunately imposed a susspended sentence because he realised that her appear in court the fact that she had to appear in court already constituted consider-

## EXAMPLE 3

A Bantu employed by a certain person was 'arrested on this person's property, charged with trespassing on private property and found uilty.
After his conviction the Bantu Affairs Administration Board concerned wrote to the magistrate and explained that the Bantu had been wrongfully arrested. Because the mavistrite and the prosecutor had not been fully aware of the circumstances, the Bantu had already been sentenced and nothing could be
done about the matter
2. As already the matter.

As already indicated the above-mentioned ex.
amples are only a few of the many recent
incidents which Department and have seriously embarrassed the avoided if greater circumspection have been mont had been applied.
3. The Department applied.

Bantu Affairs Admuests that you apprise the of the need to stress to junioards in writing good judgment should to junior officials that caution of their duties.
4. If a
, intended action he should uncertain about his matter with a se he should rather discuss the matter with a senior official, since an incorrect step could seriously embarrass the Department
and could disturb
Although the Executive good relations.
not one of the cases mentiommittee is aware that this Board, they are mentioned above occurred at these instances be brought toss of the opinion that officials to avoid similar int to the attention of all C. C. MILNE

Chief Administrative Officer.


It is a sad day for Mr Victor Dube.
Promises made by two Government Ministers to put right mistakes over repatriation of illegal foretgn macks have come too late fer hitm.
Ha in a thoderonan dom. enthe. Atrl loday the month's prace on his ex. pulsion order runs out.

Mr Dube is one of more than 1000 illegal forcign Blacks who came out into the open in January and applied for registration after a siatement by Deputy Minister of Bantu Affairs, Mr Punt Janson.

Mr Janson asked em. ployers of illegal foreign Blacks to come forward to legalise their position."

However, The Star found last week that almost all who applied for registration were being given one month to leave the country.
And that was regardless of whether they could comply : with conditions stipulated's when they applied to, register.

Mr Dube's employer,.: Mrs A D Lyons, of North-: cliff, Johannesburg, said he he had been in South Africa since 1967 and in her employment since 1968.

## TIIE STAMP

She had been told at the Johannesburg Commissioner of Bantu Affairs office that he was eligible to stay under directives after Mr Janson's statement.

Mrs Lyons added: "When he arrived home on August 15 with his pass stamped that he must leave the country or take leave on the mines or in agriculture by September
" He is part of our family.
"He couldn't believe it when told to go.
"He thought it was all a big mistake."
Mrs Lyons telephoned the Commissioner's office today.
slin mald: "Y wanted to make a last check that they hatn't cancelled his expulsion after the publicity The Star has given this affair.

THE PITY
"I was told nothing had changed:
"I was also told it was a pity my servant had to leave now as things could be completely different in a month."
The Johannesburg Deputy Commissioner of Bantu Affairs, Mr A H J Els, today said he had no comment to make on the illegal Blacks' repatriation issue.
$: p^{\prime}$

# $\mathbf{E N D}_{x}$ WIFE-BAN $\mathbf{N}^{w}$ LAW <br> SAYS <br>  <br> <br> Mercury Correspondent 

 <br> <br> Mercury Correspondent}

BLOEMFONTEIN-The Goverument was looking at a 1945 law which prevented Black women from joinug their husbands in the urban areas. the Deputy Minister of Bantu Administration and Development, Mr. W. A. Cruywagen, said here yesterday.

The law could not always remain and it was receiving specific attention, Mr. Cruywagen added.
The Deputy Minister
The Deputy Minister
was replying to a motion
at the Free State congress
which asked for the
Government to give
attention to the law
which prevented wives
from joining their husbands.

The proposer, a Mr Boshoff of Reddersburg called on the Government to scrap the a law.
"I am amazed that such a law still exists, Mr. Boshoff said. Replying, Mr. Cruywagen said he agreed with Mr Boshoff's sentiments, but it had to be recognised that there were a number of with the abolition of the law.
Firstly, Mr. Cruywa
gen said, a housing shor-
tage existed in the urban
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areas. If wives could
freely join, the housing shor-
tage would be exacer-
bated.
Many of the men Many of the urban working in the une ingle areas lived in sousing quarters have to be provided for them before their wives could join them.
Also children born in he urban areas would be titied to "permanent" entited to live there.
There were also problems regarding wives of migrant labourers who came to the
Free state MationalEree, ppaticularly farmers", gave griling Government, a griling yesterday over the Bantu Administration Boards.
But a Jengthy explana-
But a lengthy explana.
tion by Mr. Cruywagen tion by Mr. Cruywagen appeared to satisfy delegates -
One of the major comOne of the major complainoust farmers had to pay 40 cents each month pay 40 cents labourer they employed they. had received few benefits as a result.
Replying, Mr. Cruywagen said that the new levy had only come into force in May this year
The Minister of Sport,
Dr. Piet Koornhof, and
the Minister of Justice,
Mr . Jimmy Kruger, are considering the question of organised sport on final decision has been made.
This was announced by Mr. Kruger at the con gress yesterday follow. ing demands that legisla tion be introduced to prohibit any spart on Sundays.

## Influx law change?

 New look at keeping wives o out BLOEMFONTEIN. - A Deputy Cabinet Minister hinted yesterday that the Government might change the law which prevents African women living with their husbands in urban areas.The hint came from the Deputy Minister of Bantu Administration, Mr W. A. Cruywagen, who told the Free State Nationalist congress that the Government was looking at a 1945 law which contains the prohibition.

The law couid not always remain and it was receiving specific attention, Mr Cruywagen said.
He was replying to a motion which asked the Government to give attention to law which prevented wives from joining their husbands.
The proposer, a Mr Boshoff, of Reddersburg, called on the Government to scrap the law.

I am amazed that such a law still exists," Mr Boshoff said.

Replying, Mr Cruywagen said he agreed with Mr Boshoff's sentiments, but it had to be recognised that there were a number of difficulties associa. ted with the abolition of the law.

Firstly. Mr Cruywagen said, a housing shortage existed in the urban areas This had led to squatting If wives could freely join their husbands the hous ing, shortage would worsen.

## Housing

Many of the men working in the urban areas lived in single quarters and housing would have to be provided for them before their wives could join them.
Secondly, the Deputy Minister said, children born in the urban areas would be, entitled to "permanent" rights to live there. They, too, would have rights to housing and other rights. This had to be considered
There were also problems in regard to the wives of migrant labourers who came to the urban areas on contract for limited periods.
However, Mr Cruywagen assured the delegates that the matter was receiving attention. The Government would not remain static in improving relations between the different racial groups, but all aspects had to be considered before the Jad could be changed.
tells why

## race law

## should go

By PATRICK LAURENCE
THE Free Stater who expressed "amazement" to a Cabinet Minister at the law which separated urban African men from their wives yesterday spoke to the Rand Daily Mail about the reasons for his stand: Mr W H. Boshöf, Mayor of Reddersburg and delegate to the Free State National Party congress, told the Deputy Minister of Bantu Deyelopment, Mr Willem, Cruywagen, tat Bloemfontein. I a am, amazed that such a law still exists.
In an interview with the: "Mail", Mr Boshoff gave three reasons for his view:

- The law was contrary to ordinary humanitarian standards
$\rightarrow$ It undermined the in stitution of marriage andi family life.
- It created bitternêss among African men in urban areas and presented administrators of town. ships with problems. Mr Behhoff'said: uThe Mimister promised me he Would go into the law. I hope he does;
Soweto leader and Urban Bantu Councillor Mr Lennox Mlonzi, commented yesterdays "What is impor tant is that a plattelander, a man from the deep Free State, should express those sentiments; not that Mr
Cruywagen should say he would look into it."
He' added : The law mainly affects men in the hostels They have to líve for 12 months without their wives. It embitters them against the law. It makes them see the law as the White man's law."



A CAPE TOWN judgo said yesterday that a section of the Bantu Affairs Administration Act which has the effect of discouraging marriage was "romarkable" and "socially destructive".

Mr Justice Steyn sakd this during argument in the hearing of an anplication by the Bantu $\Lambda \mathrm{Af}$ fairs Administration Board to have a claim by a Guguleta man, Mr Gifden Mtima, amainst it dis* deon mima, achainst it dis.
missed on the grounds that it was bad in law.
Mre Mtima wants an order declaring him and his wife. Vuiswa, quallfied his wife vuiswa, quallified prescribed area of the Cape Peninsula in terms of the $\Lambda$ ct.

In addition he asks for an order directing the an order directing the board to endorse their ref-
erence books to the effect erence books to the effect
that they are qualffied
and entitled to remain in the area.
In papers before Mr Justice Banks and Mr Justice Steyn, Mr Mima said that he married his wife in October, 1961, and wife in October, 1961 , and
that they were both qualified and entitied to remain in the prescribed area.
He had worked continuously in the area for one employer for not Iess than 10 years since December, 1063, and had not been fined more than R100 or sentenced to im prisonment for more than six months.
His wife had married him when he was quali-
fied to be in the area and had lawfully lived with him in It since August, 1973.

The board opposed the application on the grounds that what Mr Mtima stated did not rualify or entitle him and his wife to remain in the area.

The board sald that Mr Mtima had failed to make allegations which dis-: closed a cause of action on which the relief he claimed could be founded and asked that his claims be dismissed.

RIGHT LOST
Mr G D van Schalkwyk, for the board, stubmitted that in terms of the Act a person who qualified to live in the area because his parents did lost that :
right when he married, right when he married,
and had to leave the area. Mr Justice Steyn sald that it was remarkable $c$ that Parliament could
have deliberately enacted socially rlestructive legis- d lation which had the effect of discouraging mar- I riage and could result in illegitimacy.
He and Mr Justice Banks reserved judgment.
Mr D I Ipp, instructed by Fuller, Moore and Son, appeared for Mr Mtima. Mr G D van Schalkwyk, instructed by Silberbauers, appeared for the board.
$\rightarrow$ rpyb. 1

## The Cape Times <br> FRIDAY, SFPTEMBER 19, 1975 <br> The migrant myth DROFESSOR MONICA WHLSON

exposed a number of myihs in her Hoernle memorial lecture* last week: the myth. for instance, that White South Africans nccupied an emply land. or that its population was very small; and the mylh. which itself contradicts the first one, that Southern Africa. before the advent of Whites, was in a permanent state of turmoil Another mylh is that people who are physically different prefer to remain apart and do so "naturally", contradicted in turn by the mass of legislation that distrusts such "natural" inclinations and in fact enforces segregation in marriage, residence. education. recreation. travel, industry and nearly every nther facet of life Two other myths are of particular relevance to the unhappy sifuation of South Africa's urban Blacks. The first is that the policy of re. ducing the number of Africans in towns has cut down on the number of men amployed. The second is that South Alrica represents. for urban Blacks, an orderly societv. Hoth beliefs are demon-
strably false.

As Professor Wilson noted, endorsing Africans out of the towns has only increased the number of migrant workers and contributed to the destruction of family life. In 1953 Langa had a male-female ratio of four to one. By 1974 this ratio had risen to 11 to one. In spite of the regret sometimes expressed by Government spokesmen and their descriptions of migratory labour as a "necessary evil", the system has been delibe. ratelv encouraged over the past 20 years. According to Professor Wilson, it is the "single most destructive force in our society". It is the antithesis of what make for order. In her own words: South Africa is not now, as in
claimed, an orderly society. Lifo is
extremely inserure in African town ships; the murder rate and rapital pumishment rates are higher than in niost countries; the prison popilation is exceptionally lares. The number of those imprisoned is immediately linked to pass laws regulating the movement of population to work.
How can order and stability be regained? The answer is simple: to allow the settlement of families at the breadwinners' piace of work. It is already happening at the De Beers mines in Kimberley. And it was happening at the Cape undil the trend was reversed by Government pressure. This week the Government belatedly showed some appreciation of the problem and its solution. The Deputy Minister of Bantu Administration, Mr Cruywagen, fold the Bloemfontein congress of the National Party that a 1945 law-presumably the Bantu (Urban Areas) Consolidation Act-which prevented Black women from joining their husbands in urban areas was being reconsidered. This is good news indeed, though gondness knows how long it will take for such a revision of policy to have any noticeable effect. In the Western Cape for instance, no family housing has been built for Africans since 1966. There is an enormous backlog to catch up.
The elimination. or at least reduction, of nigrant labour would not only stabilize Black life in the cilies. If writd have an equally beneficial effect on the homelands whose problem. Professor Wilson observed, is too large a population and a disproportion of dependants. Which pricks yet annther muih-lhat the home. lands are a sort of ethnir dustbin intn which problems of urban Blact family life can just be emptled.

[^1]DDRRBAN - It was unfortunately impossible to do away with the migratory labour system, but the Government would do everyUhing possible to eliminate the evils arising from it, Mr T. N. H. Janson, Deputy Minister of Bantu Administration and Developt ment said in aminterview here today

He disclosed that a senior sfficial of his de parkment, hads: recently completed. am study of migratoty labour which the diepartment would examine.
Mit zanson Went on: It is celear that to do with. out waikratory labour would be impossible.
Where are conflicting attitudes to this system - people say they are against it but at the same time call for more labour from Lesotho for example.

## 4 mon honiexiands

 Whe Government's view is thate if at-all possible, migrant labour must be ifrom the homelands and the workers should be able to stay with their tamiliesic. a .THis we are trying to achieve 解ough decentral M , lanson said the report woudd $>$ be studied for opportunities to do away with evils arising from the system - for example, imgraved transport between Whe homeland areas and the cities" so that they gould live with their famiHes

The Government could ylso provide better leisure facilities for migrant. habourers such as sportsfields and study oportunities he said.
$\rightarrow$ Ity Janson, said the Gopetnment had no inten-

tion of scrapping the controversial Bantu Affairs Administration Board.
He appealed to the pubilie both on the farm and in the cities to co-operate and allow the boards to prove their value.
He warned that if people persisted in refusing to register their labour, they would be prosecuted.

## CRHICISM

The Bantu Affairs Administration Boards came Natal congress of the under heavy attack at the National Party in Durban. particularly from farmer
delegates, ar
Mr Janson saia, however, that the Government
had co-operated fully with agricultural unions in establishing the boards and appointing staff.

He made no apologies for the fact that the chatrman and vice chairman of the boards were political appointments. They were part of the machinery of National Party policy and could not : be adipinistered by people whose views differed from the policy.
Mr Janson said the Government was working on the computerisation of the boards, which would increase their efficiency and reduce some of the irritat ing paperwork employers and employees had to suffer.

## BLACK EISTS

The Minister said boards would compile a black-list of African workers who broke their contracts or wera loafers. Such workers would not be offered jobs again.

While the Government was fully committed to closing the wage gap, it was not going to dish out presents to people who wanted to loaf.
There was a wage differentiation that between a skilled, hardworking man and one who was not, and this gap would remain. Strect. Durber.) Griffin, b5 Fieta

# Policeman cleared <br>  <br> of fraud charges 

A POMICE constable stationed at Langa was found not guitty in the Magistrate's Court, Wyn berg yesterday of fraud. Constable William Muiula, who pleaded not guilty to the main charge as oull as to the alterna tive charge of bribery, was discharged after the State closedits case.
The magistrate staid he was satisfied that the evidence of all three State Witnesses coula not be accepted:
It was admitted by the State that the first Witness, Mr Reubén Zazini (28) of Langa, did not create a very good sm pression? He alleged that after being arrested by Constable Mvula on a pass
offence he paid him R5 and was released.

Another witness, Mr Ncamile Thainsangua, also of Langa, made the same allegation, but under cross-examination said he had never paid any money to a policeman.
Mr James Vanyà, who allegedy lent Mr Thamsangua tife money to pay Constable Mvula, stated in court that hey had pointed out the constable at an identification parade. However the State adnitted that he had in fact not done so.
$\mathrm{Mr} P$. Sieberhagen was on the Bench Mr M. J. Doner appeared for the Sitate eo and Mr Frank Fabian for Constable Mvila.

Migratory labourg



There is no home for the Baloyi family in Soweto. Parents and children are scattered. It cos Baloyi $\mathrm{R8}$ a week - and about 50 km a day - if he wants to visit them, going from townshi ship...

Mr Lueas Baloyi, a Soweto father of two, did not realise that the day he married he began courting trouble.
He did not know he was to he homeless this wife and thildren homeless and that he would spend much of his weekly wage isiting his family which is scattered in tyownships n Soweto.
There is a chronic hausing shortagemsind the family has been refused a place on the bfficlal waiting dist which already has at least 18,000 names. F-He says bitterly sil did not know Ha land myself inthis by getting married we ar begetting married. Blackstmartiage is in prerequisite to getting is house But it's a frustrat ing exercise.; Athrough Mr Beloy Has kriocked at, almost every dobfto help him bring he has tound no joy no henas cound no joyy ing The stax because he tels his children afe not agro


wing up in suitable for a family His troubles sestartere on on mar 20 las year wen he mar ined ins sweetheart, courting for haw been curr yors They thath a a ific for h dohannesburg. house in
many times
Recently he was told by fic that an fice that unless fie fourd a family wiling to accommodate him in Soweto, tnereby qualifying him for placed on the waititig list. "This has depressed me

## Langa Skosana

## F- reports . .

"I was toldwwom 4iplied fof a house that I Have to wait or some me or get lodgings with
 his ist impossibie. We Wways bete the same anfiver from people - that they are filit
Mr Bato1 moterty Mrs Mild Morgatly, Bnd her
 have a Kome at Mapetla thwnships do not zant them as lodgers.

OVERGROWDED
Whis wife' family home F overciowided with 14 heoplese ninaw four-roomed "uspheyt wit sotry for Mife and one child and Tre keeping them tempor Grily" he *riat
The other chidg with family in Mapetia: while he father is lixing ille. allywith a strangegsir ieadowhads, Fe could ze old to nove at any time Mr Pitof has anpeted

tremendously I am at a loss because I was under the impression, that those born in Johányesburg got preferential tyeatment," she said.


# Influx control to be 

BLOEMFONTEIN - Irritating and frustrating influx control measures which were not essential would be eliminated, the Minister of Bantu Administration, Mr M. C. Botha, said here last night.
opening the 19th annual conference of the Institute of Adminstrators of Non-European Affairs, the Minister said a new deal for black traders in urban areas was also in sight.

Influx control, he said, was being examined to determine whether yardsticks and procedures: of yesterday were still valid today. It was also being exmined with a view to eliminating nonessential measures which were irritating and frustrating to black workers, employers and authorities, such as
members of the institute who were responsible for the administration of these measures.
In due course more would be made known about this and the extent to which members of the institute would be insolved. "What is envisaged is evolutionary rather than revolutionary, and will be in keeping with realities," he said.
"It would be senseless for example to adjust influx control measures in a way that would again result in overpopulation of Bantu in the urban areas as was the case some years ago.
"If influx control were to be summarily abolished as advocated by some; who would be responsible for the misery that would result from a maximum number of people compeling for the minimum of services, facilities and employment opportunities in the area in which they find themselves?
"Our policy of decentralisation, a concept which is being applied by many forward-looking industrial countries, will also have to be taken into account.
"What also of our honest and sincere aim to
lead the homelands to political independence with the maximum possidle viability?
"This means that our actions in the white areas must be such that they will directly or indirectly contribute to our aims for the development of the homelands and most ermainly not run counter to these aims.
"If we were to regard them simply as labour reservoirs, we would to a great extent be depriving the homelands of their growth potential."
A scheme for home ownership for urban blacks was envisaged in which employers could also become involved.
There' would also be scope in the scheme for guarantees and for moneylenders, and this could ease the burden on the authorities without affecting fundamental policy.
For black traders in urban areas serving the essential needs of their own people a new deal was in sight.
"I' have already given my approval to guidelines in respect of housing and trading dispensations, and my department will soon make known the details," Mr Botha said. - SAPA.

## Influx control

 migrants to be reconsidered

## 29/10/75 The Argus Correspondent

BLOEMFONTEIN. - The Government is re-examining two of the most controversial aspects of separate development - influx control and migrant labour - according to the Minister of Bantu Administration and Development, Mr M. C. Botha.

Opening the annual conference of the Institute of Administrators of NonEuropean Affairs here, Mr Botha said a 'penetrating look' was being taken at both the migrant labour system and at influx control.

This is to determine whether the criteria and procedures of yesterday still hold good for today and how it is possible to get rid of the unnecessary measures that are irritating and frustrating for the worker, the employer and the authorities, Mr Botha said.

## NEW ERA

There was also a new era in sight for the Black shopkeeper in urban townships, he added.
${ }^{5}$ I have already given my approval for the new directives which will cover housing and trade and my department will make these details known shortly,' Mr Botha said.
But there are a number of necessary alterations to be made to the regulations, which must first be worked out.'
Mr Botha also gave indications of a possible new approach to other aspects of Black administration.
Within the department (of Bantu Administration) cardinal facets of our administration are being reviewed anew, and the front we are moving on is wider than many people realise,' he said.
At the same time Mr Botha made it clear that
influx control would not be summarily dropped.

## 'MISERY'

Who would then take responsibility. for the misery that will follow when the maximum number of people will compete for the minimum services and work opportunities in the area in which they find themselves?' he as ked.

Mr Botha said note had to be made of the Government's decentralisation policy and the development of the homelands to political independence.
${ }^{*}$ This means our dealings in the White areas must be so that they contribute to and do not work against our purposes for the development of the homelands,' he said.

## told: Boss

## must sign



By MIKE NDLAZI
SOWETO businessman Solomen Moema complained yesterday that a labour official had cancelled the self-employed endorsemont in his"pass although he was entirely his own boss.
"Who is my employer to sign my pass every month?" he asked. "These are the reference-book pinpricks we have hated for so long."
Mr Moema, who is vicepresident of the Johannesburg African Chamber of Commerce and a former Urban Bantu Council of ficial, runs a hairdresser and general dealer's shop in Nancefield hostel.

He said he went to Orland West labour office to register two employees whom he last engaged in Tzaneen.

He felt they were covered for registration because they had a job and accommodation as required by the labour regulations.

He spoke to an official, Mr McCarthy, who demanded to see his pass. Mr McCarthy asked why the "compulsory endorsement by employer" column had not been signed since February.
Mr Moema told him it was not necessary for his pass to be signed every month because he was self-employed. He pointed out that the column clearby stated that an employer had to sign. "Who is my employer?" he asked.

## MISTAKE

He further explained that he had paid in advance the daily labour fee for the whole year.
But, said Mr Moema, Mr McCarthy cancelled the self-employed endorsement. The registration of his two employees was not dealt with and he walked out of the office.
Mr Moema said he apbroached Mr S. Res, chief labour officer, who said Mr McCarthy had made a mistake and wrote a letter to be handed to him. Mr Moema said he then inmediately sought legal advice and was told that a similar case had been in the hands of attorneys for some time.

Mr Rus was not available for comment yester-



African Affairs Correspondent
 brass inspection methods employed Dy Port Natal Pant an A ministration Board police "was an act of aggression."
Mr. 1 Partridge, a cert or works at the
paper company, told the Merry that his workers were bitter and Thsentel about the actintites of Board inspectprs.
Hie sod: "on wedres. dayatast week a group of Aficican men were work. ing tin the hot sun on the building site here when a tain arrived with one White and nine Black board policemen.

Did they go to the office of the site foreman and cheek if his workers were registered? No, not these gentlemen. They crept up to the workers rem all sides and then rushed them as if they were a bunch of wanted miturderers.

Marrows of concrete fell, trenches were caved in, and when the pass. books were fetched and everybody checked, an hour's work had been lost, meaning an extra hour for the Black men to finish up."
Mr. PartrIdge added: "This is the second raid carried out in this way on a site of which $I$ was in charge."
He recalled a riot in which board policemen and South African Police were stoned at a stanger compound last month.
"That happened after working hours and it happened because the Africans "were angry. They have had enough, and for one cant blame them."
Mr. S. Bourquin, Port Natal's director, Said that if Mr o Partridge's allegations were true, it was clear the inspectors had not followed the cor. rect procedures.
At the shane time, he pointed out e " ill one compares the number of
complaints wi th the

WHITES celebrated "Gesinsdag" Family Day - on December 26. Butifor the country's Blacks there was little to celebrate.

More than a million African men are still housed in single quaiters with little or no hope of ever establishing a normal family life. Barred from bringing their wives and children to the cities, they are doomed to spend their adult lives in dormitories and rooms with anything up to 50 other men.

With Boxing Day celebrated as "Gesinsdag" in South Africa, the Anglican Archbishop of Cape Town, the Most Reverend Bill Burnett, called on Christians to sperid the day in prayer and fasting. Head of the Anglican Church in South Aftica he said: "Family Day could best be spent by Christians as a day of fasting and prayer that we may as a nation repent of the grave injury being done not only to African men, women and children by migrant labour but also to the heart of God's love.
"All the good things we say as Christians about the sanctity of family life carry little conviction while we so grievously undermine so many African families by encouraging and building into our social fabric a vast migrant labour force."

Chief Gatsha Buthelezi, Chief Ex ecutive Councillor of KwaZulu, said: "It's a family day for Afrikaners. For Black people there is no family unit. Our families have been distorted and messed up by the migrant labour system.

## Entrenched

"Whites can celebrate Family Day because their families are intact. But they apply different standards to us. We are not allowed to have a family life. Most of our men have to work in the cities leaving their families behind. What do they have to celebrate?"

Dr Francis Wilson, senior lecturer in economics at. Cape Town University and author of Migrant Labour in South Africa, said an increasing number of people were coming to realise that the system must change.
"Nevertheless, in actual practice the system has continued to expand and is becoming increasingly entrenched. More and more hostels are being built in the urban areas - hostels where men will be housed as single workers. forcibly separated from their families."

Dr Wilson gave, as an example, developments in Katatura township, Windhoek, which he said were "symbolic of a most disturbing trend."

## By LINDA VERGNANI

sw Un Katatura township - the very place where four years ago the workers proclaimed loudly their total opposition to the contract labour system - we find in 1975 that the municipality of Windhioek is replacing the old compound with a massive new one designed to house men on a single basis.
"Recently I went around the buildings and quite frankly was horrified. All Blacks - both workers and pastors whom I asked about it seemed equally appalled. As one German priest put it to me: 'We see here written in stone a certain view of man.'
"And this pattern of entrenching and expanding the migrant labour system is going. on all over South Africa as well, yefuthothing is more urgent in South Africa at this time than that we Whites stiould take immediate steps to eradicate this destructive and dangerous system."

## No meaning

Blacks were undergoing a natural process of urbanisation. But unflke other people all over the.world they were not allowed to settle, not to have their families living with them, nor to develop roots neay their place of work. It was up to Whites to change this system which forcibly broke up families.

Mrs.Sheèna Duncan, national president "of the Black Sash, said: "What haunts me about 'Gesinsdag' is a story which has appeared in our newspapers about 10-year-old schoolgirls in Alexandria township being used by the men in the hostels for sexual satisfaction as well as for household duties.
"Neither for the families of the men concerned or the parents of the girls concerned can Family Day have any meaning at all."
Mrs Duncan said: "As long as the Government, clamp on the building of family housing for Blacks in the urban areas continues to exist, Family Day has no meaning whatsoever for the majority of South Africans.
"There is not an African family anywhere with the right to live with children or husbands and wives - they may do so only by permit.
"Over the years, when July 12 was Family Day, there was so much protest from the English-speaking and Black population that it is just as well 'Gesinsdag' is being celebrated only by a minority group now."

WHO CARES

about

## Detente

## MR VORSTER DOES!

To Mr Vorster, Detente means trying to relax tensions outside our borders.

## BUT

Detente outside cannot succeed unless fundamental change is brought about inside South Africa.

There are tensions, frustrations, anger and resentment at home because:

* People - African, Asian and Coloured people are discriminated against because of the colour of theirskins.
* Black people's lives are controlled by permits permits to be where they are, to find accommodation, to go to school, to live as families, to seek work, to work, to be self-employed, to visit.
* Black people must provide documentary proof of any statement they make in order to get every single permit.
* Black families are broken up by the Laws.
* Black people are denied free, compulsory education and must pay for 'Bantu Education'.
* Black people have unequal job opportunities and unequal pay.
* Black people - African people - $71 \%$ of our population - have $14 \%$ of the land.
* Black people have no say in the laws which control them.

White people hold the power and enjoy the privileges.
THIS IS RACIAL DISCRIMINATION
If YOU were Black wouldn't YOU feel frustrated, resentful and angry?

Can Mr Vorster's Detente with Black Countries outside our borders succeed while there are such conditions for Black people inside our borders?

## DETENTE MUSTBEGIN AT HOME!

We are $A L L$ responsible. We MUST have change now.
Planned change means peaceful change.

## Let us PLAN to:

* Abolish the Colour Bar in Industry, Commerce and the Professions and give equal opportunity to $A L L$.
* Abolish Influx Control and the Pass Laws.
* Abolish the compulsory Migrant Labour System.
* Repeal all discriminatory legislation and restore the Rule of Law.
* Build family housing for workers near their place of employment so that wives can live with their husbands and children with their parents.
* Provide equal compulsory education and vocational training for ALL people.
* Make the right to freehold tenure available to ALL.
* Provide for meaningful political representation for ALL in the central Parliament.

DIFFERENTIATION IS DISCRIMINATION

We must plan for a shared society for all South Africans
External Detente will automatically follow Internal Change
*

MR VORSTER cares about DETENTE

> We ALL care about PEACE and JUSTICE

We must ALL work for CHANGE

Published by Sheena Duncan, The Black Sash,
501 Lestar House, Marshall Street, Jhb, 2001, Tel: 836-0789. Typeset and printed by WUSPO, SRC, University of the Witwatersrand, 1 Jan Smuts Ave, Jhb, 2001 OL B Badme Sin South Afreathastatade mar： chetryeseasch into their敝texis of movenient mathehaviour most complex．Theiz world of nuveraent does not metely lead to a differs． ent pattein from that sof Whites but 10 a Haghentation and Gar hability among Blacks themselves．
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 Etue Contana roster Model， wh fotánoubtical model Whick relates traffie to movement pattern and messures hot frequently： people will see an outdoor sdvertigita sampaigit．

## 

，zell me 躵 population GNon area and I will tein Fout what fas movement
 adyatising＂，said Mr Co plind who is orithis third visit to tassess und analyse the fitulats of site survey ysing certain pperational techntques bidech he has coyehted
5．＂t＂you want te teach 80 parceane of the acult populationt int on axea for an advertising catopaign， the thatracseren wil tell． how mazy posters to dis plate fow instane in bus．

$4 \times 74 \mathrm{y}$ th Whines yot can 0904 bis but it is more： Guticult 50 hande the

F Tre refeareh does note Geal with the kind of mes－ sage that should ba put peross the otie，dieferentio fthta．of ha popurtion． Wh Sked or che＂apzor Hifithotw What ts said on noard． MH2．





$5.3 \in 0$

nutsind nosters is por the advertisine whiz lefds to decide，on the knowledge they have of the psycho loge of the nartet，＂said Mr Copland．
－The research so far bas been into the Black and White markets and the extent to which they move akout the areas they are encouraged mone move in．+ on at
The traffic factor varies
according to the size of a town and its population and that variation is siml． lar for：South African Whites as for people in Gurope or America．
The sifuation of the Black market is，however， different．＂What strikes me when looking at the initial results，is the homogeneity of the Whites and the hetorogeneity of the Blacks．

Mr Brian Coplaned ansiysing a fascineting ecehnical problem．

When you look at the White market it behaves and moves as the White market in Eiurope or America．The Black pat－ tems of movement are not＂as regular or easily＂ predictable as those of the White or Blads markets in other parts of Africa．
＂The irregularities in the Blach market．wouk seem to be a product of existing arrangements．If

效 impossible to ： comehusion，that 1 cien adopted are be poflected in $t$ hatheryoux and ir of the poode：
 of the zack of p： the Blaw man stem from the p and Infax conttol rsurveyg of thi have been carrle ocher pates of Bl ca but do not s amae yariablity a South Afriean Bla do my math models apyly as Blacks here as the Winters

## Conmplicated

＂FThe $\cdot \cdots$ vonld movement of the complicated by w ts perinitted to 1 work．Taése geog lumits may＇well be of the variability I
＂The nonexiste shopping faciliti Soweto． 10 r insta wantitud tuad dis pattern of moven people．
＂When yous get tion as in Gouth which is unique，i： maret rescarch nature more diffic： sturation Iends itse tificiallty which natural growth an lopment．
＂In other count are looking at ec ties which grow in with peaple movin they want to and i dance with supply mand．

## Consequences

＂The situation does not merely is different paitern Whites but to a $f$ tation and hetero aming Blacis．
＂Te is a most fast miroblem technicalls am optimistic abo outcome．I am co Whe＂will discover t derlying pattern thete variables，＂s． Copland．
As example o variability was th some places trains used greatly and in places buses．These are being measurt their effects analyse
Mr Copland belle results of the rf swill enable people the consequences a as the untniended quences of the situa

to allow ad ill 16
$u s e$
of

## 'dompas'

## Own Correspondent

NONGOMA - In a surprise change of policy yesterday. Chief Gatha Buthelezi anbounced he would call for an amendment to the kwaZulu constituLion in May to permit the use of reference books for the registrydion of voters.

