micirant labour, si. - Pass laws -General 1984

JANUARY - DEC.
 gal" black residents of Leandra in the Eastern Transyaal would be resettle as soon as alternative accommoda tion was found, Mr Thys Jonker, chief director of the Highveld Admimistration Board, has said
Mr Jonker sadd only people qualifying in terms of Section 10 of the Urban Act would be given accommonear Leandra At a publi the weeknic meeting in Leandra at Leandra Action chairman of the M A Nkabinde Committee (LAC), Mr to resist move, appealed to residents of Co-operation by the Department resettle them

He sald th
being builere were only 712 houses which meant nearly new township, were not belng carly 17000 Leandrans Mr
new township would be Rite rents in the new township would be R50 as opposed He sard he had contacted the Hıghance that nistration Board for assurforced to no-one in Leandra would be no reply
Mr David Mahlangu of the LAC said yesterday that residents of Leandra township had been living in the area since 1909 and "will not be removed to kwaNdebele"
"More than 16000 people qualify under Section 10 (1) (a) and (b), to hy in Leandra," he sald "Many of us have been living there for generations, in fact since 1909 when our forefathers bought the land"
Mr Nkabinde sand Leandra resıdents had title deeds to the 236 plots of land untıl about 1973
${ }^{\text {'In }}$ In that year, the freehold right to property in the area was abolished and residents were summoned to the administration board offices Residents were paid for the land, the compensation was very hittle," he sand


PORT ELIZABETH The abolition of the pass law would help to eliminate poverty among black South Africans, said Professor Francis Wilson, head of the School of Economics at the University of Cape Town

He was speakıng on the Causes of Black Poverty at a discussion organised by the South African Council for Higher Education at the weekend

Prof Wilson said the pass law did not prevent poverty, as some people belleved, but was a part of the cheap labour system

He said, however, that the abolition of the law had its own ambiguities, in that it would lower the wages of blacks in
he short-term
Prof Wilson said that the educational system biases the distribution of wealth in favour of whites through the inherited education structure
"Any strategy against poverty must come to terms with education," he said
A land reform policy must be developed to overcome the clear maldistribution of land and resources in the country

The drought, said Prof Wilson, had made mat ters worse, but was not the fundamental cause of poverty among blacks
"The rain will not end poverty," he said

Prof Wilson said children under the age of two, old people and breadwinners between
the ages of 55 and 65 were the hardest hit by poverty

He said his discussion was part of the second Carnegle inquiry into poverty, funded by the Carnegie Corporation of America, a nongovernmental institution, which had also funded the first Carnegie inquiry

According to Prof Wilson, education discusslons were taking place throughout the country in preparation for a conference at the University of Cape Town from April 13 to 19

He said the conference was part of the inquiry whose aim is to develop independent, non-governmental strategies against poverty - DDC

PORT ELIZABETH - The abolition of the pass laws would help to eliminate poverty among blacks in South African, said Professor Francis Wilson, head of the School of Economics at the University of Cape Town
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##  from

Education Reporter THE Department of Education and Training (Det) has denied that influx control laws restrict its appointment of qualified teachers in black schools

Mr J Schoeman, chief liason officer for Det, denied complaints made in a letter to the Cape Times from Mr Walter Lefuma media officer of the Western Cape Civic Association, that the law seriously affected the type of teacher appointed to black schools
Mr Schoeman said influx control laws did not apply to black teachers
It was not required that black teachers have accommodation before they could take up posts Det approached local community councils and administration boards to find accommodation for teachers, he said

He said Det presently employed about 1500 white teachers, "mostly" at specialized institutions

Mr Lefuma's letter blamed the high fallure rate among black pupils on a lack of qualified teachers
Mr Schoeman acknowledged that the macority of applicants for teaching posts were underqualified

The 1982 annual report of Det classified 33000 of the 39000 teachers employed by the department as "qualified" - but this figure included 21000 teachers who had a Junror Certificate and a diploma and 4000 who had passed Standard 6 and had a diploma

Only 989 had a unnversity degree and a teacher's diploma A total of 6000 had a Senor Certificate and a diploma

## Pretoria Bureau

TWO men who assaulted a man after asking him for his reference book, were found gulty of assauit in the Pretoria Regional Court yesterday and fined R300 (or 100 days)

Lourens Dirk Christoffel van Schalkwyk, 20 of Club view in Pretoria, and Brent Taxt, 19, of Rynfteld, Benon,

## Pass book assault: two ${ }^{2}$ fined

were also fmed R100 (or 30 days) for impersonating the police
The had pleaded not gulty
before Mr R de Vos
The court found that they assauited Mr Isaac Makoela at Clubview on September 18 They were however acquit
ted on a charge of robbing Mr Makoela of R16 Mr Makoela told the court he was walking with a friend when Van Schalkwyk and Tait stopped their car beside Tait stopped their car beside him They told him to produce his reference book as they were pollcemen

He said they took his R16 and slapped him until he bled

Passing sentence, the in ${ }^{\circ}$ à gistrate satd he believed Mr gistrate satd he believed Mr
Makoela's evidence which had been corroborated by that of his friend

| Raid: in court 206 <br> Tygerberg Anceay <br> A TOTAL of 92 people have appeared in the Paarl Magıstrate's Court following a pre-dawn raid by Western Cape Administration Board inspectors in Mbekwem Township, Paarl <br> The laison officer for the board, Dr GT du Preez, confırmed today that 15 black men, 63 black women, one coloured man and 13 coloured women were arrested yesterday <br> They appeared in three magistrate's courts in Paarl yesterday charged elther with being in a prescribed area for more than 72 hours whle not being bona fide residents or being in a prescribed area without the consent of the housing superintendent <br> Fines ranged from between R20 and R50 each |
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## Parliamentary Correspondent

RECOMMENDATIONS made in a White Paper that 'the restrictions on the geographic mobility of labour be removed as far as possible' have essentially been rejected by the Government
The recommendations are made in a White Paper on A ; Strategy for the Creation of Employment Opportunities ; which was released yesterday

The White Paper adds that the regional development policy should be applied in such a way as to contribute as much as possible in order to create employment opportunities
While the Government has accepted these proposals, it has done so only in as far as they are reconcilable with other national objectives'
The Government agrees with the report in seemg 'the largest possible role for the private sector and the elimination, where possible, of measures that inhibit the satisfactory operation of a market-orientated system'
In this regard, the Government also emphasises that 'all public institutions, while not disregarding other national objectives, must keep in mind the importance of employment creation when performing their functions'.
The Government accepts that market forces should be given free play as far as possible and also affirms its intention to eliminate measures which durectly or indsrectly distort the relative prices of production factors'.

It also restates its commitment to the promotion of small business development and accepts that steps be taken 'to identify and remove measures and practices that unnescessarily restrict the development of the formal and informal small business sectors'.

Staff Reporter
SIX black women have gone to jall for up to 70 days after being convicted of pass law offences in the Langa Commissioner's Court this week.

They were among a group of 28 women who appeared after being ar; rested in a joint raid by + Western Cape Admini-- stration Board inspectors and police on a "plastic" squatter camp next to Nyanga Extension on January 19

The raid followed a clash between the "plastics" group and Nyanga Extension squatters the previous weekend, in which a man was killed and and a number of shacks were gutted by fire

Thirty-one men ap. peared in the Athlone Magistrates' Court yes-
terday on cha
public violence
public violence
The women were charged with pass law offences and illegal squatting However, the illegal squatting charges were withdrawn No reasons were given for this
All were found gulty
on pass law charges Sentences ranged from R30 or 30 days to R70 or 70 days Most of the sentences were suspended on condition that the convicted return to their homelands
Six women - Nosébenzile Matinise (24), Novotıle Mankayyı (27), Lakıwe Gwunta (26) and No-Andile Nzınzwa (30) went to jall for 70 days Npunzile Mpyonke (26) and Nomgco Matshaya (23) - were jailed for 30 days after being unable to pay fines

If so, what was the nature of the charge,
(2) whether the charge has been invest igated, if so, what was the result of the investigation?

The MINISTER OF LAW AND ORDER
(1) and (2) My reply to the previous question also applies to this question

Hemusád
mack emphoyeerin
chs of flats
$3 / 2$
(1) Whether, with reference to his reply to Question No 19 on 2 September 1983, he has reached a decision regarding the formulae in respect of Black employees in blocks of flats, if not, (a) why not and (b) when is it anticipated that a decision will be reached, if so,
(2) whether he has revised these formule, if not, why not, if so, (a) what are the new formulae and (b) what criteria are applied in granting permission to employers to accommodate an employee on the premises?
$\dagger$ The MINISTER OF CO-OPERATION AND DEVELOPMENT
(1) No
(a) Comments and proposals by the Administration Boards, which handle the licensing of premises, including the housing of Black employees, have just been recarved by the Department of Cooperation and Development These contributions by the Boards had to be preceded by a time consuming examination of this complex matter
(b) The Department will submit recommendations to me A declson may be expected soon
(2) No, for the reasons mentioned under (1)
(a) Falls away
(b) Falls away

## Computer equipment

*7 Mr A SAVAGE asked the Ministerfof Industries, Commerce and Tourism
(1) Whether any control is exercised over items (a) imported into and (o) exported from South Africa, if 1 ot, why not, if so, what is the nature of the control exercised,
(2) whether a Mr Richard Mueller received authorization to (a) import into and (b) export from South Afroca certain computer equipment, if so, (1) when, (11) from whom and (in) in respect of what category or categones of computer equipment,
(3) whether an investiga ion has been instituted into the incident, if not, why not, if so, what were the findings,
(4) whether he will make a statement on the matter?
The MINISTER OF INDUSTRIES, COMMERCE AND TOURISM
(1) (a) and (b) Yes Only certain catego rues of articles are, however, subject to import of export control

Control/is exercised by means of import and export permits
(2) (a) $\mathrm{N} \not$, as the importation of compalter equipment is not subject o import control
(b) No
(3) Ye The investigation by the Departmont of Industries and Commerce togetter with Customs and Excise has \%ot yet been completed I also refer the hon member to the reply to Question No 1 by the hon the Prime Minister on 1 February 1984

${ }^{\times}{ }^{r}$ Dr/ Ferdi:Härtzenbērg opened the debate, for the Cónservatıve, Pärty", He sald "there "were" many similarities between the Natıonal Party sand the United. Party igovernment of 30 years ago . ${ }^{\text {che }}$ '"A' great 'yictorys does' not mean the Government 'has ithe right solu-
 There as"deep-rooted division within the Cabnet and the caucus 别家
${ }^{2}+\mathrm{Mr}$ ' Vause Rawisand his -party' would not ${ }^{2}$ support "this motion of totaliconfrontation," the motion of No'Confidence ${ }^{\text {" }}$, The Prime Minister, Mr P PW Botha, devoted most of his speech to the peace mitıatıvèn 'Nämıbia and Angola He rejected attempts to "say there wa's division ${ }^{\circ}$ be tween the country'sidipTơmatic and dë́fendé sèr-


Bethal was edncelled by HAB


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## Opposition freality of leasehold

Pärhamentary Staff THE Government has rejected appeals in the Assembly for the 99 -year leasehold system to be extended to blacks in the Western Cape

An argument from the Deputy Minister of Co-operation, Dr George Morrison, that it was a princıple of the National Party not to do so, drew accusations from the official Opposition that apartheld was not dead as clamed by other Government spokesmen

One of the appeals had come from the National Party MP for Bellville, Mr Andre van der Walt His plea - clearly in conflict with NP policy was described by Dr Morrison as "a healthy exchange of opmion" in the party

## CLAUSE

The issue was discussed during yesterday's committee stage of the Black Communities Development Bill

Mr van der Walt rased the matter during the second reading on Monday when he asked the Minister of Co-operation and Development, Dr Pret Koornhof, not to apply a clause in the measure that could withhold leasehold rights from blacks in the Western Cape

He asked for certain measures to be reviewed

In yesterday's debate the official Opposition moved an amendment to scrap a clause giving the State President the right to make certan provisions applicable only to certain areas
$\checkmark \mathrm{Mr}$ Nic Olivier "(PFP nominated) sard the alm of the proposed legislation was to create contented urban black communthes This should also apply to the black


Mr W Vause Raw
communities of the Western Cape

The influx of blacks into the Western Cape dated back about 30 or 40 years According to the latest statistics there were now 337000 blacks in this region

This considerable number of people placed a responsibility on the authorities to ensure that they were as contented as possible
He could not see how the granting of leasehold rights to these people could be in conflict with the Government's policy of labour preference for the coloured people
"We are led by realism and no longer by ideological considerations," Mr Olivier said

Supporting the offical Oppositions proposal, the leader of the New Republic Party, Mr.W Vause Raw, sald the provsion excluding blacks in certain areas was "a hangover of years gone by"

There was no place in South Africa's new era for such a provi-
sion The Government's only reason for putting it in the Bill was political
The presence of blacks legally in the Western Cape made "no jot of difference" to coloured employment
Leasehold rights would provide stabilsty and create a class of blacks with something that belonged to them Thus would put them on the side of law and order
They would know that their properties could be damaged or burnt down in riots Such people would give South Africa additional stability
"The issue here is whether you are going to have a stable, rooted society or a restless, rootless society," Mr Raw sald

## OLD PRINCIPLES

Mr Daan van der Merwe (CP Rissik) sadd his party would not support the official Opposition's ammendment His party stood by the old pronciples of the NP, but it was clear that opinions differed within the NP
Mr van der Merwe asked Dr Morrison to spell out the Government's stand on this issue and to explain why it did not support the viewpoint of Mr van der Walt

Dr Morrison said it was a NP principle, repeatedly decided on at party congresses, that black leasehold rights should not apply to the Western Cape It was an old principle and he could not accept the opposition amendment.
He accused Mr van der Merwe of trying to play Mr yan der Walt off against the NP
Mr van der Walt's viewpoint showed there was a "healthy exchange of opinion" within the NP

| Reference books $/$ influx $c$ |
| :---: |
| 0 |

75 Mr S S VAN DER MERWE asked
How many Black (a) males and (b) females were arrested by the South African Police for offences relating to reference
books and influx control in the Western Cape in 10R:, Cape int


How many Blacks in (a) the Sandton muncepal area and (b) Alexandra were charged with offences relating to (1) ident1ty documents and (i1) influx control laws in 1983?

The MINISTER OF LAW AND ORDER
(a)
(b)
(1) 1372

66
(11) 2174

109


The MINISTER OF CO-OPERATION AND DEVELOPMENT

The number of reference books endorsed in the various Admunistration Board areas as at 31 December 1983 is as follows


## 'At least they know the

AT PRECISELY 930 every morning the doors of the pretty Victorianstyle house opposite Observatory station are opened for business
And soon the long, wooden benches are filled with people in need desperate people
This is the scene which greets staff at the Athlone Advice Office every weekday of every month
One by one they 'll be called in And with meticulous care, workers at the office will try to unravel their problems in order to make life just a little easier, a little less complycated for the hundreds who come for advice
"We get a wide range of problems," says Sue Joint, organiser of the office
"We deal with wage and employ-

ment disputes, domestic workers' problems and housing problems But the people with the biggest problems are the African contract workers who need residence permits"
The Athlone Advice Office has a panel of 20 legal firms who offer free legal representation and advice
"Even if nothing concrete comes of their visit, these unfortunate poople come away with the feeling that somebody is interested and that all possible channels are being investigated
Most of the office's bills are paid for by the Black Sash and the South African Institute of Race Relations

Anyone requiring legal advice may contact the office at 693150 The office is open on weekdays between $930-130$

## 



## Wheels of Pass Law justice gri.

SHORT-CUTS are the order of the day - avcry day - at the Lang Commissioner's court
Here, it takes just three minutes, and sometimes less, to turn ordinary men and wowen into criminals
Recently, I watched proceedings from the pubic gallery of this


## : somebody is interested




## rind swiftly



IN legal jargon it's known as the Black (Urban Areas) Act of 1945. But to the majority of South Africans, it is the oppressive piece of legislation which prevents them from earning a living or living with their families.

In practıcal terms it is a watertight law which prevents Africans from living, in "white South Africa"

Although the Act has undergone many changes since 1945, none of these have been made to relax the laws

Amendments were introduced in 1946, 1947, three times in 1957, and then, each year from 1961 to 1966 Further amendments were introduced in 1968 and 1970 and annual amendments from 1974 to 1981

Today this watertight law decides who is "legal" and who is not, and by implication, who gets a job and food and who gets none

## TEST

In a recent test case, the Cape Town Supreme Court granted Transkeian-born Mr Mdandwens Mthya permanent residential rights in the Western Cape

This was accorded to him under Section 10 (1)(b) of the Act because he had worked for one employer for longer than 10 years and had lived on the same area

ployer for at least 15 years

Section 10 (1)(c) rights are given to wives and unmarried sons and daughters, under the age of 18 , of those who quahfy for (a) and (b) rights

And Section 10 (1) (d) gives temporary legality to certain contract workers who obtain permission from the manager of a labour bureau to reside in an area for a set period

Even if a person can get a job legally, the Government has yet another law to determine "legality" Known as the Administration of Persons to the Republic Act of 1972, it is being used increasingly to deport Africans from the Western Cape

Thus Act provides for

## Sorry

## you're too

 old to stayMR John A, 31, was sitting on the pavement in front of the Athlone Advice office when I met hım He kept gazıng all around him nervously He told me that if Administration Board inspectors saw him he could be arrested and deported to Transkel

John was born in Cape Town and was considered a "legal" resident until he went to Johnannesburg where he worked from 1974 to 1980

On his return his father took his pass to the Langa office and asked for it to be stamped Officials at the office refused, saying he no longer qualified for "legal" status
"They say that I am too old, and for that reason I do not qualify to be 'legal' While I was under 18 , I could live here, because my father is a 'legal' Now
they tell me that I am a Transkeian citızen Last week John narrowly escaped arrest during a pass raid When confronted by the Administration Board officials, he claimed to be "coloured" and resident in Mitchells Plain

- In the same boat as John is Michael M His father has been working in the Peninsula since 1940 and was recently granted Section 10 (1)(b) rights Because Michael is older than 18, he does not qualify for Section 10 rights

Recently, Michael lost his job and will now have to return to Transkel before he can apply for another job

An easier and more successful - but illegal - method would be to look for a job and then to go back to get his reference book stamped

# WANTED 

 OLD NEWSPAPERS AND CARDBOARDCALL OR PHONE




- A DEJECTED mother leaves the Commissioner's Court after payIng her fine.
to R50 (or 50 days) on the first, R20 (or 20 days) on the second, and R10 (or 10 days) on the third

This was how sentence was pronounced "Fifty-Fifty on one, twenty-twenty on two and ten-ten on three"

## ARRESTED

- One in every 10 African adults living in the Cape Peninsula "legally" or "illegally" - can expect to be arrested under South Africa's influx control laws during any given year

This is one of the findings in a special report compiled by Professor Martin West of the University of Cape Town's Social Anthropology department

Professor West points out that pass raids frequently trap innocent people - legal residents, the handicapped and mothers and babies - who pay fines simply to get out of court and back to family life

## WOMEN

And he reported further that there was a "special assault" against women in the Peninsula, to enforce

Government policy aimed at preventing black family life from being established in the area

Professor West found that about 30 to 40 percent of Africans arrested for influx-control offences would have to serve prison sentences because they would not be able to afford to pay their fines

He found that in 1981 pass-law offenders
spent a total of 250000 days in jail This would total 684 years of imprisonment

He estimated that about half the African population of the Western Cape would be classified "illegal"

Professor West added that while official statistics suggested that pass raids had decreased in South Africa, it had in fact increased in the Western Cape

This was accorded to him under Section 10 (1)(b) of the Act because he had worked for one employer for longer than 10 years and had lived in the same area for longer than 15 years But he was one of the fortunate ones Thousands of others caught up in the net of the Act have simply been banished to a homeland which can offer them neither employment nor food
The Act is made up of four different sections

To qualify for Section 10 (1) (a) rights, people have to produce proof that they were born here and have lived here all their lives

The second class legals - those who quallfy under Secfion 10 (i)(b) - are contract workers who have worked continuously for one emplyer in the area for at least 10 years, or for more than one em-

## Anatomy of a raid

IT was sunrise and township residents were going about their early-morning chores around their wood and iron shacks

Children were playing in the sand nearby, while in the distance a dog barked Everything was peaceful at KTC squatter camp

But then the terror started At 900 am the "hunters" arrived dozens of them - in motor vehicles and lorries

It was my first experience of a pass-rand, and I was horrified

More trucks arrived
and I saw men armed with rubber batons jumping out and running towards the shacks.

## DEFIANTLY

At first, the camp's men, women and children stood their ground, defiantly. But as the baton-wielding men drew nearer they started running for their possessions and shelters

Steadily, a group of about 30 men moved towards the residents Women started screamung Some ran into nearby shacks to wet pieces of cloth, which they put over their faces to counteract the effects of the sneeze machine which had been started up

Trucks drove towards the crowds at high speed, and I saw men, women and young children run as men armed with rubber batons, and supported by dogs, approached

## DEMOLISHED

Shacks were systematically demolished and all the time people were running helterskelter to avoid the fumes of the teargas and the batons of the inspectors

When the radd ended, inspectors loaded sheets of galvinased
ron onto a truck and took it to their Nyanga offices.
The residents, meanwhile started searching for odd bits of plastic and branches with which to build new shelters for the evening


GIVE A RECORD!
PREBO BRYSOM and roberta flack "Born to Love" featuring their smash hit "Tonight I celebrate my love"

AT AIL BRANCHES



EAST LONDON - The East Cape Administration Board, police and municipality are to combine in a joint operation bine in a joint on blacks illegally sleeping in white residential areas of the caty

This was announced yesterday following a meeting of various bodies which was called as a result of complaints from residents in the Na hoon, Vincent and Beacon Bay areas

Police laason officer Major Warren Brown, who was appointed spokesman for the special crime prevention committee, said that numerous reports had been recelved of blacks been recelved of residential areas in the evening and only leaving again the following morming
re allowed to sleep in a white residential area are domestic servants and other employees who have a permit to do so," he said
"Even domestic servants who have been with a family for years and years are to be registered and have a permit to stay on the property," he added

Major Brown said the authorities conceded that the bus boycott could be responsible for the increase in complaints of this nature "but the law is the law" Major Brown said raids are to be made and illegal "tenants" will be arrested

He sald householders who have unregistered employees on their property will also be prosecuted - DDR

## Parliament

Political Staff
HOUSE OF ASSEMBLY cans qualifying for righis under Section $10(1)(b)$ of the Blacks (Urban Areas) Consolidation Act had their reference books endorsed in accordance with the Rikhoto dance with the Rikhoto
judgment, the Minister of Co-operation and Development, Dr Piet Koornhof, said yesterday. He was replying to a question from Mrs Helen Suzman (PFP Houghton)
There were 1758 en-
dorsements made by the
Western Cape Admini-
stration Board and 1057
in the Eastern Cape

## Rhikhoto:

1752
benefit
Staff Reporter
The Western Cape Adminstration Board has endorsed the reference books of 1752 blacks in accordance with the Rikhoto judgment last year, but has turned down 3521 applications

Trade unions, the Black Sash and officials of civil rights organisations in the Western Cape have expressed disappointment at the number of applications approved for residential rights in terms of the judgment

When the Appeal Court upheld an appeal by Mr Mehlolo Rukhoto in June last year these bodies hoped that at least 10000 in the Western Cape would qualify for nghts

PARLIAMENT
The Mimister of Co-operation and Development, Dr Piet Koornhof, sand in Parliament yesterday that 24688 reference books had been approved throughout the country
Dr Gert du Preez, WCAB liaison officer, sald the board had received 5419 applications under Section 10 (1) (b) of the Black (Urban Areas) Consolidation Act

He sard 3521 people were refused Section 10 rights because their appheations did not meet the Act's requirements

The Appeal Court found that migrant workers could qualify for permanent residence even of they annually interrupted their stay in an urban area - provided they worked continuously , for one employer for 10 years or for different employers for 15 years


By Melody McDouganl, Vereenging Bureau
The police and inspectors of the Oranjevaal Admme istration Board are to join forces in an effort to clamp down on Vaal Triangle residents who employ unregistered domestic servants and gardeners

Action will also be taken aganst those who allow black employees to sleep on their premises in white residential areas without the necessary authorisation

According to a spokesman for the Oranjevaal Admimistration Board it is planning a massive blitz on homes in the Vaal Triangle area in the near future
"Our prime aim is to bring about a decrease in the number of serious crimes committed in the area," he sald

He also sald that the police and semor prosecutors of the various towns had already discussed the large number of cases reported to the police of unregistered employees stealing from their employers
"We have warned the public about the dangers of employing unregistered employees on several occasions, but in spite of this there has been no drop in this sort of offence Pohce investigations into these cases are invariably hampered as there are very few clues and leads to work on"
Residents in the area were warned to have their employees registered as soon as possible, as spot checks on houses would be carried out shortly
(1) How many Blacks in each indeperident Black state reganned their South African citizenship between 1 January 1983 and 31 December 1983 mi terms of the provisions of the



National States Citizenship Amendment Act,
(2) whether any applications were refused, if so, how many from each state?

The MINISTER OF CO-OPERATION AND DEVELOPMENT

| (1) Transkel | 1514 |
| :--- | ---: |
| Bophuthatswana | 250 |
| Venda | 35 |
| Ciskel | 1233 |

(2) No application was refused Thirty (30) were referred back to the applcants for submission of further par${ }_{1}$ culars The applicants almost invariably adduce that they should be granted South African citizenship on grounds of marriage to South African cilizens or lengthy residence in the RSA All apphcations are considered with the necessary compassion



30 November 1983-Rt 367 It 550 It
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The MINISTER OF FINANCE
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dble?
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The Government rethink on the third of the "Koornhof Bills" - the Orderly Movement and Settlement of Black Persons Bill - is seen by black communty leaders as a delay in furthering the urban-homeland divide, not as a sign that influx control is about to be relaxed

The Minister of Co-operation and Development, Dr Piet Koornhof, said in Parliament yesterday that the Bill had been held over at his request because it fanled to give effect to the Riekert Commission's recommendations.
It would be replaced by a measure known a the Urbanisation Bill, which would come before the tricameral Parhament in the next session. The old Bill set extremely stringent qualifications for blacks to reside in townships and increased steeply the penalties for those who harboured or employed unqualified people. Its harsh excluslonary measures won it the popular title of
"Genocide Bill". "Genocide Bill".
A United Democratic Front national executive
member, Mr Aubrey Mokoena, said the Bill's replacement signified "postponement, not change"
He said "This Government is committed to making the lives of black people miserable by taking them to the homelands where there are no ,jobs
"The spurt of the Orderly Movement Bill was to place a ban on people entering the townships The new Bill will give the Government time to close the loopholes
"And, as it will be put to the tricameral Parlia ment, it is clear the Government does not want whites to be seen as the sole perpetrators of this felony It wants coloureds and Indians to be seen as partucipating"
An Azanian People's Organsation spokesman, Dr Abu-Baker Asvat, also sadd the scrapping of the Bill should not be viewed superficially. "I think they are working out a plan to sugar-coat the Bill and present it in a sweetened form."

Mr Curtis Nkondo, Transvaal UDF representative and president of the Natıonal Education Union of South Africa, said. "The fact that the new Blll is called the Urbanisation Bill means they are still going to draw a division between rural and urban people It seems that the Government will try and coopt the township people on to its side"
A lone welcome for the replacement of the measure came from Labour Party leader Mr Allan Hendrickse, whose party is likely to be represented in Parluament when the new Bill is put before it. He said "It is a move in the right direction. One only hopes it is indicative of a change of heart on the part of the Government which will signal the beginning of the scrapping of apartheid."

- See Page 4, World section.


## Care timis Koornhof <br> Political Correspondent <br> THE Minister of Co <br> controls should be Lept to the minimum becange avoided.

operation and Develop ment, Dr Piet Koornhof
said yesterday that con
trols on black urbaniza
trols on black urbanization should be kept to a minimum because they and led to confrontation
Dr Koornhof was ad
dressing a conference of
the Afrikaanse Studentebond in Stellenbosch.
Dr Koornhof quoted figures prodnced by the Stellenbosch University Futures Research Unit in 1982 estimating that
South Africa's mrban population womid have risen to 31,7 -million people by the end of the century, of whom 22,7 million wonld be black.
"It is our policy that
of their erosive effects on human dignity and the unnecessary confrontation between anthority and the individnal which accompanies it.
"Nevertheless there is a broad-based consensus that some intersensus in the physical move ment of people is necessary as a regulator of both the rate and the location of urbanization."

He conceded that this
intervention should, as far as possible, be achieved by way of economic incentives and disincentives.

However direct control remained "an unavoid able necessity" if totally unacceptable, degrading and destructive living
conditions were to be
Dr Koornhof said the private, pablic and semipublic sectors, as well as organized agriculture and the black people themselves shoaid be invoved in planning an mrbanization strategy.
This should give due attention to:

- Deconcentration of economic activity.
- Regional develop-
ment stimulating formal and informal economic opportanities.
- Rural development, especially the development of self-supportive
agriculture.
- Family planming
programmes
- Control over the pace of urbanization.
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## Looking at ways to abolish influx control <br> have suggested that <br> black local authorities

THERE has been consid erable speculation about the government's declared policy to replace influx control with a black urbanization strategy and to provide for black participation in metropolitan government

In a series of interviews I have recently conducted with senior people in government, emerged of the revised emerged of the revised urban blacks
urban blacks
ally government has fi flux control in that in sent form is undesirable and that black urbaniza tion is inevitable and to be welcomed
It is, however, still committed to importan aspects of its old policy Black urbanization cannot occur "as deslred" but must take place in an "orderly fashion" and fulfil "an economic function"

## Homeland cities

New housing and infrastructure will be provided as much as possible in the homelands so take place there
This is seen as an acceptable substitute for influx control of the expected 10 to 15 million Africans who will urbanre over the next 15 years, the majority is expected to settle in homeland cities
Uncontrolled squatting in white areas is still ooked upon with disfavour The government is still intent on clearing a place like Crossroads near Cape Town in the course of 1985
At recent academic conferences scholars

South Africa tackle the problem of rapid black population growth by encouraging black settlement on white farms
This option has not yet been considered by government and there is strong opposition to the idea of a return to squatting or labour tenancy on white farms
Although there is increasing sensitivity on the issue of black resettlement the government intends to continue cleaning "uneconomic" or "badly situated" black spots The controversial removal of KwaNgema and Driefontein near Piet Retief will go ahead
There are also new elements in the urbanization policy Firstly, the government has abandoned the policy of freezng black townships within 70 km of a homeand and removing people to that particular homeland
The existing freeze on several of such townships has already been lifted and the government fully accepts that the old policy was not economically or politically feasible
This is a welcome change and it is to be from several Free Stats and Transvan toe State now be stopped
Secondly, the government wants to base future influx control squarely on the twin principles of approved principles of approved ment
It is prepared to relax influx control somewhat by lowering the stan dards of housing through permitting site-and-ser-

vice schemes Remova
vice schemes and the by means of sweat equits Some officials and ad vome officials and ad lowering of the of a dards of employment to include those outside the formal sector
How these broad prin-
ciples will broad principles will be imple mented is still being dedepend on much will land for on how much land for township development is made avallable There is some talk in Pretoria of two new Sowetos being planned, but senior politicians remain silent about this possiblity, which will need the backing of the ransvaal caucus
Thirdly, the government wants to depoliti cize passes Instead of sued with a document which will a document which whe be identical with that carried by whites, coloured people and Indians
The hope is that this uniform identity docutablishing a person's
dentity rather than being an instrument for policing influx"
Whether blacks will appreciate this fine distinction remains to be that this new do a belief that this new document will help to present influx control in a more favourable light, both locally and abroad
In general, this policy s an improvement on the system that prevalled before the Riekert Report At the same time it is far removed from the Grossoopf recommendations, supported by big business, which would have made it possible for blacks to stake a claim to urban residence rights after a reasonably short period
As regards black local authorities the government feels it unnecessary to embark on a proof the rethink as a result of the recent riots, the mass action against 27 of councllors and subse quent res and subse several black mayors

It accepts some of the blame, especially in not providing a proper financial base for these auhorities before they led to the disastrous (which led to the disastrous raisng of rents of the Vaal Triangle councils)
Nevertheless, the black local authorities are largely seen as experiencing growing pains which will subside once they acquire a sounder financial base and are fitted into a wider governmental structure
In an important shift the government has come round to the view that black local authormties should be included with the white, coloured and Indian local authorsties in the proposed new regional service counclls
The
The famıliar distinction between own and general affairs will pre vall Own affairs will be handled by the relevant the same city counclls A coloured, Indian and
will come together in regional service councils to co-ordinate the supply of services such as water electricity and sewerage particular metropolitan area
These regional service councıls will formally set the rate for tariffs and taxes within a particular region and this revenue respective local authorities
Underlying this are two somewhat hidden principles on the one hand the governmen wants to phase out as soon as possible the cur rent subsidies on hous ing and transport On the other hand local govern ment will primarily be financed by revenue raised through indirect means
Most important of these will be the new employment tax It will be presented as a tax on business but in reality business will only be the collection agents and it will be the consumer who will in fact be paying the new taxes
On the question of how urban blacks could be fitted into a new national political dispensation ittle progress has been made
The old view that these blacks have to exercise their rights via the home lands is being abandoned There is a strong tendency to consider blacks with urban residence rights (the socalled Section 10 people) as a distinct political category entitled to special political rights
The government obviously wants to incorpo-
rate only a limited num-
ber of "insiders" however, the recent Vaa Triangle riots hav shown how vulnerat:those black people at: who are deemed to re cerve special favour rom the system
In conclusion, it $n$ pears as if the govern ment intends to luwes riers some control substantially so -

Adaptations

It will attempt to sani tize passes, and it hoisto overcome the legit: black local authoritby placing them on a more sound financial footing and fitting them into an overarching met ropolitan system of government No substantial progress appears to have been made on the issue of black political rights on a national level
Time will tell whether Time will tell whether these adaptations will defuse the issue of influx meet urban begin to meet urban black political aspirations
The general prognōsīs does not seem to be par icularly promising
Perhaps one should during the festive season reflect on a thought exrable CW de Kincompawrote inhis "A History of wrote ins ""It South Africa" It is not given to any people, howricate itself simply from ricate itselfsimply ustments that history ustments that history has produced in it
These words were written in 1941
(Hermann Gliomee is a histoman who teaches polltecs at the University of
never been for prosecutions where we could avoid $1 t$," he claims
A mere $5 \%$ of Durban's blacks enjoy full Section 10 rights - those who live in the Natal townships of Chesterville and Lamontville But long-standing residents of formal townships in KwaZulu, such as KwaMashu and Umlazı, are regarded as "adminstrative" Section 10 people and accorded the same werk-en-woon privileges
Where government's heavy hand does come down, however, is on the squatters and migrants from the Transker and Ciskei who gravitate to Durban in search of work Says Du Plessis "We cannot have these Johnny-come-latelys move in and demand the same rights as old inhabitants There is no way we can allow them in We just haven't got enough jobs to go round "
It seems to us that Du Plessis is not familiar with Say's Law, an old and respected economic dictum which holds that supply creates its own demand. The presence of people generates demands for goods and services and that's how economies grow Social engineers like Du Plessis seem to believe they are above the laws of economics, indeed of nature itself, and can take god-like action to create and design societies as they see fit.
So the more unfortunate workseekers are still subjected to the harsh realities of m flux control Du Plessis argues that this is necessary, since those with Section 10 rights can adequately supply the Durban labour market Besides, he maintains, the avallability of jobs has dropped off by some $10 \%$.
Increasingly, it is the SA police who are asked to do the dirty work Black Sash organiser Jill Nicholson confirms that influx control prosecutions have declined, but wider pass law offences are up Last year, she says, 3581 people were endorsed out of Durban Nicholson charges that other more subtle administrative methods - such as the withholding of workseekers' permits and job registration - are being employed by the NDB to exert control over the labour market "They might not control the accommodation, but the control over legal registered jobs is becoming more and more


## strict," she says

What would happen if the authorities were to heed the advice coming from diverse quarters and abolish influx control in the Durban area" Du Plessis has reservations "It can certanly work provided there is some control over the settlement of people," he believes. "But to abandon all forms of control would lead to chaos."

In the minds of the bureaucrats, the basic tenet of the Riekert Commission that jobs and accommodation must be thed together before blacks enter an urban area, is furmly entrenched However, there are encouraging signs that a rethink is taking place. Influx control and forced removals - as phrases at least - have been replaced with a new buzzword "planned urbansation" That urbanisation is an mevitable process, and that workseekers cannot be summarily turned away from cities, especially when
there is nowhere else for them to go, is finally being recognised

Most importantly, it appears that government may be prepared to countenance something less than the rigid housing standards of the past as a prerequisite to entry into the job market

Bulding on the work done by the UF at Inanda, government has given its blessing to a plan which will see the project extended to a communty of 600000 people living in an amalgam of self-bult, site-andservice, core and contract houses in a township with basic services and infrastructure

However, progress has been slow A plan has been prepared and survey work is being done But Trevor Wilkinson of the UF laments that with Khayelitsha the main focus of attention, sparse resources are being diverted to the western Cape

Comparisons with Khayelitsha are mevitable But there is one major distunction Khayelitsha bears all the hallmarks of ideology whereas the Inanda plan is a more rational response to the squatters "on the ground" along the borders of KwaZulu In fact, the UF believes that it is far more "organsc" and that ideology "played no part in its conception or its implementation"
Wilkinson says "There must be a rational framework for development to take place in. But it must be perceived in planning terms rather than political ones "This, he suggests, imples that rather than a clear-and-buld approach, the authorities should give consideration to upgrading exisiting squatter settlements But while they have showed some willingness to bend the rules, there are no signs that they are about to make any concessions on this score - as yet
So there are plenty of stumbling blocks remaining But tempering them is the hope that those who argue persuasively for influx control to be abolished will eventually prevall, and appropriate solutions will be found for Natal's unique problems
With a man of Lous Rive's foresight charged with the responsibility of coordinating government's approach to these delicate issues, there could indeed be some light at the end of the tunnel.
appears to be government's ıdea of a neat and tidy solution to the "problem" of influx control in the western Cape (FM October 26) Government would no doubt argue that locating the squatters of Crossroads, KTC and other camps in one place is for their own good Of no real consequence is the fact that at their new homes there is httle infrastructure to speak of, and that the only jobs available are in the city miles away
Meanwhile, in Natal, where the fingers of KwaZulu extend to withun a few kilometres of the Durban CBD, the folly of influx control is equally apparent
On the KwaZulu boundary, at the interface of the First and Third Worlds, the western Cape model has no relevance Faced with this, the authorities have long

Official responses to the growth of squatter communities in Natal contrast markedly with those in the western Cape. While there is as yet no acceptance of a "live and let live" approach in Natal, ideology is being downplayed in favour of more rational solutions.
given up the notion of delineating the region's heterogeneous communties Policy has shifted to one of contanment to meet and somehow attempt to manage the human tide descending on the city's periphery

The chmical planning approaches that gave birth to Khayelitsha are simply not
practicable Government has to come up with a new recipe Former postmaster-general Lours Rive was recently appointed to head the Natal-KwaZulu Plannmg Councl looking into the whole question of black housing in the region He confesses that he's "appalled" by the problems confronting him
Rive points out that there are upwards of 1 m blacks living in informal settlements in the greater Durban area By the turn of the century this figure is expected to reach 3 m , Durban, he notes, is urbamsing at a rate comparable with Mexico City - one of the fastest growing cities in the world
At Lindalan, just inside the KwaZulu border at Inanda, a squatter settlement of 50000 people has sprung up in the past nine months Researchers estumate that another 6000 fammles have settled in nearby Ntu-
zuma in the past year And there are other examples
The authorities don't like the situation but are powerless to act against the inhabltants of these spontaneous informal settlements Most of the squatting occurs along the "urban fence" just over the border in KwaZulu There the Natala Development


Lindalani camp ... a ninemonth phenomenon

Board (NDB) and other government agencies are unable to use the kind of techniques that they would on squatters in "white" Natal To its credit the KwaZulu government has remained indifferent - on the basis that it has no grounds to interfere with the mobilty of its workseekers
"Here in Natal the controlling authorities cannot apply the same rules as elsewhere," clams Alan Mountain, former director of the Urban Foundation (UF) in Natal
"There is nothing to stop people coming up to the urban fence and putting up a house Ideology cannot kick them out"
The Durban Chamber of Commerce, leading academics and industrialists have all called for the abolition of influx control Alan Hankinson - who, with Rive, was commissioned to do a study on black housing in Natal - supports that view In essence, the argument is that government should accept the reality of the situation and extend Section 10 rights to "all who ive in established townships"

Fallure on the part of government to respond positively could have far-reaching consequences Mountan warns that disparities between legal "insiders" and illegal "outsiders" are a source of enormous contention Tensions, he says, are mounting and an explosive situation could arise between those with rights and those without as the job markef tughtens
He sketches an ominous scenario "A squatter tries to get a job and finds he can't because he is not registered Consequently he lives off the informal sector and sits there lookung over the fence into the land of
opportunity"
The authorities are aware of this dimension of the problem - which is why the NDB has adopted a farly bengg approach to influx control infractions Actual prosecutions have dropped from several hundred to around 80 a year, according to NDB chef director Henne du Plessis "We have


Financial Mail December 7 1N0

Until recently, the authorities have tended to look askance at Durban's burgeoning informal sector
Perceived as a threat to the establashed order, a concerted effort was made to control the "underground economy" through the harassment of street vendors, clamping down on pirate taxis, and raiding shebeens and illicit liquor brewers.
Happily, a more enlightened approach is now emerging Backed by solid avidance that the informal sector has a positive role to play in the creation of employment opportunities, the authorties are increasingly turning a blind eye to its activities

Contributing to the change in att 1tudes is research work by Professor Gavin Maasdorp of Natal University's economics department which turned up some startling findings
It revealed, for example, that those engaged in the informal sector actually earned more, on average, than employes in the formal sector In Clermont, near Pinetown, the mean wage in the informal sector was R132/month compared with a mean (1983) wage for
blacks in Durban of R117. More importantly, the informal sector absorbed over $20 \%$ of the township's economically aclive shack dwellers
Other salient points one-third of the operators were involved in selling, manly foodstuffs, and in the brewing and selling of liquor Activities like artssan work, manufacturing, transport and prostitution trailed badly.
Then, one-third were engaged in illegal and "socially undesirable" activeties, another third in activities which would be classified as illegal, $5 \%$ in fringe activities, and $25 \%$ in "socially acceptable" activities
Women were more active than males, and most worked from fixed premises Seven to 12 hours/day, six to seven days/week, were common - and entry required a median initial capital outlay of only R28.
Interestingly some two-fifths of opertors had formerly been employed in the formal sector and gave as their reasons for leaving the desire to "earn more money " $A$ total of $85 \%$ were commuted to remaining in their present line of business Harassment was reported
from two-fifths of the respondents
Maasdorp notes that, given SA's present employment problems, it is 1 m perative that other than formal employment and income-earning opportunities be found He suggests as a starting point that harassment of people employed in the informal sector should cease, and a dual system of lower standards in housing, transport, health and retailing be intraduced - along with deregulation
A recent workshop convened by the Natal Town and Regional Planning Commission went much further There was the suggestion that an ombudsman be appointed to deal with complaints and queries, credit unions should be ereted to facilitate small loans to antrepreneurs, specific hawking sites should be designated in future town plans, and blacks should even be permitted to farm vacant residential plots in white areas
The new-found concern for finding new solutions stems from research which has revealed that between $21 \%$ and $35 \%$ of blacks in townships in the Durban metropolitan area are currently unemployed - as opposed to official statistics which put the figure at $7,5 \%$ anniversary of the adoption by the United Nations General Assembly of the Universal Declaration of Human Rights. To mark the occasion, the Lawyers for Human Rights organisation has compiled a series of articles drawing Rights, Article 13(1) Everyone has the right to freedom of movement and residence within the borders of each state

If you were to ask the average white South African where a curfew applies, he would probably say only in countries under a state of emergency He might cite Poland or India as examples For curfew laws are almost unversally regarded as an infringement of the fundamental human right of freedom of movement They are usually mposed only with reluctance, and only when a country finds tstelf in a state of emergency

Yet, strangely, today in South Afrca , people are being arrested every night merely for the "crime" of being in certan "white" areas between 11 pm and 4 am Even more strangely, it is only black people that can commit such a crime.
By 1977 the "mght permit" system applied in 309 prescribed areas, includng Johannesburg, Port Elizabeth, Bloemfontem, Pretora, East London and Grahamstown As late as 1982, several town councils, meludung Westonaria; Krugersdorp and Randfontem, had made moves to have curfew regulations more strictly enforced
The Minister of Law and Order, Mr Lous le Grange, has revealed that last year 10855 people were prosecuted under curfew regulations This brings the total number of curfew prosecutions over the last eight years to more than 200000 The nght is spent in prison, often after hours spent in a van, the admusson of gult fine pard (usually between R10 and R30) and the "criminal" sent home The Treasury comes out several mullions richer
Lons richer
Ostensibly, the principal aum of the curfew is the prevention of crime By
attention to specific breaches of human rights in South Africa.
confinng people to their own areas at night, unless they have a permit, criminals are thought to be prevented from fulfilling ther smister purpose

But the curfew tries to suppress crime by creating crime It turns otherwise innocent people into criminals, and makes them liable to arrest and imprisonment This is a prodigious and unforgivable encroachment on human freedom

Furthermore, the curfew system is discruminatory because it applies only to blacks Often the police are left with the confusing task of determining whether the arrested person is in fact black
If, as some argue, the system is successful in combating crime, why does it not embrace all population groups ${ }^{\text {? }}$ Is it because only blacks are criminals? Today the curfew only causes unnecessary friction, for it is usually the law-abiding black who is affected

In any case, persons with a criminal bent are not restramed by the curfew legislation, for to thwart the system they need only buy a blank ngght per* mit at a stationers and forge the necessary authorisation
The Rekert Commission was convinced that it is generally non-crimnals who are arrested under the curfew It found that in one urban centre 256 black people were arrested in a year, and yet not one was associated with any serious crime
"Indeed, it is rumoured that the cur"few láws are used by the police merely as an excuse to obtain the fingerprints of large numbers of innocent
people The commission found that other preventive action, such as reguAar foot patrols, would be much more likely to prevent crime
Planly, another alm of the curfew is the promotion of separate development. The Riekert Commission found that it was undesirable and impractucabie to try to achieve this by restricting movement at night It suggested that offenders should unstead be prosecuted for trespassing or for being accommodated on premises unlawfully

The commission recommended that all curfew legslation be repealed In 1ts White Paper in 1979, the Government accepted this recommendation Snce then, the Government has on several occasions assured Parlament that the situation is being reviewed, but nothing has yet been done

In 1984 South Africa contanues to enforce a practice that the rest of the world refuses: to apply except when a state of emergency has been declared
The curfew in South Africa is like a system of part-time imprisonment for blacks only
It is a sort of ghetto system Innocent people are released from demarcated areas during daylight to labour for the white economy and to feed and clothe themselves They are banushed by night when no longer useful, for darkness apparently changes the character of a black, transforming hum into a potentally dangerous criminal, not to be left to roam unguarded in white urban streets
This system is far more convenient and much cheaper than a full-time prison system, for the "prisoners" have to support themselves by day, "and the jailer is free of the responsibilty of having to throw them their daly ration of bread and water

- 'Clàre "Hartfóra' is a lectùrer' in - law at the Unveersity of the Witwátersránd

IF WE, and the country, are to reap the benefit of investments we have to be able to rely on the on-going use of more skilled labour without the disruptions of a migratory labour system.
To acheve greater productivity from our workforce, employees must be allowed to become committed to a particular place of work and acqure a stake in the local communty.

If we are to realise the full potential of a free enterprise society it is not enough only to be racially integrated on a work basis.
Job satisfaction is not merely derived from gainfully employing a man from eight to five - his quality of life is vitally dependent upon his 24 -hour experience

If one is to expect a man of colour to want to participate in the management structure, he must be allowed to enjoy the trappings of his success

He should be allowed the same residential privileges and social opportumities as his white counterpart

South Africa needs to achieve certan essential objectives if we are going to create the circumstances which will allow viable mining to take place in this area into the middle of the next century

Firstly, we need to resolve the issue of a "scheduled person" in the Mines and Works Act.

This affects the advancement of mining engueers and engmeers of colour in that only certan racially quahfied people are allowed

## Change the latiour


laws or preparem to bury S Africa's mining industry

## By GAVIN RELLY, chairman of Ango American

to accept legal responsiblity for a number of acts essential to the operation of a mine
It is to the Government's credit that they so readily implemented most of the Wiehahn Commission's recommendations for a dramatically different labour dispensation

As a result, job reservation does not exist in any industry in South Africa other than mıning.
Government, in keeping with a new spirit of non-interference, set employers and the unions the task arriving at mutually satisfactory arrangements which would allow for the proper incorporation of black people into the minng structure

Four years later, this simply stated objective has not been achteved
Important changes to the Group Areas Act are needed if we are to be able to attract
professional people of colour to manage our mining operations

It is impossible to foster an esprit de corps and generate a sense of belonging if people are not allowed to live together and partake of the same recreational facilities

Moreover, the country, with its very limited financtal resources, cannot afford the luxury of dual facinties

## Challenge

Economies of scale dictate that it is much more efficient to erect one integrated Technokon and invest the balance of the capital in a commercial undertaking which would provide employment for the artisans who qualify in the multiracial facility
Another objective should be to facilitate the maturing process of our trade union relationships

Black unionism, despite its rapid growth in numbers, is still very much in its infancy
A balanced industrial relations structure is absolutely vital for the economic prosperity of our country, but nobody has ever pretended this could be achieved overnight
Employers, union leaders and workers alke need the tume and understanding of all to make mistakes and learn from their experiences
The final goal is perhaps the most elusive It will prove extremely difficult to overcome the racial prejudices of several generations, but overcome them we must
It is not just the on-the-job interaction that encourages a man's participation, but his overall standing in the community and the respect accorded him
Whale this may be the greatest challenge, it is also the one that is within the
reach of each of us to do something about

These arguments have essentrally been predicated on basic business issues However, the rationale is more broadly based than that.
We would make a grave mustake if we too readily discarded the absolutely essentral ingredient of good govermment - this is, to give people a realistic hope as to their future prospects

If we are to stabilise the whirling undercurrents which stress our social fabric, we must promote and encourage an emerging black middle class who can reasonably fulfil all the normal aspirations which we ourselves hold dear

Let us not fool ourselves as to the consequences of trying to avord these challenges.

Without dramatic changes it will not be possible for mining operations to make ther contribution to the economy

Without the investment opportunities, there would be no foreign fund flows to the country and no opportunity to put domestic mones to productive use.

This would severely mpair the economy's ability to generate employment opportunities

And let there be no doubt that idle bands and 1dle minds, driven by hungry bellies, will, sure as might follows day, bring great waves of social unrest such as this country has never seen before.
(Extracted from a recent speech at
the opening of a new shaft at val Reefs)
 nurserymen

## By Maud Motanyane

The present influx control laws, which regulated the flow of work seekers into urban areas, kept the best qualified people out of the employers' reach, a horticulture convention was told this week

Speaking at the 37th South African Nurserymen's Association (Sana) convention held at the Sandton Sun Hotel, Professor W Backer of the Rand Afrikaans University sadd it was up to employers to "spell out their labour needs to the Government"

Although influx control was necessary, employers often found that it was those people who were literate and, therefore, tramable, who did not qualify to be in the urban areas

## LABOUR RELATIONS

Professor Backer, who spoke on labour relations in the nursery industry, warned the horticulture industry to improve working conditions and relations with therr workers before the introduction of trade unions in their mdustry

Although the nursery employees were not yet covered by the Labour Relations Act, which meant they could not form unions, the National Manpower Commission was looking at the industry's labour relations


Mr Tom Arnold (right) presents a R20 000 cheque to Sana chairman Mr Keith Kirsten for the establishment of a horticulture bursary scheme
The hortuculture industry, which was labour intensive, could prevent disaster by engaging in practices that would promote peace, stabulity, productivity and job satisfaction, he sald
He called on Sana to standardise ther education programmes and salary scales and to establish communication channels with their employees

Where workers were provided with a free meal and accommodation, it was necessary for them to know the financial value of such services, so as to appreciate them, Professor Backer saxd

Employers needed to to sign contracts with their workers where proper grievance procedures could be spelt out .
cannot
pay bail


Mall Reporter
MOST of the squatters arrested in a midnight raid on Weller's Farm, in the Váal, at'the week'end are still in custody because they cannot afford to pay their banl.

Ball was fixed at R30 for each of the 150 squatters when they appeared before
Mr JH'S Gericke, in the Sebokeng Commissioner's Court this week, on charges of falling to produce their reference books, being, in
the 'area without permisslon and squatting .

Most were remanded in custody for not having babl money and will appear in court again on November 30.

- An appeal was made to the' South African Councl of Churches to assist in paying the ball of the squatters, particlarly those who have left children and aged without care.
Yesterday scores of children were, roaming around the farm after having been left alone
The ${ }_{4}$ squatters were arrested at about 130 am on Saturday ${ }_{\text {s }}$ after police and soldıers r in "hippos" surrounded the farm
By yesterday only a few had managed to raise the R30.bail money.
Thabo Mokoena, said he was nine years-old and had to look after his younger brothes ringe, bothilis parents Were still in custody after, they had been picked up in the raid.
"Thus is' the third time that I have to play father to little , brother Mpho," "he sald yesterday.
"The.first time when the police came and took my parents away I cried myself ${ }^{\text {to }}$ 'sleep, but now I and myyyounger brother have to do Without parents," he
 overal pregnant women and invaluds were also not arrested but ther husbands wre rounded up
whe owner of the farm, Mr Walter Weiler, said this week that he had given the arrested people notice in July to leave the farm

By SOPHIE TEMA
HUNDREDS of people rounded up by police and the army in a midnight rad on a farm'near Grasmere at the weekend appeared in several courts in the Vaal Triangle yesterday
Yesterday about 150 appeared before Mr J H.S Gerncke, in the Sebokeng Commissioner's Court, on charges of failung to produce their reference books, being in the prescribed area without permission and squatting
The The trested people ${ }^{7^{7}}$ - all from
 Fatri,' - did not enter a plea but Were granted ibal of R30 each
The prosecutor, Mr ${ }^{\text {M }}$ M Mato, confirmed that squatters were to have appeared in a number of courts in the Vaal area.

They were arrested on Saturday night after police and soldiers in "Hippos" surrounded the farm and rounded them up
Most of the pregnant and invalids were not arrested. Scores of young children were left uncared for when their parents were taken and held in the cells for the weekend.
Some children under 18 years old were also arrested but had the charges against them withdrawn in court yesterday.
Mr Weller approached the Commissioner on the Bench and sad "Your worship, I own a diamond mine and six of the 'natives'arrested on Saturday - three men and three women - have been working on the farm and I need them for the mine.' Most of the arrested peöple were
remanded in custody yesterday be cause they could not rase bail money

The Progressive Federal Party spokesman on Law and Order, Mrs Helen Surman, said the use of the army in the operation was further yustification for the weekend decsions of the PFP's Transvaal congress and federal council to oppose conscription.
"It is totally unacceptable that recruits be used in midnight rads on wretched people doing their best to find houses in areas where the Government has shamefully neglected to provide shelter.
"This is the sort of action that appals all decent people in South Africa and abroad," Mrs Suzman said


Traditionally excluded from a common SA citizenship by apartherd policy, blacks were not jubilant over Pretoria's landmark announcement that common identity documents will be issued to South Africans of all race groups from next year.
This is because the announcement by Constitutional Development Minister Chris
Heuns raises more questions than it answers. These naturally centre on blacks citizenship status in SA, which is the most sensitive issue to them, and on mflux control - in many ways the backbone of a policy which businessmen have begun to condemn.
Ntatho Motlana, spokesman of the once "radıcal" Soweto Committee of Ten, was quick to point out that the "fine print" governing the new, apparently non-racial ID books will have to be seen first. Motlana welcomes 'common IDs in principle but adds. "As long as there are influx control laws and 'proclaimed' areas where blacks are not welcome, the idea . is absolutely useless."

The announcement was made after a meeting of the Special Cabinet Committee on Black Constitutional Development (chaired by Heunss) and the chief ministers of most of the non-mndependent homelands on November 7 Absent were KwaZulu's Chief Gatsha Buthelezı and QwaQwa's Kenneth Mopelı
The black ministers are cautious in their response to the mooted new IDs and tend to reterate Motlana's queries about the detalls. It's as if they expect a catch somewhere Said one' "Government is receptive

to the idea of non-discrmbatory identity documents, but whether they will accept the changes (we are calling for) is another The details of the new IDs, says Lebowa's Cedric Phatud, are being worked out by F W de Klerk's Home Affars Department
Phatud,, who rejects the idea of home-
land independence in favour of an SA feder ation, says he and his homeland colleagues want to get rid of the dompas and influx control We are not begging for favours but demanding our rights," be saud Phatudi tellis the FM that the issue of influx control is a very thorny one and was only "touched upon" at the meeting "Government spokesmen tell us they are prepared to look very critically at these requests They realise they must change or perish"

## Technical committee

According to Phatud,, it is a "fallacy" to divide blacks, but not whites, into urban and rural categories in the matter of their rights
An unreported but potentially significant point to emerge from last week's special Cabinet committee meeting, says one source, is the establishment of a "technical committee" on education This, it appears, is to ensure a more even allocation of cash and resources to the education departments of the self-governing homelands
The question of the urban black local authonties - government's mportant thirdtier community councils which have been undermined in the township riots - was not on the agenda of last week's meeting This omission was regrettable, says one chief minister, "especially in view of the political climate in SA"

According to this homeland leader, not much of any real substance was discussed at the meeting However, he said influx control and the scrapping of all discriminatory laws is a "suspended matter" and will be discussed at future meetings of the special Cabinet committee

By BARRY STREEK
THE Department of Manpower on Friday confirmed 'that the scrapping of the colour labour preference policy in the We'stern Cape announced by President P W Botha 'at the end of September - was not yet official
"Our department 1 s still performing the polncy carried out under the old system as iffthere, was no change," Dr Skippie Scheepers, the Deputy Drrector-General of the Department of Manpower, said in an interview "There must be some sort of formal procedure When that stage is reached the officials will be duly instructed'
"Nothing has transpired yet in a formal sense although something will have to be done. Although the Cape Congress of the National Party has approved this decision, we cannot change the policy until we have had a formal instruction," he said

This instruction would have to come from ministerial level.

Asked if there was any indication when the formal decision to abolish the policy would be thken, Dr Scheepers said "That is' very difficult to say It is up to the President and his cabinet to decide"

He said other departments were also'involved, particularly the Department of Co-operation and Development

The abolition of the coloured labour preference policy, as well as the extension of the 99year leas'e system to Khayelitsha and to other unnamed areas in the Western Cape, were announced by President Botha when he spoke at the Cape Congress of the National Party

## THE Government is going to scrap the dompas.

This was confirmed to City Press by a high Government source after Constitutional Affairs Minister Chris Heunns' announcement that all South Africans will carry uniform identity documents from next year.

A Government decision on the new IDs will probably be made early in 1985.
The announcement on the death of the dompas has brought speculation that this might mean the end of gthe hated influx control ${ }^{\text {atus }}$
-Nico trouns made his statementionthe abolition of the dompas when he conclu'ded his ${ }^{\text {talks }}$; with homeland leaders in $\cdot$ Pretoria this week
He has left for the BophuthaTswana capital, where he is expected to hold further talks. with homeland leaders on the issue
His announcement came barely a week after Urban Foundation executive director Jan Steyn made an impassioned plea for influx control regulatuns to be scrapped
His pleas have since been taken up by leading busmessmen respresenting some of the country's most powerful groups

Signs that the white business community was getting impatient with influx control first came to hight when Anglo-American charman Gavin Relly told the Free Market Foundation recently that "we tend to think that towns somehow lend themselves to not and revolution"
"He 'said "I' suspect that this'is because towns are $\mathrm{by}_{2}$ defintion ${ }^{2}$ where the bulk of the people'are -" " "I' vèry much "doubt whether the creation of an mpovenshed, excluded rural ${ }_{2}$ population' is less dangerous than urbanisà tron. *.
"Indeed, ut "t is probably more so

CONMDNT
DR NTHATO MOTLA NA. "A common identity document is obviously welcome, but wa need to sae the small print.

As long as there are influx control laws and 'proclaimed' areas where blacks are not welcome unless they have permits, the idea of a common identity document is absolutely useless"


## COMNDTI

BLACK SASH PRESIDENT. SHEENA DUN. CAN. "All it means is sthat the reference book carrser will be issued $\therefore$ with a document of identity'similar to that of his or her white counterpart - but heaven only knows what will be stamped on it This may not imply that the influx control taws will be done away with "

Mr Heunis said in his statement that progress had been made in the discussions on economic, social and constitutional development matters affectng black South Africans

The first step towards the rationalisation of population registers and IDs had been taken on November 1, when the organsation of registers and documents for all races in South Africa was transferred to the Department of Home Affairs

Recently the Government also transferred pass offenders' cases from the Department of Co-operation, Development and Trainng, to Justice
This move was also seen as affurther attempt to dismatle, the powers of the Department of Co-opera-tion--first headed by Piet Koornhof and now by Gerrit 'Viljoen ' - which has been blamed for some of theunhappiness among. black's !"


Anglovaal and Mr Dawid de Vilhers, chairman-of Nasionale. Pers, have called for re"assessment of influx control.

And $\mathbf{M r}$ J Gunther, director the Western Cape Devel*opment Board, admitted recently that mflux conrol was no, tonger working there werefitio 000 blacks' in his c areaillegally and more were zarriving daily, he sard

Mr'sibert Nothnagel', MP for: Innesdale and a member of the Commission for Co operation and Development, sand he saw the recommendations of the Riekert commission as the yardstick the government was using to plan ats new, approach to influx, control.

- Ses PAGE 10 烈


## FORCED REMOVALS

## Hitting at free enterprise

The free market cannot credibly continue to co-exist with forced removals and influx control. Until government recognises this, and changes its policies, all protestations that it is in favour of free enterprise will remain empty.

It is not simply the misallocation of resources required to support the massive control and removals structures that is at issue Nor is it only a question of natural justice and compassion for the oppressed - although, as is so often the case, the requirements of a free market and those of natural justice go well together

It cannot be emphasised too strongly that a free market requires everyone to be free not merely capital but labour, not merely producers but consumers, not merely existing businessmen but potential entrepreneurs. To discriminate in the allocation of rights, whether on the basis of skin colour or anything else, is to undermine the whole basis of the market.

Government should in fact be alarmed by the fact that its removals policy strikes at a central tenet of free enterprise - it takes wealth away from people and radicalises them in the process.

The market requires that labour must be free to sell its services wherever it wishes - whether on the basis of price or of simple preference for a particular area or particular employer. It also requires that businessmen of whatever colour should be able to set up shop wherever they see a demand, and that people should be free to live wherever they wish - to whatever standard they can afford.

Some prominent businessmen, despite initial hesitations about antagonising government, are beginning to din into Pretoria's ears the truth which the National Party finds so unpalatable.

Anglo American Corporation's Gavin Relly was early in the field. Then last week the Urban Foundation finally


came out with a strong call for the phasing out of influx control, while Anglovaal's Basil Hersov sounded a similar note in his annual report

They, and others, are telling government that influx control and removals are immoral, counter-productive, unjust, economically disastrous and internationally damaging. They radicalise the black masses and make them more receptive to the siren song of Marxism.

But is government listening? It seems not. Although reform has been the consistent theme of President PW Botha's government, the parameters of change have been carefully drawn to exclude influx control and removals.

The most we have had is soothing words that removals are now a matter of persuasion, not coercion But, as the halting of development funds for the Cape townships of Langa and Gugeletu demonstrates, "persuasion" often amounts to coercion.

In fact, since Botha took over, influx control has been tightened. More people have been arrested and government has attempted to force employers into enforcing its regulations through massive fines for those who employ or house illegal workers.

Government has also tried to "deracialise" much of influx control by using immigration laws against influx from the "independent" homelands - an exercise in cynicism and hypocrisy.

Nonetheless, this government has been more responsive than most of its predecessors to the opinions of the business community. This is why the growing willingness of businessmen to speak out against influx control and removals holds out some hope

A government which recognises its need for business support cannot remain totally impervious to the opinions of businessmen. That is why business should continue to speak out, and be commended for doing so.

## All South Africans to be issued same $1 B_{8}^{206}$ <br> South Africans of all races will

be issued with the same kind of identity documents from next year, Sapa reports from Pre toria

Mr Chris Heunis, Mnister of Constitutional Development and Planning, made the announcement at the end of a meeting yesterday between the Special Cabinet Committee on Black Constitutional Development and leaders of the self-governing homelands.
Hedalso announced the beginming of talks between the com mittee and the leaders of the independent homelands.
' $\mathbf{M r}^{\prime}$ "Heunis's said progress had
been made during yesterday's discussions on matters affecting the country's blacks.
He specifically referred to the rationalisation of population registers and identity documents
The first step towards rationalisation had been taken on November 1 , when the organisation of registers and documents for all race groups in South Africa was transferred to the Department of Home Affairs

The next 'step would bé to issue uniform identity documents to all race groups A' Government decision on the matter would probably be made early in 1985, Mr Heumis saiduy

PRETORIA" - South Africans of all races will be issued with the same kind' of identity documents from next year, it was announced here yesterday

Mr Chris-Heunis, Minister of Constitutional Development and Planning, made the announcement at the end of a meeting 'between the Special Cabinet Commit tee on Black Constitutional. Devêlopment and leaders of the self-governing homelands

He also announced the beginning of talks between the committee and the leaders of the independent homelands. ${ }^{1}$, 2 cm
In a released statement, ' Mr Heunis said progress-had been made during yesterday's discussions on economic social and constitutional develópment mâttérs "affecting the country's blacks
Mr Heunis referred specifically to the rationalization of population registers and identity documents.
The first step towards rationalization had been taken on November 1 when the organzzation of registers and documents for' ${ }^{\prime}$ all race "groups,4n South Africa was transferred to the Department of Home Affairs
The next step would be to issue uniform identity documents to all race groups A governinent decision on the matter would probably be made early in 1985, Mr Heunis sald, although imple;mentation was targeted only for late next year
Elaborating on the dutres of the Special Cabinet Committee, of which he' is chairman; Mr Heunis sald there was a misconception that the commattee' was charged only with seeing to the problems of blacks outside the independent and self-governing
 ; On the contrary, he said, the committee was also embarking on $n$ a series, of talks, with all the independent homelands - Sapa


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## ، By BARRY STREEK

THE Urban Foundation last week became the latest of long list of groups and individuals in South Africa who have called for the scrapping of the pass laws and controls aimed at keeping black people out of the cities
While the foundation's executive director, Mr Jan Steyn, said the costs of the influx control system, in human and financial terms, were "nnereasingly apparent", he did not spell out details
But earlier this yeár, Professor Michael Savage of the University of Cape Town estimated that between 1916 and 1981/2 more than 17,2 million blacks had been prosecuted under the pass laws
The former Mimister of Co-operation and Development, Dr Piet Koornhof, said in Parlament that 142067 people had been convicted in the nine major urban areas for offences relating to reference books and influx control.

## Costs

This meant that, on average, someone was convict ed in those nine areas every four minutes of 1983
Professor Savage estimated that it cost R113 mil lion in direct costs eight years ago to implement the pass law system.

Recently Professor Savage said that with the rate of inflation this figure needed updating, but if the costs increased by only 10 percent a year, the implementation of the influx control measures would cost at least R200 million a year now

This included the costs of issuing reference books, policing, patrolling, prosecutions, imprisonment, and aid centres
"These are the direct costs and they do not include the more transparent costs," Professor Savage said'
In reply to questions in Parliament; Dr Koornhof revealed that less than' one percent of the 284000 people who appeared in Commissioner's Courts in the major urban areas last year had legal representation - and they paid R1,2 million in fines
One of the Commissioner's Court magistrates, Ms B Karczewski, this year described as "disgusting" the law which forced her to sentence up to 200 people a day for being in a prescribed area illegally
She said "The law puts the onus on the accused to prove that they are innocent They have to show they were in the area less than 72 hours The best I can do us give them a light fine"
In its report this year, the Hoexter Commission called for the abolition of Commissioner's Courts - a proposal which the government accepted - and said that by any civilized standard the criminal prosecution for any offence of inhabitants of the same country in separate courts purely on the grounds of race was "unnecessary, humiliating and repugnant".
The commission also criticized the gross overcrowding of prisons by pass law offenders
In . June, the Durban Chamber of Commerce warned that influx control could start violence in the city and "destabilize the entire area"
While calls to abolish influx control have increased, two people have recently shown up what the pass laws can mean: one is Transvaal marathon runner Ephraim Sibisi who, police said, had to carry his pass-book with him whenever and wherever he

## Prison

The other is Francesco the Clown, who has been summonsed to appear in court later this month on a charge of employing an unregistered black housekeeper. He has refüsed to pay the R100 admission of guilt fine after he had applied 11 times to register his housekeeper and has said he will go to jail if necessary

Francesco said "I cannot tolerate the dignity of any human being, black, white or polka dot, being taken away and if it means I have to go to prison as a way of highlighting this iniquitous situation, so be it "This is the biggest circus with the best clowns I have'known ."
Between Francesco the Clown and the stand by the Urban Foundation, the pressure is on the govern ment to abolish the laws which MP Mrs Helen Suzman has called "the most repulsive and discrimina tory legislation on the statute books" She added "If reform is to mean anything, this is
obviously one of the laws that must be repealed"

must be reaffirmed lig
BLACK'S attitudes to ment to the permanence hikely to alter untul the of urban blacks government has reaffirmed the rights of urban blacks to permanent residence in South Africa, Toyota's chatr man, Dr AJJ Wessar- the was repiaced by sand last night
He told the University of Cape Town's Graduate School of Business Assoclation that there was still some suspicion of government's committtudes to consumer attiwas unlikely ownershp uns unlikely to change until the 99 -year lease the same freehold sys tem enjoyed by whites Blacks could also see no economic benefit in owning a house in what tion and market" situacheaper many chose the ing

Uunslruchon cusus dilu the cost of providing services will be very high, as
transport costs have to be added and lengthy service connections made
Khayelitsha stands no chance of becoming a "city" in the true sense of the word - no jobs will be provided there, so workers will have to commute great distances each day, a time-consuming, expensive, and wearying process
There is little chance that an adequate range of community and com mercial facilities will develop there, as a township made up almost entirely of low-income people will not be able to support a wide range of facilities

The running costs of Khayelitsha will be ex tremely high, and if ever an attempt is made to make it "self-financing" as is usually the case with township develop ment, this will be reflect ed in terms of high rents and high service charges (at present, highly subsi dized rents are envisaged)

In effect, Cape Town's lowest income group will be moved into some of the most expensive housing stock (relative to its standard) in Cape Town Many of them will be unable to afford this

In terms of the form of housing provision proposed, it has been shown in other parts of the world that the self-help principle will only be a success if people undertake it as a voluntary cholce, there is security of tenure, and the selfhelp approach is implemented in consultation with true community organızations as part of a community-building process With the exception of the promised 99 -year leasehold, none of these holds in the case of Khayelitsha Restrictions on the way the "core houses" can be developed may well cause them to become extremely inadequate, overcrowded slum housing
Finally, when Khayelitsha is completed, the accommodation there, together with that presently available in the very overcrowded townships of Langa, Nyanga and Guguletu, will apparently still be insufficient to house the African population in the area by the end of the century The proposal is simply inadequate numerically to solve the African housing problem
The third issue which has recelved attention is the threatened relocation of people from exist ing townships and settlements

## Distress

It.is feared that the move will be used as a means to "weed out" 1 legals and break community resistance, the government has already promised that Crossroads squatters will be spread out in Khayelitsha so as to reduce their power as a protest group

The existing African townships form settled communities, and the social disruption and distress caused by such a move is likely to be severe Many tenants in the existing townships have invested significant sums of money on 1 m provements to their rented dwellings

Under the lease agreements that bind all township tenants, the Development Board is not required to pay compensation for improvements and people stand to lose financially by the move

As a result of these factors, considerable resistance, perhaps even violence, may be expected when the board eventually tries to cajole or force the African population in the existing squatter areas or townships to move to Khayelitsha

The consequences for race relations may be particularly dangerous if coloured people are moved into areas vacated by Africans who are moved to Khayelitsha against their will
Meanwhile, except for occasional respites, the attack on the squatters has continued It may be expected to intensify once the movement to Khayelıtsha has begun It is totally inconcervable that whites would ever be treated the way Africans have been treated on the Cape Flats this winter, indeed, not even dogs or cattle would recelve such treatment
Irrespective of ministerial assurances, the defenceless poor are still victims of the apartherd dream


## By JOHN CLARK

AT most, only 30 pass law cases a week are being processed in Port Elizabeth's New Brighton Court since the Commissioner's Courts came under the jurisdiction of the Department of Justice, according to Mr Henne Mouton, the prosecutor at Court 24 which deals with pass law and trespassing offences

Mr Mouton said pass law cases were now being dealt with on only one day a week

Mr Mouton said that in cases where persons were sentenced, the case was referred immediately to the sentor magistrate at the court, who exammed the case to see of everything had been done according to law

He said prosecutors involved in passlaw offences examined cases thoroughly before bringing them to court

Mr Mouton said nearly $10 \%$ of cases were rejected because the evidence was incomplete
He said those found gulty were seldom fined more than R5 (or five days) and were'soften given until the end of the month to pay the fine or helped by the

Prisoner's Friend
Mr J J Swart, assistant senior prosecu-** tor in Port Elizabeth, sand only really. serious pass offences ever came to court in Port Elizabeth.
"In Port Elizabeth courts, there are virtually no pass-law cases being processed," zand Mr Swart

Mr Swart sadd since the Hoexter Commission recommendations were made,the Commissioner's Courts, which were run by the Department of Co-operation and Developmènt, no longer existed

The commissioners had been re-appointed, but under the Department of Jus- . tice the controls and procedures were different

When people were pıcked up, they were immediately screened by a trained officer

Furthermore, it was procedure for the suspect to be given reasonable opportunity to produce his documentation

If the person was charged, he or she was, brought to court and appeared before a magistrate as soon as possible - often that afternoon

# Influx control noose has been tightening for 32 years Rigid laws that control black women in cities 

By Jo-Anne Collinge

It is 32 years since the pass laws became the lot of black women and signalled the closing of the gates of South Africa's cities on independent rural women seeking a share in the urban economy
In a paper prepared for the recent Carnegie Poverty Conference, Johannesburg researcher Joanne Yawitch traced the tughtening of the "noose" of influx regulations applying to women
I She illustrated how the legal right of women to live and work in urban areas "is defined in terms of and dependent on their relationship to men"
"This means that women who come from rural areas cannot leave or divorce their husbands. Should they do so, they run the risk of losing not only their accommodation but their right to be in an urban areà altogether."