In the past, the kwazulu Government has rejec. ted the 1 se of reference books - the "dompas" that all Africans are re. quire to carry as a means of registering Zulu voters.

Now in a complete about turn Chief Buthele. ni. kwazulu's chief execu. life councillor, told mem. bets attending the special one day session of the Le amative Assembly that he would propose an amend. melt at the May session of the assembly to permit those Zulus without rertif. fortes to use their reference books to register as voters.
He said he was tired of attacks which accused "idler himself or hus government of obstructing the holding of the alec. bone in kwazulu.

KING SIGNS
In another dramatic clot. max to the kwaZulu constitutional crisis last might. the Zulu King, Pa. ramount Chief Goodwill Zweletlini, publicly sig. ned a document declaring that in future be would remain above politics,

Earlier, Chief Buthelear tobit the legisiwtive assemby that he was tired of "the haley annual - the King: thirst for executive power." It hack to be set. fled once and for all. he said.

# It＇s back to the kraal for growing Black jobless <br> <br> By DEREK TAYLOR <br> <br> By DEREK TAYLOR <br> RISING African unemployment is being masked by an <br> We find that employers are now shopping through pol，fing the best bargains in ，pool，hiring and firing troable is that each reject is now endorsed 

intensified policy of＂endorsing out＂the jobless to rural areas－where they
of recession by subsistent is also rising－especially in
White unemployment is also more Whites will sur the lower－paid jobs．Thousands more war，but school－ vive by going＂on the dole＂this year，but schoor leavers have slim hopes of either fin
qualifying for unemployment insurance．
And the only hope the experts offer is the belief hat South Africa＇s recession and deflationary squeeze will get the country out of its economic doldrums in nine months to a year．

This is the doleful situation depicted by the This is the dolefu of welfare workers，trade combined observations of in a SUNDAY TRIBUNE unionists and eco
＂There are just no jobs for most African workers the＂Black at the moment，＂said Mrs Sonis week．The Black Sash Sash Athlone Advice Centre this week． bureaux assist tens of year．
and legal problems each year．
＂And now，as soon as the seven－day sears out passes for a

## Slackened off

＂We noticed an unusual increase in endorsing out ＂We noticed an the recession was felt．Then the in－ during last year off．
＂Now it has intensified again．There is，of course，
＂Now it has intensified again．Therel areas these no alternative employment in officials can do nothing men are sent to，but the labour the problem is merely about it although they agree try，＂said Mrs Piper． being transferred to the country，mane than ever，a review
＂The situation demands，moverning the Unemploy－ of the policies and me
＂Although there is about R180 000000 in ．its re serves，we could find only 100 jobless Africans，last
year，who were getting unemployment benefits in Dur－ ban，＂she said．

The last available figures， 1973 ，show that the Fund aid out R4，6－million in unespormillion to dependants million in illness allowances，R2－minity benefits of $\mathbf{R 6}, 7$ ． of deceased contributors and million．

Mrs Piper and the trade unions have also fot the Mrs Piper anployed Black workers do not get the that many unemplocontributed for because of ing because benetic Fund＇s workings and regulations，ane essential of empioyers＇inefficiency in applying es
of empioyers cards for their employees．

## Construction firm

＂An example is that of a very large construction ＂An example is a man who had worked for them firm which laid off a Mars Piper．
or six yot given his UIF card and was told to
＂He was not given his Unf card Meanwhile，he had come back for it in three montes．and could not draw to return
benefits．
＂When approached the firm，I 1 overy one of the told：＇We can＇t be bothered coming and going＇．
hundreds of workers we baplaint to the Department
＂When we took this comp was a letter saying the of Labour，all we got back was a $n$ which we knew．
card had been applied
＂There was no mention of invonig the
laid down for this kind of irrespons contributed to ＂Meanwhile，the worker who had contributed d a Fund for six years or more had no hopes
job or of getting beriefits for three mon earn less The UIF does not cover workers who widely re－ than R10，50 a week－a clause which is callously discriminative． garded as pointlessly and calles agricultural workers； The Fund also exclusual or seasonal workers domestic servants
out．＂

A number of trade union organisers reported complaints of wage cuts forced leave because there employee complains，he is to for his job．） are plenty of others anxious for his job．

Dr Lawrence McCrystal，the consultant economist wh is Lawring the Government＇s anti－inflation drive， who is heading themployment was rising and pre－ agreed that Black unemployme continue to rise during the coming dicted that it would continue to rise during the ．． year．
＂This is a tough world，＂he said，commenting on he intensified policy of endorsing jobless workers out of urban areas．
＂There is not a country in the Western－world that as escaped vast increases in unemployment through this combination of recession and inflation－why should we？
＂I feel we fell for one of the biggest con jobs in
＂I feel we fell for one of the last two years，to our history by succumbing，over abroad－for higher this pressure

## Cake for the few

＂I believe it is a choice of cake for the few or I beli the - and the cake policy is a recipe bread for
for trouble．
＂How can you pay a factory sweeper a hundred ow earning it because rands a month？He－is incapap the cost by a quarter，＂ you can get a machine to cut ernment－recognised pover－ said Dr McCrystal，（ He family man is R110 a month）， ty datum line for a bla
cThere is and has been an answer to this problem of bringing Blacks into the productive sector of the economy and that is，of course，for the higher incont of groups to pay more in taxes fal
said Dr McCit sot of answer，＂he sad．
＂But people don＇t like that sort of answer，＂he said．

## Top cyclist held over pass <br> who had his book were

JOHANNESBURG
Lungiso "Ambo" Mkhize, one of South Africa's top black cyclists who was jail: ed at the weekend because he could not produce his reference book after cycling from Johannesburg to Hammanskraal, is bitter and angry at his arrest.

Yesterday the 22 -yearold cyeling star told of his humiliating night in the police cells during which he was assaulted by fellow prisoners.

He had travelled to Hamanskraal with a friend from Pretoria, Mr Dan Moleba, and they went to the police station by car with his cycle in the back.

When they entered the police station to pay a traffic summons, a policeman
demanded to see their reference books.
-I explained who I was and said I did not carry my reference book with me during training because of the extra weight and because it got damaged with perspiration.
"But I then produced my own identification card which I carry in case of accident. This card contains a photograph and all my particulars.
"The policemen said I would still have to produce my reference book and refused to telephone Mr Basil Cohen, vice. president of the South African Amateur Athletics and Cycling Federation, to vouch for me.

Both he and his friend
thrown into the cells and were assaulted by fellow prisoners while police officers looked on.
The following day Mr Moleba was released while Mr Mkhize appeared in court and was fined R5 which he paid.

Mr Cohen described Mr Mkhize as one of the country's most promising cyclists - "providing he gets the encouragement."
"But the circumstances of his arrest are laughable - it is hardly the sort of thing to encourage someone and it is certainly not going to do South Africa's image any good overseas."

Police are investigating the arrest. - DDC.
bargaining power on the part of agricultural workers (with the roots of this weakness in the absence of universal political rights), such a development is likely to encourage sharp stratification in rural society, and the direction of the population thus rendered superfluous into industrial employment. It is not clear whether industry has the capacity to absorb such displaced groups adequately, or that even if it did, such a resolution to South Africa's agrarian problems would be the optimal one.

More broadly, there is a fallacy in regarding agriculture as an activity comparable to industry which can take advantage of economies of scale, specialisation of function, etc. The weaknesses which have emerged in Soviet agriculture have been attributed to the attempt to model agricultural production on industrial lines. It is possible that the problem of land-extensive and capital-intensive agriculture under private ownership has generated similar problems in South Africa.

Right of gantu to remain in prescribed ar at for more flam 72 hours
*5. Mrs. H. SUZMAN asked the Minister of Bantu Administration and Development:

Whether registration as a citizen of a Bantr fomeland affects the right of a Bumble to remain in a prescribed area for mone than $7_{2}$ hours; if so, in what way.
tThe DEPUTY MINISTER OF BANTU ADMINISTRATION AND EDUCATION:

No.


Three bitten by dogs duriming raid

Staff reporter
THREE African workers were treated for dog bites after a raid on a Boksburg building site by East Rand Bantu Affairs Administradion Board officials. Third teen men were arrested.
A spokesman for Bobs-burg-Benoni Hospital said - Mr Joseph Maslane, Mr Richard Khumalo and a third worker were treated and discharged after the incident.

One of the sub-contractors working at Bardene Extension 2, MIT J. J. Botes, said BAAB officials with police dogs and their handoers arrived at the site on Thursday in about 11 vehicles.
Mr Botes said the men were bitten when the dogs were set loose among the workers, who had stopped work and were watching the officials.
contracted ten workers from Mafeking but when from Mafeking, but when
these absconded after working on the site for ten days he was forced to employ others.
Mir Dotes said five of his workers were arrested. He had been told that he bad to pay R30 as admission of guilt or face charges next Thursday.

Ho said two other sub. contractors on the site were told they would have to pay a total of R110 for eight workers who were arrested.

A police spokesman yesterday confirmed that the men had been arrested for alleged contraventions of the influx control regulstons.

He said the dogs were set loose only in an attempt to stop a number of workers who downed tools and fled.

## Checkmate as <br> police

By SWELAKHE SISULU A NUMBER of Blacks who were watching a lunch hour chess game in Soubert Park ended up in the Hillbrow Police Station on Tuesday because they did not have their identity documents

Several Blacks, including women, were watching
a game at the park's giant chess board when police arrived and asked to see their identity documents.

When some failed to produce their documents, they were accused of loitering and were taken to the Hillbrow Police Station, where they spent the night. One of the people ar-
rested, Mr Gerald Hornsby of Eldorado Park, said: "Some of the people explanned that they had left their reference books at work, but this was brushed aside and we were all bundled into a police van."

When he asked the police to give him time to fetch his identity card, he was told not to be cheery,
(4)
he said.
But Mr Hornsby was, released at 6 pm on the same day, and ordered to bring his identity card the following morning.

A spokesman for the Hillbrow Police confirmed that Mr Hornsby and sever al other people had been arrested, but declined to comment further.




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## Hansard 10 col 711 31/3/76

X Identity documents/influx control: Arrests
552. Mrs. H. SUZMAN asked the Minis-
(a) How many Bantu males and females respectively, were arrested in each of the ${ }_{1975}$ main ban centres of the Republic in documents offences relating to identity what was the and influx control and (b) what was the total number of such arrests in the Republic in that year.
The MINISTER OF POLICE:
(a)

|  | Bantu <br> males | Bantu <br> females |
| :--- | ---: | ---: |
| Cape Peninsula | 20830 | 13665 |
| Port Elizabeth | 608 | 354 |
| East London | 1410 | 1148 |
| Pietermaritzburg | 486 | 107 |
| Durban | 6474 | 1497 |
| Bloemfontein | 22702 | 232 |
| Johannesburg | 55842 | 5160 |
| West Rand | 16623 | 2375 |
| East Rand | 13991 | 3361 |
| Soweto | 3607 | 564 |
| Pretoria | 33588 | 5943 |
|  |  |  |
|  | 218982 | 50003 |



# Harsard 10 wol 742 <br> $2|4| 16$ 

Fef (Handon: OMences relating to identity docuntents and influx control regulations
614. Mr. D. J. DALLING asked the Minister of Police:

How many Bantu in the Sandton municipal area were charged with offences relating to identity documents and influx control regu tions in each of the latest three years for which statistics are available.
The MINISTER OF POLICE:
1972-73-4676
1973-74-7142
. 1974-75-2853.


Hensuind II
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614176

Forithburg Banfu Commissioner"s court: Convictions
-648. Dr. F. VAN Z. SLABBERT asked the Minister of Bantu Administration and Develogment :
(1) How many foreign Bantu were convicted in the Fordsburg Bantu Commissioner's court during 1975 of being in the Republic illegally;
(2) (a) how many of them were (i) cautioned and discharged, (ii) fined, (iii) imprisoned and (iv) deported and (b) what was the total amount of fines paid;
(3) whether any of these peisons had previous convictions for this offence; if 60 , (a) how many and (b) how many such previous convictions in each case.

The MINISTER OF BANTU ADMINISTRATION AND DEVELOPMENT:
(1) 4436 .
(2) (a) (i) 275 .
(ii) 4160 .
(iii) 1.
(iv) 996.
(b) R35671-00 at Court.
(3) Yes.
(a) 2105 .
(b) 763-One previous conviction. 422-two previous convictions. 316-three previous convictions. 179 -four previous convictions. 131-five previous convictions. 116 -six previous convictions. 37-seven previous convicions. 35-eight previous convictions. 38 -nine previous convictions. 26 -ten previous convictions. 17 -eleven previous convictions 17-eleven previous convictions. 6 -thirteen previous convictions. 13-from 14 to 26 previous convictions.


C Fordsburg/Langa Bantu Commissioners Courts: Enfug control/identity documorite
704. Dr. F. VAN Z. SLABBERT ashed the Minister of Bantu Administration and Development:
(1) How many persons were (a) tried and (b) convicted of offences re lating to infix control and identity documents at the Fordsburg and Lang Bantu Commissioners' Couth respectively, during 1975;
(2) what was the average daily number of cases heard in each of these courts during that year.

The MINISTER OF BANTU ADMINS: TRATION AND DEVELOPMENT:

Fordsburg
(1) (a)

20110
(b)
(2)

Hans and II col 812
9/4) 12
Buthelezi denies
backing influx law By PATRICK LAURENCE CHIEF Gatsha Buthelezi, of KwaZulu, yesterday repudiated a statement attributed to the Prime Minister, in which Mr Vorster reportedly named him as an African leader who favoured influx control.
Chief Buthelezi said: "I do not accept-and have never accepted-influx control in South Africa, because it is applied only to Blacks. I will never accept it as long as it is a discriminatory "measure."
According to a Sapa report, Mr Vorster told Parliament all eight homeland leaders; including Chief Buthelezi, had agreed on the necessity for influx control in South Africa
While the ProgressiveReform Party wanted to abolish influx control, African leaders had shown greater responsibility, Sapa quoted the Prime Minister as saying.
"The Bantu leaders and the Government have come to the conclusion that if only 10000 posts were available, not to allow 20000 or 30000 to enter," Mr Vorster reportedly said.
Chief Buthelezi drew attention to the official communique released after the
meeting between the Prime Minister and homelan Minister in January, 1975.
The communique noted that after a request for out right abolition of influx $\because 2$ control had been refused a compromise had been agreed to - talks between South African and homeland government represen- is tatives on how to ease the hardships caused by influx control.
The communique speci-4 fically recorded that Chief Buthelezi had refused to be a party to the talks.
Chief Buthelezi explain otouI ed his refusal at the time s as one which was prompted by the desire not to participate in the "cosmeticising' of the pass laws.
As he put it to a reportback meeting in Soweto in February, 1975, "I cannot accept influx control in South Africa so long as it is discriminatory, in so far as it applies to Africans only. I felt it was a question of principle."

Chief Buthelezi said yesterday: "I have always accorded Mr Vorster respect as the Prime Minister of South Africa, but I deprecate that the Prime Minister should misinform the Assembly."


Pass book arrests ${ }_{2} / 5 / 76$
HOUSE OF ASSEMBLX. place from time to time -It was rather the ex- but deparided that where ception than the rule for an African with valid reference books to be arrested if he did not possess the books on him at the time of the arrest.
This was stated by the Minister of Justice, Mr Jimmy Kruger; yesterday in reply to a question by Mr George Bartlett (UP Amanzimtoti).
Mr Kruger admitted Mr Kruger adm take an explanation could readily be verified, the person should not ibe arrestea. had Asked whether it had been conside to report to the Amcal police station. the local police sta books. with their certain period within a certain aster asked of time after, books the for the booinster said it police, the Minister sidered, had not been convision exthat nor it and that it isted for it and

# SPOT FINE <br> <br> APPEAL 

 <br> <br> APPEAL}

SOME police and Bańtu
Affairs Administration Board officials are tak ing illegal 'street fines from people in Langa residents there claim.
The payments range times to R10, and some way out of arrest with liquor, it emerged from people of interviews with people living in Langa residential areas in the Western Cape.
The residents' allega lons have been backed by ocial workers dealing with Africans day-to-day problice was "quite cines' mon, they said. . OnIy one
range of Langa residents approached was unaware of the practice This perSon, a school principal, 'news to me, fon were news to me
chief Western Cape's General A. M. Heyns the chairman of the Bantu Affairs Administra tion Board. Brigadier J. wan der Westhuzen, this wice and spoke of the prac ficulty in finding the dif take action against offend

## NOT AWARE

Many of the Africans interviewed. Were not aware that the street-fines system was illegal: They appealed for the issue of move than once for the same offence.
street, walk down the Street,' said a 27 -year-old Cape Town garage worker 'Maybe you're in the wrong zone or maybe you've left your pass book in your jacket at home.
A policeman stops you and you pay your fine. But then, a few blocks Now the policeman akan' believe you've " paid the fine?

- A. 34 year-old married weesa gardener was this in eek released from prison bergemployer his. Wyn. R20\% admission of ine on his behalf
ne gardener told his mpor $\quad 1$ m corry I could have R10 on me so fine: , could have paid, a spot
, ILLEGAL
AS, he rule, the gardener of money with him when he went to an area where prehended he might be ap. Many.
who know the Africans Illegal, pay the fines wil ingly to avoid the possibilies of of being detained tory fines facing higher statu tory fines,
were arrested women who of the E a ster start Weekend told a social wor ker they were pleased to be able to pay their spot to because they beieved there would be. food for them in prison at A $20-$ yearend. cashier said the stre ines system was street. known, but it was well happen frequently spoken to the people to wanted their


## Illegal payments in Langa - claim


names used for fear of retaliation.
General Heyns, DiviPonal Commissioner of Cape, said: the Western should not pay people 'It's highly irregular for finoinceman to accept a fine in the street.
'We don't condone that place entirely wrong. The charge office fine is th station.'
General Heyns said po licemen on patrol did not carry receipt books and guilt fines were issued of police stations A normal
contravention of the reg a lations in question was beween R10 and R20, he TVI
We've had complaints which we've investigated Heyns said. 'But it's difficult to prove this sort of thing.
'And it's not rife,' he

General Heyns said in some of the complaint individual officers $h$ of been identified and the cases had been referred to the Attorney General.
'According to the num ber of convictions, this sort of thing is negligible,
he said he said.
huizen said. Van der Westhuizen said: 'We agree in General principle with cials have no right to col. lect money on the spot. As far as we know, it does not happen. 'If it does, we would likes the persons conce ned to report this to the He
authorised reports of un authorised acceptance money by officials of th board would be passed to the police for investiga In
In the past officials who accepted money ials who fully had money unlaw Bigadier Van der Wed, huizen said.

## rass law

## offenders

let off
Political Correspondent
THE ASSEMBLY. - More than half the pass law offenders referred to South Africa's 19 aid centres last year were not prosecúted, Mr $\mathrm{M}^{2}$ C. Botha, Minister of. Bantu. Administration and Development, said yesterday.

Replying to a question tabled in the House of Assembly, Dr Frederick van Zyl Slabbert (PRP Rondeposch)', Mr Botha said 121314 of the 221537 pass law offenders referred to kentres in 1975 were not subsequently prosecuted.

This means that just under 55 per cent were not charged.

## ASSISTED

A further 21636 people were assisted to find employment and 61242 were returned to their homelands.

This means that 27,6 per cent were returned to the homelands.

The Minister also said that a total of 31775 people voluntarily reported to the aid centres, and that 5718 of these people were returned to their homelands.

- The busiest aid centres were Pretoria (49536 people), Johannesburg (42012), Germiston (40887), Vereeniging (20232) : and Cape Town (13467).

The Minister also said that a new aid centre was established at East London during 1975.


## 

There coxed be few more startling or unpleasant experiences than waking up one morning to find that you have become a temporary immigrant or a foreigner in the country where you were born and have lived all your life. But that is precisely what is happening to Xhosaspeaking people on the Reef.

The Department of Bantu Administraion and Development (BAD) in Pretoria has confirmed to the FM that Africans in the urban areas whom the government regards as Transkeians are being refused South African pass or reference books and given temporary work or residence permits instead - even if they qualify for urban residence under the pass laws. The Black Sashrthis week reported three cases of people being refused SA papers and being told to get Transkei travel documents. It is expecting a "flood" of people caught in this predicament.

One man, who qualifies for residence in Johannesburg in terms of Section 10 (1) (b) of the Bantu (Urban Areas) Consolidation Act -- he has either lived here for 15 years or worked for one and the same employer for 10 years - lost his SA pass-book and applied for a duplicate. This was refused by the Bantu Affairs Cofimissioner, and the man was told to apply for a travel document from the Transkei consul in Tembisa. The Sash had to tell him he had no legal option but to do as he was told.

A second person qualifying under 10 (l) (b), a youth who has been registered on a housing permit in Soweto since shortly after birth, turned 16 and so applied for a pass book to enable him to remain there. He, too, had his application refused and was told to obtain Transkei papers. He maintains that he has no links with the Transkei, both his parents hoving come from the Ciskei. The Sash is assisting him to try and get a reference book.

A third man, a Xhosa-speaker who qualifies under 10 (1) (a) to be in Soweto because he was born there, went to the West Rand Bantu Affairs Administration Board's labour bureau to register as a worksecker. He said the bureau wanted to stamp a huge $T$ (for Transkei) across his pass and take his finger-prints.

He refused, and says he was told to go away and that he would not be registered as a work seeker and would lose his urban areas qualifications.

This man faces a dreadful dilemma. He does not want to become a Transkeian but, as the Sash points out, if he refuses to accept the T stamp and is therefore refused registration as a workseeker, he runs the risk of being declared
"idle and undesirable" and consequently being removed from Johannesburg.

A spokesman for the Transkei Embassy in Pretoria tells the FM that "Transkeians have no'right to get reference books any more." If a person turned 16 or lost his SA pass book, he would now have to apply to the Transkei con sular authorities for a travel document. The spokesman claimed, however, that Transkei citizenship was optional and "no-one is being forced to become a cit zen unwillingly".

A spokesman for BAD tells the $F M$


> Matanzima . . . ask Pretoria for cole money

that "persons regarded as Transkei citzens under our Status of the Transkei Act may not get reference books from SA. They must apply to the nearest Transkei office for documents." The spokesman confirmed that even substitute reference books for those mislaid could be refused.

He added that people resident in SA before Transkeian independence day (October 26 last year) but who were now regarded by SA as Transkeians could have their existing pass books temporar ily accepted by SA in place of Transkei travel documents until such time as the Transkei papers had been obtained. BAD could also supply these people with work or residence permits for a year, at the end of which Transkei papers would have to be obtained, or with six-montl temporare immigration permits.

Claims that Transkei citizenship -and simultaneous deprivation of SA citizenship - is voluntary simply do not hold water. By agreement between Umtata and Pretoria, Xhosa-speaking Africans in the so-called White areas
(other than those who supposedly have some link with the Ciskei or whose "ethane" status is in doubt) were last year stripped of their SA citizenship.

What is happening to them now appears in most cases to be a logical and practical consequence of Pretoria and Umtata's joint design.
© Iranskcian nationals resident in the Transkei, including so called migrant workers, are wise in tor a nasty shock arising out of independence if they claim unemployment insurance benefits.

They are no longer eligible to contribute to, or claim from, the Unemploymont Insurance fund .... with the proviso that if they fall jobless within three years of last October 26, they may claim bentfits. After October 26, 1979, they will be turned away.

This apples irrespective of how long they may. and their employers on their behalf, might have been paying into the Fund, and irrespective of how much interest these payments may have earned for the Fund.

This is a grave injustice. A worker (and his employer) may have been paying money into the Fund every month for the last ten years, and been perfectly entitled to assume that the premium would pros. vide something to enable the worker (and his family) to keep body and soul together in the event of his losing his job. Now, if he loses his job after October 26 1979, he will find that the Fund, which has happily accepted his contributions all these years, is not interested in his troubles.

Pretoria's view is that Transkeian nationals are no longer its responsibibility, but Chief Matanzima's. That does not alter the fact that Pretoria has, in effect, simply expropriated their contributions .-... which, be it remembered, were not voluntary but required by law. The Transkei should now request that Pretoria hand over some of the nearly R 200 m in the Fund's coffers to enable Transkeians' eligibility for joblessness benefits to continue unimpaired -- even after three years.

Light sentences of a few rands with a short term of imprisonment as an alternative had little deterrent value.

The African who could not prove that he was entitled to remain in an urban area was repatriated to his homeland. But the African had probably never been there, did not know the area, or the people, and did not feel at home there.
The report also blames unfavourable social, economic and political condi", tions for the "alarmingly" high crime rate among Blacks in White urban areas.

It lists the following reasons for Black crime: - Education is not compulsory and where parents work long hours, youngsters are left to roam the streets in gangs.

- Many township children are illegitimate and are left with grandparents who cannot keep them under control.
- The big gap between Whites and Africans in earnings and opportunities causes frustration and a cynical attitude which finds an outlet in crime.
On the drug laws the report says it is doubtful whether tough penalties had any noticeable deterrrent effect.

The report recommends that the minimum sentences in the 1971 Abuse of ces in the 1971 Abuse of stances and the Rehabilltation Centres Act be changed into maximum sentences and that the maximum sentences for the "master minds" behind drug dealing be raised to R50 000 for the first offence and R100 000 for the second.
The commission criticises the system whereby "between 63 and 73 per cent of the awaiting trial prisoners are not admitted to prison after their trials."

The report says "our judicial system is above reproach" and that "Blacks are, on the whole, treated with consummate fairness with consummate fairness
by both our lower courts and the Supreme Court."

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See Page 6
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The report says the pas laws appeared to of concontinuing so sooner something was done to remove this conflict the better.
Instead of jail sentences there should be "adminis trative and regulatory mea sures,"'backed where neces sary by criminal sanctions to prevent. large-scale ar rests, trials and conviction in the criminal courts.

Convictions under thes laws were the main caus for the over-population South Africa's prisons.

The report continues "What appears to be im per tive, in addition, and the key to the solution a this problem, is that conditions in the homelands should be improved at a rapid pace . . . so as to remove or reduce the necessity for the enforcement of influx control laws."

Staff Reporter
THE recommendation of the viljoen Commission of Inquiry that the pass law offenders should not be sent to jail was welcomed yesterday - with reservactions.

The report of its inquiry into the penal system was tabled in Parliament yesterday by the Minister of Justice. Mr Jimmy Krager. It expressed concern about the large number of arrests under the pass laws and the overpopulation in South African prisons.

Dr Muriel Horrell. senor researcher at the Institute of Race Relations, last night provided figures from the latest Survey of Race Relations on the privson population in South Africa.

For the year ending June 30, 1975297233 neoole had been sentenced to pale hail, of whom 248168 were Africans. Of the African prisoners nearly 216000 were people sentenced to four months or less.

It was short-term offenders which caused concern to the commission. Many of them were people senfenced under the pass laws.

Last year the Minister of Police, Mr Kruger, told Parliament 268985 friParliament had been arrested for pass law offences in 1975.
Professor David Welsh, professor of African government at the University of Cape Town, welcomed the recommendation as a step in the right direction.

But he expressed doubt that pass laws could be enforced if they were depenalised and offenders were not sentenced to prison.
The ultimate answer to the pass laws was not to depenalise them - which would render them unenforceable - but to scrap them altogether, he said.

Mr Michael Savage, a sociologist at the Universeit of Cape Town, said: "At
last South Africa is moving into the 20 th century. Nothing could be more welcome."
But, he added, to replace the punishment of imprisonment with the sanction of fines for pass law offenders was not the answer.

Fines would evoke as much resentment from the African people and sooner or later the authorities would have to consider scrapping the pass laws as the final step, he said.
Mr Savage recently calculated that the pass laws cost the South African tax: payer at least R113-million a year. He added last night: "It runs into billions of rends if the cost over the years is calcuover lated."

Dr Nthato Motlana, an executive member of the Soweto Black Parents' Association, said last night: "The pass laws turn ordinary people into criminals. They must be abolished forthwith. There can be no half-hearted measures."

Mrs Sheena Duncan, natonal president of the Black Sash, said: "If the Government agrees to depenalise the pass laws, it might just as well scrap them. To enforce them you have penalties."

The report of the Viljoen Commission highlighted unfavourable socioeconomic conditions in African townships as a major cause of the high crime rate in the African community.

Mr Savage said: "That is quite correct, but why do those conditions exist? Apartheid produces them and hence indirectly there is a causal link between apartheid and the high crime rate."
Asked to define partheid, Mr Savage said: "It is the legal trapping of Blacks in a subordinate condition."

## The Star Thursday January 271977

## Pass laws and our crowded jails

 Proposed reforms may keep
## Political Correspondent

 THE ASSEMBLY A drastic reduction in South Africa's prison population may result from recommendations for the radical reform of the country's penal system proposed by the Viljoen Commission in its report tabled in Parliament yesterday.The Commission, appointed $2 \pm$ years aso, has come forward with suggestions aimed at keeping criminal offenders out of jail as far as possible.
Among its major recom, mendations are:

- Influx control and


## more out of

curfew laws be "depenal ised" and converted 'into administrative or regulatory measures to prevent large-scale arrests, trials and convictions;

- New legislation imposing mandatory or minjmum sentences be avoid ed.

The Commission specifically provides for the abolition of minimum sen. tences for drug offences but it excludes offences against the security of the State from this genera policy recommendation.

- Sentencing officer have guidelines on alternatives to sending offenders to prison, and that
substantial fines be imposed for offences committed for Illicit gain such as fraud, bribery, and diamond, gold, liquor or drug dealing;
- Corporal punishment be drastically reduced through having the maximum number of strokes cut to five, limiting the maximum number of whippings permissible, and reducing the age limit of offenders liable to corporal punishment to 30 ; and
(3) The practice of releasing prisoners on of ole within 24 hours of being admitted should be curtalled.

Among its other re commendations is a plea for the return of "the foot patrolling policeman' in areas where nis presence would be preventative.
The Commission has proposed the appointment of a permanent penal re. form committee.
It has also recommended the establishment of a National Parole Board presided over by a judge to consider releases of prisoners on parole in cases where prison sentences greater than nine years have been imposed, where the prisoner has

been declared an, habitua criminal or where the Mi nister requires the recommendation of the Parole Board.
Among other recommendations of the Commission is one suggesting the establishment of detoxification centres, which would be set up for sus pected offenders requiring urgent treatment for alcholism or drug addiction. Such centres could also serve as pre-diagnostic centres for alcholics and drug addiets.
To prevent long drawnout trials, the Commission has proposed a statutory curtailment of a court's
authority to grant post: ponements.
Analysing the causes of crime, the Commission concluded they fell into three groups.
These included the pressure of circumstances and an attitude of not really doing anything wrong, which caused
blacks to transgress influx control and curfew laws.
Another cause was unfavourable social was un ic and political conditions affecting blacks, coloureds and to a limited extent Indians.
The th

The third cause was the interaction of overcrowded cities, bad social and economic conditions advance of conditionss and ind technology together with a decline in together with a decline in moral and ethical values, ness.

[^2]ORMANDE
POLLOK
Political
Correspondent
CAPE TOWN CAPE TOWN The Viljoen Commission, which probed South Africa's penal system, has called on the Government to scrap gaol sentences for pass law offenders.

The commission's findings, published in Parliament yesterday. hes in effect hit ovi at the very basis of the Government's influs control laws and curfew regulations.

It will almost certainly be welcomed by every African in the country and the Progressive Reform Party's Mrs. Helen Suzman, MP, called it one of the "few signs of enlightenment."

The commission, in its lengthy report on all the aspects of South Africa's penai system, also:

- Mound that the mifavourable social, economic and political conditions were the main causes for the alarmingly /high crime rate among Blacks


In White urban areas and townships

Questioned the effectiveness of the five - year minimum sentence for drug abusers as a deterrent and suggested fines of R100000 for the masterminds behind: drug trafficking;

Found that 63 to 73 percent of awaiting: trial prisoners never went to gaol after their court appearance;

## - Criticised what it

 termed the "alarmingly high" crime aate and the "seriously congested"and

- Said that ii the controversial Section 16 of the Immorality Aot was repealed it could "unleash an uncontrolla. ble spate of sexual excesses and dissipation which may be totally abhorrent to all the races concerned."

The commission said that instead of penal sanctions, administrative and regulatory measures, backed where necessary by criminal sanctions, should be used as extensively as possible to prevent large-scale arrests, trials and convictions in the criminal courts.
The commission admits that convictions under these laws were the main cause for the over-population of South Africa's prisons by shortterm prisoners.
The report satid: "It would strenuously urge that if unflux control is deemed to be uravoldable, serious coisideration should be given, ot least to the depenailsation of the influx control measures.
The criminal provisions, in spite of being sushioned by the diversionary aid centres, appear to be a continuing source of bitter conflict and the sooner something was done to remove anid alter this confict situation - the better.
'uThe introduction of a regulatory, system designed to deal with influx control would be
preferable to the present system whereby thou sands of offenders are pushed through the crime courts there to pick up, upon conviction, some such sentence as R10 or 14 days.
"What appears to be imperative; in addition, and the key to the solution of this problem is that conditions in the homelands should improve or be improved at a rapid pace by the establishment of social and economic infrastructure on a par with the political one so as to remove or reduce the necessity for the enforcement of influx control laws.

> "If this could be achieved it would, to $a$ materiai extent, cause the unfavourable reac. tion to the influx control system to die down," the teport said.

# Commission attacks 

## pass

 laws
## CAPE TOWN - A Government-appointed commission of inquiry has attacked the alarmingly high crime rate and seriously congested prisons in South Africa.

In its report, tabled in Parliament yesterday, the commission of inquiry commission the penal system in South Africa labelled the pass laws a continuing source of conflict.
"The sooner something is done to remove this conflict the better," said the report which recommended that "at the very least"" serious consideration should be given to the depenalisation of influx contral measures.

The report said the high prison population in South Africa was'a symp tom of some illness in our. society."

The report will almost certainly be welcomed by every black in the country. The Progressive

ReformParty's Mrs Helen Suzman, MP, called it one of the "few signs of enlightenment:"

The commission found:
That unfavourable social, economic and political conditions were the main causes for the high crime rate among blacks in white urban areas and townships;

That the effectiveness of the five-year minimum sentence for drug abusers as a deterrent was questionable and suggested fines of R100 000 for the masterminds behind drug traffic;

That 63 per cent to 73 per cent of awaiting-trial prisoners never went to jail after their court appearance;

That if the controversial Section 16 of the Im. morality Act was repealed it could "unleash an uncontrollable spate of sexual excesses and dissapa. tion which may be totally abhorrent to all the races concerned."

The report said: "The introduction of a regulatory system designed to deal with influx control would be preferable to the present system whereby thousands of offenders are pushed through the crime courts to pick up, upon conviction, some such sentence as R10 or 14 days.
"What appears to be the key to the solution of this problem is that conditions in the homelands should improve at a rapid pace by the establishment of social and economic infrastructures on a par with the political one.
"If this could be achieved it would, to a material extent; cause the unfavourable reaction to the influx control system to die down."

Turning to the question of the aid centres, the commission said a dis turbing feature was that although the effect of the did centres was to reduce the prison population at one time, the latest figures "show that lately there was an alarming increase in convictions under the influx control laws."

The enforcement of the pass laws had "in the past caused widespread dissatisfaction and unrest among the black people, had to entorce these haws. have had to bear the brunt of the attacks upon the system of influx control.

The commission criticised the system whereby "between roughly 63 per cent and 73 per cent of awaiting trial prisoners were not admitted to prison after their trial"
but said that the police could not be blamed for this.
"If prosecutions for transgressions of the influx control and curfew regulations were to end, there would be a considerable reduction in the numbers of awaiting trial prisoners," it said.

In general, the cominission found that "our judicial system is above reproach" and that within the framework of legislation "blacks are, on the whole. treated with consummate fairness by both our lower courts and the Supreme Court."

The report also found that it was doubtful from police statistics whether tough penalties in the 1971 : drugs law had had any noticeable deterrent effect.

In any event, the commission said, what was alarming was that while the figures for adult people over the age of 21 found guilty of possessing dagga had shown a decline since the introduction of new drugs laws, the figures for people under the age of 21. "reflect a shárpincline.'

Among the recommendations in the report was one that courses should be arranged by the Department of Justice for the training of sentencing of: ficers in the art of sentencing.

The chairman of the commission was Mr G. Viljoen. Other members were Mr.M. C. P. Brink, $\mathrm{Mr} \mathrm{B}, \mathrm{J}$. Parsons, Mr J. Warit, Mr Gi. C. Vermeulen; and Mr W. Van and Mr J. W. Van Greunen - PC-DDC.
Report pinpoints causes of
black crime, page 10

The 170 -page report dates back to September 30, 1974, and sets out as one of the main reasons for the inquiry "the alarmingly high prison population of the Republic a matter which has evoked the concern of not only the public but of the Government".

## Illness

This high population of people behind bars was to be seen "as a symptom of some illness in our society".

The commission found that "if influx control is deemed to be unavoidable, serious consideration should be given at least to depenalization of influx control measures".

The criminal provisions of this system "appear to be a continuing source of bitter conflict and the sooner something is done to remove or alter this conflict situation the better".

Members of the commission urged in the report the introduction "of a regulatory system of influx control" which would do away with the thousands of offenders who were "pushed through the criminal courts to pick up, on conviction, some such sentence as R10 or 14 days".

## Homelands

Imperative to this problem and a key to its solution "is that conditions in the homêlands should improve or be improved at a rapid pace" with the establishment of a social and economic infrastructure which would eventually remove or reduce the necessity for influx control laws.

The commission found that crime - and the rate of

## Support for

By PATRICK LaURENCE THE Vilfoen. Commission recommendations on the pass laws were "fullest support" given the "fullest super, dirby Mr Ronald Grase, Insector of the Crime Prevenectute for Crime Prion of tion and kehabilitation Nicro. Offenders kision recom.
${ }^{-}$The commission
mended that "serious cont

THE Viljoen Commisitin was Diviston of the sthet
Gerrit viljoen, of the Transval Court, members, were, muatt trom my Justica why
 Brigadier harsons, deputy seeretary of the the that 8

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 deputy secron. 1


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bitterness to comment, onn Thin wy the depas were bs* 122330 had been
the view of Chief Gatsha, The aia centres were

Buthelez of atablection taws Amenamant Act o
that the mas control laws Law
to the influx contr


A CRISIS is building up between South Africa and the Transkei over continuing pass law arrests of Transkeian nationals and the issue of compulsory Transkei citizenship.
This week Transkeian Ambassa-
dor to South Africa, Professor M. dor to South Africa, Professor M.
Njisane, hit out at the "sadistic, inNiisane, hit out at the "sadistic, in-
sensitive and inhuman" treatment of sensitive and inhuman" treatment of
Transkeian nationals by Bantu AfTranskeian nationals by Bantu Af-
fairs officials and said he would make a test case of one of the pass law arrests.
He also revealed that
Transkei has sought a meeting next month be-
tween the departments of Interior and Foreign Affairs of the two countries
fo thrash out the issue of to thrash out the issue of
Transkeian citizenship. Transkeian citizensip.
In a hard-hitting interIn a hard-hiting inter-
View this week the Ambas-
sad said South Arrica sador said South Africa
could
not countries to recognise Transkei when South Af-
rican officials refused to recognise its independence. After a fruitless interview with the Chief Bantu Commissioner for the Cape
Peninsula, Mr. F. Botha, an angry Professor Njisane said he had taken legal advice and would make a test cas
arrest.

Transkeians carrying
valid Transkei travel do-
cuments were subjected to

## Gert Bezuidenhout dies

THE Commissioner-General for the North Sothos, Mr Gert Bezuidenhout, died in Cape Town yesterday of a heart attack.
Mr Bezuidenhout, who was 55, was in Cape Town
for the opening of Parliament and the non-confidence
debate.
He was appointed Commissioner-General for the North Sothos in January, 1972, after serving for 10 years as member of Parliament for Brakpan. - Sapa.

## PITOM/ Pass arrests anger Kei ambassador

influx control laws by "a bunch of officials who sadistically delight in saying: 'So you think you are
independent?' and who throw the Transkei documents back in their faces." - Transkeian independnce had become not a matter of pride but a ment among blacks who were forced by officials to
take out Transkeian cititake out Transkeian citizenship and were then told
they had no right to be in South Africa.
"My expectation of independence. was that we the same as the citizens of other independent counries. 'I was wrong." The Chief Bantu Com-
missioner had told him in dependent Transkeian independence meant nothing to him, the Ambassador still Africans and remained subject to influx control and other discriminatory legislation
His off
His officials were govenship Act of 1976 and Transkeians had to go through the channels of ment "which I thought we had finally shaken off".

Incentive
"Our people are not being given an opportunity transition. It is not easy to unscramble a scrambled egg. Many people, especial-
iy those born in South Af ly those born in South Af-
rica, still identify themselrica, still identify thems
ves with this country. ves with this country. ministering its laws South Africa would give these people the necessary time
to adjust. "No privileges have
come with independence come with independence
and people are not being and people are not being
given any real incentive given any real incentive
to become Transkei citizens. The behaviour of South

African officials had been
the "greatest disappointment" to him, the Ambas-
sador said. People wanted sador said. People wanted sonalised in terms of per-
everyday experience everyday in experience. "If it does not mean freedom of movement, ing treated as an equal, it does not mean any.
thing." thing."
The embassy was preparing to make a test case-
of an incident in which a of an incident in which a
Transkian who was legally in Cape Town with a Transkeian document, was arrested because his wife,
who had come to the city who had come to the city
for her confinement, had remained because doctors had told her the baby need-
ed further medical attened further medical atten-
tion. , The man had been ar--
rested for harbouring his wife without a permit for
her to be in the are her to be in the area.
A woman also in pos-
session of a valid Transkei Session of a valid Transkei
travel document been picked up by police
and fined R45 for being in and fined R45 for being in
the area, "although she had the area, "although she had
a perfect right to be here." a perfect right to be here. A child born in Cape
Town had been declared a Transkei citizen and no longer had the right to
live in the city. live in the city.

## New deal for alien blacks urged

AFRIKAANS and Englishspeaking academies joined this week urging the Government to give Transof Botswana, Lesotho, Swaziland and Malawi the full rights due to them as aliens.
Mr Cas de Villiers, president of the Forelgn Affairs As-
soclation in Pretoria sald: sociarion in Pretoria, said:
"Portuguese, It alians, Greeks - any foreigners with white skins- enjoy the same rights as
South African Whites in terms of freedom of movement.

## Guests

"Transkei cltizens are not In the same position This is obviously a situation that must change. "The Government says that foreigners from black states are guest workers
and 'when in Rome they must do as the Romans " ${ }^{\text {do }}$ '
"But this is not good enough.
They are differentiting They are differentiating Mr De Villiers said South Africa could expect growing criticism from black neighbouring
over the issue. Professor John Dugard,

By IVOR WILKINS dean of law at the Uni-
versity of the Witwatersrand, sald: "Once a country admits an national law und has to accord him certain minimum standards ncluded in these standards is a stipulation that an alien should not be discriminated against on, rofessor Johan Heyns,
head of the DRC Hed head of the DRC theological faculty at the Uni-
versity of Pretoria, said
there could be no solu tion to the problems unattitude to colour. Mr John Barratt, director of the South African In. stitute of Internationa fected the crediblity o Nationalist philosophy.

## Friction

franskei and the other states were really inde pendent, there were no grounds for treating ly from other foreign The
The situation contained the, seeds of conflict.

Mr Barratt said that if the Government had difficulty in distinguishing
between citizens of black between citizens of black independent states and
local blacks, they should have this taken into account in designing their The im.

> The impression is now gaining ground that in planning separate development, the Governall the impications in alt eagerness to see the
its elicy implemented," he policy implemented," he
sald.
The Minister of Bantu Ad$\underset{\text { ministration, }}{\mathbf{m r}} \underset{\text { Pr }}{\text { M. }}$ Botha, told Parliament
last year that blacks from independent homelands tial treatment. He added, however, that they would be welcome in South Africa "within tramework". accept
When I approached the Department of Foreign
Affairs spokesman on $\underset{\text { Transkei, }}{\text { Afairs }} \stackrel{\text { spokesman }}{ } \quad \begin{gathered}\text { on } \\ \text { Mr }\end{gathered}$ Heerden, he said that Theoretically Transkeians were entitled to the same freedom to move, trade and reside as whiteed in South Africa and received permanent re-

## FACULTY OF COMMERCE

## DEGREE OF BACHELOR OF BUSINESS SCIENCE


(28)
B. Students requiring courses to complete degree:

Dromond, J.R.
Dunn, M.P.W.

Elvin, B.

Actuarial Science I (R) Actuarial Science II (R)
Accounting B
Business Finance
Communication
Costing (Management Acct) I
Taxation \& Estate Duty II
Sake Afrikaans
Communication
Introduction to Computing ( R )
No confirmation
Geographical Sources of African Labour Employed ${ }^{(1)}$ by Mines affiliated to the S.A. Chamber of Mines (2) $1906-1974$

$$
19061936 \quad 1960 \quad 1970 \quad 1973 \quad 1975
$$

$\underset{\sim}{\text { N }}$ of mass City pass arrests
SENIOR officials from the Department of Bantu Affairs yesterday declined either to confirm or deny

$$
\text { TABLE } 2
$$

 Passes: 300 held
e
LOCATCBantu Affairs Administration Board off: . 12 san pople for contravening pass cials arrested,
 board, Brigadier, van ar, wow day, to unoffical reports that as many as 600 peope
had, peen arrested that day
He said the arrests were made m the coursen
the tusual egal procedure of the boards Inspec

there were many people in the areatwithout proper authority atspesent
 cha

CAPE TOWN , Senior of finials from the Depart gent of Bantu Affairs declined either to confirm or deny reports yesterday
that hundreds of blacks.
had been arrested in townships here for con. ravening pass laws.
The reported swoop on pass law offenders came on Thursday - a day after the commission of inquiry into the penal system of South Africa had recommended in a report to Parliament that influx control laws should be depenalised "to prevent large-scale arrests and trials of offenders in trials al courts.
Sources here said that as many as 600 people were arrested on Thurs day night Many are still in police cells.
The chief director to the
Bantu Affairs Administra
tron Board, MrA.
Maclachlan, said yester day the position was nor mat regarding the number of pass law arrests last week.
Week The inspectors have been busy lookIng after their buildings since June," he said. "Now they again have time to ample gent influx control in the townships.
Asked whether there
was any difference in the was any ans of inspectors regarding the applications of pass laws since Transkel independence, Mr Maclachlan said he was not prepared to interpret the statutes. - DDC

## Inside Mail

## PATRICK <br> LAURENCE

 THE$\qquad$ RECOGNITION by the Viljoen Commission that the pass laws are a continuing source of conflict" comes to contemporary ears Iike an echo from the past. Commissions come and go but the pass laws remain, in spite of their warnings.
The report of the commission is now before Parliament for consideration. But will its conclusions and recommendations stir the cularly National partiMPs into National Party as, intom which against a sem African nationalism sinafre nan sintorical precedent offers Sittle comfort

In comfort
mission, set up by the Smuts Government produced a report which condemned the pass

## Pass laws an <br> echo <br> from the

laws outright and recommended they be abolished. Thirty-five years have passed and the situation remains unchanged.
Noting that the pass laws introduced many Africans to prisons and criminals at a young age, the commission added: "The harassing and constant interference with the freedom of movement of natives gives rise to a burning sense of grievance and injustice . . .
Then came its blunt message: "Rather than perpetuate the state of affairs described above, it would be better to face the abolition of the pass laws." But the Smut Government did hot have the stomach orinted Instead apmission - the Fagan

Commission of 1946 48.

It reported: "During the travels of our commission through the country it was brought to our notice in an unmistakable manner that natives against the the laws is one" But unlike the Smit Commission, it did not recommend aboli-
tion. It did however make
everal however, make tions to improve and ameliorate the system. among them were:

- That the emphasis be shifted from "com pulsory measures and from restrictive laws to machinery for advice, guidance and voluntary egulation."
That. wherever nossures should be put in
effect on a genèral ville shootings of March basis without racial discrimination."
The coming to power of the National Party in 1948 brought tighten ing up of influx contro through the misnamed Natives (Abolition of Passes and Co-ordination of Documents) Act abolishing the pass laws, the Art extended them to African women and to a small number of privileged African men who had been exempt But African exempt list protest grew with the systematic closing of the few loopholes that remained. The culmination of the cam paign against what African leader Paul Mosaka had dubbed "enemy number one" was to come in 1960 . It led indirectly to the Sharpe-

21, 1960.

In spite of attempts by National Party pro pagandists to dismis the campaign as the work of "agitators." $i$ was the climax to deep-rooted protes movement. As early as passing of before the passing of lynchpin of system the Natives (Ur ban Areas) Act of 1923 - the then president of the then president of the still legal and rican National Congress condemned passes as the "badges of slavery". . The presidential adaress of Mr.S. M. Mak gatho to the ANC congress of 1919 has disap peared into the dusty archives of history. But it is worth recalling be cause its old-fashioned language states the Af-

## past

 6rican case against the pass laws with simple unmistakable logic.
"The authorities inist that they canno bolish the passes s they serve to identify top the (natives) and from committing crim es. But chiefs ladil and gentlemen, you will understand how illogi cal is this allegation when I say there no passes in Johannes burg before 1893 and there was less crim proportionately in thos days
"But since the multi plication of passes Jo hannesburg has been known as the university of crime. Again, like Cape natives who carry no passes, White men also die in Johannes burg and it has neve been suggested that
they, too, should carry identification ments."
The wheel has turned the full cycle since then s a careful reading of he Viljoen Commission hows.
The commission notd that the plethora of egulations pertaining life in urban townships soon bring many with authority As a consequence Africans ave an almost fatalist ave an almost fat they reeptance bound to spend some time in prison on a technical or petty offence.
That removes the tigma of a prison sentence - which would presumably normally act as a deterrent against crimes of a nonechnical nature. In conclusion, it is important sion's concern about the "alarmingly high" crime rate. and the "seriously congested" prisons.


Political Staff
CAPE TOWN - Influx control and curfew laws, if not decriminalised, should be depenalised so as to presvent large-scale arrests and trials of offenders under these laws in the criminal courts, the commission has recommended.
The commission stresses that it has not made a detailed study of the 50 cal, economic and politic. al implications of decriminalisation of influx con-. troll laws.
It however "strenuously urges" that, if influx controll is deemed to be unavoidable, serious consideration should at least be given to depenalisation of the influx control measures.
"The criminal prove sons, In spite of being cushioned by the diversionary aid centres, ap pear to be a continuing source of bitter conflict and the sooner something was done to remove or alter this conflict situa. timon the better.
"What appears to be
imperative, in addition, is that conditions in the
homelands should improve or be improved at a rapid pace by the establishment of a social and economic infrastructure on a par with the political one so as to remove or reduce the necessity for the enforcement of influx controll laws."

CIRCUMSTANCES
The report says that pressure of circumstances and an attitude of not really doing anything wrong caused blacks to transgress the influx control and curfew laws.
The light sentences have very little deterrent value, the report says, and the sentences cannot be made harsher because:

- The offence is regaldod as a technical, moralIv non-reprehensible, one:
- If it were harsher for deterrent purposes it would, regard being had. to the political climate, cause a great uproar:-
- provided an em* plover could be found for the offender and the labour bureau approves, labour is anomalously, released on parole to work in the very area in which he is not lawfully residing when out of prison.


## neglonal

## By PATRICK LAURENCE

PASS law prosecutions dropped by 260500 - or more than 40 per cent during the five-year period 1970-1975, according to records kept by the Institute of Race Relations.
During the year' ending June 30, 1970, 621400 Africans were prosecuted under the pass laws. For the year ending June 30 , 1975, the total was just under 360900 .
The decline in pass law prosecutions stretches back to 1968, when an alltime high of 693700 was reached in South African history.

The Viljoen Commission whose report is now before Parliament - is nevertheless concerned about the pass: laws being
a "continuing source of
eonflict.?
It ham recommended
that serious consideration be given to depenalising the pass laws and saving "technical offenders" from the risk of imprisonment.
The decline in recent years of pass law prosecutions can in large part be attributed to the Bantu Aid Centres - established by the Department of Bantu Administration to reduce the number of offenders jailed for contravening the laws.

Figures released to the Rand Daily Mail yesterday by the department show that 77 percent of Africans referred to the centres were not imprisoned.

During the period 19731975. 437645 Africans were referred to aid centres, of whom 336475 were "kept out of jail" as a result of aid centre recommendations.
The blanket phrase "kept out of jail" includes three categories of people who were entangled in the network of pass laws:

- Those against whom cases were withdrawn.
- Those who were assist ed in finding legal employment.
- Those who were "re ferred back to the homelands."
The sending of people
back to the homelands has been criticised on the grounds that it merely puts them back on the treadmill of unemployment which brought them to the cities illegally in the first place. The department did not have statistics immediately available yesterday for the number of Africans "repatriated" to the homelands.

But figures given to Parliament last year by the Minister of Bantu Administration show that slightly more than one-tenth of Africans referred to the aid centres are "repatriated."

# Hundreds in court over pass law offences 

## Staff Reporter <br> MORE THAN 400 people appeared in the Langa

 Magistrate's Court yesterday and on Friday charged with pass offences, and several hundred more are expected to appear before the end of the week.The swoop on offenders started last Thursday when it -was thought that about 600 had been arrested. A further 300 were detained on Friday
and more arrests followed yesterday.

However, Mr C S Pietersen, director of labour and commercial services, said yesterday that the arrests were completely normal and the number was not unusually high.'

The arrests are taking place only days after the Commission of Inquiry into the Penal System of South Africa recommended in a

Parliamentary report that influx control laws should be depenalized to prevent largescale arrests.

## Routine

"They were normal routine arrests. We have some 50 inspectors actiyely out on the road and 200 to 300 people are often arrested each day," he said.

Mr Pietersen could not say how many more people were arrested for pass law offences yesterday. "I have not yet received the daily reports. It is also difficult to gauge the number accurately as the police also make arrests."
A spokesman for the Athlone Advice Bureau last night expressed concern at the number of arrests made during the past few days and said: "Several Africans were arrested in Mowbray and
Claremont this morning

Police vans were parked in the open spaces between the railway stations and bus depots in these two areas. As people crossed from one station they were stopped and asked to produce passbooks. The vans left the area only when they were completely
full." full."


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Bloch Mr. N. c/o SnLDRU.

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## Ease pass

In a major study of the problem, Professor P.J. van der Merwe says more than a million Blacks could be out of work,
His study for the Bureau for Economic Policy and Analysis is published in the latest issue of the Volkskas Finance and Trade Review.
Professor Van der Mer we says one of the meth. ods used by America and European countries: to combat unemployment is to move people from areas where people are looking for work to those with $\alpha$ shortage of labour.
But in South Africa this cannot be done because the pass laws make it impossible for workers to move freely from one ur. ban area to another.

At present urban Afris
cans may move from one
town to another oniy if
both towns dall under the jurisdiction of the samo admpinistration.bolara
There ame 22 bontas.
Protessor Van der Mex.
we says' the law should be changed to enable urbat: Aticanis to move freely acrass the bolundarlesi" of the administration boards whout jeopardising thoir rights to be in uriad areas.

This measure, he adds, should be accompanied ty a thghtening of the influs laws designed to control the novement of Africans from rural to urban areas.

The professor quotes of ftcial figures showing that on June 30 last year 151000 Africans were out of worit in urbin areas and 377000 on the platteland.

Me describes the combined total of 528000 nearly 11 per cent of the available labour force -"
as "an absolute minimum."
In the homelands the
number was more difit: cult to calculate because of the difficulty in distin. guishing between unemployment and underemployment. However, Professor van der Merwe put
it at 396000 .
Since June, the number: of jobless had risen by between 9000 and 12000 a month.

## Standard 3 Q ce 219 8/2/77

## Influx control/identity documents

332 Dr. F. VAN Z. SLABBERT asked the Minister of Bantu Administration and Development:
(1) How many persons were (a) tried for and (b) convicted of offences relating to influx control and identity documents in the Lang Bantu Commissioner's Court during 1976;
(2) what was the average daily number of such cases heard by this Court during that year.

The MINISTER OF BANTU ADMINISTRATION AND DEVELOPMENT:
(1) (a) 16099 .
(b) 14131 .
(2) 64.

## 16000 pass casech THE ASSEMBLY. - Wiore than 16000 Blacks were tried under the pass. haws in the Langa Bantu Commissioner"s Court last year and there weres 1431 convictions, the Ministar of Bantu Ardininistration and development, Mir M. C. Botha, said yesterday.

## 16000 on

## Cope 1ries 9 (2) 77 pass offences

Political Correspondent
HOUSE OF ASSEMBLY. More than 16000 Black people were tried ander the pass laws in the Langa Bantu Commissioner's Court during 1976.

Of these, 14131 were convicted for offences relating to influx control and identity documents

These figures, released yesterday by the Minister of Bantu Administration and Development, Mr M C Botha, in reply to a question by $\operatorname{Dr} F$ van Zyl Slabbert (PRP Rondebosch), indicate that on an average 64 such cases were heard every day.
Report by $T$ H Copeland, Press Gallery
House of Ase
${ }^{2}$ House of Assembly).

## Pass laws: $1 / 10$

16000 tried
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## Curfew regulations

62) Mr. D. J. DALLING asked the Minister of Police:

Whether any persons were prosecuted under curfew regulations in (a) Johannesburg, (b) Kempton Park and (c) Sandton during the period 1 July 1975 to 30 June 1976; if so, how many in each area.

The MINISTER OF POLICE:
Yes.
(a) 3472 .
(b) 59
(c) 97 .

## Itamrand 3 <br> $a \operatorname{col} 265$ 10/2/77

Fordsburg Bantu Affairs Commissioner's Court: Influx control/identity documents
(392) Mrs. H. SUZMAN asked the Minister of Bantu Administration and Development:
(1) How many persons were (a) tried and (b) convicted of offences relating to influx control and identity documents at the Fordsburg Bantu Affairs Commissioner's Court during 1976:
(2) what was the average daily number of such cases heard by this court during that year.

The MINISTER OF BANTU ADMINISRATION AND DEVELOPMENT:
(1) (a) 30011 .
(b) 11702 .
(2) 129 .

## stamsard 3 Q ul $\begin{array}{r}268 \\ 11 / 2 / 77\end{array}$

## Sandton: Identity documents/influx control

(*3) Mr. D. J. DALLING asked the Minister of Police:

How many Bantu in the Sandton musicipal area were charged with offences relating to identity documents and influx contron regulations during 1975-76.
$\dagger$ The MINISTER OF ECONOMIC AFFAIRS (for the Minister of Police):
8269.

# STAATSKOERANT <br> VAN DIE REPUBLIEK VAN SUID-AFRIKA 

# REPUBLIC OF SOUTH AFRICA GOVERNMENT GAZETTE 

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## GOEWERMENTSKENNISGEWING

## DEPARTEMENT VAN GEMEENSKAPSBOU

## No. 247

11 Februarie 1977

## STATUTERE KENNISGEWING

Kragtens die bevoegdheid my verleen by artikel 3 C (1) van die Wet op die Voorkoming valn Onregmatipe Plakkery, 1951 (Wel 52 valn 1951), verklaar ek, Stephanus Jacobus Marais Steyn, Minister van Gemeenshapsbou, hierby dat enigiemand wat in enige van die gebiede hieronder genoem en wat 'n persoon van die Gekleurde groep snos omskryf in artikel 12 van die Wet op (iruepsecebicde. 1966 (Wet 36 van 1966), in diens wil neem. wat sal meebring dat sodanige persoon hinne dic regsgebied van die betrokke plaaslike owerheid gebring word, vooraf in sertifikaat van daardie plaaslike owerleid moet verkry waarin verklaar word dat behoorlike huisvesting vir sodanige persoon beskikbaar is, hetsy in daardie plaaslike bestuar se regsgebied of in die regsgebied van ' $n$ ander plaaslike bestuur, of deur die betrokke werkgewer verskaf sal word:
(a) Regsgebied van dic Afdelingsraad van die Kaap. Stellenbosch en Paarl; en
(b) Regsgebied van die Munisipaliteite Kaapstad. Bellville. Parow. Stellenbosch. Milarrion, Goodwood. Kuilsivier, Kraaifontein, Brackenfell, Patarl. Somerset-Wes
en Strand.

## S. J. M. STEYN. Minister van (iemeenskapsbou.

## GOVERNMENT NOTICE

## DEPARTMENT OF COMMUNITY DEVELOPMENT

No. 247
11 February 1977

## STATUTORY NOTICE

Under the powers vested in me by section 3 C (1) of the Prevention of lllegal Squatting Act, 1951 (Act 52 of 1951). I. Stephanus Jacobus Marais Steyn. Minister of Community Development, hereby declare that any person who intends engaging the services of a person of the Coloured group as defined in section 12 of the Group Arcas Act. 1966 (Act 36 of 1966), in any of the areas mentioned hereunder, so that such person will be brought into the area of jurisdiction of the local authority concerned, shall first obtain a certificate from such local authority in which it is stated that proper housing is available for such person, whether within the area of jurisdiction of that local authority or within the area of jurisdiction of another local authority or will be provided
by the employer concerned by the employer concerned.
(a) The areas of jurisdiction of the Divisional Councils of the Cape, Stellenbosch and Paarl; and
(b) the areas of jurisdiction of the Municipalities of Cape Town. Rellville, Patow, Stellenbosch, Milnerton, Ginodwood. Kuils River, Kraaifontein, Brackenfell, Paarl, Somerset West and Strand.
S. J. M. STFYN. Minister of Community Development

## INHOUD

## No.

## Gemeenskapsbou, Departement van

Goewermentskennisgewing
$\qquad$

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## Enforcement above all

Influx control and the pass laws are in the news again. Two weeks ago, they were criticised by the Viljoen Commission. But government seems as concerned as ever with removing Africans from so-called White areas. This week it was announced in Cape Town that tough action is going to be taken to get "squatters" out of their homes, while in Johannesburg the West Rand Bantu Affairs Administration Board announced that victims of the Kliptown floods who do not "qualify" to remain in the city are to be deported to the Bantustans.

Condemnation of the influx control system has now come from an unexpected quarter - from a former top mandarin in the vast Bantu Administration set-up. Vic Leibbrandt, now retired, served in the Department for nearly 48 years, rising to become Chief Magistrate of the Transkei and then Chief Bantu Affairs Commissioner for the Northern Transvaal. He spoke to the $F M$ about the pass laws.
FM: Do you think influx control achieves its purpose of preventing Africans from entering the "White" areas?
Leibbrandt: No. I don't think it can ever achieve the purpose desired. For decades to come, there can never be adequate work in the Homelands to cope with increasing population, and they will continue to be large labour reservoirs. It is not possible to keep people coming to the cities to obtain employment.