Women who are not fortunate enough to have a male relative with permanent urban rights are virtually confined to the homelands.

Though they can technically seek contract work through labour bureaux in the homelands, offers of contract work are all but non-existent

Key events in bringing women under the influx control net were

- The passing of the Native Laws Amendment Act outlawing any black person spending longer than 72 hours in an urban area without the now familuar "Section 10" qualifications -- won by urban birth, long-term urban residence or relationship to another "qualifier"


## RESTRICTIONS

Thie simultaneous enactment of the Abolition of Passes (and Co-ordmation of Documents) Act - fa misleadingly named law which made it compulsory for all black people, mcluding women, to carry passes.

Widespread anti-pass action led by the Congress Alliance and the Federation of South African Women served only to delay implementation of the laws till 1959

- The restriction of rural women work-seekers to taking only contract jobs offered through the local labour bureaux
reaux "In practice, the rural labour bureaux ${ }^{\text {dididit }}$ not recruit women to work in urban areas This was because the reserve of female labour in the urban areas was for the most part seen to


## QUOTE

> "Women who come from rural areas cannot leave or divorce their husbands. Should they do so
> they run the risk of losing not only their accommodation but their right to be in an urban area."
be large enough to serve the urban labour needs," said Miss Yawitch

## EXCEPTIONS

She noted periodic exceptions "When Sandton and Randburg were first declared muncipalities during the 1970s there was not enough local la bour to provide domestics to white families So, at that time the recruitment of women from the Bantustans to work in these magisterial districts was allowed In 1979 however this recruitment was stopped"

- The requirement that all women's service contracts be registered at the pass office meant that women who found jobs independently would have difficulty in making them offictal
- The added requirement from 1964 that wives or unmarried daughters of men qualified to live in towns could stay with them only of they "ordinarily resided" with the man con- ${ }^{-}$ cerned

A classic Catch-22, Miss Yawitch pointed out A woman would find she could not get urban rights until she produced her husband's lodgers' permit bearing her name, and housing officials required an urban rights stamp in her pass to enter her' name on the lodgers' permit

The effect was "to stop almost all legalimovement of. women from rupal areas into urban areas since 1964"

- The passing down of the Komani judgment in the Appellate Division of the Supreme Court. This made the right of
wives/children to join their "qualified" husbands/fathers in the cities automatic. But the relief afforded by this ruling was shorthved.
- 1983 saw the passing of a law which required the urban-based male family head to provide his wife and children with an entire house - not lodger's, rooms - If they wished to join him in the caty Given the huge backlog on township housing, it is an effective barrier to an influx of dependants


## JOBLESSNESS

Today only 23 percent of black women live in urban areas, says Miss Yawitch - a sharp dechne from the 1950 s when more than one in two black women was urban-based

The meaning of this clamp: on urban migration of women? Firstly, the author sald, to remove the political threat of a firmly urban-based working class.
Secondly, to reduce the cost to the State of providing social services in the urban areas
Thirdly, to cope with the joblessness which was part of the new-look industrial economy of South Africa which emerged after World War 2
Women were to be found in dechming sectors and where mechanisation created redundancy.

Influx control removed most of the surplus women workers from the towns, she sard,leaving a minority to fill service, sales and domestic jobs when these were avalable

## CAPE BLACKS

 How the West was lostBeyond Mitchells Plam, $35 \mathrm{~km}-40 \mathrm{~km}$ from the heart of Cape Town in an area of coastal sand and scrub, a city is being created from nothing. Perhaps not quite nothing the motive behund Khayelitsha is ideology Here, by the end of the century, government plans to house perhaps 300000 blacks
Before the recent advent of Gerrit Viljoen as Minister of Co-operation, Development and Training, the outhnes of Pretoria's master plan for blacks in the western Cape were farly clear - and frightening Given the ruthlessness with which influx control had been applied in the area, it made sense that government wanted every black person in the region relocated to Khayelitsha
That would mean moving not only the squatters in Crossroads, KTC, Nyanga Bush and elsewhere, but the settled townships of Langa, Guguletu and Nyanga The numbers novolved are enormous (see box) While there are indications that this huge exercise in social engneering remans the ideal of many bureaucrats, other factors - the resistance of the communities, and' quite unquantufiable costs - are coming into

Even the harshest methods have failed to enforce influx control in the western Cape. The result has been the development of squatter communities. But government has plans to relocate these, and possibly other, blacks to Khayelitsha - a kind of homeland in the Cape Peninsala.

## play The matter is highly complex

The truth is that the harder government tries to make black urbansation in the western Cape "orderly," the worse the confusion and human toll Regulations amed at keeping the region tidy - a kind of bucoluc homeland for whites and coloureds added up to a colossal mess And too many problems remain
Take the announcements at the Cape congress of the NP that the coloured labour preference policy would be abandoned, and 99 -year leasehold would be introduced in the western Cape at Khayelitsha and other places The move was wel-
comed - not least by the FM (September 28) But a closer look at the really is disqueting

To date, leasehold has been announced for Khayelitsha only The position of the established townships has not been clanfied. Furthermore, in relocating blacks to Khayelitsha, Munster Viljoen has made it clear the old distunction between "legals" and "lliegals" will remain And that distinction has had some pretty vicious results

On the ground, contractors (Murray \& Roberts, Besterecta, Wimpey) are currently bulding an mitial 5000 "core" houses to take in squatters These are extremely fundamental units - four concrete walls with a roof and some sub-divisions The idea is that occupants will "add on," using skalls they will be taught in a "resource centre." This is no bad idea
However, only legals will be given these core houses (at a nominal rental of R20/month) Mlegals will be given site-andservice facilities The problem here is that conflict has already swept the squatter camps over just who is legal in terms of former Mimster of Co-operation and Devel-


opment Plet Koornhof's "reprieve" of Crossroads in 1979
Crossroads leader Johnson Ngxobongwana, for example, has his list of legals, and allegations of just how you get on that list would be libellous if printed here "Nobs (as he is known) is a heavy operator," one white Jiberal told the FM.
Be that as it may, Ngxobongwana is resistıng the removal to Khayelitsha A visit to the place is enough to mdicate why. Desolate, windswept, faceless, dehumanising - these terms are perfectly appropriate At present, some 40 familes have been moved into the core houses people whose oral history is one of extraordinary complexity, but whose views are

## firm

"We hate it here," they told the FM "It was better in KTC." The familes were originally among those removed from that camp last year, and housed at Khayeltsha in huts Their experiences are of dispossesson, insecurity and factional volence Why then was it better in KTC?
"Because there was work there," one woman told the FM "Here there is nothing we walk around in the sand looking for work" And the basis of communal existence in the squatter commumities - informal activities right across the spectrum has been destroyed Crossroads, for example, may appal visitors who hold to Western preconceptions of what decent life should

## TOWNSHIP AND BUSH

How many blacks are there in the western Cape ${ }^{7}$ Figures vary widely, and in some cases are based on figures not updated since 1980 However, the picture is roughly as follows

Those classified as "legal" in terms of the Blacks (Urban Areas) Consolidation Act, and contract workers 209807 These are housed in the established townships of Langa, Nyanga and Guguletu, and there are "legals" in Crossroads
Official estimates put the number of "illegals" at about 80000, of whom 70000 are in the Peninsula itself - and most in the squatter areas of Crossroads, KTC, Nyanga Bush, Cathedral and elsewhere.

Based on official 1980 figures (which gave an almost certainly understated de facto figure of over 183000 for the western Cape) and a $4,6 \%$ birthrate, the black population of the region will swell to 287000 by 1990 (at is probably over that already), 450000 by 2000 , and 707000 by 2010
The region is poor - but the homelands are poorer
Any figures relating to blacks in the western Cape must be treated with circumspection It has been noted that at those times when government announced one or another concession, many simply emerged from the bush In tumes of trouble they melt back into seeming invisibility
be like - but everywhere people are at work, and there is a sense of solidarity in adversity Khayelitsha has become a symbol of the potential destruction of that spirit
Another problem of Khayelitsha is to house, as planned, $250000-300000$ people over the next 15 years, this will do no more than accommodate natural population increase Unless housing begins again in the established townships (meaning leasehold, and the involvement of the private sector), unless New Crossroads is completed, and unless Ciskeians and Transkeians can be prevaled upon not to contnue flooding in, there will still be squatter settlements in the Peninsula from the sea to the mountams and, one day, beyond

## Enduring legacy

Why then press ahead with a massive capital project like Khayelitsha? Why not leave the squatters to buld their own lives free of official harassment? Why not create a private-sector family housing market in the exasting townships?

The answer hes, of course, in ideology. No official of the Department of Co-operation and Development, or of the Western Cape Development Board, to whom the FM spoke, seriously believes black urbanisation (and contmgent squatting) will cease But the old legacy of attempting to control its pace and location endures
Western Cape Chef Commissioner Timo Bezudenhoud (a man often maligned merely for carrying out orders from above) believes, absolutely, that urbanisation must be "orderly" He adds "I am satisfied the legal people will move to the core houses at Khayelhtshd voluntarily . I will keep on talking to them (legals and illegals) to persuade them it's in their best interests especially of the women and children
"My experience of the black man in the street is that he does not want to live in such circumstances (as the squatter camps)

Urbansation is a world phenomenon I don't think it can be stopped But I'm positive that it can be regulated Making sites avalable at Khayelitsha where legals and illegals can live - I see this as a step in regulating urbanisation"

Chef director of the Western Cape Development Board, Hannes Gunter, sketches out the virtues of Khayelitsha Once the first 5000 core houses are complete by mid-March 1985, it will all start to look less bleak There will be infrastructure schools, pavements, recreational facilities, street lughting, a camping ste, and so on By then the cost to the State will have been R 63 m

A core house costs some R9 000 to put up, and will be sold on leasehold to the occupant for R3000 As for distance from the workplace, a City Tramways service currently runs from Khayelitsha to Nyanga, and then trains are used Fares are subsidised of course Eventually a line will run into Khayelitsha itself, and no one there will be "more than two minutes" from the
nearest station And so on, it's all rather like fantasyland by the sea

However, it is apparent that even as well-1nformed an official as Gunter cannot predict what will happen once the first phase of Khayelitsha is complete - leaving, according to official plans, a further 35000 houses to be completed in umpteen phases over the next 12-15 years Where will the money come from ${ }^{7}$ So far a tender has been placed for Khayelitsha's first shopping centre (a R700 000 development), but distance and the basic aridity of the area are all too likely to deter private enterprise from investing in this massive luxury of apartheid

## Question of control

Laurien Platzky, a SA Labour and Development Research Unt (Saldru) researcher, describes the treatment of western Cape blacks as a long saga of the "need of controlling and containing urbanisation" As for Khayelitsha "It's not a question of housing - government would like to see it interpreted as housing, but it's control ... it's the nearest they can get to a bantustan"
On the enormous costs of the project, she adds "They should have used the capital that exists in the city" White authorities, she feels, would like to "displace" black

urbanisation to Khayelitsha, with the coloured community a buffer zone between black and white - "Just as the 'coloured' chamber is a (political) buffer"

Perhaps it will be lack of money that halts Khayelitsha the State's coffers are empty To remove Langa, Guguletu and Nyanga - and all the squatters in their various government-mposed categories and to build a city out of such disruption, rampant ideology, and scorn for the cost that will be borne by the taxpayer, seems an impossible dream

Unfortunately, the ideologues have a long way to go before they run out of steam Khayelitsha, seen as a product of apartherd, is an attempt to create a black homeland in the Cape Peninsula, and to "consolidate" it through persecution and inducements like the selective concession of leasehold Higher rents in the established townships could provide another such "inducement"
The Progressive Federal Party's research drector Nic Olivier feels the old squatter camps like Modderdam and Unibel should have been left alone - there was far less crowding there than in Crossroads, for example, and "they bult therr own shacks Government-didn't supply anything"

Olvier sums up "Khayelitsha is a lastditch attempt to prop up ideology " Fortunately, he feels, "it can't work" And whle Khayelitsha mught once have seemed an "easy solution to the removals from Langa, Nyanga and Guguletu, I have the feeling government has deviated from this point of view"

## Fesistance movement

According to one journalist who closely monitors the squatting situation in the Peninsula, the squatters have become "a resistance movement, a civil disobedience movement They embody this through their demands for human rights There's a smple underlying fact government wants to break up this movement" Dispersing the squatters would do this
Nonetheless, there is clearly considerable uncertainty among some officials over the future of Khayelitsha - particularly those who have to face the reality of it on a dally basis it is important, therefore, to pose the question who pushed the "go" button on the project in the first place" There is some evidence that it was State President P W Botha himself And who will dissuade this all-powerful figure that the western Cape, for all tume, has been lost to apartheld?

## FEDFOOD

## Wanting a bigger bite

Fedfood is a mediumtazed food conglomerate operating in an ovectraded industry. Margins are thin, and there are two tough and resourceful competitors The company's answer is not to diversfy out of food, but to generate growth from existing assets
Fedfood believes that with the bulk of ys capital spending and management reorganisation now behind it, it is favourably poised to capitalise on growth in the food sector That growth, according to Johan Louw, Fedfood MD, and his close colleague, finance director Francols Rossoum, will come from population increase and an upmarket shift in consumer food preferences They also hold out the possibility of exports to black Africa and future diversıfication into food-related industries

Fedfood has spent the last five years on a spree of acquisitions in order to bulld a wide range of food interests (see chart) This meant making headway aganst the long-established Tiger and Premier groups, so sutable takeover prospects were himited Companes taken over often required heavy capital outlays and considerable management effort to bring to profit
"Our investments were mostly in alling companies which we had to buy at a premum," says Louw, who has been MD since the group's inception "But we turned them

Fedfood is looking to an upmarket trend in food consumption to keep growth in the sector buoyant The market is taking a cautious view of the share, though growth is likely to remain steady - but slow in line with recessionary conditions.
around and have improved our market share in all spheres of our operations in the last two years We have built a base for further expansion"
Fedfood's rivals, however, have a different tack for expansion Premier, its capital base strengthened by a $34 \%$ stake in SA Breweries, SA's leading consumer group, is looking for growth overseas and through industrial and consumer diversification It controls Ovenstone Investments and jointk controls CNA/Gallo with Argus Tiger has R164m of cash on hand following the sale of 1ts $29 \%$ stake in UK concern Bibby to Barlow Rand It is on the lookout for forergn investments as well in food-related and packaging industries which offer better margins
"In the next two years, I can see us all struggling," comments Rossouw "But relying on Fedfood's existing portfolio, we will

concentrate on mproving the profit potential of our existung divisions After that, I belleve that growth in consumer spending will carry us through"

Fedfood started up in 1977 out of the old Marine Products fishing concern and the miling and malt interests of Federale Volksbeleggings, which owns $65,8 \%$ of Fedfood's shares Fedvolks was keen on diversifying its food assets, which at the time were dependent on fishung
Fedfood's acquisitions were not always uncontroversial It pard R6,4m in 1978 for a $51 \%$ stake in the Ruto group, then the largest independent miller and baker in SA Tiger, however, had attempted 15 months earlier to acquire a $51 \%$ holding in Ruto for R8,8m - but, surprisingly, its purchase was blocked by the Monopolies Board So when Fedfood later concluded what journalists sad was a bargan, accusations of government favouritism were rife
Rossouw says the lower price was justified as certan negative investment features only surfaced in the intervening months between the bids Crucally, the acquisition enabled Fedfood to acquire a vastly stronger presence in milling and baking, which was the springboard for the group's growth

Rapid expansion, however, brought profit strans in its wake Taxed profit fell by

 sands of Bouth Africens revesiss a mas. slve miscirriago of juatice in the pagh, logal experts asy
There could also be a major reduction In the country's prison popuration of about 100000 as a third of all triali have movived pass offences
A promecutor at Johannesburg's Market street courts gaid thls reek many of the cases were being thrown out as a bastc taset of the Law wis pot belig applied - people were not belng brought to court within 48 hours of arreat.
Another prosecutor said. "Only about one third of the canes brought in make the court roll, but we don't want to point a finger at the police. We are juist much atricter then the comminaloners were."
Mr Chris Human, chie! publle prosecutor of the Johannasburg Magistrate's Court, confirmed thers had been a dragtile reduction in the number of influx control cases reaching court
Thls was because the cases had been assimillated Into the ordlnary aystem of justice "We are totally colour blind Whetner someone is green, yellow, black or white, the same law of criminal procedure and evldence will apply to them," sald Mr Human.
Under the Department of Co-operation and Development, up to 200 cases, each lasting a ferm minutes, were heard dally by commissioners with minimal legal tralning The courts are now prehed over by magistrates.

 of the about 100 peophor rested dally in the Johannesburg area are released be fore belng brought to court, often because sworn statements are not made by the arresting officers or because they do not put forward the elements of the crime as required by latr.

Cases are screened by prosecutors and dropped if Incorrect or inadequate procedure of arrest hoghen ap-


According to the Centre for Applied Legal Studies at the University of the WItWatersrand, the commissioners' courts dealt with a third of all people sent to trial each year.

* The transfer of the courts to the control of the Department of Justice was recommended by the Hoexter commission of inquiry into the country's legal system, whose report was tabled in Parliament earlier this year.

The commission found it "unnecessary, humiliating
© To Page 2




PRETORIA - Black urbanisation was "inevitable and necessary", the Minister of Co-operation, Development and Education, Dr Gerrit Viljoen, said today
*Addressing his first Press meeting as Cabinet Munster in his new enlarged capacity, Dr Viljoen sard he would soon discuss the political rights of these people with their leaders
-In giving his views on urbanusation, influx control and the squatter townships he sald that while some considered black communitues and black affars as a problem, he saw South Africa's black population - "with their ablities and

-     - their talents and their dynamic drive towards progress and their human quality" - as a "tremendous asset".
*He was committed to expanding, with the co-operation of black leaders and the Government, the opportunities of blacks to mprove their quality of life
$\Rightarrow$ Referring to the political future of blacks outside the homelands he said he would strive to "work towards mutually acceptable structures and processes for ensuring partucipation by the black communities in political decision-making which affect their interests".
$\because \quad . \mathrm{He}$ added that the political structures would be determined in negotiations between the Government, black local authorities and communty leaders
${ }^{*} \mathrm{He}$ would even talk to leaders who were strongly opposed to the Government, provided they were committed to peaceful change
$\rightarrow$ The Minster said influx control should be seen positively and as part of a comprehensive strategy to achieve orderly urbanisation in South Africa
"Before announcing certann concessions to be made to the residents at Crossroads and KTC squatter camps near
- Cape Town, Dr Viljoen said unflux control should be seen as "part of a well-planned and overall strategy for orderly urbanisation" *.
The Government was giving high priority to the issue. Referring to Crossroads, where an estimated $\$ 0000$ squatters'are living, and KTC, tie saut they were among "the most vexed problems in black affairs".
It was the Government's intention to transfer both the legal and illegal residents of Crossroads to Khayelitsha, where 1500 core houses had already been completed
Dr Vlyoen said the step of providing facilities for illegal squatters did not signify a blanket process of legalisation
The Goverrment furst wanted to get all Crossroads mhabitants away from ther "deplorable and very unsatisfactory" living conditions In the orderly conditions at Khayelitsha the Government would be able to control the situation much better
- Dr Viljoen sadd that although Khayeltsha "cannot be seen as a model city it surpasses the squatter camps in every possible way".
- Legal occupants of bouses would pay a sub-econome Tent of R20 a month for houses and township services -To acheve this low rental the Government would contribute a further R7, 5 milhon to the Housing Commission subsidy over the next three years, after which the scheme would be re-assessed. - Sapa


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## LAROUR PREFERENCE POLICY

Tearing up a dead letter
not be wished away, and that blacks living there must also be granted leasehold.

In a broader context, the real signuficance of Botha's announcement hes in his comment to the Congress that urbanisation is a "universal and unstoppable process" that cannot be reversed. This is a truism but one that National Party planners have long refused to accept, mevitably resulting in actions such as the large-scale removal of people which bring down the condemnation of the world on SA.

As the $F M$ pointed out in a recent leader on the fallure of influx control (September 14), even today Constitutional Affarrs and Planning draughtsmen continue to officially ignore the flow of people from the land to the cities by making provision in regional gude plans for only the natural population growth of those blacks already in urban areas

Now, hopefully - and at long last - that will change. Urbansation, it seems, is no longer a dirty word in Natıonalist terms, even though Botha told the congress that the policy change did not imply approval of an "uncontrolled influx" of blacks

## Leasehold areas

Several questions reman unanswered. For a start, government must move queckly to reassure blacks living in the western Cape that the "certain other areas" which will also qualify for leasehold include the existing black towns around Cape Town. This in turn must mean an end to government's freeze on development in Guguletu, Langa and Nyanga.
Secondly, Botha's Cape moves are hopefully the first step towards the scrapping of influx control Surely by admitting that urbansation cannot be reversed, he has in effect sounded the death knell for this poli$\mathrm{cy}^{7}$ At this time, when strong business activity from the private sector is vital to shape the recovery of SA's economy, a bold move, such as scrapping influx control (one

Government has finally announced the demise of the coloured labour preference policy for the western Cape, which had its origins in the Eiselin Line and discriminated against black job-seekers in favour of coloureds. While the full extent of the announcement remains to be seen, it does represent a worthwhile reformist step.
that 99-year leasehold would be granted to blacks living in Khayelitsha and "certain other areas." This is taken by observers as a tacit admission by government that existing black townships around Cape Town, such as Guguletu, Nyanga and Langa, can-


Western Cape squatters ... the real issue is urbanisation

# INFLUX CONTROL What busine 3 s says 

Most leading SA businessmen seem cautiously in favour of abolishing influx control - given adequate preparation and infrastructure in the urban areas, plus increased development in the rural ones A number of prominent businessmen reacted to last week's FM cover leader advocating the total abolition of control measures

Johannesburg Central Business District Association chairman, Nigel Mandy:
"Influx control has not worked. The pass laws do not penalise blacks only Like other apartheid measures they debase the whites and diminish their economic freedom as well. The policy of apartheid must be fallaclous if it has not succeeded despite the application of so much legislation, ingenuity, expense and intimidation.
"Nobody doubts that the problems are daunting: the influx of poor, unskilled people mexperienced in urban living; squatting, over-crowding and lowered standards; urban transportation, water supply, sewerage and refuse disposal; public health, landuse planning and finance in a metropolis none of these can be 'own affairs' of separate, local, racial communities. They need management through appropriate modern institutions. We must prepare for them intelligently because their coming is inevitable."

Premier Group chairman Tony Bloom:
"Influx control is an enormously complex subject .. but is the biggest single (politıcal) problem facıng SA
"In human terms it is intolerable, in practical terms it is unworkable, and it is economically very costly Therefore, I agree it has to go. But exactly how and over what time span is for the experts to work out. Businessmen are not focusing clearly enough on this problem"

## Assocom manpower secretary, Vincent

 Brett:"Assocom believes there must be complete moblity of labour. Thus, influx control in its present form must be abolished. However, this could give rise to various socio-economic problems which need to be borne in mind. Our view, therefore, is that the influx of people into the cities should be dependent purely upon housing and employment (being available) and, once there, those people should be free to move anywhere in SA."

## FCI president, Rod Ironside:

"The FCI takes a very pragmatic view of the effects of influx control and also of the consequences attendant upon anything less than an orderly transition to unrestricted
mobility which, if worldwide trends can be taken as a gude, will result in movement of people from rural to urban areas
"From a business vewpoint, the capacity of SA's urban areas to absorb large numbers from rural areas will put pressure on existing resources; and unplanned movement undoubtedly will overburden transport, health, housing, law and order and other services and depress living standards.
"To accomplish the objective of mobility of labour, and to be able to do so in an orderly fashon, planned urbanisation in parallel with development of rural areas is essential. One leg of such 'orderly' planning would be to improve the capacity of rural areas to provide basic needs, hold population and maintain a traditional resource. Falure to anticipate the serious consequences of mass moves to urban areas can lead only to chaos. To minimise that risk and if possible avert tt , urgent and extensive planning for increased urbanisation deserves nothing less than top priority.


Barclays' Ball .. . sterility of national development planning

Barclays Bank MD, Chris Ball:
"Influx control needs to be viewed in the context of broad national strategy Fear of influx reflects the sterility of national development planning Urban overcrowding is a direct result of rural collapse. Failure to develop a co-ordmated rural development programme in tandem with that for urban and industrial advance, has turned the black homeland areas into dumping grounds whose capacity is being eroded as fast as these communties expand
"We need to focus on the rural areas and to create a lifestyle there that will both accommodate and attract people At the same time we should not be frightened of urban growth.
"The FM is correct in its assertion that our cities can accommodate many more people.
"We need to rethink our national priorties. Influx control should not be necessary in a balanced economy and society. We need carrots, not sticks."

Afrikaanse Handelsinstituut president, Leon Bartel:
"The immedrate phasing out of influx control is unacceptable in the light of the present economic, labour and social condrtions in the urban areas
"Influx control serves an essential and beneficial regulatory purpose until such time as housing and employment can be provided for the influx of thousands of blacks into the urban areas.
"Any relaxation of this measure should in future be taken only after a thorough study of the situation in order to obviate the disadvantages of overcrowding, social problems and the negative effect of unemployment of large numbers of black people in SA cities Any reconsideration of this policy under present depressing economic conditions is totally misplaced."

Gencor chairman and SA Foundation president Ted Pavitt:
"At this juncture, I do not believe that we should be increasing the potential for conflict in the country I therefore feel I should not comment"

distasteful internal tussles for power
Predictions that the real power in SA will in future reside in the person of the
president are proving to be true However, Botha's actions to date, both at the Cape despite the $F M$ s reservations about to Congress and in the concern he is showing much authority in the hands of one man, for economic issues, are to be welcomed



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distasteful internal tussles for power.
Predictions that the real power in SA will in future reside in the person of the
president are proving to be true However, despite the FM's reservations about too much authority in the hands of one man,

Botha's actions to date, both at the Cape Congress and in the concern he is showing for economic issues, are to be welcomed.

## INTERNATIONAL MONETARY FUND



The problems of prosverity - at least that of the US - set the tone for this week's meetings in Washington of the International Monetary Fund (IMF) and the World Bank
Even for the less developed world, with the exception of sub-Saharan Africa, the meetings were a forum not for the dirge of recent years but rather something of a chronicle of achievement, plus a more cheerful outlook than has been possible in the recent past Jacques de Larosiere, managing director of the IMF, was able in his annual address to refer to the "beneficial

The beneficial impact of US economic growth and the strong dollar, especially on most Third World economies, was the focus of attention at this year's annual meetings of the international Monetary Fund and World Bank in Washington. The FM's Editor, Stephen Mulholland, who is attending these meetings for the 16th consecutive year, writes that the dirge of past years has been transformed into a chronicle of achievement for all but sub-Saharan Africa.

effect" recovery in the West has had on the Third World
De Larosiere didn't say it, but clearly the powerful locomotive of US growth, together with a strong dollar, has pulled the world ahead "Exports of developing coun-
tries to the industrial world," De Larosiere reported, "have grown rapidly over the past year (by $18 \%$ in dollar terms), imparting a badly needed stimulus to growth and contributing to a further improvement in balance-of-payments positions The current

## WORLD ECONOMY <br> Kissinger the pragmatist

By his own admission, Henry Kissinger is no economist As he remarked m Washington this week, it is not often he finds himself before a "captive audience of economists and bankers - for reasons some of my former colleagues conslider compelling"

But the droll Kissinger is a superb logician, an intellectual pragmatist and a political realist.

He applied his gifts to the problems of the world economy in the maugural Mocatt Lecture in Washington, marking the tercentenary of the firm, which is part of the Standard Chartered group and the world's oldest gold bullion dealer

Kissinger's basic proposition is that, while a global economy has/developed, nations increasingly pursue their own interests without regard for the wider consequences of their actions Now, supporters of a free market, including the $F M$, would suggest that this is how the market works to provide, over time, the best allocation of/resources and division of labour

Indeed, Kissinger conceded that the market "should be an incorruptible judge of the appropriateness of economic policies" However, he went on, "the dominance of the US in economic af fairs, the imperfections in financial markets and the ability of countries to
delay remedial adjustment has meant the market can be ignored for at least a while To be/sure, the ultimate reckonmg is all the more severe"
And this is the crunch " the temptation of governments to delay the bitter medicine of reform and of economic policies - usually involving some contraction of non-affordable expenditures - beyond their electoral period tends to be irresistible"
The point is that "bad economics seem to make good politics, at least in the short run"
Modern democracy has made all the more difficult the task of designing and implementing rational economic pollcues Kissinger points out that after the fall of the Shah triggered a new inflationary spiral, no national leader in office in a major democracy survived the next election

Thus, nations go down their own economic roads for their own reasons They do so in a manner which would be unthinkable in a political context where prior consultation on steps affecting partners and allies is taken for granted This last, incidentally, was a point not made by Kissinger; but which, had it been, could have strengthened his argument
On this virulent strain of modern mercantilism, Kissinger commented "A
case in point is the unilateral decision by the US in 1971 to suspend the convertibility of the dollar (into gold) and to imppose a $10 \%$ import surcharge The effect was to overthrow the Breton Woods arrangement affecting all countries without prior consultation or notice to anyone. Comparable unilateralism has marked the Japanese restrictions on foreign investment and Europe's management of agricultural policy"
Japan, says Kissinger, "makes little pretence that its foreign economic pollby is guided by a commitment to the free market play of forces It is, instead, more or less explicitly geared to manipulate the trade system as it really perate to the nation's advantage Japan is widely criticised for acting counter to existing economic theory In fact, it is possible to argue that it is simply playing the de facto game more systematically and with greater coherence than anyone else"

To sum up, Kissinger believes that free trade is being stifled by the same political factors which hinder the adjustmont mechanism of the economic ssstem "The growing influence of domestic political considerations in all democratic countries threatens the open trading system as we know it"

Turning to exchange rates, Kissinger found the present system of floating cur-
of the truly Verwoerdian measures that inhibit natural economic forces), would be a significant contribution.

And thirdly, the curtan must now once and for all fall on the horrific sight of government officials tearing down squatter shelters. The scrapping of the coloured labour preference policy and the extension of leasehold rights in the western Cape in fact does not affect the squatters at all, but only those blacks who are "legally" in the area - a tiny proportion of the total. But it is impossible to separate the coloured labour policy and leasehold from the squatter issue All are inevitably part of that now-accepted process of urbanisation.

Botha's point that some control is necessary is understandable - given the ideological pressures to which he is subject But the solution is not and never has been the demolition of squatter camps, nor the large-scale removal of people. SA awats government's clarification on these questions: which will come, it seems, in draft legslation on urbanisation from the Cablnet committee investigating the position of urban blacks.
One of the first people to welcome Botha's actions was the president of the Cape Chamber of Industries, Chris Newton It was he who forcibly pointed out some weeks back that government's refusal to extend leasehold to blacks in the western Cape was preventing the private sector from participating meaningfully in black housing development in the area Now that can change, and we have little doubt the private sector will move rapidly to play its part, in keeping with the spirit of the Good Hope and Cariton conferences.

## Problems of Khayelitsha

By confirming that existing towns will be mcluded in the leasehold package, government would also do much to stem criticism of the new black town of Khayelitsha, now being bult between Mitchells Plain and Somerset West. It is not the provision of extra housing for blacks that has been attacked by so many Rather, it is the belief that underlying the construction of Khayelitsha is a Nationalist masterplan to consolidate the Penunsula's black population in a single easuly contanable area, and to turn the existing black towns into coloured areas

But Khayelitsha still has its problems. Organised commerce and industry were among the first to point out the serious implications of moving the workforce further and further from its place of employment, with subsequent additional transport costs and erosion of leisure time Purely from a town planning point of view, Khayelitsha makes no sense whatsoever, the Cape Town Chamber of Commerce has told government

As for blacks themselves, Khayelitsha has quite simply become a symbol of protest. The comment by Alfred Stuurman, a black man who lectures in Xhosa at the

University of the Western Cape, is chilling: "These days," he says, "when you greet an African in the township the reply is 'Asiyn eKhayelitsha' (we are not going to Khayelitsha) Khayelitsha has since been renamed 'Isihogo esitsha,' meaning 'New Hell':"
The dropping of the coloured labour preference policy, meanwhile, wall be welcomed by the coloured community in particular, whose leaders have often raised ther voices in protest against it. Earlier this year, at a conference on the economic consequences of the policy, Professor Preter le Roux of the Institute for Social Development at the University of the Western Cape (UWC), sard the policy subjected blacks living legally in the Cape to "types of discrimination which stand directly in conflict with declared government policy and which have been done away with in the rest of the country."
Ken Andrew, PFP member for Gardens and the Opposition's spokesman on blacks in the western Cape, has made a detanled study of the CLPP, and agrees. "Blacks born in Cape Town, and even second generation blacks with all the legal rights to stay, are denied the freedom to sell their labour in the marketplace," he says.
Andrew says the policy has undoubtedly retarded the economic growth of the western Cape by reducing the productivity and economic performance of black workers through added uncertainty and insecurity, not to mention mefficient utilisation of skills. In this he is strongly supported by both the chambers of industries and

commerce
Much work is now necessary to rectify the damage done by the policy. Apart from the restrictions on jobs and housing, the policy has resulted in training opportunithes and facilities for blacks in the area being extremely limited at a time when massive investment is being made in developing SA's manpower resources Here agan the private sector can now play its role to the full

## Laboar Party silence

There is one further significant factor in Botha's announcement of what amounts to fundamental changes in Natıonalist policy. There was widespread expectation that the Labour Party under Allan Hendrıckse would be used as the instrument to end the CLPP - conferring a much-needed credrbility victory for the group, which dominates the new House of Representatives

But by announcing the changes at the Cape Congress of the National Party, Botha has in effect snubbed Hendrickse yet agam, just as he did by not giving him a general affars portfolio in the central Cabinet Perhaps one reason for this latest snub is the total fallure of either the House of Representatives or the House of Delegates to get to grips with any real issues during last week's blurringly brief parliamentary session

While the House of Assembly debated the country's economic crisis (even though Nationalist response to the debate was on the whole shockingly flippant), the other two Houses ignored their first opportunity to debate motions and instead continued their


By RIAAN DE VILLIERS Labour Reporter
THERE was widespread reaction yesterday to the government announcement that the Coloured Labour Preference Pollcy (CLPP) 1 s to be scrapped and 99-year leasehold introduced for blacks in certain areas of the Western Cape

Mr Jan Steyn, executive director of the Urban Foundation, said that while greater cları-
fication was required - concerning the areas in*volved, the decision was ' a "major breakthrough", a recognition of economic realities and a victory for human concern
It offered "great opportuntties" for the UF and the private sector

Employers could now assist employees to acquire their own homes, every black qualifyıng home owner, and building societies and other lending institutions could now help in lending to blacks
"The foundation is appreciative of all the assistance it has received over the past seven yeras, during which it has sought unceasingly to achieve this goal," he sand

He was also authorized to say the private sector "would not be found wanting" in giving content to the decision and responding to the State President's request for its involvement

- Mr Timo Bezuidenhoud, key government official in charge of black affairs in the Western Cape, said yesterday he was "absolutely delighted" at the policy changes


## Concession not for 'illegal' blacks

Political Correspondent THE 99-year leasehold concession for blacks in the Western Cape announced by the government did not mean that the door had been opened to blacks in the area, the Deputy Minister of Foreign Affairs, Mr Louis Nel , said yesterday

Speaking at the Cape congress of the National Party in Cape Town, Mr


Nel said the government's willingness to grant 99 -year leasehold to blacks in Khayelitsha o blacks "ell as "certain other as well as "certain other Cape did not apply to those "illegally" residing in the area
ng in the area
He reaffirmed the government's policy of repatriating "1llegal" blacks to the homelands

The government would also continue to subss dize job-creation projects in the homelands as part of its decentralization programme

## R550m aid

He noted that over R550-million in financial and for job creation and special project and had speen given to the homelands last year

A committee had been set up to investigate additional ways of boosting the economic development of the homeland areas
ment over a long period that abolition of the CLPP and the introduction of 99 -year leasehold in the Western Cape was "absolutely essential" - Mr Ken Andrew, PFP spokesman on black affairs in the Western Cape, said the announcement on the CLPP would be wdely welcomed.
The intention to allow 99 -year leasehold would also help to improve the lot of blacks in the area
"But I hope that the existing townships of Langa, Nyanga and Guguletu wall be included in the leasehold scheme"
"To exclude them would cause enormous harm and in any event would be a decision that would have to be reversed in years to come," he said

- Mr Jonathan de Vries, Western Cape publicity secretary of the United Democratic Front, sald before the move was applauded as a "step in the right durection", it should be pointed out that people in the townships had a number of "clear demands"
These were that no removals take place to Khayelitsha, that the State provide houses for all the people of Cape Town at rentals they could afford and that all measures controlling influx into the cities be scrapped


## Freehold

"All people should have the right to live and work where they choose," he said

He added the UDF was committed to the abolition of the "entire legislative system supporting apartheid"

- The secretary of the Western Cape Civic Association, Miss NomaIndia Mseketo, said in a statement that it welcomed the announcement on the CLPP - but blacks still demanded freehold rights

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## By JOHN MOJAPELO <br> Pretoria Bureau

THE immediate release of two Soweto mễn, declared "1dle persons" by a commissioner's court and sent to a work colony, was ordered by a full Bench of the'Pretoria Supreme Court yesterday

Mr Ishmael Sithole, 40, and Mr Peter Mokoena, 57, had been declared "idle" and sent to the Voortrekkerhoogte Farm Colony for 18 months and 12 months respectively

Mr Justice H J Preiss, with Mr Justice F H Grósskopf and Mr Justice P Schabort concurring, ordered the release of the two men pending a decision by the Natal Supreme Court on the interpretation of Section 29 of the"Black (Urban Areas) Consolıdation Act, Act 25 of 1945

The outcome will have a far-reaching effect on how commissioner's courts are to dectlare a person "idle" and when to send him to a work colony

The case against Mr Sthole and Mr Mokoeña was reviewed by the full Bench after two' judges separately reviewed the cases

Mr Arthur Chaskalson, SC, director of the
Joháannesburg Legal Resources Centre, and Mr*M S Navsa were asked by the court to reptresent Mr Sithole and Mr Mokoena at the

## heäring

Mr Sithole was declared "idle" by the Jo-
hañinesburg Commissioner's Court on March 27, 1981
Mir Justice Stegmann, who had reviewed
the case, asked the commisisoner, to give reasons why Mr Sithole had been declared: "idle" and to explain the sentence
Mr Chaskalson said'in papers bèfore court there was no reason why the commissioner had falled to investigate Mr Sithole's claim that he earned his living through casual work and was unable to find a suitable job
Mr Sithole was qualified to be in Johannesburg in terms of the Urban Areas Act and there was no need for him to show that he was "registered" or in "lawful" employment, Mr Chaskalson sard
Mr Justice L W H Ackermann, on automatic review of Mr Mokoena's case, asked the commissioner to furmsh the Supreme Court with reasons for declaring him "idle" A sımilar request was made to the office of the Attorney-General
The Attorney-General reported to the court that the commissioner had erred and his finding was to be set aside

Mr Justice G Coetzee asked that the matter be sent to a full Bench of the Transvaal Supreme Court for gurdelines
The judge pointed out that the Transvaal and Natal Supreme Courts were interpreting the "idle" clause differently

Mr Chaskalson said a person conducting an mquiry into whether a person was "idle" must first satisfy himself that the arrest was in order
"If he is not satisfied as to "this ssisue, then he should not call upon the arrested person to give 'a good and satısfactory accounts'of himself," he sand ${ }^{*}$


PRETORIA - Two Soweto men, who were declared "idle" persons by the Commissioner's Court and sent to a work colony, are to be réleased 1 mmediately by order of a full bench of the Supreme Court here
Mr Ishmael Sithole, 40, and Mr Peter Mokoena, 57, were declared "idle", persons and sent to the Voortrekkerhoogte farm colony for 18 months and 12 months respectively
Mr Justice Preiss, with Mr Justice Grosskopf and Mr Justice Schabort concurring, ordered the release of the two men pending the decision of a Natal Supreme Court on the interpretation of Section 29 of the Black (Urban Areas) Consolidation Act, Act 25 of 1945.

The Act has to do with- after two judges separthe provision for "idle" ately reviewed the cases or "undesirable" persons.
The outcome of the decision will have a farreaching effect on how the Commissioner's Courts are to declare a person "idle" and when to send him to the work colony in the Transvaal
The case aganst Mr Sithole and Mr Mokoena came before the full bench by way of review

Mr Arthur Chaskalson SC, the director of the Johannesburg Legal Resources, Centre and Mr M S Navsa, were asked by the court to represent Mr Sithole and Mr Mokoena in the hearing
Mr Sithole was declared an "idle" person by the Johannesburg Commissioner's Court on March 27, 1981 DDC

SEVERAL trade unions have reacted strongly to the arrest for "pass offences" of workers on their way to and from work in the Pretoria-Witwatersrand-Ver eeniging complexes.

They were reactung to reports that police - in a massive "crime prevention operation", 一 have arrested scores of people for "pass offences" and urinating in public.
Most of the woikers were reported to be ar rested near bus stops and ralway stations on their way to work or from work. The workers enther paid admission of guilt fines or appeared in the Commissioner's Courts, according to sources.
The-Black Sash which also jomed in the condemnation of the "pass raids," sadd that the crackdown on socalled "illegals" was "horrific"

A spokesman for the police has confirmed the arrests of the people.
The general secretary of the Councll of Unions of South Africa, Phirashaw Camay, said that the Government should stop harassing and 1 n timidating people, especially on ther way to work.

The National: Union of Clothing Workers' administration', Mr' Athol Margolis; said that the "pass laws" were unjust and should be stopped by'the Government. He called on police to stop this "injustice" of arresting commuting workers.
Other unions which condemned the pass. laws include, Federation of South African Trade Umons (Fosatu), Black Alled Workers' Union, African Allied Workers Union and South Afrncan Alliêd Wónkers' Unon. w


TWO top Government officials have admitted that influx control in the Western Cape is a failure.

In one of the frankest-ever statetments about the collapse of Government policies, Western Cape Development Board chief director A Gunter, and board director of labour and housing G Lawrence, say there are between 70000 arid $100000^{\text {'c }} 1 \mathrm{llegal}{ }^{\prime}$ Africans in the Western Cape.
; Ever since the Nationalist Government came finto power in 1948, it thas been trying to keep 'Africans out of the area.

It even declared the Western Cape a "coloured preference area" which in effect meant Africans could only get jobs if there were no coloured people who wanted them

The Government also befused to extend the 99-year lease scheme to the Western Cape on the grounds that this would give African people a permanent stake there.

## CP Correspondent

For more than 10 years, it did not build any houses for Africans - apparently in the belef that they would eventually go "home" to the Cisker and Transkei.

The heaviest fines and penaltes for contraventrons of the apass laws were imposed in the Western Cape - in line with official policies.

Squattel houses and camps have been continually demolshed for more than 10 years - an average of moreithan 48 squatter homes were demolshed every day of the first six months of 1948.

Now, two of the semor officials entrusted with the task of keeping Afncans out of Western Cape have admitted the policy is a fallure.

Mr Gunter sad there mught be up to 50000 "illegal" squatters in the Crossroads squatter camp alone.

He also said the board
estrmates that up to 1000 Africans could be entering the Cape Penunsula on certam days and doubted that the board was tracing a quarter of those who "remaned illegally in the area"

Mr Gunter admitted
"We now have proof that prosecutions are faling to stop the influx and it is clearly impossible to try to stop the urbanization process here.
"The only solution to this problem would be to offer people in the rural areas what they seek in the urban areas."

They also disclosed that there were no firm plans for building more houses in Khayelitsha because of a shortage of tunds

This will leave thousands of Cape people without homes in the forseeable future.

In spite of the announcement this year by Prome Minster $\mathbf{P}$ W

Khayelitsha (above) will never materialise in Metime, says Western Cape Board official G Lawrence - there just aren't the funds.

Botha that all Western Cape Afracans would be housed eventually at Khayelitsha, Mr Lawrence has been reported as sayung this will "defintely not happen in his lifetime"


Staff Reporter
A LETTER warning the tenant of a block of Sea Point flats that the police pount flats carry out monthly raids on his servant's quarters, has been challenged by the police and the director of the firm on whose letterhead it was typed

The letter advises the tenant to warn his "mard" that it will be "her entire responsibility if she has a friend. friends staying in her room"
"Furthermore, she has to open the door immeditely on request by the ately on request by the ter will force the door open Any damages done open Any damages doors, windows etc
of the lessee and not the lessor"

Mr Julus Satz of Satz Brothers Trust sald "This is crazy It's quite daft I would never have sent a letter like that
"Rest assured that it is not our policy to agree to having the doors of property under our control broken open
"I don't deny that the letter orignated at this firm, but I am terribly surprised I certanly was not consulted

The police, who have denied carrying out systematic raids on servants' quarters, yesterday denied having been involved in any negotiations with property adminıstrators


A WOMAN who wrote a letter on behalf of a firm of property administrators, warning the tenants of a block of Sea Point flats that police would be conducting monthly raids on their servants quarters, claims that she "made a mistake"
Ms Evelyn Otto of Satz Brothers Trust sald the letter, sent to tenants of Doverhurst in Dover Road, had been the result of "a misunderstanding"
"I dıd not know exactly what the position was with regard to raids," she admitted.
In the letter, Ms' ${ }^{\prime}$ Otto "advises" each tenant to warn his "maid" that it will be "her entire responsibility if she has a friend/friends staying in her room" and that "she has to open her door 1 m mediately on request by the police, otherwise the latter will force the door open"

Police have denied negotiating in any way with property administrators over raids, which they have repeatedly claimed are carried out only as a result of complaints and not on a regular basis.
Asked if she planned to send letters to the tenants explaining her mistake, Ms Otto sard "Maybe I am waiting for instructions"

She refused to comment further.
'Uncalled for' ${ }^{\prime}$ '
The chairperson of the Domestic Workers Association, Ms Maggie Oewles, sard the letter was a lesson to employers not to accept threats aganst their domestic workers without questioning them
"Domestic workers , have a hard enough time as 1 t 1 s This type of threat is totally uncalled for and only serves to make the position of the domestic worker, worse"

She sald it was time that employers' took some responsibility for their workers and their living conditions

# Builders slat io Wrab  pass raids 

By Craig Kotze, Star Line
The West Rand Adminsration Board (Wrab) is "arrogant", "highhanded". and even violent when rating premises for pass offenders and these disruptions cost the building industry hundreds of thousands of rends, according to a Johannesburg builder
The allegations have been rebutted by a senior Wrab official
The builder, Mr PA Flockton, managing director of a Craighall Park building firm, sand Wrab officials single out construction companies for "special treatment" because they always have many illegal employees

Mr Flockton said his firm's building site in Rembrandt Park, Johannesburg, had been raved regularly over the last three months and the disruption caused had cost hm almost R100 000
""Officials do not even

ask for permission to 1 n sect our site - they simply walk on and start throwing their weight around"
He , sand workers directly employed by him were always registered but that problems were caused'by those working for sub-contractors
The effects of raiding were very expensive, Mr Flockton said, because fines had to be pard by both employees and emplovers and work could not continue because workers did not turn up for days afterwards
"The whole system is affecting our productivety and is contrary to the laws of economics," he said
The executive director of the Master Builders' Association, Mr ZL Pro-
torus, confirmed that raids did in fact cost the industry a lot of money "Several members of the MBA have complanned about the raiding and the effect it has on their businesses Builders do suffer disruption which costs them dear in terms of time and money," Mr Pretorius sard
Mr AE Steenhusen, director of manpower for Grab, said his personnel did not use high-handed tactics when enforcing the law and were strictly supervised by their surerios
Workers were compelled by law to have their reference books with them at all times but officials still granted them every opportunity to produce their documents, said Mr Steenhursen ${ }^{5 t}$
Wrab activity, he said, did not interrupt work because inspecting documints took only a few seconds


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Peninsula is a classic ex-

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we expected
 Working class people
coloured community middle class and upper
working class people in the







coloured communty which could perpetuate and inten－ sify the poverty situation． Looking at the situation in the Peninsula 10 years later，I had to change my mind．

Firstly，our optimism that the employers in the Western Cape could be ＂forced＂or＂convinced＂to employ the workshy ele－ ment among the coloured labourers did not materia－ lise．
It is easy for private en－ terprise to talk about their social responsibility to－ wards the poor Apparently it is much less easy to do something meaningful about it．
Employers strongly pre－ fer to employ the growing number of＂legal＂and＂11－ legal＂blacks，not only be－ cause they are better work－ ers than the workshy coloureds，but because they （and especially the＂illegal＂ ones）can be employed rather cheaply．
Secondly，the experience of the last 10 years shows that those in the state of chronic community pover－ ty are much less employ－ able in the formal sector

## 10 years proves the error of his thinking

the opinion that the inter－ ests of the blacks and the poorer coloureds were directly in conflict with each other．
I now realise that if the informal sector can be al－ lowed to＂grow＂，the inter－ ests of these two groups can turn out to be complemen－ tary．

Thirdiy，in focusing on the relative poverty in coloured circles the com－ mission，in all probability， underestimated the extent of absolute poverty and the tremendous population pressure in the black states of the Eastern Cape．
Perhaps the commission was at that time still opti－ mistic that the develop－ ment strategy for the black states would create the ne－ cessary job opportunitles
 happen and there is a typi－ cal Third World＂flight＂ from the rural areas to the urban areas which may even increase in the years ahead．
Justifiable concern has arisen about the way the independent black states are spending the hundreds of million of rands that are annually transferred to them via the Budget．
Apparently it has be－ come necessary to attach rather strict＂strings＂to these funds to ensure that they will be spent in ways which will improve the liv－ ing conditions in the black states．
Fourthly，our recommen－ dation that the coloured preference policy be ap－ plied more strictly，was not implemented．Perhaps for the real reason that it was not implementable．
On the strength of evi－
than the commission had
hoped for．
Our approach was to try
to solve these people＇s pov－
erty problems by way of
job opportunities in the for：
mal sector．But people in a
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fer to make an unstable liv－
ing in the undefined and
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08 dabur Reporter Al NUMBER of contract workers fired after striking at PA Concrete Products in Blackheath last week were arrested, early yesterday morning for allegedly being in the Cape illegally after they had fanled to return to Transkes at the weekend
It is belleved the workers were arrested early in the morning at their hostel in Mfuleni near Kuls River by' inspectors of the Stellenbosch division of the Western Cape Development Board
Full, detalls were not avallable yesterday and it was not known how many of the 57 fired workers had been arrested Those held are expected to appearin the Langa Commissioner's Court today
According to the General Workers' Union, they will be charged with being in the Western Cape illegally and trespassing at the hostel in which they had stayed
In a statement, the GWU sald the workers had not left on Sunday because the company had farled to paytheir bus fares strike last week- to demand the reinstatement of a fellow worker Manăgement refused to reinstate the worker and the strikers lost their jobs when they rejected a management deadlıne to apply for re-empoyment,

- Mr John Stone, managing durector of PA Concrete, sard yesterday that workers were supposed to return to Transkel on Sunday but had not vacated their hostel
He sard the development board was responsible for clearing the hostel and the matter was "out of the company's hands"
He confirmed that the company had not paid for the workers' bus fares but sald this was because the w.orkers'had "broken their contracts"
A spokesman for sthe development board could not supply detals yesterday

Supreme Court Reporter FOUR separate but simslar applications for Supreme Court orders granting Transkeian citizens permanent residential status in the Western Cape were yesterday postponed to February, 1985, for the hearing of oral evidence
The respondents in the four actions have been cited as the "Black Affairs Administration Board of the Western Cape" (the Westen Cape Development Board), the Chief Municipal Labour Officer at Malmesbury and the Municipal Labour Officers at Langa and Stellenbosch

One applicant, Mr Tyantons Sonnyboy Fanelo, 44, of Nyanga East Hostel, said in papers be-
fore the court that he had been entitled to live in the Western Cape in terms of the Blacks (Urban Areas) Consolidation Act.

Mr Fanelo, like the other applicants, is seeking an endorsement in his reference book to the effect that he would be permitted to remain in the prescribed area of the Divisional Council of the Cape

He began working for Escom in August, 1968 and clammed that he had worked there ever since, and because he began entering a one-year service contract with Escom, his reference book was endorsed allowing him to work in the Western Cape
"Each year, before tak-

## Freeway-fall man 'stable' Medical Reporter

MR MANIE Kwaaiman, who was injured yesterday in a 20 -metre fall from an unfinished freeway while trying to escape a group of panga-wielding seamen, is in a stable and satisfactory condition in Somerset Hosprtal.
A hospital spokeswoman sand yesterday that Mr Kwaaiman was still "a bit drowsy" following surgery for among other injuries, a fractured pelvis

The spokeswoman could not say what other injuries Mr Kwaaiman had received, but said his condition was stable and not serious
ing leave, Escom would make the necessary arrangements to have the applications for labour completed and processed by the WCDB and the Municipal Labour Officer," he said

In replying papers, the Municipal Labour Officer for Langa, Mr Graham Norman Lawrence, denied that Mr Fanelo had renewed his contract annually, but said he had from time to time entered new contracts of employment with Escom
"Each contract of employment is separate and distinct from the previous contract and therefore it cannot be said that there is a renewal of contract'

According to WCDB records, Mr Fanelo's employment was not continuous, nor had he worked continuously for Escom Since August 20, 1968 he had been absent from their employment on various occasions totalling 29 months
The matter was postponed to February 14 by Mr Acting Justice Odes

- Similar statements were made in the matters of Mr Mıdwenı Mindı Mr Malıyakhe Mbanjwa and Mr Bomvu Shumı

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## Correspondent

## JOHANNESBURG

Transvaal marathon runner Ephraim Sibisi needs to carry his passbook with him whenever, and wherever, he trains And that's official
The young black athlete sand this week he had been repeatedly harassed by the police while tranning in the Johannesburg suburb of Dunkeld
"I have been taken to the Norwood Police Station and the Parkview Police Station where the police there kıcked my training-bag and threatened to kick me as I could not produce my pass," he sald
Mr Sibisı sald his predıcament could be likened to Bruce Fordyce having to carry his identity book with him whenever he decided to go for a traning-run but the black star is not angry - just puzzled

## Sandton City

"I am registered in Boksburg although I am now working for a company that sells athletic equipment in Sandton City," he sard "Earler this year while training at the Wanderers someone stole my bag containing my passbook I reported this to the police and they gave me a letter stating that I had one day in which to get the matter sorted out
"I simply could not do it in a day as I needed my birth certificate which is in Natal and so I was issued with another set of papers to use until I can get a new pass"
A spokesman for the South African Police, Lieutenant Colonel Fred Bull, said the law required someone like Ephraim Sibisi to carry his passbook with him wherever he went
"It may be easier for hrm if he has a photostat copy made of the front page and simply carried that I am certain this


Ephraim Sibısi . . . harassed by police.
would be acceptable," said ery time Ephraim Sibisi runs Colonel Bull

The South African Amateur Athletics Union has been quoted as saying that there is no harassment of black athletes in this country and that they are welcome to run in national championships

But, taken to its logical conclusion, the law means that ev-
in a meeting he should be carrying his "dompas"

Approached for comment the chairman of the union, Professor Charles Niewoudt of the University of Pretoria, said "That's his problem It has absolutely nothing to do with me at all"

## INFLUX CONTROL

## Let the people in



Aside from any moral considerations, the simple fact is that SA's mflux control is not working, never has and never will Over history, men everywhere have been drawn to urban areas, voting with their feet to leave the land and seek more rewarding markets for their labour.

Social engineering which aims to stem this inevitable tide of history is doomed to failure - unless it is inflicted with the type of genocide Pol Pot visited upon the Cambodian people, murdering millions of them in his back-to-the-land drive His purpose, of course, was not economic progress, but the slaking of his naked lust for power.

In SA, influx control is a major impediment not only to economic growth, but also to the new consensus politics. If government is serious about addressing itself to reform, the system must go. Indeed, its demise is imperative - for economic and political reasons alike.

In effect, influx control is an attempt which is faling - to bar urbanisation to millions of black South Africans Urbanisation, which SA desperately needs for economic reasons, takes place anyway But in attempting to arrest the process, milhons of people are criminalised, untold suffering and bitterness is created, and respect for the law is lost.

Even Constitutional Affars and Planning Minıster Chris Heunis' draughtsmen, busily compiling regional guide plans, are only making provision for new black towns which may accommodate natural population increases in existing urban areas. The certan influx from the poverty-stricken homelands is not being considered.

Government's overall political strategy seems based on the political co-option of "insider groups" of coloureds, Indians and urban blacks. Where blacks are concerned the policy depends on influx control - which is thus the key element in official plans for the future. It is time for influential voices to tell Pretoria that influx control cannot work, is economically disastrous, politically divisive, financially wasteful - and should be dropped.


This neglect is typical Influx control, in effect, exists to put the "problem" out of sight Curiously, few in a position to persuade government otherwise have cared to state their case strongly Even among those undoubtedly committed to black welfare, there is often hesitation over condemning the system $2 n$ toto

One powerful voice that does not hesitate to speak out is that of Anglo American charman Gavin Relly He says "Movement to the towns is going to take place anyway whether we like it or not and however draconian the measures we take to prevent it The experience of the last 30 years shows that clearly. Whatever our previous mistakes there is now, I think, widespread understanding that we can no longer afford to be held back by policies that serve only the narrowest of sectional interests."

Relly last year made a strong speech on the subject to the Free Market Foundation He pointed out that "the fastest growing economies are those which have a substantral surplus rural population which is rapidly absorbed into industry This was the position in Japan, untıl recently, and is at present those of countries such as South Korea, Taiwan, and Brazl." (Tokyo began as a squatter camp that was gradually improved.)

Relly added tartly that the majority of adult black men were already in the vicinity of the metropolitan regions, whether as legal residents, migrants, or illegally To the extent that this influx was being controlled, it was through "the deliberate maintenance of overcrowding in the black townships."


[^1]Urbanisation will obviously distress government It will do so since considerable black poverty and suffering will then become visible on the peripheries of the cities - rather than being safely out of sight in the homelands Nonetheless, it could be a major element in SA's salvation

Robin Lee of the Urban Foundation is another critic He questions whether rapid urbanisation need be a "stark choice" between influx control and complete lavssez faire leading to chaos "Through planning and adopting sound economic and urban pohcies, cities can merease their capacity to absorb mıgrants.
"Newcomers to the cities are acting rationally on their information and generally fare better than is commonly supposed In any event, many of the migrants are already in the urban areas, etther illegally or by movement into the metropolitan fringe"
Relly's and Lee's thesis is about to recelve powerful emphasis from a book that will shortly be published by David Philip Called Up Against the Fences Poverty, Passes and Provlege in South Africa, it is jointly edited by Herman Giliomee of the Department of Political Studies at the University of Cape Town and Lawrence Schlemmer of the Centre for Applied Social Sciences at the University of Natal

It is not only an examination of the influx control system, and of the consequences of maintaining it, but also something of a synthesis of expert opinion on what would happen if the system were to be dismantled The results will surprise those tho envisage teeming squatter towns dround the cities riddled with crime, disease and revolutionary activity.

Analyses show that the numbers who would flock to the cities might not be all that large after all Thus,-Schlemmer writes, various studes, "as well as the fact that many thousands of black workers who have acquired urban rıghts choose to reman migrant workers," demonstrate that "the number of migrants who would urbanise permanently is fairly limited"


Angio's Relly ... movement will occur anyway

There would, nonetheless, obviously be a substantial movement of people to the cities - if only because the carrying capacity of the land in many homelands is exhausted What would happen? The greater Durban area, where the KwaZulu boundaries have been drawn by ideologists rather than urban planners, provides an example

Owing to the jıgsaw pattern of boundaries, influx control along traditional lines is largely a dead letter; and hundreds of thousands of people are living in squatter camps near the city It is significant that people in the planned townships suffer considerably more from crime than those in the dense and sprawling shack areas - despite the fact that the squatters have a considerably higher rate of unemployment.

Says Schlemmer. "The difference between the two types of area does not lie in the degree of planning, control or crowding, but in the fact that many of the shack areas are real communities in which landlords, owners or traditional headmen are able to exercise some form of control over settlement, or in which community spirit emerges with a pattern of leadership which facilitates social control"

In the planned townships, by contrast, "the allocation of people to residential units has to be more or less at random which prevents the emergence of a neighbourhood identity Furthermore, the social control function is performed by a remote township bureaucracy and cannot possibly be effective"

The book also notes that in the shack settlements "over one-third of the incomeearning activities are in the so-called 'informal sector' which, although no substitute for formal work, certanly alleviates the economic and moral stress of unemployment"

This is, of course, a factor of the free market - and the beginning, if only the bare bones, of a true local economy.
Schlemmer concludes "Provided there are adequate health services and public health controls as well as minimum standards for self-bult housing, there appear to be no substantial sociological reasons for avoiding concentrations of people in urban or peri-urban areas"

Government also cites employment reasons for mantaining influx control. This, according to Schlemmer, is "to protect the opportunities for employment and occupational advancement of urban blacks from being undercut by competition from rural blacks who would accept lower wages and poorer working conditions"

Relly too has made this point - yet no black leader of substance supports influx control, as one would have expected if it were perceived as protecting the jobs and incomes of "insiders"
Indeed, Relly points out that "by far the


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worker"
Far from cherishing it as an instrument safeguarding their jobs and their urban tenure, black urban insiders resent influx control as much as rural outsiders Gihomee, in fact, sees the greatest threat to political stability in the State's attempts to enforce influx control and to uproot squatters And the threat will not come from the barred rural proletariat but from the privileged urban elite
Influx control enforcement, he says, "may fatally destabilise and radicalise urban insiders"
It may indeed - yet government seems intent on its game plan which, it seems, is eventually intended to lead to some form of federal or confederal SA In terms of this, urban insiders must be co-opted into the system, the homelands must be mantaned, the vestigial links between urban blacks and the homelands must be emphasised, and, above all, there must be no mass movement of blacks to the towns.
The movement of perhaps 10 m blacks to the towns over 15 years could rum government's strategy and Gilomee believes it will make every effort to avoid this happening
The total of pass law arrests is already high (see accompanying table), and to this number must be added the thousands of arrests under the Trespass Act, as well as arrests and deportations

The process of denationalisation is intensified by the clearance of "black spots" In the Transvaal alone, hundreds of thousands have been moved (sometimes after what is euphemistically called "persuasion") and


Hostel life ... the results of 'control'
many thousands more are threatened with "resettlement"
The cost of this mad dream has been high - in terms of economic opportunities squandered, human misery inflicted and international anger To persist with it is to court disaster A new dispensation demands new approaches One must be not to deny people the right to sell their labour where it is needed



From Mrs R N ROBB Director, Black Sash Advice Office (Mowbray):


1tic tragedy of squatters who need to live and work in Cape Town but whose shacks are demol ished and who are arrested and fined for being here illegally, is well known

There are other daily tragedies of children born in Cape Town who have lost their rights by being sent to Transkel to school They are not allowed to return to their parents or relatives who have made sacrifices to pay for their education
These are some examples of cases encountered by our Advice Office

- Nathanel was born in Cape Town at St Monica's Home in 1958 when his mother was working legally as a domestic in Milnerton
She was a widow who later married his father, who was a qualified man working as a caretaker in flats at Sea Point Nathamel started school in Cape Town in 1967, but in 1969 was sent to school in Lady Frere where he passed standard eight in 1981
He had come back for holidays and stayed with his father at Sea Point. His father died in 1978 and his mother continued to pay his school fees She had been working illegally as a domesthe for seven years when her work was legalized this year and she was given a six-monthly permit which can be renewed but can also be cancelled
Her son has joined her in Cape Town and wants to claum his right to live and work here, but has been endorsed out and told to go back to Lady Frere If he does not go, her permit may be cancelled
She has another child at school in Lady Frere whose fees she is paying, and she doesn't want to lose her job She has lived in Cape Town since 1953 when her first husband died, and has worked all her life to educate her children
She never had a home in which to rear her children, nor dad her husband who lived at his workplace This mother has an insoluble problem and so has her son

John was born in Cape Town in 1959 and has lived here all his life but has no papers of any kind, except one telling him to leave Cape Town His parents died when he was very young and he has been brought up by his uncle and aunt, with whom he has lived all his IIfe
He has appealed against his endorsement ban

out of Cape Town by means of affidavits by himself and his aunt, but has been told to produce his birth certificate and the death certificates of his father (who died in about 1961) and has mother (who died in about 1960) and his uncle Simon(who died in 1978)
This he is quite unable to do He never had a birth certificate and applications for late registration of birth are refused unless the applicant has a permit to be in the area, which he has never had
He has been going backwards and forwards between the Black Sash Advice office and the Department of Co-operation and Development at Observatory since March this year and we feel helpless as to how to help him further

- Bongant was born in Cape Town on September 11, 1964, and as his mother was unmarried, his grandmother has brought him up since birth. He attended school in Cape Town unthl 1977 when he was sent to school in Umlazi (Durban), where his mother, now married, was living
His grandmother pard his fees and he spent his holidays with her, but when he tried to take out his first reference book in Cape Town he was endorsed out to Durban
He has a letter from his school in Umlazi to say that he is a Xhosa bornin Cape Town and has only resided in Kwazulu to further his education since 1977, but in spite of this his appeal has been turned down and he has been sent back to Dur-

His grandmother is broken-hearted, as he is "her child" and he has no wish to live in Kwazulu Influx control creates huge problems and expense for the authorities and grief and loss for individuals and families
When are we going to allow all people to move freely in the country where they were born?

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By ANTHONY JOHNSON
and RIAAN DE VILLIERS 8
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## T'kei lauds change in W Cape preference <br> UMTATA - The Transkean Government <br>  <br> "I belleve this will lead to much greater

 last night congratulated the State President, Mr P W Botha, on his announcement that Pretoria was scrapping its coloured labour preference polucy in the Western Cape and extending 99-year leasehold thereIn a statement issued in Umtata, Transkei's Minister of Foreign Affairs and Information, Mr Mtutuzel Lujabe, said the extension of 99 -year leasehold would give blacks in the Western Cape a sense of belonging, possession and responsibility
"The remorseless harassing of the blacks by South African Government officials and subsequent relocation was causing untold harm and misery on these unfortunate people," Mr Lujabe said
The alleviation of the housing shortage would go a long way towards solving the problem of squatting

Mr Timo Bezuidenhoud, the key Government official in charge of black affars in the Western Cape, said yesterday he was "delighted" with the policy changes
He said he had repeatedly advised the Government over a long period that the abolition of the coloured labour preference policy and the introduction of 99-year leasehold in the Western Cape was "absolutely essential"
stability in the area I hope the private sector and the Urban Foundation, which also pressed for these changes to be introduced, will now make their contribution"

The Western Cape branch of the National African Chamber of Commerce (Nafcoc)welcomed the decision and a Nafcoc spokesman said it was in Inne with a basic principle that people had a right to sell ther labour where they wished

He said the Government's decision was long overdue and would lead to a stable and happy black community in the area

The Urban Foundation welcomed the extension of the 99 -year leasehold to blacks in the Western Cape as a victory for human concern

The chief executive of the foundation, Mr J H Steyn, said in a statement in Johannesburg it would offer great opportunities Among these were that employers would be able to assist their workers to acquire their own homes and that every black who qualified for rights of permanence could now become a home owner

Building societies and other lending institutions could now lend to blacks and self-help housing would became a real option and squatter settlements could now also be upgraded - Sapa

# BYLAE <br> NYWERHEDDSRAAD VIR DIE KLERASIENYWERHEID (NATAL) <br> OOREENKOMS 

ingevolge die Wet op Arbeidsverioudinge 1956, geslunt deur en aangegaan tussen die

## Natal Clothing Manufacturers' Associatron

(berras die "werkgewers" of dee "werkgewersorgamsasie" genoem), aan due een kant, en die

## Garment Workers' Indastrial Union (Natal)

(huerna die "werknemers" of die "vakverengeng" genoem), aan de ander kant,
wat dee partye is by die Nywerheidsraad vir die Klerasienywerhend (Natal),
om due Ooreenkoms gepubliseer by Goewermentskenousgewing R 49 van 11 Januane 1980, soos verleng en gewysig by Goewermentskenmsgewngs R 2775 cn R 2776 van 24 Desember 1982, te wysig

## 1. TOEPASSINGSBESTEK

(1) Herdse Ooreenhoms moet in die Klerastenywerhend (Natal) nage som word-
(a) deur alle werkgewers wat lede van de werkgewersorgansaste is en deur alle werknemers wat lede van de vakvereniging is en wa onderskeidelik daaroy betrokke of daann werksaam is,
(b) in die landdrosdistnkte Durban (utgesonderd daardje gedeelte wat voor die publikasie van Goewermentskennsgewing 1401 van 16 Augustus 1968 binne die landirosdistrik Umlazı geval het), Inanda, Pinetown, Pretermantzburg en Lower Tugela
(2) Ondanks subklousule (1), is buerdie Ooreenkoms-
(a) van toepassing slegs op werknemers vur whe lone in de Hoofooreenkoms voorgeskryf word, en op dee werlgewers van deé werknemers,
(b) ne op handelsreisigers van toepassing me

## 2 KLOUSULE 8.-BYSTAND

In subklousule (5), vierde reêl, vervang dee woorde "lede van due Fonds" deur die woorde "bydraers tot die Fonds of hul wettige gades"
Namens die partye op bede die sesde dag van Maart 1984 in Durban onderteken
R. G. SAVAGE, Vcorsitter van die Raad
I. MUCKDOOM, Ondervoorsitter van de Raad
M. ANSELL, Sekretans van die Raad

## No. R. 1610

3 Augustus 1984

## WET OP MANNEKRAGOPLEIDING, 1981

NASIONALE MANNEKRAGOPLEIDINGSKOMITEE VIR DIE BOUNYWERHEID - VRYSTELLING VAN LOGBOEKVEREISTES

Ek, Pieter Theunis Chnstiaan du Plessis, Minister van Mannekrag, stel hierby ingevolge artikel 47 (1) van bogemelde Wet, alle werkgewers wat betrokke is by die Nywerheid en gebled waarvoor die Nasionale Mannekragopleıdingskomitee vir die Bounywerbend ingestel is by Goewermentskennisgewing 139 van 29 Januane 1954, soos herpubliseer by Goewermentskennusgewing $R 1865$ van 24 November 1967, vry van die vereistes van artikel 44 (2) (a) van gemelde Wet en Regulasie 19 van de Regulasies kragtens due Wet uitgevaardig, met betrekkung tot die verskaffing van logboeke, op voorwaarde dat elke sodanige werhgewer aan elke vakleerling, leerling of kwekeling wat by hom in ' $n$ aangewese ambag in diens is, ' $n$ logboek verskaf $m$ die vorm in die Bylae heronder uteengesit ten opsigte van die praktuese opleiding wat deur sy vakleerlinge, leerlinge of kwekelinge ontvang is.
P T. C. DU PLESSIS, Minister van Mannekrag.
Opmerkang.-Afsknfte van die logboek kan aangevra word by die Uitvoerende Direkteur, BouIndustriee Federasıe (Surd-Afrika), Posbus 11359, Johannesburg, 2000

## SCHEDULE INDUSTRIAL COUNCIL FOR THE CLOT $H_{4}$ (NATAL)

In accordance with the provisions of the Labour Ke ,wf and entered into by and beckeen the

Natal Clothong Manufacturers' Abon-s (heremafier referred to as the emplovers or the tion') on the one part and the

Garment Workers' Industral Unben, 4 other pan
being the parues to the industral Councll for the ( $u$ and to amend the Agreement published under Goverm, January 1980 as extended and amended by Governat and R 2776 of 24 December 1982

1. SCOPE OF APPLICAIII隼 try (Natal)-
(a) by all employers who are members of the and by all employees who are members of nue t engaged or employed therein,
(b) in the Magistenal Distrets of Durbar which, pnor to the publication of Government Pates 1968 fell withon the Magisterial District of $U_{m i z i t i t}$ Pietermantzburg and Lower Tugela
(2) Notwithstanding the provisions of subclatice
Agreement shall-
(a) apply only to employees for whom $\mathrm{H}_{\mathrm{a}}$, Man Agreement and to the employem of suct 0 er (b) not apply to travellers

## 2 CLAUSE 8 -BENEFTTK

In subclause (5), fourth line, substitute the woth Fund or their legal spouses" for the words "mems
Signed at Durban, on behalf of the parties, the sest
R G SAVAGE, Charman of the Council I MUCKDOOM, Vice-Charman of the Counci. M ANSELL, Secretary of the Councl

No. R. 1610

## MANPOWER TRANING ACt

## NATIONAL MANPOWER TRADN

 FOR THE BUILDING INDUSTA: FROM LOGBOOK REQUIREMENTSI, Peter Theuns Chnstiaan du Pleses. power, in terms of section 47 (1) of the Act, exempt all employers who are ersing and area for which the Natonal Marn* mittee for the Bulding Industry was cuat ment Notce 139 of 29 January 194. "E
 the requirements of section 44 (2) (a $t, b$, Regulation 19 of the regulations forn
 every such employer shall furnuch it ma leamer or tranee employed by hum ir ${ }^{\text {an }}$ logbook in the form set out in the $A \mathrm{~m}^{(4)}$ ing practical traming received by hin at or tramees

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Note.-Copies of the logbook ma
 burg 2000




By RIAAN DE VILLIERS
INFLUX control in the Western Cape is a fall ure, according to top officials of the Western Cape Development Board
Mr J Gunter, the board's chief director declared that there might be anything between 70000 and 100000 black people illegally in the Cape - and up to 50000 illegals in the Crossroads complex alone

In addition, he said the board estımated that up to 1000 black people could be entering the Peninsula on certain days - and doubted whether the board was tracing a quarter of those who "remanned illegally in the area"

## 'Impossible to stop'

"We now have proof that prosecutions are falling to stop the illegal influx and it is clearly impossible to try to stop the urbanization process here," Mr Gunter said
"The only way to do
this is to offer people in the rural areas what they come to seek in the urban areas," he sald

In a wide-ranging interview yesterday, Mr Gunter and Mr Graham Lawrence, the board's director of labour and housing, also indicated that official plans to "dis establish" Crossroads before the end of the year had been abandoned

They confirmed that the first 5000 core houses - all earmarked for the resettlement of 15000 'Crossroads residents legalised in terms of the 1979 Koornhof deal - would now be completed in March next year instead of by December
"Because of the delay, it has already been accepted that Crossroads cannot cleared by the end of the year," Mr Gunter sald

They also disclosed there were no firm plans for bulding more houses in 'Khayelitsha because of a shortage of funds

This will leave thou sands of black famulies on official townstip waitıng lists, as well-as possibly thousands of squatters who may still be legalised, without any prospects of being housed in the controver-

##  Customers

## harassed, say traders

By RAYMOND MASHAO
BUSINESSMEN in Kempville, an Indian shopping complex in Piet Retief in the East ern Transvaal, are complaining of treatment mezed out to their employees and customen by Eastern Transvaal Development Bors (EITDB) police (ETDB) police
They named pass raids on customers and difficulttes their employees encountered at the *ETDB's labour offices each time they went to obtain job permits, as two factors which caused grave concern

Businessmen alleged that each time their employees reported at the board's office, they were turned back without any further explanation being given
A ${ }^{*}$ businessman, Mr Faizel Kotwual, told therMan of a fine of R500 paid after a mand's 12-year-old sister had been arrested for being in Kempvilie without permission
Mr Kotwual also spoke of the struggle for a Trenéng permit on behalf of his mard, Miss He sad
He sard Miss Hatswayo had been to the office on several occasions, but no progress had, been made up to date, and he has since lost hope of ever registering her
A He alleged there were frequent police raids

- A cubusinessman in of their shops
t A rbusinessman who refused to give his name for fear of victimisation said "These ETDB police have taken the law into their hañds, you should have seen how they raided our-homes, in search of maids, the other day
- itwas a real disgrace"

The board's labour officer in Plet Retief $\mathrm{Mr}-\mathrm{L}$ Scheepers refused to comment, and referrred the Mail to a Mr Adendorf, ETDB's senior official in Neispruit.
In"his reply, Mr Adendorf sadd "I do not know what you are talking about. I have not recelved any report regarding these cláms Pertaps I will come back to you if thêre is anything worth publicising?
The businessmen of Kempvalle expressed deeep.concern over the ETDB's alleged activities, fearing that the number of their customers, mainly residents from the black township of Sabelwen - would decline to make statements


IN ${ }^{+}$RESPONSE to the police raids on domestic workers in Sea Point, the Domestic Workers' Association is to embark on a campaign informing employers about the Key Law - which the DWA belleve is being violated by the police

According to DWA chaurwoman Miss Magge Oewles, more than 300 raids in the early hours of the morning have been carried out by the police in the past week

In terms of the Key Law - introduced in 1982 employers of domestic workers must be in possession of a key to their servants' quarters and must accompany the police when they visit their employees' rooms, Miss Oewles said

During the current raids, police had gone straight to servants' quarters and demruted entry, ánd on many oceasions had kicked doors down Planclothes police had not shown identification, she
"I would like to see the police, going to the employers at 4 am and waking them up to accompany them on a raid," Miss Oewies said

Employers had a "cool attitude" towards workers who complained of police harassment at night To appease workers, they usually said the police had always carried out raids on domestics, she said
"Because employers are not objecting to the raids, we believe the Key Law is being violated, and we intend drafting a letter to employers informing them of our complaints and their rights and duties"

Miss Oewies went on to point out that employers, living in the "lap of Sea Point luxury", had little or no idea of the living conditions of their domestic servants - or any dea of the responsibilities of their work
"We are running their homes for them and looking after their children and yet they do not know that some workers have to wash using cold water and a bucket, or that in some flats there are about 16 to 18 women sharing washing facılties."