The city is the Mecca in which they all desire to live and where the best wages and best working conditions are to be found. No amount of influx control legislotion has succeeded in keeping Africans from seeking and obtaining work in cities throughout the Republic. When you go into any one of the townships today, you realise there are always a far greater number of people there than should be legally occupying houses.

In fact, about $30 \%$ of the people are illegal residents and persons waiting to obtain housing. At the same time, the squatter population living in camps adjacent to these large Metropolitan areas certainly numbers more than 100000 and perhaps is in the range of 200000 . A great many of them are working.
It is often argued that if you lift influx control you will get an even greater number, and that the State will have to spend vast sums building houses, schools, hospitals, roads, recreation facilities and so on, which would be an enormous burden on the tax-payer.

Surely it is far better to have an enormous burden on the taxpayer than to have a system of control which is so greatly disliked by the people, and which
can never bring about the right type of human relationship so necessary in this country today. After all, the people coming in to the towns are part and parcel of the population of South Africa. They are coming to the towns anyway to try and get work and the sane thing is not to deny it.
Has this system been loosened or tightned during your 48 years in the department?

In the early days, the regulations were far more relaxed than today. All the average African had to do in his Homeland was obtain a travelling pass, with which he came to Johannesburg, and


## Vic Leibbrandt . . . hatred of the pass laws

obtained a permit to seek work. After obtaining work, he was registered, and that was that. Today, far more has to be done; he has to return to his Homeland to get the permission of his particular tribal authority. He has to pay a fee to come to town. I don't disagree with the payment of these fees, but the fact that people have to travel backwards and forwards causes a tremendous amount of delay and frustration.
Do people come into the cities illegally then?

Most of the people coming in from the Homelands are law-abiding citizens. If a man has not obtained the necessary documents to look for work, I don't think it's right that he should be put into prison for a technical offence. Is that really a crime? Any offender under the pass-laws today has not really committed a crime. He has committed a technical offence for which he may be unfortunate enough to be fined or put in jail. Once he goes to jail, you may have the beginnings of a person who is going to be addicted
to crime.
What is the attitude of Africans to influx control?

It is by far the greatest grievance that the Africans have. They cannot understand why the other racial groups are allowed the privilege of movement in South Africa while they are subject to rules and regulations which make life intolerable and above all create a positive hatred for the White man. Good human relationships, the essential ingredient of any multiracial society, can never really be obtained while the influx control regulations are in force. The recent riots in Soweto and other urban areas illustrate the hatred that the African has for influx control and pass-law regulations. This can be gathered from the fact that the first buildings to be destroyed were the Bantu Administration Board offices where these regulations are enforced.
You say "hatred". Do you think that Black feelings about the pass-laws are as strong as that?

I think I can say that it is literally hatred in many ways. I would like to add, though, the Bantu are used to laws, they are used to regulations, they are used to obeying their chiefs and headmen. But they cannot understand why these regulations should be enforced on Blacks only. It is indeed the survival of the old master and servants situation - it is not an employer/employce position - it is the master and the servant.

Surely the time has arrived when this hated method of control should be abandone and more positive and humane methods of administration should be introduced. If both Blacks and Whites agreed that methods of control are necessary to regulate the flow of labour, surely a less cumbersome and far more desirable system could be maintained, giving a far greater degree of justice to all concerned. Would the total abolition of influx control regulations bring about the chaos, the squalor and the lawlessness that is envisaged? Should these regulations be relaxed, would the position be any worse than that existing in the squatter camps today? This I feel is a matter needing great and very careful consideration. We must not overrate or overdramatise what might happen. When liquor laws for the Africans were abolished, prophets of doom were deeply disappointed with the result. The same might well be the case with the abolition of influx control.

Surely in our present climate, our priorities lie in the destruction of barriers, which if they continue to exist, may completely destroy the human potential of SA.



## Pass laws stand in the way <br> THE pass laws and job reservation are impedi- <br> PATRICK LAURENCE

ments in South Africa to one of the fundamental means of combating unem ployment used in Britain, Europe and the United States.
Unemployment, as Frof P. J. van der Merwe of the University of Pretoria says, is usually unevenly distributed from one area to the next and one category of work to another.

For that reason Western countries encourage both geographical and occupation mobility during periods of unemployment. The strategy is quite simply to move workers from areas, geographical and occupational, where there is a shortage of work to areas where there is a relative shortage of labour.

But in South Africa the pass laws and job reservation prevent implementation of that strategy.

Prof Van der Merwe recommends modification of the pass laws to make it possible for African work. ers to move from urban areas of unemployment to both decentralised growth points and to urban areas experiencing labour shortages.

At present there are two obstacles to his programme:
Of workers in an urban area of unemplovment move to a growth point on, say, a homeland border, they automatically lose their rights under the Bantu (Urban Areas) Act to
$\rightarrow$ in their particular area.

- are reluctant to move

for that reason.
- Workers may only move from one urban area to another if both fall under the same Bantu Administration Board. There are 22 boards, which fact clearly restricts geographical mobility.

Prof Van der Merwe writes: "The free transferability of (residential rights) would appear to merit first attention and, after that, improved labour market information and financial assistance."

Job reservation prevents occupation mobility by setting aside certain work for Whites unless special exemptions are granted.
In South Africa today there is the peculiar situation of vast unemployment co-existing with shortages of skilled workers in some spheres. The holding back bf people because of race is a recurring problem in attempting to find a proper adjustment between the two.
Supporters of "job reservation are quick to point out that it affects:
less than three per cent of the labour force and cannot therefore be a major impediment to occupation mobility.
But that misses the point: The legal reservation of work for members of a particular race underpins the de facto industrial colour bar by indirectly enouraging reservation of categories of work by administrative action and traditional practice.
Opponents of job reservation make another point as well. It acts as an obstacle to proper training and availability of skilled labour by inhibiting proper use of the country's full human resources. It further prevents competition and protects the yndolent and the ill-trained simply because of their skin colour.
As Prof Van der Merwe puts it, the economic arguments are "overwhelming" in favour of repeal of all statutory work reservation.


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## cause of hatred' <br> The Black Sash's John-

## Pretoria Bureau

 Many black people saw the pass laws as being sufficient cause for revolration, Mrs Sheena Dunaction, national president of can, Black Sash, told the collie Commission in the Gillie Commas at Pretoria old Synagogue attoday. Duncan, who was Mrs hey said:" Whatever the ney said causes of the immediate cause in Soweto, June riots in underlying much of the great anger cause is the ration and the and frustrated of white growing hatred of caused people by black." nesburg advice office had been asked by about
20000 people in the last 13 years for help with pass law difficulties. pass law difnerprinting of all black men and women older than 16 under the Bantu labour regulations was resented as it treated every person as a potentaal criminal and was discriminatory.
The fact that all blacks older than 16 had to have reference books and produce them on demand was "humiliating, and dewas "huminand it caused rradentment and inconvenience."
the pass laws. percentage
A significant per populaof the urban black posed at ton had been arrear lives some pass law offence, for a pass were thousands and there were more who feaid.

The pass laws had
The packs to lose all caused blacks the law and respect for the and order in Sorceth Africa.

The tsotsi element by often augmented able people who were no books to get reference Bantu from theirmmissioner alAffairs Comm lived in his though they lived were chisarea. Often they workers dren of domestic to live who had no permit alin black ron legally in though w


Bantu: Illegal presence in Cape Peninsula (367. Mr. N. J. J. OLIVIER asked the Minister of Police: $\dagger$
(1) How many Bantu (a) males and (b) females were (i) prosecuted and (ii) sentenced on account of illegal presense in the proclaimed area in the Cape Peninsula:
(2) what is the total amount in fines paid by such sentenced persons.

The MINISTER OF POLICE:
(1)
(i) (a)
(a)
(b)
(i) $\ldots \ldots \ldots \ldots$. 118623693
(ii) $\ldots \ldots \ldots \ldots 10515 \quad 3378$
(2) This Department does not keep record of fines paid.

PRETORIA - Many non-White people saw the pass laws as being sufficient cause for revoIution, Mrs. Sheena Duncan, national president of Black Sash, told the Cilice Commission here yesterday.
"Whatever the immedate causes of the June riots in Soweto much of the underlying cause is the great anger and frustration and the growing hatred of White people by Blacks caused by the pass laws," she said.
A significant percentage of the urban African population had been arrested at some time in their lives for a pass law offence, and there were thousands more who feared such arrests.
The pass laws had caused Africans to lose all respect for the law and forces of law and order.

The Black Sash's Johnnesburg advice office had been approached by about 20000 people in the last 13 years for help with pass law difficul-

## laws

 Nm cart se for revolt'ties.
The fingerprinting of all African men and women older than 16 in terms of the Bantu labour regulations was resented as it treated every person as a potential criminat and was discrimina. tory.

The fact that all Afrocans older than 16 had to have reference books and produce them on demand was "humiliating and degrading" and it caused "resentment and inconvenience."

The tsotsi element was frequently augmented by people who were not able to get reference books from their local Bantu affairs commissioner, although they lived in the area.
Frequently the cause was that they were the children of domestic workers who had no permit to live in African townships although working legally in the area.
"These people then become adept at evading police and cannot find legal employment:"
The bureaucratic inesficiency in Bantu affairs offices involving the wrong spelling of names and confusion between first and surnames caused resentment and was insulting.

Mrs. Duncan listed statistics.
In 1975, 218982 men and 50003 women were arrested for offences related to the pass laws. Of these, 55842 men and 5160 women had been arrested in Johannesburg, 16623 men and 2375 women on the West Rand and 13991 men and 3361 women on the East Rand.

## EVIDENCE

Black Sash had been successful in their attempts to sort out the difficulties of 22 percent of Africans with pass law difficulties referred to them.
It was estimated that 2500 new houses a year were needed in Soweto to provide for the natural increase in population, but in 1974 the total number of the new houses built in the township was 1009 and the 1975 figure 761.

Black Sash had docsmentary evidence or families who have been on the Soweto housing waiting list since 1969.
Black Sash's Johannesburg office had heard of 15 to 20 people living in one house.
In April 1975 Mrs. Helen Suzan (PRP MP for Houghton) had told Parliament the Soweto housing waiting list stood at 17225 families. Mr, Sam Moss MPC, who was until recently a member of the West Rand Bantu Administration Board, had said the figure was now in excess of 22000 families.
To this figure should be added the large number of families who do not qualify to be accepted onto the waiting list in terms of legitlation, but who are working legally in the area and must live as lodgers in someone else's house.
She also said WRAB officials often raided homes early in the morning to arrest illegal restdents and who were led through Soweto's streets handcuffed together. (Sара.)

Own Correspondent

JOHANNESBURG. - The more than: 5000000 Zulu people would stand alone if necessary in opposition to fragmentation. of South Africa, Chief Gatsha Buthelezi of Kwazulu said yesterday.

It was a task he had set himself as both a Zulu and a South African, he told an investment conference organized by the Financial Mail.

Noting that the Zulus (more than 5000.000 ) outnumbered whites (4 300000 ); Chief Buthelezi said: "If necessary, we alone will ensure that black South Africa will never be fragmented into a number of ridiculous ministates."

The offer of independence to the Bantustans, like the substitution of travel documents for reference books, was a "matter of cosmetics" which did not change the underlying realities, he said.

## Impoverished

"Mr Vorster is like an impoverished storekeeper. The goods in his windows don't sell and he keeps re-arranging them in one display after another, each as futile as the last."

Separate development was a "sophisticated method" of turning South African blacks into foreigners by making' them citizens of quasi-states occupying only 13 percent of South Africa.
"No black man or woman can ever morally accept that he or she is a foreigner in Johannesburg, Durban, Cape Town, or in any other portion of South Africa,", Chiêf Buthelezi said.
He described the recent agreement to replace reference books with travel documents as a ruse to legitimize the foreign status which was being foisted "on each and every black man and woman".
Among the details to be included on travel documents which will be issued by homeland governments - will be the "nationality" of the holder.

## "Little Caesar" <br> Chief Buthelezi went on to label the Minister of Justice, Mr J.

 T Kruger, as $a_{4}$ "Little Caesar".Acknowledging the political acumen of the Prime Minister, while expressing opposition to his policies, Chief Buthelezi said he could not understand why Mr Vorster had appointed Mr Kruger to the key portfolio of Justice.
"Mr Kruger is a 'Little Caesar" who, because he has been clothed by the government with draconian powers; thinks he can intimidate black people from struggling for their human rights."

But blacks would not abandon their quest for equality, as anyone who contemplated their willingness to protest against the status quo over the past ' 16 months should realize.

## Unwillingness

In spite of the baninings and detentions of last month, "most ${ }^{t}$ blacks are just 'as determined to: struggle for one majority-ruled ${ }_{j}$ South Africa. The government has pushed all of us to the very brink of disaster".

Whites, however, refused to see the dangers building up around them.
"There is' an unwillingness to grasp the black man's hand in friendship and common patriotism. That hand must either be filled with another hand of friendship or it will be grasping for the instruments of coercion."

On the danger of violence, Chief Buthelezi concluded, "I have attempted to be analytical without, making recommendations. These are the political issues we face in our rapidly changing South Africa.:
(Report by $P$ Laurence, 171 Maln Strieet, Johannesburg.)

## Separate houses <br> Town area has been de- <br> There is no need for a

ALTHOUGH employers intending to take on a Coloured worker from outside the Greater Cape Town area must first obtain a certificate from the local authority that 'proper housing': is available, this does not nècessarily mean a separate house, members of the Chamber

## says chamber

of Industries have been told.

The current issue of the chamber's. bulletin. plains: 'The Department of Community Development has indicated that a meparate dwelling is not necessarily required.
"Lodging or staying with relatives or friends under sotisfactory conditions wil sategarded as suitable.'

The bulletin says the chamber has been assured hat the new regulation, ifluy of squatters, would
be sapplied reasonably and vith circumspection and that it was designed to revent the blatant preging into the area of Coloured labour for which Coloured housing prono adequate been made.
The chamber has been told that the Greater Cape
fined, for the purpose of the new regulation, as suicareas under the Divisional tion of the Cape, StelCouncisc and Paarl or the enbosch and of Cape municipalitie, Bellile, Parow, Town, Bellvine, Milnerton, Goodwood, Kuils River, Goodwood, Kuaifontein, Brackenfell, Paarl, Somerset West and Strand.
A certificate is needed only for Coloured warkers brought into part of are from outside it,
ertificate for a worker living in one part of the area who takes a job in another part of it:
Thereas also no need for a certificate for a worfor who will commute ker who
from outside this total area.

The Department has in formed the chamber that the regulation applies only to persons who are only to phat to reside in the area, the newsiette states.

Itammand 6 Q al 552 3/3/77

Workers employed illegally
542.) Mr. N. J. J. OLJVIER asked the Minister of Justice:

How many employers in (a) Johannesburg, (b) other Reef areas, (c) Pretoria, (d) Durban, (e) Port Elizabeth, (f) East London. (g) Bloemfontein and (h) other areas were during 1976 convicted of employing workers illegally.

The MINISTER OF JUSTICE:
The required information is not readily available.


## Hansard 6 Q url 570 4/3/77

## Reference books/infux control

(3692 Mr. N. J. J. OLIVIER asked the Minister of Police: $\dagger$
(1) How many Bantu (a) males and (b) females were arrested for offences relating to reference books and influx control in each of the main urban areas in 1976;
(2) what was the total number of such arrests in the Republic in 1976.

## The MINISTER OF POLICE:



## 250000206 No finding

held over ${ }^{\text {pDm }}$ at riot
pass laws

## Inquest

THE ASSEMBLY. - A total of 250030 Africans - 216112 men and 33918 women - were arrested in South Africa for reference book and influx control offences last year, Mr Jimmy Kruger, the Minister of police, revealed in the Assembly yesterday.

The biggest number of arrests were in Johannesburg, 53169 men and 5919 women; followed by Pretoria, 40528 men and 5919 women; the East $R$ and, 40737 men and 4359 women; the West Rand, 14069 men and 3467 women; the Cape Peninsula, 12074 men and 4025 women; and 'Durban, 6147 men and 565 women. Sapa.

Staff Reporter

A JOHANNESBURG magistrate yesterday said he was unable to record a finding on the cause of death of a four-year-old boy killed by a bullet during the Soweto riots.

- Mr A. T. Meiring was told at an inquest that Samuel Mogapi had been shot in the head on August 26,

Lieutenant L. E. van Coller told the court that it was often'necessary for the police to use guns to restore the peace during the riots. But it had been impossible to ascertain if a member of the police force had been responsible for Samuel's death.

# Ifinlux control distress 

CAPE TOWN - The possession of a travel document, by a Tran. skeian national "did not necessarily gain its holder, any lawful foot. hold, on South, African soil,", a report by the Athlone Advice Office saidyesterday.
In a report released by
Mrs, Barbara D. Vers
feld, organiser, the Ath-
Ione advice office said
that the distress caused by influx control on the people had not decreased.
"People are wormed by the clear evidence that the clear evidence that contain temporary permits whereas they legitimately expected recog. nition of their permanent right" the report said.
(Sapa) (Sapa)
$\qquad$ -

## Influx control distress. hasn't decreased - report $7 / 3 / 77$

POSSESSION of a travel document by a Transkeian national "did not necessarily gain its holder any lawful foothold on South African soil", a report by the Athlone Advice Office said yesterday.

In a report for November, December ańd January 1977, released, by Mrs Barbara D Versfeld, the Athlone Advice Office said the distress caused by influx control on the people had not decreased.
"The Advice Office has interviewed several people worried by the clear evidence that these new documents. contain temporary permits whereas they legitimately expected recognition of their permanent rights", the report said, ${ }^{\text {g }}$, ,
The growing number of employees who were inquiring about their right to benefits was evidence of their increasin: awareness of the value of their work, the report said.


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# Move for ax steeper <br> pass fines attacked 

## Political Staff

THE SENATE. - New legislation which will double the maximum fine for pass law offences was slammed by both opposition parties in the Senate yesterday.

Fines for being illegally in an area have been set at R100 or three months, or both, or imprisonment without the option of a fine.

The maximum fine for illegally employing' somebody has been increased from R50 to R100.
Senator Eric Winchester, of the Progressive Reform Party, launched the attack, and asked if the Government had "gone "completely mad, off its rocker" by introducing the legislation at this delicate
stage and in the wake of the recent unrest.
There were two clauses which would be difficult to justify at any time, but now they were unforgivable and unthinkable, he said.
The pass laws were the most hated among Blacks but instead of diminishing their effect, as suggested recently by the Viljoen Commission of Inquiry, the new legislation would aggravate the situation.
"This Bill is going to harm South Africa and add fuel to
the fire which is already smouldering," he said.

It was repugnant and irresponsible of the Government.

Mr W A Cruywagen, the Deputy Minister of Bantu Affairs, defended the Bill, and said that people legally in an area had to be protected from being swamped by others from different areas and from losing their job opportunities.
Was the Government simply expected to allow squatting to grow and to provide housing for people who streamed into an area even though there were not enough jobs for them?
If existing penalties had had no effect, it had to be seen if tougher measures would have more success.
Replying to Senator Brian Bamford, Mr Cruywagen said that while it might be true that no area had fewer Blacks now than it did five years ago, there would have been far more had there been no influx control at all.

Senator Bill: Horak, United Party chief Whip, said that he could address the Senate for a long time on the iniquities of the pass laws.
He warned the Government not to "pour oil on the flames", and agreed with an amendment moved by Senator Winchester refusing to pass the Bill.
Senator Bamford said that the law was unenforceable because the people did not see any moral reason to comply with it.

## Pass fines may be doubled 915in侈 <br> CAPE TOWN <br> $\qquad$ - New

legislation which will double the maximum fine for pass law offences was slammed by both opposition parties in The Senate yesterday.

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If existing penalties had had no effect, it had to be seen if tougher measures would have more success.

Mr Cruywagen said while it might be true that no area had fewer blacks now than it did five years ago, what would the position be now if there had been no control over influx at all?

Sen Bill Horak; United Party Chief Whip, said the system of influx control was bad and in many ways inhuman. The increased penalties were indefensible and would not help the situation. - PC.


## Political Staff

THE SENATE - The pass laws were already the most hated laws in the country and it was unbelievable that heavier penalties should be contemplated. Senator Eric Winchester (PRP) said yesterday.

Other opposition senators had earlier warned the Government that heavier penalties for pass offences proposed in the Bantu Laws Amendment Bill could lead to many more trials.

- VILJOEN REPORT

Pass law offenders would not be able to afford the fines - the proposed increase is to R100 maximum - and this would fill the courts and prisons. with law breakers.

Senator Winchester said
2. an average 1685 people were arrested in the country for pass law offences daily.

The report of the Viljoen Commission had recommended that the pass laws be decriminalised or depenalised, Senator Winchester said.
"I don't understand how' in the present circumstances, the Government can ignore the experts," he said.
Senator Bill Horak (UP) said the influxcontrol laws were "inhuman" and "economically destructive.' The increased penalties were not defensible "on any grounds."
He said the new increases amounted to "pouring oil" on the flames."

## NO OBLIGATION

Senator Brian Bamford said the pass laws were not enforceable because people did not believe there was a moral obligation to obey them.
He saicl in the Western


SENATOR WINCHESTER
Cape inspectors of the Bantu Affairs Administra. tion Boards determined whether domestic servants were African or coloured by turning on their radios to hear whether they were tuned to Afrikaans or African stations.
"Intelligent housewives" were telling their domestic workers to leave their radios on Afrikaans sta. tions, he said. The in cresed penalties could be castigated as "the crime of punishment."

## PROTECTION

Senator Gideon v d Berg (Nat) said the new law was aimed at unscrupur lous people who encouraged blacks to enter an area illegally. The new law was there to protect indigenous blacks at their places of lawful residence and work.

Without influx-control laws there would be chaos, he said.

The Deputy Minister of Bantu Administration, Mr W A Cruywagen, s aid , where laws were broken, the Government had to act.

He criticised the impression he said was often $\leqslant 1$ given that influx-control laws left "torn families". all over the country the black labour force consis. ted of between 70 and 80 percent whole famties, he said

He, eniticised, the PRP viemp that people shoudd be ofree to $\alpha$ gfer-ther labour whet c (they wanted to. Shation $\qquad$

## Judge stands by <br> The head of the Commission of Inquiry into South Africa's penal system, Mr Justice Viljoen, says he will stand by his convictions regarding the de penalisation of the pass laws. <br> But he refused to comment on proposed legislation which is in apparent conflict with the commis sion's recommendations secause he had not studied the Bill yet. <br> The judge was approach ed bv Tha mhan after news <br>  <br> that the Bantu Laws Am endment Bill proposes to increase pass-law fines to a maximum of R100 and to render employers of black offenders hable to imprisonment. <br> The Viljoen Commis. sion "strenuously" urged that, if influx control was deemed unavoidable, serious consideration should at least be given to depenalising the control measures. The light sentences had <br> findings <br> little deterrent value and could not be made harsher because the offence was regarded as morally nonreprehensible and harsher punishment would cause an uproar in view of the political climate, the commission reported among other things. <br> Professor $\mathbf{P} \boldsymbol{J}$ van der Merwe, labour economist of Pretoria University, said he favoured stricter application of influx control during the current <br> state of urban unemploy ment. <br> "But the brunt of enforcement should be directed against employers who exploit illegal black Workers, while the workers should be treated with com passion and discretion," he said. <br> "Stiffer penalties for black workers would aggra vate racial tension unnecessarily at this stage and add to our already high prison population." <br> A solution in charcoal? <br> Naboomspruit may yet provide the solution to South Africa's balance-of payments problem. <br> Mr Ben Gerber, a re tired garage proprietor in the Northern Transvaal town, has now built three prototypes of his charcoalburning contrivance which nables cars to run on gas <br> instead of petrol. <br> The devices have been built into small, one-wheeled trailers ("for easy reversing") attached to the bais of four six and eight back of four, ylinder cars <br> Gas from the charcoal hirebowl in a sealed smam resse long flexible hose <br> to the engine, which re quires no modification burettor. <br> Mr Gerber says he has travelled about 6000 km in the four-cylinder car, which has an engine capacity of 1800 cc , and has found he gets about 200 km to the bag.

## Pass fines 'only way' <br> Political staff 8 ar <br> CTr Cruywagen said

THE SENATE - Raising the fines for contravention of the pass laws was the "only way" of dealing with the problem of influx control at present, the Deputy Minister of Bantu Administration, Mr Cruywagen, said yesterday.
Answering opposition to the increased penalties the fine proposed in the Bantu Laws. Amendment Bill is a maximum of R 100
other schemes for dealing with influx control in a positive manner, were being considered.
He disclosed that a committee of homeland leaders was working on the matter. He did not say who was on the committee.
Senator Bill Horal (UP) said the pass laws were inhuman, specifically in regard to the way many inspectors operated.

## Pass law consultants face tougher penalties <br> law consultant - Pass <br> Another amendment to <br> from R50 to R100 has

accept money in ts who for assistiney in return fine of R500 blacks risk a imprisonment six months the Banment in terms of the Bantu Laws Amendment Bill now before Parliament.
An amendment to Sec ion 49 of the Bantu Urban Areas Act proposes to raise the fine from R200 to R500 and is one of several measures in the Bill aimed at tightening up the pass laws. The amendment is not aimed at bona fide lawyers or the free advice given by the Black Sash to blacks who have fallen foul to the pass laws.
the Urban Areas Act will raise penalties for contractors who illegally lmport labourers into the cities from either rural areas in South Africa or neighbouring territories. The new penalties, like those proposed for employers of blacks already illegally in the cities, include a fine of R100 or three months impprisonment and, on a secong offence, the possibility of imprisonment wine.
A proposal in the same Bill to raise fines for pass law offenders themselves
drawn sharp criticism from black leaders.

Prof Hudson Ntsanwisi Chief Minister of Gazankulu, said yesterday. It is very unfortunate Parliament should come up with a measure like that when we are try. ing to regain the goodwill lost during the urban unrest.

## Fr

Mkatshwa, Smangaliso Peoples, of the Black described Convention, "yet another proposal as lion of Governmanifestasion of Government insensitivity" and a "slap in the face to men of goodwill."

## Tough <br> By PATRICK LAURENCE

PASS law consultants who accept money in return for assisting Africans risk a fine of R500 or six months imprisonment in terms of the Bantu Laws Amendment Bill now be fore Parliament.

An amendment to the Bantu (Urban Areas) Act proposes to raise the maximum fine from R200 to R500. It is one of several measures in the Bill aimed at tightening up the pass laws.
The amendment is not aimed at bona fide lawyers or the free advice given

## for pass

by the Black Sash to Afri cans who have fallen foul of the pass laws.

Another amendment to the Urban Areas Act will raise penalties for contractors who illegally import labourers into the cities from either rural areas in South Africa or from neighbouring territories.

The new penalties, like those proposed for employers of Africans al ready in the cities illegally include a maximum fine of R100 or three months' imprisonment and, on a second offence, the possibility of imprison-

## ment wit

A proposal in the same Bill to raise maximum fines from R20 to R100 for pass law offenders has drawn sharp criticism from African leaders.

Professor Hudson Ntsan wisi, Chief Minister of Gazankulu, said yesterday: "It is very' unfortunate Parliament should come up with a measure like that when we are trying to regain the goodwill lost during the urban unrest.
"Homeland leaders were not consulted. The Bill is a slap in the face for them.

It shows that their opinion counts for nothing.'
Father Smangaliso Mkha tshwa, of the Black Peo ples' Convention, yester day described the proposal as :"yet another manifesta tion of Government insen sitivity" and a "slap in the face to men of goodwill."
Mr Fred van Wyk, dir ector of the Institute of Race Relations, said: "The pass laws are undoubtedly among the major reasons for anger and bitterness among urban Africans. The decision to increase fines will aggravate an already
serious situation" serious situation."

For former South Africans. now Tran skeians. it's turning out to be a case of new passes for old.

Claims this week by Transkei prime minister Kaiser Matanzima that Tran sheians in SA will not be subject to pass arrests are contradicted by administra tive directives sent out by the Depart ment of Bantu Administration and Development (BAD) and circulated to employers. Matancima also chamed. at his party congress in Umtata, that "Transkei subjects will not be under the care of the notorious and anti Black BAD officials ... but surrounded by the sophisticated and gente officers" of the SA Department of Foreign Affairs. This claim is also inconsistent with (le BAD) directives.

The directives were sent out to clarify "misunderstanding about the legal status and documentation of Transkei citizens outside Transkei." It is quite clear that. far from receiving privileged trathent over SA Blacks (as was suggested in some quarters). Transkeians in the Republic are going to be subject to even
years of independence. Pending receipt of passports. they must obtain temporary (six months) residence permits, and be fingerprinted. The permits are granted "for the purpose of undertaking unskilled manaal or domestic labour." When they expire, the holders must leave the province in question "without expenses to the govermment." and if they tat lo do so, are "liable to be dealt with further accorcting to law."

The difectives atso make it clear that Transkeians in $S A$ will be subject to the pass laws. Although they will no longer carry SA "reterence books" mer se, their pasisports will have to be endorsed with whatever quatifications they possess under Section 10 of the Urban Ateas Aet and provision will be made for the passports to be signed every month by their employers, as hefore.

As far as Franskeans working in $\mathrm{S} A$ ander eontract are eoncerned, they may rencw ther comtracts and obtan "call in cards" as before, but may now only enter SA with Transkei passports. They also have to submit to being fingerprinted by


Clothing workers
foreigners in their own country
greater discriminatory disabilities.
One of the problems which Xhosaspeakers in SA have faced in recent weeks is that even those who supposedly have links with the Ciskei rather than the Transkei have been told by BAD officials to take out Transkeian documents. This was not simply bureaucratic bungling. The directives make it plain that if BAD decrees a Xhosa speaker (and even some Sotho-speakers) to be Transheians, then Transkeians they will be unless they can themselves prove they are Ciskeians.

Transkei citizens living in SA have to take out Transkei passports within two

BAD) on documents BA1471: (for men) and 147F (for women). An internal BAD) circular also contains the following instruction: "Platse note that it is absolutely essential that the word 'TRANSKEI' must be stamped in the top left hand corner of Forms 147E and 1471 in big red letters."

BAD has also issued instructions that Transkcians in possession of SA pass ports must have them confiscated.

- Come the Budget debatc, upposition MP's should ask govermment why it wastes money on commissions of enquiry when it simply consigns some of their


Matanzima . . . claims don't hold water
most important recommendations to the scrapheap. lirst it was Theron. Now it is the Viljoen conmission, which strongly ureed that the pass laws be depenalised. Fat chance. The Bantu Laws Amend men Bill currently going through Parha ment doubles (fiom R50 to R100) the fine for pass offences, heaving intact the provision for a thee month jail sentence. Not only does the bitl run eounter to what Juder Viljuen recommended. It makes nomsense of all those wondertit promises made by Punt Janson fand others) to "humanase" (he pass haw.

It would ako be interesting for hear what Police Minister James Kruger thinks about it. He it was who tok the ICI hast year that the was unhappy with the burden thrown on the police by the pass laws (1/1/November 121976 ) and that fallure to carry a pass should not be a criminal offence.

But bothing. it sems. can stop the remorseless machine of Bantu Admini stration.

Own Correspondent'
JOHANNESBURG. -Mr Justice Viljoen, chairman of the commission of inquiry into the penal system, yesterday reiterated his belief in the need to depenalize the Pass Laws.

The Bantu Laws Amendment Bill proposes to raise maximum penalties for Pass Law offenders from R20 or two months' imprisonment to R100 or three months.

It is currently under discussion in Parliament, hardly a month after the report of the Viljoen Commission was tabled.

The commission described the Pass Laws as a "continuing source of conflict" and recommended that "serious consideration" be given to depenalizing them.

Mr Justice Viljoen said yesterday: "I see no reason to differ now from the recommendations. Insofar as the Bill may deviate or conflict with the recommendations, I am opposed to it."

He declined to comment further till he had studied the Bill fully. It contains several proposals aimed at tightening the Pass Laws.
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How can a government which preaches Christian ethics continue to deny families the right to live together near their place of work, and demand permits for wives seeking to visit their husbands? In back rooms throughout our White suburbs, men are living illegally with their wives, arriving after dark and leaving for work before dawn. Their circumstances are humiliating and dehumanising, not only for them but also for their employers.
The Government can never legislate them away - not by creating scores of "independent" homelands or increasing the pass law penalities tenfold.
There can be only one sensible ccurse - to build more homes for Black families in the urban areas, create more job opportunities and train the country's Black workers for the tasks they are capable of fulfilling.

## Dangerous gap

7 THE WHITE/BLACK education gap remains scandalous and harmful to South Africa.
Figures given in Parliament this week by the Minister of Statistics, Dr Schalk van der Merwe, cannot fail to touch our consciences.

They show that in 1975 the amount per capita spent on African children was R41, for Coloureds R177, for Asians R230 and for Whites R621.
This means that more than 15 times as much was spent on the education of each White child than on each African child, and the gap has not been narrowing.
It is a situation which South Africa cannot allow to continue because, apart from moral considerations, it is hindering cur economic and social progress.
National wealth is directly: related to level of education, the most educated nations being the richest and the least educated be-
ing the poorest.
This is because wealth lies as much in natural resources as it does in skills possessed, skills enabling people to be productive and earn for themselves and their country.

Australia, for example, has only half our population but generates two to three times as much wealth as we do - because its population is largely educated and skilled.
Investment in Black education will pay South Africa handsome rewards. It will enable Blacks to earn more, contribute more in the form of taxes and receive back better benefits from the State, make them a more satisfied people. and lead to a more secure society.
It is all so blindingly obvious, and the Government should give urgent priority to the matter.

When the gap is closed, South Africa will be a wealthier, healthier country.
＊13．Mr．T．G．HUGHES asked the


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（1）Whether his Department has taken over the control and administration of the affairs of Transkeian citizens in the Republic of South Africa；
（2）whether influx control and pass regu ！le7 $\partial 47 \pm 0$ qunoue lations and laws apply to Transkegu－$\partial \supset!$ dd $\partial 47$ əseə
TThe MINISTER OF TRANSPORT（for the Minister of Foreign Affairs）： pelf pluom asealouI •［
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connection．
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（2）Yes．Under the present arrangements
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## Take black



MRS DUNCAN
¿varything which presents monstructre al. empties an varomed in wort doing " men if if. conflicted with "whendoge. al lars." sad Mrs Sheena Daman presionong of the Black Sasha, in Johannesbute last night

In calling on South Afriome lo "take the habit outsifertrheri to us." Mr: fumsan told those attendees the opening of the movement's national monforne that bates


3740 "people standing on the sidelines wringing their bands ${ }^{\text {and }}$ and proclaiming their irrelevance"

We need 10 ensure that blacks will consult us about our position and protection in the South Africa of the futile.
"I believe we are quite capable of forming a constitution which will incrpotato rocks and balances, ronstiturional dove ines io create a society in which all people have a maximum of incivirtuat
freedom and in which but man liberties are inviolate."

Mrs Duncan spent most of her speech drawing papallets between the white South African's fears of majority rathe and criticlams of hlack-ruled states and South Africa as it is run now.

She likened the Governmont's calling together of The National Party execfive and Cabinet to discuss last years urban black unrest instead of summoning Parliament, as being "more akin to the oneprarty states of which whites aye so critical whom they occur in other African countries.'

Whites valued the free enterprise system and feared majority rule would lead to a socialist economic system which would be "imolesurable and threatening to their interests."

## FAILED

But the capitalist syrtom as practised in South Africa "has failed to provide social security for the vast majority of people."
Mes Duncan said for blacks "the system whites enjoy at the moment is an economic tyranny.

Blacks scorned the "Christian" Government which separated them from their families.
"Blacks believe that the discrimination and oppresssion practised against them because of their race is heresy and doubly 3. heresy because it is practised in the name of Christianity."

MARTIAL CAW
White South Africans rejected mamore rule because it often led in military rule and martial law - but the pass haws 'are imposed and main. lamed by constant police action."

Mrs Duncan said there were $\because n 0$ arguments whites can present to blacks in this sphere which can persuade them that majority rule is not in their interest."

Matanzima
pass claim
denied

CAPE TOWN Transkeians were still subject to pass laws in south Africa and their affairs were not being handled by were notbe African Department of Foreign Affairs.
This was made clear in the House of Assembly yesterday by the Minister of Foreign Affairs, Dr Hilgard Muller, when he replied to questions by Mr Gray Hughes (UP, Griqualand East).

He was asked whether influx control, pass regulations and laws still applied to Transkeians. applied to Minister said; "Yes, The Minister said is givbut the Governmentis." ing attention to this denied Dr Muller also denied Chief Kaiser Matanzima's claim that his department had taken over the control and administration of the affairs of Transkeians in South Africa.
"As in the case of all other foreign countries, my department serves as a channel of communication in all matters which may arise in this connection.
Mr Hughes demanded clarification on which department controlled the ffairs of Transkeians ${ }^{\text {zftairs }}$ Of recause the impression they vere not under the conrol of the Department of rol of Administration.

Mr Hughes, whose contituency used to include Transkei before its independence, warned that if the incorrect impression if the been created by Chief had been created onent, unpleasant incidents and priction could result.
And the Progressive Reform Party's Mr Harty Schwarz, MP, said agree ment on the position of Transkeians in South Africa was essential Arrica situation must lead to conflict and tension."
Dr Muller also told Mr Schwarz no agreement had been reached with Transkei about passports for Transkeians to travel. to countries which did not accept
passports.
Mr Schwarz said in an interview the absence of international recognited for Transkems for the ordinary problems for soith African of Transkei origin.
"He has no right to a South African passport and a rranskei passport is not recognised. He just cannot travel.
Citizens of Transkei are not even ordinary foreigners in South Africa. They are subject to disabilities not applying to other foreigners," Mr Schwarz said. - PC.

Africanisis hafriaid telo ${ }^{\prime \prime}$ claim benefits

THE SENATE. - Africans in the urban areas were afraid to claim unemployment benefits to which they were entitled under the law for fear of being endorsed out, Senator Monty Crook (UP) said in the Senate yesterday.

Speaking during the second reading debate of the Unemployment Insurance Amendment Biil, he said that provision should be made for Africans to receive their benefits from the Department of Labour the way the other races receive theirs.
"Black people in South Africa are more adversely affected by unemployment. They should be allowed to receive their benefit payments from the Department of Labour rather than from the Bantu Affairs Administration Boards."

Senator Crook appealed to the Minister of Labour, Mr S P Botha, to remove this restriction.

Replying to the debate, the Minister of Labour, Mr S P Botha,
said that as far as he knew, no Africans had been endorsed out when
applying for unemployment applying for unemployment benefits.
"The problem that we are faced with, however, is that it is extremely difficult to get hold of Bantu to instruct them on how to claim unemployment benefits."

The Department of Labour had appealed to employers to instruct their labour force in the methods of claiming and had even gone so far as to have a special booklet printed, which had been issued to employers.

Mr Botha agreed that the figures for unemployed Black people were somewhat inaccurate but he hoped, with the assistance of the Department of Statistics, to rectify this situation soon.
"It appears from available figures that some 102000 Blacks are unemployed at the moment. The total for Whites, Coloureds and unemployed at the moment. Th
Indians totals 25000 ." - Sapa

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## Pass plantlopor Ki <br> Political Correspondent

THE ASSEMBLY - The Government is reconsider ing the application of influx control and the pass regulations as they affect Transkeian citizens.
This emerged yesterday in a reply by the Minister of Foreign Affairs, Dr Hivgard Muller, to a question from Mr Gray Hughes (UP Griqualand East).
The reply was read out by Mi Louwrens Muller in

## Hiking rules

THE ASSEMBLY - The national hiking way symtom was properly sostrolled, the Minister of Forestry, Mr Mister of Raubenheimer, said yesterday: Fires could be made only at specially prepared places and it was constantly impressed on hikers to smoke only where no danger of fire existed. - Spa.
the absence of Dr Muller overseas.
Dr Muller confirmed that under present arrangeTents, Transkeians in South Africa are subject to the influx control provisions of the Bantu (Urban Areas) Consolidaton Act.
He added immediately, however, that "the Governmint is giving attention to this."
In reply to another question, from Mr Harry Schwartz (PRP, Yeoville), the Minister said no agreewent had been made with Transkei on passports for Tr ranskei citizens wishing to travel to countries which did not accept Transkei passports.
Mr Schwartz al o a asked the Minister of Justice, Mr Kruger, whether an extradition treaty had been concluded with Transkei. Mr Kruger with plied that the Government was still negotiating with the Transkei Government on an extradition treaty.

## Chen

 Pass offenders'
## Times $17 / 3 / 77$ struggle to pay

From Mrs ANNA PEARCE (Wing House, 3, Robin Road, Milnerton):
I AM very concerned to read that the fines for pass law offenders may soon be as high as R100, or three months in jail.

Fifteen years ago, at the time of the Parl riot, I was in contact with a number of "stateless Africans". Africans who seem to have nowhere at all where they are able to live. From time to time they were arrested and sometimes mere aquaintances would offer to lend them money to pay their fines money that they had little chance of getting back. Why? I asked. And why did pass offenders not rather go to prison than leave their children hungry in order to pay a fine?

Today the answers to these questions are the same as then. Pass offenders will do almost anything to prevent either themselves or their friends from going to prison.

They are afraid of prison. They are afraid of the long nights when, separated from those they know, they may be alone in a cell with long-term prisoners. These may be criminals who have learnt how, to bully, and they can bully unmercifully. If a warder happens to ask next morning why the new prisoner is lying
motionless, he may be told the man is sick. He was sick when he came in. He may be dead. Who knows? Who cares?

It may be remembered that those who marched into Parl in the fateful early hours of November 22, $1962_{3}$ told the court of inquiry later that they were only wanting to get their brothers out of prison. Half the marchers went. to the police station while the other half went to the jail to seek their release. What followed led inevitably from tragic lack of understanding.

Are our stateless Africans and other pass offenders in the squatters' camps slowly being forced into a position when they may well ask a question that I have already been asked in all seriousness: "Why don't they shoot us? It would be better that way."

# Turning the tide 

# Rising Black unemployment is creating problems for Pretoria's political planners. Are they preparing a new deal' for urban Africans? 

Many people scoffed at the late Blair Coetzee when he promised to reverse the flow of Africans to the cities by $19 \%$. But if government does not succeed. it certainly will not be for want of trying.
Firstly, there is the tightening up in the implementation of the Environment (formerly Physical) Planning Act. with stepped up prosecutions of employers who have taken on more African workers in metropolitan areas than the are allowed ( $F M$ December 17 1976).

Secondly, there appears now to be a concerted attempt by the Department of Bantu Administration and Development (BAD) to tighten up the pass laws As the $F M$ reported last week, a new Bant Laws Amendement Bill will provide heavier penalties for pass offenders. Not only that: prosecutions under the pass laws also appear to have been stepped up.

Thirdly, the pass system is being
applied to Transkeians in the common area ( $F M$ last week), and some are finding they have suddenly become "temporary residents" in places where they were born or have lived all their lives.

Fourthly, there is the campaign against squatters in the Cape Peninsula. an attempt. it seems, to reduce the number of Africans in that area and send them to the Bantustans, irrespective. apparently, of how long they may have been living in the Peninsula. Coupled with the campaign against squatters is what seems an attempt to impose influx control on Coloureds by tightening up the conditions under which employers may sign them on.

In January. in a single week, 689 Afri cans were arrested in the western Cape for alleged pass offences. Now Black Sash president Sheena Duncan has pro. duce figures to show that there has been
a sharp increase in pass prosecutions at the Fordsburg Bantu Commissioner's Court in Johannesburg.

Addressing the Sash's national confer ene in Johannesburg this week. Duncan quoted figures from Hansard to show that the average daily number of cases heard at the court last year was 129. as against 95 in 1975. There was a $50 \%$ increase in prosecutions at the court ... from just over 20000 in 1975 w just over 30000 last year.

What is particularly interesting about these figures is the fact that of those prosecuted in 1975. 98\%, were convicted. whereas of those prosecuted in 1976. only 30 , were cons ede The fat that there were fewer convictions last year is obviously to be welcomed. But the quesdion which arises is: why were nearly 20000 people. found later to be innocent. arrested on the first place, with disruption to their own lives and to their employers?

reference books being exchanged for passports. But, as the FM pointed out last week. they will still be subject to pass and influx control laws, with their qualifications to be in "prescribed" areas now being endorsed in their passports instead of in their reference books.

As Pretoria pursues its grand design of balkanising the country, with other Bantustans also becoming independent, all Africans who live and work in what
will then be a nominally "all-white" Republic -- except of course for Coloureds and Indians - will also be foreigners. And. if the fate of the Trans keians is anything to go by, many of those others will also find that they have lost even the minimal security of Section 10 qualifications under the Urban Areas Act and been given instead permits of "temporary residence" to be in the land of their birth.

This boils down to even greater insecurity for them, more work for the courts. more work for the police. and more inconvenience for employers. It is likely to set at nought the attempts which some employers are making to stabilise their work-forces and invest in industrial training for Africans.

More red tape. more arrests, more prosecutions, and tougher penalties for those convicted: is this the start of government's "new deal" for urban Africans? An even greater determination than hitherto to reduce the numbers of Africans in the metropolitan areas to the minimum required to labour in the white man's homes. offices. shops, factories. and mines?

Is this the "answer" to rising black unemployment? - Simply export the unemployed to some or other Bantustan. and then stop the press from telling anyone about it?
It's a worrying thought.


* Staff Reporter AN , Atteridgeville school teacher appearing in the Pretoria sabotage trial was arrested and detained for about an hour for a pass offence while on his way to the court yesterday.
Mr Joubert Hlabyago 28, 16 Atteridgeville students and a taxi driver are charged with sabotage Because of the arrest, yesterday's hearing started about 30 minutes late.
Later Mr Hlabyago said that when he got off a train at Pretoria in the morning he saw police-
men asking four of his coaccused for their reference books. He intervened because the four students were still under age and did not carry reference books.

The police asked for his book and although it was in order, he was put in a police van
He was driven around the city while the police continued their pass raid. He was later taken to the central police station and an investigating officer from the court came to collect him.

Parliamentary Correspondent
CAPE TOWN - The sooner the Governments of Transkei and South Africa clarified the situation about pass laws the better, said Mrs. Helen She was commenting on the reply given by the Minister of Bantu Admnistration and Developmint, Mr. M.C. Botha, in the House of Assembly yesterday that "it had been agreed at the request of the Transkeian Government that duplicate reference books be issued as an interim measure.
Mrs. Suzman had asked him if reference books or renewal of reference books had been refused to any Africans and if so, she wanted to know what other documints had been issued.
Mr. Botha said that although no reference books or duplicate reference books had been issued to Transkeian cedi's zens endenice, the two Government is had recently agreed on the issue of temporary reference books.
The minister said "temporary immigration "permits" were also being issued Suzan said Mrs. Suzan suite apparent that the minis. ter has no idea of the dismay of Africans born in the Republic or who permanently
urban areas. "Young Africans applying for reference books for the first time are being given 'termporary immigration permiss.
"How a person born in this country can be colas sifted as ans immigrant beats me.
beats me whole situation is highly "unsatisfactory." -

## une Black police in pass book extortion racket $3 / / \beta / 3 / 7$ <br> Staff Reporter <br> A GROUP of Blacks posing as reservist policemen are demanding money from Black railway commuters who are not carrying their reference books. <br> Mrs EIsie Twal <br> Wrs Eisie Twala, who Works as a maid in Kibler Park, Johannesburg, said yesterday her husband who does not have an official reference book has paid R40 in the past few weeks to a group of men who have threatened to take him away in a police van. <br> Mrs Twala said her hus- <br> band was stopped by the men on Friday <br> She was with him and threatened to have them arrested. They abused her but then left <br> "Usually they ask for R10 but will take anything;" said Mrs Twala. "On previous occasions, when my husband did not have the money, they told him, 'you had better make a plan'." <br> Another Black commuter, who refused to give his name, said the group had been active for a long time. Mr J. C. van Rooyen, <br> Spokesman for the Railway Police, said the police, have no knowledge of the incident but will look out for the gang. <br> Mr Van Rooyen said the victims were often reluctant to get in touch with the police. "They do not need to identify themselves, but we must have in formation if we are to trap these gangs." <br> A police officer said: "This sort of thing is often the work of ex-policemen or ex-railway officials. It happens quite a lot." <br> $\qquad$

## 'Ignorance' on influx control

## Pretoria Bureau

The allegation that influx control contributed towards the riots was founded on ignorance, MrS S Potgieter told the Cillie Commission in Pretoria today.
Mr Potgieter, Deputy
Secretary of the ment of Labour DepartBantu Reference and the Bantu Reference Bureau, aimed at protecting was interests of blacks legally entitled to be in white
areas. areas.
Uncontrolled influx would cause wages to drop and result in unemployment and crime tendencies already evide
among the unemployed.
Lack of courtesy towards blacks by junior officials. was properly investigated if brought to the attention of his department:
Article 10 of the Bantu Areas Act was interpreted by blacks in two ways, he said. For those to whom it gave rights the provisions were cherished. To those with no right to be in a prescribed area it was seen as a.stumbling block. He conceded there were cases of people who prescribed they were born in whom the areas but of Whom the administration
boards had. no records Although:
were treated sympathetic were treated sympathetically, people were refused if the merits of the ... if the merits of the case did not permit it.
$\mathrm{Mr}^{\text {Ppotgieter }}$ said the authorites were under constant pressure to grant blanket permission to black women, enabling
them to join their bands in white their hus w:
bands in white areas.
This would be contrary, to policy because it would depopulate the homelands,
he said.

## Cillié evidence

## Pretoria Bureau

The chairman of the commission of inquiry into disturbances, Mr Justice Gillies, today urged those wishing to give evidence to contact the Secretary of the Commission, Mr E van Grain, before April 21, the date set for the end of the hearings.

## Influx laws aid blacks

PRETORIA - Allegations that influx control contributed towards last year's riots were founded on ignorance of the purpose of such control, MrS. S. Potgieter, Deputy Secretary of Bantu Administration and Development, told the Cillie Commission here yesterday.

Mr Potgieter said influx control aimed at protecting the interests of blacks legally entitled to be in white areas.

Uncontrolled influx would cause wages to drop and result in unemployment and crime - tendencies already evident among the unemployed.

Lack of courtesy towards blacks by junior officials was properly investigated if brought to the attention of his department.

He conceded there were cases of people who claimed they were born in prescribed areas but of
whom the administration boards had no records.

Although such cases were treated sym. pathetically, people were refused access to certain areas "if the merits of the case did not permit it."

Mr Potgieter said the authorities were under constant pressure to grant black women blanket permission to join their husbands in white areas.
This would be contrary to policy because it would depopulate homelands, he said.
The removal of the migratory labour system would place impossible demands on the provision of housing, schools and hospital facilities in the white areas.

At a press conference yesterday, Mr Justice Cillie said individuals or bodies who still wished to give evidence should sub; mit their memorandums before April 21 , SAPA.

# $C_{\text {c oe }}$ This $8 / k / 77$ Restaurant raid: Charges dropped 

## Staff Reporter

THE CHARGES against two African employees of the Benham Restaurant, Newlands, who were arrested by officials of the Bantu Affairs Administration Board on Tuesday were withdrawn on technical points, Mr J Loedolff, Assistant Commissioner of Bantu Affairs at Langa, said yesterday.
"But there is a distinct Section 12 (2) of the Urban Mr Ma, a Transkeian possibility that they will be re-arrested and charged again soon," Mr Loedolff said.
Mr Theo Mda, an assistant chef, and Miss Gladys Figlain, a scullery maid, were arrested by three armed officials of the BAAB for not having work permits.
"The technical points arose because Miss Figlain had been charged incorrectly under

Section 12
Areas Act.
"We found out that she was a Ciskeian national and should have been charged under Section 10 (4) of the same Act," Mr Loedolff said.

Mr Mda was given a 14 day period of grace by the public prosecutor at the Lang Commissioner's Courts, Mr J J Fourie, to obtain a work permit.
national, can get a work permit only if his employer writes to the BAAB stating that he was the only qualified applicant for the job.

Mr Loedolff said Section 12 (2) of the Urban Areas Act applied only to African nationals of foreign countries which included the Transkei while Section 10 (4) of the Act applied to Africans in the Republic.
About 60 people were prosecuted a day for offences relating to work permits and reference books at the Lang Commissioner's, Courts.

He did not believe there had been an increase in blitzes on permit offences in the Cape Peninsula.

Mrs Barbara Versfeld, secretary of the Athlone Advice Office, said yesterday that there had been a definite increase in the checks on permit offences.

## One of many

"In fact the incident which happened at the Benham Restaurant on Tuesday was just one of the many that happen often. I know of many similar cases which are reported to us frequently."

Chief George Matanzima, the Transkei Minister of Justice, said from Umtata that he could not comment on the plight of Transkeian nationals who were having problems in South Africa.
"The matter is still being discussed by our two governments and I would rather say nothing for the time being".

## AXE



SUnN. TRB $\begin{array}{r}10 / 4 / 77 \\ \hline\end{array}$


THE RIGHT of many Urban Africans to live in white areas is in the balance pending a vital appeal expected to be heard in Bloomfontein next month.
Millions of Africans could be affected who were up to now considered entitled to live on a semi-permanent basis in White urban areas under Section 10 of the Urban Areas Act (Number 25 of 1945 as amended).
Now, if the Appeal, Court upholds a jug. mont given by Mr Justie J. Banks in the Supreme Court, Cape Town, in 1976, the secton 10 rights will be almost completely reinterpreted.

> Authorities throughout the country would be legally entitled to endorse many urban Africans out of white areas on 72 hours notice.

While it is most unlikely such a drastic step would be taken in the present political climate, the security of all urban Africans would be swept from under their feet.
Plaintiff in the case is Mr Gideon Mtima, who lives in the Cape Town township of Guguletu.
Mr Mtima originally applied for the Supreme Court, for a declaration of his rights to remain in the Cape Peninsula:
He asked for an order declaring he was qualified and entitled to remain in terms of Sec. timon 10.
He also asked for orders declaring that his wife was- qualified + n

## Judge's ruling means many lose security

## By TONY SPENCER-SMITH

live with him and that the Peninsula Bantu Affairs Administration Board should endorse his and his wife's reference books accordingly.
He and his wife had been ordered to leave the area by the authorities.
Section 10 lays down that no African - other than legal migrant labourers and others who have the express permission of the authorities - may remain in white urban areas for more than 72 hours unless:

- Section 101(A) -he has, since birth, resided continuously in such an area.
- Section 101 (B )-he has worked continuously in such an area for not less than 10 years or has lawfully resided in the area for not less than fifteen years.
- Section 101 (C )-The African is the wife, unmarried daughter or son under the tax-paying age of a man who has qualified under the two previous sections. Such people, must "ordinarily reside" with the qualified man in the area.
Mr Noël Robs, diractor of the Athlone Advice Office which helps Africans with pass -TIMe said Mr Minima
lost the case on the grounds that he would only be qualified to live in the peninsular under Section 10 1(B) if he had worked there contenuously for 10 years for one employer before 1952.

In other words, his 10 years of continuous employment were no use and as he was not entitled to stay in the peninsula, neither was his wife under Section 10 (C).
Mrs Robs said: "Very few of today's urban Africans fulfilled their requirements before 1952.
"This is to us a com. pletely new interpretation of the act which will mean that most urban Africans in fact do not qualify to remain in their urban areas.
"We had no idea the act might apply in this way.
"If the court upholds the Supreme Court decision, the whole positon could change and numbers of Africans could be forced back to the homelands and into migrant labour."

The key words in the Mtima Mr Justice Banks' judgment are: "I am satisfied that the clear meaning of the word
used in Section 101 (B) is that the qualifications must exist at the time of the coming into force of the Act.
"It would be most unsatisfactory if the question of whether a person had acquired a right to remain in a prescribed area dependad upon the time when his right to remain in the area was challenged.
"For these reasons plantiff's, averment that he has worked continuously in the prescribed area for a period of 10 years, since on or about December 4 1963, and has continued to reside in such area, does not entitle him to remain in the area in terms of Section 101 (B) of the Act."

The number of people throughout the country who could be affected by the appeal is normons.

There could be more than 70700 ? in the West Rand Bantu Administration Board's area alone, working from offilial statistics.
There could be more than 160000 in the centrail Transvaal, over 50000 in the Eastern Transvaal, some 70000 in the Cape Peninsula, more than 150000 in the area of the Port Natal Bantu Administration Board and more than 60000 in the Southern Free State.

## Curfew regulations

913. Mrs. H. SUZMAN asked the Minister of Bantu Administration and Development:
(1) (a) In which cities in the Republic and (b) in how many towns and villages do curfew regulations apply;
(2) what are the hours during which the regulations apply in each city.

The MINISTER OF BANTU ADMINIS RATION AND DEVELOPMENT:
(1) (a) Pretoria.

Germiston.
Johannesburg.
Bloemfontein.
Durban.
Pietermaritzburg.
Port Elizabeth.
East London.
Kimberley.
(b) 377.
(2) $23 \mathrm{~h} 00-04 \mathrm{~h} 00$. 22h00-04h00. 23h $00-04 \mathrm{~h} 00$. 21h00-04h00. $23 \mathrm{~h} 00-04 \mathrm{~h} 30$. 23h00-04h00. $22 \mathrm{~h} 00-05 \mathrm{~h} 00$. 23h00-04h00. 21h00-04h00.

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latter interests c and more entrepren

## Pass books xntrisibtion

 need notbe sext signed every month BLACK MEN will no longer be required to have their pass books signed every month by their employers or labour bureau officials, with immediate effect.
This was announced yesterday by the Minister of Bantu Administration and Development, Mr M C' Botha, who said he had made this decision after receiving a report from his department.
The report was based on a thorough investigation which had been conducted over a long period. Mr Botha did not elaborate but it was clear that it would relieve administrative pressure on the department.

## Independent contractors

Mr Botha said it meant that "employers of male Bantu employees registered in their service need no longer sign the reference books monthly or that it will no longer be necessary for officials of labour bureaus to sign the reference books of independent contractors such as professional people and businessmen and of casual labour."

To prevent confusion, however, he pointed out that reference books of black men and women "must still be signed on engagement and termination of their services while the provisions regarding the endorsing of their reference books still apply to independent contractors and casual labourers."

## Progref view

The Progressive Reform Party's Dr van Cyl Slabbers said "it is a small but positive step to be welcomed, but it is still a long way from anything that can be regarded as equal treatment for blacks on the same basis as whites in this respect."

- Meanwhile Sapa reports that the three homeland leaders and Mr Botha, who had discussions on influx control measures in Pretoria, yesterday, will meet again at a later date.
A joint statement by Mr Botha, Chief Lucas Mangope, Chief Minister of BophuthaTswana, Mr Lennox Sebe, Chief Minister of the Ciskei and Chief Cedric Phatudi, Chief Minister of the Ciskei and Chief Cedric needed more time for a new
Minister of Lebowa said that the committee net a later date. to investigate the proposals and would meet at a later date. Sap

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establishment of British imperial hegemony after the Boer War.

##  move hailed <br> Soweto civic leaders con-

 Minister decision by the Minister of Bantu Admilnistration to scrap the regulation requiring male black workers to have signedr reference bookssigned every month as "a step in the right direc.

They also hope the deci. sion will herald abolition of the pass system which they describe as "a thorn in the flesh of the black
In terms of influx control regulations. every black, male worker had to signed by reference book signed by his employer every month. Failure to do so often landed workers in trouble.
Mr
John Makhaya, deputy chairman of the Urban Bantu Council, said he was very happy with the decision. He hoped it would eventually lead to
abolition of the pass system.
Black businessmen Government press the Government and local authorities to relax. restrictions which make it impossible for traders to get labour from the rural areas," he said.

GOOD IDEA
Mr Richard Maponya. another councillor said: idea is indeed a good move to we should now blacks mast point where cards instead of pary identity cards instead of passes."
While welcoming the Minister's decision the Christopher decision, Mr nessman and fage, busiGazankulu Minister of er terior said Minister of Interior, said just stopping workers from having to have their books signed would not be meaningful until the influx control laws were scrapped

## Labour Reporter

A warning that the Govexnment may use control of labour as a weapon to force "independence" on homelands was sounded today by the national president of the Black Sash, Mrs Sheena Duncan.

Speaking about the "unbelievable horror" of the South African labour systen in a lecture to University of Witwatersrand students, she said:
"Those homéländs which
refuse to ask 'voluntarily' for independence may find themselves in a position where no recruitment (of labour) in their areas is allowed."
They would then be left with enormous numbers of unemployed and hungry people while independent countries were rewarded for their cooperation by preference on the South African labour market

This aspect of the pofetial for political control through the pass laws must not be underestimated," said Mrs Duncan who pointed out that privileges had already been promised to Transkei citizens by. way of employ. mont, housing and hopitalisation.

## Fir. MAIL PASS LAWS $27 / 5 / 77$ A minor adjustment

The fact that they no longer have to sign the pass books of African men in their employ may have relieved employers of a monthly chore. But it's not going to set Soweto alight with exultation.

Commenting on the change, which was gazetted last week, Deputy Bantu Affairs Minister Willem Cruywagen said it would significantly reduce the number of pass arrests. However. it is by no

## 206

means clear that it will.
"It's always been the employer's responsibility to see to it that the pass book is signed. It's never been an offence for Africans to have their books unsigned," says Black Sash President Sheena Duncan.

The only city Africans who could be significantly affected by the move are professionals and others who are selfemployed. Until now, they have had on pain of arrest - to get their passes signed by Bantu Administration officials. They will no longer have to do so.


Says Duncan: "The severity of the pass laws is maintained intact. Indeed, I would guess that the main reason for the move is an attempt to save the authorities time and money. Up to now, pass books have had to be replaced frequently because the space for employer sign tures has run out. This will now be eliminated - but the daily heartbreaks which the system causes certainly wont be."

Cruywagen and Duncan . . . a minor adjustment to the pass laws

 " иәия Dass IaW talks agreenment.

AGREEMENT was reached yesterday between the Minister of Bantu Administration, Mr M C Botha, and three homeland leaders on proposals aimed at revising the system of influx control.
$P=\varepsilon \quad$ A joint statement issued in Pretoria by Mr Botha,


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## MC agreed pass laws must go' <br> 

Own Correspondent EAST LONDON. - Three homeland leaders have persuaded Mr MC Botha, the Minister of Bantu Administration and Developmint, to support the abolition of the pass laws, Chief Lennox Sebe, the Ciskei's Chief Minister, claimed yesterday.
A plan for the gradual abolition of the pass laws has been submitted to the Prime Minister by a committee of three homeland leaders and Mr Botha.
In an interview one of the committee's members, Chief "See, said:
"According to the new scheme we are trying to introduce, the pass laws will be eliminated. This is what we have been negotiating about and this is what has been sent to the Prime Minister:"

Pressed for details of the committee's scheme, the Chief Minister declined to comment until the Prime Minister had considered the plan.

But when asked if the three homeland leaders had persuaded Mr Botha to support the abolition of the pass laws, he said: "We have:"
" On Friday last week, it was announced in Pretoria
that the committee, which was appointed in January 1975 in accordance with a decision taken at a meeting between homeland leaders and the Prime Minister, had reached agreement on various proposals aimed at revising the system.
The committee consisted of the Chief Minister of Bephutha'Tswana, Chief Lucas Mangope, the Chief Minister., of Lebowa, Dr Cedric Phatudi, Chief Sebe, Mr Botha and the Depouty Minister of Bantu Affairs Mr Willem Cruywagen.