- According to a police spokesman this week, members of the Sea Point police had acted on two bona fide complaints of illegal occuparts in domestic quarters
Other investigations had been initiated after complaints from the public, and detectives had at times forced entry to make arrests on occasions when occupants had refused to open doors, the spokesman said


By EBRAHIM MOOSA
MORE THAN 300 domes tic workers have been af fected by midnight police raids on six blocks of flats in the Sea Point area during the past week, Miss Maggie Oewies, chairwoman of the Domestic Workers Association (DWA), sard last night

Speaking at a meeting in the Green Point Art Centre, Miss Oewies said "Employers are not responsible in their du ties towards their domes tic workers in terms of the Key Law "
Police kicked the doors open and plainclothes police did not show any identification, she said If workers were not in their quarters, police forced their way in to search the rooms

## 'Cool attitude'

"It is the employers' responsibility to accom pany the police to ther servants' quarters what ever hour of the night. We also protest against glving the key to a manager or caretaker to accompany police in terms of the law the employer is to accompany police Employers did not protest against the law when it was introduced in 1982 "

Employers had a "cool attitude" towards workers who complained of police harassment at night, Miss Oewies sard To comfort workers, employers usually said "they (the police) have always done 1t"

One domestic worker, Miss Susan Zal, saıd she was'beaten twice by
police during the past few weeks
"They (police) said there was someone in my room and kicked the doors open. They searched the room and found nothing," she said Police then said that a man sleeping in the yard was her visitor She denied this and an altercation between her and the police followed She was taken to the police station and later released
Miss Doreen Jacobs, a domestic servant, asked from the floor why workers could not have even famuly to visit and stay at weekends when most workers were from out of town

Miss Oewies said Sea Point had 10000 domestic workers but there were no recreation facilities nor any social life for them Living conditions for workers in most cases were damp and without hot water or electricity after 10pm
Captain Gerhard van Rooyen, police liaison officer for the Western Province, last night said he was aware that, in the past week, members of the Sea Point police had acted on two bona fide complaints of illegal occupants in domestic servants' quarters. He also confirmed that other in vestigations had been initiated after complaints had been received from the public

He said he was aware that detectives had at times forced entry to make arrests on occa sions when occupants had refused to open the doors

the Star
Lascified 633-2600

> "I saw your ad in the paper..."

People have been finding what they want and need in classified for hundreds of years. And classified is still the very best way to sell

## overturns

By McKeed Kotlolo A bus skidded and overturned about 10 km west of Pretoria yesterday afternoon, injuring 57 people
The passengers were on theur way home to Mabopane from Pretoria when the accident happened
The injured were rushed to the Ga-Rankuwa Hospital

Of the 57 people, 13 were admitted while the rest were treated and discharged
Mr Dan Rolt, Putco's assistant area manager in Pretoria, sad the vehicle's prop-sbaft falled, causing it to skid and overturn
Witnesses sard the injured people were sprawled on the side of the road, wating for a fleet of about $10 \mathrm{ambu}-$ lances from Pretoria and Pretoria North to ferry them to hospital
Some passers-by added that light showers which were falling at the time made it difficult for them to help
Parcels of shopping and other belongings of the injured were scattered over the road after the crash


Own Correspondent MARITZBURG - The death of 68 miners in a methane gas explosion in a Hlobane colhery on September 12 last year resulted in the conviction and fiming of a mining company and three officials in the Vryherd Regional Court yesterday
The Vryberd (Natal) Rallway Coal and Iron Company was fined R400 on three charges
These were using apparatus which was nof flame-proof where the e was a risk of igniting ges, using two conveyor belts without devices fhat would stop them should they break, jam or slip, and unlawfully installing an auxilhary fan in an arrway so that return arr could possibly pass over a motor and electrical gear

Mine manager DS Watson was found gulty, cautioned and discharged by the magistrate, Mr JD Crafford

Shift boss Petrus J

Klaasens/(40) was convicted of neglecting to obey an/order from the mine cuptan to close a break $/ \mathrm{n}$ one of the tunnels he was fined R200 (or 20 days)
Mineworker Robert Motgan (37) was convicted of failing to carry out Khaasens's instructions to dlose the hole in the tunfel He was fined R200 (or 20 days)

The court was told the order from the mine captan, Mr P J Swanepoel to close the break or hole was for reasons of safety and health
The blast occurred at about 8 am in a shaft five to six kulometres below ground At the time of the explosion about 1500 men were underground
Heavy smoke and flames trapped miners and many were believed to have died after inhaling toxic fumes

Mr T Barnard of the Attorney General's office prosecuted Mr PWA Strydom defended
(1) . 运这

## Council throws challenge on 'investment' allegation

By Sharley Woodgate
Randburg councillors last night challenged the charman of the Ward 13 Ratepayers' Association to prove allegations reflecting on their integrity or face possible legal action for defamation
The challenge came in reaction to a story in the local Randburg newspaper quoting Mr Conrad Plange as clammmg at a report-back meeting of the Ratepayers Association that he had proof that councillors were using privileged information to ninvest in areas which would be rezoned
for new development
The councll accepted an urgent proposal by Mrs Del Kevan, leader of the Progressive Federal Party-opposition, calling on Mr Plange to reveal his source of information so that appropriate action could be taken
Addressing the Press after the councl meeting, Mr Plange dented he had made allegations as stated in the newspaper story He sard the reporter concerned confirmed her story had been changed
Mr Plange sald the information he received was factual but he had no
proof the transaction was illegal

He said during the ward meeting his wife had read out a repeat of a request from a ratepayer to investigate a certain transaction
'The ratepayers' committee agreed to investıgate and consider whether it would write to the council asking for an investigation into this transaction and asking councillors to divulge their property interests in the town"
He added there was no urgency and he reserved the rught whether to use the information or not


Police strike in
city pass raids 206
Poluce in plam clothes conducted pass ratds in Johannesburg yesterday and arrested several men $\qquad$
The rads were held at the corners of Diagonal and Pritchard streets and Diagonal $\alpha$ and President streets

People not able to produce their refer- $\Lambda$ ence books or whose documents were not in order were arrested and put into a police van parked at the corner of Diagonal and Pritchard streets
Police sand they were unable to give the numbers arrested

## Graham Clarke

 'unsatisfactory' CAPE TOWN - The condition of the Marion Island research team leader, Mr Graham Clarke, who is in hospltal with suspected meningitis, is "upsatisfactory, but stable", a Tygerberg Hospital spokesman saldMr Clarke has been semi-conscious since he was brought from the island nine days ago - Sapa

## Astronomer is

## awarded medal

CAPE TOWN - The outstanding services to astronomy of Mr Danle Overbeeh of Edenvale were recognised last night when he was awarded the Gill Medal by the Astronomical Society of Southern Africa

Mr Overbeek is known worldwide for his observations of variable stars

## 49 arrested in

drugs 'clean-up'
Pretoria Narcotics Bureau detectives have arrested 49 people on various charges in a "cleaning-up" operation in the city

Police also reported that Mrs Laura Hendrika le Roux (64) was robbed of R1904 in cash by two men in her office at about 9 am yesterday - Sapa
Canoeist's body

By RIAAN DE VILLIERS MR KEN ANDREW, Opposition spokesman on black affairs in the Westen Cape; 'yesterday called for a "detailed explantation" on the impose Lion of checkpoints to monitor the influx of black people into the Pen insula.
He was commenting on a disclosure that the governmen't has set up 24hour checkpoints at the bottom, of Sir Lowry's Pass, and Du Tit's Kloof where vehicles carrying black people are being stopped, and passengers reference books scrutinized.
Mr Andrew' said there was "a, great deal of tension" in'black areas paris ing from the govern: mont's attitude 'towards black people in the Westers Cape in general and specifically, the threat to move all blacks 'in the Peninsula to Khayelitsha.
"It, is just not good enough for an official to say that they are undertaking a 'project'.
"Unless a thorough explantation is forthcoming, people will have every right to be suspicious about this unusual aclion," he said.
"I call on the authorties to clear up this matter without delay, and' if it amounts to further harassment of the local black population and is not aimed at improving their situation, ' $a$ 'halt should be called immediately before existing istrust is exacerbated."


could aiso jeopardize ${ }^{7}$ ts ${ }^{\top}$ newly-improved international relations

Following the recent Koornhof moratorium on squatter raids, Professor Nic Olivier, Progressive Federal Party spokes man on black affairs, said it signalled an "acceptance by the authorities that coercive action against squatters cannot succeed"
Mr Timo Bezuidenhoud, top official of the Department of Co-operation and Development in the Western Cape, who is closely involved in planning the new policy, is in Pretoria and could not be reached for comment.

Other government spokesmen could also not be contacted

The checkpoints have been set up on the nationaliroads at the bottom of Du Toit's Kloof Pass and Sir Lowry's Pass - the two main arteries into the Cape.
All traffic - particularly buses - carrying blacks from the homelands are being stopped and the reference books of all passengers scrutlnized However, no people are being arrested or turned back
A spokesman for the Western Cape Development Board emphasized yesterday that the checkpoints were being used for "monitoring purposes" only and that "no action" was being taken against anyone

Black-affairs experts described the move as
"completely unprecedented"
The Sir Lowry's pass checkpoint has been set up at the turnoff to the Lwandle township near The Strand and has been operating since last week. A police caravan is being manned on a 24 hour basis by police, Western Cape Development Board officials and provincial traffic police Vehicles carrying blacks are pulled off the road by traffic police and are then diverted to a board building 100 metres down the road, where the reference books of all passengers are scrutinized by board personnel

A similar checkpoint near Paarl has been in operation since Friday

Approached for comment, Mr Graham Lawrence, director of labour and housing of the WCDB, sald yesterday that the board was manning the checkpoints to "monitor the movement of blacks to the Peninsula from the national states"
It was being done on the instructions of the Department of Co-operation and Development.
He emphasized that "no action whatsoever" was being taken against anyone and that the project was aimed at "counting the number of people in different categories who enter the area"
He said mainly buses were being stopped but "all traffic" was involved
He described the project as a "temporary exercise at this stage".

## Relaxation?

Asked what the purpose behind the move was, he said "The project is directly related to several aspects of planning in respect of blacks in the' Peninsula," bu declined to elaborate

The implications of the move - described by top sources as "hıghly sensitıve" - "remanned un clear yesterday

It could not be established whether the pro ject'signalled a tighten-ing-úp of influx control or a possible relaxation
of government policy It has come soon after a move initiated by Dr Piet Koornhof, Minster of Cooperation and Development, to stop shelterdemolition raids on existing squatter camps

- on condition that no further influx takes place.
The government is also n a crucial planning stage regarding its controversial new policy on blacks in the Western Cape.
In terms of repeated policy statements, the government intends to control the presence of blacks in the area by resettling all "legal" blacks in the new township of Khayelitsha, removing all "illegal" blacks back to the homelands and preventing any further influx


## Confrontation

It intends clearing all squatter camps - now housing anything up to 60000 people - and has repeatedly declared that it wants to "disestablish" Crossroads before the end of the year

However, black-affaurs experts argue that the government is becoming increasingly aware that will be unable to do this without risking a massive confrontation partıcularly with squatter communities, which

# Wrongful arrest offer rejected <br> Board (formerly W R Administration 

THE West Rand Development Board has offered to pay damages to a Roodepoort father of two for unlawfully arresting and detaining him during a pass radd in Johannesburg
${ }^{*}$ But Mr Brighton Khumalo has rejected the board's offer of R1 500 for damages during the month he spent in police custody
Mr Khumalo had demanded R7500 in damages.
"The offer for R1 500 is ludicrous," sad his Johannesburg legal adviser.
"It certamly does not cover his loss of income as well as the loss of dignty he suffered by being unlawfully ${ }^{\prime}$ arrest-
ed andidetained for a month.
Mr'Khumalo, 31, a carpenter, was charged under the influx control laws

## By LESLEY LAMBERT

in January, although he was carrying a valid passbook
He was refused ball when he first appeared in court and was only allowed out on R100 ball a month later when his common-law wife contacted an attorney
The Johannesburg Commissioner's Court prosecutor withdrew the charge after another official of the department had led evidence led showed ing Mr Khumalo's arrest to be unlawful

The official told the court he had checked with the records office of the Roodepoort West Rand Development

Board) Labour Bureau where he was told Mr Khumalo's reference book number and domicile were on record The records revealed that Mr Khumalo qualified under Section 10, 1(a) These rights (to live and work in an urban area) had been cancelled as a result of false information that Mr Khumalo was a foreigner from Zumbabwe

An official at the Roodepoort Labour Bureau had then asked that Mr Khumalo be sent to him with a letter, to rectify the cancellation and have his Section 10 rights restored
After his acquittal, Mr Khumalo said he had been accused by the inspectors of having a forged reference book.



The 69 black construttion Worktisers who were arrested fafter being chased among incom plete houses by West Rand De
velopment Board (Wradebo) inspectors in Lenasia South, were working llegally, Wradebo chairman Mr John Knoetze sald yesterday.
"It was not a raid No rad took place, it was an inspection," he said
The building of about $50^{\prime \prime}$ new houses came to a standstill on Tuesday Some companies packed up for the day because they could not continue, without their labourers, who had been arrested, one of the site foremen, Mr Essop Dhorat, sald
Mr Knoetze sald 20 premises , were inspected
"We carried out our inspection when members of the public complained about illegal, workers in the area"


THE controversial Aliens $\because \because \because \because \because \because \because \because \because \because$ and Immigration Allens ment Bill is a Government attempt to make influx control more palatable to overseas critics, the Council of Unions of SA (Cusa) charged this week

At the same time, South African employers also came under fire for their slence on a matter "of grave concem" the Govemment's "nave attempts to dress the Orderly movement and Settlement Bill in non-racial clotheng "
Cusa added "It's a sad reflection on the himited understanding of people abroad that they see this as a mark of progress"

Cusa also pomted out that, since the publica ton of the Riekert Report, "we have constantly warned that emplo yers are gomg to be pohcing the influx control system in future".
"This is now a fact," emphasised' Cusa employers reman silent, while there is no change in South Africa - only the modermising of the conditions of slavery"

Meanwhile Deputy Internal Affars Minis ter Piet Badenhorst this week told Parliament

- By_ reading of the Bill, Mr


## ZB MOLEFE

the Bill would tghten immigration agaunst blacks from the independent homelands.

During the second

Badenhorst denued that these measures were additional influx controk amed' specifical ly at black from these areas

A serious provision in the Bill which has been
attacked by the labour movement is that em ployers have to provide information on all ahens in therr service. And, if they employ illegal immigrants they're lable to fines of up to R5 000 or two years' impnsonment.

THERE is a growing fear that more workers, especially migrants will lose their jobs because of lack of job security and the "influx control" pollcy.
In a paper entitled "Recent Developments in Labour Law and Influx Control," a senior member of the Legal Resources Centre, Mr Geoff Budlender, says loss of employment is always a serious matter for workers
He says: "The influx control policy rasses the cost very substantally, because of the consequences that may anse

## Strikes

"A migrant worker losing a job means that he or she is required 1 m medrately to leave the area, to register at the tribal bureau in the "homeland" as workseeker, and to sit and wait there until recruited for work in the towns"
He says that the prospects of recruitment are very poor in that a substantial period of unemployment is the very probable result of dis-


By JOSHUA RABOROKO
missal for a migrant worker.
Job security was the most important issue for workers, particularly at a time of high unemployment A very substantial proportion of strikes is related to job security issues such as dismissals and retrenchments -
"Those are by and large the sort of matters which have come before the industrial court recently," he contends
Referring to influx control laws, he says some "pass law" legislation aims to keep black people out of the "white" areas while othersalm to brong them moriprevent them from leaving.

## Foreigners

At the heart of the influx "control is the citizenship question.

Furstly there are those who are "new forergners", meaning those who come from so-called "independent homelands" secondly "aliens" meaning those who have never been South Afrcans and then those who are South Africans but belong to "homelands" that have not.opted for "independence."
As the "homelands" take constrtutional independence, the proportion of black people who are citzens of SA drops The relevance of this, to influx control is that they lose therr Section 10 rights, thus increasing the number of migrants
The consequence of this is that people with no rights are enticed into becoming participants in the industrial councl system and into agreements which are actually a form of legslation
when the Standard Bank of Swariland wanted to foreclose, late last year. SCI was by then beginning to sell more fertilser. All I did was to ask the bank to give SCI more
time to pay off the loans If that had not been done, the banks would have lost more than they have"
Msibi says it was for "utterly political
reasons" that Nxumato made his charges The banks have been asked for evidence of any pressure being brought to bear on their decision to lend to SCL.

## GEOFF BUDLENDER

The policy contradictions


Geoff Budlender is an attorney with the Legal Resonrces Centre. This extract is based on a speech he gave last week at a conference on labour law.

The question of citizenship is at the heart of modern influx control. As a result of the homelands policy, there are now at least three different citizenship categories for black people:
$\square$ People who are SA citzzens in the full sense of the word - citizens of homelands which have not taken independence;
$\square$ "New foreigners": former SA citizens who became foreigners when their homelands - Transker, Bophuthatswana, Venda and Ciskel (TBVC countries) - became independent; and

- "Aliens": people who have never been SA citizens. They melude citzens of coantries like Zambia and people born after the date that the TBVC countries became independent.

As the homelands take independence, the proportion of blacks who are SA citzens drops. They become "new foreigners" and their children "aliens." The "aliens" category therefore grows as the other two categories decline. That is a consequence which has not yet begun to bite because, for a variety of reasons political as well as administrative - it has not yet begun to be enforced. But if the policy unfolds to its full conclusion, there will be no black South Africans, and therefore no blacks with a nght in terms of Section 10 of the Blacks (Urban Areas) Act to remain in the cities

Of course, workers will still be needed in cities. The consequence of the removal of SA citizenshp is therefore an enlargement and an entrenchment of the migrant labour system. This will be a gradual process.

Some of the homelands may, of course, not take independence. But in parallel to the use of cituzenshy as a means of restricting and eliminating Section 10 rights, there is another process taking place. It is quite separate from the fiction of homeland independence and takes three forms:

- In some areas, black townships fall outside the prescribed area of the town. The classic examples are KwaMashu and Umlazi in Durban. People living in these areas are called frontier commuters, crossing the border each day between SA and KwaZulu,
$\square$ In some areas, the homelands fiction is dispensed with completely. In Pretorla, for example, there is a policy to freeze land acquisition and home-building inside the prescribed area and to develop a new township, Soshanguve, just outside the prescribed area. Young people living in Atteridgeville or Mamelodi needing their own homes are faced with the choice of potentially having a home offered to them in Soshanguve. But this is a cruel choce, as it is done at the price of their right to reman in the urban area, because taking up residence in Soshanguve means losing Section 10 rights in Pretona; and
$\square$ Where urban relocation takes place, the new township is sometimes placed outside the prescribed area. The consequence is that when township residents are moved, they lose the Section 10 rights which they had previously. Examples of this are Valspan and Badplaas

If one steps back and looks at what is happening in the arena of the Department of Manpower and the Industrial Court, one sees different developments taking place. The policy arrived at after the Wiehahn Commission was that the manpower process would be one of incorporation - if you like, of co-option of trying to bring people inside the system The fundamental reference point of these instututions is therefore promotion of industral peace.
Government's first response to the Wiehahn Commussion was to accept only partal incorporation: it sad that the right to become a union member would be restricted to permanent residents, which meant people with Section 10 rights. This was an attempt to reconcile two conflicting policy imperatives by partual incorporation.
It rapidly became clear that it simply could not work. Government then reversed its stand and took up the position that all workers were entutled to become trade union members

The consequence is that a policy confluct is now starting to emerge At a
tume when people are sard to be foreigners with no rights in SA, they are enticed into becoming participants in the industrial council system and are to be involved in the creation of industrial council agreements
This conflict emerges in practical terms around issues mvolving job security At a time when more and more people are to become migrant workers, the Industrial Court says that there is a night to security of employment. This right has its orggon in the defintion of an mfair labour practice, which includes unfairly prejudıcing a worker's job security
Further, at a time when people are increasingly to be required to leave the area at the end of their migrant labour contracts, we have an Industrial Court judgment which states that it can be an unfair labour practice to refuse to reemploy a mugrant worker at the end of a contract.
There is thus a conflict which is not theoretical, but which has real and immediate meaning
Loss of employment is always a serious matter for workers. The influx control policy raises the costs very substantually. Mugrant workers who lose therr jobs are required to leave the area immediately, to register at the tribal labour bureau in a homeland as a workseeker and to sit and wait there until recruited. The prospects of this are very poor

This factor raises the stakes within the factory in disputes over dismissals or over retrenchment, because the price increasingly becomes very high. The potentral for conflict whthin the industrial structure is thus raised enormously. If employment and dismussal are major issues around which industrial confluct is arising today, how much more will it be so in 10 or 15 years' tume, when the influx control and citizenship policies bite even more deeply?
In my opinion, this is where one of the great poltical dramas of our times is likely to be played out and is being played out at the moment. It's a debate which will, of necessity, involve worker orgamsations and management, because the conflict and consequences will be manifest in management and trade union pollcies and on the factory floor.


## Justice in (at 3 minutes in local courts

## African Affairs Correspondent

THE average length of a trial for pass law offences in the Commissioner's Court in Durban is three minutes.

This emerged from short stay during the morning session at the coürt yesterday
The time of three minutes compares favourably with an average length of one minute in the Johannesburg Commisioner's Court However, the generally rushed proceedings have been termed by leading lawyers as 'conveyor belt justice'
The Hoexter Commis Sion of Inquiry into legal reform has criticised these trials in Commissioner's Courts on the
grounds that they show a disregard for procedural rules

## Criminals

Following the recommendations of this commission, the Government has decided to transfer Commissioner's Courts from the jurisdiction of the Department of $\mathrm{Co}-\mathrm{Op}$ eration and Development to the Department of Justice This will take effect in September
The commission also suggested that the influx control laws should dis
appear from the statute books

It referred to the pass laws as making criminal out of hordes of black people, who were not real malefactors but rather needy, poverty-stricken victims of influx control

Ten cases were heard in the Durban Commissioner's Court in the space of just over half an hour yesterday all the accused were charged in terms of Section 15 (1) (a) (11) of the Blacks Aboltion of Passes and Co-Ordination of Documents Act of 1952 - failing to produce a reference book.
f Half were a. mprisonment while , who had a suspended sentence from a previous, conviction for the same offence, was fined R30 or 30 days' $1 m$ prisonment

## Discharged

'An elderiy woman' was cautioned and discharged when the Commissioner was told that she had been arrested while on her way from hospital to the Commissioner's Coury to fill in a form for a reference book,
A youth of 19 was also cautioned and discharged when he told the Commis sloner, Mr A D M Mooney, that he had not yet'been ${ }^{\text {issued }}$ with a reference book since he was still at school
One of the accused was referred to another court when it was ascertaned that he was a citizen of Transke1 and Xhosaspeaking , tispl
The Commissioner advised those who appéared before him to carry their reference böoks, with them all the time :

## Police chase <br> workers on (60 building site

Black construction workers were chased by police in police vans among incomplete houses in the new Lenasia South site yesterday during a raid on unregistered workers, site foreman Mr Essop Dhorat has clamed

Bulding of about 50 new houses came to a standstill and some compames packed up for the day because they could not continue without the labourers who had been arrested

Mr Dhorat said that when eight police vans approached his building site they were already full
"The workers were being chased by police vans across the open veld among the houses The police seemed to be looking for unregistered labour. When they came to me I told them my labourers were registered "

Another construction site foreman who asked not to be identified, said the raid affected almost all the construction companies at the site

He said it was difficult to register some of the workers because according to influx control legslation, some did not qualify to be in the area
"Some of the arrested workers could not be taken away at fursit because the vans were full "

One of the labourers said the arrested workers were taken to Westonaria Police Station

The laison officer of the West Rand police, Captain Tiene Halgryn, said today that an inquiry on the rand should be telexed to headquarters in Pretoria for comment

At the time of going to press, a reply to The Star's telex had not yet been recelved
$x$

form may turn out to thän it may turn out to be less of an aldyance. thannit iseemed
A change in black labour regulations some times ago allowed workers with permanent city rights to move from one development board area to another if they had'accommodation and a job offer.
At the conference another lawyer, Mreoffrey Budlender, who regularly deals with influx control cases, suggested that this could have no legal force because it was not accompanied by a change to mflux control laws.
The point is far from academic To retain their city rights, black people must remain in the area where they acquired them.
So, by moving, workers could be forfeting city rights in the area in which they acquired This would mean that such a new area. entail a loss of city rights.
A case involving a worker in this position may soon reach the courts The authorities in the area he has left say he no longer has city in his new area either


[^2]

[2 Pick 'n Pay workers on strike early this year - putting-more than their iobs on the line.

"wimn the industrial structure is thus raised enormously."

Mr Budlender also said black workers in South Africa were caught between two sets of laws which push them in different directions - influx control laws kept their right to be in "white" areas' as insecure as possible.

But the industrial court was trying to do the opposite in an attempt to keep industrial peace and stability by giving them secunty

He said this conflict would lead to "one of the great political dramas of our time".
$\therefore \mathrm{He}$ told delegates that the SA .Government had always wanted two conflicting things - a stable black workforce convenient to the workplace, but with a limit on :the number of black people in "white" areas.
t. They want their own political , secunty by limiting the number of black people allowed into white' areas and making their right to be there as insecure as "possible.
"Over the last 20 years, there has been an increasing trend to meet these two conflicting demands through the migrant ${ }^{-1} 1 \mathrm{i}$ labour system," he said.丼 "The: whole basis of the migrant labour system is to say to ;workers: You will be here while we need your labour and you will , be somewhere else when we
"In that way potential conflict between the two demands -- for
"At a tıme when more and - more people are to become migrant workers, subject to deportation, the industrial courts says that there is a nght to security of employment.
"At a time when people are increasingly told to leave the area at the end of ther migrant labour contracts, the Industrial Court has recently ruled that it can be an unfan labour practice to refuse to re-employ a migrant worker."
He said this was not just a theoretical conflict-when there was high unemployment, job security became the most important issue for workers, and many strikes were related to job security.
"There is now growing pressure from workers on employers, industrial courts and the Department of Manpower itself, in regard to the right to job security," he sard.
"Loss of employment is always a serious matter for a worker, but the influx control policy raises the cost."

If a workers loses his jobthe or she has to leave the areationmediately and go back to their homeland sit and wait untitithey are recruited for work agaiif.

Mr Budlender warned that the situation would get much porse because the - Government's ctizenship policy exclûdêd more and more people from being legally in "white" urban areas.

## Fingh 1017184 (2). (206) <br> Lawyer warns against tougher pass laws

Labour Correspondent GOVERNMENT moves to toughen influx control would force unions and black workers to take increasingly militant action in the faćtories to protect workers' job security, a leadıng lawyer warned yesterday
Mr Geoff Budlender of the Legal Resources
Centre, told a conference in Durban that
tougher influx control would lead to a "great political drama" being played out in the factories and elsewhere
Labour law, he said, was gunded by conflicting principtes ${ }^{\prime \prime+}$ "and desire"to keep some black workers in the cities and to keep others out
The desire to keep some workers in stable employment had led to labour reforms which
had created a growing union movement The desire to keep the majority out had led to tougher influxficontrol
Tightening of the pass laws meant black workers lost not only-their jobs if they were fired, but also their homes in the cities
This "enormously raises the stakes" in dis putes over retrenchment and dismissals and was responsible 'for a trend whereby these issues had become the most important source of factory disputes
' Mr Budlénder predicted growing factory conflict over job security and said manage ment would have totrealise the potential for conflict of inadequate retrenchment and dis missal pröcedures


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PRETORIA - Three Le sotho cituzens had been arrested on a farm in QwaQwa and appeared in the Bethlehem Magistrate's Court yesterday on charges of failing to produce the necessary documents to be in South Africa.
In response to a query by Sapa about a report that three black men had been "abducted by six white and one black man in camouflage unform armed with rifles" on the Lesotho side of the border, the police spokesman issued the following statement.

The SA Police confirm the arrest of three adult black males on the farm Bothashoek near Monontsha
"They have already appeared in the Bethlehem Magistrate's Court. Their case has been remanded July 24. The accused are to remain in custody untul that date"

In response to a further telephone query, a police spokesman said the arrests had taken place on South African soll

- An executive member of the Lenyenye branch of the Azamian Peoples Organisation (Azapo) was detained by security police in a dawn raid at Lenyenye near Tzaneen, yesterday

Mr Sello Zlo Raophala, 29, of Lenyenye Township, was arrested at his home Sapa
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ENERGY AFFAIRS
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| event of a gas conversion plant being established for processing the gas from other manne gas fields， <br> （3）whether it is the intention to establish such a gas conversion plant，if so， where，if not，why not， | （3）whether he has been seen by a spectalist，if not， <br> （4）whether a visit by a specialist will be or has been arranged for him，if not， why not，if so，when？ <br> The MINISTER OF LAW AND ORDER |
| :---: | :---: |
| （4）whether it is planned to sink further boreholes in or near the Algoa basin， If not，why not， | （for the Minister of Justice）（Reply laid upon the Table with leave of House） |
| （5）whether he will make a statement on the matter？ | （1）Mr Fort Calata is incarcerated in the Johannesburg Prison，at Diepkioof， Johannesburg |
| The MINISTER OF MINERAL AND ENERGY AFFAIRS | （2）（a）Yes <br> （1）Pulm the lu | dentist on 24 May 1984 as well The prisoner also consulted a

dentist on 24 May 1984 chest and shoulder have been taken medical tests are also taken to moni－
tor his condition and X－rays of his ment which the prisoner receives， Besides the regular medical treat－ appointment for a follow up consulta－
tion has already been made tion of the District Surgeon and an also consulted an orthopaedic special－ him for his alments The pnsoner oner has had nine consultations with the Johannesburg Prison，the pris－ structions in this regard，they are
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prisoners incarcerated at the Johan－ The medical treatment of prisoners is
conducted by District Surgeons and （i1）Abnormal immobility of the
night shoulder
（b）


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＊ 10 Mr R A F SWART asked the Minis
of Community Development
 do his work［Interjections］ that back to his constituency He must just
 for the estabhshment of a police station and statuency He made representations to me part of the NP I think the hon member can，
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splendid example of public concern on the Parkhurst has improved following
between the party and the SA Police？ Norkhurst has improved following contact formed branch of the NP in Johannesburg the House how it is then that the newly Mr P G SOAL Mr Speaker，ansing out of to the Police son who lodions is of no consequence The polincal who lodges a complaint or makes

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and (b) what was the age of the able; If so, (a) what total number of 12 months for which figures are avalAreas) Consolidation Act, No 25 of
1945, in the latest specified period of tion 10(4) of the Blacks (Urban Whether any persons in the Western
Cape were charged in terms of sec-
${ }^{*} 14 \mathrm{Mr} \mathrm{R}$ M BURR OWS
asked the Min-
ister of Co-operation and Development. (5) Yes The African Bank, Limited




## WCDB <br> Cum

- istaff Reporter

POLICE are investigating a crimen injuria complaint lodged by a Western Cape Development Board official after the arrest of a young "illegal" cleaner at a City bookstore on Monday
The MP for Pinetown, Mr Roger Burrows, and the owner of the long Street bookstore, Mr Irving Freeman, were alling Freeman, were alarrest during an alterca-
tion with two WCDE omcials who arrived to take away a casual cleaner, Miss Cynthia Mpaka
According to police, who said Miss Mpaka was 19, she was fined R70 (or 70 days) in the Langa Commissioner's court on Tuesday for being in the Western Cape "illegally" Her sentence was suspended for 12 months. Mr Freeman said "Two police detectives arrived at my shop on Tuesday morning and

## official

元 told me they were investigating a charge of crimen injuria lodged by one of the WCDB officials."I was told I had allegedly injured the dignity of one of the inspectors"
The director of the WCDB, Mr J Gunter, said earher this week that Mr Freemar wonld be prosecuted for employing an "llegal" black woman
Mr Ganter said Miss Mpaka was an adult

## charge

female, fged 25, not a 16-year-old Xhosa girl as had beeh reported Mr Freeman said he had understood Miss Mpaka was a minor living with her mother and a child should be allowed to live with her parents
A police haison officer for the Western Cape, Captan Western Cape, Rooyen, said yesterday police had opened a dossier and were investigat ing the official's complaint

CRIMINAL charges are to be pressed against the owner ${ }^{\text {tr }}$ of Long Street bookshop who allegedly employed an 'illegal"' black woman as a casur cleaner.

This was confirméd yesterday by the director of the Western Cape Development Board, Mr J Gunter.

The bookshop owner, Mr Irving Freeman, and the MP' for Pinetown, Mr
Roger Burroughs, were threatened with arrest on Monday morning when WCDB inspectors arrived at the shop to apprehend the woman, Ms Cynthia Mpaka.

Mr Gunter said the board was not prepared to comment in detail on Mr Freéman's "allega"tions", published in yesterday's Cape Times, nor' on." "the involvement of the MP for Pinetown, tat this stage".

He said that the woman'who was arrested was an "adult female aged 25", not a "16-year-old Xhosa girl"' as reported.'

He said her mother is living in Transkei; not in Cape Town. is

Mr Gunter'denied, that either he or the WCDB's press liais̈on officer, Dr Gert du Preez, wëre approáched at any time for comment, and said the statement that, he was
 ment was incơrrect.

- The Cape 'Tımes did telephone the ${ }^{*, Z}$ WCDB a number of times on'Mondàv 'afternoón' buít was told initially that ${ }^{2}$ Du Preez ${ }^{\prime}$ was"out and later that he had gone home. A request for his whome number ${ }^{\prime}$ was refused



 recommended in 1979 that the curfew regulation be repealed and a Government
White Paper, in response to the commission's recommendations, accepted that this should be done
However, since then no amendments have been made to the Blacks Urban Areas Consolidation Act

Police still continue to enforce this regulation in Johannesburg and other areas as they regularly swoop on blacks late at might.

Mrs Molly Sklaar, a Black Sash worker who has been monitoring cases in the Commissioner's courts, said she knew of people arrested after they had been working late at night, had visited the theatre or been to karate lessons in Hillbrow

This was the kind of justice condoned by a "yes" vote for the Government's constitutional proposals, she added

During one morning session in one of the six Commissioner's courts, 15 black people pleaded gulty to

THE world's most avid movie fans are turning away from the sllver screen

As recently as five years ago, a study by Survey Research Sungapore found that $26 \%$ of Singapore residents 15 years of age or older went to the cinema in an average week

The United Natrons Educational, Scientific and Cultural Organisation's statistical yearbook listed Singaporeans as the world's leading cinemaniacs, aver-

## 'Silver Screen' upstaged

aging 19 visits to the movies each year Russians were second with an average of 18 visits a year

Competition from televrsion hardly seemed to matter The annual cinema attendance topped 40 -million for a population that was then 2,2 -million

But 1979 also saw the widespread introduction of video tape recorders The

## KENMETH L WHITING in Singapore

movie gate peaked at 4605400 and has been declining ever since Last year it was $30,6-$ million

The last two years have seen the curtain fall in 15 cinemas Some converted to live entertaument, others made way for urban redevelopment.

A survey two years ago
indicated that one in every five households had video cassette recorders Home video and the introduction of more popular television serials squeezed the operators out of the remaining 68 cinemas
"Cinema operators are currently facing stiff competition from both TV and

## THELMA TUCH

the convenor of the Black Sash committee monitoring Commissioner's court cases
"It's only after one of their workers is arrested that they start to realise the seriousness of the situation"
A number of allegations against the police have been heard in court

Many people charged for contravening the curfew regulation clamed that police had arrested them in the evening and driven them around in their vans for hours

They sald that after 11 pm they were taken to a police station and charged with breaking the curfew

Some women even clamed that police had arrested them and threatened to charge them with breaking the curfew if they refused their sexual advances

Thousands of black men, women and teenagers are branded as criminals every
year for contravening the laws, which effectively restrict their movement between rural and urban areas and withm the urban areas
Last year almost 284000 black people appeared in Commissioner's courts
The majority of people tried are charged with contravening Section 10 (4) of the Blacks Urban Areas Consolidation Act of 1945 for being in a prescribed area for more than 72 hours without a permit and Section 15 (1) (a) (II) of the Blacks Abolition of Passes and Co-ordination of Documents Act of 1952 - falling to produce a reference book
Most of the trials last no longer than a minute, during which the charge is put to the accused, he or she largely pleads guilty and the Commissioner comes to a verdict

Highlighting the phight of the victims of this "convey-
or belt" justice, one lawyer said that some people were forced to spend up to fopr days in police custody before they were brought to court

Much criticism has beên levelled at the rushed proceedings which, according to the Hoexter Commission of Inquiry into legal reform, were characterised by a disregard for procedural rules

Following recommendations of the Hoexter Commission, the Government has decided to transfer the Commissioner's courits from the jurisdiction of the Department of Co-oper̂́ation and Development to the Department of Justice.
The Hoexter Commission also suggested that the influx control laws should disappear from the statufe books

It referred to the pass laws as making criminals out of hordes of black people, who were not real malefactors but rather needy poverty-stricken vietims of influx control

Ino," said the Ministry of Culture's book "Singaporice 1983," a basic reference work
"Vıdeo cassette recorder ownership has increased tremendously in recent years as more people use the video cassette as a source of entertainment.",

A survey by the University of Singapore showed that $70,3 \%$ of movies have Chinese soundtracks, 21,8\% are in English, 5,3\% in Indian and 2,6\% in Malay - Sapa-AP


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INFLUX control could be the trigger which leads to violence in the Durban area, the city's-influential Chamber of Commerce warned this week.

The chamber - which threugh its 7000 members is one of Durban's 'biggest employers of black staff - gave this warning in a.memorandum sent to Co-operation and Development Minister Piet Koornhof
4 Chamber manager Ken Hobson sald they had drawn up the memorandum after a meeting with Department officials last year

* The Chamber warns that the situation in the Durban metropolitan area is so serious that immediațe attention must be given to the causes of the problems developing thirough the fatlure of influx control
According to the memorandum, Durban is in a special situation because KwaZulu is an integral part of the city's metropolitan area, and 95 percent of Durban's black workforce live within the homeland.
KwaZulu does not control the movement of its own people into The areas next to Durban, which means there is no way to stop peopde coming to the city - even though


## cr Zorrespondert Pres

they don't have accommodation or employment $10 / 6 / \underset{y}{c}$ y
Whale influx control doesn't
Whale influx contiol doesn't
and it puts a brake on their ability to get a job in the city. And this, the Chamber warns, could "become the trigger to destablise the entire area".

Durban is now one of the fastest growing cittes in the world In 1970, 10 percent of the black population lived in shacks. By last year, this had rocketed to 50 percent

The Chamber states that no law or threat of action against people would be able to stop this trend

The Chamber suggests that ${ }^{\text {i }}$ to end the influx of people in the long term, the Government should spend more money and effort in creating jobs away from Durban

As a short-term remedy, they suggest extending Section 10 rights -by which black people are entitled to seek work legally in'a "whitte" urban area - to all residents in 1 misk


## influx CONTROL Durban"s human tide

Blacks, are still flooding into the Durban area, and the local chamber of commerce says that influx control measures cannot work as far as the city is concerned
The number of blacks living in the periurban, unplanned fringes of the city is about $1,4 \mathrm{~m}$ according to the Urban Foundation charman, Robert Lee, and the director of the Inkatha Institute, Lawrence Schlemmer.
In a joint statement they say that more blacks live in shacks and other informal dwellings in Durban than in local townships, hostels and servants' quarters.
According to the Durban Chamber of Commerce, in a message to its members, influx control cannot work in Durban because the borders of KwaZulu extend into, and indeed form an integral part of, the metropolitan area.
The chamber says "The brake which Riekert hoped to place on the urbanisation process by permitting a black worker to enter an urban area only after he has obtained accommodation and employment cannot be appled to metropolitan Durban
"This is clearly demonstrated by the dramatic growth in the black population which has occurred within the Durban metropoli$\tan$ area in recent years, the rate of increase now having reached the alarming figure of $9 \%$ per annum"
It says this $9 \%$ growth rate is the highest in the world - and comparable only with that of Mexico City. (The chamber undertook a study of the region after holding discussions with representatives of the Department of Co-operation and Development last November).
It adds that according to figures suppied by the University of Natal, the percentage of the black population Iving in shacks has risen from $10 \%$ in 1950 to almost $50 \%$ at present.

The figures show that $95 \%$ of the black workforce lives in townships which are in KwaZulu. When Lamontville is incorporated, as proposed by government, less than $5 \%$ of blacks will live outside the homeland.

As a short-term palliative, the chamber suggests that Section 10 rights should be ex-tended to all township blacks - "including the right to seek work directly without first reporting for three days to the labour bureau and thereafter having to obtan a work-seeker's permit."
In the longer term it recommends that decentrahsation policies be broadened, incentives be given to encourage the estab-


lishment of labour-intensive industries on the urban periphery; that "backyard," or cottage, industries should be encouraged in black residential areas; and that labour-intensive relief projects be embarked upon in the homelands.
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March 1984)
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( $\mathrm{pL6I}$ OI ZLLI) 609 (8B) (

Supreme Court Reporter THE Supreme Court heard yesterday that two officials of the Westen Cape Administratron Board (WCAB) attacked a Diazville man, Mr Patrick Moss, after he had objected to their arresting a pass-law of fender
Mr Moss, 26, is claming damages of R6000 from the WCAB after the alleged assault by the Malmesbury board officials, Mr John Frederick Beater and Mr Barend Jacobus Swart, on February 3, 1982
In papers before the court, the two officials admitted striking Mr Moss, but claimed they had done so lawfully and their actions had not amounted to assault.
Giving evidence before Mr Justice Fagin, Mr Isaac Madıbeng sand he had been standing outside a neighbour's house in Diazville, near

Saldanha, when the officoals came to arrest him "Mr Better came into the yard towards me He was going to catch me for pass offences He's done it about four times before already," sand Mr Madibeng
"Patrick told Mr Bes ter to leave me as he (Mr Moss) was going to take me to Cape Town then anyhow Mr Buster told Patrick 'It's got nothing to do with you and I don't want to speak to you' and brushed him aside"
Mr Better then hit Mr Moss on the side of the face with the palm of his right hand, Mr Madsbeng said Mr Moss retaliated by grabbing the official's arms and pinming them to his side
"Then they wrestled and I saw Mr Swart climbing over the fence He pulled a truncheon out and hit Patrick between the shoulder blades"

Mr Madibeng said a group of women and children were present at the scene and they pleaded with the offcoals not to hit Mr Moss Before he made his escape, he noticed that Mr Moss was lying on his back on the ground, kicking in the air "as they were still hitting him"
He said that when he saw Mr Moss a day later, his shirt was bloodstained and torn

In papers, it is claimed that Mr Moss suffered bruises on his back and shoulder areas and that his right ${ }^{2}$ eye had been "grossly" swollen
The hearing continues today
Mr P Loubscher, instructed by Mr W Booth, of Keith Hambin and Company, appared for Mr Moss Mr JA le Roux, instructed by Bornman and Hayward, apgeared for the WCAB

# THE MILE PROMISEQUALITY AND RELIABILITY 



The S240i Automatic Vacuum Cleaner has a special difference Electronically controlled suction power increases and decreases automatically to the correct level, depending on the surface. Choice of four different settings. Available in nevada beige.

The S230i model possesses many of the same excellent qualtries
A 1000 W fan ensures enormous suction power.
Available in classic white
Di

## Davel villagers on

NINE villagers of Davel in the Eastern Transvaal are to appear in the Bethal Magistrate's Court today to face charges relating to influx control.
The villagers face a first charge under the Abolition of Passes and Co-ordination of Documents Act, and are alleged to have faled to produce their reference books on demand.
The second charge is under the Black (Urban Areas) Act, with allegatoons that the nine people were found living in the prescribed magiste-

## By JON QWELANE BY

nal area of Davel without the permission of the Eastern Transvaal Development Board (formerly Admınistratron Board)

## Witnesses

At a previous hearing the case was postponed because State witnesses were not present and also because defending
attorneys had not yet received copies of the charge sheets.
Seven of those appeanng are Mr Daniel Shabangu, Ms Lena Ramapulane, Ms Emma Mabuza, Mr Lesiang Hlabathi, Mr Nuwejaar Baloyi, Ms Gurle Tshasinga and Mr Samuel Magagula

Seven are represented by a Johannesburg legal firm, Moshid Kunene and company


Political Staff


HOUSE OF ASSEMBLY - The conterersial black commissioners' courts are to be transferred from the jurisdiction of the Department of Cooperation and Development to the Department of Justice from September 1, the Minister of Justice, Mr Kobile Coetsee, announced yesterday.
Opposition justice spokesmen immediately demanded to know what tangible changes could be expected in the admistration of justice in the courts
Mr Coétsee announced the transfer during the debate on his budget vote in Parliament The transfer is in line with a recommendation of the Hoexter Commission into legal reform Its final report was tabled in Parliament earlier this year

## Influx control

The commission was highly critical of the racially separate nature of the courts and the inferior standard of justice they dispensed Commissioner's courts are a key element in the application of the government's black influx control laws
The PFP's chief justice spokesman, Mr David Dalling, said during debate that the quality of procedures and judgments in the courts might 1 m prove, but that would not solve the central problem surrounding commissioners' courts which was influx control laws
If the same'officers were transferred, to a new'department and continued with the same duties, nothing would have changed

## 200000 arrests

Pass laws, applicable only to blacks, resulted in over 200000 arrests a year, and all those people had to be processed through the courts Changing the departments under which the commissioners' courts fell would not alter the figure, Mr Dialling said
It was possible that due to the more demanding procedures under the $\cdot$ Department of Justice, the whole works would be gummed up causing a doubling up of the awaiting -trial prisoners and possbly the adoption of the same conveyor belt style of justice condemned in the Hoexter report
${ }^{4}$ Mr Coetsee said commissioners ${ }^{\prime}$,courts applied the laws made by Parliament and under has department they would continue to do so
However, the racial connotation of the courts would now be removed. It was possible that it would take time and negotiation to organize the accommodation aspects of the courts The courts would also benefit in terms of image, he said

## 47 board officials <br> 4 sue Cape paper <br> By EEKAHM MOOSA FORTY-SEVEN individual inspectors of the Western Cape Development Board (WCDB) have sued the fortnaghtly community newspa:per "Muslim News" for a total of R399500 in a claim for defamation <br> The firm of attorneys acting on behalf of Mushm News - Omar, Vassen, Sonn and Abercrombie - yesterday confirmed that summonses of R8500 from each of the 47 WCBD $\mathrm{m}^{-}$ spectors in their individual capacity had been received Muslım News, however, had lodged a "notice of intention to defend" at the Supreme Court, Cape Town, Mr Ramesh Vassen sadd <br> A spokesman for WCDB, Dr Gert du Preez, yesterday confirmed that a number of officials had sued the newspaper "in their nersonal capacty" He <br> ould not, however, concials or the sum of money involved <br> The law suit involves an article the newspaper published in 1982 concerning certan businessmen, board unspectors and permission to employ "so-called 11 legal labourers" <br> A spokesman for attorneys Bornman \& Hayward, acting on behalf of the 47 inspectors , sald they would now file affidavits Initially, the cases of about five plaintiffs would be heard to give an indication as to how the remaining ones should be proceeded with <br> The claim was brought aganst Muslım News (Pty Ltd), the pubInsher, Mr Fard Sayed and the printers, S\&S Printers, of Athlone <br> The paper was founded in 1961 and primamly deals with issues affecting the Muslim community in the Cape

 ecution"Mr Dalling prefaced his remarks by quoting from the report of the Hoexter Commission, whach was appointed to
inquire into the structure and functioning of the courts口"In principle the Republie should have
slngle hierarchy of courts for all without reference to race or person"
$\square{ }^{\text {"The }}$ Judicial officers who preside in com missioners' courts are not only


By
DAVE
DALLING
Progressive Federal Party MP for Sandton functionarles of the executive but in addition are public servants with a special responsibility for carrying out the policy of the State as it is interpreted and proclaimed "by the department of co-operation and development."口"The average standard of crumınal justice administered in the commissioners' courts compares unfavourably with that of the magistrates' courts When an unrepresented accused is charged in the commissioner's court with an alleged contravention of an influx control measure the proceedings are generally characterized by undue haste and a disregard for procedural rules Such tendencies are entirely subversive of loroper justice."
been put up about a month previously (some days after the question on legal and was answered in parliament) and that prior to that, no such notices had been displayed

Ironically, these sagns can only be seen by court spectators and not by accused persons, who come up from the cells

Though I observed all the courts operating, time does not allow me to relate the entire ex-

- perience I will limit myself to what I saw in $F$ Court (Court No6)
During February, 1984 this court handled 1755 cases relating to curfew and trespass at the average rate of 84 per day
The presiding officer was relatively young He lolled on the bench, often pointing at the accused He wore a legal gown without a jacket underneath and a short sleeved shirt. His collar was loose and his tie skew His hair had not seen a barber for many months and his whole appearance was sloppy in the extreme

What a picture of white man's justice for all to see! His attitude towards accused people was, to say the least, grossly unsympathetic.

The charges were put to the accused rapidly and in an almost unintelligible fashion,- and the accused were required without any further explanation to plead fimmediately.
T- Dira plea of guinty, no evidence was heard and firmed Sometion confirmed. Sometımes evidence in mitigation was asked for, other times it was not The general level of sentences handed down was R20 or 40 days
On a plea of not guilty, the inevitable result. was a two-week postponement Sometimes the prisoner was asked whether he wanted ball.
Of those that were asked, all did Those who were not asked were just sent back to the cells for a further two weeks.
In whire the vascmajority of persons convicted in our criminal courts are non-white, the number of non-whites seeking legal aid in criminal cases is remarkably smati"
The Centre for Apphed Studies of the University of the Witwatersrand recently produced a study of the Johannesburg Commissioners' Courts A few quotations follow

- "Only about 0,21 percent of the number of people charged were legally represented"
- "Where an accused is unrepresented, the judicial officers should be more than usually vigilant to ensure that the accused person receives a fair trial In the case of the commissioner's court the heavy court work-load makes such vigilance impossible."
- "Such a high number of postponements should be a cause for concern, particularly because the accused persons are unrepresented and their right to ball is neither explaned nor respected Usually the cases are postponed for a period of about two weeks and in most instances the accused are returned to custody and not released on bail at all"
In replies given to three questions recently the minister said:

1) : nal legal-aid. was avaliable ${ }^{3}$ in these courts, that:inotices to this effect were posted at the courts, and that no one had *pplied for legal and
2) Thatignosecutors in these conrts requared no specific qualification, nor any specific practical experience
3)-That presiding commissioners had to have passed the Lowest Crvil Service Law Examination, though no practical experience was laid down Further, that fully one quarter of the commissioners acting had not achieved even this minumal qualification.

Those who asked for ball were invarıably granted bail of R50, more than double the amount of the probable fine

They, too, just went back to the cells. Of those sent back to the cells on postponement I have ascertanned that a large proportion upon returning two weeks later for trial, are set free as the arresting officer very often falls to turn up

And we wonder about the crowded state of our prisons! If the presiding officer wanted any information from the accused he told the interpretor to ask "the man" what he had to say

No accused person complained at his treatment, but then no one was represented or even seemed to know or properly understand what was going on But the judicial conveyor belt never stopped to help Im
What I witnessed confirmed the very worst of all that I have read these past weeks This is not justice, - it is administrative racial persecution.

And I have only two questions for the minister

Are you not ashamed? Can you sleep easily in your ministerial bed, knowing that this is what is happening in your department?
And secondly - forgetting about the even tual transference of these courts - what are you going to do about díd now? Thus week? This month?
Or are you going to leave it and permit injustice to reign supreme? And allow massive ill-will between the races to continue to buld up? Those are the questions that demand answers.
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（1）How many persons were（a）tred for 778．Mr P G SOAL asked the Minster of
Co－operation and Development： Transvaal Development Board
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 The MINISTER OF CO－OPERATION from fines umposed for these of


By Terry Friend, West Rand Burean
An angry Roodepoort mother this week told The Star her two small children, aged three and seven, were left unattended when her two registered domestic servants were arrested on a pass technicality.
"Thus was a terrible thing to do, as we have a pool at home. When the servants protested they.were looking after the children, they were bundled mnto a van by a West Rand Administration Board inspector," said Mrs D WeirSmith, of Plot 31, Honeydew.
"This inspector, a Mr Norris, did the same thing again up the road from us. He ordered a servant to get into the
van with the white baby she was tending. She refused and he left.
"One of my servants has been "working for us for 10 years and the other for six Their levies were paid every month, but the imspector said the date on their pass stamp had expired .xhey were huminated and thrown into jyil
"Surely, if they must arrest people, they could have phoned me to come and fetch the children?
"Fortunately my mother arrved at the house two hours later, but I want to prevent thes happening again."

Mr J Swart, the board's assistant director of manpower in eharge of the Honeydew area, sand such arfests were "not normal practice at all".

## The Cape Times <br> FRIDAY, MAY 4, 1984 <br> 

THE Minister of Cooperation and Development is to be congratulated on his decision to withdraw the Orderly Movement and Settlement of Black Persons Bill, a measure which would have tightened an already onerous system of influx control It appears that the government has had second thoughts, noting the widespread opposition to the bill Dr Koornhof sard that a new measure, the Urbanization Bill, would be introduced in the new tri-cameral Parliament after consultation with urban and rural black leaders.

This is a wise decision After noting the range and intensity of opposition to the bill, the government would have been rash indeed to have rammed it through It is noteworthy that a succession of attempts by the Botha administration to "improve" the influx control legislation have suffered shipwreck It seems almost as if an obstructive Verwoerdian bureaucracy is reluctant to ease influx control, in spite of the apparent wishes of a reformist Botha admustration to take some of the sting out of apartheid

But what about next time? The government's dilemma is clear
enough There is strong pressure from the business lobby for labour to be freed of its restrictive shackles On the other hand there remains Mr Botha's commitment to Verwoerdian apartheid for blacks He is ensnared in contradictions The result is that the apartheid bureaucracy, lacking a clear directive, tend to press ahead and manage things pretty well their own way The existing influx control system, even without the proposed new bill, is oppressive and burdensome enough, destroying family life, causing thousands to be arrested and mpnsoned each year and creating a legacy of humiliation and resentment which bodes ill for the future

Why beat about the bush? Influx control should be abolished and a crippling burden lifted from the shoulders of the black masses Whatever the problems of abohtion, they are preferable to what happens at present If it is argued that poverty-stncken rural blacks will stream to the cities, the reply is that they are already dong so, in spite of mflux control A wise administration would take steps in both town and country to cushion the disruptive impact of abolition

4 The Cape Times, Thursday, May 3, T984

## Parliament and Politics ?

# Influx control bill scrapped <br> pose an amended bill 

Political Correspondent HOUSE OF ASSEMBLY - The government has finally scrapped the controversial Orderly Movement and Settlement Bill which-would have drastically tightened black mflux control regulations
The Minister of Cooperation and Development, Dr Pret Koornhof, said during debate on his portfolio that the measure did not meet the objectives of giving effect to the recommen dations of the Riekert Commission and the government white paper on influx control
A new measure, now called the Urbanization Bill, would come before the new tricameral Parliament after consultation with urban and homeland black leaders


The bill, first introduced in 1982, was part of a trilogy known as the "Koornhof Bills" The other two - the Black Local Authorities Act and the Black Communtties Development Act are already law

The Orderly Movement and Settlement Bill was being considered by the parliamentary select committee on the constitution which was empowered to pro-

Dr Koornhof said that, at his request, the select committee had instructed his department to scrap the original measure and draft a new bill with a new name the Urbanization Bill There would not, however, be time to introduce it this session

He sard the new draft bill would be discussed with the private and public sectors, as well as black leaders, before it was reintroduced in Parliament.
He and the government were determined to solve this difficult question and, with the co-operation of all concerned, to achieve the original objective of 1 m proving the quality of life of black people, including those outside the homelands

velopment has no record of these matters.
 Ters the Unemployment Insurance Fund. The MINISTER OF CO-OPERATION
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ter of Co-operation and Development.
 KwaNdebele: Unemploynent Msurance Fund hス/s/1 (z) pue (z) - O ( 1 ) The MINISTER OF CO-OPERATION
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tenants in the East Rand area to Administration Board refused to reWhether during 1983 the East Rand
Administration Board refused to re768 MrP-G SOAL askement Minister of
Co-operation and Development Damestic workers: accommodation $\quad$ (1) Whether in the latest specified finanNone. C2.Co1.1061 AND DEVELOPMENT.
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IN the recent sensational decision in East Rand Administration Boakd $\mathbf{v}$ Rikhoto, Mr Justice van Heerden remarked:
"To state it mildk a number of these provisons as well as the context ofthe two sets of regulations ind the group of five Acts uncer which they are promulgt. ed are difficult for juristso comprehend
"One can therefore ad cept that the regulation are not crystal-clear to th officials who have to ad minister them or to the number of laymen to whom they apply
"Since an administrative decision based on an incorrect interpretation of the regulations can have farreaching consequences for an individual It can surely be expected that they be formulated with the utmost caution"

This obiter dictum of Mr Justice van Heerden focused explicitly on the problem of law through regulation and the reason for concern

## Hidden

It bolled down to the fact that subordinate legislation in the form of statutory rules and regulations

- Has become a widespread and independent process of legislation that is promulgated under a large and often concurrent diversity of laws.
- Constatutes an independent body of subordinate legislation that becomes incomprehensible even to jurists because they are often not the result of a refined legislative process
- Has become maccessible to offictals and the public and affects the ordmary subject's rights, freedoms and privileges, and furthermore can be exceedingly burdensome.
Besides the great number of statulory rules and regulations, here still exists the multtitule of internal directives rules and provisions that are departmentaly directed by means of circular letters, explanations and memoranda at officials with executive functions and that are aumed at ensurng the unform implementaion of policy
Thee internal directives are no usually accessible to the prolic and in many instances are even concealed and leliberately hidden


ARE the lives of South Africa's black citizens ruled by law, or by thousands of regulations which jurists find difflcult to understand - let alone the officials who administer them and the people who are governed by them from the cradle to the grave?
fron the public.
There can be no doubt aboit the necessity of subordinate legislation as well as nternal departmental directives Without them the aiministration and government of the country simply culd not function
The crux of the problem of all these forms of subordinatelegislation is that the suprenacy of Parliament as the supreme legislature is prejudiced

Therefore, in law the legislative process is to a high degree and in an uncontrolled manner placed in the hands of the state administration. In reality this results in the abdication of the legslative function of Parliament.

## Dangerous

What is all the more dangerous is that the largescale abandonment of legislative functions by Parhament can undermine the legitimacy of the entire governmental dispensation

If it is accepted that in a constitutional state the laws of the highest legislature set the boundaries within which interference of the state in the private sphere is permitted, then it is apparent why an uncontrolled process of subordinate legislation is a threat to the existence of a consti-
tutional state. It is clear tive powers according to that the need for law reform insofar as the creation of law by regulation is concerned exasts in the sphere of effective revision and general control

## Overlooked

The effect of administrative lawmaking and regulation in South Africa is felt particularly in the extensive network of racial and ethnic administrative measures which have evolved over the years as a result of the Government's policy of separate development

By virtue of these extensive powers the State President can, by means of subordinate legislation, virtually control all spheres of social and public intercourse between races
Our entare body of statute law abounds with provisions giving wide and extensive legislative powers to the executive

The extreme effect of this plethora of subordmate legislation is found in the fact that the Appeal Court in one instance even had to admit that, in a previous decision dealing with a similar controversy, it had overlooked the existence of a proclamation which had a direct bearing on the issue

Considering the fact that it is not only Parluament which can delegate legisla-
our law but also provincial councls and legislatures of self-governing national states, it may easily be perceived how extensive and wide-ranging the practice of a subordinate legislation is

Moreover, administrative lawmaking in the form of circulars and internal directives has become allpervasive in South Africa

It is impossible nowadays to gain an insight into or understanding of all facets of our state administration without taking these internal laws and rules into account

## Checks

However, they are for the large part never pubished or made accessible to the persons most directly mvolved in the workings of the administrative process
As far as parliamentary control and publec scrutiny of subordinate legislation are concerned, our law is singularly lacking in prectsion or substance

Although it is at this stage not possible to predict exactly how the new system of government wall function under the Constitution Act 110 of 1983, it may safely be asserted that, as a result of the inherent difficulties and delays which the

Even jurists have great difficulty understanding some of our laws
three-chamber parlament will encounter, much of the legislative business of the Government wall be diverted to the executive - 1e, the President and his Cabinet as well as the various Ministers' Counculs - and also to the standing committees of Parlıament

In a system such as"the one introduced by the new constitution, with its cumbersome legislative procedures, its much greater, potential for political conflict and its much stronger orientation towards the executive, it is only natural to prophesy that admunistrative lawmaking in the form of subordinate legislation and other quasi-laws will increase rapidy.

The question has to be asked seriously whether the new systen does not, even more than in the past, require a far better and more efficient network of controls, checks and balances and general scrutiny as far as rule-making by the executive and state administration is concerned.

## Concern

South Africa, by and large, possesses the same kinds of control over subordinate legislation which exist in other Western countries - namely, parliamentary scrutiny in the form of tabling and report, antecedent publication of proposed rules and regulations, and the submission of comments and memoranda, as well as the overriding possibility of judicial review
Generally, however, these forms of control are in many respects undeveloped, shallow, unco-ordmated and often haphazard.
Our courts - with all due respect - lack appreciation of the effect and umpact of subordinate legislation as well as administrative qua-si-law, and simply apply the rather formal tests of clar1ty and understandability while neglecting the more substantial issues

In view of the existing state of affars in South Africa, and with regard to the experience in other countries, it seems that administrative rule-making is a sphere of immediate concern which asks for definite law reform
It is not the phenomenon of law-by-regulation which gives cause for concern un the first place, but rather the fact that this vast body of laws and other administrative regulatory devices are presently largely uncontrolled
(Extracted from a paper at the SA law conference thes week)

This information was
given to Parliament by

- the Minister of Co-- operation and Development, Dr Piet Koornhof, in reply to questions from Mr Ken Andrew (PFP Gardens)

Dr Koornhof sald 28 children were under one year, 31 between fone and two and 11 over the age of two


$1013 \quad$ FRIDAY，27 APRIL $1984 \quad 1014$

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123 ，the visit is considered to be a normal visit which is part of the al－ lotted quota applicable to the visiting privileges of different categories of
prisoners A total of 243 visits by legal repre－

 ben Island during 1983.
（Pollcemen killed／seriously injured 189 ${ }^{*} 2$ Mrs H SUZMAN asked the Minister of Law and Order
during the period 1 July 1982 to 30
June 1983 ，
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race group did the infant（a）die and
（b）suffer serious injury as a result of
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The MINISTER OF LAW AND OR－
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FRIDAX， 27 ARRIL 1984
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206 Curfew regulations $26 / 4 / 84$


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children＇s allowances and（b）how many
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:T international banker Edmond is likely to visit KaNgwane this year. -r Enos Mabuza has announced
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family - had promsed to vist KaNgwane

He declined to name other financrers and mestors he met on his visit
"I can't tell you much about our potential investors," sad Mr Mabuza. "All I can say at the moment is that a firm commitment from in vestors will come from mdustres related to agricultural activity"

Asked about his reception in the light of the opposition to investment imSouth Africa, Mr Mabuza said - "Informathon we received was that there is a hardening of attitudes aganst South Africa

## Bedridden attorney charged

- MDANTSANE atiomey and ex- Ciskel nagustrate, Mr Xolile Qabaka, has been charged with terrorism, subversion and incitement.

Mr. Qabaka is still in Hospital at Cecilia Makt wane sence Aprl Il, and the heanng was postponed in hus absence in the Mdant sane Regonal Court this week.

Mr Qabaka was arrested by Casker polsce on March 13 shortly after he had defended a chent in the Mdantsane magistrates court

Bat was fined at R500

Pritral comment in this ssue by $P$ Selwy-Smith and ${ }_{P}$ Q Qoboza Newsbllis by $P$ Selwyn Sm'th, and headlines and subediting by D Nad div alt or 62 Eloff St Ext $\underset{18}{ }$

## Gith Press

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GOVERNMENT assurances that Lamontville and Hambanathi residents will not lose their Section 10 rights when the townships are incoporated into KwaZulu have been rejected by a mass meeting in Durban.

More than 1000 people at the Emmanuel Ca thedral rejected the assurance, and called on Co-operation and Development Minister Piet Koomhof to scrap the incorporation plan

Black Sash advice of ficer Gillan Nicholson accused the Government of embarking on a debberate campaign to confuse.people
"All of us have every reason to feel angry that a man in Dr Koornhof's position can engage in such decept ron," she told the meeting
"Section 10 is part of the Urban Areas Act It is part of a law which, by definition, cannot apply to KwaZulu. And no matter what Dr Koornhof may say, it is impossible for people in KwaZulu to have these rights"

She said Dr Koornhof was proposing to remove a legal right "and replace it with one of his promises" with only an assurance that people will be able to look for work in Durban
"People don't want concessions - they want therr legal rights," she sald
"In 1978, Connie

## CP Correspondent

Mulder sald that if Government policy was taken to its logical conclusion, there would be no black South African citizens
"Many people didn't belreve these words But look at Durban now only 5 percent of Durban's black people have urban rghts Only • 5 percent are not accomodated in a bantustan.

She said that once incorporation went through, residents would depend on the KwaZulu Government for matters such as housing, health, and labour
"But Black Sash expenence with the issue of pensions gives us little confidence that it will be in the best interests of Lamontville and Hambanati people to fall under KwaZulu
"Incorporation not only means joining the stream of people excluded from South African citizenship, it also means being incorporated into the problems of bantustan government"

Meanwhile KwaZulu

Chief Mmister Gatsha Buthelezi has offered to go to Lamontvile himself to test the feeling of the community

He said he would be surprised of the Government, having decided on the incorporation of the two areas, changed its mind "merely because a bunch of manipulated youths has passed a resolution in a chathedral"

He also criticised SA Catholsc Bishops' Conference president Denis Hurley's involvement in the meeting

Chief Buthelezı said he was "greatly disturbed" to hear of the archbishop's participation and warned hm not to spoil the "veneration" of the people for him "as a man of God, during the twilight of his years."

Archbishop Hurley told City Press he had not meant to upset Chief Buthelezı He sald be became involved because resident of the two townships felt strongly about the lack of consultation over the incorporation scheme.

## Msinga squad swings into action

A SPECIALLY-TRAINED po- Although they wall be based at lice task force starts operating Tugela Ferry, they willa work at Tugela Ferry today, in a throughout the Misinga area - the hid to end the faction fighting scene of bloody faction fighting.

THE Great N pilgrmage is again, and the ciit Moria will over Easter more than a m Zion Church folls converge for ' annual get-toge fi

Traffic inspec: : bracing themseivthe thousands of on the Great Road, heading for ZCC headquarters Pietersburg.

A Putco spok said 204 buses had hired by the ZCC other 260 buses had hired by private ${ }_{\text {r }}$ and would leave various points in PWV area

Heavy traffic pected from this noon and Transvaal fic Chief G W Veen said traffic and the South $A$ Police would be k: "a watchful eye" major Transvaal $=$

Heavy traffic expected on the Durban, as well as to the Eastern TiCape Town and City

Mr Van der warned that oi would take stern to keep the road low as possible

Minor offent failing to fasten belts would be i.ruthless penaiio sand

Putco has :buses to the SA port Service to people to hom from today.

A Railways man said $69=3$ special trains :Johannesburg tồ

Last Easter's toll was 240, spokesman for tronal Road Council said aim was to fot... figure.

A number of would patrol $\mathrm{t}^{2}$. routes, and be stant contact $-{ }^{-}$ on the ground

People spotted aircraft would given spot fines, summoned to court
 Poverty and Development, black men were criticized In a study on theards, and treatment of, women. choosing single parenthood above number of women choosing single parenthood above marriage (or remarriage), Ms Virginia van der Vliet of the Department of Anthropology at UCT, drew attention to the Growing discontent among black women in Grahamstown regarding the behaviour of men in marriage.
In spite of the economic and social disadvantages traditionally suffered by single mothers, Ms Van der Viet argued that finance was one of the main moti-
vations behind these women remaining single.
The women she surveyed criticized men for failing
money on "drinking their children, and for wasting
""A y on "drinking, women or gambling".
A man who not only refuses to contribute adequately, but actually constitutes a drain on the woman's own resources is often eventually seen as spensable."
The financial independence enjoyed by single women, even those in lowly-paid jobs, was a major incentive to remaining single and many of the women interviewed expressed the sentiment that "no
Remaining to tell me how to spend my money".
Remaining single was also seen as a way of controlling one's fertility, and therefore, indirectly, one's economic position, she said
"Given that men are often in favour of a large family, that they may not regard their family as complete until the wife has produced a son, or that they ception in discourage, even forbid the use of contraception in the belief that it might encourage the wife to be unfaithful, women oflen find themselves having more children than they want or can afford." The authors of a paper on child-care and the working mother criticized black men for failing to support their wives in their struggle for liberation, and for increasing women's burden by making them solely responsible for domestic duties and child
care
They emphasized the need to free women workers to participate more fully in labour struggles.

## Pass laws 'key to domination' <br> Staff Reporter <br> the government's fallure

MORE THAN 17 million people have been arrested or prosecuted under South Africa's pass laws and influx-control regulations since the beginning of this century, according to figures submitted to the Carnegie Inquiry
In a paper dealing with the "disorganization and reorganization of the African population in South Africa", Professor Michael Savage, of the University of Cape Town's sociology department, argues that these laws are a key part of the "legal administrative apparatus aimed at maintaining white domination" in South Africa
Declining pass-law prosecutions (from a dally average of 1703 in the late Sixties to a darly average of 530 from 1981 to 1982) are as cribed to new methods of pass-law enforcement and the progressive tightening-up of influx controls
Professor Savage lists
to provide black hous ing in white areas, resettlement policies, the creation of black dormitory towns behind homeland borders yet close to white urban areas, threats of legal action aganst the employers of illegal labour and repatriation of illegals as some of the measures outside pass arrests which control the movement of blacks in this country
"What has been taking place is the creation of new forms of influx control," he said
According to Professor Savage, the influxcontrol measures create a contradictory dynamic by worsening the over crowding and poverty in the homelands and thus reinforcing the pressures on people to enter the central economy to survive
"This in turn leads to new efforts to apply influx control The more efficient influx controls become, the more nec essary it has become for people to violate them",




## Controversy

- Controversy has broken out at the inquiry over statistics claming that income levels for the majority of people in the homelands have risen over the past 20 years

In a specially convened debate critics sand a paper by Mr Charles Simkins, arguing that there had been a "substantial" improvement in living standards for about 70 percent of the homeland population since 1960 , did not take account of the "social context" of the statistics

AN increasing number of African women are opting to stay single for economic reasons, according to a paper presented at the Carnegle inquiry into poverty

Ms Virginia van der Vhet of the department of anthropology at the University of Cape Town, said in her paper that to reman single offered women the chance of $\mathbf{f l}$ nancial independence

She warned supporters of Government policy not to feel "absolved of gult when they deliberately prevent the formation of stable nuclear families by enforcing the mugrant labour system, influx control and the myriad discriminatory laws which make marriage an unattractive or unattain able option"

## Below breadline

- More than two mil lion families in South Africa live below the breadline, Dr Norman Reynolds, chief economist of the Zimbabwean Ministry of Finance, told the inquiry

Calling for a public works programme, Dr Reynolds said a "staggering" 93,7 percent of South Africa's poverty was "contained in the homelands or whte farms"
"The position in South Africa would appear to be one of massive open unemployment in the countryside Life at home for many workseekers can offer little except a sense of being an addıtional burden to the famaly.'