Asked if he was pleased with the outcome of the negotiations, Chief Sebe said he was "not quite" pleased, but added "at least there has been a breakthrough on some of the proposals to the Prime Minister."

Chief Sebe said the pass laws were a direct manifestation of racial discrimination and as the Government's policy was to do away with racial discrimination, they should be abolished.
"I regard petty discrimination as the signposts, but the real discrimination is the pass laws," Chief Sebe said.
made by Major General Kotze in The Star of August 18: "If a black did not have his pass book on him, steps had to be taken to take him to his. place of employment to prove he was allowed to be in the area."
My reaction to this is balderdash. We have recently had the nasty (yes, nasty) experience of haying to , fraverive the pole in whiscomanection.
My maid was sent by me (as I was quite ill in bed\% recovering from a
chemist, about half a km from our house. She did not have her pass book on her as we were having her registered on that particu-
lar day (August 4). Naturlar day (August 4). Naturally, our ever alert white police force picked her up, and when she protested that I had her pass and could they take her to our house around the corner, she was slapped about the face (she did not have a black eye when she left the house, but a black eye edo was evident after shemwas released by the police) and put into a vehicle.
This all occurred at about 5 pm . At 7.30 pm
the police phoned to say she was in jail. When I asked the police if they could not bring her home as I was ill in bed and my husband was at work, I was told she would have to spend the night in jail as there was no transport available.
Nevertheless, my husband eventually arrived home, had to wake a 2dyear-old child and bundie him up as it was very cold, and they had to go te the police station.
The reason for this was that the constable on duty informed me that either I (who could not get out of bed or someone had to accompany my husband,
as he was not allowed to carry a "Bantu female" in his car alone.
On arriving at the foo lice station my husband was told that either we had to pay a R10 fine or he (the constable) could issue a summons for the maid to appear in court the next day. The summons was issued, as we refused to pay the fine.

We wrote a letter to the magistrate and the (my maid) went to court. She was told con handing in the letter, registration papers and her pass book to the magistrate) to " go, as she should never have been there in theyofiest

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All very well, bit dat about the trouble, wifice and inconvenience all round by the police? Had they listened to finer in the first place, ap the troubledrould now dine

Kotzes t statement gamines
to Johanimetourg
to Johannesburg an hot
to the West Rand it sot,
the police should acquaint their various branches of the instructions which are supposed to apply.
(Mrs) M Midway
Krugersdorp.

## "WE'VE been run-

 ning on the spot for so long; it's time we got moving" - a Nationalist MP.This was the week the Goveinment finally left the startingblocks. It began moving in the direction of a major new deal for the urban blacks.
Scarcely noticed in the debate on the whites, coloureds and tion, it has begun work on a structure of peron a structure of perficance for South Afri-
${ }^{c a}$ The new dispensation includes:

- The revision, streamlining or abolition of legislation affecting the black man in the white areas.
- The streamlining of influx control and the almost certain abolition of the pass book. - A determination to create black city councils with super municipal powers.
for ways highelel search for ways and means of novolving the homeland ectly in the urban


## Govt moves tow deal for black:

## townships and phasing

 out white control.- The creation of forums for black-white consultation.
The removal of the word Bantu from the bureaucratic and legal vocabulary.
At the Transvaal National Party Congress in Pretoria this
week the Minister of week the Minister of
Bantu Administration Bantu Administration
and and Development, Mr
M. C. Botha, delicately raised the veil on some of the Government's key intentions.
The announcement was obviously timed to take the sting out of the exclusion of blacks from the new constitutional proposals.
But so diffidently was it done, so hedged about with reassurances dear to the Nationalist heart, that the major disclosure of the congress passed almost unremarked in the ruckus over the sports policy and Mr Cas Greyling's one-man
The Government,

said Mr Botha, had de cided to loolr into "th possible desirable revi sion and adjustment 0 all existing practice measures and policy ap plication in respect ap the black man in th white area. This woul take place within th framework and flexib lity of National Part policy and principles. Later, in an inter view, he was more ex plicit. A Cabinet committee, he said, would examine all legislation affecting the life of the non-homeland black.
This would include the Group Areas Act the Separate Amenities Act, the web of legisle tion known as the pass laws, the Urban Areas Consolidation Act, theim



## Suicide ends

## quest for fa

## fortune and

DAY affer day, week after week, beautiful as a model. But she was an "in-between'" si chance.

Seven days ago she visited her hairdresser and had her hair done. Then she returned to her lonely Hillbrow flat, took an overdose and lay down on her bed to die.
"She wanted to die a beauty queen," a close beauty queen, a chend of hers told me
friend this week.
The police discovered
the once-beautiful girl's

## Goodbye gifts

 for friends
## debts.

## By RAY JOS

## body lying bloate

 bed.She died as sni ed - neatly an organised. Scr honest, she aske will for goods b hire-purchase to $k$ ed and any prope sold to pay ou

THE FINAL DREAM IS


## CAE TIMES $30 / 9 / 77$



A FORMER Bantu Affairs Administration Roard inspector, Basil Joseph Bruce, was found guilty in the Wynherg Magistrate's Court yesteraby of 105 counts of inducing and assisting blacks to stay in a prescribed area withont parmission.

He pleaded not guilty to 105 main charges of fraud and not guily to the 105 alternative charges.

The magistrate, Mr G A Dell, accepted his plea of not guity to the charge of fraud but foum him getily on 10.5 alternative comets.

He was fined R 50 on each of the counts. or six weeks in prison, suspended for five years on condition that he repay the loss suffered by BAAB, the amount of R3 150, at R100 a month.
In passing sentence Mr Dell considered the fact that Bruce was married with two children, was a first-time offender and had no job.

No evidence was led.
The prosecutor was Miss J Mi le Roux. Mr F A Stander appeared for Bruce.








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"The new systems will come into operation as soon as it has been approved by the Cabinet," he said. He could not say when this would be.

Dr. Rhoodie was commenting on remarks by the South African information councellor in Washington, Mr. Karel Noffke, who said in a letter to the Christian Science Monitor that "fruitful" discussions had been held between the homeland leaders and the Government aimed at relaxing influx control.

He confirmed that Mr. Noffke's comments were completely correct and referred to a statement after a meeting between Minister of Bantu Administration Mr. M. C. Botha and certain homeland leaders on June 30 saying discussions of the existing system of influx control had been held with a view to modernising the system.

Dr. Rhoodie said Mr. Botha had already indicated that reference books for Blacks might be replaced and suggested that the Government's intentions could be linked to the Cabinet committee investigation into the urban Blacks.
No other details of the
format the dentity cards format the identity cards would take were given by Dr. Rhoodie, nor whether they would have to be endorsed if the holder wished to work and live in different magisterial districts.

Last night, however, Mr. Botha said Dr. Rhoodie was speculating on his statement issued after he met the homeland leaders.
${ }^{\text {©I I cannot }}$ divulge anything more because it has still to be endorsed by all the homeland leaders," Mr. Botha said.

## Together

Meanwhile our Port Elizabeth correspondent reports that Deputy Minister of Bantu Affairs Mr. W. A. Cruywagen has called for a transformation of the Labour Bureau into a service centre where the employer. with his demands, and the workseeker, with his expectations, could get together.

Opening the congress of the Institute of Administrators of NonEuropean Affairs in Port Elizabeth last night he said there was a need to streamline the administrative procedures and to bring employers and work-seekers together in a more positive way.
"We are fast approaching a stage where we should steer away from aspects of control which have been our major preoccupation in the past."

He said Black workscekers found the procedure of going through labour offices confusing.

He said the Labour Bureau should be trans formed into a service centre where employers could make known their exact demands. spell out the conditions of service and renumeration, and where the employee could list his capabilities, previous training and job preferences.

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## WHAT effect the introduction of identity cards for Africans will have on influx control was still unknown, said Mr. Gerald Baker, the manager of the central district, Port Natal niatration Board, yesterday.


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Commenting on the Government announcement earlier this week that the cards were to be introduced and that influx control was to be "modernised," he said:


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"I am sure it will make a dif. ference to the daily lives of Africans but the Cabinet has not made its thinking clear to u's yet."

At this point all the legislation affecting Africans such as' the Urban Areas Act, influx controf and labour regulations, were still in force.

Mr. Baker felt that Africans, whether in possession of identity cards or not, would probably still have to obtain permits as workseekers from their tribal labour bureaux if they did not quality under Section 10 of the Urban Areas Act to be in the city.
Other officials felt, however, that the announcement seemed to indicate an acceptance by the Government of the permanent status of urban Africans.
The identity cards might only be issued to people who qualified for permanent residence under the Act.



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John Patten, Political Correspondent
A new deal :substantially revising South Africa's controversial influx control laws has been agreed to by most homeland leaders in talks with the Prime Minister, Mr Vorster, today.
Amending legislation Will come before Par-
iament next session providing for the changes, but enabling legislation will also have to be passed by homeland .: government
wishing to make use o
the relaxations envisaged.
The effect of this deal is to focus the spotight on the Kwazulum leader Chief Gatsha Buthelezi who, refused to attend today's summit talks with Mr Vorster.
He and his Cabinet will now have, to decide whether to, implement changes he refused to be a party wo at the negoti tion stage
WHAT IT MEANS
Key aspects of the new deal include:

- Reference books will be replaced hy travel documents.
- Requisition
one will be speeded up - Monthly, contribubur feos ace labour
ureaux fees
- Service, contracts may be entered into more .
-Holders of travel documents will be able to within the boundaries of a particular. Bantu Administration board area.
- Holders of travel documents who become unemployed in the area of one administration board will find, it easier to get work in another adminisration board area
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## OPMMISTI

Homeland leaders were. cautiously optimistic that was accepted in toto as it had been proposed by a joint committee - would alleviate, many, of the hardships e existing, at presen, system would be on trial.
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They said Mr Vorster and his Bantu Administracated the door was open cated the door was negotiation if difficulties should arise or further changes. were needed.
The Lebowa leader, Dr Cedric Phatudi, who was a member of the foint com mittee; said after the meeting, that workers would be able to bring their wives and families to Iive with them in the urban areas, if there wasa certainty that he had house 1 n whis

IRRITATIONS
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ORTMISM
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They said Mr Vorster and his Bantu Administration $\rightarrow$ Ministers had indicated the door was open for further negotiation if difficulties should arise or further changes were needed
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## Pass <br> books to scrapped next

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## FREITATIONS

A black worker could buy the house or his employers could provide a house for him to be able to bring his family.

- Asked whether the police would still ask blacks in urban areas for docu ments; Dr Phatudi said the whole idea of the new scheme was the removal of irritations - "if that is an irritation, then 1 accept it will not take place," he said.

The changes were a move in the right direc tion, but the basic limita tion remained in the field of the availability of jobs. "People can only come in or migrate when there are jobs available," he said.




PRETORIA. - Reference books carried by Africans are to be abolished and replaced by identity or travel documents issued by the homelands, it was announced here yesterday.
Abolition of the "pass books was among recommendations for revising the influx control system accepted by the Prime Minister, Mr Vorster, at a meeting with homeland leaders here.

Black workers with housing in residential areas are to be allowed to have their families with them, the Lebowa Chief 1 Minister, Dr Cedric Phatudi, told reporters after the meeting.

Dr Phatudi was one of the three-man committee of homeland leaders invited in 1.975 to investigate a revised influx contról system. He said yesterday his committee's recommendations had been accepted in full by Mr Vorster and the Minister of Bantu Administration Mr M-C Botha.

He described the new measures as "a step in the right direction' and said further amendments might be necessary later.

The new documents will be issued, by homeland governments after legișation has been passed both by Parliament and by the homeland legislative assemblies. It will apply only to homelandswore governments pass the legislation.

A joint statement said the
Continued on page 2




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# Change in pass laws 

 brings mixed reaction the homeland Governments drew a mixed reaction from politicians and academics today. .opposition politicians were generally suspicious of the new move which has the backing of of the homeland lean of while the reacton onacademics rangearded apthusiasin to guarded ap

A11. were agreed that the amouncement unanmany questions una swered, particulariye of
urban Africans, and said hat final judgment of the significance of the move wauld have to be reserved until it was implemerited. Mr Colin Eglin, leader of the Progressive Federal Party, said it was difficult to know at this stage whether the plan rep resented: a substantial change in the functoning of the pass law system or whether it was merely a
change in the procedure relating to the issuing black documents to carry.

## One change

'Only when the pro posed amendments to laws and regulations are pub lished. will the public know whether this is a real step forward or merely a sideway Mr Eglin said.
At first glance it appeared that the pass laws would remain substantially the same, with this difference: that the onus of. issuing the pass derred ment the Bantu Adminisfrom the bartment to the ration homeland governvarious
ments. Lionel Murray, MP for Green Point and a New Republic Party spokesman on black affairs $s$ aid he, saw the move as a further step in the Government's separate development policy.

## Less right

If urban Africans reused to assume the citienship of the origin they would of the even less right to be have even Africa than they had at present.
The price to be paid by africans for this concession will be the surrender of their South African citizenship, Mr. Murray said.

## to be maintained

IN the present economic situation, with thousands of號 blacks out of work and a Arricans cannot be allowed to unrestricted numbers western Cape with their families, come and live in the Department of Bantu Administraa spokesman for thent said today.
ion and Development said today. He said that controls would have to be there in that in some ways, could bring his family here there must be suitable approved accommodation for Crossroads type.
But he thought it would gradually become from then African workers and their families to come foved and homelands when work and housing. and as the situation there was more work ang, he said, 'and as the sith be relaxed. improves influx control will gradues
and arrived in
'But if unrestricted numbers of Afres where would they the Peninsua now?
be accommodated. . quite a big Bantu population. At
We already have quite a couples who are legally this very moment 2000 married housing
here are on the waiting ist local Bantu are increasingly
our coloured peopl. If we allow others to come in becoming unemployed. and bring their families we shall uncontrolled numbers and bring the
be in a mess we shall never get out of.
TThis is a very big problem, especiat like Johannesarea like the cape Pead in all directions.'
burg, which can spread in all

## Positive action

"I see this as a positive action by the Government which will open up a new era of inter-state co-operation in the field of, he can documentation

## said.

As restrictions on the movements of Africans withil: South Africa is major internatione must be poin as significant seen as a sould have far-reaching conse quences. he said.
The Progressive Federal Party's spokesman on black affairs, Mrs Helen Suzman. said today: 'One cannot help having an un derlying suspicion tha the whole thing is tinke, to the Governments urgent desire to increase the number of nomeland citizens.'

Blacks' plight
While welcoming 'anything that is going to ease the hardships of the influx control system; Mrs Suzman said she would -a to see how the plan worked out in practice o able to gauge whether the plight of urban black vould in fact be great mproved by the change. - The Argus Iretoria Correspondent reporstrative extensive administra be machinery will have to set up during tolands to year for the homel system. implement the new sys the But a spokesman Bantu AdDepartment of said. today ministration samelands that if the of the pro. agreed of the new docucessing of th be done with ments couratus used by the the appara to process deparme books.
reference books. Battersbay
 Towneulen street. Mretande,



By PATRICK LAURENCE TRAVEL documents for homeland blacks will replace reference books but the influx control laws will remain largely the same in terms of an agreemont reached. yesterday between homeland leaders and the Prime Minister. Mr Vorster.
The agreement is based on unamimouts endorsemint of a document entitled: "Sucre t-A new era in Bantu Administration in the Republic of South Africa".
The document carries the signatures of the Minister of Bantu Administration, Mr M C Botha, and the Chief Ministers of the Cisked, BophuthaTswana and Lebowa.
Travel documents will be issued by homeland governments or "black states" to all blacks over the age of 16 wishing to enter white-designated South Africe.
The travel documents may, however, be issued by a South African-controlled reference bureau.
The "secret" document states: "Such travel dockmints . . . will contain personal particulars and particulars of nationality, a photo and a serial number based on a register in the black state and also fingerprints."
Holders of travel documints may" enter "white" areas as workers-provided they have been requisttoned as labourers or are


The "secret" document carrying the signatures of the Minister of Bantu Administration and the Chief Minister of the Ciskei, BophuthaTswana and Lebowa.
being "called in" by a provious employer.
But before being able to start work, the travel documint holder must register as a worker with the Bantu Administration Board in control of townships in the particular "white" area.
The agreement reached yesterday then adds a qualification - clause 1,7 .
It is that requisitions or call-ins will have no validity unless they are sanetoned by the Bantu Administration Board concerned - and that blacks in possession of travel documents without that sanction will be in the "white" area illegally. The clause stresses that the requirement will be "rigorously enforced."
Blacks already in "white" areas may apply for travel documents instead of referance books and will thereby become eligible for the
"preferences " applicable" to travel document' holders.
According to' clause 2,2 of the "secret" document, the preferences include:

Preference for work.
Preference for housing above all foreign blacks (citizens of independent homelands are not regarded as foreigners).
Non-production of reference books for the purposes of employment or identification (it is not stated whether travel documents will have to be produced instead).
The talks were attended by all homeland governments, except KwaZulu whose Chief Minister, Chief Gatsha Buthelezi, refused to be a party to "cosmeticising" the pass laws as long as they applied to blacks only.


## blueprint

## Mercury Correspondent

JOHANNESBURG - Travel documents will replace reference books but the influx control laws will remain largely unaltered in terms of an agreement reached yesterday between homeland leaders and the Prime Minister.

The agreement is based on unanimous endorsement of a document entitled Secret - A New Era in Bantu Administration in the Repubile of South Africa.

The document carries the signatures of the Minister of Bantu Administration, Mr. M. C. Botha, and the Chief Minis witof the Ctiket, Bophuthatswana and Lebowa.

Travel documents will be issued by homeland governments or "Black States" to all Blacks over the age of 16 wishing to enter White-designated South Africa.

The travel documents may be issued by a South African-controlled reference bureau, which co-ordinates all particulars relating to present reference or pass books.

The "secret" document states: "Such travel documents . . . will contain personal particulars and particulars of nationality, a photo and a serial number based on a register in the Black State, and also fingerprints."

Holders of travel documents may enter "White" areas as workers provided they have been requisitioned as labourers or been "called in" by a previous employer.

But before being able to start work the travel document's holder must register as a worker with the Bantu Administration Board in control of townships in the particular "White area."
The agreement reached yesterday adds a rider.

It is that requisitions or "call-ins" will

have no validity unless they are sanctioned by the Bantu Administration Board concerned - and that Blacks in possession of travel documents without that sanction will be in the "White area" illegally.

Stressing that the requirement will be "rigorously enforced," the rider adds that Blicks in "White arees" illegally will be "dealt with accordingly."
 ly for travel documents instéad of reference books and will thereby become eligible for the "preferences applicable" to travel document holders.

According to the "secret" document, the preferences include:

- Preference for work;
- Preference for housing above all foreign Blacks (citizens of independent homelands are not regarded as foreigners); and
- Non-production of reference books for the purposes of employment or identification (it is not stated whether travel documents will have to be produced instead).

Clause 1,6 of the document states that certain categories of Black men may be granted permission to bring their families with them into urban areas provided that "suitable accommodation is available."

The categories include Civil Servants, school inspectors and assistant inspectors, school principals and vice-principals and men who qualify to be in urban areas and who own houses there or live in houses provided by their employers.

- TURN TO PAGE 2

| Language taught |
| :--- |
| Lecturer in charge |
| No. of students |
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# Go-ahead <br> D.D. $\quad 4 \mid 1177$ 

## to scra p

 books
## JOHANNESBURG - Pass books are to be scrapped. They are to be replaced by travel documents by which influx control will still be enforced. <br> This was announced <br> schosiant inspectors <br> Lebowa. <br> Holders of travel

after a two-hour meeting between the Prime Minister, Mr Vorster, and three homeland leaders where they ratified a decision taken on June 30 to scrap the pass books.

Influx control has, however, been eased in some cases. Certain categories of black categories of black
employees may be empioyees may be granted permission to bring their familes with them into the urban areas
provided suitable accomprovided suitable acc
modation is available.

These include civil servants, school inspectors,
school principals and viceprincipals and men who qualify to be in urban areas and who own houses there or live in houses provided by houses pmployers.
The agreement is based on unanimous endorsement bf a document entitled: "Secret - a new era in Bantu Administration in the Republic of South Africa."

The document carries the signatures of the Minister of Bantu Administration, Mr M. C. ministration, Mr M. C.
Botha, and the Chief Botha, and the Chief
Ministers of the Ciskei, Ministers of the Ciskei,
Bophuthatswana and

Travel documents will be issued by homeland governments or "black states" to all blacks over the age of 16 entering white areas.
The travel documents may be issued by a South African-controlled reference bureau, which co-ordinates all particulars relating the present pass books.
The document says travel documents will contravel documents will contain personal' particulars and particulars of nationality, a photo and a serial number based on a register in the black state and also fingerprints.

## Phatudi: new system will bring relief

PRETORIA - The revised influx-control system accepted yesterday was a great effort to bring breat exfort to bring irrithions they rod rri, uons they had suferea in the past. the Lebowa Chief Minister, Dr
Cedric Phatudi, said.
"It is a step, in the right direction, he sald. "There is still more to come - it will be tried and it will be possible to amend or correct the situation.
'It has now been recommended that the reference books must be scrapped and replaced by scrappediand replaced by travel document card or a
"Reference books will be abolished. That is one of the irritations... I think the whole idea was to remove irritations."
Dr Phatudi said influx control would not be abolished entirely, as a vast influx of workers
could not be allowed where there tage of jobs or housing.
It was extremely important that. attention had also veen given to the housing problem.
"When a man comes into the urban areas there must be certainty that there is a house for him. He doesn't need to live away from his family. His wife and children can join him."

Dr Phatudi said he was not sure about the right of a policeman in future to walk up to a black man and demand identification.
"If that is done, it will be one of the irritations and it will have to be removed."
He said the new system would also facilitate freedom of employment.
In Cape Town, Mr N. J. Olivier, the Progressive

Federal spokesman on party's affairs, said urban black reaction said his initial reaction to the announcement was one of scepticism.
"If the announcement from Pretoria really means the Government's influx control system which is a cornerstone of the separate development policy, is to be abolished then it must be weicomed without reservation.
"But I simply cannot see the Government allowing urban Africans the freedom of movement the announcement suggests."
Mr Baldwin Madau, leader of the opposition Venda People's Party, said: "There's no cause to be happy. Instead this is the worst thing the the worst thing the domeland leaders have done against urban blacks. Chiefs are power hungry and with this new arrangement they will soon be throwing their weight about. If people fight with their chiefs they may not be allowed to get the documents.
If the Government was sincerely trying to scrap the reference book, it the reference book, it could have done it without
even consulting homeland even consulting homeland
leaders. I really mourn for leaders. I really mourn for
the urban blacks," he said. - DDC.
documents may enter white areas as workers provided they have been requisitioned as labourers or are being "called in" by a previous employer.
But before being able to start work, the travel document holder must register as a worker with the Bantu Administration Board in the particular white area.

The agreement adds a rider. Requisitions or callins will have no validity uniess they are sanctioned by the Bantu Administration Board concerned and blacks in possession of travel documents without that sanction will be in the white area illegally.

Emphasising that the requirement will be rigorously enforced, the rider adds that blacks in white areas illegally will be dealt with accordingly.
Blacks already in white areas may apply for travel documents instead of documents instead of
reference books and 'will reference books and will thereby become eligible for the preferences
applicable to travel docu. ment holders

According to the document the preferences include:

Preference for work:
Preference for housing above all foreign blacks (citizens of independent homelands are not regard ed as foreigners).
Non-production of reference books for the purposes of employment or identification. (It is not stated whether travel documents will have to be produced instead).
These preferences, however, seem to exclude South Africa's four million Zulus because Chief Gatsha Buthelezi did not attend yesterday's meeting as he felt it "was a waste of time.
The new documents will be issued by homeland governments after legislation has been passed by tion has been passed by both Parliament and the
homeland legislative homeland legislative assemblies. It will only
apply to homeland government's who pass the legislation.

## Blacks leaders

## Staff Reporter

BLACK urban leaders yesterday condemned homeland leaders for agreeing to the new pass regulations without consulting urban blacks.

According to the agreement reached on Thursday between the Prime Minister, Mr Vorster, and six homeland leaders, reference books will be replaced by travel documents issued by the different homelands to their citizens.

Urban black spokesmen said yesterday the homeland leaders had no right to speak on their behalf.

Mr Baldwin Mudau, a veteran Soweto leader,

## slam homeland over pass deal

said: "The homeland leaders have committed a political blunder that will seal them off from future connections with urban people.

Mr Solomon Moema, deputy president of the Johannesburg African Chamber of Commerce, said the homeland leaders were helping the Government to drag each and every black by "force" to the homelands.

Mr Steve Nkatlo, former chairman of Dobsonville UBC, said: "The nomeland leaders have sold out the urban people without consulting them."
Sapa reports that several homeland leaders have
reacted favourably to the new system of influx control.

The Chief Minister of the Ciskei, Chief Lennox Sebe, said the system was a great breakthrough, which meant black workers could now move from one area to another and could negotiate on their own for work without the intervention of the labour bureaux.

The Chief Minister of Gazankulu, Professor Hudson Ntsanwisi, described the measures as better than nothing.

The Chief Minister of Lebowa, Dr Cedric Phatudi. said the measures were a step in the right direction.
According to Mr Lionel Murray MP, the New Republic Party spokesman on black affairs, the new system meant that if urban blacks refused to assume the citizenship of the homeland of their origin, they would have even less right to be in South Africa than they had at present.
(Report by Steve Kgame of 171
Main Sti Johannesburg, and $j b$ Battersby and F S Esterhuyse, both of 122 st George's Street, Cape
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#  <br> The stance on urban blackis 

By PATRICK LAURENCE
SETTLEMENT of urban blacks in the homelands is the ultimate aim of the Cabinet Committee Investigating the position of blacks in "white" areas.
The aim is contained in a. 10 -point committee guideline circulated to chief Bantu Affairs commissioners by the Secretary for Bantu Administration.
The guideline stresses that the take-off point of the committee's investigation is that black interests and rights in "white" areas are secondary to those of whites, coloureds and Indians.
For that reason, it adds, the relevant laws must be applied to limit the number of blacks living outside the homelands.

Stressing that black interests are primary in the homelands, the guideline then sets the ultimate aim of settling blacks in the homelands.
"Liaison with the homelands to strengthen their interests and ties and to bring about eventual settlement in the homelands must be promoted and deeponed - with the aim of winning the cooperation of the black people," says the guideline.
Announcement of the establishment of the Cabinet Committee followed on in flux cóntrol discússions be-
tween the Minister of Bantu Administration, Mr M C Botha, and three homeland leaders.

The agreement between Mr Botha and the leaders - Chief Lennox Sebe, Chief Lucas Mangope and Dr Cedric Phatudi - was endorsed last week by all homeland leaders except Chief Gatsha Buthelezi of KwaZulu.
Among key provisions was the substitution of reference books by travel documents issued by homeland governments or by the South African-controlled reference bureaus on their ibehalf.
The 10 -point guideline, says blacks in "white" areas must be handled humanely with respect to housing, general services and community amenities.
But, it continues, they must find their political fulfilment in their repec tive peoples ("volke") and homelands.
"In urban Bantu "townships local government rights must be conceded as far as possible, with the aim of giving them management of the local interests of the community."
Chief Bantu Affairs Commissioners are invited to comment freely on policy relating to blacks in "white" areas, even if the comment involves farreaching or drastic thoughts on the question.
changed

travel document. This includes an identity card, as did the old "dompas", and will also contain the necessary stamp authorizing the holder to be in the area, if proof has been produced that this is warranted. But the rubber stamps in travel documents seem to allow only six months at a time. even to people whose homes have been here all their lives and whose rights of permanent residence, the authorities assure us and them, will not be altered nor undermined. Workers entering the area from Transkei on annual contracts will presumably get 12 months as before, and the old rubber stamps will serve their old purpose in the new green-andgold books. Employers need not sign men's books every month now, a small improve ment.

## Two weeks

Travel documents will allow holders two weeks instead of 72 hours outside Transkei, which will help for brief visits, but in every important sense the difference in actual fact is nil. Those wishing to work in Cape Town will still be unable to do so unless they come on a year's contract signed in the "homeland". If the new books are "out of order", holders are arrested as readily as they were with or without a "dompas". Fines are much higher now, and that is the chief difference: Talk about inflation!

Over a matter of a couple years, fines for being in the area without a permit have risen from R20 or 30 days to R50 or 90 days, less R5 or 10 days if the offender can produce a travel document, but without the permit stamped in it. An "endorsement out" stamp is liable to be entered in a travel document exactly as often as in reference books. What has already started with Transkei travel documents is presumably envisaged for all Africans in the Republic; each will be consigned to a "homeland" area and permitted or forbidden to remain in some portion of the Republic which has seemed to be "home".

Ás for the statement by the Lebowa Chief Minister, Dr Cedric Phatudi, (Cape Times, November 4) that workers from the "homelands" may bring their families with them if there is available housing, this is quite meaningless. Men born in Cape Town are unable to bring wives born elsewhere to live with them here because "there is a shortage of housing". Men born in Cape Town married to women born in Cape Town have to lodge because "there is a shortage of housing". An immediate vast building programme would have to be undertaken in order to honour this promise.

What is needed for a peaceful solution to the problems of South Africa is a real change in the administration of influx conitrol, not just a change in name.


## $\therefore$ My PATMEK <br> Political Staff

HOLDERS of travel documents issued by the homelands will be liable to produre them on demand to identify themselves, Mr W. A Cruywagen. Deputy Minister of Bantu Affairs said yesterday.

Mr Cruywagen was elahowating on the agreement to modernise inilux control reached last weck between the South African autionrifies and all but one of the homeland governments.

A central feature of the ugreement to eliminate irTitations. problems and defays" was the substitution of travel ducuments for eference books for bometand blacks over the age of 16 .

Asked whether holders ar travel documents would : till be subject to key infinx control laws such as tiie Bantu (Urban Areas) Act, Mr Cruywagen said: There will still be con. trol. That was agreed by tha iomeland leaders themseives."
fa lerms of an Appeal Court decision in 1975, bark: are required to
produce reference books on demand.

In reply fo a rutery on whetner bolders of travel documents would be liable to broduc: them on demand, Mr Cruywegen said
"Yes. They can be used as
a form of identity."
Clause 1.7 of the apreement reached last week stipulates that travel document holders entering prescribed "white" areas as workers may do so only with the sanction of the local Bantu Administration Board.
Without the required sanction, the clause adds. travel document holders "will be in the white area illegally and will be dealt with accordingly".

Referring to another clause in the agreement that only persistent offenders would be impriSonted, Mr Cruywagen stid: "Aid centres will continue to play a big role in belping people."

Mrs Shesena dumean, nat tional president of the Black Sash, said vesterday: "Since Transkei indepet" dence last year, Transkei passport hilders have* faced exactlv the same
problems ats refermane book holders."

These micluded order: to leave preseribed areas, rofusat of applerutmons iot regisles as workars and derial of pirmots to five wath their husbands.

Mrs Duncan added: "The document is, different 'Tice disabilities are the satite.."
Professor John Duscard. dean of the law faculty at the Unversity of the wit watersrand, took al simibarly sceptical line abobi the new agrement.
"At pressent it would appear that a travel desw ment is to replace a pas, or releremee book bat thas does not mean libit the enforcement of line system which has caused so muet! friction and iff feelin? will be abolished or amended It will still be possible ios retain the system."
Keferring to the 1935 Appeal court decision. Professor Dugard sad: "At the moment every African over the age ol 16 is oblieted to produce a reference book on domatad. Finilare to do so i: a :r1minal offence. This ymviston could apply with equal force to travel riona ments."


## Chief Reporter

THE Concerried Citizens Action Committee, commenting, on the announcement that the reference-book system is to be abolished, said it was anxious to know to what extent this would enable African workers in urban areas to lead a secure family life.
The announcement that reference books were to be replaced by identity or travel documents issued by the homelands was among a number of matters discussed by the action committee at a meeting under the chairmanship. of Professor Louis Ahrens.

Dr Francis Wilson, a member of the committee, said yesterday it was "very good news" that a serious attempt was being made to abolish the pass laws. But in an assessment of the value of the system that would replace them, answers were needed to a number of pertinent questions.
"There are already thousands of Africans with rights under section 10 of the Urban Areas Act to be with their families, but for whom there are no houses available. So for proposed changes to mean anything for migrant workers we need to know:

- Whether land will be made available in the urban areas for new black housing, and
live in town with their families will be permitted to build their own homes with the help of site-and-service schemes."

Dr Wilson said other questions that needed to be answered were:

- Whether the proposed identity or travel documents would be issued to all Africans wishìng to seek work in urban areas, or only to those who already had a work contract;
- Whether the identity card would be endorsed with the name of the employer:
- Whether it would have to be carried at all times;
- Whether police would be empowered to demand it at any time, and to arrest those who could not produce it.

It should also be made known whether Africans already living permanently in urban areas, in some cases for the third generation or more, would be required to obtain identity documents from homeland governments. If this was so, did it imply that these people would forfeit their South African citizenship?

In a statement after its meeting the Concerned Citizens Action Committee said it would be useful if the Peninsula Bantu Affairs Administration Board released statistical information about the employment in the Western Cape of black larourers engaged on contract by the SAR, the Post Office and Escom in the years 1962 to 1977 .


Own Correspondent
JOHANNESBURG. - Holders of travel documents issued by the omelands may be liable to roduce them on demand to dentify themselves, the Deputy Kinister of Bantu Affairs, Mr W 4 Cruywagen, said yesterday.
Mr Cruywagen was Maborating on the agreement eached last week between the South African authorities and all but one of the homeland governments to modernize influx ontrol.
The central feature of the greement to eliminate 'irritations, problems and delays" was the substitution of travel tocuments for reference books for homeland blacks over the age of 16
Asked whether holders of travel documents would still be subject to key influx control laws like the Bantü (Urban Areas)'Act, Mr Cruywagen said: "There will still be control. That was agreed by the homeland leaders themselyes."
Asked if holders of travel documents must produce them on demand, Mr Cruywagen said: "Yes. They can be used as a form of identity.?

Clause $1: 7$ of the agreement reached last week says that travel document holders entering "white". areas as workers may only do so with the permission of the local Bantu Administration Board.
Without the required permission, the clause adds, travel document holders "will be in the white area illegally and will be dealt with accordingly".
Mrs Sheena Duncan, National President of the Black Sash, said: "Since Transkei independence last year, Transkei passport holders have faced exactly the same problems as reference books holders."

These included orders to leave prescribed areas, refusals of applications to register as workers and denial of permits to live with their husbands, she said.

- The document is different. The disabilities are the same."
Professor John Dugard, dean of the law faculty at the University of the Witwatersrand, said.
"At the present moment it would appear that a travel document is to replace a pass or reference book, but it does not mean that the enforcement of the system which has caused so much friction and ill feeling will be abolished or amended, It will still be possible to retain the system."


The swopping of reference books for the "new" travel documents to be issued to urban black citizens of the homelands was "political treachery" Chief Gatsha Buthelezi, Chief Minister of KwaZulu said in an interview today.

Homeland leaders made representations to the Prime Minister, Mr Vorster, "for the abolition of this hideous system (reference books.)
"He must have seen the validity of our argument and he must have seen " that it is a very dirty: job that he and "his officials have to do.

So he passed on to the homeland ". governments the responsibility of issuing these documents
and being responsible for their existence. He changed, their form from a reference book to a travel document; Chief Buthelezi said.
"I would have nothing to do with this political treachery."

Replying to recent criticism of him by the Minis ter of Justice Mr Kruger, Chief Buthelezi asked why, if the Minister thought he "should not be taken seriously," were the security police questioning members of the banned black community programmes about the pos sible existence of some trelation between the m and Inkatha?
"Why did he and" his Commissioner of Bolice spend three hours talking to me on September 19? Chief Buthelezitasked.

At this meting Mr Kruger expressed concern that Inkatha was ${ }^{2}$ nownemfining its membership to Zulus.
"I find"it quite, extraor dinary that $\hat{a}$ mand who threatened Inkathat with bloodshed should 10 w state that we shauld not be taken seriously.'

Pass books not valid (zo
EAST LONDON - We made this clear Reference books carried some time ago, but there by blacks will not be are still lots of people who accepted as travel have made no attempt to documents to enter obtain the trave Transkei from January document, which is now
next year.

The chief control officer at the Kei Bridge entry post, Mr A. J. Stap, said yesterday that blacks wishing to enter Transkei in 1978 must be in possession of a valid travel document obtainable from any office of the Bantu Affairs Department. Stap said.
"But because we do not want to cause any hardships with blacks travelling to Transkei over the holiday period, we have decided not to enforce the order until January," he added, DDR.

DURBAN. - Pretoria was trying to force homeland governments to pass laws that would make blacks foreigners "in the metropolitan areas of our land", said Chief Gatsina Buthelezi yesterday in attacking the pass system ännounced by the government last month.

Speaking to several thousand people at an Inkatha rally at Umlazi yesterday, the Chief Minister of Kwazulu recalled that the Prime Minister. Mr Vorster had refused to scrap the pass system. When black leaders appealed to Mr Vorster in 1975 to abolish influx control, he told them a one-man commission was working to improve the system.

The Prime Minister asked the homeland leaders to elect a committee of three to work with that official.
"I point-blank refused to have anything to do with the election of that committee because the Prime Minister had stated that he did not want to mislead us into thinking that he would ever scrap the system which entails so much hardship for every black man and woman in South Africa," said Chief Buthelezi.
$\qquad$

## EOUAL

## Mercury Correspondent

CAPE TOWN - The New Minister of Bantu Administration and Develop. ment, Dr. Connie Mulder, said last night he felt Black should not have to show their reference books "to every policemen who stops them in the street."

Dr. Mulder said it was his view that Blacks should be subject to the same treatment as Whites in regard to the carrying of identity documents.

Dr. Mulder was speaking against the background of his disclosure in the no confidence debate yesterday that he had a five-year plan to improve the lot of Blacks living in South Africa.
"I have not had the opportunity of discussing this in detail with my new department," Dr. Mulder ad. ded.


But you can certainly say it is my feeling that it will not be necessary for Blacks to produce their documents to every policeman who stops them in the street."

Dr. Mulder said, however, that some provision should exist in law to deal with Blacks who had neither travel documents from the
homelands, nor their reference books.

But this was a matter which would require further close examination.

Dr. Mulder said he planned to visit Soweto soon.
"I may visit Soweto before the Community Council elections," he said.
"But if I do, it certainly
won't be an official visit. I don't want my visit to become a political issue in the election, which it could do if I was seen with some people and not others," Dr. Mulder explained.

He emphasised, however, that the moment the elections were over he would visit the area and hold formal discussions with the Community Council leaders. "I will also be doing the same with homeland leaders as soon as possible," the minister added.

Dr. Mulder said he had not yet decided on a new name for his department, but it would almost certain contain the word "development" and there would be no racial connotations.

Dr. Mulder said he was not in a position to elaborate on the detail of his five-year plan to improve living conditions in Black townships outside the homelands. He an nounced the plan in the As sembly yesterday.

Describing it as still being in the conceptual stage; the minister said he nevertheless had very clear objectives which he was determined to achieve in the period envisaged.

## questions in the House Decision taken on influx control

## Political Staff

THE South African Government has taken a decision about the application of the influxcontrol measures to Trans keian citizens, but no details have been released yet about what relaxations, if any, are in the offing!
The Minister of Bantu Administration . : and Development, Dr Connie Mulder, replying to a question in the House of Assembly, yesterday told Mrs Helen Suzman (PFP Houghton) that a decision had been reached about the application of the provisions of the Bantu (Urban Areas) Consolidation. Act to Transkei citizens in South Africa.
Asked what decision had been reached, Dr Mulder said
"certain clauses or the Bantu Laws Amendnent Bill refer to this matter".
The bill, which was debated in the committee stage in the Assembly yesterday, gives the minister the power to extend the provisions of certain clauses to citizens of states which were formeriy part of the Republic.
But it also gives the minister the discretion to "exempt any Bantu or any group or category of Bantu from any of or all the provisions of this act and may likewise withdraw any such exemption".
So far, no indication has been given of what exemptions are being considered by the government in terms of this provision.
$x$
black affairs, welcomed the Minister's assurance that the measure would be implemented with care and sensitivity.
The fact was that identity documents for blacks would still seriously limit their mobility in South Africa and regulate their right to seek employment in certain areas.

There was no limitation on the mobility of whites in white South Africa.

Government speakers denied Mrs Suzman's claim. $\mathrm{Mr} \quad \mathrm{P} \quad \mathrm{T} \quad \mathrm{C}$ du Plessis, the National Party's chief spokesman on black affairs, was involved in an angry exchange with her.
Mr Du Plessis said whites had to apply for permission from the authorities concerned before they could go into a black urban area.
The clause was ap. proved without amend ment, the opposition recording its objection.

# Pass book system nears 

## the end, says Minister

Identity

blueprint is explained


The Argus Parliamentary Staff
BLACKS would no longer have to produce their identity books on demand and the pressent system of police patrols would cease when the new dispenwhen the new dispendwith the homeland with the homeland
leaders came into effect.
This was announced by the Minister of Bantu Ad ${ }_{\text {mints }}$ Dr C P . Mulder, in the Assembly yesterday.
Speaking during the committee stage debate on the contentious Bantu Laws Amendment Bill, Dr Mulder -s aid legislation would be introduced this scary powers to the homeland areas which had not yet been granted independance to issue identity documents to the mem bens of their homelands.
'In line ${ }^{\prime}$
Dr Mulder said that when the process of rereference books with identity and travel documents had been completed there would remain no element of discrimination in the system of identification for blacks.
He said when the process $\cdots$ had been compitted, a completely new which would be totally in lime with international procedure.
The clause of the Bill under debate provides for the issuing of identity and travel documents to existing reference or pass books.

## Sensitivity

In reply to an appeal by Mr Ray Swart (PFP Musgrave), Dr changeover would be deffeted with the ritmost care.
'We don't want confronration, we want dialogue, Dr Mulder declared.


Mrs Helen Suzan, the Progressive Federal Party's chief spokesman on black affairs, welcomed the Minister's assurance that the measure would that the measure would be implemented with care and sensitivity.
Mrs Suzman said she also welcomed the Minister's claim that blacks would no longer have to produce their identity documents on demand and face heavy penalties if they were not in possession of them.

## Mobility

*. She could not allow to go unchallenged, however, the Minister's claim that all elements of discrimination would be removed when the new dispenseion on identity documents came into effect.
Mrs Guzman said the act was that identity would still seriously limit the mobility of blacks in South Africa and regulate their right to seek employment in certain areas.
She said there was no limitation on the mobility Africa and it white South
discrimination that blacks should have these limitations imposed on them.
Government speakers vehemently denied Mrs Suzan's claim and Mr P T.C du Plessis, the Nationnat Party's chief spokesman on black affairs, was involved in an angry exchange with Mrs Suzan over the issue.

## Soweto

Mr du Plessis said Mrs Suzan's claim was completely untrue because a white South African could not, for instance, go and live in Soweto. Whites had to apply for vermission from the authorities concerned before they could go into a black urban area.
Mrs Suzan also contes ted a claim by Dr Mulder that it was in line with international practice that citizenship had a higher value than place of birth.
Mrs Suzan said it was the practice in most of the major Western nations that birth afforded the right to cityzenship.

Origin
'Birth is the origin of citizenship,' she said.
$\mathrm{Mr} \mathrm{D} \mathbf{J} \mathrm{N}$ Malcomess (NRP East London North) said the fact was bred South Africans who had always lived in South Africa and were always likely to do so who would lose their citizenship as a result of the Bill.
The clause was approved without amend mont, the Opposition re cording its

Embassy post

The Argus Parliamentary THE Department Foreign Affairs announced last night that Mr Chris tia Martin van Nieker has been appointed a can Embassy, in Finland,

## Bill <br> Wats attacked over <br> Slums <br> The Argus Parliamentary <br> Staff <br> OPPOSITION speakers accused the Government in the Assembly yesterday of legislating for new bureaucratic con ties in South Africa. <br> The accusation was made when the official OppoSition opposed the second reading of the which provides for local authorities to make available even intended for tie building of homes.

Mr Than van der Merwe (PFP Green Point) said Government was telling local authorities they had failed in their duty to provide housing and 110 w the Government was doing it. HIGHT
There had been no indication that local authorities had deliverrately refused to make erven available.
The Minister of Commanity Development, Mr S $J$ IM Steen, who introduced the Bill, said the provision of housing was and South Africa had a authorities to help.
If local authorities did not cooperate the task of planning became impos. sidle.
The Government wanted to co-operate with them to solve the problem.

# INFLUX CONTROL No rights for the unborn <br> $F \min 3 / 78$ 

There is not much that unborn children can do to enforce their rights. If Prad Minister Connie Mulder has his way and Parliament passes his Bantu Laws Amendment Bill, they won't have that many rights to enforce.
The bill provides that children born in the urban areas to parents of citizens of independent bantustans will no longer be able to qualify for urban residence under Section 10(1) of the Bantu (Urban Areas) Consolidation Act.

Sheena Duncan of the Black Sash says she has already had to deal with the case of a baby born to Tswana parents after BophuthaTswana became independent. The family is being removed from Alexandra township, and is having difficulty establishing the child's rights to remain permanently in Johannesburg. Had the child been born before independence, it would have had a legally enforceable right to remain by virtue of birth there. But now the child has no right to remain with its parents: it can only do so by grace and favour of Prad.

Comments Fllen Hellman, past president of the SA Institute of Race Relations: "This is part of the whole scheme to deny Africans any right of permanence in the urban areas."

Prad's Johan Eyssen claims that children of bantustan citizens won't be affected for at least 16 years, ie until they reach working age."

There is, however, a world of difference between the assurances of officials and rights which can be enforced in the courts. And even if children born now are allowed to remain in the urban areas by courtesy of Prad, what faie awaits them when they reach the pass bearing age of 16 ?

Will they be entitled to get family accommodation in the townships when they marry, or will they be "endorsed out" to the bantustans and only be able to work in the common area as migrants?

Former BAD Minister Michiel Botha assured citizens of the Transkei resident in SA at independence that "they would not, except with regard to citizenship, forfeit any existing rights." Significantly, however, the made 10 reference to their children born subsequently.

Says Duncan: "We are witnessing the flowering of Nationalist policy. If, as Mr

Vorster hopes, all the homelands except KwaZulu are independent within five years, Section " 10 rights will be phased out altogether."

## PASS LAWS Catch 22 <br> EM <br> 

Permanent residence in the cities is fast becoming a whites-only privilege as "grand apartheid" evolves. Generally speaking, this policy means that Africans are welcome in the common area only for so long as their labour is required. Otherwise, they are expected to seek their destiny in the Bantustans.
It is true that Section 10 (1) of the Bantu (Urban Areas) Consolidation Act, in terms of which blacks can qualify for urban residence rights, remains on the Statute Book. But inroads from other directions are making Section 10 (1) rights more and more difficult to obtain.
Most difficult of all to achieve is the "privilege" (as government prefers to call it) of living with one's wife and children. The wife and children of a qualified man can remain in an urban area for more than 72 hours at a stretch only if they entered. the area lawfully in the first place and "ordinarily" reside with him.

But the courts have ruled that to be ordinarily resident requires that a man's family be listed on an official housing permit. And here lies Catch 22 of the Section 10 tangle. A man can't get a house unless his wife is lawfully in the area. But she can only legally enter the area if he has legally-sanctioned accommodation for her.
Many families in the Western Cape are forced to live in squatter camps because the right to live with one's family in township houses is all but impossible to obtain.
Deputy BAD/PRAD Minister Piet Koornhof promised in 1972 that men would be allowed to bring their wives to live with them in urban areas on certain conditions. But no family houses have been built in the three African townships in Cape Town since 1971. And in February 1977 there were nearly 22000 families on the-waiting-lists for houses in Soweto.
Of course, if a woman qualifies for urban résidence in her own right, she can live with her husband. But since 1958 government policy has been to place an embargo on incoming women. A woman can only be legally registered in work in an urban area if she was born there or has been there since before the introduction of pass laws for women in the Fifties.
As a result, there were, for example,
nearly three times as many men as women in the Cape Peninsula in October 1976. The women who illegally follow their husbands crowd into squatter camps -- until the front-end loaders arrive.

Being born in an area used to be the surest way of qualifying for Section 10 rights. But an amendment to the act introduced this year disqualifies all children born after independence to Bantustan citizens (FM last week). So within one generation, Section 10 (1) rights by birth will disappear altogether.

Not only the rights of unborn children are going. A further condition of urban residence requires ten years' continuous service with one and the same employer.

But the snag here is that a one-year limit on migrant workers' contracts was introduced in 1968. Workers must be discharged every year, to return to their Bantustan labour bureaux before they can sign fresh contracts. And even ten one-year contracts - albeit with the same employer - don't amount to continuous employment for pass law purposes.


The Black Sash has had some succes in obtaining rights for migrant worker who have been with the same employe for ten years, on the grounds that th agreement between employer anemployee has been continuous. But if worker remains in his Bantustan if more than a month, the agreement is cor sidered to have been broken. So a pri
longed illness might mean the end of one's chances of qualifying.
"And in any case", says Sheena Duncan, president of the Black Sash, "such occasional successes are almost irrelevant. Section 10 rights are withering away for all future generations."

bought about 50000 carp from us, including 100 breeders.

EDA: How do you see the future of this station? This stat mind if we have 85 di tares. W can't set at the en
 Black persons arrested average number of sulu during 1977 for offence Cape Benin- 1 e extra kurper (Tilapia) reference books and influx es in respect of the MINISTER OF POLICE:

EDA: We heard
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24. was a failure because un................... the water to the ponds. When you're farming fish you shouldn't have to pump water unless there's such a good market that you can afford to.

## Tilapia

At one stage we used to sell kurper as a table fish. We couldn't keep up with the demand. On occasions we sold 2 tons in a month. There is a very good market for kurper but unfortunately they take so long to grow that the Highveld farmers can't farm them because they die in the winter. At this stage kurper is preferred to carp as a table fish. We are smoking carp here on a small scale and this is another possibility we must consider.

The farmers here realise that with kurper they won't struggle to find a market. So why do they choose carp? Because if carp are fed fish pellets they can grow from fingerlings to 400 or 500 grams in three months. Moreover, it's a heavy, compact fish and excellent for farm rations.

Curfews are usually resei 206 or emergencies. In that, case, SA has been under a) state of emergency for more than 30
years.
Keeping off the streets at night is a legal requirement for Africans, as white-by-night remains the rule in nine major cities and 377 towns and villages in the country. For example, Kimberley's and Bloemfontein's streets are supposed to be cleared as early as 9 pm , while East London's Africans cannot be out in the city between 10 at night and five in the morning without special permission.

One might think that such an archaic law- would not be enforced. But nearly 37000 Africans were prosecuted for curfew infringements between June 1976 and June 1977. The year before, more than 58000 cases were reported. And police continue to enforce the regulations, as the station commander in Jeppe, Johannesburg, tells the $F M$.

Moreover, a recent appeal by the Pietermaritzburg City Council to have its curfew regulations dropped was rejected by Plural Relations and Development (Prad) Minister Connie Mulder.
"This control measure still serves a purpose towards good order," Mulder maintained in Parliament. He did, however, promise to reconsider the question of curfews. And Prad officials tell the $F M$ that investigations into the purpose served by curfews are under way.
"Many blacks are afraid to attend multi-racial shows at night because of
curfew regulations." says Mamic Corrigal, one of the Black Sash team who led the unsuccessful campaign to abolish the curfew in Pietermaritzburg. "They find curfews insulting and discriminatory."

# HAN SMRD <br> 9 SAprie <br> 1978. <br> Questain 456 Colo． $557 \propto 558$ ． 


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TALK WITH MR BA!入 Arrests for offences relating to reference $\begin{gathered}\text { books/influx control } \\ \text { :TIES AT MASERU }\end{gathered}$

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400. Mrs. H. SUZMAN asked the Minister --David in which he explains
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(2) what was the total number of such arrests in the Republic in 1977.


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so sectors. One sector belongs to the villagers. ; used for experimental , t , where a big project , ola on a smaller scale
illage either applies to the Fisheries Section for assistance or the Fisheries Section finds a good site and suggests the village establishes a fish pond in this area. Design and construction is carried out partly by us and partly by an engineer. The engineer draws up the plan; but we indicate to him the size of pond, slope of pond, water supply, etc. Construction can either be done by hand or it can be done by machinery owned by the government's Soil Conservation Section.

## Difference between a pond and a dam

There is a big difference between a dam and a fish pond. It's not just a difference in size. A fish pond has a suitable shape for netting and an outlet for draining. You can control the level of water. You can control the fish population. In a dam which has been built for soil conservation purposes or irrigation you can't do all this. You can't easily drain the water if you see that the fish area't growing or they're sick. Dams often have stones or reeds at the bottom so fish may be difficult to net.

However, we do use many dams in Lesotho for fish production. Sometimes the fish are caught with lines, sometimes with nets. We're not fertilising the dams or feeding the fish in them, but we do stock dams with fish.


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Wordsburg Bantu Affairs Commissioner :
Court: Offences relating to influx control/ identity documents.
625. Mrs. H SUZMAN asked the Mindset by of Plural Relations and Development:
(1) How many persons were (a) tried med
(b) convicted of offences relating 10 influx control and identity documents at the Fordsburg Bantu Affairs Comm missioner's Court during 1977, et 'h
(2) (a) how many commissioners gut assistant commissioners were attadxit. to this court during 1977 and (b) white. was the average daily number of such cases heard by this court dining that year.
The MINISTER OF PLURAL RELAK TIONS AND DEVELOPMENT,
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Eveybody knows that the pass laws are morally indefensible. But do the economic arguments in their favour hold water?

Goveriment's decision to obliterate the Crossroads squatter community has put influx control into the spotlight agan.

The human costs of the pass and influx laws have been well documented. But it is still widely argued, especially among businessmen and govermment supporters. that influx control is economically and socially beneficial. It is also asserted that it redounds to the advantage of Africans in the urban areas.

The central contention is that repeal of the pass laws would result in a large inflow of Africans to the cities. This in turn would cause slums to develop and wage rates to fall.

These arguments have no doubt already been presented to the Riekert Commission, which is examining the spider's web of laws governing the geographical mobility of labour in the Republic. But they need to be closely scrutinised.

Is it correct to assume that the removal s: of influx control would lead to a significantly larger flow to the cities than already occurs? Or, putting the same question another way, do the pass laws actually succeed in keeping large numbers of blacks out of the cities?

One person who has expressed doubts
as to whether they do is Vic Leibbrandt, a former Chief Bantu Affairs Commissioner for the Northern Transvaal: "No amount of influx control legislation has succeeded in keeping $\Lambda$ fricans from seek.


Leistner . . . the price is black discontent
ing work in the cities throughou Republic." Leibbrandt has thus mac point that about a third of the popul of most of the major urban townshíy people who have slipped illegally thy the influx control net (FM Februa 1977).

The Cape Town squatter camps course a case in point. And it is v recognised that Soweto also has a "illegal" population.

Last year, according to official f given recently in Parliament, 22 blacks were arrested for pass off while more than 17000 were rer from the eight main urban areas bantustans on grounds of "idleness.

But how many of the people deported from the towns actually, the bantustans? With land scarc jobs few and far between, the chanc that many of them return to the areas (illegally) as soon as they can hopes of picking up a few rands he there as gardeners, casual worker building site, or in some other job informal sector.

Indeed, in Cape Town it is believed that squatter families: homes are demolished do not vas the bantustans at all, but simpl.
new homes elsewhere around the city -some of them on the slopes of mountains, where, they hope, the front-end loaders will not be able to get at them.
It is thus at least arguable that influx control fails to a significant degree to achieve its claimed objectives. The hardship and racial animosity which it generates are all for nothing.
The Cape squatter camps highlight another crucially important point: many of the men living in the corrugated iron shanties are in fact legally employed and resident in Cape Town; the "illegal" people are the wives and children who have moved in with them. It is indeed becoming more and more apparent that the main purpose of influx control is not to keep male workers out of the cities; it is to keep out their families.

This is aptly illustrated by the fate of the families who were living in Johannesburg's Alexandra Township until very recently. When the homes there were demolished, the men were mostly moved into the disused mine compound at City Deep. The golden city, after all, needed their labour. It was their "illegal" families who were expected to disappear to the bantustans.

The implication of the Cape Town and Alexandra experiences is that influx control has become principally an instrument for the extension of the migrant labour system. And the effect of this is that as the migrant labour system is extended so as to turn a larger and larger proportion of the country's workforce into migrants, more and more black families will be broken up.

If, as suggested above, influx control does not actually succeed in keeping the number of black workseekers in the cities lower than it might otherwise have been, then the argument that it helps to keep wages up is also open to question - at least as far as male workers are concerned.

For the argument to succeed, it would have to be shown that influx control
operates to create an artificial shortage of labour, so pushing wages higher than they might otherwise be.

There is certainly no shortage of labour in the cities at the moment, as the economy bumps along the bottom of economic recession. But is there in practice a shortage even during periods of economic growth? Or is it rather the case that employers who need workers can either just pick them up off the streets (illegally, and at the cost of a nominal

fine), or simply telephone a requisition through to the relevant labour bureau which will then supply migrants (minus families) from the reservoirs in the bantustans?

If either or both or these alternatives does in fact operate. then influx control generally has a much smaller effect on urban male wage rates than is supposed.

But even if it does help to keep wage rates up, what is its effect on job creation? University of Cape Town economics lecturer Francis Wilson
believes that the elimination of inf control would generate a great deal employment. Firstly, allowing blacks move around freely would retard, trend towards mechanisation which resulting from labour shortages caus by influx control in some farming are: Secondly, women presently "trapped" influx control on farmis, in homelan and in small dorps" would be al le move to the bigger towns and erm living in the informal sector mala and selling handicrafts where there s market, for example:

It is of course argued that the ec nomy saves a great deal in housing a infrastructure outlays in the urban ate because black families do not have to provided for. But any saving here has be measured against the very real soc costs. As Africa Institute director Eni Leistner puts it: "The price is being $p$ " in terms of discontent among the bla population."

His colleague Willie Breytenba makes the point that although there os growing tendency in Third World col tries to adopt programmes to "keep pt ple on the land," SA is the only coump where the emphasis is rather on keepi them out of the cities. "This," he sas "has the negative connotation of limifi freedom, which is bad for SA's ima overseas."

Ultimately, it is doubtful whethers will in fact save on the costs of housi schools, and infrastructure in the ub areas. Says Wilson: "When we move a family basis in the urban areas, we have accumulated a massive housing infrastructural problem."

He is right, of course. The comm area already has a shortage of abi 200000 homes for Africans. At curr costs, this backlog will require R900in eliminate. Unless there are some fure mental changes in policy, and SA shi away from migrant labour, it will ew tually be beyond our resources to elir nate backlogs like this at all.


The Star Friday May 191978

## Maid is 'not allowed to work'

May I reply to the lady from Randburg who is unable to register her maid in the Randburg area ("Homeland Evah," letters May 11).
I too have had the same difficulty and I live on the East Rand. The maid I was hoping to employ also comes from Groblers. dal. I don't want to mention her name to save her from unpleasantness.
My problem started over 12 months ago when I was fined for employing her, and she was imprisoned overnight, then sent
back home, because her pass wasn't in order. We were then told if I wrote a letter saying I was willing to employ her, everything would be made right and she would be able to return.

Now it seems this is not so. She must return to the homelands where there is little or no work. What will happen to her two - children and her mother whom she is helping to support?
When I approached the pass office about re. employing my maid, I was
told it was impossible. Too many local women were unemployed, and would I like to employ one of the women waiting at the office?
Like Mrs Sillip I have been very dissatisfied with local labour, and would much prefer to employ someone from the country districts. These people show respect and work well. In the local labour force $I$ find this sadly lacking.

Ex-employer East Rand.

". . . she must return to the homelands."


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THEEEnormous purchasing power and sophisticated purchasing patterns of blacks were reflected in a seminar on black market trendstheld in the city yesterday.

Mr John Whatson; Aifrican marketing manager of Reckitt and Colman, said a common error was only to assess the potential of black purchasifig powêt as it was already tpresent on an enormous scale.

Recent rapid political changes in Southern Africa had relieved blacks of an inferiority complex. They no longer took on white values but looked to their own trend settersip
Urban consumer tastes am'ong different races were so similar however, that there was fo longer a white and a black market but only one market.
Blacks were consumers of Sophisticated products and their simaty of the market, , amings and other related faotors was growing Houme daily. About 56 percent of blacks were under 20 ,

Mr Watson gave readership figures of white Eng. lish newspapers to show that the biggest percen: tagewere black.
The 99 -year- home lease deal for blacks was going to lead to a tremendous
upsurge in expenditure on home improvement products, he predicted, as home pride was valued by blacks.

## TO OUTSTRIP WHITES

Professor Julius Jeppe of Stellenbosch University's Department of Development and Administration said it had been estimated that black purchas ing power would outstrip that of whites by 2000

He said their economic role and share would undoubtedly increase as sthe unavoidable process de removing statutory disocimination proceeded.
Growing self-awareness $\therefore$ and self-expression could lead to increased self centred economic activity among blacks as business opportunities and entrepreneurship increased and were enhanced by the raptaly growing black mar. shet.

- Mr Leslie Xinwa, editor of the East London black nawspaper Indaba, said black readers of white newspapers found themselves, torn between white values and theirown
- FRUSTRATONS

1 Alub hek newspapers in South Arricas were: white owned ap uitimately this interest was reflected in editorjal policy.
. He saiduthe sophisticated black, reader was a - ragular trader, generally young andtformed part of a prowing market with vas yotential

They looked to news. papers to help to lift them from their, frustray
tions but letters from blacks to newspapers had declined because of the attentions of the police.
Mr Xinwa noted that since the intensification of civil disturbances, white media had tended not to publish both sides of the story.



Each room is rectangular, and $r$ often dirty, and the writer fou two-tier, and are built end to themselves are 6' boards suppor tresses are provided. The men on the board without a mattress

The floors are made of brick and not attempted to cover the bare leaked in some places and theres.

Each room has two windows 2 'x 4 gives no real indication of the electric light per room, and the

C Latest victim of the pass and influx control laws is Blackchain, the all-black owned and controlled supermarket chain which ${ }_{\text {a plans }}$ to open businesses all over the country's black areas.

Its problems started last week when an
Tl application for a lease of premises out-
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dejectment and it seems to be reflected in all the men. Men without
passes sleep out in the open squares of the barracks even on the coldest
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the premises."
As matters stand it looks as if Blackchain (registered by the Registrar of Companies on May 2) has its path strewn with problems, official and otherwise. Months ago when its plans were at an advanced stage to build a R 3 m supermarket complex at Jabulani Civic Centre, a number of white developers appeared on the scene and announced that they were building a "hypercentre" in Klipspruit on Soweto's southern boundary (Current affairs February 3).

The "hypercentre," with a regional
side Springs' KwaThema township came before thees East Rand Administration Board (Erab) in which controls the area. The application was turned down because Blackechain's directors did not qualify under sections 10 (1a) and 10 (1b) of the Urban Areas Act to reside or remain ing herarea for more than 72 hours withiat special permission.

The implication of the decision is that Blackchain; will be unable to operate on a national basis, as it hopes to do - unless each branch supermarket is run by people with pass qualifications in each local area.

Instead the premises (Blackchain would have used them for a supermarket, warehouse and storage) were allocated to three companies of local black businessmen. The National African Chamber of Commerce ( Nafcoc ), which initiated Blackchain, had hoped to take over the premises which were formerly whiteowned but became vacant after June 16 1976.

At the same time Erab is tight-lipped even though a number of black businessmen in the area and Soweto have pointed out ${ }^{\text {th }}$ that Plural Relations and Develop ment (Prad) Minister Connie Mulder had made it clear some time ago that companies and partnerships by blacks were allowed. An Erab official tells the FM: "No comment. We have made a decision."