Millions caught

- Milhons Africans had been prosecuted under pass laws and influx control regulations in South Africa since 1916, Professor Michael Sav age of UCT's sociology department, told the conference this week

Professor Savage calculates that at least 17252146 Africans were arrested for these of fences from 1916 to 1982

Professor Savage concludes that pass laws had been used for mass re-locations of people not needed by the economy to impoverished homelands, with poverty and unemployment being exported from urban areas into "bantustans"














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# The Minister of Justice shờuld resign - Dalling <br> <br> Parliamentary Staff 

 <br> <br> Parliamentary Staff}

THE MINISTER OF JUSTICE, Mr Koble Coetsee, should resign after the Hoexter Commission's findings about the state of affairs in his department, the Assembly has been told
Mr Dave Dalling (PFP Sandton), the chref Opposition spokesman on justice, said the commussion's report showed malfunctions, madequacies, deterioration and stagnation in virtually every facet of the portfolio for which the Minister was responsible

Mr Dalling's attack drew sharp reaction from Mr Coetsee and other Government speakers during yesterday's special debate on the Hoexter Commission's report
They accused Mr Dalling of "malicious verbosity", "virulence" and "mud-slinging"

Speaking after the Mimster's introductory address in the debate, Mr Dalling sard the Minister had falled to respond to important findings and criticisms in the report
"He has not even begun to address the problems of a proper administration of justice in South Africa if he thinks the way to deal with overcrowded prisons is purely to buld more prisons," Mr Dalling said
It was high tume the Government gave serious attention to "glaring Feaknesses" in South Africa's system of administration of justice

These weaknesses had been pointed out to the Govsrnment year after yearlin the Press, by the judiciary, by the Opposition, by private citizens, by black leaders and by unversithes
Calling for the Minister's resignation, Mr Dalling sald Mr Coetsee had failed to appreciate the needs of his department and of the judiclary

He had falled to take the necessary steps to remedy these shortcomings He had been "timud to the point of delaying needed reform"

## "Minimal"

The Minister's influence in the Cabinet had to be "minmal" if he had to watt for a report such as the one from the Hoexter Commission before dealing comprehenSively with the problems of his department
"I truly believe the Minister of Justice should seriously reconsider his position in the light of this report," Mr Dallung said.

Rejecting Opposition criticism, Dr H M J van Rensburg (NP Mossel Bay) accused Mr Dalling of seeking to lower the standard of debate by making personal attacks and politicising the re-


Mr Dave Dalling
'More fike sausase machines than dispensers of justice'
Parhamentary Staff
BLACK commissioners' courts should " be abolished because they had become "symbols of discrimination and oppression," the Assembly heard
Speaking during the special debate on the Hoexter Commission report, Mrs Helen Suzman (PFP Houghton) sand these courts were "more like sausage machines than dispensers of justice"
Fair trial procedures required by law were not employed in them, yet they were an integral part of the yustice system
The Hoexter Commission said it was "monstrous and untenable" that commissioners in the black courts actually carried out the administrative work to implement Government policy

## SYNONYMOUS WITH APARTHEID

"Since Government policy is synony mous with apartheid, the commissioners are hopelessly compromised and therr courts have become symbols of discrimination and oppression, especrally in the urban areas where they hear so many thousands of pass ${ }^{-1}$ lawcases," she said
The issue of separate courts for blacks sparked heated clashes during the debate, with the Opposition on the one hand, calling for the same judicial system for all races, and Government speakers, on the other, saying blacks had the right to "black justice"

And while the opposition criticised the "sausage machine" nature of the courts, Nationalist speakers praised the officials of the court for handing such a vast number of cases
Mr $Z$ P le Roux (NP Pretoria West) rejected Mrs Suzman's criticism of commissioners

But she also expressed concern about the practical implications of such a step
"Magistrates will simply not be able to cope with thousands upon thousands of pass-law cases, more especially as more attention will be paid to the normal judicial procedures

## "DIVERTED FROM THE COURTS"

"When legal defence was provided to the squatters from KTC and Nyanga, the commissioners' courts in the Western Cape were totally gummed up in 1981, and the Government's solution was to simply divert from the courts and about 4000 people were summanly deported from the Republic
"Will thus be the fate of pass offenders who are not South African citizens if sent to magistrates' courts instead of commissioners' courts ?"
Turning to the overcrowding in prisons, Mrs Suzman sald not only was a revision of the judicial arrangements needed but a "revision of the wretched laws themselves"
"The fact that the prisons are crammed with thousands of breadwin ners - not criminals - who have land ed there for minor technical offences, breeds blacks contempt for the admunistration of justice in general and the criminal courts in particular
"And contrary to sound social norms, the serving of a prison sentence is no longer regarded as a stigma by many black uhabitants of the country," she sadd.
Mr Z P le Roux sald more investiga*
tion was needed anto "black justice"
There were many problems involved The manner of intigation differed in black courts

Rejecting Opposition criticesm, Dr H M J van Rensburg (NP Mossel Bay) accused Mr Dalling of seeking to lower the standard of debate by making personal attacks and politicising the report of the Hoexter Commission.

Dr van Rensburg sand the Government had taken the initiative in appointing the commussion and had formulated its terms of reference

## "Sick, tired"

Was that evidence of complacency or of indifference to problems in the administration of justice?
"We are sıck and tired of opposition attitudes to the maintenance of law and order. We don't need their advice on the administration of justice," Dr van Rensburg sald

Mr Louls Theunissen (CP nominated) said the commision's findings and recommendations were important and should be thoroughly studied Some of the recommendations, however, were questionable.

There would be much pressure from humanists and moralists for the commission's recommendations to be accepted immediately

## Positive

Such acceptance and implementation might not be wise

Mr Pat Rogers (NRP King William's Town) said the commission's report was a major positive factor in the reform process in South Africa

The National Party and the Government could not run away from the contents of the report. The Government should be given credit, however, for having appointed the commission and for "getting to the roots of problems in the reform process"

Replying to points raised in the special debate, Mr Coetsee said he was also attending to the implementation of the recommendations of the Galgut Commission's report, while other matters would also be circulated for comment.

The Minister, who had limited time for his reply, said Mr Dalling had made a "malicious attack" on hum in order to score a few political points
the serving of a prison sentence is no longer regarded as a stigma by many black inhabitants of the country," she said.

Mr Z P le Roux said more investigation was needed into "black justice" There were many problems involved. The manner of litigation differed in black courts

These courts handled a tremendous number of cases and, if one considered the small number of appeals there were, one had to take one's hat off the officials

The State earned R1 155840 from fines paid by blacks convicted of influx control offences in the major urban areas last year


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to the existing, enormously complex Cabinet commintee inquiries and parliamentary select committee investigations into the controversial "Third Koornhof Bill" dealing with influx control
But some elements in the department stand by the official submission to the Hoexter Commission which aspears to embody a stuniling proposal for a completely separate judicial hierarchy - from magistrates courts up to an appellate division'- to deal with of fences committed by blacks in common'South Africa
department quarters in the department are, it is understood, still in favour of this idea that has been roundly rejected by the Hoexter Commission, which has called for a common judicial system

## Influx control

So keen is the Department of Justice that judicial functions be stripped from the commissioners that' studies on' which functions can be transferred are already completed.
$\because$ The rumble over the future of the commissioners' courts has apparently spilt over into another crucial area - the parliamentary select con mittee inquiry into the "Third Koornhof Bill", which deals with the explosive issue of influx control
Three scheduled meetings of the committee have been postponed, and with two monthis of the present session over, it has still not sat
Fears are béing expressed that the select committee and the legislation it is vetting will inot be ready by the end of this'session'
At the root of the problem facing the Government is how to retain influx control while diminishing the harshness of its application. Key questions to be decided are who should enforce it and which agency should act as the Judicial authority.
In representations to the' Hoexter Commission, the De: partment of Cooperation and Development has argued that
the authctity of the comm
sioners' courts should be extended - not scrapped - and that they be allowed to deai with all criminal actions committed by blacks

## Squabbles

The department clamed that as a result of the earlier bitter Justice-Native Administration squabbles on Audicial authority over blacks in common South Africa, commissioners courts in the major urban areas were left handling only the most unpleasant criminal cases - chiefly springing from ideological and policy legislation
${ }^{4}$ The Hoexter Commission claimed there was no justification for two separate judicial systems (apart from the chiefs courts), called for a splitting of the judicial and administrative functions of the commissioners, and urged that the judicial functions be transferred as soon as possible to the Department of Justice


## Secrecy over plans for 10000 <br> Labour Reporter illegal"

GOVERNMENT plans to create 10000 jobs for Af ricans who are "1llegal ly" in Cape Town are still cloaked in secrecy

The chief commissioner for the Department of Co-operation and Devel opment in the Western Cape, Mr Timo Bezurdenhoud, has not yet spelt out details of his promise to create 10000 jobs to employ "llegals" in the squatter communities
Mr Bezuldenhoud held top-level discussions to discuss the plan The names of the other parties to the discussions
have not been disclosed
When apoproached Mr Bezuidenhoud sard it was "very difficult" to comment on the matter
"All I can say is that there have been various meetings, but I don't know when I will be abl to comment," he added

The announcement of the employment programme is thought to comerde with the planned resettlement of "legal" Africans from Cross roads to Khayeltsha and the threatened endorsement out of the Western Cape of "illegals'

Speculation that the jobs would be created in Transkel could not be confirmed

The Department of Foreign Affars declined to comment on the programme, although Mr Pik Botha, the Minister of Foreign Affars, accompanied Mr Bezudenhoud to Transket last week for confidential discussions with President Matanzıma
A spokesman for the Department of Co-operation and Development referred all inquiries to Mr Bezudenhoud


## Staff Reporter

CONFUSION still surrounds a major new government strategy for dealing with "illegal" blacks in the Peninsula to be admmistered by Mr Timo Bezuidenhoud, former Chief Commissioner for CoOperation and Development.

Mr Bezundenhoud has temporarily stepped down from his job to give "special attention" to blackaffars problems in the Western Cape
The move is seen as a prelude to the demolition of the Crossroads squatter camp, resettlement of "legal" residents in Khayelitsha and the possible repatriation of "illegals" back to the homelands
Mr Bezuidenhoud has been reported as saying that plans are being made to provide jobs for 10000 "illegal" breadwinners in the Peninsula He added that these jobs "could be created in the Peninsula or elsewhere"
However, sources close to black-affars administration in the area sald yesterday that they were sceptical about any suggestions that jobs would be provided for "illegals" in the Cape
They sard it was more likely the jobs would be created in the homelands This impression has been strengthened by a "secret" visit to Transkel by Mr Bezuidenhoud and Mr Pik Botha, Minister of Foreign Affarrs, last week.
However, it has been suggested that some jobs *may be provided here to currently "illegal" breadwinners on an annual contract basis, requiring their families to return to the homelands.
Government officials are tight-lipped about the scheme. All inquiries yesterday were referred to Mr Bezuidenhoud, but after attending talks at the H F Verwoerd Building yesterday morning he could not be reached for comment



(3) (a) how many persons who (i) were and (11) were not legally represented (aa) were found guilty as charged, (bb) were found not guilty and (cc) had their cases postponed to a later date and (b) how many of the persons convicted (1) were sentenced to imprisonment and (11) pard fines?

The DEPUTY MINISTER OF DEVELOPMENT AND OF LAND AFFAIRS

## COURTNO 1

(1) (a) Section 12 Act $25 / 1945$

Provisional Tax Act 92/1969
Chuld desertion Act 33/1960
Contempt of Court
Reference books mutilation and falsffication Act 67/1952
Omission to pay fixed tax Act 92/1969
(b) (i) 21 Days
(11) 757 cases
(2) Yes
(a) 6 .
(b) 751
(3) (a) (1) (aa) 4
(bb) 0
(cc) 2
(11) (aa) 389
(bb) 6
(cc) 145

Withdrawn 211 . Total 757
(b) (1) 280
(i1) 46

The balance of 67 were cautioned and discharged
*2 Mr J J B VAN ZYL-Posts and Tele-communications-Reply standing over
(b) Mrs A A Jansen and Mr S V Petersen.


Cor $80430 / 3 / 84$
of Co-operation and Development
(1) (a) What categores of cases are dealt with in Court No 1 of the Johannesburg Commissioners' Courts and (b) how many (1) full days durng February 1984 did this court sit and (11) cases were dealt with during this period,
(2) whether any persons appearing before this court were legally represented durng this period; if not, why not, if so, how many (a) were and (b) were not so represented;

": By Jo-Anne Collinge: Mass arrests, for tresSpass ${ }_{r}$ and influx offences have again taken place at Weller's Farm, an unoff1cilal settlement near Ennerdale, 30 km south of Jöhannesburg, according to residents.
"in irhis was . the third crackdown in ' four months on the old farm, which shelters about 150 families 'who cannot get township homes
"In January an unknown number, were arrested waté on a Friday and 14 more than 80 were tried
"F within hours in a special Saturday session of the Sebokeng Commissioner's Cöurt
The commissioner at Sébokeng, Mr J L Kloppers, could not confirm
1 inthe latest action. A police ispokesman at Vereenig ing sard it was possible the arrests had occurred in the "performance of normal duties".

He'dened that "squatters" were ${ }^{t}$ being singled out for special attention ${ }^{\text {s }}$

## APPEALED

This weekend residents appealed to the authorlties to help create offi-
础 cally recognised housing at Wenler's Farm
"At ${ }^{\text {" Ennerdale there }}$ were plenty of plots before and now the coloúred people have a location there How would it be if we have our own location here at

Werler's" ${ }^{\prime \prime}$. Mr' ${ }^{\prime \prime}$ Isaac Buthelezı asked, to applause from about 100 fellow residents.
'People stated at the weekend that they did not want to 'be divided and could not afford the rents asked in the townships of Sebokeng and Soweto

The option of going to the thomelands was ${ }^{+}$dismissed. "It is better to stay here and suffer arrest than to go to the homelands where there is no work we can do," said Mr Buthelezı

## NO LINKS

- Many 'residents were born near Ennerdale and -have no links with rural areas
${ }_{2 y}^{2 y} A$ in the latest round of ar-
 ministration Board policer. surrounded the area in the early hours of Tuesday - about 2 am - and loaded labout' 60 'people into vans

Eight of those arrested last Tuesday are still in custody and are expected to appear in the Sebokeng Commissioner's Court tomorrow, say residents. A committee of residents has arranged their legal representation

The others held pard admission of gull 'fines at the Sebokeng Commissioner's office'and'or the Vereeniging ${ }^{*}$ Prison Some havertecelpts to show they paid twice


## The DEPUTY MINISTER OF DEVEL OPMENT AND OFLAND AFFAIRS•




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## Ecab officials

PORT ELIZABETH Officials of the East Cape Administration Board (Ecab) removed about 120 black workers from the production lines of a softdrink factory in Port Elizabeth yesterday because they were not in possession of their passes

A spokesman for SA

Bottling confirmed the employees had been removed and said the Ecab officials moved in at 5 a.m and the operation continued until 6.30 a m

The workers were removed from the premises

He sald two of the factory's three production lines were out

## arrest

of operation and eight out of the company's. 22 delivery trucks were out of action because the drivers were in detention
"The company is very upset about this action and has undertaken to pay employees therr wages for the time they have been detanned and to

## 120 at factory

pay the fine if there is a fine imposed on any of the employees."

The spokesman said the company was satis fled that all its em ployees were "legal" and permitted to be in the area

The chief director of Ecab, Mr Louns Koch said Mr Gerhard van

Wyk, Ecab's chief labour officer, had been trying for months to get SA Bottling to "put its house in order."
"Our raid was justified," said Mr Koch. "1t was not a spontaneous action and followed on the company's fallure to co operate " - SAPA

WEDNESDAY， 21

## 3



In a strongly worded statement the chamber warned that the move would heighten tension, create unnecessary conflict and "ignore the basic rights of an already restricted society to choose where to live or work"

The statement has added to a new wave of criticism of government plans to move all blacks in the Cape to the controversial new township, which were reaffirmed by Dr George Morrison, Deputy Minister of Co-Operation, earlier this week
In an interview with the Cape Times, Dr Mor rison also confirmed
that all building in Cape Town's three estab lished black townships had been frozen because of the communties' eventual removal. In reaction, Mr R W Stern, president of the chamber, sand in a statement yesterday that it had always strongly oppposed any suggestion of moving blacks in Langa, Guguletu and Nyanga to Khayelitsha

Listing reasons for the stance, he sard it would force blacks to spend much more time and money, already a "heavy burden" in relation to their earnings and leisure time, on travelling between Khayelitsha

Individuals had spent large sums of money on renovating and improving their homes in the townships and the move would exacerbate the "critical housing shortgage" for blacks
Mr Stern pointed out that employers had erected housing for their magrant workers which would have to be rebuilt at Khayelitsha at "considerable added expense"
Also, additional ran and infrastructure costs would be "astronomical not to mention the costs in terms of suffering arising from the disrup-
tion of settled communithes"
Mr Stern said it would "make some sense" to provide accommodation at Khayelitsha of varying standards for blacks who could not be accommodated in the existing black townships
But it would be "unwise in the extreme" to uproot those already hving in these townships
He added that such a step would also be "severely inimical to the interests of the economy of the Western Cape"

- Sash condemns removals, page 5 Leading article, page 16

120 workers removed in Ecab raidon factory ${ }^{208}$ 4. 境感
-BySHIRLEY PRESSLY
OFFICIALS from the East
Cape Administration Board (Ecab) today forcibly removed about 120 black workers from the production lines of a softdrink factory in Harrower Road, Port Elizabeth, because were not in possession of their passes
A spokesman for SA Bottling Co (EP) (Pty) Ltd today confirmed that about 120 of the company's black employees had been removed by Ecab officials from their machunes and arrested

The spokesman said the Ecab officials moved in at 5am and the operation continued until 630am

The workers were removed from the premises

A-black security guard who was manning the gate to the factory premises was
also taken away by the Ecab officials when he asked them to produce identification before he would admit them
The spokesman said the company believed the Ecab officials were taking the workers to their homes to fetch their passes
He sald two of the factory's three production lines were out of operation and eight out of the company's 22 delivery trucks had not gone out because the drivers were in detention
He said the Ecab officials had arrived at the time of the shift overlap when the day shift took over from the night shift
"The company is very upset about this action and has undertaken to pay employees their wages for the time they have been de-
tained and to pay the fine if there is a fine imposed on any of the employees"
The spokesman sald the company was satisfied that all its employees were "legal" and permitted to be in the area
The Chief Director of Ecab, Mr Louls Koch, said Mr Gerhard van Wyk, chief labour officer for Ecab, had been trying for months to get SA Bottling to "put its house in order"
If the company had done so the raid would not have taken place

Mr Koch said a Mr Martin, who handled labour affairs for SA Bottling in Port Elizabeth, had falled on many occasions to keep appointments at Ecab to discuss the registration of labour at the factory

Records showed that he had again farled to turn up
for an appointment on February 7

Mr Koch said that during November it was discovered that there was falsification of endorsements in the reference books of some black workers at SA Bottling and two black Ecab officials were charged

One was found gulty and the other was acquitted from lack of sufficient evidence Both employees were dismissed from Ecab
Mr Koch said that early this year SA Bottling asked for the registration of 20 contract workers from the homelands Ecabtapproved and recommended; the attestation of ther contracts But SA Bottling fanled to register these 20 employees.
Mr Koch sald the attestation of contracts was not - To Page 3



DE VILLIERS Labour Reporter
THE Black Sash has formally condemned the "Intended forced removal" of all blacks in the Cape metropolitan area

- to the new township of Khayelitsha
In a wrde-ranging resolution adopted at its recent annual conference in Johannesburg, the leading civil rights organization also
- Called for a halt to squatter camp demolitions and an end to influx control
- Demanded the development of phases 2 and 3 of New Crossroads as - promised by Dr Koornhof in Aprl 1979
- Called for the inclu sion of Khayelitsha and the existing black townships in the overall planning and develop ment of the Cape Metropolitan area as a "first step towards reshaping the metropolis along non-racial lines"


## Human rights

The resolution was adopted after the conference considered a major document on black urban and human rights in Cape Town and the background to the controversial Khayelitsha project
It notes that Khayelitsha is intended to -ultimately house 300000 blacks in hostels, selfbunlt homes and relatively few "elate dwellings", and to replace the existing townships of Langa, Nyanga, Guguletu, New Crossroads Mfuleni and possibly Kaya Mandi
These will be converted into housing for people classified as coloured, and the long term result would be a buffer zone of "coloured townships between the major industrial, commercial and white residential areas and a highly controllable black enclave"

Consolidating the black population would have the dual advantage of providing a 'stable black labour force" and enabling influx control and the government's coloured labour preference policy (CLPP) to be more stringently and effectively applied, it says
It notes that leasehold rights are essential to successful self-build at Khayelitsha, but says the state is "ambivalent" about granting these because they constitute recognition of the permanent residential rights of the recipi ents
"This ambivalence too makes it clear that the township project does not represent reform or a change of heart with regard to accepting blacks as an integral part of the Cape population," it says

## 'Control measures'

Dealing with the po litical and economic background to the project, it notes that urban removals and racial segregation in the Cape have resulted in "massive social disorganisation, distortion of the economy, political de stabilization and ever greater resort to paramilitary control measures"
Despite the CLPP policy, economic and so-cio-political forces have compelled the state to accept the black presence in the Cape as a long term necessity
It has therefore devised a number of measures for accomodating and controlling "legals" and excluding "illegals", including the three Koornhof bills drafted last year.

When judged in terms of urban and regional planning criteria, the Khayelitsha project is "little short of disastrous", it says

## Staff Reporter

THE Government's decision to move people from Cape Town's Affrican townships to the new township of Khayelitsha would cause extreme insecurity and would "destabilise" black communities, say critics

- There has been strong reaction to the Government's confirmation that people living in the Peninsula's townships will eventually have to move to the new settlement of Khayelitsha, about 35 km east of the city.

The urban problems research unit at the University of Cape Town said the Government's decision was "guaranteed to cause an increasing degree of insecurity and instability in the black townships".
Ms Vanessa Watson, a researcher, sad people in Langa, Guguletu and Nyanga who had spent money improving their homes would "see their small attempts to create a degree of comfort destroyed".

## "Regression"

The threatened removals also meant that "the influx control machine can be brought to bear to weed out the illegals and send them to areas where poverty and unemployment is endemic".

Provincial councillor Mrs Di Bishop said the proposed move marked an era of "severe regresslon".
"This decision wrll only destabilise Cape Town's black communties further."

The Black Sash, which passed a strongly worded motion condemning forced removals to Khayelitsha at their recent national conference, asked today if the Govermment would allow the townships to deteriorate to such an extent that people would want to move to Khayelitsha
"Heighten tension"
"Is this the scenario envisaged for Guguletu, Langa and Nyanga?"

The president of the Cape Town Chamber of Commerce, Mr RW Stern, has also criticised
the move, saying the uprooting of people already settled in the townships would "heighten tension, create unnecessary confluct and ignore the basic rights of an already restricted society to choose where to live and work"

Mr Stern said the move would be "severely mimical" to the interests of the economy of the Western Cape It would force blacks to spend considerably more time and money on travelling
The planned moved has also been attacked by the usually conservative Cape Town Community Council, elected to represent township residents Council chairman Mr R Njoll sald "We are prepared to fight the Government on this issue
"We are against it People have worked hard and have spent lots of money to improve their homes and we are not prepared to move"

Mr Noll said the council would approach the Government to protest against the planned re-
movals .
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int into hiding $\cdots$ - ught to London on Saturday $t$ a close friend -d that he had part in the planpart trip
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'lowing a well-

## Watchdog

 All you ever needed to know about insurance.PAGE 15

xer

By MICAAEL ACOTT age the "voluntary" Political Correspondent THE government confirmed yesterday that all building in Cape all bulding thee black Town's three
townships had been frozen because the three communities will evencommunitly have to move to Khayelitsha

The Deputy Minister of Development, Dr George Morrison, said in an interview that this nincluded some new homes and all improvemomes to existing homes
The official confirmation of the freeze on development in Langa, Nyanga and Guguletu follows months of rumours that this was being applied to encour-
move of people to Khayelitsha

It follows the announcement late last year that no new schools or school extensions would be allowed in Cape Town's established black townships because schools would oncause bullt in Khayelitsha

There has been repeated opposition criticism of the planned move, which only serves to heighten the insecurity of people in the three townships concerned

Dr Morrison could give no indication yesterday of when the move ${ }_{3}$
completed but said it
would definitely have to
take place take place
"There has been no change whatsoever in the government's attitude that the people of Langa, Nyanga and Guguletu will have to move to Khayelitsha eventually"
One exception to the ban on development was the R2,5 million Guguletu business centre, which was originally stopped by the freeze The government had decided last month it should go ahead as an exception "ad hoc and

##  <br> To pege 2

Prison
Joseph Vieira, 28, was sentenced to six to eight years. Bristol County District Attorney, Mr Ronald Pina, had asked for the lesser sentence for Vieira, citing "feelings of the community" and the fact that Vierra had no previous record

The four men were convicted of aggravated rape for as-
$\because$ saulting a 22-year-old mother at Big Dan's Tavern in nearby
New Bedford on March 6,1983 ,
while onlookers cheered them versions of the facts". on
Heavy security was in effect as the four entered the court in handcuffs About 200 spectators and many police officers court

Just before court began, supporters of the four men presented the judge with a petition with 16000 signatures asking that the guilty verdicts were swayed by "exaggerated

Silva and Vierra were tried separately from Raposo and separately from Raposo and Corderro to prevent the against dants from

Their trials ended on March 17 and 22

- Susan Brownmiller, au-
thor of "Against Our Will", one of the most exhaustive studies of rape, has compared the impact of the national broadcast of the trial to that of the Watergate hearings
"Just as Watergate instruct-
a nation on corruption in ed a nation on corruption in structed a nation on rape," she said in a Sunday television interview:
cothe time was right in the Unized States to take one case and examine it thoroughly
जTwenty years ago, both the ational attention to the trial, and the trial itself, would have been unthinkable because a woman would not have reported the rape" she said - Sapa$A P$ and UPI


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Political Correspondent
THE PFP spokesman on black affairs in the Western Cape, Mr Ken Andrew, yesterday condemned the freeze on building in Cape Town's black townships announced by the government.
The Deputy Minister of Development, Dr George Morrison, said yesterday all bulding in Langa, Guguletu and Nyanga had been frozen because the communithes will eventually have ito move to Khayelitsha Reacting to the announcement, Mr Andrew sand he deplored any decision that caused further decay in
existing black town-
, ships by stopping up, grading and improve-
ments
"The proposed forced
removals of people from existing townships to Khayelitsha is in itself an irresponsible and inhuman intention, but to leave people to suffer $2 n$ a deteriorating environiment when specific iplans and timetables are not even avalable for Khayelitsha is an absolute disgrace" ! : " "

# Times, Tuesday, March 27, 198415 <br> Crossroads fraud trial::o6 2 acquitted 

## Staff Reporter

THE State yesterday stopped prosecution of squatter leader Mr Oliver Memanl and Mr Tyson Tom in the Wymberg Regional Court on 460 counts of fraud
The magistrate, Mr M J Langenhoven, then found both men not gulty on all counts and discharged them
The men had appeared several times in the past month and a number of witnesses, including prominent Western Cape Administration Board officials, testified The trial had been expected to continue for some time and many more witnesses were expected to give evidence

## No comment

The decision to stop the prosecution was taken by the AttorneyGeneral of the Cape, Mr Nell Rossouw He would not comment on the decision yesterday

The charges related to the issuing of certificates to Crossroads' residents in 1982 The State alleged Mr Me -
manı and Mr Tom unlawfully pretended to residents that they were authorized to issue certificates on behalf of the Crossroads committee granting them permanent residence in the Western Cape
The State also alleged certificate holders were made to believe they would be granted permanent residence rights in the Peninsula and would be entitled to obtain employment.

## List

It alleged people were made to pay R10 for the certificates, and that the men falsely pretended to the chief commissioner of the Department of Co-Operation and Development that the certificate holders were residents of Crossroads and that their names appeared on a list of persons clamming permanent residence rights

Mr Memani and Mr Tom pleaded not gunlty
Mr T Lerm prosecuted Mr P J Laubscher, instructed by Walker, Malherbe, Godley and Field, appeared for Mr Memanı and Mr Tom
more difficult if the new Alens Bill becomes law The Bill will force employers to keep a register of, "aliens" on their staff While the Government denies the Bill ams to toughen mflux control, it has confirmed that it applies to citizens of "Independent homelands"

Where workers come from these areas, employers may have to furmsh information to the authorities which could lead to pass arrests

They would be directly involved in enforcing influx laws - something the Government has been working towards since the 1979 Riekert report.

This obviously could prompt shop-floor incldents - worker charges that management has co-operated with police have sparked off strikes in the past
Despite this, not one major employer or employer association has protested at the Bill or even commented on it. Indeed, one senior employer spokesman approached by a reporter last week appeared not to have heard of the Bill ${ }^{+}$ This silence has already attracted criticism from the Council of Unions of 'SA and has strengthened unions' belief that employers either don't care about influx control or are quite happy to give it tacit approval.

# Timisration police' may be on the way for S.A. 

 todealwith the trickyqssue of inf lx control 0
 criticism that the measure represents great-

A er control measures against blacks from the mpependent homelands - employers of "illegal immigrants would face firer of up to RF. 400 $\stackrel{\rightharpoonup}{\circ}$

man maintained this week that the Bin this wee apply to all illegal immigrants - Irrespective of race and nationality - and not intended as another influx controd measure
The issue has reached this pitch because of a pending Parliamentary Select Committee into the old Orderly Movement and Settle mint of Black Persons Bill the last and potentially most controversial of the so-called "Koornhof trilogy"

One of the most delicate issues to be settled involves responsibility for the administation of the mass of influx control laws which are 1 m plicit in the Bill

In evidence before other Select Committees, both the police and administration boards have made it clear they would prefer not to carry out the policing function

The police because it is a heavy work load and affects their relations with the community, and the admunistralion boards because it conflicks with the development functions they hope to emphasis as revamped Bevelopment Boards

## Measures

For some time there has been speculation that the Government is considering creating an "immigration poluce", smmliar to the United States service, which would fall under the Department of Internal Affairs

Influx control measures are contained in other legs ration
But official Opposition spokesmen are concerned that the vastly increased penallies for the employment of "illegal" black labour under the terms of the amended Aliens Act could be turned to influx control purposes, as was the Admission to the Republic Act two years ago when more than 3000 Nyanga squatters were summarly expelled to the Transkey under the provisions

The use of immigration, rather than existing influx control measures, enables the authorities to cut corners by not having to refer each case to the Commissioner's courts

The"illegals" are simply deported by administrative flat.

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[^4](10) voluntary removals

Since the outcry over starvation in the resettle ment camps of the '60s and '70s, the Government has embarked on a "hearts and minds" campargn to pursuade the public and those marked for removal that people are not forced to quit their homes
"But the basic question," says a rural field worker for the Black Sash, "is whether sweet talk alone is enough to convince people to leave everything they have bult up and to participate in their own removal"
Putting the poser to a recent Black Sash conference was Miss Anınka Claasens She contended that events in the Transvaal showed that "the sweet talk runs out very early in the process of 'persuasion' - in fact as soon as there is any sign of resistance"
A pattern had emerged in State action on re-
movals, involving increased use of force, she sald "If the community crumbles at the first attempt to divide it, the removal issue becomes lost in a confusion of 'leadership splits', 'tribal disputes' and 'voluntary removals'
"However, if the gentle nudgings of parked bulldozers, no pensions, no passes, smashed schools and no water are ignored - and the people still refuse to move - the gloves come off
"The comiuunity is given a D-Day and told that on that day they will be moved It is at this point that the issue is recognised as a 'forced removal'"

Miss Claasens isolates partıcular strategies she says are used by the State at various stages in the removal process

- Correct timing After the initial announcement of the Government's intention to move a commu-

The Black Sash, through its urban advice offices and new rural development programme, is a good source of information on the implementation of laws and policies that touch the lives of black South Africans. Today The Star features the last in a series of highlights from the 40 papers presented at the Black Sash national conference last weekend. JO-ANNE COLLINGE reports.

## Relocations part of Govt's total strategy, says Sash

The reduction in the number of black,residents on the platteland is seen by the Government as important for security purposes - and the cost of the resulting removal of farm workers and tenants is born almost entirely by the victims, says the Black Sash Natal Midlands Regıon

- In a paper at the recent Black Sash conference in Johannesburg, the region quoted the former Deputy Minister of Development and Land Affairs, Mr HJD van der Walt, speaking in the Assembly in June, defending the Government's removals strategy
"Does the Honorable Member mean to tell me that if we concentrate on the so-called black spots these are the only removals that should take place?
t IIt has been sard that the most dangerous situation that has arisen in Zimbabwe was due to the fact that the Government did not give attention to the black people on the farms, in the rural areas "

Mr van der Walt went on to say that the creation of the massive Free State resettlement camp of Onverwacht had reduced the white black ratıo in the surrounding area from 115 to 113
'"Is this not something that has been achreved"" he asked the House

The Midlands region concluded "Relocations seen thus are elements of total strategy - and poor rural familes, who are attached to their homes, are part of the total on-

The paper pointed out that Natal had not "had any "black spot" removals in the past two years although 200000 people on 188 properties ${ }^{*}$ were under threat of such action

But it highlighted the removal of two tenant communities from the Hammarsdale and Inanda areas The Cliffdale move, near Hammarsdale, involved about 400 people, the Inanda move involved an un known number At Cliffdale the Indian landlords were as opposed to the eviction as the tenants but they were subject to prosecution and - having as little redress in law as their tenants - complied

In both cases the homeless were offered remote resettlement camps at Compensation and Frankland, near Port Shepstone

The tenants scattered into parts of kwaZulu, close enough to their former homes for them to keep therr industrial employment
The eviction of individual families of labour tenants from white farms was almost impossible to montor, the paper satd and added "It is even harder to help the people to publicise their plight '

The paper sald the scale of these relocations was immense and cited the Natal Agricultural Union's 1967 estumate that a milhon people would be forced to move under labour tenancy prohibitions

In 1982 the Assocration for Rural Advancement reckoned that 300000 had already been moved strong negative reaction the of ficials may disappear for years and only return where there is evidence that the community is in a weak position or split"
In Botlokwa the authorities steered clear of the two settlements headed by chiefs vehemently opposed to removal and "started with the third who was scared and out of his depth" - Divide and rule This strategy was sald to occur at many levels - between leaders and community folk, legals and illegals, landlords and tenants, men and women and along class lines In some cases there was evidence of the State "setting up a partner" to agree to removal 5 .

- Restrictions in threatened areas Miss Claasens sald-prohibitions on meetings applied in Mgwal, Dreefontem and kwaNgema Bulding freezes had been applied to townships under threat - like Huhudi in the Northern Cape - resulting in the creation of slums
- Cutting off of services "The degeneration of the place influences some people to go elsewhere, but I don't know of any case where it has pursuaded people to move en masse
"Those remaining can now expect that their existing services will be cut off" The issue of pensions and reference books has become a battle in many places, meluding Driefontern Mogopa and Makgatho experienced the smashing of many houses and communal facilities such as schools and churches - Setting of D-Day the wating game and employing direct force "If the cutting off of services doesn't work the Government brings the use of force a little closer" It sets a definite date by which the community must vacate its area.
If D-Day passes and the people do not move, the Government can afford to watt, argues Miss Claasen
In the end open force had been used to destroy Mogopa in February

So here we are - back in the era of forced removals But we must remember we never left t , force underlies every step in the 'process of persuasion' To talk about 'voluntary removals' is a contradiction in terms.",

Not surprisingly, the official Opposition and the press have difficulty accepting government assurances that the Ahens and Immagration Laws Amendment Act is not an uflux-control measure The overwhelming weight of evidence points to its being just that.

As long ago as April last year (Current affairs April 15 and 22 1983), the FM predicted that a Bill would be forthcoming which would attempt to "samitise" influx control by switching enforcement to the Department of Internal Affars Thus could then control entry of blacks to urban areas using mmıgration legısiation

The FM quoted "high-level sources" in Internal Affairs as confirming that was the intention, and pointed out that admunistration board witnesses before the Parlamentary Select Committee into the Orderly Movement and Settlement of Black Persons Bill had sald this would happen

It was also pointed out that government was making preparations for the change The Department of Co-operation and Development (CAD) was al-
ready acting for Internal Affairs on an agency basis in enforcing the Aliens Act and the Regulation of Admission of Persons to the Republic Act Thousands of homeland citizens had been deported in terms of these Acts rather than in terms of influx-control regulations

In addition, several thousand officials from CAD, the administration boards, and members of the SA Police and Sats's Rallway Police had been gazetted as "passport control officers"

The draft Orderly Movement Bill itself (now before a select committee) made provision for immgration laws to be used against blacks Section 33 (3) of the Bill reads "A designated officer, including a delegated person shall for the purpose of the Admission of Persons to the Republic Regulation Act, be deemed to be a passport control officer and shall, as such, perform with respect to a black person, such functions of a passport control officer as may be determined by the Director General"

The FM commented "This is read as a clear indication of government intentions to use immigration laws rather
than influx control against people from the independent homelands"

Deputy Minıster of Internal Affaurs Pret Badenhorst, denying that the new Bill was intended as an influx measure, pointed out that existing laws already affected all aliens They do indeed and have been used against homeland citizens in the past The new Bill, however, goes considerably further It can be used to force employers, under draconan penalties, to become influx-control informers and it also umposes drastic penalties on those who employ or house illegal aliens

Since, by goverament definition, the term "alien" includes people from the independent homelands, it is difficult not to conclude that they are the major target of the Bill

Badenhorst humself says control is necessary to keep out of SA persons "detr1mental to the safety, morals or common welfare of our people" Government's whole influx-control record indicates just whose presence, in large numbers, it regards as being likely to have such a detrimental effect

Financial Mail March 231984


## 

Labour Correspondent THE Council of Unions of SA has slammed the Government's new Alrens Bill - and has also sharply critucised employers for not protesting against it.

Cusa, which has more than 100000 members, claims the Bill will mean that employers will now have to "police" influx control and says they should therefore not remain silent on the issue
Among the Bill's provislons are clauses forcing employers to keep registers of all aliens they employ and imposing a R5 000 fine on em-
ployers of illegal aliens
Whle it does not refer to race, its cratics clam it will be used to tighten influx control on citizens of the four "Independent homelands" They say it introduces controversial clauses in Dr Plet Koornhof's Orderly Movement and Settlement of Black Persons Bill "through the back door"
The Government concedes it could be used in this way, but says there are no plans to use it for this purpose
In a statement issued yesterday, Cusa says the Bill is "a naive attempt to dress the

Orderly Movement Bill in a nonracial garb"
This, it says, "is all part of the Government's attempt to modernise apartherd and make the influx control system palatable for overseas consumption" , ij,
Cusa adds that "Influentral people overseas digest this and see it as a mark of progress" This "is a sad reflection on their limited understanding of the viciousness of the apartheid system"
The statement is particularly critical of the fanlure of employers to react to the Bill
"That employers and employer organisations remain silent on this issue is a matter for grave concern," it says
"Since the publication of the (1979) Riekert report (on influx control) we have consistently warned that employers are going to be policing the influx control system in future This is now a fact." it charges

The Bill indicated that there was "no change in South Africa - merely a modernising of slavery condithons"

## Aliens CAPL <br> 位的 227384 apply to b <br> She sald it was "total-

- Proposals before Parhament to tighten up immıgration laws will apply to blacks from the independent homelands, and the government made no apology for this, the Deputy Minister of Internal Affairs, Mr Piet Badenhorst, sald yesterday

Replying to second reading debate on the Aliens and Immıgration Laws Amendment Bill Mr Badenhorst said it was essential to protect South African citizens and people in the country legally from "illegal" aliens

However he denied the measure was an additional influx control almed at blacks from the TBVC countries

But Mrs Helen Suzman (PFP Houghton) exman (PFP Houghtonosipressed concern that no matter how sincere the government may be in ts intentions with the bill, there could come a time when it was used in a crisis as an addrtional weapon in the influx control armoury.
This had happened when legislation governing aliens was used as a "punitive" measure by

1981 Nyanga squatter crisis to deport 3600 squatters from the Western Cape to Transkel and Ciske

The legislation used to deport them - the Admission to the Republic Act - was passed by Parlıament without opposition in 1978 because its use to remove squatters had not been envisaged, Mrs Suzman said

## R5 000 fine

There was no protection in the bill before Parliament for citizens from the TBVC countries who had lost their South African citizenship involuntarily when their homelands be came independent.
Although the government had denied that the bill was aimed at controlling the influx of blacks from the TBVC countries, the maximum penalty proposed for the employment of an "illegal" alien - R5 000 - was the same as the fine for employing an "1llegal" black in terms of the Orderly Movement and Settlement of Black Persons Bill, Mrs Helen Suzman said
y incorrect" that black and white foreigners were treated equally by were treathorities when the authorities some to South Africa

An example was white Zumbabweans who were easily granted residence permits while their black countrymen, who may haye worked in South Africa for many years, were not given the same privilege
Although Mr Badenhorst had given the assurance that the proposed measure was not posed measure was inmeant to control the influx of blacks from the TBVC countries, the assurance was not written into the bill and had no force of law
Mr Badenhorst said the bill was "colour blind" and applied to all illegal aliens

It was not the government's intention to preclude citizens of the TBVC countries from the South African economic structure but the nomie strut did want to government did want to legally partıcıpated in the economy, he said
The bill was read for a second time after a division in which it was opposed by the PFP

Whether any persons have been ordered to withdraw from any place in terms of section 5 (1) (b) of the Black Admintration Act, No 38 of 1927; if so, how many (a) have been served with such or der since the inception of the Act and (b) were subject to such orders as at the latest specified date for which figures are available?

AND DEVELOPMENT

## Yes

(a) One hundred and ninety-four orders were served in respect of individuals and four in respect of groups of persons These groups comprised 11508 individuals
(b) Three individuals and two groups. one comprising 1110 and the other 2982 persons, on 19 March 1984

house of assembly. - The Aliens and Immigration Laws Amendment Bill was a means of controlling immigrants "in the traditional sense of the word" and was not intended as a stricter form of influx control, Mr Albert Nothnagel (NP Innesdal) said yesterday during debate on the second reading of the bill.
He said he would have objected strongly to the bill if it had been intended as a means of influx control, as suggested earlier by Mr Tian van der Merwe (PFP Green Point).
Mr Van der Merwe had said the bill "may prejudice the position of aliens who are citizens of states which previously formed part of the Republic".
The PFP Member said the new legislation and stricter fines were understandable if applied to im migrants in the traditional sense of the word But, if they were used on blacks from the independent national states, they would be the most serious influx regulations South Africa had ever had

Deputy Minister's assurance
Employers would have to provide retarns of all aliens in their service and if there were illegal immigrants among these, could be fined up to R 5000 or sentenced to two years' imprisonment
Mr Nothnagel said the PFP's amendment was unnecessary because the Deputy Minister of Internal Affairs, Mr Piet Badenhorst, had already given the House his assurance the bill was not intended as a form of influx control
He said there were already agreements with independent homelands on other regulations with indeinflux of black workers into South Africa.
He added it would be "practically impossible" for the government to use the bill for influx control. The administration needed for such a task was "absolutely impossible".
Mr Nothnagel said the bill was a means of tightening up on the inflow into South Africa of "illegal immigrants in the traditional sense of the word" - illegal immigrants from abroad. - Sapa

## Crossroads: 30,000 face deportation Pdiftical Correspandert HOUSE OF ASSEMBL <br> dents of Crossroads will - Some 30000 black resi-

 and Transkel when the squatte deportation to Ciskei cleared and the "legal" residents are eventually Khayelitsha This is the implicationment yesterday by the of figures given to Parliaand Development, Dr Piet Koornhof Co-operation The figures showed that Koornhof
black people living in Crossroads num of "illegal"
 camp Dr
that the estimated Mr Ken Andrew (PFP Gardens)
roads at the end of totast population of Old Cross-
30000 were "illegals", year was 47572 , of whom A year ago thegals.'
whom 25000 were estimated total was 40218 , of The 17572 were illegals
end of last people legally in Crossroads
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The and 9160 children
oads government has insisted that
roads residents legally in the 1 that only Crossresettled in Khayelitsha It has Western Cape will be
have to return to Ciskei It has said the others will
There have been stroi and Transkei
ernment hopes to clearg indications that the gov-

Labour Reporter

AFTER a delay of nearly five years, the government's "Crossroads appeals committee" has finally been appointed and will begin its work soon
This was announced yesterday by Dr Piet Koornhof, Minister of Co-operation and Development.
Dr Koornhof also announced that the committee - intended to consider appeals by people who claim to qualify for permanent residence rights in "Cerms of the 1978 "Crossroads deal" would consider names on two lists drawn up by community leaders three years ago
However, he made it clear that no further lists would be considered.
The announcement was welcomed by sources close to the Crossroads community, who pointed out that the long delay in appointing the committee had contributed to "confusion and uncertainty" in the squatter camp
However, they expressed fears that the move foreshadowed a large-scale weeding out of "illegals" later this year, prior to the camp being cleared
Dr Koornhof orıginally announced his intention to appoint an appeals committee in his original "Crossroads deal" statement in 1978, to consider appeals by people who would fail to qualify for permanent urban rights in terms of the special dispensation granted to residents of the camp

These have come to include people who claim to have been missed in a survey eventually conducted by'the black affars authorities in 1979 to establish which resi dents qualified for rights in terms of the "deal"
Mr Johnson Ngxobongwana, charrman of the Crossroads Committee, and his then vicechairman and later rival, Mr Oliver Memani, both drew up lists of people who claimed to have been massed in the survey
These two lists, containing 6088 names, were eventually accepted by the authorities for consideration by the committee in 1981
In his statement yesterday, Dr Koornhof made it clear that people on these two lists would still be considered, but that no further lists pould be accepted
Their claims would be consideredd on the basis of whether they had been "bona" fide Crossroads residents before or up to De cember 31, 1978.

# Tighter <br>  <br> Political Staff 

HoUSE O O ASSEMBLX. - The Deputy Minister of Internal Affairs, Mr Piet Badenhorst, yesterday denied that a bill before Parliament was aimed at tightening influx control over blacks from the independent homelands.
Introducing the second, reading of the Aliens and Immigration Laws Amendment Bill, Mr Badenhorst said recent press reports had alleged the bill was aimed at citizens of independent homelands (TBVC countries)
This was not so, he said Existing laws affecting aliens already governed all foreigners The new measure simply tightened up that legislation.
When the bill was first published earlier this month, the PFP spokesman on Internal Affairs, Mr Tian van der Merwe, said some of the measures in the bill would make virtual informeis of employers, who would have to keep records of all foreign employees
Thesetcould include citizens of the TBVC countries who were formerly South Africans who had lost their citizenship against their will, he said.
Yesterday Mr Badenhorst said the
bill was aimed at "tidying up" the control of aliens. This would include heavier penalties to keep pace with the changing value of money, as well as giving the courts discretion in imposing penaltues.
The Aliens Act already prohibited the employment of illegal aliens Provision was now, being made to widen this measure tot'melude the rendering of assistance to an illegal alien, including the letting or selling of property to that person "xin a part of the country were he is not allowed to be".
The bill also provided for employees to be compelled to provide information concerning aliens in their employ.
During debate, Mr Van der Merwe said that until a few years ago the law had been applied only to people regarded as undesirable ahens in the traditional sense.
However, it was quite understandable that there were now fears that the legislation would be applied as an influx control measure against the millions of blacks who had been involuntarily stripped of theit Solth 'frican citizenship when homedad didecame


## INSIDE MAIL

## Is the Aliens' Bill a 'Big Cheat' ${ }^{\frac{204}{204} \sqrt{2 d 884}}$ aimed at blacks?

SINCE the Riekert Commission report was published five years ago Government strategists have been in search of a new basis for implementing pass laws and influx control.
The central thrust of post-Riekert thinkung has been to foster an elite of blacks in the coties whle drawing an iron curtan around the "homelands", stopping the influx of blacks into the "white" areas
That curtain will be drawn considerably toghterif the Aliens and Immigration Laws Amendment Bill before Parluament ths week becomes law
What has struck critucs of the Bill most forcefully is that it is seemingly colourblind, yet its net effect will be a massive clampdown on blacks from the "independent homelands"
Since Transkel gamed its "independence in 1976, some 9 -million blacks - all the Xhosas, Tswanas and Vendas - have been stripped of their South African cittzenship. Technically, they are foremgners in the land of their birth
All citizens of these "independent homelands" who do not have permits to be io South Africa are "illegal aluens"
This, incidentally, would include on offlcial figures some $40 \%$ of the black populathon of Cape Town
While these people have always been regarded as "lllegals", Section 3 of the Bill drastically tughtens up the penalties for employing, doing business with or giving "illegal allens" accommodation The maximum fine for these offences will R5 000 or two years in prison
The Bill also provides for the payment of a sum of money as a deposit to a Passport Control Officer in order to get a temporary permit to enter South Africa
In future employers will have to fill in a form listung all forergn workers and send it to a Passport Control Officer
Many of these officers are now drawn from offictals of the Department of Cooperation and Development
Mrs Sheena Duncan, natıonal president of the Black Sash, believes that employers and landlords are to be "the policemen for this new mflux control" - a move which fits in neatly with the Riekert proposal

## PHILLIP VAN NIEKERK

that influx control shoild be thed to jobs and accommodation
The colour-blind nature of the Bill allows the Government to argue that the Bill is not specifically amed at blacks, but that it is merely an "updating" of laws relating to aliens which have not been amended since the 1930s
Mr Attie Tredoux, a semor official of the Department of Internal Affars, denied that the Bill is an attempt to replace influx control with alens control
He sard "The Department of Internal Affairs is not responsible for influx control - the Bill deals with border control and internal control amed at people who come moto the country illegally or on a legal basis and then later revert to being illegal"
But in his evidence to the parliamentary select committee on the constitution reviewing the Koornhof Bills, Dr Piet Riekert sadd. "Where the new Bill provides that influx control will henceforth be admimstered by the Department of Internal Affairs, the admunstration boards are agents of that department."

Certannly the impact of the new Bill for the citizens of the "Independent homelands" will be aimost as devastatimg as the controversial Orderly Movement and Settlement of Black Persons Bill
Now before a parhamentary select comm'ttee, the Orderly Movement Bill, which severely tightens up influx control and has drawn widespread opposition in the black community, was the third of the trio of "Koornhof Bills" which emerged after the Riekert report
The penalty in the Aliens Bill of R5000 for employing or "barbourng" lllegal aliens comcides exactly with the fine provided for in the Orderly Movement Bill
The suspicion of groups, such as the Black Sash, is that the Aliens Bill is an attempt to bring in the high-profile Orderly Movement Bill, which could spark civil unrest if it goes ahead in its present form through the back door
For that reason the Alrens Bill is rapidly becoming known in antu-Government circles as the "Big Cheat".

By Jo-Anne Collinge

孚
$\simeq$ The women of the Black Sash are at least as well known for ar tackling tangles of'red tape as for standing solemn-faced behind


In the last year nearly 24000 visits were paid to six of the organisation's city advice centres by people with problems ranging from pass law difficulties to workmen's compensation claims
: While the 15000 visits by new clients in 1983 bear testımony to a
.-measure of success achieved by advice office workers, reports tabled at the organisation's weekend conference speak repeatedly of unassallable laws denying people the right to work or to live a normal famuly life

National president and Johannesburg Advice Office director Mrs Sheena Duncan wrote "Sometimes we get very tired at having to write these reports year after year They are a chroncle of despondency and it seems impossible to convey to the white public in general the horror of what is being done."

The chronicle differs regionally. In Johannesburg and the Western Cape influx control problems dominate, with individuals struggling to gain a secure foothold in the townships and the right to work

## BATTLE FOR PERMANENT RIGHTS

In Natal and Border - where major cities have homelands virtually slap against their boundaries - the battle for permanent rights to live and work in townships of South Africa is almost a 'thing of pre-homeland past Limited workseekers' permits or temporary contracts are the order of the day. At advice offices, social
security problems - such as non-payment of old age pensions and unemployment insurance - become paramount
k. . Johannesburg and Western Cape reports emphasised that two historic court rulings, which would have restored the right of famly life to long-term contract workers, had been undermined by a E new law, the Laws on Co-operation and Development Amendment an Act of 1983

The famous Rikhoto case granted permanent city residence , ..rights (section $10(1)(b))$ to migrants who had spent at least 10 years in urban contract work and the Komani judgment gave dependants of suich workers the right to join them.
"The amendment removes the right of families of all people who have section 10(1)(b) qualifications to live with them unless the saperson has a house of his own. It can be a rented house, a house he $\rightarrow$ has bought or built himself or authorised married quarters provided by his employer - but it has to be a house of his own. Rented
$\sum_{2}$ accommodation in other peo-
the ple's homes is no longer suffi-
-sincent," reported Mrs Duncan'
3x, "She said that with the im:-
mense housing backlog, this ${ }^{\text { }}$
$\operatorname{sit}$ virtually closed the way to
down for ${ }^{\text {t }}$ Rıkhoto rights' famıarties.
sind
20n The Johannesburg office reported that its "saddest cases" were men and women from arural areas who were prohibitcored from working or living in
totown The number of work con-
3 tracts, offered at rural labour
t ibureaux had been slashed by the Urban Labour Preference
ing Policy, which gave township
veranellers first option on jobs,
位 the office reported The West-
$\uparrow$.irern Cape emphasised the addr-
(i) at thonal discrimination of the $\mathrm{Co}-$ "
${ }^{*}$ loured Labour Preference Pol-
.-cy i his states that "No black can be employed in the Western Cape unless the employer has obtained a clearance certificate from the Department of Manpower stating that it is satisfied that no suitable coloured labour is avanlable"

## MENIAL TASKS

Certificates were usually granted for menal tasks, but they were almost impossible to obtain for skilled posts

Further, the Western Cape is a closed job market to black women without urban rights

In Durban, Maritzburg, Pretoria and Grahamstown, unemployment insurance and pension complaints formed a large chunk of advice office work
The Durban office found an average 7,7-month delay between UIF application and first pay-out The level of inefficiency in UIF adinistration drove representatives of the
IN Natal Coastal Region to travel
$-2 x$ to Pretoria to meet top offl-
clals late last year Since then the delay between application
$\pi s$ and payment had been reduced to 7,4 months on average
$\because$ In Pretoria many complaints
3 related to the handing over of UIF collection to the Bophuth-
+c atswana Government and the
${ }_{24}$ fallure of firms to comply with thus The scheme had been i $\sim$ abandoned, and payments were -s 4 once again centralised in Pre $v_{1}$ toria, the office said
:w', The Durban and Maritzburg nnoffices reported the inability of kwaZulu to pay old-age pensissions and that an "enormous ie: backlog" was bulding up The sinhomeland had been unable to 30 approve any new apphcations $0 t$ in 1983 and would only begin clearing these by April, 1984

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## THE LABOUR MARKET

## When the referee joins in

Not to put too fine a point on $1 t$, government should get the hell out of labour Its dieological fixations distort the supply, marketing and mobility of manpower cause endless human suffering, and hamper the economy at a time when it can least afford restrictions

Pretoria should, in fact. follow the advice of its own Director General of Manpower, Piet van der Merwe, who preaches a doctrine of minimal official intervention between management and workers No doubt it would argue that it does so But as is so often the case where racial ideology is concerned, such protestations reflect, at best. a half truth

Certainly officialdom tries - not always successfully - to avoid entanglement in management-union disputes But that is only a part, and not the largest part, of the interface between employment opportunties and people

It's no use preaching, and even in some ways promoting a free labour market and a free collective bargaining system whle at the same time legislating thoroughgoing systems of control But it is at Pretoria's discretion where all blacks may work or live

The Labour Relations Act, for all its faults, is basically a fine and enlightened piece of legislation It is the basis of SA's present industrial relations system But it makes a bad partner for totally unenlightened laws hike the influx regulations the Blacks (Urban Areas) Consolidation Act, the Physical Planning Act, the Group Areas Act and the proposed Aliens and Immigration Laws Amendment Act

At present a businessman who takes some workers from the West to the East Rand for a particular job could find himself in court for employing workers in an area where the have no legal right to be In fact in the Randburg courts recently, a magistrate after dishing out a suspended sentence, advised the accused to write to Nimister of Co-operation and Development Piet Koornhof, and ask him to amend the law

Indeed if anything gives the lie to the impression government is so carefully trying to create that reform is permeating all sectors of society, it is the annual figure for pass law convictions

In February Koornhof revealed that 140000 black people, many thousands of whom must have been in full employment, fell foul of the pass laws in 1983 Koornhof is the man responsible for administration of these laws - and also the man who declared war on the "dompas" and sand that "apartheid is dead "Yet his own figures show that pass convictions have risen substantially from 98000 in 1982 and even more from 75000 in 1981

So influx control, it seems remans a

For a country which professess to endorse free enterprise, SA has a remarkably unfree labour system. It's tıme government stepped back and allowed employers and employees to sort out their problems New legislation to place tighter controls on the market are badly timed and inequitable
cornerstone of the National Party's ideology and strategy And there is a great deal of truth in the observation that this kind of action sigmificantly interferes with the functioning of a free enterprise system in labour
The nature and degree of interference is diverse Some of it covers purely labour issues while other elements are more oblique

There are a number of different schools of thought on the role government should play Free marketeers argue that any interference is too much interference Others support the vew that government must create the framework for labour relations and then act as the referee between employers and workers But, generally speahing, some principles are regarded as inviolable

It is acknowledged that since 1979, when the Wiehahn Commission of Inquiry into labour legaslation tabled the first of its Six reports, there has been a liberailsation of


UCT's Jowell ... a matter of rights and duties
labour matters The key reform was that blacks, who had been excluded from the definition of "employee" in labour law, took their rightful place in the labour process Black trade unions have mushroomed since then and the Department of Manpower (DM) has been halled as the most progressive of all government departments

Possibly as a result there is tension be tween what the $D M$ has been trying to achieve and actions by other departments Influx control as applied by the Department of Co-operation and Development (CAD) is a major problem

It cannot be argued that black workers have been granted the same freedom as their white counterparts when their right of movement is still restricted Until June 1980 most blacks were condemned to remain in the area in which they were born without the right to move in search of better job opportunities

Since then a lucky few who qualify for Section 10 rights in terms of the Urban Areas Act have, theoretically, been granted the opportunity to move to other urban areas But they must have a job there, and "approved" accommodation

## Housing shortage

That provides the sting in the tall There is a housing surtage in all black townships So in the critical area of mobility, even blacks with Section 10 rights are severely disadvantaged Those without these rights are restricted to the homelands - or to a joyless hostel existence as short-term contract migrants

This is not the only barrier to entry or mobility The Laws on Co-operation and Development Amendment Act, passed last year, reduces the effect of the court victories won in the Rikhoto and Komani cases, which were supposed to extend the rights of certan migrants to claim urban residence Again the possession of lawful - usually unobtainable - housing became the deciding factor

Last weeh the first reading of the Aliens and Immigration Laws Amendment Bill, which will be implemented by the Department of Internal Affars and CAD officials, signalled $g^{\prime}$ - ment's intention to extend its powers of control

It is widely believed that this Bill will replace the draconian Orderly Movement and Settlement of Black I - IS Bill as the main instrument of influx control - at least as far as citizens of independent homelands are concerned

There are numerous other areas in which government interferes in labour One is Section 3 of the Physical Planning Act In general terms this measure stipulates that employers must maintain a ratio of 2,51 between blacks and whites in their labour
Financial Mall March 16 998
force If employers wish to exceed this, special permission must be obtained from a committee operating under the auspices of the Department of Industries and Commerce
Over the years hundreds of thousands of workers have been denied jobs through this mechanism Despite the fact that the Riekert Commission recommended in 1979 that Section 3 should be abolished, it remans on the statute book

Similarly the definition of a "scheduled person' in the Mines and Works Act protects white miners by stopping blacks from taking up skilled jobs on the mines Despite governments acceptance of the Wiehahn Commissions recommendation that it be scrapped, it remains in force - seeminglv out of fear of the conservative white mining unions
Then there is the issue of police and security police (SP) intervention in labour matters Almost since the advent of black trade umionism in SA unionists have been prime targets for harassment

SP intervention in labour matters seems to be picking up again Last month witnessed the arrest of at least four unonists These include "Skakes" Skhakhane, general secretary of the Food and Beverage Workers' Union, Jeremy Baskin of the Paper, Wood and Alled Workers' Union, and Robert Mkhize, a Commercial Caterıng and Alhed Workers' Union shop steward Offierals of the National Union of Mineworkers have also been harassed

The homelands policy causes other labour tensions A Federation of SA Trade Unions (Fosatu) Spokesman cites the example of some workers resenting the fact that their tax rebates will have to be clamed from homeland governments now that the "harmomsed" taxation system is in operation "The homelands policy is starting to bite more and more into our affars"


## Manpower's Van der Merwe ... minimal official intervention

Strikes are another source of tension Most strikes that take place in SA are illegal in terms of the Labour Relations Act But observers point out that even when unions take the long and complex road to a legal strike there are a number of other statutes - like the Intimidation Act and the Trespass Act -- under which unionsts and workers can be prosecuted for strikerelated activities

These factors all constitute interference in the labour market which are beyond the control of the DM Even within the department's own doman there are questionable practices The ultimate power to appoint a conciliation board when disputes are declared hes with the Minister of Manpower He has the power to decide on its terms of reference, and this enables him to prevent disputes from reaching the Industrial

Court If the Minister does not define a dispute as involving an unfarr labour practice the court cannot take up the matter
"The Minister's role should be to see that these things happen - luke a referee rather than make judgments and involve himself in the issues and perhaps hinder their resolution,' Kate Jowell assistant drrector of the University of Cape Town's Graduate School of Business told the FM
She sums up the debate "I expect government to establish a few ground rules for labour and management by which they can conauct their affars The Queensberry rules for barganing, if you like, which establish the rights of each party and also the dunies which they must accept in exchange for these rights"
It's time for government to climb out of the ring

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 tProf N J J OLIVIER. Mr Speaker, furmatter therefore also reach finality in regard to this pinous am aning duau aчt ul zantumos bəjas aqt of panajas uәaq spy yrym lifg


 TThe MINISTER Mr Speaker, this is a
matter that does not only fall under the DeRiekert Commission, any intention of re
peaing the curfew in other areas as well'
 +Prof N J J OLIVIER Mr Speaker aris-
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By Jo-Anne Collinge

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already chosen their responses to the land's opHundreds of cthousands of South Africans had












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 By Jo-Anne Collinge
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increasing pressures and the heaviness of trying


 Mrs Duncan reflected: "For us, working in the



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 and wait for death to give them a rest. Some
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sponse to powerlessness"
Mrs Slabbert sund the

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## change



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people in
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 and the disorganising effects of
relocation which had touched of our cities deepens".

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 re present in all our cities without permits,
vorking and living among us, motivated by the







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and Politics

## " Parifanemt and Politics. <br> with the inspectorate are prepared to accept the

 City 'illegals': 19\%\%work for govtBy BARRY STREEK
MORE than 19 percent of the "illegal" black people in Cape Town work for governmental institutions, a University of Cape Town (UCT) study has *found
With at least 60000 illegal black people working in Cape Town, this could mean that more than 11000 illegal black people are working for "government and community services"

The study, written by Mr Ian Goldin, has just been published by the Southern Africa Labour and Development Research Unit (Saldru) at UCT
In an analysis of the Coloured Labour Preference Policy, Mr Goldın, a UCT Eraduate, found 23,1 percent of the illegal black people worked in the manufacturing 1ndustry, 23,1 percent for com merce, 19,2 percent for construction and 19,1 per cent for government and community organizations

## Labour bureaux

A senior official in the Western Cape Administration Board told him that "conservative estrmates" of illegal employment in the Cape Peninsula were "in the region of 60000 "
Mr Goldin found that 40,9 percent of the illegal workers had been recruited by labour bureaux but most, 54,6 percent, had found work themselves

Nearly all the illegal black people were em-

- ployed as unskilled labour, whereas 70,6 percent of the black people with permanent residence rights were in unskilled jobs

He also found low levels of education among black workers in the Cape Peninsula
"Illegal workers have no permission to live or work in the Western Cape and are subject to arrest and immediate deportation if discovered by the
authorities
"The employers of illegal labourers are subject to a R500 fine for each illegal worker.
: to a Employers with dispersed employment sites
rapid labour turnover and those in good favour
risk of employing illegals and are undeterred by the possibility of prosecution
"The motivation to employ illegal workers stems principally from the benefits to be derived from these workers, whose desperate position ensures that they constitute the cheapest, most subservient and most easily dismissable category of workers"
Although the Coloured Labour Preference Policy was amed at giving preference for employment in the Western Cape to coloured people, black people could be employed where coloureds were not avallable for the work, but the Theron Commission had said that "in practice coloureds have not made themselves avallable, nor have they become adaptable for certain classes of work, primarily in the unskilled labour such as that of heavy labour"
He found the construction industry and "electricity, water and gas" employed the highest number of contract workers
'Easily retrenched workers'
"Contract workers provide the most reilable and stable source of legal labour for Cape employers and generally are preferred by employers who require obedient, unskilled and easily retrenched workers

He concluded that the Coloured Labour Preference Pollcy had not benefitted coloured workers, whose positions may have been eroded
"Unskilled 'coloured' workers, who may have been able to compete with Africans under different circumstances, are unable to do so under the present system of ultra-exploitation of African present
"African labour, partly due to the savage effects of the Coloured Labour Preference Policy and in-
$i$ of the Coloured and least problematic form of unskilled labour and is consequently preferred by employers," Mr Goldin said





## Documents

Falsfication of vital documents may still earn offenders jarl sentences of up to five years as it has in the past, he satd. $f^{\prime}$

The spokesman added that a new fine of up to R5 000 for harbourng an ullegal alien or for helping him to buy fixed property' can be imposed in terms of the amendment.

The maximúm "prison sentence for this offence is'two years

## Conviction:

For first convićtions under the general rules of the Act the fine-cenung has been raised from R200 to R600. The existing maxımum bay sentence of 'six months has been retained.
A second or súbsequent conviction can now mean a fine of up to R1 000 or up to a year in prison

The spokesman stressed that the amendment in no way affected
$\frac{7_{3}^{*}}{7^{+}}$the existing labour agreements . with, ininde-
fi pendent and self-gov
erning black státés within the borders of the Republe


'ILLEGAL' blacks from the independent homelands could be summarily deported from South Africa if a Bill tabled in Parliament this week becomes-law. The Aliens and Immigration Laws Amendment bill could be used to control the entry into South Africa of citizens of Transkel, Bophuthatswana, Venda and Crskel
Immigration laws have been used before to deport 'llegal' blacks in 1981 more than 3000 Nyanga squatters were sent back to Transker and Cuskel under the Admission of Persons to the Republic Regulating Act of 1972
The Minster of Internal Affairs, $\mathrm{Mr} \mathbf{F} \mathbf{W}$ de Klerk, refused to comment. He sald the Bill was still to be debated in Parliament.
However the government is putting the Bill across as being aumed chefly at 'proper alens' illegal white immigrants from certan African and European countries.
Mr Tiaan van der Merwe, Progressive Federal Party spokesman on immigration, sand yesterday the Bill reflected government policy on inflax control - to re move it from the Department of Co-operation and Development and hand it over to the Department of Internal Affairs, which is introducing the Bill
Influx control is one of the subjects being dealt with by the parinamentary select committee examuning Minister of Co-operation and Development Dr Pret Koornhof's Orderly Moyement and Settlement of Black Persons Bill.
Professor Nic Olivier, Progressive Federal Party nominated MP, sald the nghts of independent homeland citizens entrenched in the various Acts setting up the four homelands applied only to people who were le
gally in South Africa
As far as he knew, there were no agreements regarding the treatment of citizens who entered South Africa 1 legally.

Mr van der Merwe sad that if the new immigration laws were abllied to the movements of independent homeland cituzens monto and within South Africa, it would cut out lengthy court processes

Any independent homeland citizen found to be in Sonth Africa without the necessary papers could sumply be arrested and deported
Moreover the Bill seeks to abolish the position of pass port control officer and appoint 'immigration officers' These would melude officuals of government departments and messengers of the court.

Mr van der Merwe said the PFP intended taking a strong line on the extent to which the Bill affected blacks who had become allens agaunst their wil
"A drastic aspect of the Bill is that it obliges employers to register' aliens who work for them
"This is taking immigra-

## 627"000 'illegals' could be deported

A DEMOGRAPHER has calculated that at least 552000 'llegal' independent homeland citizens are in the Vaal Triangle. And the Deputy Munister of Co-opera tion, Dr George Morrison, said recently that at least 85000 Ciskerans and Transkeians were known to be in the Western Cape "rllegally".
This gives a total of 627000 independent homeland catizens - in these two areas alone - who could be detained Without a warrant and deported
tion control away from the port of entry and into the work place - which is an aspect of influx control," he sald
"Moreover by keeping the register, an employer could ncruminate bimself - and could incur a penalty of up to R10 000 if he gave wrong information"
Mr van der Merwe criticised other provisions of the Bll which prohibited anyone from helping 'illegal' aliens in their businesses or professions or from selling or letting property to them
"In addition, the penalty for forging documents is enormous - up to R10 000 I can only belleve that this is amned at blacks," he said
The government's intention of moving influx control from Co-operation and $\mathrm{De}^{-}$ velopment to Internal Affairs surfaced in the Select Committee on the Constitution which dealt with Dr Koornhof's three controversial Bills last year
Mr C H Kotze, chief director of administration boards, said "Influx control is a most sensitive issue We would like to suggest that this unpopular job be performed by somebody tise, and by this we mean by an other, government department."




 up, stating that he had been told he was not a
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 a letter certifying he was not a Transkel citizen He
tried the Ciskei office in Katlehong this week and
 SLNGWGLVLS NGLLIYM
all his 20 years His father was born in Johannesburg
and his mother in Lesotho. Isaac has never visited elther Transkei or Ciskel in
all his 20 years His father was born in Johannesburg



 advised him in writing he is not a citizen of either
territory. Passport officials of both Caskel and Transkel have
 tron and Development, Isaac has been told he cannot -exədo-00 јо ұuәuł,
 Sowetan Post Offıce worker Isaac Mlangisı Mkosana



INFLUX CONTROL Hitting homelanders

The Aliens and Immigration Laws Amendment Bill, read for the first time in Parhament this week, is certain to replace the country's influx control and pass laws as a means of regulating flows of blacks from the homelands There is no question that blacks from the Cisker, Transkei and other independent homelands will be hardest hit by the measure, although it makes no mention of race
In fact, the much-criticised Orderly Movement and Settlement of Black Persons Bill, which is before a Select Committee, may now be scrapped as redundant

As its short title indicates, the new Bill is a compendum measure and will be administered by the Minister of Internal Affars, his Director General (DG) and "any officer in the public service authorised thereto by the Minister." It seems that, in most cases, these will be officials of the Department of Co-operation and Development and the SA Police, on whom powers of passport control officers have been conferred Oddly enough, few such officers will be found manning ports of entry

## Deposít

Section 1 of the Bill requires an alien to deposit a sum of money or a bank guarantee with a passport control officer before a temporary entry permit may be issued This will be returned to the depositor when he leaves SA If an alien, in the opinion of the DG, falls to comply with the conditions of his permit, he forfeits the deposit (the amount of which is to be fixed by the DG)
All altens, regardless of whether they entered the country before or after the commencement of the amended Act, will be called upon to furnish proof on demand "then and there" - of permits and temporary permits, or exemptions from permits Fallure to show or obtain such a permit carries a R600 fine or six months' jall
Section 3 carries the clout "No person shall employ or continue to employ any (permitless) alien, (nor) enter into an agreement with any such alien for the conduct of any business or the carrying on of any profession or occupation (our italics), harbour any such alen; or let or sell or in any manner make available fixed property to such alien"
Any person convicted under this section shall, on his first offence, be hable to a fine not exceeding R5 000 or two years' janl.
Section 4 remforces the prohibition "An employer shall forthwith furmish a return regarding all employees in his service who are allens to the DG or' passport control officer" on a prescribed form It will be an offence not to do so, or to render false

returns
In terms of Section 5, the Minister or an authorised official may exempt any person or class of persons from all or any of the provisions of the amending Act There is also provision for exclusion from such exemption and withdrawal of exemptions


Section 6 determines that the right of admission to SA and permanent residence in the country will lapse if an ahen was resident outside the country for a contmuous period of not less than three years Similarly, such rights will lapse if an alien is deported from the Republic Any person who forges or counterferts or "unlawfully alters" any documents mentioned in the Aliens Act "or this Act" will be gulty of an offence carrying the penalty of a R10 000 fine or five years' jall, or both

## 'Illegals'

CAPL Trats paic R 5500
Political Corresponden HOUSE OF ASSEMBLY Black people paid half a million more than year for bon rands last Western Caing in the Some Cape illegally. wome 1021 employers Were fined a further R178 258 because of the illegal employment of the
black people in the area
given by the Minister of Co-operation and Devel opment, Dr Piet Eevel hof, in response to tions from inse to quesAndrew (PFP Gar Ken The total Gardens). posed in amount imR723 257, of fines was people convicted black fux control offences py all R545 000. This money all went to the local

Administration Board Dr Koornhof said. could not give the additional amount which went to the State from fines imposed from fences in relatir of idences in relation to fences. Finocurnent ofat courts were paid sioner's coummis. pioner's courts and police stations and the amount of work required
to collate this answer was not justified.
Mr Andrew has also tabled a series of questions about the number and frequenc the number and frequency of black men and women convicted at Langa commissioners' courts, the extent of legal representation they had 1 such numbers, and for such periods, as goverument
their services are useful to white SA. Cynicism and hypocsometimes starving, resuch periods, as government decides control to lock these "citzens - to be allowed out only in Now it proposes to use the pretence of immigration
control to lock these "citizens" into ther poverty-stricken, of South Africans of their birth grete
 Government concelved the homelans, deributes the bulk seems inescapable
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 Perhaps this pract Koornhof and his officalals to sleep
ment Minister Pis week is

 the racially-based influx control regulations aganst home"Independenment is, of course, that government is not using Aliens Act -

 their ultimate effects. tise and deracialise the sysmorality of the pass laws nor
 Influx control remaf suffering Government efforts to sani-


1OYINOD XOTHNI



## INFLUX CONTROL

 Rural realitiesIt is sometimes argued that urban blacks, because of the privileges conferred on them by city residence, may tacitly favour some form of influx control
"Not so," says Mpryake Kumalo, a lecturer at the Soweto campus of Vista Univers ity, and a member of the Grosskopf Committee which recommended liberalising influx regulations. He says that rigid implementation.of influx control laws

will only bring more hardship and suffering to rural communities. And this will spill over into the cities.
"People from the rural areas are forced
to come to the towns and cities because there is no work for them in the so-called homelands," Kumalo says. "At the moment the government is establishing growth points in rural areas such as Enkangala in Kwandebele beyond Bronkhorstspruit. But these are ineffective as they provide only residential dwellings and no jobs"
People in these outlying areas, therefore, live too far from their actual places of Work in Pretoria, the Witwatersrand, Witbank, and so on As a result they spend on transport Adequate of their earnings ought to be created nearer their residential areas, Kumalo argues Without such a provision, there is no way they can be kept out of the urban areas
The government, according to Kumalo, has to make provision for urbanisation at a far faster rate Urbanisation "Is mevitable and the sooner white SA is educated about its inevitability, the better"

Part of a group of more than 200 people driven out of Cros on a sand dune at KTC where they have been squatting fo

+Nant

## 11 evicted families move back to Langa

Staff Meporter


## Churches group meets Heunis

LEADING theologians, including Afrikaans churchmen, this week mounted a strong plea for reform of the country's proposed new influx control laws
The plea was put forward by a delegation which held discussions with Minister Chris Heunis in Cape Town
Mr Heunis) Minister of Constitutional Development and Planning known as the architect of the new constitution was presented with a memorandum highly critical of the proposed Orderly Movement and Settlement of Black Peoplès Blill which is being studied by a parliamentary committee

The delegation is part of ${ }^{\prime}$ the Christian Study Group and its members are from the NG, Gereformeerde, Anglican, Presbyterian and Lutheran churches In the memorandum the group says

- Blacks must be consulted in the formulation of laws on urbanisation

The concept that the cities really belong to whites - which is nothing less than unjust - . is still strongly present.

Because of the system's negative effect on family thes "here we are still on the wrong road"

A completely new approach to urbanisation is needed wherein, among others, the informal economic sector should be legitmised

And because the cities can accómmodate more blacks 'than are being allowed in, this must be uthlised to combatt the serious poverty in the nationall states
 NG:Church University North; Pretoria, told me yesterday that the discussions were fruitful but

there were still troubled areas
"There are aspects of the problem which the Government is seriously attempting to resolve but there are others which, because of their nature, still remain"
The areas which are receiving attention include the irritations which are created in the cities because of the influx control laws and the way in which officials apply them.
"We are not 'askıng'for the abolition of influx control but for a new polley which will bring positıve urbansation ${ }_{2}$
It cannot bè scrapped completely' because"we will end up, withi' a stuation 'much like Nigeria Research must be undertaken to'estăblush the optımum division between urban and rural areas with regard to carrying the load of povertyfinjour country"
Mr Nicolisaid that: fore the end of the cen-
tury millions of people would flow into the cities
"One can expect that there will be some amount of urbanisation in the rural areas but the majority of blacks will come to the four main metropolitan areas.
"The big problem remans to calculate population flow and see that legislation be introduced which can control the movement in a realistic, Christian and humane manner This is the great challenge facing the Government
"The history over the past 100 years in attempting to cope with. this problem is like the little boy on the beach who builds sandcastles which are washed áway by the incoming tide and then bulds them all over again:
"The Government must not attempt to stop the tide but find a way to control it," he added :

THE Chief Inspector for the Western Cape Administration Board (WCAB) denied yesterday in the Wynberg Re gronal Court that Cross roads residents had been 'triched' when they had called at the board office to clam residence rig'is

Mr CM Theion was giviris evidente in the trial of Mr Oliver Me mans, 42, and Mr TVsun Torr. 54 , both of Cross roads, who have plead ed not gullty to 460 counts of fraud
The charges relate to the issuing of certificates granting residence and employment rights in the Cape Peninsuld

Mr Theron said he ac cepted that an exhibited certificate had been drawn up by an attorney and that Crossroads residents had paid R10 for his services which had included investigating their legal position

Mr PJ Laubscher, for both men, then put it to Mr Theron that the sixmonth extension on permits granted to Crossroads residents in 1981 had been a "transparent attempt" by the WCAB or the Department of Co-Operation and Development to get the people to the board's offices to trick them

Mr Laubseher claimed thas was because Mr Timo Bezuidenhoud of
operation and Development, and Mr Johnson Ngxobongwana - a rival community leader - had agreed that out of 6000 people claıming permanent residence rights only 600 would be considered
Mr Jacobus Oosthuizen the Wer labour officer sat. mice had referred pcuphr 10 him in September 1982 and had loyuc sed that they be granted six-month pernut extensions because they would be needed as witnesses in the present case
Mr Oosthuizen said he had found that none of the people referred to him had qualified for permanent residence in terms of section 10 of the Black Urban Areas (Consolidation) Act

Mr Laubscher put it to him that section 10 rights had been supplemented by Dr Piet Koornhof in 1979 by means of ministerial proclamation It was also put to Mr Oosthuszen that had he wanted to ascertann the legal position of the people referred to him, he could have approached Dr Koornhof

Lhe hearing continues todas Ball of R200 each was extended
Mr MJ Langenhoven is the magistrate Mr T Lerm prosecutes Mr Laubscher is instructed by Walker Malherbe Godley and Field



THE former chief labour officer for the Western Cape Administration Board (WCAB) told a Wynberg Regional magistrate yesterday that certificates issued by Mr Oliver Memanı and another man had caused "great confusion" among employers
Mr Graham Norman Lawrence, WCAB Director of Labour and Housing, was giving evidence in the trial of Mr Me manı, 42, and Mr Tyson Tom, 54 , both of Crossroads
They had previously pleaded not guilty to 460 counts of fraud relating to the issuing of certificates granting residence and employment rights in the Cape Peninsula
Mr Lawrence sard employers were open to prosecution of they had employed an illegal resident "on the strength of the document alone"
Mr Lawrence sald Mr Memant had ıgnored his warning that issuing the permits was illegal

The hearing continues today Banl of R200 each was extended
Mr M J Langenhoven is the magistrate Mr T Lerm prosecutes Mr $\mathbf{P} \quad J$ Laubsher, instructed by Walker, Malherbe, Godley Waiker, Malherbe, Godley
and Fıeld, appears for both and Fiel
accused
villiers
Labour Reporter
THE authorities want to "clear up" the entire Crossroads squatter camp by the end of the year

This was disclosed by
a highly-placed source yesterday after further detalls of the crash de velopment of the neu township Khayelissha had been made known by the Western Cape Administration Board
(WCAB)

The board has given notice that it will call for tenders for the construction of 4000 'core' houses to be completed by the end of the vear Mr J Gunter the WCAB's chief director yesterday conflrmed that the board miended moving in residents from July

He declined to comment on which categories of blacks eligible to move to the new township would be housed
first

However, a highly. placed source said later that all 4000 houses were intended for "clearing up Cross roads", and added that the authorities hoped to complete this task by the end of the year
The disclosure foreshadows a massive "weeding out" of illegals and a possible confrontation between the authorities and Crossroads residents, many of whom have pledged to resist being moved
In an interview in December last year. Dr George Morrison, Deputy Minister of Co-operation, disclosed for the first time that "legal" Crossroads residents would be the first to be housed at Khayelitsha and that the squatter camp would be "cleared up as a matter of prior1ty"

Mr Gunter confirmed yesterday that the WCAB would soon call for tenders for the construction of 4000 core houses, comprising a waterborne latrine and two rooms, as well as various essential services ter of Cooperation and Develop the Minis-

What amount accrued to the State in 1983 from fines imposed on Blacks in the Western Cape for offences relating to nitty documents?

The DEPUTY MINISTER OF * ERATION TY MINISTER OF CO-OP.

The figure requested is not available
(i) Fines
imposed he Commissioners


Courts for identity-document of fences may be paid at these Courts, or later at prison Admissions of guilt on summonses may be pard at any police station, at commissioners offices or at magistrates' offices
(ii) These moneys are then pard into the state revenue account and become indistinguishable from the other moneys accruing to the state
(iiI) To find the answer to the question would entail going through every rev endue receipt book used by every rev. endue office in the Western Cape in the year in question, 1 e 1983, and making an extract, a task that can only be accomplished by performing a considerable quantity of work which is deemed unjustified in this case

Question standing over from Wednesday,


Staff Reporter
THE trial of Crossroads communnty leader Olıver Memanl and Tyson, Tom, who face $460^{\prime}$ counts of fraud, will continue, in Wynberg
Regional Court today
They have pleaded not guilty to 460 counts of fraud relating to the issuing of certificates in September and November 1982 granting the holders residence and employment rights in the Cape Peninsula

The State alleges that they unlawfully pretended to people that they were authorized to issue certificates for the Crossroads Committee granting them permanent residence in the Western Cape

People were made-to pay R10 for the certıficate
The State further al leges that the men unlawfully and falsely pretended to the Chief Commissianer of the Department of Co-Operation and Development that the certificate holders were residents of Crossroads and that their names appeared on a list of people claıming permanent residence rights
Mr Memani and Mr Tom's ball of R200'each was extended
Mr M J Langenhoven is the magistrate -Mr T Lerm is prosecuting $\vee \mathrm{Mr} \mathrm{P}$ J Laubscher instructed by Walker, Malherbe, Godley and Field, appears for both men

Political Staff SOMEONE ${ }^{\mathfrak{t}}$ was convicted every four minutes last year for "pass law" offences relating to reference books and influx control in the nune mainurban centres of the. country
This emerged from. figures released yesterday by the Minister of Co-operation and Development, Dr Piet Koornhof, in reply. to Mrs
Helen Suzman, one of
the Opposition's chief
spokespersons on black
She reacted sharply
the disclosures and said:
"This remains the most
repulsive and discrimi-
natory legislation on the statute books and should be scrapped.
"If' reform is to mean anything, this is obvious-
ly one of the law 'that
must be repealed."
She said that it had
made "criminals" of "mil-
lions of work-seekers for:
statutory offences.
According to the
figures disclosed wy Dr
Koornhof, there had
been 142067 convictions
last year in Pretoria;
Johannesburg,. Durban,
East London, Port Eliza-
beth, the Cape Peninisu-
la, Bloemfontein, ${ }^{2}$ West
Rand and East Rand. ,
The bulk of the arrests
had been on the East
Rand,'Johannesburg', the
West Rand and Pretoria.
Mrs Suzman said:""In
effect 'what it does is
penalize people seeking
work in the urban areas,
and it applies onily to
and it applies onl
"It"is $\mathbf{a}^{3}$ statutory
offence which has made
'criminals' of millions of
people." .

# 067 convicted <br> PASS－LAW convictions have again shown a considerable increase accord－ 


－Laidlaw（with mirror）gasped when at a dress rehearsal she saw こen made up for the Sea Point Place concert group＇s appearance at Carnival in Maynardville on March 1 and 3．Others in the group $\therefore$ Mrs Alfrida Papie，Mrs Vickie Bas
Mrs Mollie Born．

## model in royal romance

nother nother cu the $\rightarrow \dot{\sin } \mathrm{E} \mathrm{s}$ ． ＝Romy $=$ met a at a ud was Balmor－ こご＂
lso been －royal ī̈gham $\rightarrow$ ngtional been pre－ rince $A n-$

Rabett，

## a royal reunion in a few

 weeks．Tall，fair－harred Ed－ ward met Romy at the Royal Yacht Squadron Ball at Cowes in August Although she went with another young man， Prince，Fdward spent much of the evening with the $1,75 m$ beanty

Romy＇s mother，Mrs Susie Adhngton，a wine brother has been con－importer＇s wife from Mr－ ducting a quiet liaison cheldever in Hampshire， with Romy．
 Romy，only 17，is no ${ }^{2}$ ？ does telephone here ask－ abroad on a modeling ing for Romy．＂
assignment but hopes for

## divisional councli

## old slave

 quarters to be housesStaff Reporter

PEAMTSSION to ren－
ovate the old slave quar－ ters next to Kronendal Restaurant in Hout Bay into four houses was giv－ en by the Cape Divisional Council at its monthly meeting today

The councl approved a scheme to sub－divide the site of the ancient and delapidated structure， currently regarded as derelict land，into four sites of arond 500 sq m each．
ing to figures given by the Minister of Co－operation and Development，Dr P G

## J Koornhof

In a written answer to questions put by Mrs He－ len Suzman，he sard that last year， 142067 blacks were convicted of of fences relating to refer－ ence books and influx control in the man cen－ tres of the country

This is an increase of more than 42 percent on 1982，when 98508 were arrested，which in turn was an increase of 31 percent on 1981，when there were 75176 arrests

In contrast to many other centres，convictions in the Peninsula were down from 9393 in 1982 to 3209 last year

On the East Rand， however，the figure rose from 26966 in 1981 to 55454 last year and on the West Rand from 17086 to 23180

Mrs Suzman sald today that the＂huge increase＂ in convictions appeared to be the result of inten－ sified action against squatters in some areas

People were being ar＊ rested for the crime of looking for work

## Basic problem

These arrests did not touch the basic problem of unemployment in areas outside the big cen－ tres

Convictions in other centres were Pretoria， 13976 ，Johannesburg， 37562 ，Durban， 2532 ， East London， 1654 ，Port Elizabeth，867，and Bloemfontem， 3651

The number of people prosecuted in terms of Section 16 of the Immo－ rality Act have de－ creased，according to fig－ ures given to Mrs Suzman by the Minister of Law and Order，Mr L le Grange

Last year， 169 people were prosecuted and there were 126 convic－ tions

In 1982， 182 people were charged．

## CITY COUNCIL

## Facelift for sportsground

Municipal Reporter THE Provincial Adminis－ tration is to be asked to help fund the reconstruc－ tion and maintenance of the sportsground be－ tween Victoria Walk and Melville Road in Wood－ stock

The Mountain Road Primary School，which leases the field from the City Councll，has clamed that vandalism and lit－ tering by the public are making it increasingly difficult to maintain the field

The City Engineer，Mr Jan Brand，recommend－ ed that councl assumes the lease，reconstructs and re－fences the field at an estimated R23750， and mantans it at an es－ tımated R4 000 a year for shared use by the school and the pubic He sug－ gested the Provincial Ad－ share half the costs

In councll today，Mr Tom Walters moved that the matter be referred back to the Amenities and Health Committee because of the possibility of persuading the Provin－ cial Administration that there was merit in shar ing the schoolground with the public

## Ambulance station gyin

## Staff Reporter

THE City Councll K authorised alterations timated at R15 000 to ambulance station Matland to improve 2 ． and recreation faciis for staff and enable ${ }^{2-}$－ to have keep－fit clans

DEFENCE counsel for Crossroads community leader Mr Oliver Memani has told a State witness her evidence was "tainted" because of her reliance on a policeman to allow her to remain in the Western Cape for more than 72 hours. of New Crossroads, last week pleaded not gulty in the Regional Court Wynberg, to 466 counts of fraud

The State alleges that during September and November 1982 they unlawfully pretended they were authorised to issue certificates on behalf of the Crossroads Committee granting permanent residence rights in the Western Cape for a fee of R10 each
"Called tune"
Mr P J Laubscher (for Mr Memanl and Mr Tom) yesterday suggested to Mrs Nomazile Nyonge, a certificate holder, that she had given false evidence to the court because she had to "dance to the tune" of WarrantOfficer Strydom of the Langa CID
He sald she was granted a three-month residence permit only because she was a witness

In reply to the prosecutor, Mr T Lerm, Mrs Nyonge said no promises had been made to her by the police or the Western Cape Administration Board if she gave evidence in court

The hearing contmues today


(1) How many (a) men, (b) women and (c) children were deported to ( 1 ) Transke 1 and (i1) Ciske in each month from January to December 1983,
(2) whether any such (a) men, (b) women and (c) children qualified for permanent residence in the Western Cape in terms of section 10 of the Blacks (Urban Areas) Consolidation Act, if so, how many in each category?

The MINISTER OF CO-OPERATION AND DEVELOPMENT
(1) (a) None
(b) None
(c) None
(1) and (II) Fall away
(2)_Falls away
(a) Nil Officials of the Department of Co-operation and Development are not responsible for enforcing the law regarding trespass

How many (a) Whtes, (b) Coloured persons and (c) Indians were arrested for trespass by the South African Police in 19837

The MINISTER OF LAW AND ORDER.
(a) 1174 .
(b) 13558
(c) 601

## Trespass

228 Mrs H SUZMAN asked the Minister of Law and Order

How many Black persons were arrested for trespass in 1983 in (a) each of the man urban centres and (b) the Republic?

The MINISTER OF LAW AND ORDER
(a) Cape Town 692 Port Elizabeth 562 East London 43
Durban 8300
Pietermantzhurg 1098
Bloemfonten 575
Johannesburg 8832
West Rand 2512
East Rand 4494
Pretora 2943
(b) 104607

## Trespass

229 Mrs H SUZMAN asked the Minister of Co-operation and Development

How many Black persons were (a) ar rested by officials of his Department for, and (b) convicted of, trespass in 1983?

The MINISTER OF CO OPERATION AND DEVELOPMENT


Tygerberg Bureau

PAROW Town Councll has called on the Government to exercise stricter control to curb the＂apparent uncon－ trolled influx of blacks into the West－ ern Cape＂
The council has also sent circulars to northern area mumeipalities asking them to adopt a unform policy to com－ bat problems arising from influx
The circulars include copies of a memorandum sent to the Minister of Co－operation and Development，Dr Piet Koornhof，and to the Department of Manpower

The councll sard in the memorandum that it had repeatedly expressed seri－ ous concern about apparent uncon－ trolled influx of blacks into the area

## INADEQUATE，INEFFICIENT

It appeared as if the coloured labour preference pohcy was not being imple－ mented meaningfully and that influx control was madequate and mefficent
Large numbers of blacks were com－ peting with coloured labour and were prepared to accept lower wages while unemployment among coloureds had doubled in the past year
The councll believed that influx con－ trol should be stricter and be stepped up at homeland border posts

The councll could not understand that while this was a coloured labour preference area，many applications for employment of blacks which were re－ ferred to the councll for comment， were accompanied by Department of Manpower certificates saying，in ef－
not avalable
＂It appears as if these certıficates are being issued sumply as they come without much investigation＂

Parow Town Councll＇s policy had， for 20 years，been not to allow the housing of blacks except in exceptional cases
The council made minmmum use of black labour，never employed more than 15 blacks at one time and at pre－ sent had only sax
The memorandum refers to reports of 72000 Illegal blacks in the Western Cape and says＂the more blacks estab－ lish here，the more rapidly the stan－ dard of living of both legal blacks and coloureds deteriorates because of mad－ equate job opportunties＂

The councll calls for an explanation why more effective control cannot be exercised at border posts
＂Once the blacks are m the Western Cape，influx into the urban areas can－ not be stopped＂

Town clerk Mr J P Barnard said in an interview＂What irks the council is when the Department of Manpower says no suitable coloured labour is avalable when this is not true，as the coloured just tend not to register as unemployed＂

Durbanville town clerk Mr Dennis Smit，whose council considered the 15 － sue this week，sald that Parow would be informed that the councll agreed to a certan extent that influx control could be stricter and that the Admmis－ tration Board was too lement

(b) (1) 18
(11) 5
(2) (a) 28
(b) 27
 ter of Co-operation and Development
(a) How many Black persons in each Administration Board area (a) applied for and (b) were granted permanent residenthal rights in 1983 under section 10(1)(a) and (b) of the Blacks (Urban Areas) Consolidation Act, No 25 of 1945, in consequence of the Rikhoto pudgment?

The MINISTER OF CO-OPERATION AND DFVEI OPMENT
(a) Section 10(1)(a) of the blacks (Utban Areas) Consuladation Act, 1945 (Act 25 of 1945) applies to Blach persons who have since birth resided in a prescribed area The residential rights of such persons are uneffected by the Rhokoto judgment
(h) The number of applications received for residential rights in teims of sectron 10(1)(b) of Act 25 of 1945 and in consequence of the Rhıkoto judgment, and the number of applications granted up to 31 December 1983 in each Administration board area, ale as follows

| Admınıstratıon Board | Applicatıons <br> receıved | Granted |
| :--- | :---: | ---: |
| Central Transvaal | 2390 | 2145 |
| Western Transvaal | 24 | 20 |
| Highveld | 762 | 584 |
| West Rand | 13775 | 7140 |
| East Rand | 13513 | 9942 |
| Northern Transvaal | 1 | - |
| Eastern Transvaal | 1 | - |
| Orange-Vaal | 1181 | 1124 |
| Southern OFS | 46 | 38 |
| Drakensberg | 192 | 192 |
| Port Natal | 725 | 681 |
| Northern Cape | 14 | 7 |
| Eastern Cape | 1289 | 1057 |
| Western Cape | 7925 | 1758 |
| Walvis Bay | 6 | 2 |
| Total | 41844 | 24690 |
|  | - | -2 |

(1) How many (a) males and (b) females were arrested for offences relating to reference books and influx control in each of the main urban centres of the Repubic in 1983
(2) what was the total number of such arrests in the Republic in that year)

The MINISTER Or LAW AND OR DER
(1) Pretoria Johanne Durban Pietermaritzburg

| $(\mathrm{a})$ | $(\mathrm{b})$ |
| ---: | ---: |
| 17602 | 2436 |
| 55064 | 8200 |
| 2 | 0 |
| 28 | 13 |
| 2 | 0 |
| 1002 | 196 |
| 0 | 0 |
| 76 | 14 |
| 2703 | 1952 |
| 6981 | 1559 |
| 16326 | 2541 |
| 134347 | 27096 |



88 Mr P R C ROGERS asked the Mims ter of Justice
(a) How many persons were (1) pros ecuted for and (i1) convicted of illegally employing Blacks in each Administrallwn Board area by his Department in 1982 and (b) what was the total number of Blach employees involved ${ }^{7}$

The MINISTER OF JUSTICF
The required information is unfortunately not readily avariable



## Pass court figures 'sad reflection on justice in ${ }^{\prime}$ SA' $^{\prime}$作的 142184 <br> Parliàmentary Staff <br> opment, Dr Piet Koork <br> It must be borne in figures were a sad reflecmind that most offences tion on the system of jus-

NOT even one of every 1.000 who appeared before the Johannesburg Commissioner's Court last year was legally represented:

This emerged yesterday when the Minister of Co-operation"and Devel-
hof, answered a question from Mr Peter Soal (PFP Johannesburg North)

Dr Koornhof sald in a written reply that 62 had been legally represented in the court during 1983 and that 62476 were not represented
are of a petty nature tice in South Africa which in the normal "A fine or prison sen-
course of events would tence for a petty offence not require legal representation," Dr Koornhof added

Mrs Helen Suzman (PFP Houghton) sald the created by statutory pass laws has a serious effect on the person - and also gives them a criminal re(PFP Houghton) sald the cord," she sald

(1) How many (a) offences and (b) infringements of the law were invest1gated by the South African Police in 1983,
(2) how many of the infringements of the law related to (a) curfew regulations, (b) the registration and production of documents, (c) the Blacks (Urban Areas) Consohdation Act and (d) the illegal possession of sorghum beer and brews?

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The MINISTER OF CO－OPERATION
AND DEVELOPMENT
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 Whether any persons appeanng before
the Johannesburg Commissioners C9 Mr PG SOAL a cked the Minister of
Co－pperation and Development

Zommswonorsice 206



（a）Based on estimates for 1983，there






（b）Building Societ
 （a）（ommernal Bank＂）final Bumk
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# Restrictions of 

 Section 10 eased
## Political Staff

THE restrictions on black people obtaining permanent resident rights in urban areas are to be eased
The Standing Committee on Co-operation and Development has amended a draft bill to reduce the period of continuous residence, required for the acquisition of permanent rights, is to be reduced from 15 years to 10 years
Black people will no longer have to work continuously for a single employer for 10 years to acquire these rights, but may work for any number of employers during the 10 years
These rights to permanent residence in the urban areas can be acquired in terms of Section 10 of the Blacks (Urban Areas) Consolidation Act
The changes in the
qualifying periods have been incorporated into the Laws on Co-operation and Development Amendment Bill, which was further amended by the Standing Committee.
The bill already incorporated an amendment permitting the acquisition of Section 10 rughts in any prescribed urban area, rather than in one area, as was the requyement in the past

## Homeland

It also contaned a provision that people would not lose section 10 rights if they moved to another area, or if it had become part of a homeland
Another amendment incorporated by the Standing Committee was that the minimum fine for disqualification from acquiring section 10 rights has been increased from R500 to R1 000, although the dis-
qualifying prison sentence will still be any sentence exceeding six months
The amended bill retains the abolition of permits for entry into black areas by people who are not black as well as the power to expel people from townships, but the Standing Committee has added the qualification that a police officer must consider the presence of such a person to be undesirable "with a view to the maintenance of pubhic order and security" before serving an order on them
The Committee also incorporated a right of appeal in writing within seven days to the Minister of Law and Order
However, the delega$t_{1}$ n of the power to expel people from black townships to other government officials, including community guards, is retained in the amended bill

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Prof Nasser says he the changes are to be ef－ step to establish how
the changes are to be ef－







## PARIAMENT

 <br> \title{INFLUX CONTROL <br> \title{
INFLUX CONTROL Urban Bill to prepare way for influx changes <br> Parliamentary Staff <br> same time it provides for a po-
}

PROPOSED legislation to relax certain restrictions on black people in urban areas will prepare the way for a reformation of influx control
This was indicated by the Minister of Co-operation and Development, Dr Gerrit Viljoen, when he introduced the Laws on Co-operation and Development Bill in Parlaament.

Later he told the House of Representatives that revised legislation on influx control would be prepared this year for introduction at next year's session of Parliament

Dr Viljoen praised and congratulated members of the coloured House for ther role in negotiating improvements to the proposed legislation on $_{n}$
The House of Representatives unamimously passed the second readung of two black affairs Bills introduced by Dr Viljoen yesterday. The Bills are the Laws on Co-operation and Development. Amendment Bill and the Laws on Co-operation and Development. Second Amendment Bill.
The first of these measures provides for a significant relaxation of Section 10 restrictions on blacks who qualify to be murban areas..:
It will 'allow blacks' to qualify for Section 10 rights cumulatively at different places of employment and in different areas.

It also reduces from 15 years to 10 years the qualifying period for blacksr who have lawfully resided continuously in any: area

Other changes include the scrapping of the permit system. for people other than blacks who wish to enter black townships, villages or hostels. At the
lice officer to evict any person other than black who is deemed to be undesirable
.The, second Bill introduced by Dr Viljoen provides for an interim solution to the problem of leasehold rights for black women. The amendment is almed at solving difficulties of building societies in making loans avalable to black women
Dr Viljoen sald the revised legislation to be prepared this year would "drastically" change black influx control and provide a "positive strategy" for orderly urbanisation.
In the House of Representatives Mr Tommy Abrahams (Labour Wentworth) sand his party was working towards full citizenship rights for all South Africans

The influx control laws were the most hated laws and needed to be reviewed and systematically removed.

The Labour Party had agreed to support the Bill as an interim measure if certain conditions were met The condtions included that blacks should not have to work for the same employer for 10 years in order to retan Section 10 rights
Mr Peter Hendrickse (Labour Addo) said the Labour Party was in principle opposed to influx control, but was being realistic in supporting the legislation because it improved the present situation. The legislation provided greater mobility for black people.
Mr Hendrickse compliment. ed Dr Viljoen on the manner in which he had handled the matter "We found he is a minister we can talk to and negotiate with."


Dr Gerrit Viljoen


Mr Harry Schwarz

COPPER MINING
 future of O'OKiep:

Parliamentary Staff

A Bill enabling the Minster of Finance to enter into a formal financial agreement with the O'Okiep Copper Company in Namaqualand was redd for a second time in Parliament

Motivating the Bill at a joint sitting, the Deputy-Minisfer of Finance, Mr Kent Durr, said of dramatic decline in the copper market in 1981 threatenee to close the mine at Carolysberg if additional funds could not be found.

The copper company, which. has retrenched thousands of people in recent-years;nap-sin proached the,Government for\% ard.
"It bears noting that some. 13000 people, mostly coloured, are dependent, either directly or indirectly, for their livelihood on the continued operation of the mine and that very little alternative economic ac-
tivity is adalablein the region," Mr/Durr sald:
In adation, three villages and their infrastructure were managed by 0'Okrep
In order to ensure social stabylity in the area the Government issued a guarantee of up to R40-million on a new loan to the company by Barclays Bank
However, the copper market "remaned. in the doldrums" and the Government) was obliged to pay Barclays R32,8million, now regarded as a loan to the company repayable to the Government by 1990.
Mr Durr sald adequate security had been put, up for the loan.

The action was a "positive step in combating the de-population of the rural areas in line with Government policy of regional economic development;" Mr Dure sad.

Section

- Legisiation providing for easier accumulation of Section 10 rights for urban blacks was only a marginal improvement in the "verv sensitive" is. sue of influx control, Mr Ray Swart (PFP Berea) sald yesterday

However, the PFP would still support the Laws on Co-operation and Development

Amendment .Bill which provided for blact women to have the legal power to take out 99 -year leasehold rights and apply for loans from building societies
The system whereby all people other than blacks must apply for a permit before entering a black urban area would also be abohished, although a commissioned police of ficer might prohibit
people from entering or order them to leave such reas if he wase such their be welcomed in was or the Mr Camunitie opmion they were "unde- berton) Casper Uys (CP Bar sirable" $\sim$ and that ithe perton) sand his party op"public order and secur- psed the bill as it was 1ty" was threatened
Mr H J Tempel (NP Ermelo) said Mr Swart's description of the relaxation of Section 10 restrictions was "unrea sonable" as these rights were highly valued by blacks and the move

Section any relaxation of ection 10 rights
The government had agreed to let illegal squatters from Crossroads stay at the new black township of Khayelitsha for 18 months but this was only a government bluff, as it was obvi-
ous they would stay there permaneatly
Although Crossroads squatters were being re settled at the newtownship there was no perceptible reduction of the numbers in Crossroads The exact opposite was In fact happening and the CP had information of large-scale influx of harge-scale infiux of black people from Crskei and Transkes to the Western Cape - Sapa

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 these offences in such Courts in the
Eastern Cape Area，of which 2814号 January 1984 to 31 August 1984 ， I pouad әup sumng piezar zeys
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（2）（a）and（b）Since 1 September 1984

The MINISTER OF CO－OPERATION， above year or period？整合 O acquitted and（11）found gulty，and




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Minister of Co－operation，Development and
Education


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the 570 officers did before and after most be attempting the impossible to It must be realized that it will al－

## ＇XVGSANHL

The MINISTER OF CO－OPERATION
DEVELOPMENT AND EDUCATION




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The MINISTER OF CO-OPERATION, (2) (a) how many persons appearing in
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The MINISTER OF CO-OPERATION,
DEVELOPMENT AND EDUCATION


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By MzWANELE LAMATI
"DOMPAS"
we raids , in fashion in Transkei this week - to control the influx of "illlegal" foreigners.
All Transkeians must carry their ID documents at all times and produce them on demand by cops.
Transkei Police PRO Mxolisi Jumba announced this week that "forengners" travelling through the homeland are also affected by the order.
Colonel Jumba admutted confrontations cond cause people and the cops.
Police commissioner $S$ Mantanga introduced the plan to monitor the "illegal influx of foreigners into this coantry", he said.
*The announcement comes Iess than three weeks after 14 Ghanaians were given eight days to leave when'they were found guilty' of remammenting Transkei long after them work permits hadl expired. The were semtenced-to il50 days

- 金
each, suspended "for 12 months.

Col Jumba asked peóple not to see the order as being similar to the South African dom-
Man
Many "foreigners" were using improper chananels to infiltrate Transkei and this created a lot of problems, he saud. He cited the current in flux of Ghangrans current in Centrat Africa was and said for germunating was'notorious for germmating a lot of harm'ful diseases which could be "spread here by people entering our borders without consulting doctors first".

Col Jumbà did not say how violaters of the order would be dealth with, but hinted that they would find themselves behind bars.

Numerous road-blocks were carried out on major roads in the past few weeks, but Col Jumba denied they had anything to do with the new order.
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in terms of section 10 （1）of the

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The MINISTER OF CO－OPERATION，
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South Africa because
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# From Mirs RN ROBB， 

## Black Sash Advice

Office（Miowbray）
THE following stor well
Illustrates the reason whs the Blach Sash and many other organiza－
tions and mdiwiduals are campaigning for the removal of influa control not its relaxation
Mrs Makanauda was living legally at old Crossroads with her two sons and two daughters who all had permits to be there In January this year Mrs Makanauda was offered a house at Khayelitsha which she accepted She took with her，her two sons，two daughters and her two daughters－in－law and two grandchildren
They found the small two－roomed core house impossibly small for nine people and the two sons applied for houses of their own since both were in permanent em－ ployment and legally married This has been refused on the grounds that the wives do not qualify to live in Cape Town，although their husbands have permits to do so
These men were mar－ ried by Christian rites in 1981 Since then their wives have lived with them illegally and have been endorsed out of the area several times
Does this mean that no Crossroads resident will ever be allowed to hive With his legal wife un－ less she already has a permit to be in Cape Town＂
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$1023 \mathrm{Mr} \mathrm{K} \mathrm{M} \mathrm{ANDREW} \mathrm{asked} \mathrm{the} \mathrm{Min-}$
ister of Co-operation, Development and ucation

Langa/Guguletu/Nyanga: vacant land/buffer
(2) No See (1)(b)(i)(aa) above

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 The MINISTER OF MINERAL AND
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The MINISTER OF COMMUNICA-
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Political Correspondent ${ }^{\prime}$
HOUSE OF ASSEMBLY

- The government devoted 9936 "manhours" at a cost of R426 854,53 to monitor the movement of blacks to the Cape Peninsula last year, the Minister of Cooperation and Development, Dr Gerrit Vıljoen, ${ }^{\text {disclosed }}$ yesterday
Dr Viljoen said that monitoring points were set up for 202 hours at the Market Street interchange at the bottom of Du Tortskloof at Paarl and for 212 hours at the bottom of Sir Lowry's Pass at Strand "to determine the number of blacks entering the Cape Peninsula from Transkel and Cisker. without authority"
Replying to a written question by Mr Ken Andrew (PFP Gardens), he said that 2168 buses and 175 other vehicles were stopped - 1822 at Du Toitskloof and 521 at Sir Lowry's Pass People were questioned but not arrested


## 'Ominous'

Dr Viljoen said that monitoring points would be set up agan this year as soon as a bus terminal at De Doorns became opera- $f$ tive
Mr Andrew, the PFP's chief spokesman on black Affarrs in the Western Cape, sand
${ }^{*}$ last night that it was ."distressing and ominous" that the government was spending" large sums of money monitoring the movement of black people into the Peninsula
Not only was the montoring exercisea a "waste of time and money" but Dr Viljoen had got his facts wrong, said Mr Andrew
"He talks of blacks entering the Cape Peninsula without authority whereas he should know that they do not require any authority whatsoever as long as they do not stay for longer than 72 hours"
More serious, sand Mr Andrew, was the apparent intention to control the movement of blacks by using a bus terminal at De Doorns

## 'Come clean'

"What mad scheme does the government have in mind now? At the time of monitoring last year, assurances were given that it was a benign exercise and should not be seen in a negative light Now it looks very different."
Mr Andrew called on Dr Viljoen to "come clean" on the motives behind the latest scheme and to stop wasting money on influx control schemes that were unjust and unworkable
President P W Botha and Dr Viljoen could talk "until the cows come home" about reform and good intentions, "but it will be worthless of they continue to harass people who wish only to seek work, live with their families or visit relatives", he sáld

CAPE TOW
Western OWN - The ment Bo Cape Developfurther mould set up points this year toring trol the year to con"unol the movement of peoplthorised" black and from Transkel Peninsula into the of Coninala, the Minister of Co-operation and Development. Dr Gerrit this week
Replying in writing to a question from Mr Ken Andrew (PFP Gardens) Dr Viljoen sald 64651 black people stopped at monitoring points set up near Paarl and Strand last year "had no authorlty to enter the Cape enınsula"
Another 16333 had authority, while 2168 buses and 175 other vehicles had passed the monitoring points, at the foot of the Sir Lowry's and Du Toit's Kloof passes
Dr Viljoen said new monitoring points would soon as a bus terminal ys De Doorns, near Worces ter, became operative
Last year's fonitoring
had cost R426 854,53 and
taken 9936 man-hours

GORE THAN half the South African labour force - almost 10 million people - will be unemployed by the year 2000 if the current low economic growth rate persists, the Human Sciences Research Councll has warned
The HSRC report says that, all other things being equal, an average growth rate of five percent is needed
to prevent a rise in current levels of unemployment.
An analysis of various projections for the next 15 years showed that growth rate in excess of five percent was "unrealistic" and that an average rate of between three and five percent was expected, "although even this may prove to be optımistic"

In addition, should the population growth continue to expand at the present rate of about 2,6 percent a year, unemployment would "of necessity" increase.

## Concentrated in homelands

If the present influx-control arrangements continued to remain in force, it followed that the greater proportion of unemployed people would be concentrated in the homelands
The report said the rapid growth of the 1960 s was mainly used to 1 mprove䢂e position of the whites, with the result that the gap in income wrfexned still further and poverty Fmong other groups remaned much the same.
${ }^{3}$ 其 $H o w e v e r$, the much more modest frowth of the 1970 s was used to narrow the income gap and reduce povery
The expected leap in unemployment emphasized the "inevitable" rofe to be played by the non-formal seetor, the report sand
wilt wen't on to warn that the conflictgenerating results of unemployment for race relations were "numerous and very serious". These included
Increased disruption of family life, aggravated by influx control, as a

- The uncreased subjective feeling of helplessness and that nothing could be improved, whatever happened This phenomenon had al ready become manifest in the Eastern Cape where the unemployment figure was as high as 25 percent
- An increase in crime with resul-
tant clashes with the law "This strengthens African perceptions of a cruel white system and negative white perceptions of Africans - a vicious circle develops"
- A greater measure of acceptance of violence as the only solution to "intergroup relations problems"tand an increased possibility that young men would undergo military traming abroad
nome
The report went on to show that while differences due to discrimination were being reduced, in 1983,the average income of Africans varied between 59 and 65 percent of that of whites in the categories from unskilled to skilled

High levels of militancy
It warned that "relative deprivation" was the single most important factor that could explain Africans negative attitude towards whites as well as the empirically shown high levels of militancy
"Therefore, the more intense the experience of Africans that whites have a better economic deal than themseves, the more negative, and militant their attitudes will become" A multipurpose survey had found that 59 percent of the Afrıcanhs, felt that their general standard of jiving was lower at present than it was five years ago, as opposed to 27 percent of the whites, 31 percent of the Indians and 33 percent of the coloured people
The report said African feelings of being excluded from the benefits of the system and of being the victims of white domination had become "much more intense" since Indians and coloured people gained access to new constitutional privileges ..

He told a seminar on Khayelutsha, convened by the Western Cape branch of the South African Institute of Housing at the Civic Centre-yesterday, that migration from rural areas would continue and nothing could be done to stop it
If the system in which Crossroads had developed was retained, Khayelıtsha would end up "as Crossroads is today".
"UNCONTROLLED"
"As long as the whole system is based on insecurity of tenure and control of movement of people, you will have an uncontrolled situation"
People had to live where they hoped to make a Iving, Professor Cllhers said
"If they can't live there lawfully they will live there unlawfully, where they hope the authorities can't control them
"We have to scrap influx control . and institute freedom of movement and settlement "
Professor Cilliers questioned the 18 -month permit system at Site C "Who is going to dare throw the people out after 18 months?"
The concept behind Khayelitsha was "the only meaningful way" in which the housing crisis could be handled
"Controlled informal settlement" such as Site C was the answer, but the present system was "guaranteed to make it fall", he sald.
"The key to success is securlty of tenure"

JOHNSON
Political Correspondent
THE much-heralded decision last year to scrap the 30 -year-old Coloured
Labour Preference (CLP) policy appears to have strengthened rather than weakened the government's determination to limit the number of Africans in the Western Cape

This is the conclusion reached by a researcher for the South African Institute of Race Relations, Mr Rob Evans, in a paper recently published by the Institute

Although the CLP policy had recently undergone "minor changes on an administrative level", the other side of the policy - "the removal of foreign Africans" - remains very much in force, Mr Evans argues
He said the institutional structures that enforced and administered influx control were continuing in the same manner as before and no "clear and decisive directive" had been forthcoming from the government to indicate that this position had been altered
"Indeed, action being
 to be moving in the opposite direction."
Firstly, there was a
movement towards application of influx control through linking it to provision of housing thereby excluding many people who were already in the area

Secondly, the authorities were demanding and then refusing visas to "foreign" Africans, "even if they have been born in South Africa and lived here always"

## Not deterred

Mr Evans said that historically such mechanisms had not deterred workseekers from entering the Western Cape and competing on the labour market "lllegally" - a process that is recogmzed by the government

The problem of the $1 n$ evitable influx of people into the Western Cape remained because the reason for the migration - the conditions in the rural areas and the homelands - still ap. plied
While the abolition of CLP would mean greater opportunity for African workseekers already in
lead to intensified competition between local residents on the one hand and migrants and "lllegals" on the other
Mr Evans argues that this second group, because of their less secure status, are "more exploitable" and therefore cheaper to employ than local labour, despite minimum wage controls
"In this instance, it could occur that wages are dropped to sub-economic levels in order to draw the cheaper labour
"This could seriously disadvantage 'resident' Africans on the unskilled level,', he says
While the abolition of CLP would allow greater upward mobility among the more educated Africans legally in the area ${ }_{2}$ in terms of separate development policy "'it would appear that the intended move will not rearrange the population of the Western Cape in any significant way"
However, If influx controls were abolished, all those who found employ. ment could be accepted without 'restriction and no particular group would be disadvantaged

Students say serap influx conitiro

DELEGATES to the congress of the Afrikaanse Studentebond at Stellenbosch yesterday voted overwhelmingly for motions calling for the scrapping of influx control within a year and the rejection of the idea of a separate state for whites in South Africa
The motions were gespreksmosies, or motions for discussion, and the results do not constitute official ASB policy. They can, however, be seen as an indication of the mood of the congress

The influx control motion was proposed by ASB secretary Wille Kruger, a final-year law student at the Rand Afrıkaans Unversity, who told the congress the pass laws were one of the greatest stumbling blocks in the way of peaceful change.

Influx control had imitially been instituted to control housing, unemployment and political problems, he sard
The reality of the black man in cities could not be wished away The scrapping
of influx control would not affeet the homelands policy.
Government could likewise come to an agreement with the self-governing national states, he sard An announcement now that influx control would be scrapped could form an important part of a declaration of intent.
Such a decision would take courage, and "courage and darmg are not quallties to which the Afrikaner is a stranger", he said. - See Page 6 he informal sector
A. delegate from the Stlenbosen Armanse entebond, Mr Ber nard Beukman, pro idea of a separate state for whites be rejected as being harmful to race reurged that South Africans be called on to distance themselves from ate such a state - Sapa
© Buthelezi's bottom page 9

ASB secretary Mr Wilhe Kruger, a final-year law student at the Rand Afrikaans Unversity, who told the congress the pass laws were one of the greatest stumblingblocks in the way of peaceful change
Influx control had initrally been instituted to control possible housing, unemployment and political problems, he said Economic forces had been so strong, however, that this control was totally unsuccessful in practice Urbanization, he said, was the "natural result" of the free market system


## Influx control not

answer

## 206 STTR <br> far more easily created <br> "This is shown by the

in cities than in country areas, points out the Foundation

It added that black urbanısation was desirable because

- Living conditions were more easily improved in cities, where service provision is facilitated by economics of scale
- Education and traming - vital for further development - were fachltated by the concentration of resources


## 'CREAM'

- City development was crucial in an industrialised society and was fos tered by the imjection of migrants, "the cream of socrety in notable respects"

Measures to regulate the flow of rural blacks into urban centres are strongly criticised in the review, which says the vast numbers of "Illegals" attested to the fallure of the measures.

18 milhion pass arrests since the inception of the system in 1916 Even in the Western Cape, where influx control has been stringently enforced, Government has acknowledged that over 40 percent of the total black population is illegal"
It also contributed to the housing and infrastructural backlog in black townships and channelled urbanisation towards the homelands - and thus to authorities least capable of meeting the needs it created
"Unions and employers consider influx control to be contrary to sound mdustrial relations Employers see diminishing advantages in the migrant labour system and favour greater latitude for black urbanisation"

Thè Foundation concludes in the review that influx control "needs drastic reform"

- See Page 18



Mr Harry Openheimer . . Influx control must go

## ${ }^{\prime}$ Real reform since ${ }^{\prime} 76$ ' <br> Real reform hadtaken place in South/Africa since the

 student riots of 1976, but the country was more unsettled now and blaek gryevances more acute, Mr Harry Oppenhemmer frites in the Hpan Fqundation's 1985
Mr Oppenheqmer, presjenc of the folndation, said there had been change th the areas of political representation, property ownership, job reservation, education, trade unionism, and trading rights
"The offensive and intolerable influx control regulations, in particular, deserve prompt attention "If the economy were to expand at a rapid enough rate, this system, which prevented workers selling their labour in the best market place "must be ended"

Mr Oppenheimer said the Urban Foundation had played a leading part in reform TOWNSHIP hostel-dwellers in Cape Town are pinning their hopes on an announcment by President P W Botha that mflux control will be relaxed

The Western Cape Hostel Association, which has more than 8000 members in Langa, Nyanga and Guguletu, has said it expects some changes to be announced in Mr Botha's speech tonght

Initially Mr Botha was expected to announce major reforms in his speech at the opening of the Natal National Party Congress However, there have since been attempts to quash hagh hopes of reforms
"EXPECTED MORE CHANGE"
Mr Johnson Mpuphumpa, publicity secretary of the association, said thousands of contract workers in the caty "expected more change from $\mathrm{Mr} \mathrm{Bo}^{-}$ tha"
"We hope he will make a picture of reform, because migrant workers want to live with their families"

There are about 25000 contract workers living in single quarters in Cape Town, several thousands of whom have worked for one employer for more than 10 vears, thereby qualifying for permanent residence in terms of influx control laws

However, a South African Labour and Development Research Unit study has found that 77 percent of the men who qualified have not been granted permanent residence


An appropriate strategy should be designed to ranage urs, aisation - hut iu jicteini it, saya the Urban Foundation It $\mathrm{I}_{1}$ is
 F川th intine "thly it tulu uluuld be included in such a reform strategy.

Its four points are:
$\square A$ ugorous urban development policy to mprove existing condithitl 1 त, itur tul future growth by prouding access to affordable housing and edueation, ind promoting increased employment in both the formal and informal sectors,
I An irfintally - hand 4h ut lisation policy that tocuses on $i^{-\dagger}$ ting smaller metro-

the objective capdcity $f_{11}$ ignificant economric fowth.
$\square$ A regional development programme, based on sound rural derchophimit and the sruath of small agroindustry and service centres, and
$\square$ The removal of inHur imntrol and the reection of any other direct mitiration $\mathrm{F}^{-1 \mathrm{l}}{ }^{-7}$, suith do prupulle hareat on approved accommodation and employment.

Such proposals do not provide the answer For they could well require enforcement not' significantly less nigorous than the present system, with the private sector being drawn into this process; and could inhibit the development of unconventional housing and the informal employment sector - both crucial for the effective management of black urbanisation and for the country's future econumic development and growth.

## THE LAND SCAPE OF BLACK URBANISATION



Black urbanisation is not only inevitable, it is both necessary and desirable, says the Urban Foundation in its annual review published this week What for many years was considered politically dangerous by government, now seems crucial to SA's long-term socioeconomic and political stability

The report, which is the result of a fouryear study of urbanisation in SA and abroad, states "City development is crucial in an industrialising society and it is fostered by the injection of migrants; natural population growth - which at present rates will rapidiy outrun our limited resources - dıminishes employment, especially formal, is far more easily created in cittes than in country areas Education and traiming which are crucial for further development, are also facilitated by the concentration of resources which is posclble in the cities"
The Foundation consequently makes a strong case for the scrapping of influx control and the establishment of a dynamic new urbanisation programme "Black urbanisation is today and will remain until the turn of the century the key social, economic, political and demographic phenomenon in SA."

The urban black population, it is predicted, will rise through natural growth and migration from the rural areas, to about 17 m (from today's 8 m ) in the next 15 years The white urban population will increase to $4,9 \mathrm{~m}$ (from 4 m ), coloured to $2,8 \mathrm{~m}$ ( 2 m ) and Indian to $1,1 \mathrm{~m}(0,75 \mathrm{~m})$ over the same period

SA's unwillingness to accept and plan for urbanisation, says the Foundation, is the underlying cause of the prevailing disaffection and township unrest

Since the National Party government came to power in 1948, black urbanisation was frowned upon and influx control was vigorously employed to stop, and even roll back, the process Consequently, provision of housing and other facilities was lumited

However, there was a change of heart in the late Seventies Blacks were, with the
granting of 99-year leasehold, accepted as permanent urban residents and, therefore, no longer considered "temporary sojourners" as had been the case

The Foundation's new approach to black urbanisation requires
$\square$ A change in public perception and the acknowledgement that urbamisation is necessary and desirable,
$\square$ The involvement and active participation of the private sector and a broad spectrum of black leaders, and
$\square$ The adoption, through negotiation with all interest groups, of a positive urbanisation strategy that is realistic, builds on economic trends and is appropriate for SA's development needs

Urbanisation, it argues, is the product of a society's desire to develop through industrialisation and also its individual members' desires to maximise their opportunities in life

The Foundation surveyed the opinions of trade unions, employers and black counclllors and found that all three groups are opposed to influx control. Influx control, it explains, does not significantly affect the process of black migration to the cities On the contrary, it has a number of adverse consequences which.
$\square$ Generate resentment at the obligation to produce a pass;
Are wasteful of the human and financial resources;
$\square$ Criminalıse many people,
$\square$ Undermine urban development by distorting the statistical planning base,
$\square$ Contribute to the backlog in housing and infrastructure in black townships; and
$\square$ Channel urbanisation towards the homelands where authoritıes are least capable of meeting the needs it creates.

It is also pointed out that absence of influx control does not necessarily result in crime or chaos

A look at the informal KwaZulu settlements abutting Durban, for example,
shows this The KwaZulu government does not apply influx control in black peri-urban areas

Explains the Foundation. "The decision to migrate is influenced by many factors, such as education, skalls and previous experience - migrants represent the cream of society in all of these respects Migrants are the risktakers and innovators, the pioneers. They embody the very essence of the free enterprise ethic."

Despite a variety of problems, some of which threaten the fabric of communty life, the process of urbanisation has continued over many decades with the result that large numbers of black people have become an integrated part of city life in SA

The foundation praises existing approaches to housing as being "more realistic" But it also points out that a number of constraints continue to impede black housing.
They include limitations on security of tenure; absence of a genume market; complex registration procedures and bureaucratic bottlenecks; lack of awareness of the benefits of home ownership and the suspicion of government intentions, and low income, worsened by economic recession.

Industrialisation creates job opportunities. These in turn act as a powerful attraction to people, especially those in rural areas. The attraction of the cities is strengthened by rural poverty, which, in turn, is compounded by land allocation and resettlement policies resulting in overcrowding.

Overcrowding in the rural areas has had disastrous consequences such as landlessness, dimmishing agricultural production, growing unemployment and a environmental destruction.
"Migration policies designed to contain the black community within the homelands are thus having precisely the opposite effect," says the Foundation "They have generated rural poverty to such a degree that pressure to urbanise has grown."

# Influx control changes in the Cape, but 

Over the past year, the black affairs authorities in Cape Town have quietly stopped their raids on squatter camps, but statistics show that it is a change in methods only reports PIPPA GREEN
"THERE has been a major shift in the traditionally harshly applied influx control policy in the Western Cape, evidence suggests, but little sign of a phasing out the unpopular pass laws

Previously, Western Cape Development Board inspectors raided squatter camps and migrant worker hostels in their search for passless people Now, they appear to be cracking down on "illegals" with jobs

There have been no board raids for nearly a year Thumb-ın-the-dyke tactics like "monitoring" roadblocks on na tional roads into Cape Town and a strong police presence outside the vast Site $C$ squatter camp have been abandoned
But the number of people arrested danly under the pass laws has not declmed
*.. There is also no sign of a change in official attitudes - towards 23000 city contract workers, many of whom have been denied permanent residence rights, although they qualify in terms of the stringent laws

Chief director of the board Mr Hannes Gunter said inspectors were concen trating on ar resting pass law transgressors on employers' premises
"The number of illegals in Crossroads is so big, it is almost impossible there It is a question of limited manpower resources"
Last year 1073 Cape Town employers were convicted of employing 'illegals' and 11073 Africans were prosecuted, of whom 9658 were found gulty

In the first six months of this year 6201 Africans were prosecuted and 5310 were found guilty, while 508 employers were convicted

Recently two squatters at the Nyanga Bush camp, who were offered jobs, were endorsed out of Cape Town when they took letters confirming therr employment to the board offices Their prospects for employment dashed, the two have nevertheless remanned at Nyanga Bush

A Crossroads woman, quoted in a recent study on resettlement by Laurine Platzky and Cheryl Walker, explanned her determination to return to Cape Town after being resettled in the Ciskeı
"When I get there (Cisker) things were tough for me because the place is dry and there are no jobs It is just impossible for a human being to live in those conditions So I only stayed for two months and after that I felt I couldn't take it any longer and I forced my way back to Cape Town"

Official estimates of the African population in Cape Town today stand at 275000 of which about 40 percent are "illegal"


Mr Tom Rikhoto, a legal breakthrough

Preliminary census figures show a 78 percent increase in African population in Cape Town in the last five years, although there is some doubt about whether the real increase is as high as this
"Population has not necessarily increased by that much It is simply that the board is acknowledging more African people than previously, because the means of controlling influx is different," said Ms Platzky

But while people - whether they be the wives and children of Cape Town workers, or simply hungry in the homelands may come into the city unhindred, residence here for longer than two weeks is fraught with anxiety

A leading member of the Crossroads community explained how the many thousands of "illegals" in the vast
shanty town survived "They stay in Crossroads from Monday to Friday when board inspectors are working Then they try to make a hittle money at the weekend by going gardening "

Neither has there been much joy for the estimated 10000 ml grant workers who qualify for the precious Section 10 1(b) stamps
A Southern African Labour and Development Research Unit study has found that 77 percent of migrant workers who have lived and worked in Cape Town for longer than the stipulated 10 years entitling them to urban rights, have not been granted them

The flood of applications for urban rights followed the Rikhoto court case in 1981 when the court ruled that enforced absence from work, in terms of contract labour regulations, did not constitute a break in service

The recently launched Western Cape Hostel Association, with 8000 paid up members, has said its major alm is to "fight for the God-given right to live with our families"

Publicity secretary Mr Johnson Mpukumpa said migrant workers were committed to fighting firstly "for family rights" and then for an end to the contract labour system

The only relief in influx control laws so far is greater freedom of movement between citles for people who already qualify for permanent urban residence


One delegate, Miss Hanlie van Dyk said that influx control was an artificial measure which was failing in spite of efforts in the past to prevent black urbamsation, and called"on the Go' vernment to abolish the system Sapa

Parliament next year, the Minister of Copoperation and Development, Dr Gerrit Viljoen, sald today
fas speaking in Pretoria at the National Party's Transvaal youth con-
gression a resolution calling on the Go-
vernment to "find speedy solutions", to
vernment
$1^{*}$


Gerrit Viljoen is Minister of Co-operation, Development and Education, soon to become the Minister of Education and Development Aid. The FM spoke to him on government's programme of reform and issues such as citizenship for blacks and influx control.

FM: Why is the public so confused as to the direction government is headed in? Does government have a clear idea of where it is going?
Viljoen: There is a need for the concrete results of announced reforms to be recogmised and seen For instance, the introduction of freehold property for blacks, citizenship, influx control, political representation for blacks at higher levels than the local level, and the suspension of forced removals
All these are areas where real results are likely in the short term and should change the sceptical attitude of those who are not convinced that the government is serious about reform.
What is to become of influx control?
Influx control has become outdated and costly Not only has it a negative and discriminatory effect, but it is clear that influx control has inhibited the normal, inevitable and necessary process of urbanisation for black people
No communty can really grow and expand without accommodating a large part of its growing population in the urban context

Influx control has also created a tremendous amount of bitterness and frustration because of its link with the pass laws There is much personal resentment among blacks over the way in which pass laws have been applied
Does this mean that the whole system of personal identification is to be revised?

Yes This matter has already been transferred from the Department of Co-operation and Development to the Department of Internal Affars to facilitate a uniform system for all population groups in this regard A very important component in the reconstruction of influx control is the elimination of its negative and discriminatory aspects
But can any aspects of influx control be regarded as positive? The call is for the complete scrapping of influx control which is not, from what you say, to happen.

Many influential bodies and most black people insist on the complete scrapping of influx control But, given the economic and demographic realites of SA, I would not commit myself to its complete scrapping

What is necessary, however, is that it must not only be coupled with a planned strategy
for orderly urbanisation but urbanisation should be positively encouraged

Freedom of movement and the freedom to seek employment should be expanded to the maximum possible level consistent with the amount of ordering necessary in terms of the masses one would have to deal with should influx be completely opened, and given the reality of limited employment opportunties Precisely how is this urbanisation to be encouraged?
By providing land for township development, funds for creating the infrastructure in these townships, service sites so that people can provide their own houses, and providing for socio-economic differentiation in a township so that there is not a monotony of similar houses bult by central authority, but people can have diversity according to their choice
How is the flow of people from the rural to urban areas going to be regulated?

It is clear that proper rural development and maintenance cannot be faciltated if there is no means of accommodating the growing surplus population Influx control has had the effect of keeping more people in the rural areas than can be accommodated So, alternative accommodation has to be provided in both the present metropolitan context - by providing additional land for expanding existıng black townships - and also by providing for urbanisation in the black states
This links up with the drive to create employment opportunities and also to accommodate those people who would prefer to have their families in the black states and then have the worker on a commuter basis What is the situation regarding black citizenship?
Black South Africans outside the independent states are SA citizens The problem is channels for blacks to participate in political decisions which affect them
The government has committed itself to accepting the permanence of blacks outside the national states and therefore affording them the opportunity of political decision making that affects them This is the area which has to be negotiated
Citizens of a homeland that might become independant in the future will be given the opportunity of maintaining their SA citizenshap This could lead to a form of double citizenship

Those blacks who were SA citizens and lost it when their homelands became independent will be given the option as to whether they want to regain their SA citizenship

This still has to be negotiated with the governments of the states concerned Generally, they are also in favour of giving this option
You talk much of negotiation but who are the
government negotiating with?
Negotiation is not in public We reject the rdea of a national convention We have been talking to elected and informal leaders With the use of the security forces in townships and the State of Emergency the government is itself perceived to be actung violently

This is an unreasonable attitude The reason for the State of Emergency and mulitary involvement in the townships is because life and property have been threatened over a long period

It has become clear that there are two basic groups in conflict

On the one hand are those militants who want a revolutionary overthrow of the status quo and cannot afford to see negotiated reform succeed On the other hand are those who are prepared to achive reform through negotiation
Is it not short-sighted to simply reject the bona fides of those organisations who do not see many advantages in negotiating with the government? Are their demands not legitimate and should they not be addressed?

There are many demands that have been brought forward in discussion The government is prepared to talk to those who renounce violence This eliminates the African National Congress (ANC)
Over recent years certain groups have been unwilling to talk to the government while others have preferred talking on an informal basis to avoid being publicly seen with the government
Does this mean government is prepared to talk to the United Democratic Front (UDF) and Azanian Peoples' Organsation (Azapo)?

Yes, but they are not willing to come forward and hold discussions The onus is on them to make use of this offer They should use the opportunty to enther convince themselves of reform or expose the government Is the rightwing considered a threat and are they holding up the reform process?
It differs in different parts of the country White people whom I would never have expected it from are accepting the need for reform This is astonishing
The forthcoming by-elections are going to show a much more positive reform mood than did the last by-elections The rightwing are not holding back the reform process International opmion and pressure is mounting against SA. The investment climate is low and there is little, if any, foreign investment.

The main reason for this is that foreign investors are worried about the security situation and want stability In the short term, the priority must be to get the security situation under control Kid-glove handling will do SA more international harm than the shock effect of the tough, hard but efficient approach
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 ұ10．шиолу Sutznumo About $80 \%$ of blacks ated by segregation




 Not surprisingly，the
issue is highly politicised use taxis－both legal and
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 the unrest which is pre－ And the whole question
has been exacerbated by号号












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 pay high fares for pirate taxis to take them nearer to their homes．
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With buses still unable to enter the black townships because of the unrest，many residents have to line up and －




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than half $50 \%$ ' travel 30 minutes Some $35 \%$ have to make a single transfer 'and $22 \%$ make two or more transfers.
Complicating the issue, are the separate commuter market segments
$\bullet$ Daily long-dsstance commuting trips, often across homeland borders;

- Shorter commuting trips, usually between black residential areas and commercial and industrial sites in white areas, and
- Services to schools, shops and other community centres
Conditions faced by Port Eluzabeth's black commuters to and from the city today are intolerable
Pleas to the taxı and pirate taxi owners to reduce the fares for the workers moving in and out of the city and to the National Transport Commission (NTC) to merease the minibus taxi capacity

In charges were withdrawn and taxi owners were charged with lesser offences and pard fines ranging from R10 to R20 for mechanical faults and other vehicle defects
These "legal" taximen were stopped whle ferrying people to therr jobs in Port Elizabeth On the same day a police spokesman interviewed in Cape Town suggested that pirate taximen might be involved in attacks on buses
Both the Road Transportation Board and the municipal Traffic Department had a hand in stopping the taxis
After the Welgemoed Commission in May, even permitted taxı operators are constantly interfered with because they are regarded as a threat to the subsidised bus companies
Road transport is regulated by the National Transport Commission (NTC) through the

Local Road Transport Boards (LRBs)
Aspirant taxi operators must apply for permits from the LRBs, which have various criteria by which they judge applications
If a permit is refused by the LRB, the operator has a right to appeal to the NTC But apart from the enormous legal costs involved, the operator knows he is appealing to government officials who are seeking to phase out taxis - as proposed by the Welgemoed Commission
The National Transport Policy Study (NTPS), appointed and funded by the Government two years ago, appears to holds out the best hope for the black transport entrepreneur and consumer alike In a report recently, the NTPS said that the real objec tive of a subsidy was to assist commuters who cannot pay an economic fare

Group Arèas "Act ${ }^{\top}$ and influx control exist, transport should be subsidised as they have no choice over where they can live

The NTPS noted that Government intervention distorts market prices and leads to the demand for further intervention in the form of protective legislation

Private initiative is constranned and it is dufficult to enter important sectors of the transport market

In fact, it has been stated that the regulation of competition, in terms of the Transport Act, "IS based upon non-compet1tion" The NTPS favours new legıslation based on free competition and also recommends the phasing out of part of the road transport permit system and the rationalisation of road traffic legislation

After the pirate taxis clampdown, PE Tramways managing director Mr Carl Coetzer said that his company was prepared to compete with anyone' as long as thöse in the competition werre subject sto the, same restrants
$\therefore$ Héalso quîted a report to the, effect that the un"derground economy " "of which' práate taxis are a big'part; defrauds the 'exchequer of R10,8 bilhon a "year" "Mr ${ }^{*}$ Coetzer "also sald $f$ that teprater ${ }^{2}$ taxis were subsidsed "by the taxpeyer to the tune of
 However, blacks feel that the interests were not conside rent transport legiclation wase drawnip and that they whll'not beten uperly take into ac cumbe whle it trémå̉nsin the statutes

## Political Staff

BLOEMFONTEIN. - Millions of blacks are to have their South African citizenship restored in a major departure from National Party policy.

The move, which was announced by President PW Botha at the National Party Free State congress today, is twopronged

Dual citizenship is to be given to citizens of Transkel, Bophutatswana, Venda and Ciskel, and full citizenship is to be restored to the urban blacks who lost their citizenship rights with the independence of the homelands
President Botha's announcement marks the end of the NP polsby of an "all-white South Africa"
${ }^{*}$ The question of citizenship has been given as a major reason for the current unrest in South Adrica and has been at the centre of international criticism of South Africa's apartheid policy.

## Dismantling apartheid

The move is the first step to dismantle so-called "grand apartheid" which if it had been carried to its conclusion would have resulted in no black South African citizens
The Government decision will have to lead to a snowball effect on the rest of apartheid policy, eluding influx control, the other major issue of contention
President Botha told the congress that the South African Government had and would continue to negotiate with these four countries' governments about restoring the South African citizenship of members of black communities residing within the borders of Transkei, Bophutatswana, Vend and Giskei, who , lost that' citizenship as a result of independence
"We propose that this be done on the basis of duälticitizenshıp which implies that these people may have the option of accepting South African citizenship as a second citizenship in addition to their current citizenship."
He said this would not affect the independence of the four coontries

## Uniform identity documents

In an oblique reference to the controversial pass books, Pressdent Botha said that the new uniform identity documents issued to all population groups would express the status as South Afrocans "not only their ethnic relationship"
This was the result of requests from leaders of black commonties both urban and from the self-governing territories?
$\mathrm{Mr}_{2}$ Botha said that these changes were the result of "the drive and understanding of many black leaders in various spheres"
"This is the manner in which we will build a common future and not by throwing stones and carrying red flags
"South African leaders of all groups will come to' terms and find solutions amongst themselves, not only on the issue of cutzenship, but also on our other political, social and economic problems "h

Earlier Mr Botha said that black people living in self-governing territories, such as Kwazulu, "always were and still are South African citizens".

## New citizenship measures

He acknowledged that the loss of South African citizenship had led to frustration, particularly among those people who live permanently within the Republic
"These strong feelings were due to a sense of rejection and the perception that they were being cut off from South Africa's finalcal and economic resources"
The attitudes had been made clear to the Government in numerous discussions with black leaders Steps to introduce the new citizenship measures would be taken as soon as possible with detall s being worked out in consultation with the independent coontries

- 'Police action alone cant quell unrest' - Page 5.


## Referendum promised on black rights

PRESIDENT PW Botha today promised to call a referendum if there was a need to bring about "drastic fundamental change" to accommodate black political rights in a new constitutional structare
Mr Botha made his promise at the end of a statement regarding black citizenship
He sard he would repeat the undertaking he had made when considering constitutional changes for the accommodation of coloureds and Indians in 1982
"Just as with the coloured and Indian inclusion in the constituton, if there is fundamental drastic change necessary (to accommodate blacks) then we will go to the nation for a final decision," he said - Spa



Political Staff
BLOEMFONTEIN.
The government's declsion to restore South African cituzenship to all blacks as announced yesterday by the State President Mr P W Botha, is a major policy switch for the National Party.
It amounts to another nall in the coffin of Verwoerdian apartheid philosophy because, as Mr Botha said, the govern ment now accepts that blacks outside of the homelands will have to have the opportunity of exercising their political aspirations in South Africa at the haghest level He did not go into detall as to how this would be achieved
Mr Botha made it clear, however, that the prospect of dual citizenship for blacks living in the independent homelands in no way affected the independence or sovereagnty of the homelands


Mr P W Botha
Experience had shown
that blacks outside of the homelands did not exercise their political rights in the homelands
"Because of these rea lities it has become necessary to reconsider and revise this policy
The citizenship issue had been discussed with many black leaders and had been investigated by
the Special Cabinet
Committee which had enabled him to an nounce in Parliament that independence for a homeland would no longer necessarily mean the loss of South African citizenship

He recalled that in January he had announced the government's acceptance of the
permanency in South Africa of many blacks outside of the independent and self-goverming territories
"I furthermore stated unequivocally that the legitimate political aspirations of these communities will be accommodated by structures within South Africa, both for therr own and general affairs," he sard

The government is prepared to negotiate with the four governments about restoring the South African citizenshyp of members of the black communities residing within the borders of Transker, Bophuthatswana, Venda and Ciskel, who lost that citizenship as a result of independence
"We propose that this be done on the basis of "dual citizenship"

| Cape Town Abolition of influx con－ trol and the pass sys－ tem and á strategy for orderly urbanisation hàve bén rècom mended by the Presi－ dent＇s Council consti－ tutional affairs com－ mittèe． <br> Its far－reaching recom－ mendations are in a re－ port released＇today： |
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－Most of the evidence put before the committee indicated that influx con－ trol does not work and causes countless prob－ lems．

It is also said to be one of the factors giving rise to the greatest discon－ tent，resentment and ra－ cial tensions among blacks

The＇＇committee stresses that abolition of influx control＂must take place in accordance with the demands of good order＂

While recommending a strategy of ordorly ur－ banisatig\％ says men
discri
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－jects earlier rec－ nendations by the Riekert Commission that restrictions should be placed on pexsons ${ }^{2} n^{n}$ the having work and housing．

## Squatters

nt says this wall not eliminate the underlying problems and disadvan－ tatiges＂of influx control，＂ and could actually cil $_{\text {te }}$ te many＇new problem＇s
， H However，the commit－
$*$ tee disald，uncontrolled squatting should not be


The abolition of mflux control should apply to all South African black citizens，including those from the rational states

The commattee notes with great＂concern－the presenthárge number－of arrests ${ }^{2}$－ 200000 to 300000 year－for of－ fences tinder influx con－ trol laws and related technicaltoffences．

It saystanflux control laws，as apphed at pres－ yent，are discriminatory雰 and in conflict with basic
＇The committee＇s，par－
 ticularly concerned about ，the himan sufferng and加damage to race relations stespecially between blackan

## Subsidies

It says the influx ${ }^{3}$ con－ trol system should be re－ placed with a positive ur－ banisation strategy which，by making use of market forces，subsidies and development，among otheri things，would en－ courąge people to settle in certain suitable areas rathêr than forbidding them to move to certain urban areas．

Most blacks who will be affected by the aboll－ tion of influx control are already urbanised，the re－ port said．

The committee also found that the serious problems being experi－ eńced now made it un－ lukely that black local authorities would be able to fulfil their role satis－ factorıly

It called for＂an exten－ sive and comprehensive strategy＂to make these institutions more accept－ able and effective．
＂It ${ }^{\text {b }}$ found that existing financial resources for the development of black townships were inade－ quate and could not meet present or future needs．

[^6]

influx control and the pass system and a strategy of orderly urbanisation has been recommended by the Constitutional Affairs Committee of the President's Council.

These far-reaching recommendations are contamed in a report by the committee which was released yesterday.

The preponderance of evidence before the committee indicates that unflux control has been of no use. that it does not work and that it has caused countless problems.

It is also sand to be one of the factors that gives nise to the greatest discontent. resentment and racial tensions among blacks. partly because of its discramanatory nature.

## Strategy

Earlierthis year Prestdent P W Botha asked the councll to advise him on strategies by means of which the process of urbanisation could be ordered in a way best to counter the present soctal, economic and physical problems resulting from rapid urbansation.

While recommending a strategy of orderly urbanisation the report states that measures in this regard should not discrimunate on the basis of race or colour.

The reference or pass books system should be: replaced. with umform identity" documents :ssuedito all South African ctizens㞼.
The-committee. recommends a-positive approach to the provision of sites for formal and informal housing for city: dwellers It rejects earher recommendations of, the Ruekert Commission that restrictions should be placed on persons who do not have work and housing
not eummate the underlying problems and disadvantages expenenced in influx control and can in fact create a great many new problems.

On the other hand uncontrolled squatting should not be permitted.

The abolition of influx control should apply to all black citizens of the Republic includ-
tionalstates lhere should be negotations with the TBVC countries along with reasons to promote urban settlement in these states.

The committee notes with great concern the present large number of arrests, between 200000 and 300000 a year for offences under mflux control provisions and
ences
"This large-scale cir cumvention of the, ia produces contempts fi. the relevant act - thi Blacks (Urban Aīe, Consolidation Act : 1945-and for the atith orities.
"The degrading-o urban dignity minerm... in the process cannot $E$ justified "


SILVER POZZOU
"Arouna My Dreams"


HDS HAPPY BIRTHUAY


Happy Burthdav"
 book for blacks bed by an identity document to bé carried by all citzenss, according to a President's Council fecommendation.
Failure to carry, sucha dicument must not, ho wever, be a criminal offence , President's Councl committe on an ur, banisation s'strátegy states, that citizens should be identr: fiable to' 'the authorities' and to various private agencies. An dentity document is therefore necessary
The committee supports the Cabinet's, decision in, principle that uniformidentity documents, should be fs suqd to all citizens. "MD "The documents be

These documenss st and carried, on to be shown to an
should have to authorised officer on demand. Failure to carry such a documentishould + not" be à criminal offence, however.

In itŝ man' editorial today London'st Financial Timest says the latest measures' to reform apártheid "are a" landmark" in the country's "history "and should be welcomed às such"

One of the main" lessons' to "be leárnt from the events of ${ }^{\sim}$ the past few weeks' was' that the international community could exertw"real influence 'in 'pushing Pretoria further in the right direction":

The lesson for South Africa itself, was that it could no longer avoid sweepung reforms of its political and social system ${ }^{1}$ If $^{1}$ it wanted to maintain the nflows of capital necessary for its economic development.
"The newspaper sard the citizenship proposals and pass law recom-- mendations showed Preitoria had "hammered a nail into the coffin of its "cherished «phlosophy of "separate development" It hädibeen a "funda"mental mıstake", for Mr Botha not to have an" nounced his proposed retorms in his Durban speéch last month ${ }_{r}$ after fallithe advance publicity , it $\quad$ had ${ }^{\prime}$, recenyedin. FReuter, The Star's Londón Bureau. tan ti ? ?

glving rise to bitterness and hatred among black people towards whites，a President＇s Council com－ mittee has found
In the council＇s consti－ tutional committee re－ port on urbanization，re－ leased yesterday，it said ＂The system disturbs re－ lations between white and black in South Africa and is，in fact，a polarizing factor to the extent that in many cases it gives rise to bit－ terness and hatred among blacks towards whites，who on the whole have to apply and en－ force influx control．

## Endorsed

＂Influx control cannot be reconciled with the general rights of catizens and residents and with the pinciple of equality before the law，nor is it in line with the general international norms that have been accepted by South Africa also＇
It àlso endorsed the finding of the Cilliers Commission into the 1976 disturbances that influx control had in the past contributed to un－ rest in black residential areas
＂It has also been a con－ tributory factor to the unrest and conflict at present being experi－ enced in the black re－ sidential areas
＂It adversely affects respect for and the au－ thority of the legal sys－ tem in South Africa
PC hits
out at ＇local＇

## system

THE＂extremely low＂ polls in the election of the black local authori－ ties presented them with a＂credibility crisis＂ from the outset，the con－ stitutional committee of the President＇s Council has conciuded
It said therre＂wås＂no doubt that ther level of acceptability and general image，of black local authorities－are not the unrest，the report said Esterhuyse of Stellenbosch Unıversity control measures have no legitimacy vpolence，＂he said tion in this svstem of control＇

## sidered that these hous－

＂It is neither possible ing and work require－flux control，must be nor feasible to retain in－ flux control and remove only its discriminatory lements
＂Influx control is dis－ criminatory per se in that it applies only to blacks and not to other population groups in South Africa
＂To make influx con－ trol applicable to all population groups in South Africa is not feasi－ ble，politically or other－

## THE President＇s Council was requested by President Botha to advise him＂on strate－ gies by means of which the process of urbanization can be ordered in such a way as best to counter the present social，eco－ nomic and physical problems resulting from rapid urbanization＂．BARRY STREEK looks at the report tabled by the Constitu－ tional Committee yesterday．

wise，and also in prac－ tice unnecessary，be－ cause whites，Asians and coloureds are already to a large extent urban－ 1zed＂
The committee also re－ jected the proposal of the Riekert Commission that the influx control system should be changed，making the provision of housing and jobs the determining factor for black people to enter the urban areas
It said the Riekert pro－ posals were rejected in most of the evidence be－ fore the committee
＂The committee con－
approved sites as possi－ ble on which formal and informal housing could be constructed
＂It is desirable that as much employment as possible should be cre－ ated in the formal sector and that informal em－ ployment creation should also be made pos－ sible and encouraged＂
The committee did support the cabinet pro－ posal of a uniform iden－ tity document for all citi zens and permanent residents in South Africa
But it did conclude that＂the reference book，to the extent that it is used for applying in－

## Influx control ＇destabilizing＇

THE ending of influx control would have a signifi－ cant effect on the present political instabinity in South Africa but this alone would not put an end to

The PC committee reached this conclusion after assessing the evidence to it by Professor Willie

Professor Esterhuyse said influx control destabı－ lized institutions in authority and affected the re－ spect felt by blacks for these institutions
＂Persons in authority，from officials to the police， and also Acts and regulations，have become the victims of this destabilization Among blacks influx
＂Influx control has contributed to white－black polarization and is major cause of black unrest and
？Professor Esterhuyse and others supported these arguments by saying that＂many of the resistance leaders have found their source of political inspira－
abolished＇
＂It is necessary that，as in most developed coun－ tries，a citizen should be identifiable，not only to the authorities but also to various private agen－ cies＂
It said the cabinet pro－ posal for uniform identi－ ty documents for all ＂should be assigned high priority＂

## Criminal

＂The committee also considers that these doc－ uments should be car－ ried on the person and should have to be shown to an authorized officer on demand
＂Care should，how－ ever，be taken that a new type of technical offence is not created in this way，and accordingly failure to carry such a document should be not be a criminal offence
＂It would，however，be to the advantage of the individual in his deal－ ings with the authorities and private agencies to carry the document on him
＂A comprehensive and intensive information programme is also needed to show that the proposed document and the obligation to carry it are not discriminatory and in fact constitute general practice in many Western countries
＂The necessity of iden－ tification should also be publicized，＂the commit－ tee sald

## Police want ID＇s

 for allTHE police have not abandoned their aim of making South Africa the first fingerprinted na－ tion in the world According to the con－ stitutional committee of the President＇s Council， whose report on ${ }^{n}$ urban－ ization was releasediyes－ terday，the policerctup－ port a uniform identity document containing fingerprints for állipopu lation groups and a cen．
what they should de" "The fact that in most cases the same persons stood for election as those who served under the previous system of community councils contribute to this credibillaity crisis by giving the impression that little had changed in the sysfem"

## Aggravated

The credibility crisis facing the local authorties had been "aggravated further by the widespread extra-constitutonal action against council members during the past few months"

The acceptability and image of the black cooncauls were affected furthe by the fact that they were not in a position to take positive action to solve problems such as overcrowding and nadequate facilities
"Local authorities, in exercising their managewent function, are obliged to apply influx control This has detracted from their image and acceptability."

## Improved

The committee said the level of acceptability of the black town and vilage councils among their own communities should be improved
"This could be done by, for example, increasing visible autonomy and placing them in a position to produce real results"

The fact that th f administration boards were non-elected white institutions that controlled all aspects of black local government also contributed to a negative attitude towards these boards

He concluded that "any form of control applying only to blacks will strengthen their perception of oppression'and exploitation"
"The system of influx control and pass laws cannot be improved or even changed to the good All that can be done, is to do away with it"

The report emphasized that measures applicable to all population groups, such as municipal control, planning control and labour legislation, as well as incentives and disincentives would be necessary if urbanization was to be ordered
Arguments in favour of retaining influx control which were placed before the PC were

- Increasing influx by blacks into white areas would create a feeling among whites that blacks were taking over and produce polarity between the groups, which if it escalated, could assume serious proportions
- Influx control, with its associated reference book system, offered a system for combating crime and terrorism, as all black people were identified
- Restriction on movement was advantageous
where it was necessary to exercise control
- If one opened "the sluice-gates and say that people can come in, you would cause chaos"

Poor living conditions in the form of squatting resulted in slums with related health hazards These areas were impossible to police properly and formed a breeding ground for unrest

- The existing urbanized blacks, who are legally in the cities, had to be protected


## Prosecutions of pass offences 'frightening'

THE numbers of prosecutions under the pass laws - between 200000 and 300000 a year were "frightening", the constitutional committee of the President's Council concluded
It said 17,12 million black people had been arrested for pass law offences between 1916 and 1981
And even after the forme: Minister of Cooperation and Development, Dr Piet Koornhof, had said in 1978 that the pass laws would be applied "more humanely, there had been a considarable increase in the number of arrests"

In 1980, a total of 158400 people had been arrested under the influx control measures but this had increased to 262900 in 1983 and 238900 in 1984
"These large-scale arrests and prosecutions have of necessity'had an effect on blacks in general
"The normal law-abiding black is now condemned as a criminal, and the whole process tends to degrade his dignifty
"Another effect is contempt for authorities such as the department concerned and the development boards, the police and the courts"
trafopopulation register for all"
The police also conslider that the principle that documents have to be produced on demand - implying that the carrying of documents is compulsory for all - is a necessity"
The committee said the South African legal system was at the disposal of the police for the maintenance of law and order, for combating crime and ensuring State security
"To maintain order and to ensure the secursty of the State, the SA Police make use, among other things, of the stattory provisions relating to the reference book system and influx controll
"The SA Police see them as an extremely useful aid in combating of terrorism."
The police testified to the committee that "in order to ensure the contınued orderly existence of the RSA, and to get our State security machinery properly in gear as regards identificaton" a system by which identity documents have to be carried is essentrial
The committee said it had a great deal of understanding for the police point of view

- In January 1981 the government gazetted a draft Population Regisration Bill for comment It was soon dubbed the "Fingerprint Bill" because it provided for compulsory uniform identity documents and compulsory fingerprinting of all South Africans, but the measure was not proceeded with because of all the controversy it generated

Social needs spotlighted

AN effective social infrastructure to help new migrants in towns was essential to prevent a cycle of poverty, the urbanzation report said
The report sand "residentral stability" for new migrants was importaint for the creation of social ties and social responsibility
"The danger that a cycle of poverty among newcomers to the city will be perpetuated can be effectively reduced
by the establishment of a satisfactory social infrastructure and the promoton of economic activeties in the formal and informal sectors"
This would also help to promote a tertiary sector and offer employment opportunities for women
The report found that security of residential rights. transport, clean water, personal safety, schools and markets were among the highest
priorities for new ml grants
"Community development programmes have the potential to make a decisive contribution in determining the success achieved in meeting the challenges posed by high rates of urbanizaton, but only of adequite scope is provided for the realization of reasonable aspirations identified by the programme
"If will is not done, the
potential for frustration and conflict will be increased"

The committee recombmended that forced change of residence in urban areas should be avoided if possible and that particular attention be given to providing public facilities in black residential areas and central business areas, especially toilets, places to eat, overnight facileties and the like - Sap

tions revealed that：
cinflux control cannot be recon－
ciled with the general rights of
citizens and residents and with the
principle of equality before the
law，nor was it in line with the

 The committee＇s findings state
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legal system in SA．










THE recommendation by the President＇s Council that South Africa＇s pass and influx control laws be scrapped has been widely welcomed both national－ ly and internationally．

In London，Chief Gat－ sha Buthelezi，Chief minister of KwaZulu， and Mrs Sheena Duncan， scharperson of the Black －Sash，both welcomed the latest moves in inter－ views with BBC Radio ${ }^{5}$ While Chief Buthelezı was more cautious，Mrs Duncan welcomed the move as＂the first really sugnificant changes＂to－ wards dismantling apartheld
Chief Buthelezi said he thought the proposed changes were significant and＂a step in the right durection＂
－In Washington the feagan administration cautiously weicomed the recommendations
State Department －spokesman Mr Bernard Kalb emphasized that the council＇s report had yet to＇be formally pre－ sented to the State Presi－ dent，but added．＂We find it encouraging that the South African Government is apparent－ ly reviewing ats policies in this area＂
${ }^{\text {r The US Assistant }}$ Secretary of State for African Affarss，Dr Ches－ ter Crocker，said that if the recommendations were adopted，it would be a＂very important step＂for South Africa
＂If this is really a lib eralization，opening up，
Details of the

## Legislation expected soon

## Political Staff

LEGISLATION to scrap South Africa＇s controver－ sial pass law system may be introduced next year This follows the recommendation of the constitu－ thonal committee of the President＇s Council that the discriminatory influx control system which results in the arrest of between 200000 and 300000 black people a year should be abolished
The charman of the constitutional committee， Dr A J G Oosthuizen，said at a press conference yester－ day that the council could not preseribe to the government about what time scale should be adopt－ ed to implement its recommendations
＂We expect some legislation on this specific as－ pect will come in the next session of parliament，＂ Dr Oosthuizen said
Both Dr Oosthuizen and Dr Piet Koornhof，the charman of the President＇s Council，emphasized that it was up to the government to decide whether to accept the recommendations，which will be sub－ mitted to President $P W$ Botha after the report has been formally adopted by the counchl
Although the government has yet to give an offi－ cal response to the report，the fact that the 10 National Party members of the committee all sup－ ported the call to abolish the influx control system is a strong indication that the government will ac－ cept the recommendations
＂The system disturbs relations between white and black in South Africa and is in fact a polarizing factor，to the extent that in many cases at gives rise to bitterness and hatred among blacks towards whites，who on the whole have to apply and enforce influx control＂
The committee accepted that its proposals could result in an increase in the number of black people in the urban areas by between 17 and 32 percent by the year 2000 ，but it believed that through an＂or－ derly urbanization＂and employment strategy，these people could be accommodated on approved sites
 The US：Assistant Secretary of State for African Affairs，Dr Ches－ ter Crocker，said that if the recommendations were adopted，it would be a＂very important step＂for South Africa
＂If this is really a lib－ eralization，opening up，

## Details of the

 report，page 4freedom to sell your ła－ bour where you can get the best price，this would represent a very important step．＂
The British Foreign Office cautiously wel－ comed the recommenda－ tions，but sald senior Eorelgn：Office officials were studying the pro－ posals等蔡
Judgement方 would be reserved till full detals and there implications were known．
The Urban Founda－－ tion said the report ${ }^{\text {re }}$－ presenfed：＂a vital break－ throughe bothe insthe nationale policys towards urbanization＇and＊to wards－the development of the extcountrys as：a whole
The director of the Southo Africans Institute of Reace $\sim$ Relations， ＊Mr John Kane－Berman，sa1d the recommendations were＂yet another nanl in the coffin of the pass
Ta pege 2




CAPE TOWN - The abolition of influx control and the replacement of the reference book system with a common identity document for all South Africans are two of the main recommendations of the President's Council report of the Committee for Constitutional Affairs on an Urbanisation Strategy.

Chaired by Dr A J G Oosthuizen, the commit tee found

- That the "degrading of human dignity inherent" in the implementation of influx control could "not be justified" and noted with great concern "the present large number of arrests (between 200000 and 300000 per year) for offences under influx control provisions and related technical offences,
- The large-scale circumyention of the law produced ${ }^{\ddagger}$ contempt for the relevant act and the authorities, " ${ }^{\circ}$
- That ınflux control measures as apphed at present were discriminatory and in conflict with basic human rights

It was ""particularly concerned about the human suffering and the severe damage to relations between the population groups, partıcularly those of blacks with whites, caused by influx control.
"The urbanisation stategy rests on migration to urban centres being based on the free movement of all citizens of the RSA It is accordingly recommended that

Influx control, as applied at present in terms of Act 25 of 1945 , be abolished,

- A strategy for orderly urbanisation in the RSA be appied,
- The abolition of influx control take place, in an orderly manner;
- Unıform Identity documents be issued to all citizens of the RSA and priority be given to ${ }^{i}$ the replacement of the present reference books for blacks

The committee also recommended the formation of an Urbanisarís tion Board which could formurtate and, regulate ${ }_{3}$ pians strategy implementation coverang, housing, local goverament ginanoe andurban plan-

4 The presentir ${ }^{4}$ long hours spent on transport to and from' work..byblacks weres:"unaccept-r , able:"r It recommended the "spatial ordering" of future urbanisation
"Blacks should themselves be involved in the development of the proposed urbanisation strategy:"
On black local government, the committee found that

- Exisiting financial resources were inadequate and could not meet present or future needs,
- An extensive strategy to make the institutions more effective was essential
The report heralded the end of traditional apartheid, a Progressive Federal Party member of the President's Council, Mr Pieter Schoeman, said

However, during debate on the report, he questioned how the recommendations could be accommodated in the present constitutional framework and expressed the fear that black entities would be used to help build the concept of "co-operative coexistence"
Only Dr Conne Mulder, the Conservative Party representative on the 18 -man committee, did not sign the report.

The recommendation. to scrap the pass laws was described as a vital breakthrough by the Urban Foundation yesterday. -Sapa

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"The best news I have heard since 1948 Maybe there is a beginning of a ghmmer of sanity. in South Africa," South African-born actréss Janet Suzman said in London

More reaction Pi3

Dispatch Correspondent CAPE TOWN - There has been an overwhelmingly positive reaction both nationally and internationally to the recommendation by the President's Council that South Africa's hated pass and influx control laws be scrapped

Legislation to scrap the controversial laws, which result in the arrest of between 200000 and 300000 black people a year, may be introduced as early as the next session of Parliament in 1986, it was announced yesterday

In Washington the Reagan administration cautiously welcomed the recommendations, but at the same time sald it was "displeased" by Pre-
 toria's decision to expel Newsweek journalist: Ray Wılkınson
State Department spokesman Bernard Kalb emphasised theCouncli's report had yetis to be formally presented to the State President, but added "We find it encouraging that the South African Government is apparently reviewing its policies in. this area."

US Assistant Secretary of State for African Affars, Dr Chester Crocker, said of the recommendations were adopted it would be an important step for South Africa
The British Foreign Office cautiously welcómed the recommendations, but said senior Foreign Office officials were still studying the proposals

Also in London, Chief Mangosuthu Buthelezi, Chief Minister of KwazuIu and Mrs Sheena Duncan, charman of the Black Sash, both welcomed the latest moves in interviews with the BBC

Mrs Duncan sald the move was "the first really significant changes" in dismantling apartherd

The director of the Southe African Institute of Race Relations, Mr : John Kane-Berman, said the recommendations were "yet another nail ins. theregoffin of the pass lawstand therefores were welcomed

Assocom sand "Taken with the State President's. announcemention black citizenship earlier this week, these developments amount to an important breakthrough on thequestion of handling black urbanisation

WASHINGTON-U S Assistant Secretary of State for African Affairs Dr Chester Crocker sald yesterday that if South Africa adopted a President's Council recommendation to scrap pass laws, it would be a 'very mportant step' for the country
'An awful lot depends on what 15 going to come in the place of the current system but haying sald that, the pass laws are a very important issue
'If this 15 really a liberalisation, opening up, freedom to sell your labour where you can get the best price, this would represent a very important step,' he said

## Next session

He had not yet seen the council's statement and it was not clear how the South African Government would respond to it.
The charman of the Constitutional Committee of the President's Council, Dr AJ G Oosthuizen.
'said at a Cape Town Press conference yesterday the committee expected some legislation on influx control and pass laws in the next session of Parliament.
Asked about the Government's announcement restoring citizenship to 4000000 blacks who had been designated nationals of the homelands, Dr Crocker said this could be 'a powerful symbol'
The Urban Foundation said the recommendation to scrap the pass laws was a vital breakthrough
In a statement released in Cape Town, the foundation said the committee had produced a wellresearched, wide-ranging report on urbanisation, an issue critical for the future of the country
'We are extremely encouraged that the committee recommends the adoption of a much more positive attitude towards urbanisation in South Africa, and more particularly towards the ur-
banisation of black people'
Mr Colin Eglin, chairman of the Progressive Federal Party, sand he hoped the Government would accept the recommendations of the President's Council and get on with the abolition of the 'dreaded structures'

## Breakthrough

The chief executive of the Association of Chambers of Commerce, Mr Raymond Parsons, welcomed the 'positive' approach and said that, coupled with the announcement by President Botha on the rssue of black citazenship, it amounted to an important breakthrough

President Lennox Sebe of Cisker expressed the hope that the South African Government would act quickly in introducing legislation accepting the committee's findings
The recommendations were the 'bread and butter' issues which went hand in hand with full
citizenship, he sard
The imposition of influx control and the present lack of the same identity documents for all races were key elements causing the bitterness of blach communities, President Sebe sard
Nobel Peace Prize winner Bishop Desmond Tutu said in Pletermaritzburg yesterday, that reform no longer excited him
The Government was engaged in piecemeal reform to a basically evil system
'I do not want apartherd to be reformed, I want it to be dismantled I am concerned that things which could have had tremendous impact, we, instead of saying "Hoorah", say "It's okay" because it no longer excites us
'This is because these things are given grudgingly These guys continue to hold on and only give when you clobber them hard,' Bishop Tutu said See also Page 8

## Fresident's Council report on urbanisation strategy

# Abolition of influx 200 control is called for 

## Scrapping influx

laws is 'not enough'

Mercury Correspondent
THE ending of influx control would have a significant effect on the present political instability in South Africa but this alone would not put an end to the unrést
The Constitutional Committee said it reached this conclusion after assessing the evi dence to it by Prof Willie Esterhuyseof Stellenbosch University.
Prof Esteryhuyse's evldence was largely concerned with the destabilising, negative effect of influx control on the political stability of the country'
'He pointed out that influx control destabilises institutións' in authority and affects the respect felt by blacks for these
institutions
'Persons in authority, from officials to the police, and also acts and regulations, traye-become the victign of/this destabilisatıon $2060^{2}$ No lejitimacy
'Among blacks influx control measures have no legitimacy. W. DNCWI
'Influx control thas contributed to white-black polarisation and is a major cause of black unrest and violence'
Prof Esterhuyse and others supported these arguments by saying that 'many of the resistance leaders have found their source of political inspiration in this system of control
'This is why black resistance spreads over class

## Call for uniform ID cards for all

THE South, African Police have not abandoned their alm of making South Africa the first finger-printed nation in the world
According to the committee, the police 'support a uniform identity document containing fingerprints for all population groups and a central population register for all'
'The police also consider that the principle that documents have to be produced on demand, implying that the carrying of documents is compulsory for all, is a necessity
The committee said it had a great deal of understanding for the point of view of the police
'In principle, however, it would be wrong to use a sensitive policy instrument such as influx control for another sensitive matter, public security'
'The view of the committee, therefore, is that the goals of these two diverse spheres - influx control and security measures - should not be merged '
It said the ideal would be the compulsory carrying of uniform identity documents by all persons, to be shown to a police officer on demand'
and ethnic differences and leads to mobilisation of different groupings and residential areas
'There is a feeling of oppression and exploitation among blacks"because influx control applies only to them.'

Prof Esterhuyse concluded that 'any form of control applying only to blacks will strengthen their perception of oppression and exploitation' 13985
'The systen of influx control and pass laws cannot be improved or even changed to the good All that can be done is to do away with it
'The committee agrees with Prof Esterhuyse that direct control measures concerming influx of persons are extremely desirable'

## 17 million

## passiaw offenders

Mercury Correspondent THE numbers of prosecutions under the pass laws - between 200000 and 300000 a year - were 'frightening', the Constitutional Committee of the President's Council has

It said 17, mimion blacks had been arrested for pass law offences up until 198130185
And even after former Minister of Co-bperation and Development Pret Koornhof had said in 1978 the pass laws would be applied 'more humanely', 'there had been a considerable increase in the number of arrests'

CAPE TOWN-The abolition of influx control and the replacement of the black reference book system with a common identity document for all South Africans are two of the main recommendations of the President's Council report of the Committee for Constitutional Affairs on an urbanisation strategy.
Charred by Dr AJ G Oosthurzen, the committee found that the 'degrading of human dignity inherent' in the implementation of influx control could 'not be justified'
'It is with great concern that the committee notes the present large number of arrests (between 200000 and 300000 a year) for offences under influx control provisions and related technical offences
'This large-scale circumvention of the law produces contempt for the relevant Act and for the authorities
"The committee agrees that influx control measures as applied at present are discriminatory, and in conflict with basic human rights

## Recommendations

ni, ${ }^{3}$
'The committee is partıcularly concerned"about the human suffering and the severe damage'to relations between the population groups, particularly those of blacks with whites, caused by influx control
'The urbanisation stategy rests on mıgration to uriban centres being based on the free movement of all' citizens of the Republic of South Africa It is accordingly recommended that
'Influx control as applied at present in terms of Act 25 of 1945, be abolished,
'A strategy for orderly urbanisation in the RSA be applied,
'The abolition of influx control take place in an orderly manner,
'Uniform identity documents be issued to all citizens of the RSA and priority be given to the replacement of the present reference books for blacks Identity documents should be of such a nature and content that the identity of every person can be properly established beyond all doubt.'

## Travelling time

The committee also recommended the formation of an urbanisation board which could formulate and regulate plans for urbanisation strategy implementation covering housing, local government, transport, finance and urban planning
The committee found that present long hours spent on transport to and from work by blacks 'unacceptable' It recommended that the 'spatial ordering' of future urbanisation should be planned around present urban centres and also by the 'purposeful creation' of independent new towns that would be viable.
These last should be planned especially to elimınate long travelling times
'Blacks should themselves be involved in the development of the proposed urbanisation strategy

## 'Paternalism'

'Certain facets of this development programme, accordingly, should be the outcome of investigation, planning and negotiation between the State and black leadership, with the private sector also playing a part ' On black local government, the committee found that
Existing financial resources were inadequate and could not meet present or future needs,

An extensive strategy to make the institutions more


the committee, 10 'Nation- the New Republic Party alists, two Labour Party the People's Congress members and one mem- Party, the National Peo-

Connie Mulder ...
failed forecast. gressive Federal Party,
 ty, signed the report,
Yesterday, the committee charrman, Dr AJG Oosthuzen, former director of the Institute of Urban Studies at the Rand Afrikaans University, sald that only one member of the committee, whom he did not name, had not signed the report
'Right at the endike decided not to sign,' Dr Oosthuzen sard

Another Nationalist prediction also fatled in 1978 A Cabinet minister, Mr Blaar Coetzee, predicted that the flow of black people to the cities would be reversed in 1978

The 'impression of white paternalism persists and must be avoided', and,
Health laws should be formulated and adapted to accommodate informal settlements

## 'Confusion'

Commuting times should be reduced by providing employment closer to remote residential areas and providing better, more adequate and more efficient transport facilities
Public transport routes, termini and shops should be so positioned so that walking distances were short, facilities readily accessible and community acceptance of the facilities was satisfactory
Regulations and control measures that make bus routes unnecessarily long should be done away with
Combi-taxis, which had become increasingly popular or black commuters should be encouraged rather than limited
'There appears, however, to be a great deal of confusion about Government policy regarding this means of transport'
The alm should be to reduce total commuting time to between 1,5 to 2,5 hours, preferably less, to improve the 'social well-being and quality of life of the community ' - (Sapa)

Friday, September 13, 1985

## COMMENT



THE pass laws are the most hated and damaging feature of South Africa's apartheid society and it will be a momentous day when they are scrapped - as they seem0 certain to be now that the constitutional committee of the President's Council has recommended they be abolished.

The committee's report, released yesterday, has rightly been hailed for its balanced and realistic approach to an issue which is central to any meaningful reform programme. The State President, in his Durban speech, described the influx control system as outdated and too costly to retain, and the announcement yesterday of common citizenship virtually ensured the pass laws' demise.

The committee has recommended the formation of a board to formulate an urbanisation strategy, which will be vitally important when the laws are scrapped. We hope the Government takes the advice of the Federated Chamber of Industries and appoints a widely representative group to serve on this essential body.
$\therefore$ It would be logical now for the Government to come out firmly on freehold rights for blacks. Freehold is essential to any urbanisation strategy intended to establish contented communities, and its symbolic significance should not be underestimated.

Coupled with the announcement on citizenship, this initial step towards the scrapping of influx control is bound to have a positive effect overseas. Again it must be asked: why did the State President not speak more emphatically about these things in his Durban speech? Had he done so the ruinous financial debacle and collapse of confidence of the past month would almost certainly have been avoided.

Staff Report:

THE government's dec, sion to scrap the pas and influx-control laws was yesterday cautiously welcomed by Umziwonae, an umbrella organszation claiming to represent Manga, Guguletu,
Nyanga, New Crossroads and Khayelitsha commanimes

The organization's secretary Mr Matthew's Cabadrya sand the move was a start by the government to dismantle apartheid
"It is now very much in the government's inter est to lift the state of emergency, restore peace in the rouble townships, allow enl oren to return to echo. and release from prison and detention all our true leaders and stu dents who nave been held there" he sand
Blacks in the Western Cape had been hit the hardest by the harmful laws - a "major element of the ruthless applica tron of the government s policy towards blacks'
because of the coloured preferential labour policy, he said
"We think the governmont should further de$\mid$ clare its stand with re-- gard to job preference as it s not yet clearly understood by the private and industrial sector

It was also necessary that urban blacks be given the opportunity of participating in the process of any negotiations regarding their future, Mr Cabadiya sand

 the role of a pressure group，it the institute had never played A lot of attitudes will have
to change，he sard Although ＇omy would be about three
times in total．


 employment



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and basic gravel roads

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 "green" books gone for ever In township patols "passes", "reference books" or "books of life", have quaint names In fact, a little treatise could be written about their comic titles We refer to reference books as "stinkers", "nzangan", "nzenga", "dompas" or "lankof"

migrants to permanent residence in urban areas, which was first established by the landmark Rhikoto judg. ment of 1981.
Mr Justice Tebbut found that Mthiya had satisfied both conditions of Section 10 (1)(b) of the Black (Urban Areas) Consolidation Act, namely that he had continuously worked for one employer for a period of not less than 10 years and had contmuously resided in a prescribed area for a period of not less than 15 years.

Mthıya had taken three'substantıal periods of long leave of four to e1ght months while employed with Chicks Scrap Metals (Cape) from 1967 to 1983
The judge found that these breaks did not eliminate Mthiya's rights as on each occasion his employer had consented to the leaverand renewed the contract as soon asi Mthiya had informed him he was able to return to work

## Restricting

 migrants was

GRAHAMSTOWN gronal development in South Africa was increasingly becoming linked to the notion of planned urbanisation Professor Bill Davies, professor of develop ment studies at the institute of social and economic research, sand

He was delivering a paper at the conference of university teachers in development administration and African politics at Rhodes University, Grahamstown, during the weekend.
"There can be little doubt that this would constitute a much more effective basis for ${ }^{\text {a }}$ more appropriate approach to regiona development

The rssue of urbanis ation in South Africa was directly concerned with black urbanisation Previous policy dictates had' indicated that 'the overwhelming intent of government strategy had been that black migrants to towns and cities and their accommodation there' should be restricted
"Now things have changed The debate is now no longer whether black urbanisation will
take plachere and how it will take place and ${ }^{\text {the }}$ regional framework within which it does take within which is clearly of cen tral importance" ${ }^{\prime \prime}$
The system of éight development regions indicated in the Good Hope plan was the framework within which proposed programmés or urbanisation must be given effect, "at leastifor the immediate future," Prof Dayes, said.
$81065^{\prime}$
"As far as the management and administration of the development process is concerned, 'thehas been suggestedt the Good Hope plandseight dévelopment regions will become the basisfor a second ther of govern a dispensation'
This would constatute multi-racial third tier bodies admınıstering varoous services' at the level of the metropolitan region or for severa groupings of non-metro politan areas coinciding with the boundaries of the regional development associations

Prof Davies said an appropriate system of regronal development could not be based on the present second-tier system of separate provinces and "homelands"

Labour Reporter A TRADE union com－ mittee representing 300000 workers has ap－ proved the President＇s Councll report recom－ mending the abolition of influx control and ac cepting a major urban－ sation programme

The Consultative Committee of Garment Textrle and Leather Workers held its annual conference in Johannes－ burg ths week

Major unions repre－ sented are the Garment Workers＇Union of the Western Province，Na－ tional Union of Garment

Workers and National Union of Leather Workers
According to a survey by the Trades Union Council of South Africa 15 percent of all re－ trenchments are caused by the Government＇s de－ centralisation policies
Mr L Petersen，gen－ eral secretary of the GWU，said the unions were not opposed to the establishment of indus tries in Ciskel and Transkel but opposed the lower wages there which made possible un－ fair competition from cheaper goods

## Domestics win the day in two <br> By Claire Robertson <br> Court 12 at the Johannesburg Magistrate's Court heard two contrasting cases yesterday, highlighting diverse aspects of a law that has been thrust into the public eye by the stand of Mrs Marion Crawford. <br> Mrs Crawford chose to go to jall last month instead of paying a fine in protest against the pass laws <br> In one case, a woman was soundly criticised by the magistrate for making her domestic worker sleep in her garage, in the next case the story of a tangle of red tape was

 swiftly dispatched by the same official"Your maid is good enough to cook your meals and look after your children Surely she should sleep in your house," Magistrate Mr H P Holtzhausen told Mrs $\mathbf{N}^{*}$ August (37) of Croton Close, Riverlea Extension 2, before fining her R50 (or five days) for making Mrs Sarah Mok, wena sleep in her garage "for only one night", as she sald

Next before the court was Mrs Brenda Bossenger (37), of Highlands North, charged with un lawfully accommodating a black person Mrs Bossenger, who had been 1 n contact with Mirs Crawford because she had consldered going to prison if convicted, pleaded not guilty


However, before the trial, Mrs Bossenger told The Star she had decided she would not follow Mirs Crawford to prison as she was a divorcee with two teenage children

She was, however, determined to fight the case, "not for political reasons, but because I am opposed to the incredible bureaucracy of Wrab"

Moving into a new block of flats in July this year, Mirs Bossenger contacted Wrab for permission to house Mrs Johan na Matsie in a "newly painted room with a private bathroom - a beautiful room" in the block's

## servants' quarters

She was told to provide a letter explaining why she needed a "sleep-in"
servant, one from her employees, a large shipping firm, to back up her reasons, and a letter from the buldung landlord These she provided
Two months later, Mrs Bossenger was granted perrmssion

A month after she had moved her servant into her new home, Mrs Bossenger was agan contacted by Wrab, and told she did not have the neccessary permission
The prosecutor asked that the hearing be postponed

What is the reason"for my returning to court ${ }^{\text {3/ }}$ asked Mrs Bossenger
"Yes, exactly - what is the reason?" asked Mr Holtzhausen, who returned a verdict of not gulty shortly afterwards
 whether it does in fact achreve what the policymakers claim it does

Over the past three years, the Urban Founda tion has been involved in a sigmficant amount of research and discussion concerning urbanısation and influx control
Survey after survey has shown that migration to the cities occurs primarlly for economic reasons

Migration is a selective process and the cities are gaining people who are bove natıonal average for education level, skills and acquaintance with urban ways
in short, migrants are an asset to the urban economy
In the 1960s and '70s many countries adopted policies to try to stop the flow of migrants to the cities through indirect migration policy - such as rural development or industrial decentralisation, and direct migration policy

Contrary to initial expectations, rural development programmes resulted in large numbers of people moving off the land and into the cities
So having a rural deve opment policy or a decentralisation policy does no mean that you are automatically reducing the flow of people to the cities
On the contrary, it has been the international experience that such policies frequently increas he rate of migration to he urban contres ( $n$ to cally in the short and dium term)
Across the world the vast majority of attecmpts to create counter-mag nets to the large cities, such as new towns, have been unsuccessful and expensive and their impact on the rate of migration very small
When migrants residing in squatter settlements are relocated they usually return When recent arrivals are forcibly turned back, the tide of arrivals keeps on coming
In its research, the Urban Foundation took as its base the perceptions of the particıpants in the the participants in the We surveyed three impor We surveyed three important groups - employers, trade unions and black community councillors
Both the employers and the trade unionists be-
lieved influx control had a

The negative effects of influx control

By ANN BERNSTEIN

## (Senior research officer, Urban Foundation)

ser1ous negative effect on industrial relations
All but one community councillor expressed strong feelings about the serious negative effects of influx control on the quality of life of black people

It is generally thought that influx control affects only new migrants to the urban areas In fact, in a number of different ways - through the housing - through the housing policy and shack demolltions, through urban people not obtaining their legitimate rights, through police raids - influx control affects all black people

Influx control has falled to stop a substantial movement of people into our metropolitan areas What it has done is to influence where South Africa's urbanisation is taking place The growth of the large informal settlements just outside our metropola (Winterveld Kwandebele (Wnverwa, Kwandebele, Onverwacht, Inanda/ Kwazulu) is the direct result of the influx control policy Influx control does not prevent the development of Third World urbanisation but merely relocates it

There are already well over five million black people in the urban areas of "white" South Africa and through natural growth they will provide the major source of future urban population growth

Irrespective therefore of the success of influx control in preventing migration to the cities, realistic forward planning for the development of South Africa's existing urban areas is a critical necessity

As we've all been made tragically aware over the past months, the quality of life in black townships is fundamentally affected

## by our

The rapid growth in the opulation of the homeands has caused a substantial decline in the material conditions of life in these areas which has in turn increased the pressure for migration to the metropolitan centres
The first step to unlocking our present mm passe is the removal of influx control
The Urban Foundation's conclusions about direct mıgration policy in ther countries and about influx control in South Africa would apply to al forms of direct contro over movement So when we argue on the basis of our research for the re moval of influx control we could include an variant of the present system of control
Ever since the Riekert commission in 1979 there has been talk of moving to a system of control based on controls at the workplace and at the place of residence We would argue that this would be merely a variant of the system and not a fundamental change
In a way, controls over movement are the same as pregnancy - you elther are or you aren't If you control some black people, you need to control all black people And there is no way around that
It is widely agreed that if South Africa is to cope with the tremendous demands for jobs and shelter entailed by the rapid urbanisation we have described then we need to allow the market to oper ate
All the barriers to work must be removed and people must be able to create therr own jobs the so-called informal
sector - hawking, trading on street corners backyard manufacturing and so on
Similarly, controls must be lifted so that people are allowed to build their own houses at a standard that they can afford without endanger ing the health of the nelghbourhood or city
At this time in South Africa's history there could be no better indicathon of the Government' tion of the Government erious commitment to reform than for them to announce urgently and unambigously

## Education and wages top the priority list

THE following are some research findings on the subject of influx control

- Pass law frustration ranks thrd after education and wages in the concerns of rank and file black people in Durban and on the Witwatersrand
- Influx control laws is the most frequently mentioned factor causing hardship amongst middle class Sowetans
- Freedom to seek work anywhere is mentioned by $56 \%$ of black factory workers in Durban as the factor that would be most valuable to them - above all other issues, meluding better education, traming and the vote
- The pass laws are mentioned by $52 \%$ of migrant workers as the issue with which they are most "angry and impatient" - above all other issues,' meluding "life as a whole" (33\%) and "job conditions" ( $31 \%$ )
- $18 \%$ of black workers in Durban see the function of influx control as a means of political control. The other $82 \%$ see its purpose in practical or bureaucratic terms, such as channeling labourim recording identity, controlling access to housing. That is, the issue is not yet fully 'politicised'.
- $33 \%$ of Zulu migrants would like to take their familes with them to town Amongst those without ; land the proportion is $50 \%$
12\% of Transkeian migrants want the right to live and work in the cities permanently Only $6 \%$ weuld want that right if it meant they might lose their right to own land in the rural area.
- $74 \%$ of married men feel they see their families often enough
- $83 \%$ do not wish ther wives and children to come to live in town with them Even temporary residence for their famulies was rejected by $81 \%$ Fear of losing their land and the effect of the city on the morals and manners of their wives and children are the overwhelming reasons given
- $93{ }^{\circ} \circ$ of rural Zulu people would not part with their land if they were offered a "good monthly pension when they get old", and $88 \%$ would not do so even if they obtained a house in town "which no-one could take away"
- $73 \%$ of migrants in Durban describe themselves as "a rural person forced tow ork in the city".
- $18 \%$ see their real home as being in the white urban areas
$\square$ Statistics taken from "Up Against the Fences - Poverty, Passes and Privilege in South Africa", by Hermann Gilomee and LawSouth Africa,
rence Schlemmer, publushed by David Philip

APARTHEID

# The jugular nicked 



The reformers in Chris Heunis' Department of Constitutional Development and Plannıng were ecstatic this week The President's Council's recommendations that influx control and pass laws be scrapped was the opening they had been wating for
"Now you are really going to see things happen fast Even a law as holy as the Group Areas Act is under threat," one top official said
The 63 -odd laws controlling the lives of blacks, inherited by Heunis from the former Department of Co-operation and Development (now Development Ald) in the latest rescheduling of portfolios, would therefore seem to be doomed
"We are no longer talking about rationalisation, we are talking about abolition," the official sand
While President P W Botha has yet to react formally to the councll's recommendations, there is little doubt he will accept them The overwhelmingly positive response to the proposals not least of all from the business community which has been pushing for an end to pass laws for years - has left hum little chorce but to accept the measures
Even government's harshest critics are hard-pressed to deny the significance of what

Apartheid has been dealt two bold blows of the sabre. It is bleeding copiously. But when will it die?
must be acknowledged at last as the start of "genuine" reform And there is no doubt that scrapping pass laws will be the most fundamental change in Nationalist policy since the party won power in 1948

Together with government's announcement last week that it is willing to restore citizenship to all South Africans and Botha's earlier agreement to allow blacks to own land in the urban areas, the council's recommendations have given new hope to
 many who believed that SA had degenerated beyond the pale

The national president of the Black Sash, Sheena Duncan, says the news gave her hope for the first time in 30 years
"It will make a colossal difference when considered together with citizenship for all people I'm not saying all our problems are over, but these are the essential first steps
"The Black Sash has been very critical of
reform throughout the years because we believed much of it entrenched apartherd and was aimed at building up an elite black middle class with access to jobs and housing
"But this is a total reversal of what the apartherd policy is all about," says Duncan.

Coming from a person who deals darly with the immeasurable human misery caused by pass laws and influx control, her comments help place the councl's proposals in perspective
Fortunately the recommendations were unambiguous There can be no misinterpretation of what was suggested Nobody seems to have quoted anything "out of context".

Little wonder Conne Mulder was unable to support the otherwise unanimous decision of the 17 -man committee His dissent is the report's shining certificate of respectability
The recommendations and related reforms mock the confident prediction Mulder made in Parliament as Minister of Bantu Administration and Development in February, 1978, that when Nationalist policy was carried to its logical conclusion, there would be no black South African citizens

At the top of a long hist of the council's recommended reforms (see box) it was stated quite planily "Influx control in South Africa, as applied at present in terms of Act 25 of 1945 , should be abolished "

In its place, it recommended a strategy of non-racial orderly urbanisation and job creation And all South Africans, regardless of race, should carry the same identity docu-

## BLUEPRINT FOR A FUNERAL

The President's Councll's main recommendations are
$\square$ Influx control in SA, as applied at present in terms of Act 25 of 1945, should be abolished,
$\square$ A strategy of orderly urbanisation should be implemented in SA,
$\square$ Measures designed to order urbanisation should not discriminate on the basis of race or colour,
$\square$ The abolition of influx control must take place in accordance with the demands of good order,
$\square$ The reference-book system as a means of enforcing influx control should be abolished,
$\square$ Uniform identity documents should be issued to all citizens of SA, and prionty should be given to replacing the present reference books with uniform identity documents,
$\square$ The housing and work requirements proposed by the Riekert Commission are supported with qualification, with re-
gard to housing,
$\square$ The abolition of influx control should apply to all black citizens of SA, including the national states The committee recommends that the position regarding the influx of citizens of the TBVC countries should be a matter for negotiation between the respective governments, as is the case at present, with the basic assumption that the existing rights of such persons, including freedom of movement, should not be prejudiced Use should be made of effective incentive and disincentive measures to promote and order urban settlements in these states, particularly within existing metropolitan complexes, $\square$ Influx from other neighbouring states, such as the BLS countries, Mozambique and Zimbabwe, should be dealt with in terms of normal migration legislation and measures, and in accordance with labour agreements In certain areas these provislons may have to be applied more strictly Apart from the necessary border con-
trol, citizens from these and other foreign states should have to report internally from time to time to the authority concerned, and they should have to carry documents with them to identify them and show that they are legally in SA; $\square$ High and immediate priority should be given, firstly to obtaining land for urbanisation and providing the necessary infrastructure according to need; and, secondly, to comprehensive development of the proposed urbanisation strategy, $\square$ If the government accepts the above recommendations, an intensive information programme should be launched to publicise the problems of urbanisation and the need for an orderly urbanisation strategy, and
$\square$ Blacks should themselves be involved in the development of the proposed urbanisation strategy Certain facets of this development programme should be the outcome of negotation between the State and black leadership

## ACCOUNTS AWARD

## Close contest

Leadership of the Top Twenty rankings achieved in the FM's Annual Accounts Award has again been closely contested by a number of companies that scored full marks - hike winner York Timber Organisation or came close to doing so

The award, now in its twenty-second year, continues to have a marked effect on reporting standards in SA, with the results reflecting the keen interest shown by the management of many JSE companies Managements have often noted that their success in these rankings can be a useful marketing and financial tool which helps these firms' ratings with bankers and investors

## THE WINNERS

1985 York Tımber Organisation
1984 Chemical Services/Anglo Alpha
1983 Anglo Alpha/Chemical Services
1982 York Timber Organisation
1981 Quinton Hazell Superite/Dunlop
1980 Dunlop
1979 Protea Holdings
1978 Abercom
1977 AECl
1976 Rennies Consolidated
1975 PP Cement
1974 Protea Holdıngs
1973 Protea Holdings
1972 Unted Tobacco
1971 Stewarts \& Lloyds
1970 Stewarts \& Lloyds
1969 Protea Holdings
1968 Masul-Ferguson
1967 Massey-Ferguson
1966 Massey-Ferguson
1965 Massey-Ferguson
1964 Massey-Ferguson

Differences at the top were brought about largely by changes to the rules, set by the $F M$ and the University of Pretoria's Bureau of Financial Analysis (BFA) York Timber, with $100 \%$, was ranked fourth last year Second-placed Chemical Services, with $100 \%$ in 1982 and 1983, scored $98,5 \%$, while third-ranked Anglo Alpha, also with $100 \%$ in the previous two years, scored $97 \%$

Owing to two joint placings, we list 22 companies in this year's Top Twenty Dunlop and Federale Volksbeleggings are ranked joint eleventh with $87,5 \%$, while Barlow Rand and Garlick are ranked joint mineteenth with $78,7 \%$

Interestingly, once companies have attaned high reporting standards, they tend to maintan their rankings, despite regular changes to the rules In keeping with previous patterns, no fewer than 15 of the companies in the top twenty were there last year
The award - a floating trophy the winner holds for a year - carries the name of Massey-Ferguson, the winner throughout the first five years of the competition At the tıme, Massey-Ferguson's North American-

Changes to the FMPs annual Accounts Award rules have made the contest tougher and altered the line-up at the top. But many of the best ranked companies of previous years have again done well
orientated reportung methods set new standards for local companes Today, sadly, Massey-Ferguson is no longer on the JSE listings, but it is now a subsidiary of Feder-ale-Volksbeleggings, which appeared in the top twenty in 1984 and is there again this year

No entries are required, as each year the BFA routinely judges all the annual reports published by non-specialist companies listed on the JSE Excluded from the rankings are such categories as mines, mining houses, banks and insurance companies Copies of the markings are sent by the BFA to each company being judged, so that the basis of the marking may be queried It is agan worth noting that very few companies in fact see cause to query their marks - which is a tribute to the system devised by the $F M$ and the BFA (supervised by Professor Aad Zevenbergen and administered by senior lecturer Jean Myburgh)

## THE TOP TWENTY

* York Timber Organisation
** Chemical Services
** Anglo Alpha
Adcock Ingram
- SA Breweries
- AECl
* Protea Holdings
* Seardel

Tongaat Huletts

- Fedfood
* Dunlop/*Federale Volksbeleggings
* Premier Group
* Ellerine

SM Goldstem

- Edgars

Associated Furniture

* Allied Technologies
* OK Bazaars
* Barlow Rand/Garlick
* Power Technologies
** 1984 winners
* In 1984 Top Twenty

For the 1986 award, which will be announced as usual towards the end of that year, published accounts that appear up to and including December 311984 will be considered

Welcome newcomers included Barlow's pharmaceutical subsidiary Adcock Ingram - which leapt into fourth place with a score of $94,8 \%$ - Tongaat Huletts, S M Goldsteın, Barlow Rand, Garlıck and Power

Technologies Congratulations to them all A word of encouragement is due to those just squeezed out of the rankings, Blue Circle and Placor Holdings standing jointly in twenty-first place, followed by Bromain, Malbak and Romatex in joint twentysecond

Past winners who continue to appear in this year's top twenty, in addition to York Timber, include Anglo Alpha, Chemical Services and its parent AECI, Protea Holdings and Dunlop SA

Unfortunately, it is not only the excellent performances that have a habit of repeating themselves The bottom twenty again contain numerous familiar names of companies that consistently - whether deliberately or by blithe neglect - show a healthy disregard for good reporting standards None of the companies concerned asked to be rated (some would no doubt prefer not to be) But in many cases these rankings, such as lastplaced Aurochs' score of 18 points out of a possible 136, for a mere $13 \%$ - betrays clearly the regard in which shareholders are held by the management of some of these companes

Again, we see the Frame Group companies - SA Woollen Mills, Consolidated Textıle Mills, Natal Canvas Rubber and Natal Consolidated Industries - clinging to therr lowly rankings Perhaps recent changes in the pattern of control of the Frame companies will presage better standards of reporting in future And, again, we see that the Rembrandt group has four representatives at the bottom - although there is little prospect that the multinational Rembrandt operations will move towards better disclosure

What is always cause for particular concern is the new entries in the bottom rankings Berzack Brothers, Caxton, Canadian Overseas Packaging, Cap-Auto, Welfit Oddy and Afex did not appear in 1984 but all slipped in this year Let's hope that it was only a temporary fall for these companies

## THE BOTTOM TWENTY

- Aurochs
- SA Woollen Mills
* Consolidated Textile Mills
* Natal Canvas Rubber
* Natal Consolidated Industries
* Tegniese Beleggingskorporasie
* Rembrandt Group
* Lonhro Sugar/ Berzack Illman
* Farm-Ag/Berzack Brothers
* Rembrandt Beherende Caxton
* Tegntese Industriele/*Autolec
* Nictus Finansiéle Canadian Overseas/Cap-Auto Welfit Oddy/*Buffcor/AFEX
* In 1984 'Bottom Twenty
 tion would be the avalability of a place to live But with "suitable" accommodation regarded by the councll as virtually anything down to a shack on a serviced site, there should be no problem
The number of people who could be expected to flow into urban centres when controls are lifted was difficult to estımate, says Dries Oosthuizen, chairman of the council's constitutional affars committee, but it could be anything from 1 m to 3 m
In essence, scrapping influx control and pass laws will mean that blacks will be free to move anywhere in the country looking for work and accommodation 'Section 10' rights which currently regulate their lives will disappear
The State will also be relieved of the burden of prosecuting about 300000 pass law offenders a year Police and development boards will no longer have to send out squads to hunt down pass offenders, and migrant workers will be able to bring therr wives and


Squatter camps .. . let them urbanise quire wage adjustments
selves under increased pressure Large numbers of unemployed people will be right on their doorsteps rather than hundreds of kilometres away in homelands This situation could be used as a threat by employers

The greatest change could come about on the mines, not only because of the massive cost of providing family housing, but also because the changed social environment of miners would probably re-

David Welsh, professor of southern African studies at the University of Cape
Town, believes the recommendations, if accepted, will significantly influence the lives of millions of black South Africans
"The recommendations point to a colossal fallure of influx control," Welsh sard

He urged government to act quickly to repeal the laws and to ensure no hidden catches were included in the "fine print" of repealing legislation

But speed is essential, not only to exploit the full propoganda value of the move, but to convince milhons of black South Africans that this is not another Nationalist ploy to merely drape the old policy in a new cloak
Sheena Duncan has urged Botha to use his constitutonal powers to order an 1 m mediate end to pass arrests and to order labour bureaus not to refuse anyone the right to work
In the meantime, legislation should be prepared so it
children with them to the cities and lead relatıvely normal famly lives

The provision of adequate accommodation or land for "orderly squatting" and jobs will obviously become a priority of the abolition of controls is to solve problems rather than create new ones
In this respect, the mines and other large employers of migrant labour could play a key role in providing family quarters and schools and clinics for children
The quality of life of hundreds of thousands of dependants of migrant workers could be dramatically improved in what could easily become the most important socal change in SA's recent history
A researcher at the University of Cape Town's SA Labour Development Research Unit (Saldru) said this week that the implementation of the recommendations would obviously lead to greater security for workers and could improve the prospects for some trade unions, particularly in the building industry
Other unions, however, could find them
can pass through Parlament as soon as possible in the new year

Duncan cautioned against expecting an ecstatic reaction in black communities

When she first heard news of the recommendations last week and passed it on to people waiting for interviews in the Black Sash's Johannesburg advice office, there was a "marked lack of jubilation"
"It was sumply because of all the other problems they face - the State of Emergency, children missing or shot There is also tremendous distrust People simply don't beheve what the government says anymore That's why it is absolutely essential that executive action be taken immediately to implement these recommendations," she says
Even then, however, the

moves were unlikely to make much difference to black communities unless they were accompanted by an end to repression, including the lifting of the State of Emergency and the withdrawal of troops from the townships, Duncan sard
Timo Bezuidenhoud, western Cape representative of the Department of Constitutional Development and Planning and a longtıme advocate of an end to influx control, regrets only that the councll's recommendations were not made years ago
"For six years here in the western Cape we wasted tume and energy tearing down shelters, exposing women and children to wind and rain and deporting people
"If we had used the time building and developing earlier, we would have already been well on the road to orderly urbanisation," he said

Nevertheless, Bezuidenhoud says he is "absolutely delighted" by the councl's report and believes the move could go a long way towards defusing tension in both black and white communities

If this, read with the State President's remarks on black citizenship, is the preamble to the death sentence on apartheid, let the execution proceed now The animal will be a long time dying Poltical rights, Group Areas, Race Classification, unequal education remain But a potentially lethal blow has been struck


## Pass laws are a'must' to goin list of <br> Significant reforms in the sorth African labour arena during the past five years need to be followed by further reforms in key areas, says Lawyers for Human Rights, a national group of concerned members of the legal profession. <br> In a" paper compled by Mr Alec Freund, lecturer in law at Wits University, on behalf of Lawyers for Human Rights, the pass laws are top of the list of "musts" for reform. <br> "A worker whose right to remain in an urban area is dependent on <br> Labour reforms were welcomed in South Africa five years ago following the Wiehahn and Riekert Commission reports. <br> However, there are still fundamental problems facing trade unions today, according to Lawyers for Human Rights. SHERYL RAINE reports.

 retaining his current employment is in a precarious position He may well be reluctant to try to assert his lawful rights, such as demanding a meal break, for fear of being dismissed If he is dismissed he will be compelled to return to a 'homeland' and his prospects of finding another job are bleak"Another major obstacle in the labour field was the country's security laws, says the lawyers' organisation.
"Many unions and unionsts have been severely affected by bannings, detentions without trial and prosecutions for offences which could never be offences in a democratic cogntry," sard the lawyers.

Unions trying to operate in the homelands had been severely restricted and some had been banned in certain homelands The lawyers referred specifically to the South African Allied Workers' Union

## $5 \pi \%$

which had been banned in the Ciske and the prohibition of South African-based unjons in Bophuthatswana

The nationwide prohiblion of oudoor gatherings had impeded effective union organisation The lawyers noted that on several occassions magistrates had denied trade umions permission to hold general meetings in venues such as sports stadums where large enough indoor accommodation had not been avallable

The prohibition had also had direct adverse effects In the case of mass dismissals, workers who remained on employer premises without permission were liable to be charged with trespassing However, if workers gathered outside the factory they constituted an "illegal gathering" Union
organisers arriving at such scenes had on several occasions been charged with convening illegal gatherings.
A further consequence of the prohibition of gatherings was to make picketing illegal unless it took place on private property with the consent of the owner Picketers also ran the risk of being charged under the Intimidation Act

The right of public sector workers to join independent unions was being affected by the Government's attitude to such rights While there was no general prohibition on trade union membership, such workers were not covered by the Labour Relations Act and the Government had shown itself extremely hostile to independent unions

The lawyers pointed out that an International Labour Organisation (ILO) committee of experts had recognised that a general respect for civil liberties was essential to the exercise of trade union rights

Among the essential rights listed by the ILO were

- Freedom and security of person and freedom from arbitrary arrest and detention
- Freedom of opinion and expression
- Freedom of assembly

South African law did not recognise these rights and fundamental changes were needed before the country could claim to have a just labour dispensation

; MR Lee Bozalek, airec. itor of the Legal Re : sources Centre in Cape Town, yesterday urgea all contract workers who had applied for perma. nent residence rights following tne historic Riknoto and Mthyia court decisions to renew their approaches to the Western Cape Devel. opment Board (WCDB.
He issued this advice after Mr Mzwandile Mthya received a 10(I)(b) stamp in nis reference book at the WCDB offices in Nyanga yesterday

This brought to an end a four-year battle for rights which has 2 mpl eations for thousands of migrant workers who have been denied permanent urban residence rights because they took long leave during ther ten- or 15 -year qualify ing perioas
The Appeal Court in Bloemfontein last week upheld a Cape Town Supreme Court finding that Mr Mthyia qualified for $10(1)(b)$ rights, despite the fact that he
look tnree periods of long leave ranging from four to eight montis aurlng his quailfying perioa
Mr Mthyia a 47-yearold fatner of sis has worked for Chicks Scrap Metals since 1967
Later, Mr Bozalek who started dealing with the Mithyra case while in , private practice some four years ago - said he understood 4451 con tract workers had been granted $10(1)$ (b) rights since the Rikhoto decision. and a further 163 had been granted rights since the announcement of the Mthyia aecision
However thousands of applications were still pending, many from people in a similiar posi tion to Mr Mthyia who had been told to wait for the final Appeal Court decision
"I don't believe the board will now look up these applications and contact the applicants, and I therefore urge all people who have ap plied for rights to make a fresh approach to the board," Mr Bozalek said


PRETORIA - Mıgrant iliateral atiderstainding labourers from the treached bysthe five govTBVC (Transkel, Bo-





 W, teThis tisults of high-level SRepuble, provided that ESATBVC-imanpower the nendividuals zonministers'discussionis in ficerned are still working Mmabatho on Tuesday, 7 ior the temployers according to astatement whom their contracts released in Pretoria yes-t awere origmally conclud-

for Multilateral Co-
operation in Southern
Amended Africa (Secosaf) ${ }_{\text {, }}$, "The exisiting tabour greements will be
xurthe most significant "to incorporate the new aspect of the talks was a arrangements number of amportant de- "The first contract be cisions to streamhne the "itween an employer in administrative arrange- "South Africa and a citmments for the re-attesta--zzen of one of the four tion of employment con-". states should still, as is tracts of TBVC citizens "presently the case, be atworking in South thested in the employee's working in soonth seountry of origin," SecoAfrica
The requirement that $n$ 'saf said migrant labourers must "These arrangements return to therr home were intended to facillstates to have their con- tate the participation of tracts stamped and re- -citizens of the TBVC newed has been a con-"states in the labour martroversial issue : ket of South Africa, Se"In terms of the multi- cosaf said - Sapa


## MIGRANT labourers

 from the TBVC (Transkei, Bophuthatswana, Venda, Ciskei) states will no longer have to travel "home" to renguthein contractsfrom
## November 1. 206

This is onk of the re sults of high-fevel. TBVC Manpower Ministers' discussions in Bophuthatswana's capital, Mmabatho, on Tuesday, according to a statement in Pretoria yesterday from the Secretariat for Multilateral Co-operation in Southern Africa (Secosaf).
"The most significant aspect of the talks was a number of important de-

cisions to streamline the administratıve arrangements for the re-attestaton of employment contracts of TBVC citizens working, in Sonth Africa." 30 untah

The requirement that migrant labourers must return to therr home states to have their contracts stamped and renewed has been a controverstal issue
"In terms of the multrlateral understanding reached by the five gov-
ernments, cohsular representatives of the TBVC states accredited in South Africa will as from November 1 be able to renew the service contracts of their citizens employed in the Republic, provided that the individuals concerned are still working for the employers with whom their contracts were orginally ${ }^{\text {cpn }}$ cluded $\{0$ wo tad
"The existing labour agreements will be
amended in due course to incerporate the new arrangements," Sedosaf sa sand

The first contact betwee an employer in South Africa and a citizen of one of the four states should still, as is presently the case, be attested in the employee's country of ongin "

The multilateral technical committee on manpower and education had unanımously decided to recommend to
the South Afncan Government that "where the contract of a worker with an employer is terminated through no faults of his own, the reattestation of his contract with another employer could be done by TBVC consular representatives in South Africa" 269985 were intended to faciltate the particpation of ctitzens of the TBVC
 phuthatswana's capital, Mmabatho, on Tuesdáy, accoording'to a. istatement issued moPretoria yes $/$ terday from the Secretariat for Multilateral Co-operation'in Southern África (Sécosaf).
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This was provided the individuals concerned "are still working for the employers, with whom their contracts were originally concluded", Secososafadded. - Sapa.



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 MANY thousands of contract workers
exiled to the homelands at the end of




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## NEW YORK. - President P W Botha yesterday warned United Stãtes businessmen that there would be a "backlash" if the international w. "community continued its "unnecessary interference".

In an exclusive inter view published yester day by Business Week, a leading American economic and business publication, Mr Botha said "sanctions cannot wreck us" and warneds." If the international world pushes us too far, and if they don't stop their unnecessarysinterference, theremwhlebe a backlash, 数
Atshtyesame time Mr Bothrisald South Africa needed foreign invest ment to develop "to its greatest capacity"
'Folly'
Mr Botha was interviewed on September 19 at the Union Buildings in Pretoria by Mr Jonathan Kapstein, Business Week's regional bureau chief in Brussels wha formerly was based in Johannesburg.

Asked about current US pressures on South Africa, Mr Botha saıd "I know of prominent American business and financial leaders who would luke to stay here, and they think this pressure and US sanctions is a march of folly ${ }^{2}$

On the question of one mansi oner vote, he said: "One man, one vote will not work in South Africa but the principle of one man, one vote can be applied in a different way and in different structures."

## Influx controlf

Mr Botha denied any plans to abolish the wholé system of influx controls: "We must have controls," he said "You cannot allow every man just to go and squat where he wants to squat."

However he sald the next session of Parliament would formulate


Mr P W Botha
legislation to reform the influx control system He said he believed economic decentralization would relieve some of the pressure on congest + ed urban areas.

Discussing the prost pects for negotiation, $\mathrm{M} t$ Botha once again ruled out dealing with the African National Congress or releasing Nelson Mandela unless violence was renounced.

He justified the recent raid Into Botswana and responded to criticism of what the US describes as a South African commando raid on onl installations at Cabinda by saying. "We have our criticism of the US too as far as Cabinda- 15 concerned I wonder to what extent the Cubans are being financed by way of the income through Cabinda""
The influential US magazine took a gloomy view of the interview in an accompanying artıcle, which said 'President P W Botha, captive of his ideology and his ruling Vational Partv nas apparently tectaed to reject a chance to capture the fast-diminishing


Dr Chester Crocker
common ground for negotiation about South Africa's future"

Mr Kapstein, who interviewed Mr Botha two years ago, said he beIleved the State President wanted to project an image of strength

He sald Mr Botha had made all his points clearly and forcefully, insisting that his own pace of reform was valıd

Mr Kapstenn said he believed Mr Botha had granted an interview to Business Week because he wanted to get the notion of Soutly African self-reliance across to the decision-making community that reads the magazine

Business Week has 860000 subscribers and an estimated 5-milion weekly readers.

- Meanwhile, Austria yesterday announced economic and cultural sanctions against South Africa, inciuding halting investments by Stateowned firms, banning imports of Kruger rand cons and suspending sports e'ontacts
A satement rom he otfice or the chanceltor Mr Fred Sinowatz, said

Austria was conforming to United Nations Security Councal resolutions calling for action against South Africa.

- US Congressional sources yesterday said President Ronald Reagan's administration had formally decided to ban the importation of Kruger rands as part of a package of sanctions against South Africa
However, the architect of US policy in Southern Africa, Dr Chester Crocker, yesterday ruled out economic sanctions against Pretoria and accused some European countries of substituting moral indignation for dıplomacy
Dr Crocker told reporters in Paris that President Reagan's decision to impose selective sanctions earlier this month was designed as a political signal and marked no change in basic policy,
"The president has no intention of adopting measures that would hurt or damage the South African economy or the prospects for economic growth." he said.


## 'Sanctiinonious's

Dr Crocker said the measures represented no move away from the policy of constructive engagement and accused unnamed European countries of criticiang the policy without giving alternatives
'Should we wash our hands in sanctimonious disgust and walk away from Southern Africa and give speeches in New York the way certain countries in Europe to and do nothing rlee hut feel sanctimo nious" "he asked -Sapa-Reuter-AP

## Rikhoto, now Mthiya

The decision by the Appeal Court in Bloemfonten upholding a Cape Town Supreme Court ruling that Mdandwen Mthya qualified for permanent residence rights in the western Cape might appear academic in the light of government's commitment to scrap influx control
But for the tume being it is not, and both contract workers and employers alike ignore it at therr peril
The decision is essentially a sequel to the Rikhoto judgment which entitled migrant workers to Section 10 (1)(b) rights in terms of the Blacks (Urban Areas) Consoldation Act after working in an urban area continuously for ten years, with no more than the mandatory three weeks leave a year, or hived legally in an urban area for 15 years
Mthiya, who has been working at Chick's Scrap Metals since 1967, qualified in terms of tenure but had three long periods of unpard leave
Following the decision in Bloemfonten he received a 10 (1)(b) stamp in his reference book at the Western Cape Development Board offices in Nyanga this week

Lee Bozalek, director of the Legal Resources Centre (LRC), Cape Town, understands 4451 contract workers have qualfied for Section 10 rights in Cape Town alone since the Rikhoto judgment in May, 1983 The board, he notes, has been rigorous in applying the mandatory leave aspect For example, in the week since delivery of the Mthiya verdict a further 164 applicants have been granted therr rights, but Bozalek estimates thousands must have been pending the outcome of the appeal case
The message is clear Workers or employers who have appled for rights that have not been granted on grounds of "breaks" in their contracts pending Mthiya, should make a fresh approach to the board.
"I don't believe the board will now delve into their records and contact the applicants," declares Bozalek.
The four-year fight was funded largely by State legal and



Government will have to rethink its decentralisation programme if influx control is eased in line with the recommendations of the President's Councal And one of the most significant impheations involves industrial land in the metropolitan areas

Some of the less popular border areas and deconcentration points could well be scrapped, in which case concessions to develop more industral townships around the major cities is seen as mevitable

It's all ifs and buts at the moment and many feel that a liberalisation of the pass laws will not lead to the rush to the cities which some seem to expect Brokers and developers are thus reluctant to guess what it would mean for prices But if labour does take up its right to move more freely into the urban areas in any numbers, first to score will be holders of existing industrial rights

Agamst that, of course, there could be a run of new development which, in the longer term, could act as a price depressant

Rudolph Fockema, executive chairman of Gypsum Industries and former president of the Transvaal Chamber of Industries, agrees that the new policy raises several questions But whatever happens, he predicts the decentralisation policy will never be the same again
"More land will have to be proclaimed for industry in the established metropolitan
areas I can't see any alternatıve," he says "People will flock to the cities in search of employment
"The behef is growing in some official circles that the bigger metropolitan areas will benefit if they are allowed to grow More people will mean more prospenty"

He feels government may continue to develop the well-estabhshed growth points, but that it may have to abandon some of the newer projects - especially those which are badly located

As Fockema says "Industrialists generally want to be as close as possible to their biggest markets"

He feels a lot will depend on the regional services councils due to be established next year Logically, they will have to control any influx of job-seekers to the urban areas, as well as the creation of new urban industrial areas
"There has io be some control," says Fockema "We cannot have shantytowns sprouting up willy-nilly around our bigger cities We may see a lowering of the initial standard of housing provided or allowed, but services such as water and sanitation have to be provided "
Pat Flanagan, MD of RMS Syfrets, sees the new deal leading to a relaxation of the strict control of industrial rights in metropolitan areas
"This is the feeling of estate agents dealing in the industrial sector," he says "Employment opportunities have to be created in the metropolitan areas to cater for local populations That's a logical reason why more industrial ground should be created to cater for them"

But Transvaal Chamber of Industries president Joe Annegarn is keen to see the decentralisation policy maintained
"I support decentralisation," he says "If we get many more factories in the metropolstan areas, it will place additional burdens on the established infrastructures Most are already straining under the weight of what they have to support
"I certamly do not want to share my infrastructure with any more industrialists than those I have to share it with now"

Annegarn says he is particularly concerned about the supply of water in the PWV area Industry cannot operate without water, he points out, and every factory imposes an additional burden on the existing supply Another drought would be catastrophic

His information is that by the end of the century another two cities the size of Johannesburg will be needed in SA
"Clearly, the size of a city hke Johannesburg cannot be trebled Its boundaries and built-up areas are already touching the boundaries of neighbouring towns
"That is why the authorities are looking at areas such as Bapsfontein, which is surrounded by veld and, I believe, does not have to rely on the Vaal River catchment for its water "

But, for the moment, the Decentralisation Board is sticking to traditional policy Says chief director Coeme de Villiers "As a board we're still implementing policy as it stands We're trying to divert the development away from the main metropolitan areas
"As far as we're concerned, the decentralisation policies are working well The industrialists who have moved are, for the most part, delighted with the productivity they are getting from the locals they recruit and train
"A Republic of China industrialist tells me local workers are giving hum $80 \%$ of the productivity he gets from his workers in Taswan"

One problem in keeping track is the lack of statistics, but De Villiers says the board is computerising its data and hopes to be able to give up-to-the-minute information by early next year

Avarlable figures, however, show that between April 1982 and March this year, 3180 applications were received by the board And by June this year, 1214 of those had taken physical form
 chief director of the West Rand Admimistration Board, when he posed a series of questions at the annual conference of the Institute of Administrators of Communtis Affars
He was speaking after ar address or rural/ur ban migration and urbanisation by Prot Gavin Maasdorp director of the economic research unit at the University of Natal in Durban
Mr hnoetze sad influx control as presenth ad ministered, was moraliy indefensible, economically unsound and political ly unwise'
'It is a costly business and therefore it must go he said
Mr Knoetze sald that his board differed from the Urban Foundation when that organisation mantamed that influx control was purely a political matter

## Suicide

'It is a technical and economic assue,' he sand
Mr Knoetze sald a pro gramme of incentives and of decentralisation could work iff it was done realistically' with the use of existing infrastructure on which milhons of rands had already been spent The position of Richards Bay was a case in point
He sard it was 'political suicide' to pump money into middle-class housing
Residents could add one room to each of the one hundred thousand 'matchboxes' in Soweto, for example. Mr Knoetze said In this way, housing could become a source of income

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While hopes grow tna the Group Areas Act whll be scrapped blacks living in white urban areas are still being threatened with eviction
"Indans are not buying property in Fordsburg as expectations are high that the Act wal be scrapped,' sald the managing director of the Corporate Group of Compames in Fordsburg, Mr Ebrahm Kharsany
"Sales have droppped by about nalf"
He said the property market in Fordsburg, a group area west of Johannesburg's central business district, was down as people were holding back hoping that other areds would be open to them

## THREATENED

Mr Kharsany sald the Indran property market situation was artificial and prices were inflated because there was too little supply in relation to the demand
He also blamed the recession, high interest rates and the general shortage of money
The vice-charman of the Action Committee to

Stop Evictions. (Actstop) Mr Mohamed Dangor said that as blacks living in white urban areas were still being threatened with eviction, the Group Areas Act was not about to be abolished
Mr Dangor sald several blacks living in three Hillbrow flats were served with eviction notices recently

He sald the landlords had recerved letters from a semor public prosecutor from the Johannespurg Magistrates Court, Mr A Lambrecht, threatening prosecution unless they told their black tenants to leave
"This is another way of crcumventing the earlier Supreme Court ruling which stipulated that 'illegals' who had no alternative accommodation had to remam where they were," he sand
The black tenants had declared that they would not move from the flats and had called for the scrapoing of the Group Areas Act

He sand that people were also resisting any move to the new flats in Newclare put up by the Government to house "lllegals'

INFLUX control laws are among the most controversial in this country.
The laws have been a subject of heated debates in Parlament They have been challenged on polttical platforms and sometimes in the courts of law.
In 1956 when the law requirng every black male over the age of 16 years to carry a pass was extended to women, there was a national uproar About 20000 women from various parts of the country marched to Pretona to submit petitions in which they registered therr protest aganst the law.

In 1960, the Pan Afrcan Congress organised anti-pass demonstratoons in which thousands of people burnt their passbooks and thereafter handed themselves over to the police for arrest
In Sharpeville, the demonstrations led to an outbreak of violence in which 69 people were kulled by the police
Today, the laws contrnue to be among the most confusing laws in the country They confuse the officials who implement them in the same way as they confuse the man in the street
As a result, thousands of blacks who qualify in terms of Section 10 (1) (a) or (b) of the Black Urban Areas Consolidation Act, to be in urban areas have been endorsed out of the cities because offictals misinterpreted the law
The Rikhoto judgement of 1983, and recently, the Mthiya judgement, have given a proper interpretation of the law But there are many people who, out of ignorance, have not demanded appropriate endorsements in their passbooks

Development board officials have at times made life difficult for some people by refusing to honour the court judgements

Inthe"R1khoto

case", Mr Mehlolo Tom Rikhoto had compled with all the provisions of the law to qualify for Section 10 (1) rights He had worked continuously for one employer for more than 10 years and had lived in the area of his employment for more than 15 years
But as a contract worker, he had to go back to his homeland once every year to renew his employment contract The West Rand Administration Board argued that his service with an eng1neering firm in Germiston was not continuous - it had been broken everytume he went on (pard) leave to renew the contract

Mr Mdaweni Elhot Mthya's case was almost similar to Rikhoto's, except that Mr Mthrya was absent from the prescribed area in Cape Town on three occasions of six months, four months, and erght months respectively

His was an unpard leave Mr Justice Pat

Tebbutt decided that he was qualified for permanent city residence The Western Cape Admınstration Board appealed aganst the ruling and last week the Appellate Division of the Supreme Court in Bloemfonten upheld Mr Justice Tebbutt's decision
The court found that as in the case of Rikhoto, an employee could have worked contınuously despite physical absence through illness or the taking of leave
In Mthya's case the court found that every tıme Mr Mthya left for his home in Transkei, no agreement was made between him and his employer as to how long he would be away, but there was an agreement that he would be re-engaged on his return
This, the court conceded, meant that the continuity of Mr Mthiya's employment had not necessarily been broken
Following the judgement, Mr Mthya received a Section 10 (1) (b) stampinhis


MR Tom Rikhoto after winning the struggle to stay in an urban area.
passbook from the Western Cape Development Board offices
He is now qualfied to live as a permanent resident at Nyanga, Cape Town
There has been a hint from Government that there are to be changes in influx control laws, but the laws restricting the movement and employment of blacks in urban areas stll exist and are enforced
The Mthiya judgement is therefore of 1 m mediate practical 1 m portance to workers wishing to establish their nghts to urban living
The three offices of the Legal Resources Centre in Cape Town, Durban and Johannes-
burg have cases of workers with similar penods of leave in their work record

A spokesman for the LRC in Johannesburg sard people whose Sectron 10 rights have been recognised following the Mthiya case are likely to be protected whatever form the new legislation takes
"It is therefore mportant that all workers who have had 10 years of employment with an employer whether or not that employment has contaned pard or unpard leave should apply immedrately to have correct endorsements in therr passbooks," the spokesman sald.

# Ending influx control: test for statesmanship <br> A STRIKING paradox is buildAng up on the South African political scene On the constitutional front the government <br> agents of influx control It is a the propign that in some cities the prosecutions of employers 

has great problems in finding any common ground between it and the mass of the black population The formulas and structures the government are contemplating for African participation in government are so inadequate that black people find them hardly worth discussing
It is with good reason that Dr Anton Rupert recently exhorted the government in Zwingh's memorable words "For God's sake, do something brave"'
In contrast, the government appears to be much more realistic in trying to cure or eradrcate some of the major distortions apartheid helped to produce
Handled correctly, the President's Councll recommendation to abolish influx control could be a major breakthrough in alleviating some of the acute poverty and unemployment in the country

## Consumer market

Influx control is without any doubt the single policy which has caused the greatest distortion of our system It is due to influx control that South Africa is under-urbanized by about 10 percent ( $2-3$ million people), and that more than half of the black population of close to 30 million live in the homelands covering only 13 percent of South Africa's land mass
Influx control has limited the consumer market, and it has curbed the mobility of labour, thereby causing serious bottlenecks in production It has had a cancerous effect on an economy uncreasingly dependent on manufacturing
There have also been other costs There is the bitter toll of more than 17 million arrests of Africans for pass laws offences over the past seven decades Together with the lack of po litical rights the pass laws have been most responsible for making Africans feel like pariahs in their own land
In June or July this year the cabinet decided that influx control should substantially be modified Word was sent to the Nationalist members of the President's Council, which in its path-breaking report of August 25 recommended the


Squatter camp: a citizen's political right to seek his own housing solution.
abolition of the referencebook system as a means of applying influx control It is also recommended that measures designed to order urbanization should not discriminate on the basis of race or colour
Acceptance of these recommendations clearly does not mean that the government is now at one with liberal bodies like the Black Sash on the issue of influx control There are important voices in cabinet and the bureaucracy who want to retain a considerable degree of control over the urbanization of Africans It is up to Mr Heunis's department of of Constitutional Development to handle the new policy of "orderly urbanization" in such a way that it does not become a new instrument for preventing Africans from moving to the cities
At present there are three controls regulating African influx The first is the law circumscribing the presence of Africans in cities At present only Africans with section 10 "rights" and migrants with a contract are allowed in the city
The only way in which this can be policed is through mass arrests of Africans whose ref erence book is not in order

Indications are that this will be terminated The cabinet supports the President's Council's slightly paradoxical recommendation that in future all people will have to carry an identity document (uniform for all South Africans) on them, but that they cannot be arrested when they do not have it on them
So far so good But what about the second control, the law which prohibits employers taking on anyone who has not gone through the proper la bour bureaux and imposes a fine of R5 000 for a second of fence ${ }^{\text {P }}$ This law nowadays applies especially to mıgrants who have moved to the city directly in search of work
Curiously the President's Counctl does not sugcest any amendments to the laws regulating migrants (particularly section 10) and the labour bureaux
Yet so high are the expectations about the possible aboliton of influx control that the government would be foolhardy to impose on employers the task of keeping "illegal" migrants away from a job
Already there are people in the business world advocating open civil disobedience if business is compelled to be
have been stopped pending the government's response to the President's Council report
That leaves the third control, that over housing In the past the administration boards and black local authorities have applied influx control through providing houses only to those Africans who have a right to be in the city
As Prof Willie Esterhuyse of the University of Stellenbosch has rightly remarked in his testimony to the President's Council, that has had a seriously destabilizing effect on the acceptability of these anthorities

## Rudimentary services

The explosive nature of most of the current controls has prompted government to seek some generally acceptable form of control to clamp down on "too rapid urbanization" of which some officials mutter dire warnings The PC report suggests a formula, the application of which could have major implications for our future The report recommends a substantral shift away from the present policy in which the state provides formal brick housing to one in which the state will mostly provide rudlmentary services and structures, leaving it to Africans and therr employers to upgrade the structures
However, the report commends that such informal settlement only be allowed on approved sites - that is, sites specifically set aside by the authorities for such purposes
This brings us to the crunch of the matter If the government wats two or three years before it makes sites available, and then only limited sites, all the suspicions will surface that we simply have influx control in a new guise And state action against "llegal squatting" will destroy all hope of a genuine new deal in African urbanization
For a government wanting to establish a proper clımate for negotiation there can only be one road promptly making sufficient land and proper infrastructure available, and allowing Africans to seek their own housing solutions As citizens that is their political right


## The pattern of polftics by Hermann Giliomee

A STRIKING paradox is'building up on the South African political scene. On the constitutional front the Government has great problems in finding any common ground between it and the mass of the black population.
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## Poverty

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## Paradoxical

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So far so good But what about the second control, the law that-prohibits employers from taking on anyone who has not gone through the proper labour bureaus'and imposes a fine of R5 000 for a second offence? This law nowadays applies especially to migrants who have moved to the city directly in search of work. Curiously the President's Council dóes not suggest any amendments to the laws regulating mıgrants (particularly section 10 ) and the labour bureaus

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## Hopeful sign

Already there are people in the business world advocating open civil disobedience of business is compelled to be agents of influx control It is a hopeful sign that in some cities the prosecutions of employers have been stopped pending the Government's response to the President's Council's report.

That leaves the third control over housing In the past the administration boards and black 10 cal authorities have applied influx control through providing houses only to those Africans who have a right to be in the city As Prof Wille

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form of control to clamp down on 'too rapid urbanisation', of which some officials mutter dire warnings The PC report suggests a formula the application of which could have major implications for our future
The report recommends a substantial shift away from the present policy in which the State provides formal brick housing to one in which the State will mostly provide rudimentary services and structures leaving it to Africans and therr employers to upgrade the structures

## Heunis <br> Heunis

However, the report recommends that such informal settlement be allowed only on approved sites - that is, sites specifically set aside by the authorities for such purposes,

## The crunch

This brings us to the crunch of the matter If the Government wants two or three years before it makes sites avalable, and then make only limited sites avarlable all the suspicions will surface that we simply have influx control in a new guise And State action against 'Illegal squattıng' will destroy all hope of a genuine new deal in African urbanisation

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JOHANNESBURG - A woman who was sentenced to R100 or 10 days in jall for not registering her "illegal" domestic worker last week' chosé to go to janl
Mrs Marion Crawford, 43, of Orchards, appeared in the Magistrates Court here on Thursday before Mr H P Holtzhausen
, Mrs Crawford left the dock after sentence was passed and told her husband "I'm going to Janl I will not pay a cent to support this imquitous system."
$\because$ When Mrs Crawford was ushered into a basement room of the court building where fines are pard,' she told 'several pollcemen there" "'m not paying the fine ${ }^{3}$
She was then, ushered - out'to'begin servingher sentence.
"Mrs Crawford, who is" the mother of two daughters aged 17 and 18, sand she found the influx con' trol and pass laws in South Africa abhorrent M, Moral
She said she would not be party to such a discriminatory, unjust system that volated human dignity and rights
Mrs Crawford, who wâs represented by Mr - Modise Khosa, 'said she could not bring herself on moral grounds, to comply with the influx control laws
"I find myself having ' to choose between what is morally right and what is legal It is a pity that the two do not coincide" Mrs Crawford sard that although calls for the abolition of pass and influx control laws had been made by government bodies, mfluential businessmen and indrviduals, some of whom she cited, she was "amazed, surprised and saddened that raids are still being made",
The magistrate", said the court did not make the law but had' to enforce 1 t - Sapa " ${ }^{\circ}$."
Mrs Marion Crawford, the Orchards woman who was jailed for her principles last week, is to be released tomorrow.
Five days after she left court for the women's prison in Mondeor after refusing.to pay a fine for failing to register her domestic worker,' 43 -year-old Mrs; Crawford will' be reunited, with her family
"In our 20 -odd years of marriage, this is the longest we have ever been apart, said her husband, Mr Euan Crawford, today
"I missed her very much, but I am so proud of the stand she has taken"
In going to prison - Mrs, Crawford stuck to the resolution she made 16 years ago "If I'am ever arrested for an apartheid offence, I' will go to sal I will not pay a single fine."
Last week she chose to serve a 10 -day jail term rather than pay a R100 fine for falling to register ' 32 -year-old Mrs Pauline $/$ Makanye, who had offered to pay her employer's fine after she was sentenced
$\because$ The term served was reduced du complicated system of automatic due to a samplicated system of automatic remission, sad Mr Crawford
$\therefore$ He and his two children Justine (18), who 'wnutès' metric today; and Andrea (17) 'visited This wife yesterday.
i)"She is not having an easy time," he' said "It is not the best place she could be, but we support her all the way in what shes doing t. "It is easy enough to pronounce ones springclues, but being prepared to go "to "Jat" something else - that is where the test of charade ter comesinim'satd the proud husbazad
Knowing that "she imght not come back home on Friday her last message to Mrs' Makaye was that she should look after her cha: dree and feer husband -
"Ill do 't thadlýs untıltshe comes back,","Mrs'

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Times, Weanesday. October 30, 1985

## 'Madam' back home after

 5 days in jailFrom SOPHIE TEMA
JOHANNESBURG - A Johannesburg woman who chose to serve a 10 -day jail term rather than pay a R100 fine for failing to register her domestic worker was reunited with her family jesterday

Mirs Marion Crawlord, a 43-year-old mother of two teenage daughters was released yesterdav morning after sne had served part of a 10 -dav ja.i term

She was found guilty in the Johannesburg Magistrate's Court last Thursday for failing to register her domestic worker Mrs Pauline Makanve

The jall term was reduced due to a 'comphcated system of automatic remission'

On her arrival at home yesterday she was mel by an excited Pauline at the door, and they hugged one another and wept a little

## Opposed to race policies

"It is wonderful to be back home with the family said Mrs Crawford
When she appeared in court she told the magistrate that she has alwavs been opposed to South Africa's race policies from the tume she was a ver young child

She criticized the present government for claiming it was preparing to move away from race dis crimination towards reform and said 'most surprising is that blacks were still being arresied under the Group Areas Act and pass offences

Mrs Makanye, a mother of two children said she came to Johannesburg in 1975 from 'Isitsing near Rustenburg Since then she had worked for several emplovers in Johannesburg and jomed the Crauford family in 1983

She has a Bophuthatswana travel document which allows her to remain in the prescribed area of Johannesburg while emploved
Speaking from the Crawford home vesterdas Mrs Makanve said she had offered to pay her employer's fine - :
But Mrs Crawford had retused and said "I have alwavs vowed that if I am ever arrested for an apartheid offence, I would rather go to pail and not pay a single fine'

## 'Felt rather bad'

Mrs Crawford's daughter, Justine, who this weeh was preparing for her matric examination said "My mother made this promise 16 years ago and has stuck to that resolution

I know Paulne fell rather bad when my mother went to jall
' But my mother knew what she uas doing it wa, not a decksion she took overnght

Mrs Makanve was near tears as she said "I cannot understand why Mrs Crawford had to make such a sacrifice for my sake
"She would not let me pay her fine and instead offered to go to jail 1 feel so bad when 1 thinh of the sacrifice she made on my behalf and worse still at the expense of her family who have been standing behind her all along and gave her all their backing
"l cannot believe hou anvbody could put herself in such a position for somegne elst
Ana us a 1 mp :

1 wo migrants get residential
4. Supreme Court Fueporie-

TWO migrant workers - Transke nave workers rom rights to remelt been granted bosch area an ir the stolen Western Cape thing tors Board to coup Development

Mr Moe
Gavel Man Galen. and Mr claratory oran sough: a de. Court. Cape Town the Supreme Section 10 ( 0 wa, in terms of (Urban Areas) 0 the Brach Act of 1945 te grantaation rights to live to grant them area
Bots clammed in amiants t have worked on contract for brice manufacturing com or in the area for more than 10 years but were refused Section 0 rights by the board
The Act states that who has workers that a mar in an area for one continuous is not les, ina one emplover for lied to rem in years is enc scribed area The in the pret held in the land law was up judgment landmark. Rikhoto

The bo
on the ground refused the men periods of leave whey tool longer than reave whin were specified in the one month Mr Madura Raidhoto case Was "using the wrong the board "Instead of wrong test
there was continuous whenner mend, the board is cons empiov.
estabust whether leave was in excess or one mont , was in Mr Eaten 1u-vea" period that dung a at a farm ned omplormen nat rem near Steilenoosen ne three ames tor 7ranske only stretes $h$, for months al a

The men also asked the pour: to order the mumindal labour ofincer in Stellincidal labour dorse their reverence bo to en
rance books agreement and witharawn b: ordered to pal cost board was Thu applicant after the cosecants dane. Sic been granted Scion men had e Iwo other cion 10 rights Section 10 rights cases involving the Supreme Court came before pu' were bosipure, Cape Town

## Mas Thelma

Mauryan, woo Nontsikelejr born in Stelleno clasens she wac all bur sour months and spent there is seeking a of her nit order under Secuod declaratory the Act

* Mrs Nomissior Persia asked for a deciare Pasha terms of Section libration in low her te remain io (1) c to aden Cape remain in the West
The section deals with the rights of "the wife with the daughter or son tune unmarried of 19 of a mon mater the afn for residence rights qualines magistrate found him guilty of being in the city without proof of permission from the Department of Development Aid.

Madandu Thema's prosecution under mflux control laws was one of many cases still heard despite condemnation by the President's Councll of the pass laws as "evil and degrading".

Before he went to Janl, Thema (35) told the court he earned R40 a week as a labourer. He had no relatives at court and did not have the money to pay the option of a R100 fine

Despite the enthusiasm which greeted the news last year that pass law offenders would no longer stand trial in Department of Co-opera tion and Development Commissioners' courts, many people are still being sent to jall for influx control offences
'The Department of Justice took over the handling of the cases since September last year

From observations made at the Johannesburg Magistrate's Court in Market Street there appeared to be few cases on the roll

Whereas pass law cases were known to be handled in two-minute hearings in the past and the court roll catered for about 100 peóple a day, the new average under the Department of Tustree is 11 cases a day and the cases are more thoroughly dealt woith
Thema, who appeared in court in a torn overal and with other clothes wrapped up in a plastic bag, sald he had a wife and a child to support
The magistrate, Mr P N Coetzee, told Thema that while he was in jail

## Black mark for SA

The criminalisation of black people who "trespass" into the cities and break the pass laws by the hundreds of thousands each year has become one of the blackest marks in apartheid's book
To many, it is incomprehensible that a woman can be jailed because she comes to live with her husband, a contract worker in a city; or that a man may suffer a similar fate because he has left the homelands to seek work in an urban area.
The constitutional affairs committee of the President's Council was praised when it recommended in September that mflux laws be scrapped because they were ineffectual and a source of tension There were those who were guarded in their response, pointing out that the President's Council committee had powers to recommend a course of action to the Government - but the scrapping of the pass laws was far from a fait accomph.
Visits to several pass law courts by reporters from The Star point to the probablity that the overall number of prosecutions has decreased in recent weeks. But there, areacases which suggest the reamaining prosecutions are pursued with vigour, and the hardship is as great as ever to the victims.
the Johannesburg Commissioner of Development Ald would investigate his background and deport him to a homeland when he was released
In another case, a 19-year-old youth, Sipho Shabangu of Wakkerstroom, was found gulty of being in Johannesburg illegally.
The magistrate, Mr P J Fourie, found Sha-
bangu gulty under influx control regulations, cautioned and dis charged him $\mathrm{He}_{\text {t }}$ fined Shabangu R180 (or 90 days) for hindering "a policeman in the course of his duty by resisting arrest for the offence
R100 (or 50 days) of the sentence was suspended for three years on condition he was not found guilty of a similar offence


44 cases in three hours
to take, his reference book with him when he:went visitiog frien with him rose on Sundáy. ing friendsinPrim
He , too, was funed R 30 (or 15 days) after being arrested and bundled into a cell for the night
The pass law arrests continu spite of the President's Council Constitutional Affars Committee's condemnation of the influx control legislation
Germiston's chief magistrate, Mr $J$ P Gildenhuys, sald there had'been a decline in the number of cases in the first 10 months of 1985 compared with the same period last year
Between January and October '1984 about 9400 cases were procesș̃ed by the Germiston courts This year the figure is about 5300

This could be partly attributable to the state of emergency siphoning off policemen to do duty in thé black areas instead of participating in pass raids in white areas, he sald
The wide variation in circumstances prohibited the apphcation of a standard admission of gult fine and made it necessary for each case to be brought to court, Mr Gildenhuys said

## Influx cases down on W Rand

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Prosec West Rand Bureau
cations for pass offences on the West Rand have steadıly diminished to an insignificant trickle sunce a decision to hear pass law offences in Mag. istrate's Courts was taken in September last year.
In Roodepoort - where unregistered workers lived in fear of the "khwela khwelas" (police vans) prosecution for a pass law offence is almost unheard of.
The chief magistrate of Roodepoort, Mr Lukas Bester, sand yesterday it was months since the court had had cases of this nature.
"There is the odd case where people have failed to register their employees," he sard.
Vind appeared the authorities were no
Soinger arresting people, but merely
telling them to sort their documents
out, he added.
${ }^{A}$ survey of residents and domestic
workers in the Roodepoort area confurmed this.
They sard the West Rand Development Board's activities had almost ceased.
Officials are apparently no longer knocking on doors and checking domestic workers' passes. Many people beheve the decrease in arrests could be attributed to the fact that police are more involved in riot control than in the past.
A similar situation exists in Krugersdorp and Randfontein where the Commissioner's Court stopped prosecuting for pass offences in September last year.
Prosecutors in Randfontem and Westonaria reported they had not had a case for months.
Major Tienie Halgryn, haison officer for the West Rand police, said nothing had changed regarding pass law arrests as far as the police were
concerned.

## Group formed to fight influx ${ }^{85}$ control <br> The councll urged government to "make a <br> in existing townships should also be devel-

TWENTY-EIGHT prominent South Africans yesterday formed the Private Sector Council on Urbanisation and mmediately urged the government to remove January 31, 1986

A statement released after the first meeting said the councl was committed to devoting resources "in funds and time to the development of private sector proposals for a new national urbanisation policy and strategy"
"Urbanisation is necessary for further economic growth, rural revitalisation and the maximisation of our development resources for a growing population," the statement sald
"It is now generally acknowleged that official attempts to halt migration to cities oficial attempts in worked in the free wold, including have noth Africa, and that coercive attempts to control the movements of people create a control the movements of people in society."
wide variety of negative effects
commitment to the removal of influx control not later than the opening of Parliament in $1986^{\prime \prime}$ and expedite the development and implementation of a new urbanisation strategy
It called for the immediate halting of all shack demolitions, forced removals and freezes on urban growth, "bearing in mid the need to improve the quality of hife
Under-utilised facilities, such as ed retional and medıcal facinties, ses, and governallocated or openemmediately develop an "urgent process for the acquisition and servicing of land at affordable standards" to vicing of land ating and new urban areas.
expand existing and new urbant to instruct
The council arged gote the development of authorities to
informal housing affordable to the existing urban operation and new migrants.
Proposals for an increase in urban density
oped The councl also called for an immediate programme to lift the barriers to informal sector activity in transport, housing and manufacturing and steps to actively encourage informal sector growth and development in the cities and rural areas
Government should also urgently reassess the 1982 White Paper on Industral Development Strategy in the country and the 1913 and 1936 Land Acts (which created the homeland areas)
The councll is charred by the Urban Foundation's executive director $J$ H Steyn and the foundation's MD RH Lee is the executive committee's charman Other members include Harry Oppenhermer, President of the Board of Governors of the Urban Found of tion, Bishop Manas Buthelezi, presdent one, the SA Councll of newspaper - Sapa

THE Private Sector Commetlon Urbanisation at the weekend called on the Government to act swiftly in abolishing influx control.

The chairman of the Urban Foundaton, Mr Jan Steyn, charred the firs meeting of the counch It has promnent black leaders such as Bishop M Buthelezı, president of the South Afr! can Councll of Churches. Mrs Sally Motlana, president of Blach House wives' League. Former Anglo American charman, Mr Harry Oppenheimer, and chairman of the largest company in South Africa, Barlow Rand (Ltd), Mr A M Rosholt, are among the more than 30 council mem-
and busine Government, black leaders arbasinessmen should negotiate an urbanisation system that will leñ stabilty and well-being to its population because the growth of the cities will be decided by its success. White research continue the Government shoùld act immediately in implementing the recommendations of the President's Council on the scrapping of passbooks and the abolition of influx control to faciltate a climate of negotiationsia statement from the meeting teadThe council urged that a majorruti development project be launched ín order to facilitate job opportunitiestin these areas for people to volunhtary move there to undertake business ventures.

THE Government should putamora. torium on the pass laus pass rands in homes andinthe streets. while it reviews the mflux control laws.

This is the opinion of. many individuals in poliics and in business
Ralds and prosecuthons under the vartous control laws contraue despite the Govefnments professe fivil ingness to review or varap them

The President s Coun(1) has recommended that the laws be craoped completelo.

The State President has sad the laws are nutdated and costlv

The matter cannot be revewed untal Parladment reconvenes nest vear in January

## Abolished

Manv people question why the laws are still enrm, torced if it is felt they: should be aboished " -
Virs MarroneCraw二 tord. a white housewferiax was sentenced to 10 dâys ${ }^{2}$ gogit sad Mrs Mabrietor a R100 fine for hot satast regastenngsiner house-m that What reason has the keeper. She chose ta gowe Goyepment to cling toto jat rather than-payw it whienthe'people say $1 t$ the fine.

That law should not be on the statuteribnok not on any boob

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 the processto elimintien influx coñtrol. It putsorsty Mis Mabilets dinary people in jail and der the Government should pnsom is not for ordize




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 fringements so far this vear
This is thout half the number prosecuted lats にes
The pass laws have wht the country heasly trananciall lone produc. tion and manpower
The pass laws are a source of endless anxiety and angush to blacks

## Principles

The president of the South African Domestic Workers Association. - Mrs Margaret Nhlapo sard the Governments slow pace to deal-with the laws was disappointing

She sad influx control laws were annoying and frustrating law people had ättacked this
 - We are proud that Mrs Crawford stuct her princuplest-Doniestió workerstares undek lot of of ppressioñ the tough thistaw Mrs Nitapo Sadday "Domét. warkeŕs just wank of tork for therrfatmities We thâught we would achevera breakthrough after thés Givernments fters
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## By Ninase मROROSE $=$

conflict as thev were mathing crimindis out of ordmarvpeople

I think this double talk is disgracetul It is completelv ridiculous that you can improve it "The ratds must stop immediately That is all. 'he sard_ mustg ${ }^{2}$

## Prosecuted:

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## ECONOMIC POLICY

## Old Mutual hits out

Inflation, excessive foreign debt, the crazy divergence in short- and long-term interest rates and the political logam are key factors in the host of economic woes facing SA, but minor vices against the cardinal sin of proflıgate government spending Getting to grips with the latter imphes a cure for at least some of the former, ignore the latter and there is no hope at all
The latest attempt to drum home this plain truth comes from Old Mutual The Mutual believes Finance Minister Barend du Plessis has had enough tume to control expenditure, and has blown it This conclusion is backed up by the Mutual's latest economic monitor, for the quarter ended October, which devotes a special section to the topic
Mutual economist Rob Lee notes that government expenditure as a percentage of gdp has not only been rising for the past 25 years, the pace has accelerated - from $16,5 \%$ in 1960 to $25,3 \%$ last year This in itself does not throw SA out of line with other Western countries, but Lee maintains there are major differences

Most important, he says, is the much larger percentage of social security payments (such as unemployment benefits) which make up a large proportion of government spending in the West Then there is SA's sizable "off-budget" expenditure on everything from strategic stockpiles to defence items
Include "off-budget" items and provide for a well developed social security system,

and the $25,3 \%$ figure would be vastly greater Also, SA's capacity to fund such levels is far more limited than elsewhere in the West There just aren't enough high earners to foot the bill
As taxpayers know only too well, the most obvious cost of Pretoria's spending spree is an ever-rising tax burden The Mutual calculates that total direct and indirect tax payments as a percentage of gdp have risen from below $14 \%$ in 1961 to an estimated $24 \%$ in 1985 (see graph) Unless human nature undergoes a radical lobotomy, resulting high marginal tax rates must encourage more tax


Mutual's $\begin{gathered}\text { Levett ...tough man } \\ \text { needed }\end{gathered}$
evasion, a reduction of individual product1vity, and increased emigration of the highly skilled

Government spending has taken off in recent years on current expenditure (consumption, interest, subsidies, and transfers), while there has been a cutback on capital projects Current spending has been far ahead of inflation every year since 1960 to the point where it can no longer be financed out of current revenue, savings by general government turned negative (that 1 s , current spending was financed by borrowing) in both 1983 and 1984
The rapid increase in current spending has been broadly spread across all four components, particularly interest payments and subsidies Lee thinks a significant reduction in the explosive rate of growth in interest payments is unlikely in the foreseeable future
So, like all other burdens falling on the state, the higher interest bill means spending in other areas must be cut if total spending is to be kept as a constant fraction of gdp Fanlure to acheve cuts elsewhere would imply an increase in taxation and/or upward pressure on interest rates, which in turn would exacerbate the problem It is, of course, a vicious circle, but one that should be familar by now

Lee maintains that a reduction in government spending to prevent a continuous increase in its share of the economy demands a long-term strategy including
$\square$ Publicly announced, high-priority targets for government spending as a proportion of gdp,
$\square$ Acknowledgement that government should concentrate on essential services,
$\square$ Acceleration of privatisation, and
$\square$ Indexing tax rates to inflation to elimınate automatic revenue gains from bracket creep
"It is now a crisis," he tells the FM. "The government must do something "But will it"

Mutual MD Mike Levett thinks a very
tough man is needed to call the tune at Finance Levitt says he could not accept early $F M$ criticism of Barend du Plessis because he did not believe the Minister had been given a chance to prove his mettle But now his time was up
"In the last six months, government spending is $24,5 \%$ higher than in the first half of the previous financtal year," he notes with dismay Levett predicts a full-year rise of about $19 \%$, tersely noting that "as an exercise in restoring credibility, it is conspicuously failng"


Not only is influx control unjustifiable on moral and political grounds, it is also time from the economic viewpoint that it be removed This is the conclusion reached by Professor Jill Nattrass, head of the Development Studies Unit at the University of Natal, in the university's latest Economic Montor

Nattrass says the flow of population to the towns that would follow abolition of influx control has varously been argued to have beneficial or damaging consequences National Party policy up to now has of course been predicated on the latter case

But, Nattrass argues, with urban black incomes about 6-8 times higher than in rural areas, influx control clearly limits the access of the poor to areas of economic opportunity and thereby reinforces unequal distribution of income

Even unskilled black urban workers earn over R1 500 a year, aganst the rural high of R400-R500 The city dweller also has a better quality of hife - rural lifestyles, she says, are "savagely hard"

While she suggests that the townwards population flow might not be as great as some fear, Nattrass says that to the extent that it did occur, it would further economic development by enlarging the urban market "The increased size of the multiplier in an urban area means that the possibilities for a community to pull itself up by its own bootstraps are considerably greater than in a dispersed rural settlement"

While increased urban populations require more social services and facilities, they can be financed in ways which need not damage the rate of economic growth In any case, it is much less expensive and more efficient to provide these services in an urban environment "If one accepts that all South Africans have a right to a share in publicly. provided services, then an increased level of urbanisation will, in fact, reduce the cost of the provision of the services in the long run."

Movement to the towns will also mittgate high levels of population pressure in some rural areas Much of the income of rural residents in fact comes from commuter earnings or migrant remittances from the towns People who rely on such payments are really


By David Brami. Political/Correspondent
The Government has been stendly feducung she aumoers wif foretg norvers wh Souits Africa for vears. the president of Blart Sast Mrs Sheena Dumean, sati yestertay.
Reacting to the announcement that the Government was aranumg up contagency plans to send black guest workers bacs to ther ; home counmes. Mrs Duncan samd that in the past decade there had been an enormous decrease in the number of foreign labourars
 and 15148 .


## RRFEAENCZ BOOKS

The authoritues gad tightened the restractions on foreige workers steddily over ite years. For example, peopie from Botswana. Eesotho and Swaziland once carried South African reference books ind were treatea almosi as if they vere Sontif Africans.
In 106\%. they bad to take ony oassporis, bur these coula be witurt ov the represemataves of then goveraments in 3outh Ajrica.
This was fursher ingntened with the requrement that foreigners snouid go to thear countries of origin to have their passoorts renewed and the stioulation that re-entry visas had to be issued before iney could return to South Afreca.

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anorter resiriction was the denal ni germanent restaence on anv ;
 ve vears.


JOHANNESBURG - A call for influx control and forced removals in South Africa to be brought to an end immediately was made yesterday by Mr Mike Rosholt. executive chairman of Barlow Rand
Addressing the Financial Mall's investment conference here, he sald these should be the firs measures to be removed as proof that the govern ment was serious about its commitment to do away with discrimma tion
The government should also alm at re ducing the current "com pletely unacceptable" level of unemployment and to restore the value of the rand to a realistic level

## Economic targets

More specific economc targets which needed to be addressed were.

- A considerable cut back in the public sector's "intolerable" share of the national economic cake "It is insufficiently appreciated, particularly by government, how significantly corporate remvestuble funds have decreased over the past few years in the wake of very much higher interest rates, increased taxation, reduced tax incentives and continuing high inflation," Mr Rosholt sand
- Broadening of the export base This will mean having to concentrate more on manufactured products "This will call for a re-think by government on export incentives, and for a planned and systematic
reduction of inflation"
CReal progress by the private sector in acheving black advancement and by the government in the long overdue implementation of its commitments to encourage small business - a tradstional provider of new employment
- The adoption by government of a more rathonal polucy on protection of local industry against unfair import competition
Discussing the need for dalogue between black and white leaders in South Africa, Mr Rosholt sad there was a big problem in the inflexible positions being taken up by most politiclans. both black and white


## Preconditions

"I belreve that concerned South Africans of all races are distressed at the many preconditions articulated by leadership before negotiations can commence"

On influx control and the pass laws, Mr Rosholt sand "Overseas experience over many years points quite definitely to the fact that urbanization 15 inevitable and irreversible and that it cannot be halted artificially"
Regarding forced removals, he sard they had probably caused more harm to inter-group relations and South Africa's overseas reputation than any other measure. "Future removals by force, direct or indirect cannot be countenanced under any circum-stances"-Sapa

THE removal of influx control will reduce rural poverty and encourage economic development, says a leading development expert
Writing in the latest issue of the journal Indrcator $S$ A, the head of the Unversity of Natal's Development Studies Unit, Prof Jill Nattrass, sald influx control limited black people's access to economic opportunities and reinforced income inequalities
Rural living conditions were not better than those in the cities and the flow of people to the cities would not merease poverty and unemployment.
Prof Nattrass said urban black incomes were six to eight times greater than those in the rural areas.
'The overpopulation of the rural areas and the almost total lack of productive employment opportunities in the rural areas has generated a situation in which average per capita income levels there range from a low of R70 a year to a high of R400 to R500 per annum '
A mıgrant living in an informal 'shack' área and working in the informal sector could expect to earn between R25 and R100 a week.
'Furthermore, the city dweller hás better' àcess to education, health care, entertanment and ${ }^{\frac{3}{3}}$ shopping facilities, all of which help to improve his quality of life'
Provision of public-sector services was ćheaper and more efficient'in an urban environment
'Increased numbers of town'dwellers increase the size of the urban market and the opportunities this of fers will help to create some of the additional jobs needed by the growing population. .
"The posisibilities for a communty to puil itself by its own bootstraps are considerably greater than in a dispersed rural settlement,' Prof Nattrass said

An


## THE authorities are drastically easing pass law airrests ánd prosecutions and convictions.

No national moratorium - official or unofficial - has been ordered, but sources indicate the development boards and the South African Police have been asked to exercise the utmost
discretion.
And the number of prosecutions and convictions have plunged.
In some cases - the West Rand Development Board for example - pass arrests have just about ended and courts in the area have only had a trickle of pass offenders through their hands in the last three months
The inituative for relaxing implementation of one of the most hated race-law provislons has apparently come jointly from the Departments of Constitutional Development and Justice
Both departments have, comparatively recently, become involved with the laws - Constitutional Development is responsible for adinmistering the development boards while Justice has for the last 12 months been processing the prosecutions
But the response by the South African Police, it is understood, has been uneven

## Arrested

This week, marathon runner Ephraim Sibisl was arrested in Johanresburg by police on a pass offence and promptly saw the charge nithdrawn
"The President's response to the President's Council call for the abolition of influt control is clear enough indix cation of the Ine we aŕe following," a semor Government source confirmed this week
In. the Transvaal there have"been reports that a de facto moratornum has be effect ${ }^{\prime}$ from ${ }^{i}$ Novembeen in soon after, Constitutional De-

## Courts quiet as

 arrests plungevelopment took charge of the legislation
In the Eastern Cape and Natal the prosecution figures have apparently been falling steadily during the year, and conviction figures more so In the Western Cape various moratoriums and "concessions" have been announced in the last eight nounced in the last elght months to regularise the situ-
ation of thousands of "1lle gals"

A senior official in one of the biggest development boards confirmed this week that the utmost discretion was being used in the prosecution of pass law offenders
' But government bodies and responsible ministers are approaching the issue cautiously , apparently fearing that publicity on the issue would spark an even bigger migration to th cities
Departmental spokesmen were, yesterday unwlling to offer any policy statements on the new approach, all described the issue as fideld-
cate" cate"

Mr Elijah Barayı, leader of South Africa's biggest trade union grouping, told the rally at-Durban's Kıngs Park Rugby Stadium that Mr Botha should start by scrapping the pass laws
'Otherwise we will call on black people to burn their pass books, and when they are stopped in the streets by the police and asked to produce a pass, they must then 1 g nore them,' he said amid resounding applause
-Mr Barayl, who is also vice-president of the National Union of Mineworkers, said the federation would 'not concentrate only on wages, but also on the townships and politics as well'.

## Mercury Reporter

Interviewed before the rally yesterday, he sald Cosatu would arm at bulding a socialist South Africa and would work for the nationalisation of the mines and other major industries
'Ultımately there will be a socralist state in South Africa,' he sald
'Our short-term objectives are to mobilise the black masses and to embark on an education programme Blacks will have to know that they must not feel gulty because of their colour'
He sard Cosatu would work in alliance with 'all progressive democratic organisations
虭Responding to a claim by Chief Mangosuthu Buthelezı that the new federation was 'hardly directed at Pretoria but is'directed against Inkatha', Mr Barayı sald there had been no mention of Inkatha at meetings preceding the formation of Cosatu
${ }^{3}$ 'He is just scared'
Addressing the crowd, he said the federation had been formed 'to bulld andew "tuth Africa'.

## 'Last warning'

Mr Botha and his Government had 'fanled completely' to govern the country and should resign.
'P W Botha's position should be filled by the right people, like Nelson Mandela,' he told the cheering crowd
He sard Cosatu supported disinvestment
He called the homeland leaders 'puppets' and sard that instead of 'going up and down shouting that blacks will suffer if there is disinvestment
they should use the mon ey to increase pensions pard to blacks'
It was sad that while the whole world was call ing for disinvestment, Britain and America were against it, saying it would affect blacks most.
He issued a 'last warning' to the homeland leaders to change their minds before time ran out, and called on Mr Botha to release ANC leader Nelson Mandela and remove the troops from the townships
In an impromptu news conference after the rally, he told reporters that Cosatu hoped to fill the vacuum created by the outlawing of the ANC, and sald it would strive for the dismantling of apartherd.

## New pattern

He said the days of trade unions playing a passive role were over Boycotts and stayaways would become the new pattern of industrial action in future
Unıformed policemen patrolled the area but kept a lod ${ }^{2}$ ofiliz
Cosatư, which claims a membership of more than 500000 , has 35 unions from a wide spectrum of the economic sector as its affilates Its man affillate's are the 150000 strong National Union of Mineworkers and the 100 000-strong Federation of South African Trade Unions, Fosatu
The new general secretary, Mr Jay Naidoo, is an official of the Sweet, Food and Allied Workers Union and is believed to be a strong sympathiser of the United Democratic Front

See Page 3



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## Forn－PHILLIP VAN NIEKERLK


 Cosatu sald 871 delegates repre－
senting 450250 pard－up members of 34 ә． insipare pue cinanod pue zuәanoid
 In an explicitly socialist declara－
ion of principles， Mr Ramaphosa

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Inswhat could be a significant move towards the scrapping of influx control, the Government hax decided to grant unconditional property rights to some blacks in black residential areas. . tuti
Speaking after a tour of Greater Soweto, the Mnister of Constitutional Development and Planinng, Mr Chris Heeiunis', said yesterday all black South African citizens and legally qualified immıgrants' would now be able to buy property on freehold in those'areas where the $99-$ yeir leasehold rıghts had been approved
${ }_{4}$ However, it was not immedately clear today whether the property rights would apply to all South African and legal immigrant blacks. - which would imply the abandonment of influx icontrol - or whether the new rights would be given solely to those people who already qualified to be in, urban areas under Section 10 of the Blacks (Urban Areas) Consollqatition it tet inn $\cdots, \cdot$, antich
A Afuititstatement clarifyng the gojsition was to be releásed, by



Wive Heuns sald yesterday *? Peoplè' whio are South African citizens - or, if they are not but areeng gally present in terms' of cerfiticates ssued by the Depaintment of Internal Affar'se wiilit also be able to ocecupy the houses"
Hie' said 'Section' 10 rights would no longer be a prterequisite Until now only blacks, with Section'10 rights have qưualified for the leasehold scheme
Mr:Heuns explaned that the new, deảl had nothing: to do with the Group Areas Act
"Blaçks, like all other populaton groups, have certamiareas to which they have beentde'sisnated ithese people, will iflow have the fight to own their property oyifreehold in thesearease,"

"lxtehe heve that bectause of ithis decisionsmore 'black peogle will be'preppared 'to acquiref their ownshomes Imeleve that this will zalso reassure financial instuktions and they will be prepared to advance loans $\%$ prospeetuvet home owners? Mr Heúniss sad
 belotiged to nationtikstates whichiwere not indemendent would automaticeallys ${ }^{\text {quan }}$ ualify unides the schemel banidso would citizens of indepenidént homelands's' who were 'living outside 'these states


## a Own Correspondent

## JOHANNESBURG <br> can cinnesburg - All South Afr

 carry one ident, as from next year first move to ohase documentigs the first move to phase out the present passbook carried by blacksProperty rights in the form
hold would also be accorded to those communities who quallify for residental rights
These announcements were made by the Minister of Constitutional De velopment and Planning, Mr Chris Heunis, when he and other senior officials of his department made a
goodurll goodwill visit to Soweto and the various local authorities yesterday
Mr Heunis sadd he hoped the government would by early next year announce the granting of freehold rights to all South African residents and those with permission to live in
the country the country
All South African citizens would carry the new identity document as from July next year
In his announcement Mr Heunis saıd -

- Property rights would automat -
- cally be accorded to all people who $\frac{7}{d}$ are. South African citizens who qualhTf under the 99 -year-leasehold quatle 1 Property rights would also be ac corded to all who lost their citizenship to independent homelands but are legal occupants of South Africa Negotiations would be held with

> othersotrations would be held with
> "Any man who qualify qualifies unider the

99-year-leasehol quanfies under the qualify for freehold titles," ${ }^{\text {Mr }}$ Heunis said
"This move is being taken because I believe that we can co-exist in this South Africa and all can contribute towards the development and welfare of this country"
While on his "goodwill" tour of the townships the minister made a courtesy call at the home of the Bishop of Johannesburg, Bishop Desmond Tutu, in Beverley Hills, near Orlando West, but was told that the bishop was believed to be visiting Zimbab-
we we

The minister also drove past the Orlando West home of Mrs Winne

## Freehold for some

BLACK South Africans who qualify under the 99-year leasehold scheme are to receive freehold property rights in black residential areas, Minister of Constactunounced yesterday. Chris Heums an-
He ras sperday.
er Soweto speaking after a tour of greater Soweto which included discussions with a number of black leaders
He also announced that, from July next year, all South African citizens wouldcarry one identity document At a Press conference, Heunis exment
"I believe that this would have very serious implications for home ownership of these communities I believe, because of this decision, more people will now be
prepared to acqure the mopared to acquire their own homes and more financial mstitutions will be prepared to advance loans to potential buyers of these houses," Heunis said.
In reply to a question about the effects

of Section 10 rights on property owners Heunis sald "In those propeas where the proved leasehold rights have been approved, people will now be able to ap-
quire freehold rights
"The occupation and the ownership, naturally, are divorced But I have also said that people who are South African citzens - or if they are not, but they are legally present in terms of certificates Assued by the Department of Internal Affairs,- will also be able to occupy the houses," Heunis added
While PFP leader Frederik van Zyl Slabbert welcomed the move, he questioned its effectiveness as it applied only hold

He said there were many questions left unanswered by the announcement. "Who qualifies for 99 -year-leasehold ${ }^{\text {P }}$ There

has been some debate in the Cape about this issue Does the government intend to rural blacks?
"It's all very well to welcome this reform but why have we waited through change to be made?" Party rule for the
Heunis held private talks with mayor of Soweto Edward Kunene, mayor of Drepmeadow Joseph Mahuhushy and fore making the announce Nkatlo, be-
ouncement
Minister made tour of the townships the home of the Bishop courtesy call to the Rt Rev Desmond Tutu Johannesburg, the
Tutu is in Hond Tutu
meeting of the attending a special Churches to the World Council of crisis
The Minister also drove past the Or lando West home of Winnie Mandela.



# Black property rights clarified <br> By David Braun, Political Correspondent <br> sations of red tape and to reservattons on the 

In what appears to be the first major crack in the system of influx control, the Government has conceded that official permission to be in an urban area will no longer be a requirement for blacks to own property outright in certain townships

The implications of the new concession now are that any black person who acquires property in an urban area automatically becomes entitled to live there
The Minister of Constitutional Development and Planning, Mr Chris Heunis, sard yesterday any black person who was a South African citizen or a legal immigrant would be able to acquire property freehold in certan townships without first having to prove their legal presence in the area

## Proclaimed townships

In a statement from Pretoria yesterday, Mr Heums said until now one of the chief problems with the acquisition of a house by a black family in terms of the 99 -year leasehold system has been the requirement that legal presence in the area first had to be proved
"This often led to considerable delays, to accu-
part of financial institutions about the financing of home acquisitions by black people," he sand
He said the Cabinet decision to grant full property rights in urban black areas amphed any black person who was a South African citizen or a legal immigrant would be able to to acquire property freehold in all black townships where the 99 -year leasehold was apphcable, without the requrement of legal presence being put for the acquisition of freehold
Since November 1, the leasehold system apples to all proclaimed black townships
"Such property rights will also imply that the owner and his family will be able to occupy the premises"
Mr Heunis gave three examples of what this means

- A person who at present finds humself in Soweto and who is able to buy a house, will be able to occupy that house legally.
- An inhabitant of Lebowa who is able to afford the purchase of a plot or house in Tembisa, can do so and he and his family will be able to occupy the house or premuses
- An illegal immigrant from Mozarnbique, who is not a South African citizen, will not acquure any rights in terms of the announcement
Mr Heunis said owing to the shortage of land in the proclaymed black townships where black people will be able to acquire freehold rights, his announcement would not have the immediate effect of improving the property market for black people on a large scale

The availability of additional land for use by black people was already enjoying urgent attention, as was the better utilisation of existing land through the erection of higherdensity housing

## Investigation

Mr Heunis said his announcement on Wednesday should be judged against the background of the recommendations of the Ruekert Committee in terms of which the avalability of a home and a job was to constitute the basis of a policy of orderly urbanisation.
The mestigation unto the problem of urbanisation was continumg, he said.

The matter was being dealt with as speedily as possible and it was hoped to put the legislation through Parhament in the first half of the 1986 session,he sald

Mr Heunis appealed to the private sector to become more involved in creating a stable property market for the black population.
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We might refuse to pay rent Congress of South African Trade Unions (Cosatu), Elijah Barayi has warned that blacks might refuse to pay taxes and rents if government failed to meet popular demands
Addressing more than 20000 people at a mass funeral of 11 unrest victims, in Queenstown on Saturday, he called on President P W Botha to resign, saying he had failed to steer the country clear of turmoil.
Jailed ANC leader Nelson Mandela was better qualified to lead SA, he said
Barayi also reiterated pronouncements, made at the Cosatu launch in Durban recently, that passes would be burnt if the
pass laws were not abolished within six months and that the new federation would engage actively in community issues
"If the political order in this country does not change soon we will refuse to pay taxes and rent. This is the land of our forefathers," he said

Eleven victims of police action on November 17 were buried in Miungisi township on Saturday after an hour-long service in the local soccer stadium
These included community leader Lizo Ngeana, 71, who was intimately involved in the Residents Committee and the Queenstown Chamber of Commerce on the consumer boycott.

The ages-of the other 10 vietions ranged from 15 to 54 years.
Addressing mourners, United Democratic Front's Eastern Cape secretrary Stone Sizani said the Boycott Committee, which had organised a five-month boycott which crippled scores of white businesses in Port Elizabeth had another "secret wea-
pon".

The boycott in Port Elizabeth has been suspended for five months but its organisers have threatened to launch a national effort for April, to coincide with threatened Commonwealth sanctions, if its longterm demands were not met by then. -


## By Michael Chester

The Government today came under intense pressure from big business to scrap influx control within two months.

It said the final deadline should be no later than the opening of the 1986 session of Parliament - either January 24 or 31.
Big business has also demanded an immediate halt to all shack demoltions and forced removals. It is also pushing for black leaders to be drawn into talks on hammering out a new urbanisation strategy.
The urgent action programme has been outlined by the new Private Sector Council on Urbanisation created by the Association of Chambers of Commerce, the Federated Chamber of Industries, the Afrikaanse Handelsinstituut, the National African Federated Chamber of Commerce and the Urban Foundation.

The councll sard the final polscy on urbanisation must be negotiated by the State, the private sector and black leadership

## Big business puts pressure on Govt to end influx control <br> and towns and the creation of

While negotiations on a new strategic plan would take time, certain steps needed to be taken now. Among them.

- The Government should make a commitment to removng influx control by the start of the next session of Parliament and expedite the development of an urbanisation strategy
- An immediate halt should be called to all shack demolitions, forced removals and freezes on urban growth.
- Underutilised facilities should be reallocated or opened to all races.
The Government should speed up the acquisition and servicing of land at affordable prices for the expansion of existing cities
new urban areas.
- Instructions should be issued to all authorities to facilitate in formal housing at standards affordable to the existing urban population and new immigrants. - Plans should be laid to increase the densities of existing townships - "in formal and informal ways".
-The Government should launch a programme to lift the barriers hindering the informal sector in transport, housing and manufacturing.
- An urgent reassessment was needed of the 1982 White Paper on Industrial Development Strategy.
The 1913 and 1936 Land Acts
had to be reassessed.
The councll said: "The successful development and implementation of a positive and comprehensıve urbanisation strategy will require the active novolvement and commitment of the State, the private sector and a broad spectrum of black leadership.
"Not only will a negotrated policy have a greater chance of findung acceptability, but the process of negotating the policy itself will have substantial additional benefits in the social, economic and political development of the country
"The productivity of industry, services and commerce located in the cities will be heavily in. fluenced by the efficiency and the equity with which urban infrastructure and opportunities are planned, financed, built and mantaned
"The well-being of the cities is critical for future economic growth and improved race relations"

Business Times, December 15, 1985
Cosatu would call a strike over migrants
THE militant black trado-miton confeteration, the Congress of SA Trade Unions (Cosatu), will call on left-leaning trade umons in Africa to support a national strike if migrant workers are repatriated
The Cosatn general secretary, Jay Naidoo, issued the warning after a five-day visit to Harare, where he campaigned for support aganst the possible repatriation of migrant workers

The president of the Zimbabwean Congress of Trade Unions (ZCTU) and secretary of the Sonthern African Mineworkers Federation, Jeffery Mutandare, said his union would back a national strike to South Africa bot did not say what form the support would take
The Cosatu-ZCTU lunk is an indication that the SA super-anion is determmed to extend its links and unite workers throughont Africa
Says Mr Naidoo "Our commatment to forging links with democratic African trade unions must be viewed in the context of multmational corporations operating throughout the continent.

## Unite all workers

"The meeting with the ZCTU must therefore be seen as the first in a series of talks with trade unions outside South Africa."

Cosatu's treasurer, Maxwell Zulu, meets the British Trades Unmon Congress this week

Respondmg to an earlier attack on Cosatu by Inkatha that the onion was a front for the African National Congress, Mr Naidoo pointed ont that the congress emerged from painstaking, democratic discussions and not as result of orders from the ANC.
"However, it was apparent that representatives of organisations outside SA agreed with the necessity for Cosatn to unite all workers while remaining independent and accountable to the working class
"Cosata's existence mast also be viewed as a direct response to the exploitation of workers whieh has also given birth to the frandulent bantustan policies

## Balance the equation

"We are therefore committed to reversing the dispossession of land and wealth orchestrated throngh the separation of workers into these bantustans. In short, we aim to balance the profit/wage equation," Mr Naidoo said.
"Criticism that Cosatu's intention to link wages to inflation will work agamst the interests of its members in the long term ignores the fact that the ills of the economy -including high inflation-are directly linked to SA's politics
"We believe that the poverty of the workers can : be overcome only through a system based on the democratic leadershnp of the workers This is one sure way of guaranteeing an equitable distribution t of wealth among workers," he added

Mr Naidoo also had meetings with the ANC and exiled officials of the SA Congress of Trade Unions, , With whom he discussed the recent meetings between the ANC and big busmess sures to be abolished if the Government is serious about political reform That is the opmion of health experts and migrant workers interviewed by The Star

They blame influx control for the spread of infectious diseases, drug and alcohol abuse, illegitimacy and crime

A community-health expert, who did not want to be named, said the megrant labour system in. South Africa entanled prolonged famıly separations, which had serious physical and psychological effects on those involved

Black Sash president' Mrs Shểena Duncan sadd "The system, of migrant labour can only be described as evil ${ }^{+}$Because children are denied the rıght to live with both their parents, they are often deprived of role models Many of them grow up with no Idea of famly life If the family is destroyed, the fabric of the society is destroyed"
Several black mıgrants visiting the offices of the Black Sash agreed to speak to The Star about their lives
'" 'Simon"; from Transkei, whose father was also a migrant worker, sadd "When my father returned home he was like a stranger to me.I avorded this efforts to get close to ${ }^{-m}$ bbecause I knew he would leave "me sồon to "go back to the city"?

## 'CHILDREN SCARED'

密
Another worker,' "Solomon", said "The first few days at home are very, difficult The chldren are frightened even if I speak to them

Migrants are bitter about their living conditions Hostels in which the workers are accommodated are often structurally madequate, unhygienic and chronically overcrowded - conditions which often contribute to the spread of infecthous diseases
"un "It is bad enough not having 'my wife and children with me,
pany and I have no privacy living in a hostel," Simon sald He added that the strän of leading a double life was often too much for migrants
"I know that my fa'm iny relies on me for money and I do what I can to send them some every month, but I cannot make ends meet on my iabourer's wages and some months I cannot send any money home"
Alcohol abuse is rife among hostel dwellers who see hquor as a way of obliterating an unbearable and lonely existences
Dr Silvain de Miranda, director, of the South African, Na tional Council on Alcoholssm and Drug Dependence (Sanoa), described unflux control às ${ }_{n}^{\text {néa }}$ social disaster"

## SUPPORT SYSTEM' ${ }^{\text {+ }}$

It contributed to alcohol abuse because it interfered with the support system of the family.
He sard many alcoholirellated problems among workers would be eased if influx conthol were abollshed

A health worker sand "Many hostels do not provide meals and many people spend, thellir money on alcohol and do not eat properly Workers' resistance to disease is decreased because of their poor diet"
Disruptions of the economic and personal foundations of famly life have led to the disintegration of establithed marital ánơ sexual patterns e
"When I return home fore" a few weeks every year If feel like a stranger in my'ofin home "My wife' and I quaryel and I'leave for the city agăn knowing there is' no peace home," Simon sard

Among male migrants, t̂̉he absence of wives means that homosexuality is common and there is increased prositution, a high number of illegitım births and a spread in venereal
disease

Mrs-Duncean saifi "iff a hasband wants to remain farthsul to his wife it means a celibate existence"

## Labour APs back Cosatu's influx controp (tita <br> The Star Bureau <br> "we will take politica

LONDON - At least 50 British Labour Party MPs are supporting Co satu's ultimatum to Presadent Botha to abolish influx control within six months or workers will burn their passes
Their campangn may comerde with that of the Commonwealth Eminent Persons Group, but in an interview yesterday Mr Dave Nellist, MP for Coventry South East, who has tabled a motion in the House of Commons welcoming the formation of Cosatu and supporting the pass-burning campaıgn, sard Cosatu had "teeth", but the Commonwealth group was "a dog with rubber teeth".
Once Cosatu had set a
and industrial action to support them', Mr Nelhist sald
He added "That so many MPs have put therr names to the motion, in such a short time is a in egram to the workers telSouth Africa that they have support that they bour movement," LaNellist sand
The campaign would be supported especially by the 12000 -strong Labour Young Socialists

## SANCTIONS

His motion has little chance of being debated in the House of Commons because of the preponderance of Government bussness, but it allows MPs to express support and is an
indication to busmess
managers of the parties what MPs would like to discuss
"British trade unionists have a special responsibility because 40 percent of foreign investment in South Africa is British Over 400 British firms have subsidiaries or partnerships in South African firms and many Tory MPs are directors of those companes"
He put down reports that Mrs Thatcher would not impose sanctions because 120000 British jobs were at stake
"Totally false The 3 million unemployed in Britain have been used as a weapon in an attempt to crush organ sed trade unions into accepting lower wages and condtions of work",

## PASS RAID AS SHPPRERS COMETOTOW

SCORES of black consumers in Pretoria who heeded a call by police that they would be protected when domg their Christmas shopping in defiance of the consumer boycott call were arrested for pass offences last Friday.

Most of the arrests were made at the Bloed Street Taxirank. Shoppers were arrested as they alighted
from the taxis arriving from the townships.
According to a member of the Pretoria United Taxi Association (Puta), some of those arrested were released after his organi-
sation had contacted sation had contacted
senior police officals in senior po

Those interviewed our shopping would be idese interviewed ( $O$ "free and peaceful" said they had been 4 made us take the police "cheated" into coming into our confidence," "cheated" into coming into our coniemon Mo-
koena of Soshanguve.
"The protection that we were promised turned out to be a campargning against the very so-called peaceloving crtizens."
A spokesman for the Pohce Directorate of Public Relations in Pretoria yesterday said he would not comment as the matter could have been part of the routine crime prevention measures.
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the rural areas can RO丩 Sumos uəuom uəu of drysuonepa
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Black women face influx control hardships


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By BRIAN POTTINGER<br>Political Correspondent

INFLUX control measures are to be radically softened. The Government has decided to reduce the period of time required by blacks to qualify for the treasured Section 10 rights of permanent urban residence.

द-t ol
A softening of the clause which deals with the quailfying conditions of employment is also on the way. Both reforms will bring influx control more into line with the Grosskopf Commission's recommendations which were shelved four years ago as "too radical".

The move is only the first in a much broader attempt to rewrite the controversial influx control laws which have been identified in numerous surveys as one of the most hated apartheid measures among south African blacks

Present legislation re quires a black person to live continously in the same area for 15 years or work for'the same person for 10 years before qualifying for Section'10 rights.
Now the Government is to reduce the qualifying ressdency period and allow employment with more thatin one employer to count as credit towards qualifying
The tught influx control legislation has been watered down by successive Suppreme Court judgments - the most important of which 'vas' the Rikhoto Judgment which allowed migrant workers with 10 years' service with the same employar to qualify for Section 10 rights

Benefits
A court judgment presesentIy pending, the Mthiya case rests on the same claim that " $n$ a Tigrant worker ${ }^{*}$ who has taken three periods of rest in - 'a homeland during that - iperiod ithould still qualify for the fights ${ }^{4}$, 6

1 An Testrmated $40000 \% \mathrm{mi}$ grant workers have benéfited in terms of the Rikhoto judgment änd'tens of 'thousands ; more will benefit in texrion of present Government pioposals to allow people living'in black states bordering urbăn areas to also qualify

Another proposal allows already-qualified blacks to move around more easily between major urban enties
The Government's 'moves to rework influx control come amid an overwhelming weight of demands from organised commerce, industry, mining, the Urban Foundation, academic and political quarters

## Key elements

New draft legislation is due for tabling in July or early August and although the detall is $_{j}$ being kept secret, the following key elements are already apparent .

- Influx control will not be scrapped entirely but will be considerably softenedin its terms and application.
- The Riekert " Commis slon's recommendations that housing and jobs be the criterıa for urban settlément will be retained, but the defmitions of "acceptable' accommodation" and "employment" wall be relaxed to take account of Government-controlled squatting and selfemployment in the informal economic sector
or Qualifying timex spans for permanent urban rest-
- Offences under the laws will be decriminalised.
- Provisions about the production of documents will be changed $: 1 \%$


## Hostel (20)

## dwellers of

| the Cape
I unite
"UNITE familes" is the war cry of, the Western Cape Mens' Hostel Association, which ${ }^{\text {sen }}$ was launched this week.

WCMHA is the first community organisation formed to fight for a better life for Western Cape's 25000 hos tel dwellers.

Publicity secretary Johnson Mpukumpa told the launch meeting that hostel residents pard some of the hughest rents in the Western Cape.
"No houses in the township earns the councal as much money, yet facilities are poor - our rooms are without ceilings and streets are without lights.
"People living under these conditions must have one united vore which those in power will listen to," he said.


SALDRU

## By MOIRA LEVY

THE Rıkhoto Supreme Court ruling - once harled as paving the way for up to 140000 contract workers to gain urban rights has proved to be a let-down.
A study by the Southern African Labour and Development Research

## 'This square is not <br> s for squares'

A "LIBERATED ZONE" has been discovered in one of Cape Town's hostels and authonties have dubbed it H Block, saying "it is invaded by unemployed youth".

Hostel residents, on the other hand, have dubbed the area Freedom Square. They say even the adminstration board cops are afratd to enter.

Freedom Square was seized in 1976 by local youngsters who took advantage of the natonwide upasing.
"The cops drove them out, but they returned soon after and all subsequent attempts by the Administration Board to repossess this section have fauled," Cape Town University researcher Mandla Seleoane says in his study of conditions at the hostels.

One of the ressdents, who refused to be named, told him: "When you reach a certann age, there are things you would like to do, but which custom does not allow you to do in the presence of parents."
unit shows that only 21,3 percent of Western Cape contract workers who appled for urban rights under the Rikhoto ruling have gained them
The ruling granted Section 10 (I) (B) rights to contract worker Tom Rikhoto in 1981
The judge decided that annual vacations to renew employment contracts did not break the continuous employment Workers who had been with one employer for 10 years or in the same ared for 15 years were required by law to gain a Section 10 (I) (B) stamp
But the author of the study, Mandla Seleoane, writes that out of 10474 applications received by the Western Cape Administration Board over 20 months since then, only 2226 were approved
Sixty-nine percent (7 230) were rejected and 9,7 percent (1018) were still being investıgated

Mr Seleoane's study was commissioned by the Western Cape Mens' Hostel Association for use in its campaign for improved living conditions for hostel restdents

He found that almost 10 percent of the hostel dwellers
 hostels There is at least one woman living in every second room

Ninety-three percent of the hostel dwellers satd they had children - and of these 19 percent had their chuldren liv-,
ing with them in the hostels
"If so many women and children already live in these hostels, it becomes a farce to insist on them staying single quarters," Mr Seleoane sadd

- Sald ${ }^{-1 \times t y-t h e}$ percent of mar-- Sivtr-fict percent of mar-
ried men at the hostels sadd if influx control laws were changed and reasonable accommodation provided, they would choose to stat with therr wives and children in Cape Town
- In most hostels about 22 people share one tollet Thirty-seven people internewed sad torlats it thers hostels nare brohen - abd some had been broken for
five year
- Of the 96 rooms visited, only seven had electricty Paraffin users spent about R13 a month to light ther rooms
- Half the hostel dwellers said they do ther own repairs Eighty percent pay for the repars even those done by administration board of the employer

Mr Seleoane found sermine overcrowding in the hostelet which are home to morethain 25000 people in the Western Cape

At one hostel 356 péople occupied 245 beds Cleariy some hostellers have to share beds, Mr Seleoane wntes






EAST LONDON - An angry Cove Ridge couple have complained that East Cape Development Board officials woke them in the "middle of the night" to get permssion to raid their servents' quarters

Mrs Krystyna Nicholl said yesterday that she and her husband, Mr Sam Nichols, were woken "at about 1 o'clock on Thursday morning by loud hammeting on the front door"
''My husband spoke to the two men and they 'asked him for permssion to search the servants' rooms My husband refused because he was upset at having been woken up at such an hour The men then left
"When I spoke to one of the farm workers later that morning he told me the men had returned and forced their way into his room They also questioned him"
Mrs Nicholl said she thought the officials had acted on complaints from neighbours
"What really annoyed me was that they hammired on our door in the middle of the night. I
, was not afraid because my husband was home But we live on a small holding and I would have been scared out of
my wits if I had been zabeth alone"

A board official, Mr Peter Kietzman, said he was not allowed to comment on the mordent and referred inquiries to the director of the board, Mr director of the board, Mr
Louis Koch, in Port El-

An official at the director's office said Mr Koch was on leave and that the deputy director would return the call to make a statement He had failed to do so by yesterday afternoon DOR


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INFLUX CONTROL

## Criticism mounts ${ }^{2} / 1 / \mathrm{Pj}$

Pressure on government to scrap influx control is growing In the same week that PFP leader Frederk van Cyl Slabbert proposed an end to influx control in favour of "planned urbanisation," a leading Stellenbosch University academic condemned the policy

Professor SP Callers of the department of sociology at Stellenbosch says that in view of the failure of the policy of separate development as the basis of a national plan for SA, a new strategy is urgently required Central to this must be complete freedom of movement and settlement.
"In the absence of such freedom no effectie political participation can be achieved, economic growth and development cannot be maximally achieved, people cannot have normal family and community relations, and preferences with regard to lifestyles cannot be realised in practice," says Callers

Influx control, he says, has clearly emerged as a major issue affecting the sta-

INFLUX CONTROL.

## Criticism mounts

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"In the absence of such freedom no effectıve political participation can be achieved, economic growth and development cannot be maximally acheved, people cannot have normal family and community relations, and preferences with regard to lifestyles cannot be realised in practice," says Cilliers
Influx control, he says, has clearly emerged as a major issue affecting the sta-
bility of society, and needs to be replaced with a "national strategy for urban growth and urbanisation designed as part of a natıonal development plan" As a strategy it must consist of enabling mechanisms rather than limiting or coercive measures
Cillhers says that allowing freedom of movement will lead to higher rates of mıgration to urban and white-controlled rural areas Thus he calls for the promotion of industrial and commercial deconcentration, particularly in metropolitan areàs; to "restore the present unbalanced urban systems. The aim must be to eliminate the existing growth potential of urban areas and to maximise the use of existing infrastructure"
Allied to this, says Cilliers, is the need for the systematic dismantling and eventual scrapping of the Group Areas Act to facilltate intra- and inter-urban migration and circulation of the growing developed sector of the population



the special crime prevention unit stationed
in Sandton？
HoA suspected offence were effected in 1984 by No 42 on 8 February 1984 ，how many ar－
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ters of Law and Order
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DER cuoneys כэjod （iii）None None $\begin{array}{ccc}\text {（i）} 1263 & 170 \\ \text {（ii）} & \\ & 961 & 347 \\ \text {（ii）} & & \\ & & \text { None }\end{array}$



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The MINISTER OF WATER AFFAIRS． spect of which rivers and streams and（c）
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31 THURSDAY， 7 FEBRUARY 1985


 whether any action has been taken
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DUSTRY（for the Minister of Manpower） when is it anticipated that it will be com－
pleted so，what were the findings？ when is it anticipated that it will be com－ of farm and domestic workers has been
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vestigation by the National Manpower Whether，with reference to his reply to
Question No 14 on 30 March 1984 ，the in－ ＊15 Dr A L BORAINE asked the Minis－
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The MINISTER OF TRADE AND IN－
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 Mr K M ANDREW• Mr Chairman，ans－




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MINISTER OF LAW AND OR－
 （2）whether any such persons have been Internal Securits Act，No 74 of 1982 ， （1）How many persons are detaned at 53 Mrs H SUZMAN asked the Minister
of Law and Order
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## Lawyers unhappy OVEr

blacks are arrested and kept at police stations for unreasonably long periods without access to the courts

The practice, say the lawyers, is contrary to any claim of civilised administration of justice and constitutes a harsh and blatant underminng of the universal and fundamental human rights to freedom and liberty

The lawyers tell Justice Minster Mr Kobie Coetzee and Home Affairs Minister Mr F W de Klerk that a special $1 \mathrm{~m}-$ inıgration squad of police officers has been formed, certanly from Nelspruit police station, which goes around on a hunt for prohibited immigrants

The squad is said to bring into Eastern Lowveld police stations even innocent people from Reef townships

The police are criticised for allegedly refusung to allow visits to detainees by relatives and lawyers, except in the presence of the officers who arrested them
to be that the officers are away in Johannesburg or on the Reef

The lawyers' memo states "There is, to the extent that we have established, no basis in law (the Admission of Persons to the Republic Act) for denying these people access to families, relatives and legal representatives
"It may very well be easy to dismiss the matter by saying that in such an event the courts of law are open to detamees to enforce rights
"The fact is that there are at least two major and insurmountable hurdles"

- The first hurdle is that all the detannees are black and very poor

In contrast, say the lawiyers, not a white person has to date been detaned in the Lowveld police, stations as an illegal immigrant, leading to the conclusion that the law is therefore pertinently being used here as an instriment for the perpetration of racial mjustice - The second hurdle is

## border arrests that law drastically curt <br> He has since been re-

 talls the powers of the court to interfere with passport control officersTo prove their point the lawyers have sup plied the two Cabinet Ministers with copies of letters they wrote to pohice stations in the Lowveld concerning the detention of many people

Some of them have already been repatriated to Mozambique, despite having pointed out their homes and relatives to the South African Police

Some are said to be still in detention

- Mr Samuel Ziva Ngomane, suspected of being in South Africa illegally, was arrested at a hostel in Barberton by Sergeant Drake in October 1983

He was said to have been detained at Barberton for some days and the following month taken to a farm to work

Mr Ngomane, a miner at the time of his arrest and holder of a South African reference book, was later transferred to another farm where he earned less than half his mine wages
patriated to Mozambique - Mr James Qhubi is said to be held at Kanyamazane police station near Nelspruit in the KaNgwane homeland

He was detained in January and family auu lawyers have repeatedly been refused permission to see hum

He has not been taken to court to face charges

- Mr Joseph Khonjwa was sadd to have been arrested at Komatipeort early in December 1984 and is now sald to be detained at Nelspruit police station in the cells
He has not bee'n charged

The lawyers say nolice have tried to ward off aī legal representation for the detainees, and have actually opened a docket against a lawyer said to have interfered with officals by trying to help de= tainees
The lawyers are asking the Government for a commission of inquiry
They call on all human rights movements to address themselves to th: plight of the illegals.

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 No 57

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 At 14h47，Questions on General Affairsinterrupted in accordance with Joint Rule

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 The MINISTER OF COMMUNICA (a)

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TUESDAY, 26 FEBRUARY 1985
ivFll $\lambda$ control has falled to prevent a large inflow of rural blacks into the main metropolitan areas and has nhibited development of a strategy to cope with urbanisation Ms Ann Bersten, of the Urban Foundation, said yesterday
"What it has done is to influence where South Africa's urbanisation is taking place," she told a conference in Johannesburg on city problems
Instead of concentrations of people building up in the main metropolises, informal settlements sprang up on the peripheries of these areas

The densely populated camps on the edges of man cities were often situated in


## self-defeating

## PATRICK LAURENCE, Political Editor

the "homelands" Winter- ties least able to deal with veld, in Bophuthatswana, it," Ms Bernsten said
"The homeland authorrties are the least able to deal with the economic, technological and management resources required to maintain and improve a complex, concentrated urban environment"

As a result, rapid urbam-
sation became a more diff1 cult and costly process for ooth the individual and the soclety
Implementation of influx control diverted resources and energy away from deal ing with the challenge of developing a coherent urban policy, Ms Bernstem said
Moreover, the unlawful entry of people into prescribed urban areas meant that official planners were

## 'Certainty to uncertainty'

THERE has been change in South Africa from "certainty to uncertanty" With that, Nigel Mandy, chaur man of Johannesburg's Central Busi ness District Association (CBDA), had the last word at yesterday's lively debate on influx control and urbanisation

The multıracial panel which concluded the first day's proceedings of the Coping with City Problems conference of the CBDA and the Johannesburgse Afrikaanse Sakekamer sharply exposed the difference in black and white perspectives
"South Africa of 1985 is no different to South Africa of the Fifties," thandered Dr Nthato Motlana, president of the Soweto Civic Association. Only last week he had been in Jorissen St, Braamfonten, when there was a pass rald in progress

He rejected West Rand Development Board chairman John Knoetze's claim that the mobility of labour was now accepted The real-

## LIN MEHGE

ity, said Dr Motlana, was pass raids and the man who had lost his job because his employers had moved to Springs and he could not

He castigated "this Christian Government" for moving "excess" blacks from white farms and for converting black peasants, who used to be able to feed themselves, into black proletar1at "Where there is land, people will not migrate," he said
Mr Hennie Klerck, a past president of the Afrikaanse Handelsinstituut, said influx control was not the making of this Government alone

To which Daveyton Mayor, Mr Tom Boya, asked sweetly "Then why burden yourselves with it, why put this baby on your back?"

Mr Steve Kgame, president of the Urban Councils Association, coupled influx control with birth control those who were born did not want
others to be born and those who had jobs in the green pastures did not want others to come there
"When you control people in their own land, but not people who come from other lands, then I don't know what you are talking about," he said He had not taken part in the making of such laws, so why should he respect them?

Where Mr Klerck saw the State President's recent reform proposals as extending the hand of friendship where he foresaw the 72 -hour clause being changed and the compulsion to produce rdentity books on demand falling away, black speakers stayed with the realities why must the old woman have a lucence to sell apples, could kombi taxis please be allowed to carry 10 passengers
Ms Bernstein asked the key ques tion why, after all the facts pre sented to the conference, all the evidence of the influx control's fanlure
why retain $1 t^{\prime \prime}$
never sure how many people were in the different townshups

Ms Bernstein challenged the official view that blacks lawfully resident in urban areas saw migrants as a threat and supported influx control

An Urban Foundation survey showed that, with one exception, black councillors were strongly opposed to influx control

As township councillors constituted the "most conservative leadership group in urban black South Africa," therr lack of support for influx control is particularly significant

Influx control is paradoxical and self-defeating in so far as it is successful, it turned blacks back to the "homelands," causing population pressures to increase in these already densely populated territories and thus giving new impetus to urban migration

Ms Bernstem rejected the Riekert Commission proposal for a system of influx control based on the avanlability of employment and housing rather than one based on the pass laws per se

There is an urgent need for a new strategy to meet the challenge of urbamsation, one which should involve negotiations with Government, the priyate sector and authentic black leaders
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0 Government was still some allowed to graduate to
 Informal sector trading was not
a panacea for the city＇s Keith Beavon；professor on
geography at Wits，warned that


A DAVEYTON-schoolboy who was an unwilling guest of the Law and Order and Interior Ministers in jail for a month, is suing them for R55 000
Lawyers acting förformer dompas detainee : Anthony Ngomane (above) have submitted notices to both ministers - they will institute civil proceedings witho 30 days if the Mınisters fail Mr Ngomane claims he was wrongfully and fail to pay up. rested in Daveyton on January 14 by four members of the $S A$ police "without reasonable cause".
"The unlawful arrest constitutes an aggression upon his dignity and infringement on his rights to freedom of movement, privacy and tranquility of mind," says the letter written by his attorney Pheneas Mojapelo (right).
"Our chent lost one academic year at school and suffered
R50 000 worth of damages."


# THE BODE Mr 

Wesknow the pass laws are inhuman. We know they don't work. What else do we know? Too little

INFLUX control is so integrated unto South A sica's 'trad tional way of life' that there is seen to be little need ever to evaluate the principle of the policy or to assess whether it does in fact achieve what the pohcymakers claim it to do
Over the past three years, the Urban Foundation has been involved in a significant amount of research and discussion concerning urbanisation and influx contro Survey after survey has shown that migration to the cities occurs primarily for economic reasons Migration is a selective process and the cities are gaining people who are above national average for education level, skills and acquaintance with urban ways
In short, migrants are an asset to the urban economy
In the 1960 s and 1970 s many countries adopted policies to try to stop the flow of migrants to the cities through indirect migration policy - such as rural development or industrial decentrahsation, and direct migration policy Contrary to initial expectations, rural development programmes resulted in large numbers of people moving off the land and into the catres

## Decentralisation

So having a rural development policy or a decentralisation policy does not mean that you are automatically reducing the flow of people to the cities On the contrary, it has been the international experience that such policies frequently ncrease the rate of migration to the urban centres (especially in the short and medium term)
Across the world the vast majority of attempts to create countermagnets to the large cities, such as new towns, have been unsuccessful, expensive and ther impact on the rate of migration very small
When migrants residing 2-A. ney usually return When recent - ivals are forcibly turned back !u tide of arrivals keeps on com"
In its research, the Urban Foun${ }^{-1}$ min took as its base the percep"riv of the participants in the pro -jof influx control We surveyed

three important groups - employers, trade unions and black com munity councillors
Both the employers and the trade unionists belleved influx control had a serious negative effect on industrial relations
All but one community councillor expressed strong feelings about the serious negative effects of in flux control on the quality of life of black people
It is generally thought that influx control affects only new mi grants to the urban areas In fact in a number of different ways through the housing policy and shack demolitions, through urban people not obtaining their legit1mate rights, through police raids influx control affects all black people
Influx control has falled to stop a substantial movement of people into our metropolitan areas What it has done is to influence where South Africa's urbanisation is tak ing place The growth of the large our mal settlements just outside veld Ketropoltan areas (Winter veld, Kwandebele, Onverwacht, In anda/Kwazulu) is the direct resul of the influx control policy Influx control does not prevent the development of Third World urbanisa tion but merely relocates it


There are already well over 5 - ships is fundamentally affected by million black people in the urban our mability to plan ahead areas of 'white' South Africa and through natural growth the and provide the major source of future urban population growth Irrespective therefore of the success of influx control in preventing migration to the cities, realistic forward planning for the development of South Africa's existing urban areas a critical necessity
As we've all been made tragically aware over the past months
the quality of life in black town-

The rapid growth in the population of the homelands has caused a substantial decline in the material conditions of life in these areas which has in turn increased the pressure for migration to the met ropolitan centres

## Unlocking

The first step to unlocking our influx control

## oll worker can still face arrest

The Urban Foundation s conclusions about direct migration policy in other countries and about influx control in South Africa would apply to all forms of direct control ver movement So when we argue on the basis of our research for the removal of influx control we could include any variant of the present system of control
Ever since the Riekert commission in 1979, there has been talk of moving to a system of control based on controls at the workplace

## ducation and wages top the priority list

- Fin following are some research fundugs the subject of influx control revealed in a noted academics*
Pass law frustration ranks third after edu$\cdots$ and wages in the concerns of rank and in black people in Durban and on the Wit
- Influx control laws is the most frequently nflux control laws is the most frequently Cinn class Sow caus
- Freedom to seek work anywhere is mennuned by $56 \%$ of black factory workers in uiluabie to them - above all other issues
including better education, trainmg and the vote - The pass laws are mentioned by $52 \%$ of migrant workers as the issue with which they other issues, including "life as a whole" $(33 \%)$ and "job conditions" ( $31 \%$ )
- $18 \%$ of black workers in Durban see the function of influx control as a means of political control. The other 82' o see its purpose in practical or bureaucratic terms, such as channelling labour, recording identity, controlling access to housing That is, the issue is not yet fully 'politicised'
their famulies migrants would like to tak
those without land, the proportion is $50 \%$ -12\% of Transkeian migrants want the right to live and work in the cities permamentiy Oniy $6 \%$ Would want that right if it in the rural area
in the rural area
9 of married famules often enough
. $83 \%$ do nut wish th to come to live in tow wives and children temporary residence for with them Even rejected by $81 \%$ Fear of losing their land and the effect of the city on the morals and manners of their wives and children are the overwhelming reasons given
with their land if they were offered a "good monthly pension when they get old", and $88 \%$ would not do so even if they obtamed a house in town "which no-one could take away" $73 \%$ of mgrants in Durban describe them selves as "a rural person forced to work in the city"
white urban areas
'Up Agamst the Fences - Poverty, Passes and Privilege in South Africa', by Hermann Giliomee and Lawrence Schlemmer, pubin Jed by David Phulip (R17,90), was launched in Johannesburg this week and will be on sale
in bookshops from the middle of this month
would argue that this would merely a variant of the system not a fundamental change
In a way controls over üuv ment are the same as pregnancy you eather are or you aren't If control some black people, $\bar{y}$ need to control all black And there is no way around $t^{2}=$ It is widely agreed that if : Africa is to cope with the tir dous demands for jobs and $=1$ entalled by the rapid utume we have described then we need allow the market to operate $A$ the barriers to work must be moved and people must be atis moved and people must be atic create their own jobs - the $z$
called informal sector - hawkicalled informal sector - hawkr-
trading on street corners, trading on street corners, :in, yard manufacturing, and so on
Similarly controls must he i,i so that people are allowed to '. their own houses at a stand to ${ }^{\prime}$ they can afford without they can afford without Ender ing the
or city

At this tume in South Africa history there could be no $b$. indication of the government's rious commitment to reform for them to announce urgently unambiguously that influx co..

By Jtan Le may: rollical Lorresponaent
IN a major reversal of National Party policy, strict influx control is to be replaced by a policy which encourages "orderly" urbansation by blacks
This is a remarkable new development in the reform policy initiated by State President $\mathbf{P}$ W Botha in his opening address to Parliament just over a month ago

Mr Sam de Beer, Deputy Minister of Cooperation and Development, confirmed the new approach in an interview with the Sunday Express this week
"Influx control has not stopped blacks streaming to the towns," he said,
"Black urbanisation is a fact of life and we have to learn to live with it "It is far better to have orderly urbanisation instead of uncontrolled squatting, which is what we have now
"Moreover urbanisation raises black living standards If blacks want to become urbanised, we should encourage them"

Mr De Beer confirmed the policy switch could also mean that the government intends dropping the socalled Riekert criteria for black urbanisation - a job and a house

It is widely believed among sources close to the government that if this happens it will in future be unnecessary for a black to have found employment in order to qualify for Section 10 rights

Section 10 of the Blacks (Urban Areas) Act lays down employment and residential qualifıcations for blacks who live in towns

## Informal

The envisaged change, it is said, will allow blacks to make a living in towns by running their own businesses in the informal sector

It will also return to 'site and service' housing which was abolushed by the Nationalists when they came to power

This means that blacks may build shacks in special areas in towns until they can afford to buld or buy their own houses on the sites
First hints of the new deal came this week from Dr Gerrit Viljoen, Minister of Cooperation and Development and Education, during snap debates in the House of Assembly and the House of Delegates on the Crossroads situation
'Dr Viljoen told the House of Assembly that Crossroads squatters would be provided with sites' in Khayelitsha which would be provided with basic services such as water and refuse removal and on which they might, erect their own temporary houses
He also sand that self-supporting informal sector businesses would be encouraged in Khayelitsha
Later Dr Viljoen told the House of Delegates that he was committed to redrafting the controversial Orderly Movement and Resettlement of Black Persons Bill and to introducing a new Bill on orderly urbanisation later in the session


Beer

## PC report supports black urbanisation

NEW initiatives $m$ mflux control are sard to be based on the new Population Development Project.

This in turn anses out of the report of the science committee of the President's Councrl on demographic trends in South Africa

The report - published last year - was put on ice until the tricameral Pariament came unto being.

One of the man thrusts of the report is that only the rapid urbanisation of blacks will stabilise South Africa's population at a manageable 80 -million by the year 2020
If the population increased beyond this figure, the country would run out of resources to support them, sand a PDP briefing document
Dr F GL Qumt, vice-chairman of the council's committee on social affars, sard: "I see the 100 -year plan envisaged by the PDP as virtually South Africa's last chance.
"The rapid anid controlled urbánıǎation of $\quad$ blacksh will urbansation or,blacks will
prectude the growth of uncontrolled squatter camps and at the same time provide for the húndreds of thousands

Minor adjustments to the present pass laws were announced later in the week to allow greater freedom of movement to blacks who have Section 10 rights

Housing experts, economists and the Urban Foundation have long stressed the need for informal sector business and site and service housing in black urban areas

## Strategy

Ms Ann Bernstem said at an Urban Foundation semınar in Johannesburg this week that influx control had largely inhibited the development of a strategy to cope with urbanisation
Mr Ray Swart, Progressive Federal Party spokesman on black affars, sald that proposed policy changes - if they came about would make a major contribution towards achieving a measure of peace in black areas
It is the sensible thing to do economically and politi-

## Political Correspondent

of blacks who cannot be accommodated in the homelands
"Giving them a stake in the towns will, I thank, make for peace and stability," he said
The committee found that black urban populations mcreased at a lower rate than rural blacks.

The chief components of the PDP are

- An acceleration of social, economic and physical development including health, education, housing, and rural development
- A community development programme in towns which relies largely on self-help and is admmistered by local authorities in combination with second-and thurd-tier mput.

The PDP was launched in Cape Town by Dr Bert Schoeman, chief director of population development in the Department of Health and Welfare
The emphasis in the initial briefing was on achieving a lower total fertility rate.
cally - if it comes off
"It is time to start carrying out all these new rdeas instéad of just talking about them"

However many people are cynceal that the proposed changes whll amount to anything concrete as far as blacks are concerned
The Riekert options, which slightly relaxed the pass laws, were accompaned by increased penalties for employers and blacks, they said

A member of a black urban counch who refused to be named sald bluntly "Stop talking and start doing"
Mr Graham McIntosh, chairman of the PFP's urbanisation committee, issued a statement expressing cymcism at the proposed changes to the pass laws announced by Dr Viljoen
The concessions to Crossroads and minor changes in Section 10 were "tiny steps forward tinkering with an ideologically based and demonstrably fanled policy of excluding blacks from urban areas," he sand
The new approach is one of a series of dramatic policy swatches which have taken place withn the last few months


Die Volksblad's political columnist, Willem, sard all that remaned from the millions of rands that had been spent on influx control was 'brused feelings and relations' A conscious urbanisation programme to guarantee a higher standard of life for urban blacks was clearly essential
'There will be those,' said Willem, 'who will claim that to break away from stringent influx control will be to create chaos Is the present policy of building dikes against the flood, with the accompanying frustrations and disruption of family life, not perhaps also heading for chaos?'
In an editorial on the Crossroads squatter camp, Die Burger saw a satisfactory solution of that problem as part of an urbanisation process covering the whole of South Africa
Dawre, political columnist of the Nasionale group, sald that before the monstrous problem of Crossroads grew even bigger, fresh thought could well be given to solutions in which the element of compulsion played no part

## Hammering

THE Government's handling of the court action against Archbishop Denis Hurley took an all-round hammering from the Afrikaans newspapers

Beeld sard the end of the case had decidedly not closed the dossier on Koevoet and other allegations The situation was now back to Archbishop Hurley's original statements based on what he sald he had heard about atrocities by Koevoet.
'Add to this the Archbishop's statement after his release that his legal advisers possessed "damning evidence" about atrocities in South West Africa and it is clear that the public has a right to know exactly what is going on ,
Justice and morality demanded that the Hurley-Koevoet episode be taken further and satisfactorily concluded, said Beeld
'We just won't learn,' exclamed Die Transvaler in an exceptionally sharp editorial
One simply did not take a spiritual leader of Archbishop Hurley's status to court in a case bound to arouse great interest without being absolutely certan about the crucial evidence
One of the worst features of the case, sald Dre Transvaler, was that the known views of Archbishop Hurley and other Roman Catholic leaders on Koevoet had not been tested in court
Rapport columnist Pollux sard he had heard all sorts of disturbing things about Koevoet, 'among them that the local population in SWA were much more scared of Koevoet than of Swapo Another look should be takein at the section of the Police Act under which the Archbishop had been charged
'No-one $=$ and that includes the poluce - must be elevated 'above crithcism,' concluded Pollux.

## The Afrikaans Press by James McClurg

## Sayings of the week

O We - Afrikaners, coloureds, Asians, Zulus, Tswanas, etc - are one South African nation which must develop South Africa in our diversity and in what we have in common. - Dr Willem de Klerk, editor of Rapport.

## - After the publication of $\mathbf{D r} \mathbf{H}$

 Heese's family tree of Afrikanerdom, we foresee that it will become a status symbol to be able to claim a female ancestor from Java or Bengal. - Die Vaderland.Immoral teenage girls should be, given fertility pills. Twins or even quintuplets at an early age might bring them to their senses. - Mrs J Potgieter, of Allan̉ríidge, in a letter to Die Volksblad.

## Afrikaans

IS Afrrkaans on the decline as one of Parliament's languages? Die Transvaler thinks it 1 s , and fears it will suffer even further in the future
With the establishment of the new constitutional system, under which communities that were not Afrikaans-speaking had been admitted to the central government, English had received a 'by no means negligible shot in the arm,'said Die Transvaler
As the system developed further it could no doubt be expected that other groups, even if on other levels of representation, would stamp their language on Parliament. With few exceptions that language would be English

Dre Transvaler endorse the view of Professo Gawie Cillie, charrman o the Federasie van Afrikaanse Kultururvereniginge, that underthenew dispensation Afrikaner would have to work harder than ever for equal rights for Afrikaans

## Dialogue

'PLAUSIBLE demability' has been sald to be an important element in the American CIA's planning Something similar seems to have been in the mind of Die Vaderland icolumnist Voorslag when he wrote about possible long-range discussions between the South African Government and the ANC
Olivier Tambo, leader of the ANC, had declared that he would never talk to a Nationalist government, sald Voorslag On the other side, it had been strenuouslyímantaned that no one had officially spoken to the ANC on behalf of the Government
'But one doesn't need to talk directly For instance, use can be made of someone who is not formally within the Government structure - then both sides can talk through the go-between and later deny that they have been talking to each other'
Voorslag reckoned that this was quite an acceptable way of getting a dialogue going - and had even heard that it had already taken place

## Escom

WITH Escom so much in umnist Vryburger thought this a good time to tell the story of an earlier era when Escom Sought the help of a university in drawing up a management training plan to meet its specific needs
One question gave the earnest academics much scope for debate Was Escom a manufacturer or did itiprovide a service?
At last someone announced that he had the answer 'Escom provides a shocking service'




MR DE PONTES pass laws should be changed.
ers interviewed here are unanimous in their opposition to influx control and the pass laws
Mr Peet de Pontes, the National Party MP for East London City, said the pass laws were "not the most effective way of controlling people's movement from the rural areas into the cities"

Central to the issue was the problem of urbanisation, which was a "fact of life all over the world"

This was a problem if 1t was allowed to occur without control It could result in squatting, a breakdown of services and other socioeconomic problems
In principle, people should be allowed to move around freely, "obviously within the framework of orderly development," Mr De Pontes said "People should be allowed to move wherever there is proper housing and employment"

There should be controls to ensure this, "in the interests of those moving "
The pass laws were not adequate for this, and "for that reason they should be changed to deal with the problem of urbanisation"

Mr George Orsmond, the charrman of the East London Chamber of Commerce, said the pass laws "must ultımately go "
They had created a lot of resentment and people moved into towns despite them, he said
There had been a place for the pass laws in the past "There are a lot of people who would make use of the situation to commit crimes of they could go around without authority from anybody
"While there is discrpline they think twice, but as education spreads there could be a different approach"

Whether the laws should be abolished "immediately or only tomorrow," however, he dıd not feel qualified to say
ary of the United Democratic Front, rejected the pass laws out of hand and said he found them "abhorrent"

He called them "a political tool used to separate, control and subjugate the African people for the benefit of the white rulers
"As long as they are used arbitrarily on only one section of the population, for so long will we refuse to believe that they're in the interests of the country"

Mr Hendricks said they were open to abuse and added that their repeal would "bring about some relief, but is no substitute for a people's will to make their own laws and govern themselves"
Mr Donald Card, a city councillor and former charrman of the Progressive Federal Party in East London, said it was a "waste of tume enforcung a law that can never be enforced"
The law was being broken in any case and "a lot of money is being spent on checking whether it's working, and yet it's not.
"It's natural to move to the bright lights if you're starving," he said. If the money spent on policing the pass laws was saved, more money could be spent on development
There would be no great movement of people if the laws were abolished People were already becoming squatters in large numbers because they could find no work in the rural areas

At the moment there was a lot of sympathy with squatters because of the existence of the laws
"If the laws are removed you can be strict on health and housing There are lots of ways of controlling people," he said.

There was a lot of corruption in the application of the pass laws, he sard People pard to get the documents allowing them to remain in urban areas
documents He's then penniless and has to start stealing to stay alive," Mr Card said

Mr Mıke Strong, the President of the Border Chamber of Industries, said "the whole idea can't work ultimately
"It's a natural drift to the urban areas that causes squatter camps The long term objective must be to provide proper facilities"
He sard the pass laws had "caused a lot of resentment among blacks, and rightly so.
"We are burying our heads in the sand if we pretend it's not a major problem internationally"

Mr Strong sald he had recently returned from a trip overseas. "There was a general attitude that South Africa was moving in the right direction
"But then there were the events at Crossroads and the arrests of UDF leaders, and the reaction turned violently the other way.
"The attitude was that all the reforms were a sham, and the real truth was now coming out"

Such events tended to negate all the good the government was doing, Mr Strong sard.
He expressed the hope that influx control would disappear by the end of the year He had not had a chance to study the announcement by Dr Gerrit Viljoen, the Minister of Cooperation, Development and Education, with regard to certain amendments to the influx control system
"How far half a step is better than nothing at all is a moot point," Mr Strong said

Mr Eric Whitaker, a city councillor and the charman of the New Republic Party in East London, said the NRP had repeatedly called for the Book of Life to replace the present pass system.


 Speaker，arising out of the hon the Minis＂

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$\dagger \mathrm{Mr}$ H D K VAN DER MERWE You
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## 

Parliament and Polititics

## URBANISATION

The deluge comeris of
One of the most hopeful signs of change in SA is that it is now widely accepted that the country's cities will change enormously
over the next 15 years That change will occur through massive and unstoppable black urbanisation - whatever form government's "orderly urbanisation" policy takes

A consequence of this realisation is that people are now turning their attention to ways of coping with urbanisation rather than arguing about the merits of influx control and of government's various decentral isation policies.

Government itself is being slow to appreclate that the bulk of urbansation is cer tan to occur in the existing metropolitan areas. Pretoria still seems to place much hope in decentralisation, in population "deconcentration points" and in developing the homelands
It is to be hoped, therefore, that Cabinet Mimisters pard some attention to the expert opinions at last week's conference on "Coping with City Problems" which was sponsored by the Johannesburg Central Business District Association and the Afrlkaanse Sakekamer Some of the figures quoted were frightening, but speakers also held out hope that SA could cope with the coming deluge - given a rational and ideologically untanted approach by government '.

It seems clear the degree of urbanisation
is going to be considerably greater than many experts have calculated.

Professor Denmis Dewar sald the most widely accepted figure was an increase from $6,4 \mathrm{~m}$ urban blacks at present to $15,1 \mathrm{~m}$ by the turn of the century. He strongly disagreed wath this figure, pointing out that if it were to prove accurate, it would mean that the already massively overcrowded homelands would have to absorb an addtional $5,6 \mathrm{~m}$ people, something "they simply cannot do"

Dewar calculates that the total urban population will merease from 13 m to about 27 m by the year 2000 , an increase equivalent to 10 gities the size of Cape Town
And the influx will not be to new homeland cities. As Dewar says "Have no illusions about that." He says that if present trends continue, between $80 \%$ and $85 \%$ of the increase will be in the existing major metropolitan areas.
Can such a flood of people be accommodated Leaving aside such problems as the provision of water to the PWV, which requires practically a thesis in itself, the answer is probably "Yes"
But to do so will require not only changes in government policy but a complete restructuring of the way SA's cities are planned and developed. Certainly the present, which Dewar calls "blobular development" whereby individual councils plan their areas for their own, usually, white residents on set standards cannot continue

Future city management will need to be flexible in the extreme and to plan for the fact that the vast bulk of their mhhabitants will be extremely poor It is impossible to lay down hard and fast gurdelnes of how things should be handled, although Dewar and others gave their ideas, and much will have to be learned simply by doing
Certanly transport links, health requirements, food distribution and marketing systems, land acquisition, housing policy and standards will all have to be drastically rethought
It is also certan that much of the employment that will be needed, and many of the sevices, will have to come from the informal sector - and informal sector businessmen will have to ben encouraged by all. Pass law courts: still in action'

By PATRICK LAURENCE Political Editor
CONTRARY to widely held beliefs that commissioners' courts were abolished on the recommendation of the Hoexter Commission, they are' still functioning and dispensing an inferior quadty of justice, Mr Enos Mabuza, Chief Minister of KaNgwane, sard yesterday

Speaking at the opening of a magistrate's office in Eerstehoek, Mr Mabuza criticised commissioners' courts, labelling them instruments for the enforcemont of "racial injustice and social inequality"

In September 1984, these courts were removed from the Department of Co operation and Development and placed under the aegis of the Department of Justice in accordance with the ${ }^{* ?}$ Hoexter Commission proposal
"News media throughout the country haled this step
as the abolition of the commissioners' courts," Mr Mabuza said
"This is, however, not" what happened The commissioners' courts are still there and they sit as commissioners' courts and their jurisdiction has not been altered
"In some cases, court of- , facials of the commissioner's court have been reappointed by the Department of Justice in the same canacities, from the court interprater right up to the prosiding officer ${ }{ }^{\prime}$

Set up under the Black Administration Act of 1927, the commissioners' courts were empowered to enforce "statutory racial offences" such as the pass laws, Mr Mabuza said

Instead of merely transfaring these courts to the Department of Justice, real changes should have been introduced to raise the quality of justice, he said






RADM $11 / 3185$ $\qquad$ 38 (206)
THERE 15 much euphoric talk these days about the scrapping of pass laws but, for the people affected by these laws, things are very much the same as ever
A visit to the Black Sash office at Khotso House in central Johannesburg on any day of the week would reassure hard-liners that the pass laws are intact and still being ruthlessly applied
There one sees hundreds of peopleswaiting for legal advice to unravel problems created by the bureaucratic maze of laws that determine if they - may live in the cuty, where they may look for work - and if they may live with their families

Meanwhile, the repeal of the "idles and undesirables" section of the Blacks (Urban Areas)'Aćt has not yet been gazetted and unemployed black people in the cities are still hable to be picked up and sent to work colones
In a Transvaal Supreme Court case last week, decisions deeming two people "idle and undesirable" were reversed on the basis that the inquiry had not been properly conducted
In Bioemfontem, the Western Cape Admunistration Board reeently argued to the Appeal Court that a contract worker, Mr M Mthiya, dd not qualify for clty rights
This was because, apart from his compulsory annual return to the Transkei between contracts, he took a few holdays during his 10 -year qualifying period
If Mr Mthiya wins his case it stands to affect almost as many workers as benefited from the Rikhoto judgement - in fact, many of those workers who have been deprived of their rights because of a strict interpretation of Rikhoto.
Even then workers who have qualified for Section 10 rights are not allowed to bring their familes to live with them.
This is the result of an amendment to the Act. which sped through Parluament after the Rikhoto judgement, linking the bringing of families to having "approved accommodation"- which is almost impossible to obtain
Mineworkers are not affected by any of this Section 13 of the Blacks (Urban Areas) Consolidation Act expressly prevents them from ever being able to obtain Section 10 rights
They have no choice they are migrant workers for life

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of Co-operation, Development and Educa$\rightarrow 8 / \Sigma / 29925 \cdot 107 \cdot 2$ Mens











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February 1985 (2) whether any such persons have been
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months; if so, (a) how many and (b)
for what period in each case?
The MINISTER OF JUSTICE








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pable homicide, (c) assault with minent to
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sault, (e) rape, (f) burglary, (g) robbery, DER.
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Minster of Law and Order $\quad \begin{aligned} & \text { drugs were reported at each spechied } \\ & \text { police station in the East London police }\end{aligned}$



Note• For statistical purposes burglary and housebreaking with intent to steal and theft are<br>|lonlnalv|lnalno © wmamanlnalnulaw 

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The MINISTER OF LAW AND OR－
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 Minister of Law and Order
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of Co－operation，Development and Educa－
tion Q CO 566
270 Mrs HUZMAN asked the Mifuster
Co－operation，Development and Educa－
 X 14 months and 4 days
 3 months and 3 days
3 months and 21 days
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February 1985





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 3 persons－29 November 1984 to
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been prosecuted as at the latest specified
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Consolidation Act, No 25 of 1945, (1) muncipal area in 1984 for contraventions
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 $\square$ . How many cases of (a) murder, (b) cul-
pable homidde, (c) assault with intent to
do grievous bodiy harm, (d) common as-
soult, (e) repe, (f) burglary, (g) robbery,
( h$)$ theft of vehicles and cycles, (i) damage
to property, (J) housebreaking with intent
to steal and theft and (k) possession of
drugs were reported at each spectifid
police station in the Grahamstown police
district in 1984 ?
$\pm$

Political Correspondent
A TOTAL of 12339 blacks were arrested for refer-ence-book and influx-control offences in the Western Cape during the first eight months of last year, the Cape durng Co-operation and Development, Dr Gerrit Minister of Co-vperanay
All of those arrested between January 1 and Augus 506 were acquitted, Dr Viljoen 31 were charged a written question from Mr Tran van said in reply (0) Green Point). these offences
$\stackrel{\text { 줄 }}{ }$

| THURSDAY, 14 MARCH 1985 |  |  |
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| states and (b) independent Black states. | (11) 101 |  |
| (2) how many of these persons (a) moved voluntanly and (b) were moved (1) by decree, (ii) by court order and (iil) in terms of other legal provisions? | (iin) None <br> Housond $\begin{array}{cc}\text { Lecal authorities } & ル / 3 / 85\end{array}$ |  |
| The MINISTER OF CO-OPERATION, DEVELOPMENT AND EDUCATION | ter of Co-operation, Dasked ${ }^{\text {Min }}$ Education |  |
| (1) (a) 324 | (a) How many Black local authorities had been established in the Republic as at the latest specified date for which figures are avalable and (b)(i) where, and (11) when were they established, in each case? |  |
| (b) 140 |  |  |
| (2) (a) 363 |  |  |
| (b) (1) None | The MINISTER OF CO-OPERATION, DEVELOPMENT AND EDUCATION |  |
| (a) 38 as at 4 January 1985 |  |  |
| (b) (t) and (11) |  |  |
| City Councll of Soweto Johannesburg 23 September 1983 |  |  |
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| Town Council of Alexandra | Alberton | 23 September 1983 |
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| Town Council of Kwanobuhle | Benont | 16 September 1983 |
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| Town Council of Mangaung | Grahamstown | 16 September 1983 |
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| Town Counci of Bohlokong | Pretoria | 9 September 1983 |
| Town Council of Seessovile | Kroonstad | 9 September 1983 |
| Town Council of Galeshewe | Pretoria | 99 September 1983 |
| Village Council of Wattville | Kımberley | 2 September 1983 |
| Village Council of Lingelihle | Benonı | 16 September 1983 |
| Village Council of Kagiso | Cradock | 16 September 1983 |
| Village Council of Mhiuzi | Krugersdorp | 16 September 1983 |
| Village Council of Ikageng | Middelburg, Tvl | 16 September 1983 |
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| Village Council of Wesselton | Ermelo | 9 September 1983 <br> 21 September 1983 |


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 The MINISTER OF AGRICULTURE
AND WATER SUPPLY
 How many extension officers (a) Joined
and (b) left the service of his Department
during the latest specified period of 12


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AND WATER SUPPLY so, (a) how many and (b) for what
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Department were turned down 111984 , if
so, (a) how many and (b) for what Whether any applications for admission
44 Mr EK MOORCROFT ashed the
Minister of Agriculture and Water Supply (b) Insufficient tramming facilities and
personnel The Department is
only responsible for the training
of White farmers苍 (2) Yes lh MINISIER OF AGRICULIURE
AND WAIERSIPPLY




Jay March 151985

The vehicles, including that of Walmer MPC Mrs Molly Blackburn, were parked across the street from Baakens Street po lice station, which has a permanent police guard outside
At the conference Black Sash president Mrs Sheena Dumean, in a strongly worded statement, called on the business community to prove that its newfoumd com mitment to change would outlast the immediate threat of disinvestment and account for years of "deafening slence" as the mustices of apart held mounted

## QUESTIONS

Directing questions to those who couched their (criticisms of "disinvest ment in terms of the job tessness that could result Mrs Duncan asked abont .jobs could you have
created here by bringing those investments back home?"

Mrs Duncan-said the political umperative was to establish the principle of one-person-one-vote.

On the proposal to control urban influx by making the right to live in the city dependent on the availability of housing and jobs, Mrs Duncan said. "It sounds a very much more acceptable proposition ... but it is a most dangerous delusion that must be abandoned at once '

She predicted that influx control would become more severe and rigid if,housing and jobs became the criterna for admussion to city life
AAs such it.would be a "betrayal " of the ' First magnitude" to $\because$ South

Africa's black majority and it would prove an unenforceable system.

And according to the annual report of the Black Sash Johannesburg Advice Office, adminis tration of black affairs has already become totally unpredictable

Its bureacratic ineffi ciency and maladminis; tration have given way to a complete state of disorderliness, the report claıms

The conclusion is based on more than 15000 in terviews with people from February 1984 to January 1985

The main speaker last night, Sir Richard Luyt, former vice-chancellor of UCT, called for an end to mulitary conscription in South Africa.


hoa (a), (b), (c) and (d) Statistics in respect
of these countries are not kept separately $\quad \begin{aligned} & \text { regard to the matter, if so, (a) what did } \\ & \text { the (i) refurbishing and (i1) fitting-out of }\end{aligned}$



526 Mr C J VAN R BOTHA asked the
Minister of Public Works ${ }^{\dagger}$

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 approved until 28 February 19859987 applications
were recelved of which 9893 were



 Aid with production of films with a military theme SA Defence Force Days Exhbits at and participation in shows and the Durban Tattoo by the SA Defence Force Church Chorr and Concert Group





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Volksrust proclamed on 1984－11－23 uo paurepord．sunqziuewurard
ti－60－t86I uo pawiepond yuequIM Grahamstown proclamed on 1984－03－02
Cape Town（Wynberg）proclamed on （9）pur（q） （a） 7.






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only applicable to SA Transport Services．

| （1）（a）（i）Falls away |
| :--- |
| （il） 46 |
| （b）（i） 4 |
| （il） 2 | With the exception of the reply in respect of Constitutional Development and Planning

With the exception of the reply in respect of tuon must be directed to the Minister of owned buses is not avalable in the Depart－
ment of Transport and this part of the ques－ Information with regard to privately－
The MINISTER OF IRANSPOR I AF－
FAIRS． Whether he intends to take any steps
in this regard，ff not，why not，it so，
（a）what steps and（b）when？
 drivers，皆品

 available， Vanderbiljlpark proclaimed on
1984－11－23
（d）As on 1985－02－21
428 Mr DJN J MALCOMESS asked the
Minister of Transport Affars
（1）How many（a）accidents involving（1）
privately－owned and（11）South Afr－
can Transport Services buses trans－
porting Black persons occured，and
（b）persons were（1）kiled and（in）in－
jured in these accidents，in the Cape
Province in the latest specfied 12－
month period for which figures are
avalable

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$\stackrel{\text { r }}{3}$

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（1） 505．Mr D J N MALCOMESS asked the
Minister of Transport Affars
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宫









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NOILVY －ond jego reyo jo suret ul（iII）pue

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 Kxessəəวu



 （3）Yes，in the case of SA Transport Ser－ （b）30，of which more than 75 per （a）（1）and（11） Nil

Yes，in respect
Transport Services （2）Yes，in respect of South African GONVNLA HO YGLSININ ə थL centage increase or decrease for each such
group over the previous year？



 466 Mr B B GOODALL asked the Minis－
ter of Finance．
 dommprapisuos aq







 (b) 8094
(c) 2818 $0 \vdash 9$ †l (e) (z) (b) R171 $845677-00$

- $\%$ O GNV MVT HO YGLSINIW $\begin{gathered}\text { YGL }\end{gathered}$

 hicles stolen during such period,

 (1) (a) How many motor vehicles were

689 Mr H H SCHWARZ asked the Min-
ister of Law and Order -ulN aчt payse Z甘VMHOS H H IW 689 Nour 689
(2)

L6S ISZ Ev (II) (9) Transvaal
Natal Province
Orange Free
State
Transvaal Greater Western
Cape area
Remander of Cape
(2)


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uoiday rejen Highveld Region
Karoo Region र Tddns UGiLHM anv gצกLTחכIyov do yailsinin วuL ${ }^{\text {sparlable? }}$

 the Republic in terms of the Conservation What was the total amount pard out in
subsidies for fencing in each province of 53 Mr R W HARDINGHAM asked the
Minister of Agriculture and Water Supply sapp!̣qus :8iupuad

##  R70 002 in respect of additions The Scheme for farm worker housing was temporarily suspended on 24 August,

(b) R205489 000 zild (e) The MINISTER OF AGRICULTURE
AND WATER SUPPLY employees?

 able, inses for, (b) the provision of water for



49 Mr E K MOORCROF
Minister of Agriculture and Water Suppl Agricultural Credit Board




10


 figures are avarlable;




 known, if so, what is the date,




E
 No, but it is policy that dis-
cussions with the press and out-
siders about official matters be tranned and have the necessary ex-
pernence
(a), (b) and (c) Fall away
(4) (a) No
(b) No, but it is policy that disare uousenb ui siaysom oul on ( $\varepsilon$ )



 The MINISTER OF TRANSPORT AF-
FAIRS (for the Minister of Manpower)
 ламодиен јо $* 22 \mathrm{Dr}$ A L BORAINE asked the Minis-
ter of Manpower
 (b) R1 566,65 as at 18 March 1985 추

 HOd 10 dalliniw Klndag aqla

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( $\downarrow$ )


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| 828 ¢86I HO¢ | 'xvasanl |



408 Mr K M ANDREW asked the Minis-
ter of Transport Affars
HoA

Co-operation, Development and Education
What was the total amount spent by the
Department of Co-operation and Devel-
opment on the provision of sporting facil-
ties in South Africa in the 1984-85 finan-
cial year?
The MINISTER OF CO-OPERATION,
DEVELOPMENT AND EDUCATION
(a) Amount approved for sport facilities
to date R4 698440,10
(b) Applications at present under con-
sideration R1 261500,00
If (b) is approved before 31 March
1985, the total amount will be
R5 959940,10
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-uedenô-alès jo joadsad ut sonsijens (i)
SY\&






 are available,



'рәппю○ (q) ‘әНЧМ (в) киеи мон (L)
ster of Public Works
 The MINISTER OF TRANSPORT AF-
FAIRS (1), (2), (3) and (4) No commussions were
appointed but Transport Services apto need Particulars in this regard are
not readily avalable
 tees of Inquiry which is normal manageappointed but Transport Services aping to each of these commissions and
committees?



 committees,
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suos.ad $\varsigma$ I9 $\downarrow$ ( q ) (a) 433 hours

Statistics for the period 1 January 1984
until 31 August 1984 are as follows

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dition？




689 Mr H H SCHWARZ ashed the Min－
ister of Law and Order


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\begin{aligned}
& \text { January-Dec } \\
& \begin{aligned}
\text { (1) } & \text { (a) } 30 \\
& \text { (b) } 9 \\
\text { (2) } & \text { (a) } 3 \\
& \text { (b) } 1
\end{aligned}
\end{aligned}
$$

Janury－December 1984

 （2）how many persons were charged with

| 23 | $R$ | 443 |
| ---: | ---: | ---: |
| 7 | R | 177400 |


（e） 7
（c） 8
（b） 47 The MINISTER OF
AND WATER SUPPLY

ヨצกLTחOI each area and（in）the Republic as a
whole？ was the total amount granted in（i） （a）how many of the apphicatıons in
each area were granted and（b）what ＂$\ddagger 86$ I UI Siamnoqel uref lof surol Orange Free State，（d）the Transvaal
and（e）Natal applied for housing
 How many farmers in（a）the Greater
Western Cape area，（b）the remain－
 Z

## The MINISTER OF LAW AND OR－


 Highveld Regon
Karoo Region र7dd $\frac{1}{}$ YGJVM ヨyกuTnวI甘פV
 of Agricultural Resources Act，No lates jo $\mathfrak{E t}$ on


 satpisqne $\cdot$ surou＊d temporarily suspended on 24 August，
1984 until at least 31 March 1985

$68 \pm 5024$（9） （a）R122000 AND WATER SUPPLY were ance books and influx control in



 Agricultural Cred
specified year for which figures are avanl－
 49 Mr E K MOORCROFT asked the
Minister of Agnculture and Water Supply



S86I HOYVW $L Z^{\prime}$＇XVOSINGGM

## $\underset{\substack{x}}{\infty}$


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(1) Statistics in respect of State-gudran-

SyyOM DITG
 (t) JoJ ases पrea ut puads sem uns



 are available,



'раппо○ (q) ‘วІчМ (е) Киеш моН (i) ment practice and takes place according pointed several departmental Commit-
tees of Inqury which is normal manage1), (2), (3) and (4) No commissions were
appointed but Transport Services ap-

The MINISTER OF TRANSPORT AF-
FAIRS

447 Mr M A TARR asked the Minister of
Co-operation, Development and Education Sporting fachities
to need Partıculars in this regard are
not readily available R5 959 940,10 R5 959 940,10
(b)
 DEVELOPMENT AND EDUCATION
 ties in South Africa in the $1984-85$ finan-
cial year" Department of Co-operation and Devel-
opment on the provision of sporting facilWhat was the total amount spent by the
Department of Co-operation and Applications at present under con-
sideration R1 261500,00
If (b) Is approved before 31 March


 many and (b) of which commissions
and committees,
 whether any of the reports of such
commissions and committees have whether any of the reports of such
commissions and committees have
been completed, if so, (a) how many
and (b) of which commissons and
committees, South African Transport Services in
1984, departmental committees of inquiry How many (a) commissions and (b)
departmental committees of inquiry

Statistics for the period 1 January 1984
untrl 31 August 1984 are as follows
districts is deal
Courts concerned


 Since 1 September 1984, the date on (b) 4615 persons

Whether any members of the fighting
unit Koevoet have any previous convic

 （b）R171845 677－00
（2）（d） 14640
（b） 8094
（c） 2818
The MINISTER OF LAW AND OR－
DER
aged and（c）a cannibalized con－
dition？最
 what is the value of the motor ve－
hicles stolen during such period， January to 31 December 1984 and（b） （1）（a）How many motor vehicles were each area and（11）the Republic as a
whole？ was the total dmount granted in（1） each area were granted and（b）what and（e）Natal appled for housing
loans for farm labourers in 1984，



 The MINISTER OF LAW AND OR－
DER



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## （2）

（b）（1）R3 251591



synlinoidob Orange Free State，（d）the Transvaal der of the Cape Province，（c）the
 DER

Scheme for farm worker housing was
temporarily suspended on 24 August，
1984 untl at least 31 March 1985 （c）R70 002 in respect of additions The （b）R205 489 （a）R122000 AND WATER SUPPLY． $\begin{aligned} & \text { The } \begin{array}{l}\text { Here arrested for offences relating to } \\ \text { weference books and influx control in } \\ \text { restres of the }\end{array}\end{aligned}$ （2）what was the total number of such ar－
rests in the Republic in that period＇） ＇spreog suәudo
each of the man urban centres of the
Republic in 1984 by officers of Devel－ reference books and indan centres of the 144 Mrs H SUZMAN asked the Mimster
of Co－operation and Development gynliniliob saxiordua
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0 able，in respect of（a）the electro water for
houses for，（b）the provision of was（c）any specified year for which figures are aval
able，in respect of（a）the electrification of What amount was allocated the latest
Agricultural Credit Board in What amount was allocated by the
Agricultural Credit Board in the latest 49 Mr E K MOORCROFT asked the
Minister of Agriculture and Water Supply


 $\dagger$ Indicates translated version Agricultural Crat
49 Mr E K MOORCROFT asked the
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 Bloemfontenn The MINISTER OF

 $\begin{array}{ccc}\text { Region Region } & \text { R174 } 679 & \text { R199224 } \\ \text { Free State } \\ \text { Transvaal Region } & \text { R } 57128 & \text { R } 64981\end{array}$
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$78-\varepsilon 861$

ay甘H M y 1982－83 ） ョyกLTMDIะפV 1983，in respect of each of the
specified two years for which figures are of Agricultural Resources Act，No latest
 Minster of Agriculture and Water Supply


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$\begin{array}{ll}\text {（a）} & \text {（b）} \\ 2739 & 727 \\ 2591 & 293 \\ 4926 & 2886 \\ 773 & 896 \\ 142 & 97 \\ 21895 & 5473 \\ 1015 & 267 \\ 865 & 58\end{array}$
$\ddagger$


Own Correspondent JOHANNESBURG suspected pass offender impaled himself on a gardening stake yesterday while trying to hide from whle trying to hided to see
police who wanted his identity documents
Mr Kind Moyo, 32, of Mongwess Road, Emmarentia, died minutes after leaping over the wall of an Emmarentia house and landing on one of several metre-lo several the ground
The spike severed the main artery in his leg and Mr Moyo bled to death in spite of a policeman's desperate attempt to stop the bleeding after calling an ambulance

Mrs Gladys Motsamal, who was the first person to find Mr Moyo after hearing a crash in the backyard of the house in Louw Geldenhuys Street,
said yesterday, "I found
the man in my bathroom"

Mrs Motsamal said, "I asked him who his was but he just sad, 'Ssshh the police' I ran to my employer we were employer frightened called the police
"When a policeman arrived the man was rolling on the ground in a pool of blood in front of the bathroom The policeman 1 m mediately called an ambulance and then tried his best to stop the bleeding," she said

A police spokesman said yesterday that Mr Moyo had run away from Crime Prevention Unit policemen when they palled him over to see his called him documents

Police later established that Mr Moyo worked as a painter in Mongwesı Road

Ty 0 - divenisorsiun eqłog $M$

## Prisoner faile ( 200 , to report illness, inquest is told <br> ,", By Janme Simon A young woman awarting <br> on nursing sister <br> Sister $\mathrm{H} M$ Coetzer tes-

trial on a pass offence did not notify police or prison authorities that she suffered from diabetes, a Johannesburg inquest magistrate heard yesterday during a formal mquiry into the death of Miss Loussa Mareme (18)
The post-mortem, held after Miss Mareme died in Baragwanath Hospital on March 18 1983, could not ascertann what caused her death, the court heard
Miss Mareme was arrested on March 8 for not having a passbook and illegally being in an urban area for longer than 72 hours. She was taken to the Hillbrow police station and transferred to the new Johannesburg Women's Prison on March 9
One of her cell-mates testified that on March 18. Miss Mareme was "lying ; SIck" on her bed, could not move and often asked for water The matter was reported to a prison officer who immediatty came to the cell.
About an hour and half later a sergeant was called to the cell and Miss Mareme, who was shaking and had to be súpported by two prisisoners, was taken to the pris-
tified that Miss Mareme told her that she had been taking "white pills" to treat her diabetes before she was admitted to the prison
Sister Coetzer imjected Miss Mareme with an amount of insulin, calculated on the results of a urine test, and then transferred her to Baragwanath Hospital
There were no prison records that Miss Mareme had told officials on her admission to the prison, or at her compulsory "doctor's parade" on March 10, or at any of the twice-dally "sick parades" that she was not feeling well or suffered from diabetes, Sister Coetzer sard
Police testified that Miss Mareme did not appear ill at the time for her arrest nor did she notify officials that she suffered from any serious disease The hearing wat postponed to June 24 was , post



By RIAAN DE YILLIERS'
THE abolition of influx control would do more to move South Africa out of sts present state of emergency than any other possible step, Mrs Sheena Duncan, president of the Black Sash, said in Cape Town yesterday. the launch of a campargn for the abolition of influx control organized by the Western Cape region of the Black Sash.
Mrs Duncan said influx control had been repeatedly identufied as one of the major causes of black anger. spread banning of meetings gazetted by the government yesterday, she said:
"If Dr Gerrit Viljoen were to announce on Monday that there would be no more pass rands and that people would no longer have to produce their passes on demand, I believe the immediate response from the black community will do more to move us out of the present state of emergency than anything else the government could do" why influx control could not be abolished overnight. Influx control had proved itself unenforceable and its abolition would only recognize a situation that existed

## Own Correspondent

 PORT ELIZABETH Passers-by abused Black Sash members yesterday when they staged a silent protest in Main Street, Port Elizabeth.Members took halfhour turns to stand outside the hibrary with a poster which read "Stop Police Shooting"
During the final 20
minutes of their stand, which started at 930 am , three people verbally attacked a silent protester.

Peak-hour traffic motorists shook hen heads, smiled axd a r Inwore
1 ine

She was speaking at

## Banning

Referring to the wide-

There was no reason

## \section*{vices in} <br> Black Sash protesters abused

graphed the protest and, according to a Sash member who sat knitting on a bench nearby, a woman also photographed the protest from her car

- Asked what passers-by had sand to ber, a protester who did not want to be named sand one had asked her why she was not contributing towards the funeral fund for victims of the Westdene bus disaster
Another had said she should help the economy while a thirt 1 -hed her an ifror it rutt :a،
rate : ، ،
graphed the protest and,

Some 42 percent of black people in Cape Town were here illegally. If influx control were abolished, they would merely be able to go about their business for the first time ever without fear of arrest
Arguing that influx from rural areas would be much less than was generally feared, Mrs Duncan sad many migrant workers interviewed after winning urban residence rights after the Rikhoto judgment said they-would not bring their familes to the urbaif areias before finding suitable accommodation for them

## Manpower

Abolition of influx control would also release police manpower from pass radds to patrol areas afflicted by crime, would enable development board officials to turn their attention to development, and would relieve pressure on the courts and prisons
Mrs Duncan described as astonishing arguments against the abolition based on the enormous costs of coping with increased urban populations
'These people are our responsibility wherever they happen to be and it will be much cheaper to provide essential services in urban environ-

ter groups have been granted legal residential rights for 18 months provided they move to Khayenthey move to Khayelitsha "as soon as
possible", the top local possible", the top local
black affars official, Mr Timo Bezuidenhoud confirmed yesterday.

The groups $\rightarrow$ Cathe dral, Dodwana, Sipeke, Tutu and Nyandent have been negotiating with Mr Bezuidenhoud since large-scale unrest broke out at Crossroads in February, leaving 18 people dead
Mr Bezuldenhoud, who was initially reluctant to release detalls of a "deal" made with the government on behalf of the squatter groups, sald that during the 18 months the groups "must look for work - the government will assist in this There will be no deportation".
After the 18 months the government would review the situation, he said

## 'Not foreing'

Mr Bezuidenhoud said an area known as "site C" within the perimeters of Khayelitsha had been made avanlable
"We're not forenng anybody, but we hope to be able to move them before
said
Mr Bezundenhoud said he had met with leaders of one of the five groups and planned to meet with the other four by the end of the week to inform them of the government's offer

He confirmed that Dr
Gerrit Viljoen, the Mmister of Co-operation and Development, had not yet met with any of the squatter leaders but added that Dr Viljoen would "definitely meet with them within the next few weeks after I've relayed the offer".
Although squatter leaders were unavallable for comment yesterday they have been widely reported as rejecting the offer and demanding full Section 10 (1) (a) rights "and not temporary permits"
Asked of the 600 government workers from Kwa Ndebele whose presence in Khayelitsha lo February is widely bethe Crossrave sparked the Crossroads unrest, Mr Bezurdenhoud said all but 72 had been returned to Kwa Ndebele "There are now 10 lorries and 72 workers engaged in ongoing work framsporting people from the black townships to Khayelitsha," he said


By RIAAN
DE VILLIERS
A PROMINENT black man in the Eastern Cape has lost a key court bud to stop the government from withdrawing his rights to enter South Africa without a visa and Iive in the Republic with. out a temporary resi. dence permit
Mr Stephen Tshwote was born in the Trans vaal in 1938 and has lived in Nkqonhqweni, a township just outside the Ciskel, ever since He works in King Willam's Town but has to travel through the Ciskel to get there

Political figure
He is a prominent po litical figure and was poprisoned in East London from 1963 to 1979
On November 8 last year, Mr Tshwete recerved a notice from the Director-General of Home Affars informing
him that his exemption
from visa requirements had been witharawn and he would no longer be permitted to enter South Africa without a visa His exemption from the requirement to be in possession of a temporary residence permit had also been withdrawn
Although Mr Tshwete has been affected as an individual, the judgment - handed down in the Eastern Cape Division of the Supreme Court two weeks ago - has serious implications for millions of blacks living outside the homelands
One legal spokesman told the Cape Times this week "Every black from the Transkei, Ciskel, Bophuthatswana or Venda hiving in the Republic when these countries became independent are now aliens in South Africa
"Blanket exemptions were issued to all such persons from having to acquire visas and temporary residence permits when these countries became independent.
'However, the action taken aganst Mr Tshwete and the subsequent judgment has shown that this can be taken away at the stroke of a pen"
Mr Tshwete applied for an urgent court order declaring that he had the right to live permanently in the Republic without a visa or permit, and restraining the government from taking action against hım
However, Mr Justice A $J$ Jones found the Durec-tor-General had acted within his legal competence and dismissed the application with costs
Following the judgment, Mr Tshwete mayno longer live in Nkqonkqeni without a permit and cannot enter King Williams' Town without a visa

A semior official of the Department of fairs yest of Home Affirmed that they conhad been served on Mr Tshwete individually and did not affect any other Ciskeians in S6uth Africa





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 under section 72E（4）of the Defence
Act，No 44 of 1957，under orders 1s－
（1）Whether any persons have been com－


istics in general is at present the subject of
an investigation
 nately not readily avallable Statistics of
this nature have not been kept by the De－
－njojun si uопрешоғи painbas ayl
The MINISTER OF JUSTICE

 been sententud and（c）where are the
detentions being served， 749 Mrs H SUZMAN asked the Minister
of Law and Order
 － 1957 have been taken （b）Steps to prosecute them in terms
of Section $72 \mathrm{I}(2)$（a）of Act 44 of
 （2） Yes 3 in the Natal Provincial Admin－
istration


[^14]





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state witness． ficial of the Department of Co－
operation and Development
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Yes
（a）
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## － 0 ONV MVT HO YGLSININ

 how many such civilians were（a）kulled and（b）mjured as a result of
gunshot wounds？


 killed or injured during riots in the
（1）Whether any civilians have been

753 Mrs H SUZMAN asked the Minister（4）and（5）Fall away 2． 753 Mrs H SUZMAN asked the Minister

2nbiqurezon 01 0 6I＇sə入（q）
（3）
Yes， 190
（a） No
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HoA Government stock are

##  <br> 丞11等1会



 둥

 How many persons were arrested in
Utenhage in（1）December 1984，（in）

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（u）Durng the same period net
short－term foreegn loans ob－
tanned by the Government，





respectively million and R506 million， debt），amounted to R4 102 әредәулеu－uou supnp －u）peoiqe pue

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The MINISTER OF JUSTICE

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马upejar sәouəpo jo papouuos（q）pue

Iof patu（e）алам suosiad киеш моН（I）
222 Mrs H SUZMAN asked the Minister
of Justice

For written reply
†Indicates translated version
THURSDAY， 11 APRIL 1985
S86I TIUdV II＇XVGS\＆תHL

698 Mr R W HARDINGHAM asked the
Minister of Finance
sұunoure ：sa！̣р әs！̣хә／suopsnว

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## （2） No （b）One （1）（a）None The MINISTER OF PUBLIC WORKS

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pue suoissimшог уггчм јо（q）pue





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MONDAY, 15 APRIL 1985
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Separate statistics for popu-

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(1) (aa) Blacks 299162 Other popu-
(bb) Blacks 504735 Other popu-
(i1) Blacks
$\begin{array}{lr}\text { Indians } \\ \text { Malays, Griquas and } & 3193\end{array}$

 weeks, provided the application is ditional information or substantiating
 si uoneryda painbas aq sluaunnoop needed to finalize an application is
dependant on the time taken by the applicant to respond to the Department's inquirres

(2) whether there is a delay in issuing
these documents, if so, what is the
(a) average and (b) maximum delay between the receipt of an application
and the issuing of a document in respect of each population group,
(3) whether temporary identity documents are issued to any pephen popultion
so, (a) in respect of which por groups and (b) for how long are these documents valid in each case,

 identity documents and the completed document sent to in respect of each population group,



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 identity documents and (b) where is lof suoneridde nəч pluqns of pa -inbbas sұuex
 ments are issued of which population



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these documents, if so, what is the



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ment's inquines applicant to respond to the Departdependant on the time taken by the documents be required the time dittonal information or subs the time ditional information or substantrating
documents are needed Should ad-
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process an application 15 No (a) and (b) Fall away However,
I wish to add that the normal tume to For the period 1 July 1983 to 30 June
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No (a) and (b) Fall away However, Malays, Griquas and
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are not avalable $\begin{aligned} & \text { Separate statistics for popu- } \\ & \text { lation groups other than Blacks }\end{aligned}$
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lation groups 245980 (1) (aa) Blacks 299162 Other popu$\begin{aligned} & \text { Separate statistics for popu- } \\ & \text { lation groups other than Blacks }\end{aligned}$
are not avalable Chinese
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states, if not, why not?
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 whether his Department issues identi-
ty documents to residents of national $8 L 86$ 008
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The MINISTER OF HOME AFFAIRS




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me in in respect of which race groups (1) Whether his Department controls the

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 Population Registration Act, yl pup (ZS6I jo $\angle 9$ 10V) ZS6I (Abolition of Passes and Co-orgroup is governed by two difer other than the Black population


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KwaNdebele who are unemploved if not

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ter of Constitutional Develnpment and Plan-
ning 4 4 KwaNdebele unemplaved persons $Q 1011$ (a) 515000 The MINISTER OF CONSTITUTION
AL DEVELOPMENI AND PLANNING population surver and (h) what is the date
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vor documents on therr persons or have them African clitzens to carry persons or to
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however, provide that identity docu-
ments shall be produced to an auth'șov әsay ypog suossad nıачt uo

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Blacks (Aboltron of Passes and Co-


## †The MINISTER OF HOME AFFAIRS

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ing the expropriation of their proper-


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planed, a departmental inquiry into the The MINISTER Mr Charman, I am policemen-laughed at the incident? If so
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group of policemen-a
poilcemen-laughed at the incident ${ }^{?}$ If so
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 (1) A Board in terms of Police

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are required to carry the same ident 'suos to carry them on therr pet
 - әкег угеа
 (1) Whether (a) White, (b) Black, (c)
 The MINISTER OF PUBLIC WORKS
(1) NO
(2), (3) and (4)

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 nMr H D K VAN DER MERWE Mr Mr
Chairman further arsing out of the non-re-






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 from that statement say more about that in a moment I quote

 the Leader of the NP in the Free State, the
hon the Minister of Health and Welfare




 and where reference was made to a commit-
tee of investigation that was appointed by ${ }^{\text {a matter which has already been debated }}$ and where reference was made to a commit-




# terjection. 

 The CHAIRMAN OF THE HOUSEOnto a daleguestions are now deteriorating
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 *2S Mr HD K VAN DER MERWE ask-
ed the Minister of Cooperation, DevelopQwaqwa




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chases, The DEPUTY-MINISTER OF DEVEL-
OPMENT AND OF LAND AFFAIRS (2) in respect of what date is this infor-
motion furnished? 26 Mrs H SUZMAN asked the Minster
of Law and Order
been arrested for not being in possession
of an official identity document during the Coloured and (d) Indian persons have
Whether any (a) White, (b) Black. (c)
coloured and (d) Indian persons have $206 Q$. Identity documents $16 / 4185$

 He yo $\operatorname{IN}$-kalinin linda eqit will grant independence to the residents of Minter's reply, can he tell us whether he
 (a) and (b) (i) and (in) fall away
(2) 16 April 1985 (1) No -

(d) None
voA demtited Black man found floating $\underset{\text { * } 27 \mathrm{Mr} \text { WV RAW asked the Minster of }}{\substack{\text { and Order }}}$ Umgen River body of unidentified man






 der' There is nothing arringng further out of
the hon member's own question The CHAIRMAN OF THE HOUSE Or-
der' There is nothing arising further out of Mr Chairman, arising further comparison with others? [Interjections ]

 Mr DJ N MALCOMESS Mr Chairman

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 The MINISTER OF LAW AND ORand (in) in terms of what statutory prove-
sion in each case? figures are available, if so, (1) how many
and (in) in terms of what statutory provelatest specified 10 -year period for which

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 dent circumstances surrounding the mol-
 If so. (a) why. (h) ho u long after the whether there was any delay in re
moving the said body from the river -col

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 иичпи рипоу sp name of this police station



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| （3） | Whether any dation has peen tahen ds a lisult，il not，why now，il su， what actsul， |
| （ | whethar be will mate a alatembit un the mather？ |

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wer of Public Wurh．


the MINISTER．Mr Chamman，I amp



MrpesOAL．Mr Speaher，arisng our of
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can be produced on tequest have hem readily avallable so that if

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section 15 of Act 67 of 1952 It is pim ppar $\varepsilon 1$ unilozs pur OS6t jo ne
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ments shall be produced to an duth．

 of 1952，that requires South African Blachs（Abolution of Passes and Co－
Oddination of Documents）Act，No 67



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sudulury piovisuln dind（11）why in 21 MrD IN MALCOMLSS ashed the
Minister of Home Affars （2），（3）and（4）
Fallt dWay （1） NO ＂



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toon 1 of the Crimmal Procedure Act，

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0 믈 and that it $s$ sound advice that we shouldid dil sure they will nut be very high the taut is
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ions of this legislation） how many Whites，Culureds und lndists
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| （3） | Nu （d） | Because the issue of identity documents are at present gov－ enned by wo different Acts， | claded in the tegtster and he lans at laned the dge of sixtecen years but a not a person to whom a certilicatio of citizenship has in terms of the Val－ unal States Citizenshop Act， 1970 |
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（1）No，because there is at present no de－





 †An HON MEMBER Did you not know
that，Daan？ lings dienaangaande te maak aan die NP－
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say more about that in a moment I quote
from that statement． publication which was issued recently I will

 In order to help the hon member，I want
 e pat of si uriqoid oiseq sti uonsenb əul
 tee of investigation that was appointed by


 $\dagger$ The MINISTER Mr Charman，I want to ernment been appointed to serve on such a
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 26 Mrs H SUZMAN asked the Minister
of Law and Order
 man，this has nothing to do with consolida－
tion and is therefore not a supplementary


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OPMENT AND OF LAND AFFAIRS
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 tending the terntory of Qwaqwa，If

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ed the Minister of Co－operation，Develop－
ment and Education $\dagger$
＊25 Mr H D K VAN DER MERWE ask－ вмьвад

Order＇The questions are now deteriorating
into a dialogue
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 $\dagger$ The MINISTER The nature and contents
of the hon member＇s question explain why

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Whether a case of a body of an un－
Identified Black man found floating
27 Mr W V RAW asked the Minister of
the and Order Umgen River：body of umidentified man
 The CHAIRMAN OF THE HOUSE Or－
 of his answer，make one beleve that the the hon the Minister＇s original answering of I want to put another question，not arising Mr D J N MALCOMESS Mr Charman， The CHAIRMAN OF THE HOUSE Or－
der＇There is nothing arising further out of
the hon member＇s own question Mr Chairman，arising further comparison with others ${ }^{7}$［Interjections ］
 does he not beleve then that perhaps the Mr D J N MALCOMESS Mr Charman， （d）None （d）None

| 0S6l fo 0 © ON <br>  |
| :---: |No 67 of 1952 and section 12 （1）

of Act No 25 of 1945 ．
（c）（1） 2 ． （I）ZI uonloas pue Z̧6 fouio ui（iI）
The MINISTER OF LAW AND OR－
DER
sion in each case？ figures are avalable，of so，（1）how many latest specified 10 －year period for which
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whether he will make a statement on
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tion, ‘〕иәр －5ul әul Surpunoins savuersuñio case had first beend（c）what are the If so，（a）why，（b）how long after the whether there was any delay in re－
moving the said body from the river， so，by members of which police std－
tion， removed from the Umgen River，if кן！ police station was the body found；


 name of this police station，
 uodsar uonels zonod aul ol poliod on the Umgen River was recently re－
ported to the police station respon－
$\because$
$\square$ （3）Yes，by members of the Kwa Dabeka
police station No，within the area of Jurisdiction of
Kwa－Mashu police station
（b）Kwa Dabeka police station
 Yes jurisdiction the body was found，
and the negligence of the re－
sponsible members to remove it
and（c）As a result of a differ－
Yes
（a）
Nㅡㅇ
e MINISTER OF LAW AND OR－



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 （ 1 of Justice：
664 Mr $\mathrm{A}^{2}$ SAVAGE asked the Minster Cradock：arrests
664 Mr A SAVAGE
（a）and（b）No The court cases are
not disposed of







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 （uosse paddurne） （uosire padurane）$\angle 58 / / / \mathrm{I}$ rer
 sentences imposed in each case？


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  $22 / 2185$
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1418 11

sentences imposed in each case？
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（1）how many in each of the above
ston of Persons to the Republic read with section 35（1）of the Admis－
son of Persons to the Republic charge of contravening section 32（1） read with section 4n（5）and on a SKOL ALEחUP $9 I$（E） uosiad $\mathfrak{l}-59 \mathrm{X}$
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 trict on susprion of being illegal immi－
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 ore sueas $s$











 （d）Yes 27 August 19841 person
（bb）First appearance in court
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& \text { FAIRS } \\
& \text { In terms of article } 3 \text { of the Broadcasting } \\
& \text { Act, No } 73 \text { of } 1976, \text { as amended, the af- } \\
& \text { fars of the South African Broadcasting } \\
& \text { Corporation are managed and controlled } \\
& \text { by the Board of Corporation } \\
& \text { I would therefore suggest that the Hon- } \\
& \text { ourable Member submit the question to } \\
& \text { the Chairman of the Board of the SABC } \\
& \text { for an answer }
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The MINISTER OF JUSTICE Leeuwkop
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(1) (a) None (1) and (iv) Fall away



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(c) End of 1988. "든



The MINISTER OF PUBLIC WORKS when is it anticipated that the building will
be completed? ing, (b) what is the estumated cost and (c) in Port Elizabeth, if so, (a) what stage has
been reached in the planning of this buildWhether his Department intends erect-
ing a building to house the Supreme Court
776 Mr T ARONSON asked the Minister
fPublic Works




 Regulation Act, 1972 (Act 59 of
1972 ) Both charges were taken to-

| Findicates translated version | (2) (a) Yes. |
| :--- | :--- |
| For written reply |  |



Political Staff-t, 荡 MORE $_{1}$ ' than 11000 peóple were, arrestêd last year'in terms of the - curfew laws"- which the government sáld, wóuld ${ }^{\text {? }}$ be abolished five years :
, ago :- , n, ", 分
C. The Minister of 'Law
and Order; Mr Louns le
Grange, sald in Parlhà-
ment yesterday that
, 11688 ' people were 'arrested in'1984 in terms of
the curfew regulations:-
He sadd this in replyto
, a question which was
', tabled'by Mŕs Hèlen Suz-
' man (PFP,'Houghton)
Mrs Suzman said after-
wards" "It is most, ex-

traordinary that these, archaic laws are still being, implemented when about, five years ago the Riekert Commission recommended their abolltion'and the government accepted this recommendation
"These méasures, only apply ${ }_{12}$ to black people and are therefore stra'ightforward discrimenation "Whis is anotheriexample of the government's dilatory actions int talkang 'reformi'but not following'through "
$\qquad$

## and Politics



ByANTHONY JOHNSON Polltical Correspondent LEGISLATION almed at changing South Africa's controversial influx control laws will be introduced in the second half of this year, the Minister of Co-operation and Development, Dr Gerrit Viljoen, announced yesterday.
The government was giving high priority to reviewing influx control laws and draft legislation to assist the orderly urbanization of black communities would go to a standing committee later this year, he said

## Dissatisfaction

Speaking during the Budget debate, Dr Viljoen acknowledged that influx control was one of the major reasons for dissatisfaction and frustration in black communities
He sald the govern ment had come to accept that the influx of black people into the cities was unavordable but emphasized that this should take place in an orderly fashion
Dr Viljoen said the government's urbanization strategy did not support migration to the cities at the expense of development in the rural areas

## Typical

A diversified strategy was necessary whereby growth in the existing metropoles should be complemented by incentives for living in the homelands and at growth points
He said rapid mıgra-


Dr Gerrit Viljoen
tion to industrial areas was a typical feature of developing countries
"When we are being charged with injustices such as forced removals, we must realize this is a problem in the whole Third World
"In many countries far more drastic measures are being taken than in South Africa"
Dr Viljoen said he was impressed with the progress being made by Cape Town squatters who had decided to move to Khayelitsha
Informal sector activ1ty had already been established and building of schools was proceeding apace

## Appealed

The government's policy of negotiation had led to practical new alternatives for squatters The acceptance of orderly squatting had become an
important new housing strategy "to bring housing in the Third World context".
He appealed to the private sector to play a greater role in helping upgrade squatter communties like Cross. roads.
Dr Viljoen said the situation of those who had decided to move would be reviewed in 18 months but emphasized that squatters would not be "repatriated"

- Black teachers who were not working as a result of school boycotts may have to be put on unpatd leave or trans. ferred, Dr Viljoen warned yesterday
The government would have no option but to transfer teachers who were unable to work as a result of boycotts, Dr Valjoen sard

But those unwilling to move because of intimı dation would have to take unpard leave

## Gratified

He said education was vitally important and all avallable manpower had to be used
Dr Viljoen sard he was gratufied that the situation in a number of boy-cott-plagued areas was improving At Cradock where classes had been stopped for over a year, the pupils had decided to go back to school next week.
He emphasized that his department did not close schools when boycotts took place - the facilities remaned open but the communities simply did not use them

## Problems ${ }^{\text {cma }}$ Tht <br> and influx control <br> encouraged as many

## Political Staff

IIT would be impossible to provide enough jobs and housing for the expected influx of people to urban areas, the NRP MP for King William's Town, Mr Pat Rogers, said yesterday during the debate

The government would have to pay serious attention to these two factors in the light of its recent announcements concerning urbanization

The NRP's urbanization strategy had rested on avallability of jobs and housing Thls would have to be reviewed because it was "improbable that enough employment opportunities and accommodation could be provided"

The problem of urbanuation would have to be tackled in two ways

- The informal sector
of the economy should be
people would find a way of mbking a living so that the lack of employment opportunities would not inhibrt an orderly urbanization programme
- Another look should be taken at the provision of low-cost housing

He criticized the government for "magnanimously" considering granting citizenship to urban blacks when citlzenship was a basie right

## INFLUX CONTROL

## What lies ahead?

Government seems to finally be gettong the message about the destructiveness of influx control - or does it" The statement in Parliament by Co-operation, Development and Education Minister Gerrit Viljoen that legislation to amend these laws will be introduced in the second half of this year is obviously significant But the big question remains. What changes does government have in mind?

Viljoen gave no direct indication of the direction of government's thinking, beyond repeating the now-familiar cant that urbanisation is not merely inevitable but desirable He conceded that influx control is a major cause of black dissatisfaction and frustration, with many offences being of a "purely technical nature"

But Viljoen's speech, in conjunction with other government pronouncements over recent weeks, gives promising pointers, despite government's poor record on this issue Its previous attempts to refine influx control, through Piet Koornhof's Orderly Movement and Settlement of Black Persons Bill and then the Black Urbanısation Bill were disastrous and both had to be withdrawn Is anything therefore likely to change?

There have been fundamental shifts in government's approach beyond the acceptance of the inevitability of urbanisation Viljoen himself has been behind not a few of these changes.

One major shift is reflected in government's new willingness to grant residence rights to squatters in Crossroads and to those moving voluntarily to Khayelitsha This puts the concept of "housing" in a new and different light from the official viewpont In the past, traditional formal housing has been government's bottom line It now seems that organised squatting and site-and-service schemes are regarded as acceptable

Viljoen also gave an interesting hint of at least his thinking as far as employment is concerned. Describing developments in Crossroads and Khayelitsha, he referred warmly to the growth of the informal sector and sadd the authorities are prepared to allow informal employment to prosper Indeed, from his tone observers could almost be forgiven for assuming both the informal sector and informal housing were Natıonalist inventions.

This is encouraging, particularly if government plans to base its amendments to the influx control laws on the Riekert Commisslon's concept of housing and employment as prerequisites for urbanisation As things

stand, that approach is quite simply doomed to fall There are not enough houses and there are not enough jobs, and no chance of building or creating them fast enough by conventional means On the other hand, accepting organised squatting and deregulating business licensing procedures and other commercial legislation to encourage the informal sector promises greater flexibility
Interesting also was Viljoen's comment that influx control laws had had a negative effect on rural development For this reason, he sald, "our urban strategy" must go hand-in-hand with development within the national states and deconcentration points Clinging to Nationalist ideology like this worries many observers
In the final analysis, as the $F M$ pointed out in a cover story last year (September 14), influx control must go As with other apartheid legislation, tampering with the mechanisms will prove ineffective The PFP's Helen Suzman makes the point that we cannot go on "creating statutory criminals at the rate of a quarter-million a year " Cape Town University's Professor Hermann Giliomee sees the enforcement of influx control and the uprooting of squatters as the greatest threat to political stability in SA Recent events have proved him right

"EARLY in the history of South Africa, the majority of African people were removed from their fertule farmlands and forced into wage labour Through the processes of dispossesion and conquest and by legal means, people were forced to work in the budding cities
Hut and poll taxes forced them to work for a wage, and in 1913 the Native Land Act was passed, restricting African landownershyp to 13 percent of South Africa. These areas, today the homelands", were plagued by poverty and hardship from the start
As early as 1914, missionaries reported that the reserves were "utterly dependent on the earnings sent home by migrant miners" and that they were little more than mining villages.

By 1948, 30 percent of families living in the Ciskei were landless and in 1955 the Government's Tomlinson Commission found tha(90 percent of males between the ages of 15 and" 65 were working in industrial areas.

But these wage workers were not allowed to seek work as they pleased. Their movement to and from the urban areas where they had to get work to survive was controlled by a vicious web of laws, the most notorious being the Pass Laws These laws are used to keep unwanted Africans out of the cities and to ensure a steady sapply of cheap labour through the labour bureaux in the "homelands".
Under Section 10 of the Black (Urban Areas) Consolidation Act no African may reman in an urban area without permission unless he/she:

- was born in and lived in the area continuously;
- was employed in the area by one employer for at least 10 ,
- has been living in the area continuously for at least 15 years;
- is the wife or dependent child of a person who fulfils any of the above and also lives with the person.

Over the years many Government Commissions of enquiry into influx control have shown the laws to be ineffective in curbing African urbanisation. Arrests for pass law offences have shown little signs of decreasing. According to Black Sash figures, the number of people arrested since 1975 totalled 2446525 . In the Western Cape 12339 people were arrested last year.


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The MINISTER OF FINANCE
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vidual income tax by means of the
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DEVELOPMENI AND EDUCATION



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## The MINISTER OF CO-OPERATION, DEVELOPMENT AND EDUCATION.

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# Co-operation, Development and Education 



The MINISTER OF CO-OPERATION,
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of Cooperation, Development and Educa-
tron 740 Mrs H SUZMAN asked the Minister
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Bris
Pretoria

 Lour Trichardt.
 The MINISTER OF LAW AND OR-
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(1) (a) (i) 133 as at $1985-03-28$
of Act No 25 of 1945 and section
26 (1) of Act No 67 of 1964 59 of 1972, section 12(1) and (2) In terms of sections $32,35(1)$,
$40(1)$. (4) and (5), 52 of Act No
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 f aw and Order 754. Mrs H SUZMIAN asked the Minister
of Law and Order


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HoA（il）（bb）See（a）above． （b）（1）（aa）From 1 January 1984 to 31
March 1984（the date of
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$720 . \mathrm{Mr} \mathrm{PG}$ SOAL asked the Minister of
Co-operation, Development and Education

B
The MINISTER OF CO-OPERATION







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measures to give effect to the declthe Provincial Administrations have Whether, whth reference to his reply
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818 Mr P G SOAL asked the Minster of
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(1) Whether, with reference to his


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## Statistics show drop in pass-law prosecutions

## Political Staff

HOUSE OF REPRESEN TATIVES - The de criminalization of petty apartherd offences such as the prosecution of in-flux-control offences is a matter of high priority, according to Mr Kobie Coetsee, Minister of Justice

He said yesterday that latest statıstics showed there had been a marked decrease in influx-control prosecutions
Prison figures for influx control convictions showed a decrease In March 1984, 7,9 percent of the prison population was of this category, decreasing to 2,79 percent in Narch 1985

Asked by LP justice spokesman Mr Peter Mopp (Border) whether this was a departure from prosecutıng people for such petty offences, Mr Coetsee said "It's the way the department operates he decriminalızation of offences ${ }^{\dagger}$ will not deny that many wére arrested, many pard fines while others were paroled"

He added that he could not interfere with the administration of justice


Mr Peter Mopp
at court level, and instead urged members to make recommendations on how to "decriminal1ze" such offences

During the justice and prisons budget vote in the House of Representatives yesterday several Labour MPs shouted that it was "shocking" to learn that there was only one senior coloured prison officer

Mr Mopp said the low figures of people em ployed of other race groups other than white in the prisons service "belied" stated policy that there was no discrimination in employ-
ment
He also criticized the


Mr Kobie Coetsee
conditions and facilities for rehabilitation at coloured reformatories and described it as the "gateway to our prisons" Prison overcrowding and the effective rehabilitation of prisoners needed urgent attention, he said

Mr Peter Hendrickse (LP Addo) said that "political prisoners" were incorrectly convicted for "criminal offences" for contravening some apartheid law In that case several MPs and ministers in the House, including the LP cabinet minister, the Rev Allan Hendrickse, who were imprisoned for such offences, were wrongly turned into criminals, he said

## Parliament and Politics

# No removals for 52 townships (20) <br> settled but many had 

PARLIAMENT - The government has changed its resettlement policy and removed the threat of resettlement which has been hanging over the heads of thousands of black people in 52 townships in the country
This was revealed yesterday by Mr Sam de Beer, Deputy Minister of Education and Co-operation, who told Parlia. ment the government had decided to lift its freeze on development in these townships, some of which have faced the possibility of resettle. ment for 20 years

## 76000 homes

Its policy switch would save 76000 homes in townships which are within 50 km of the homelands
Mr Ray Swart, chief opposition spokesman on Black Affairs, praised Mr De Beer for his "courageous and frank" speech and said it indicated the government was at last facing the true situation in the country
MrDe Beer, replying to criticism by Mr Ralph


Hardingham, New Republic Party MP for Moo River, about the black housing shoxtage, said the government had for some time been consldering the "unfreezing and development" of certain black townships
A large number had been destined for resettlement in the homelands or other black areas due to policy and other considerations
"As a result/develop ment of the fownships was frozen and no development took/place at all Only normal reparr were allow/ed," said Mr De Beer
He sald that due largely to a shortage of funds. it was nof possible to carry out the resettiement Some townships were re-

## Probe into land needs

HOUSE OF DELEGATES - A two-man committee to investigate agricultural land requirements for Indians was announced in the House yesterday by the Own Affairs Minister of Housing Local Government and Agriculture, Mr Baldeo Dookie
Speaking on the agriculture vote of the budget, he said he had appointed Mr PR Bodasing and MrYS Chinsamy, leading members of the Natal Indian Cane Growers' Association, as members of the committee with the request that they should submit a port to him within five months
The committee's terms of reference included establishing the extent of agricultural land expropriat ed from Indians under the Group Areas Act and land states - Sapa
been under the "sword for aboht 20 years
"In the course of time natural population groyth led to overcrowding and living standayds remained stagnant ordeteriorated," he said The previous policy bad been to remove all communities which lived within 50 km of the nearest national state
But circumstances had changed since the policy was formulated
Where 20 years ago 50 km was regarded as a reasonable commuting distance, this was no longer the case from an economic point of view

## Rent increases

Some of the townships involved were still in good condition
Replacement costs would have meant an increase in rentals for the community or great subsidies from the state
Nobody could deny that resettlement had a tremendously negative effect on the communal and social structures of the communities
Resettlements had become seriously politicized with the attendant threats of disinvestment and boycotts
New initiatives by the government concerning the constitutional future of blacks outside of the homelands had eased the need for removal of blacks from white areas
Mr De Beersard the unfreezing of the 52 townships was a positive development which not only addressed the reallthes of South Africa but would also spare many people "heartsore and pain"

Suztion 200 Friction caused by pass laws
Political Correspondent HOUSE OF ASSEMBLY - The pass Iaws - under which more than half-amillion blacks had been arrested in the past two years - were the most significant cause of racial friction in South Africa, Mrs Helen ${ }^{6}$ Suz. man (PFP Houghton) said yesterday
Since these laws applied only to blacks, they were totally discriminatory, she said during the committee stage of the Co-operation, Development and Education
"They bedevil the relationships between blacks and the police, jam the janls, further 1 m poverish poverty-stricken homelands, ignore the importance of informal activity among squatters and are the antithesis of free enterprise"

## Tribute

Mrs Suzman pand tri bute to the Minister of Co-operation and Devel opment, Dr Gerrat Vil joen, for admitting that the urbanization of blacks was not merely inevitable but desirable

Mrs Suzman prassed Dr Viljoen for some of the "very enlightened ideas" he had recently expressed on negotiation with blacks, citizenship, freehold and housing
"What a pity he has not been in charge of this very important portfolio instead of deadbeats like De Wet Nel, MC Botha and Piet Promises, or Ideologues like Dr Verwoerd who set this country on the disaster course it has been following for so many years"

## Ruling on

## Mthiya

## case soon

Labour Reporter
JUDGMENT in the landmark Mithyy case which could affect the permanent residence rights of at least 10000 city migrant workers is expected to be delivered by the Appeal Court in Bloemfonten soon.

The case involves Mr Mdandwenı Mthya, a contract worker who had worked for one employer "continuousiy" for 10 years even though he had three long absences from work

In April last year Mr Justice Tebbutt granted Mr Mthiya Section 10 (i) (b) rights, or permanent city residence The judge found that Mr Mthiya was entatled to these rights because he had proved he had worked for one employer continuously for longer than 10 years and had lived in the city continuously for 15 years
The Western Cape