A Nafcoc source accuses the Erab of being petty in refusing Blackchain the Springs premises on grounds of influx control. The source also charges: "They (Erab) know very well that those people it has allocated the premises to will not make it. Then that will in turn be used as an excuse to bring back whites to trade in

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shopping centre of $50000 \mathrm{~m}^{2}$ of offices and warehouses, causęd controversy that saw Soweto traders divided on the issue. Some saw the "hypercentre" as unfair competition from whites while others kept a low profile and were alleged to be working with the developers.

Prad Minister Mulder even told a Nafcoc delegation that went to see him that he was "totally opposed" to the "hypercentre."

Soweto's reputed millionaire business man and community councillor Ephraini Tshabalala, while calling on the authon
ties to be fair on black traders by incorporating the "hypercentre" in Soweto, made it clear that his sympathies were not with Blackchain. He charged: "They (Blackchain) are homeland businessmen who have an unfair advantage over their urban counterparts in that they can easily obtain finance from development corgorations in their respective homelands."
$\therefore s$ the $F M$ went to press Blackchain's directors and the Nafcoc top-brass, including chairman Sam Motsuenyane, were at a conference in मar $\because$ ndon.

n Kennis van $\alpha$ besef dat dit een $v$ vorm. Van die gro die mistieke digter digter, Jacob van $M$ Middelnederlandse eeu, toe daar talle 12de en 13de eeu, volksliriek nie. van Veldeke (Het 1 suster HadewiJch, poésie wat sterk van die burgery in en begin die opblc eeu wanneer die He

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# Black citizenship policy explained <br> THE ASSEMBLY - All blacks remained South <br> cry from what homeland 

African citizens until a homeland became independent, the Minister of Plural Relations, Dr Mulder, said yesterday.
He was replying to Op position charges that the Second, Bantu Laws Amendment Bill, which provides for homeland governments to issue new identity documents, would strip blacks of their South African citizenship.
The debate was marked by heated denials by one of the Government's chief spokesmen, Mr P. T. du Plessis (Nat, Lydenburg), that the measure had been rejected by the homeland leaders. wo

Mr, Ray Swart (PFP, Musgrave), and latef Mrs Helen Suzman (PFP, Houghton), challenged Government assertions that the measure had been approved by all leaders except Chiefragatsha Buthelezi.
Mr Swart was accused of acting as a spokesmañand voice for the Zulu leader and of aiming to disturb race relations.
Hesaid the Bill was a far
leaders had expected. Chief Buthelezi had said that KwaZulu wanted no part of the new system or the independence programme.
Dr Mulder, he said, had argued the Bill had nothing to do with "citizenship" but did he agree with Mr Du Plessis who had questioned Chief Buthelezi's right to refer to South Africa as his "own country?"
Mrs Suzman asked Government members to explain why if, as they said, there was no change in the new system from the old except them document would be issued by the homelands, they were so keenfor it to be introduced.

She said two homeland leaders had told her in telephone calls in the past few days that they were against the Bill.
Dr Mulder said only one homeland leader had reacted negatively towards the measure. Others had not reacted and this was taken to mean they had supported
aat m mens: ndse letterkunde leeu ers bv. aatskaplike an die - begin 16de y aanvang le egter nie : Hendrik 1 I Van Brabant, ciek en kultuurMet die opkoms veranderjing t in die 16 de unsvorme inspireer. 6de en 17dem 1500 ontstaan. ran hulle in Buitendien ke kenmexke te ?dere en sg.
an Duitge en onder meer lging , assonerende woorde wat in jktiewe (bv. ree̊ls en strofes maget al bidér chone vant.); liefdesbode? "nozen plukken" as die liefdespele, ens. n, n springende verhaditarant die invoentag van sprekende persone sonder om die naan van die spreken te vermeld, veelvaldige gebrajk tan verkleinwoonde en selfs foute teen die grammatika (by die oulogiese afinisseling van die dexde met die tweede of eerste persoon).

By die latere rederykergined of kunnlied is die taal dikwels onsufwer - ons vind daarin bvi baie Franse basterwoorde Die segnong is dixwels barok d. W\& versierd en die sinsbou dikwels geforpeerd. Ih teenstelifig tot die ongelompliseerde eenvomige strofebou van die volkslied, is die strofe in die kunslied gevarieerd en dikwels gekunsteld. Afgesien van acrosticons en stokreexis wat hierdie tipe poesie maklik herkenbaar makk, vind ons ook hier stereotipe woorde, reëls en motiewe, maar tog in dit weer anders as by die ou volksliedere (bve die benaminge van die geliefde: welriekende eglentier, ryn acoleye; si is min herten keyserinne; verdex die feit dat die namm van die geljefde nie genoem mog word nie). Veral opmerkiik is versierings wat asn die klassieke mitologie ontleen is.

Die Middelnedenlandse Iiniek is vis die grootste gedeejte anonieme volkspoessie, maar dit beteken nie dat die gedig as! tare kollektief deur die volk gedig is nie ook in geval van die volksIIedere" wa's daar altyd n enkele persoon - al was dit n gewone man uit die mastie - wat die lied aanvanklik gemaak het maar deux die mondelinge porlewering van so $n$ teks is daar heel dikwels met verloop van tyd verander weggelaat of bygevoeg sodat dit moeilik is om te se hoe die lieq daar uitgesien het voordat dit vir die earste maal opgeteken ine maarby moet n mens die populariserende roli van die melodie by hierdie poêsie nie vergeet nie Ir itietyd toe geskrewe of gedrukter poesie 'n seldsamheid was, was hierdie

# Note feelings 

## Political Staff

HOUSE OF ASSEMBLY:All blacks remained South African citizens until a homeland became indepen dent, Dr Connie Mulder, Minister of Plural Rela ions and Development aid yesterday.
He was replying to Op position charges in the the Second Bantu Laws Amendment Bill, which provides for homeland gov prnments to issue new identity documents, would strip blacks of their South African citizenship.
The debate was marked by heated denials by one of the Government's chief spokesmen, Mr $P$ it du Plessis, MP for Lydenburg that the measure had been rejected by the homeland leaders.

Mr Ray Swart, Progres sive Federal Party MP for Musgrave, and later Mrs Helen Surman PFP

## Teachers

reassured

Houghton, challenged Gov- accept it, reports Sapa. ernment assertions that the measure had been approved by all leaders except Mref Gatsha Buthelezi. Mr Swart was accused of acting as :a spokesman and "voice" for the zulu disturb race relations.
He said the Bill was a far cry from what the homeland leaders had expected. Chief Gatsha had said that KwaZulu wanted no part of the new system or the independence programme.
He made "no apology" for being conscious of the need to take notice of the wishes and feelings of the ulu people.
Dr Mulder said the new wentity document system wonner that human remanner would be im proved.

He said he hoped home.

The Bill was approved after a division, the PFP and NRP voting against
$\qquad$ The measure empowers homeland governments to issue identity and travel documents to their citi zens which replace the reference books issued to blacks by the South Af rican Government.
Mr Swart said whatever name was attached to the documents, their effect was the same as that of refer ence books. Possession of the documents would es tablish the right of black people to be wherever they were in the country
"This is totally discrimi natory. Whites do not have to have a document that says they are allowed to be in Durban or Cape Town or anywhere else in South Africa:"
"It has been established
land leaders would

## No details on

that the greatest single source of irritation to the black man is the pass laws and influx control - call that document what you will, it still has the same effect."
Replying, Dr. Mulder said he took exception to Mr Swart's attitude that the new system was only the pass laws by another name.
"By his using the word 'pass laws' it will mean that the overseas newspapers wili come mut with the heading. South Africa, "What se or trying to hieve? His attitude can only be to'South Africa's detriment" Dr Mulder detriment, Dr mulder said
give my assurance applied in such and hat human relationships will be improved. I.. will o my best to ensure that,' Dr Mulder said.

## Surprised at silence

 Pressmen.He first heard about his appointment when he read the afternoon newspapers yesterday. "No." he said, "it was not a big surprise.
I am continuing what
have been doing for three weeks.
Mr Schoeman was moved to the now almost de formationartment of 聂 formation secretary for Com munity Development, department he had work ed in since 1966

He claimed he had not previously taken any par ticular interest in the De partment of Information work. "No more than an ordinary citizen or a senior official,' he said
Mr Schoeman was at first reluctant to answer questions. Earlier informa tion officials had stressed the conference, would we "photo session" only, but he later relented on cer-

## PM proz

 RRACE.

A STUDENT at the Mowbray Community Arts Project was yesterday sentenced in the Magistrate's Court to two months, suspended for one year, for escaping from police custody after! . a pass raid.
Livingstone Gocini, 20, an artist on a grant at Mowbray, was found guilty of escape at an earlier hearing. He pleaded; not guilty.

Evidence was that during a raid at the Doll's House in Sea Point early on March 10, Gocini was asked for his reference book.
He produced the wrong reference book and was arrested. Shortly afterwards, the correct reference book was produced, but it did not qualify the bearer to be in the Peninsula. The first: book did.

When he was taken to the police station, he escaped, but was later recaptured.
Conditions of the suspension were that he report to the Bantu Affairs offices in Lang on July 15 and if permission to remain permanently in the Peninsula was refused, he should leave within 24 hours.
Mr E yarn Cyl was on the Bench. Mr N Jones appeared for the State.

Lape Town may seem to
have all the bright lights of the Big City and the ad-
vantages of better wages, but, for the average
Transkeian and Ciskeian Transkeian and Ciskeran word.
And for migratory
labourers, life is parlabourers, life is par-
ticularly tough. Not only
do they receive the lowest wages and do the (largely manual) work that others are not prepared to do,
but the shortness of their contracts and their legal status adversely affects them.
It is impossible to find black (African) people there are in Cape Town because of the number of
'illegal' residents, but it hs been estimated that in 1970 there were 200000
blacks in the Cape Peninsula, some 17 per cent of sula, some the total population.
At the end of 1974, there
were 14651 blacks legally were 114651 blacks legally resident in cape Town. O
these, 48842 were living in single quarters, mostly on contract.
Between 60 000 to 100
000 people live illegally in the area. At the end o in the area. At the end
1975 , the former Deputy
Minister of Bantu Ad Minister of Bantu Ad
ministration, Mr Punt Janson, estimated there were 90000 illegal blacks in Cape Town
It is those people living
in single quarters and the illegal residents who have the toughest life.
Their conditions have been highlighted by the Southern Africa Labou and Development the One is entitled "Housin conditions for migran

People are living
workers in Cape Town
$1976^{\prime \prime}$ by Dave Selvan, who is at present doing Easearch work in the Eastern cape, and the and Johan Maree, a Rhodes member of the Students Representative Council and is entitled
"Residential and migrant "Residential and migrant African
Town".
Both papers show that in living and working conTranskeians in Cape Town do not lead a rosy life Selvan, in particular, paints an unemotional pichousing in Cape 'Town, with photographs,
He examines all the ac comodation for single men in Langa where there are 4820 single men, and the accommoda
townships.
It is impossible to describe all the different forms of housing, but conditions. In Langa, for example, there are 42
hostels containing 850 un hostels containing 850 un
its with 16 beds in each un-
it. Both iis. Both permanent and contract men live in them "In each unit there are
six rooms, two with tw Six rooms, wour with three beds. There is a central
kitchen, a lavator kitchen, a lavatory
bathroom and a store room."
This accomodation is employer-built dor
mitrores which house
bout to men beacase tien about 40 men because the
smaller rooms are warmer and because they wouse a
maximum of three men maximum of three men. The kitchens only have cold water and there is
often a coal stove which is used for heat rather than cooking. Paraffin cookers "In each unit there is "In each unit there is
one lavatory bowl. It has no seat. In addition there
is a urinal and over the is a urinal and over the
urinal is a cold water urinal
shower. "The hostel floors are
made of cement. made of cement
However, the men have However, invariably laid down a proper covering either in wood or rubber.
Each room has an electric

In the second of a series of articles, the Daily
Dispatch political correspondent BARRY STREEK Dispatch polittcal correspondent BARAY STREEK
takes a look at housing conditions for migrant
light, but none of the plugs.
What the men frequent $y$ do is to take a lead from the light, either directly to or make a wall plug themselves.
"None of the rooms are
"Nomed
" The men sometime The men somety this themselves by putting in- a make-shif outside water are neains no outside water drains nor
gutters for the individual
hostels.


A typical scene inside a dormitory shed at Langa. The dorn
there

The dormitories have there is mud everywhere. all been built since 1966 by are formally owned by the bocal adminstration "somewhat like huge ends", There is a distinction between permitories temporary dormitories ones are built of brick, but Mr Selvan says the 'tem
porary' asbestos dor orary asbestos dor be replaced soon and they are virtually identical. In
Langa, there are 127 dor Langa, there are 127 dor The beds are all two-tier bunks and are grouped in
sets of two so that fou men sleep in a grou ogether. There are no dividing walls between
he beds, but the men fre quently place cardboar divisions between them.
The floors of the 24 -foo wide dormitories ar made of concrete and ar sometimes covered with hin black rubber. Most of gloomy and dark" and as a
result the three bare light
ren bulbs burn all through the day. Some.
The only heating is
provided by single coal provided by single coal
stoves in the centre of th stormitories but these are small and "mostly inadeThe men áre also given The men are also given
wire mesh lockers for Wire mesn lings.
their belongit
"When it rains in Langa
ground level and it is virtramp mud inside... Ther are virtually no gutters on rainwater drains. In the ablution blocks one lavatory for every 19 men. Not one lavatory
bowl has a proper seat an bow l has a proper seat an no single toilet is provide
with lavatory paper. Toile with lavatory often broken or altogether gone... There is approximately one
shower for every 20 men." And so, the dispassionate descriptions
the conditions go on. Mr Selvan writes: "The
atmosphere is very difficult to describe; the place induces a feeling of
bitter dejectment and it bitter dejectment and it
seems to be reflected in all the men.
"Men without passes.
sleep out in the open sleep out in the open even on the coldest and wettest winter nights. They are afraid to sleep inable to escape the raids which I was informed by
officials took place every officials
night."
He found even worse porary's at the 'temporary. employer dor-
mitories in Nyanga, and mitories in "Nyanga, and most appallingly primitive conditions to
any township.
"It is a matter for
profound concern that employers are prepared to
house their workers in these atrocious circum-
stances. Is it any wonder stances. is it 49 of these
that elight of 49 , been.
sheds have? sheds have
destroyed by fire?" It is in these circum-
stances that the vast majority of migrant workers from Ciskei and Transke
live in Cape Town. It must say something about conditions and income at nome if they are prepared
to live like this. to live like this.

Maree and Graaff found
their survey of 211 black men in December 1975 and January earned less than R25 a week and 95 per cent earned less than R45 a week
They conclude: "Gross-
y inadequate subsistence incomes for migrant workers' families in the homelands, the ineffecbureaux as sources of information about employ the substantial proportion f workers who, either single or with their wives and children, come to Work at the risk of being
Town ant and fined or imcaught and fined or im
prisoned, all serve to in dicate that the govern ment must seriously rethink their residentia
policies for Africans in the area." real terms, a Transkelan ort in Cap Town as a migrant worke is likely to get the lowes wages, the most menia
job and the worst housin other than those in the squatter camps who least haye their familie with them. It is really tough, but it does mean some money
and that counts.$\xrightarrow{\perp}$

## Sweeping ${ }^{98}$ blắck work report for Premier

A REPORT which might revolutionize the mobility and use of labour - particularly black labour - in South Africa will be handed to the Prime Minister, Mr Vorster, before the end of the month.

The chairman and only member of the commission compileing the report, Dr Piet Riekert, the Prime Minister's economic adviser, said in Pretoria yesterday that the report took a cool, clinical, economic look at the barriers which stood in the way of a more productive utilization of black workers.

Dr Riekert's work over the past 10 months has included a detailed survey of legislation affecting blacks outside the homelands, such as the Group Areas Act, the Bantu Labour Act, the Environmental Planning Act, the Bantu Affairs administration boards and the Community Councils Act - all of which inhibit the movement and use of black labour.

Some of the acts had their roots in the 19th century and were totally out of step with the changes in South Africa, he said. Where he had encountered political barriers to a better use of black labour he had merely identified them - "I made no recommendations, but left the consideration of the removal of these barriers to the politicians."



# 'Clamp down M $23 / 5 / 78$ 

# on 

 Blacks'
## ORMANDE POLLOK Political Correspondent

EAST LONDON - The Cape National Party yesterday voted unanimously for a strong Government crackdown on influx control, with heavier penalties for employers of "illegal" Blacks and repatriation of workers to the homelands within 24 hours o Kbeing convicted.
Cape leader Mr. P. W. Bb̄tha interrupted a debate on the issue to say the party's provincial head committee had made a series of recommendations, which were later backed by the congress and Dr. Connie Mulder, Minister of Plural Relations and Development.
Later Dr. Mulder reaffirmed that the Western Cape would be reamed as a preference area for Whites and coloureds and that the Crossroads squatter camp would be demolished "quietly and humanely," no matter what anybody said.
Blacks legally in the area would be re-housed and the others would be repatriated.

## Uncompromising

Mood of the congress was uncomprisingly in favour of stronger influx control. One delegate even suggested that Blacks with Section 10 rights to be in the urban White areas should be reduced and that education and health facilities should be refused unless people could show they were legally in the area.
Another did raise doubts briefly, however, by asking if Blacks were not entitled to question why Coloureds were allowed to work in other parts of the country if the Western Cape was reserved for them. ${ }_{\sigma}$ If, as expected, the congress's sweeping recommendations - are implemented they could have far-reaching conse $\varsigma$ quences in the labour market.

Apart from increasing the minimum fines for "illegally" employing a Black worker, they ask also that an employer's : labour quota be cut if he is caught using illegal labour and i that he must bear the cost of repatriating the worker.

Further, the recommendations ask that employing Black c labour should be made more expensive - presumably through increased levies - and that recruitment of + "contract" labour should not be allowed while there is ungemployment among Coloureds and "legal" Blacks in an area.

During the debate delegates emphasised the need for economic development in the homelands and the border areas as a means of attracting Blacks away from border areas.

The debate - a potentially explosive one because of contrasting resolutions on the question of the Western Cape - was defused by Mr . Cape - was defused by Mr. committee's recommendations which followed lengthy closed-door discussions
Several Cape MPs entered Several Cape MPs entered
the debate and were solidly behind tightening up influx behind tightening up influx control. It was pointed out that there was significant un-
employment among $\begin{array}{ll}\text { employment } \\ \text { Coloureds and } & \text { "legal" }\end{array}$ Coloureds and "legal" Blacks without bringing in
workers from the workers omelands.

- Blacks in the Western Cape will not be able to participate in the 99 -yeareasehold housing scheme being introduced in the other parts of the country.

|  |  |
| :---: | :---: |
| $\pm$ | $\equiv$ |

§

# Nats shirk key issues <br> TWO WEEKS AGO, as 

leading Afrikaner Nationalists were holding discussions with leading black nationalists, the National Party began its annual congress seasson in Durban.
Just as Die Transvaler, official mouthpiece of the party in the Transvaal, prepared to break the news of the historic meeting be-tween the leader of the Broederbond and the leader of Soweto's Committee of Tei, rightwing delegates at the Durban congress took a firm stand against mixed facilities and talked of kafferboeties, outas and plurals.

One week later the same party newspaper was giving coverage to the political aspirations of blacks outside the homelands. By this time the Cape congress was under way and delegates were calling for stringent measures to remove "illegal blacks" from the Western Cape; for the building of hostels to house single domestic workers so that servants ${ }^{*}$ quarters could be modified as outdoor flats for independent teenagers, and for the razing of the Crossroads squatter camp.
The meeting of the black and white nationalists, shortly before the NP congresses, was well timed to reflect the vast differences in the thinking and discussion within the party.
While NP thinkers were prepared to discuss and print details of political aspikations of blacks qutside

HELEN ZILLE: Political Correspondent
the homelands, this subject was not a debating issue at the congresses.
Delegates were satisfied with the assurance of Dr Connie Mulder, Minister of Plural Relations, that urpan blacks would never have access to the political dispensation of whites and that the term urban blacks was merely a description of their geographic locality.
A delegate, who defined himself as a verligte, put it this way: "Blacks will never have any political rights. outside the homelands, finsish and klaar,

Despite repeated assurances from Cabinet Ministers that the congresses remain the party's highest policy-making body, it is clear that many of the priority issues in the NP have not yet reached this arena.
Of those that have, the most important discussion - that dealing with the political future of the coloureds and Indians - was held behind closed doors at the Cape congress.

The public, through the Press, had access to ministerial speeches concentrating on attacks against the United States, the Black Consciousness Movement, Swapo and the Marxists. Most speeches also vaguely hinted that whites would have to make great sacrifices in the future.
The Press also had access to the prize-giving ceremonies where constitu-
ency representatives received cups and shields for collecting the most money or signing on the greatest number of new members.
Most of the resolutions were discussed in open congress. They dealt with defence, price control, rent control, petrol restrictions, "leftist influences" and "decadent music" on television.
But of the party's major discussion topics the public saw only the tip of the iceberg. The central debating issues are those where party planners are contemplating major departures from traditional policy. Much of this planning is done so privately that the new thinking on several matters has not yet seeped out for fear of a rightwing backlash.
But one of the areas that is debated in open congress is that of social and economic discrimination - socalled petty apartheid.
While rightwing delegates spoke in abusive terms, Mr Marais Steyn, Minister of Community Development, spoke placatingly about the "pettiness" of refusing to share facilities with other races.

The second major discussion area in the NP revolves round the political future of Indians and coloureds.
This debate is being conducted within the framework of the new constitutional proposals. At their

Durban congress delegates were satisfied with the assurance by Mr Hennie Smit, Minister of Coloured Relations, that further details were being worked out by the experts.
At the Cape congress the issue was discussed in depth behind closed doors. Journalists of NP newspapers were admitted on the understanding that details of the discussion would not be published.
The major difference on the constitutional proposals within the party is one of interpretation. Those on the left are pushing for acceptance in principle that coloureds and Indians may qualify for executive president and hold key government portfolios, while rightwingers insist that these posts be reserved for whites only

The party's debate on the political future of the urban blacks has not yet reached the congresses. In private, the leading thinkers are discussing and planning ways of bringing about changes in traditional policy that will win the approval of a reasonable number of blacks outside the homelands.

So far the congress season has provided a good opportunity for NP supporters to get together, to boost their morale and to listen to their leaders.

It hasn't told the rest of South Africa much about where the National Party is taking them.


Two Bothas at the National Party congress in East London yesterday were the Minister of Foreign Affairs, Mr R. F. Botha, and the Minister of Labour, Mr S. P. Botha.

## Support for tougher ${ }^{2}$ and influx control laws <br> EAST' LONDON - Tough measures including <br> caution about blacks who <br> tions on blacks in the

heavier fines will be imposed on employers of "illegal" black labour the Cape Congress of the National Party decíded.
A controversial" "verlig" motion proposed by the Stellenbosch branch call ing for an end to restric tions on blacks and the granting of 99-year leasehold rights in the Western Cape fell away when the congress unanimously accepted an opposing motion by the Cape leader, Mr P. Botha.
Mr Botha's resolution combined three other resolutions reaffirming that the Western Cape re-
 se uoos'se awou pauirnjox' sem эч Bu!̣puełsiəpun aut
 utu onis of pappop hinos әчt 'aseurep Jeu!u!d yo səouวy5o omp pafilupe pey oum "dotres uəyunap 2प1 पIIM Op 07 JEपM 50 wəlqoId эчł पұ!M pəวe, -әpiss.aquinH 'adxoupuñs were legally in the urban areas and whose rights he upheld.

Dr Mulder hinted that more land, other than that laid down by the 1936 Land Act, would be allocated to blacks.

Dr Denis Worrall, MP for Gardens, supported Mr Botha's resolution, saying the issue went to the heart of Government policy which was working to a radical form of partition between "blacks and nonblacks".
"This resolution is say. ing we must limit the movements of blacks outside the existing homelands and says we must reduce the number of blacks in the area," Dr Worrall said.

A delegate who supported the Stellenbosch resolution said"Coloureds no longer wished to do "cheap work" such as, scrubbing floors and mowing lawns.

Another delegate who
JOILES U

Western Cape said children of illegal workers should not be allowed to attend schools in the area.
He said no illegal blacks should be treated at hospitals or clinics unless they had a certificate from a district surgeon. Any worker who broke his employment contract should be repatriated to a homeland within 24 hours.

The Deputy Minister for Plural Relations, Dr Vosloo, warned the congress of a "'sickly humanistic campaign". He said the Government would accept the challenge to solve the squatter problem no matter what the United Nations had to say. Whatever was done, he said, would be done humanely.

Most of the delegates welcomed the hard line taken by the Ministers. But a few urged the congress to be more realistic and not to ride roughshod over black interests. -DDR-DDC.

Of the 36332 4. Guguletu, same 8983 qualified of the men i-..
contract

olidation Act. The rest fore migrant workers on

In additic are residi accurate Influx Influx control by official. 60000 to 14 Administrate Cape Town. ${ }^{6}$

It is hard tc squatting. of 18000 to 2 However, by no Peninsula. the family, us squatter sett In addition, the townships illegally on th The industrial in Table 2.

| TABLE Table 2 |
| :---: |
| Industry |
| Ind | cato be stricter

says Mulder

Political Correspondent EAST LONDON - The congress yesterday, pres sed for more separation and more development in the application of the Government's policy towards blacks

In a debate on plural relations it was spelt out that:

Influx control of blacks into white areas should be more, strictly applied, especially in the Western Cape,

Homeland development and consolidation should be stepped up so that blacks, wanted to stay there,

Living conditions for blacks legally in white areas should be improved. Dr Mulder, Minister of Plural Relations, has already said, and, repeated

## Nat congress

 yesterday, that. he wouldAfrican men and women iible to obtain an , but informed estimates ind have ranged from Y Minister of Bantu sided illegally in
do all he could to make life better for blacks legally living in white areas. Yesterday he also said influx control would have to be more strictly applied to avoid more problems in white areas,
He did not deal directly with calls from the congrass for more develop. mint and consolidation of the homelands:s

But he summed up the debate, which centred on the Western Cape being made a "preference area" for coloured and white labour, by saying: "It labour, by saying have to
means that we will hat act more strictly because we are carrying out Na tonal Party policy and not any policy aimed at making us more popular outside.:

Many of them are estimated population ion is about 10000 . gaily in the cape
ad one member of ${ }^{7}$ Other and Hour Bay. as tenants in kens reside


## Questic <br> 2. Have you asked

 If yes, gire de 3. What problemsDo you discurs other farms?

Fave you ever changed?

So sccasional an

Will you try to Why/iny not?
 naticed
EAST LONDON - A Duncan Village woman claims she was dragged naked from a bathroom by an Eastern Cape Ad. ministration Board policeman while she was having a bath.
Mrs Nontsikelelo Gusha, of 1594 Mnoika Street, Duncan Village. said she was in a communal bathroom.

Her bodice, panties, frock and shoes were left in the bathroom.

Her house coat was the only item retrieved. It was wet as it had fallen from where she had hung her clothes.

Mrs Gusha claimed she was not given a chance to dry herself and dress.

She says she was taken to a van in the nude. There were men and women in the back of the van.


MRS GUSHA
At the administration offices sine was told to put on her coat and when she refused because it was wet she was threatened with assault.

She paid R16 admission of guilt for being in the urban area without a permit.

Mr Vusumzi Dom of Duncan Village said he was one of many people who witnessed the in. cident.
,"It was revolting to see a naked woman dragged from a bathroom to a van in full view of spectators." the said.

Mr C. Sidzumo, who stays in the same house with Mrs Gusha, said he was threatened by a white official when he asked why Mrs Gusha was dragg. ed away naked.

The chairman of the Easiern Cape Administration Board, Mr G. J. Coetzer, said be was not aware of the incident.
$\because I$ am going to investigate the matter,". he said.

Asked if his policemen
our work?
oblems?
th workers on this or on
ag together to get something
sonly
farm?

The chairman of the Eastern Cape Arlministi: toon Board, Mr (; Coelzer. said ho was not aware of the incident.
$\because I$ am Loing 10 in. vestgate the matier," he sand.

Asked if his polucomen were empowered to enter women's iotilets and bathrooms whent raddac for permats. Ar Cortarer sad regulathons dide now allow them to do $50 .-$
DDR

Once the caus
should then institutiona. employment. has effective some priviles restraint on African worke growth had be local and nat workers such infra-struct

Grossly inade homelands, ti about employ either singl Cape Town at indicate tha for Africans Transkei it land families

## FM $22 / 9 / 78$ <br> PASS LAWI TuEsa vienys <br> 

Tuesa's hopes of re-establishung its credi bility with African workers (see page 1060) are hardly likely to be helped by Tucsa's evidence to the Riekert Commission on the pass laws.

Tucsa's proposals - which, the FM understands, have some influential support in official circles - - were a source of some controversy at its annual conference this week. Indeed, the conference voted on a proposal that the evidence be referred back to Tucsa's National Executive Committee for further consideration.
That proposal was defeated, but there was reportedly a good deal of dissatis faction with Tucsa's proposals to the commission on the issue.
Tucsa begins its evidence by making the point that the refernece book system is hated by Africans and argues further that "Bantu" should carry the same identity documents as whites. It also argues that any prohibition on prospective workers entering the cities should be non-racial, and that the present influx control system should be abolished.
It continues by arguing, however, that an unrestricted flow of people to the cities would have a number of harmful effects among which would be the depression of
wages in the citiçs. This could be prevented, says Tucisa, by the application of vagrancy laws.
These would enable the authorities to remove from the cities people who were not in employment or in posession of a work-seekers card, which would be issued at a local employment burcau. In other words, people who did not have work or were not actively seeking work would not be entitled to live in the cities.
That view is unlikely to win Tucsa many African friends. Whatever the merits of its proposal, the view that allowing people into the cities depresses wages is both economically dubious and anathema to most Africans who see that argument as a rationalisation for the pass laws.

The system could also be open to abuse. Whatever legal safeguards are attached to the issuing of work seekers cards, the decision as to who would be issued with them would be left up to an official - and the abuse of the work seeker card in the case of African workers up to now has been well docu mentated.

While Tucsa may not intend this, the proposal could allow officials to distin guish between "undesirable" and "desirable" workers. The former could then become "vagrants" and be denied the right to live in the cities.

That is more or less what many Afri cans believe has been happening up to now in many cases. So they are likely to see Tucsa's proposal, however well meaning it might be, as an attempt to resurrect the old system under a new name.

And even if none of these objections are valid, there will be many who will see Tucsa's proposals quite simply as an unwarranted infringement on the prin ciple of freedom of movement.



THERE is hardly a more basic aspect to human existence wife the joy of family: husband, And not only is it living together. And not only is it a basic right, but ing a secure potent factor in creatIt is therefore stable society. have the news this weating to another giant single-bed hostel is to be constructed, another one of those soulless horrors. The latest apartheid infliction is to be a 6144 -bed hostel at Katlehong to accommodate single men working mainly in the Germiston area. The first phase of the hostel - four blocks with about 2000 beds alone will cost R836 340.

And while this is happening on the Reef, in the Cape the sorry saga of Crossroads continues with the authorities again doing their utmost to destroy the family existence created by the squatters:
As we reported yesterday, the

Peninsula Administration Board is distributing a pamphlet which cleared befor the camp will be That will soon means that the bulldozers ugly scenes that have with all the hit the headlines and with misery heaped on thousands of people.

While the Nationalists deliberately break up settled family existence - whether at Katlehong, Crossroads or anywhere else how can they possibly try to tell the world that they are moving For from racial discrimination? For it must be noted that it is blacks, and blacks alone, who are made to suffer these deprivations.
And what peace can there be in South Africa if people are treated in this way? And how can anyone Justify such bebaviour on the part of a Government that calls itself


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[^3]:    Molecular Biology Building, UCT.

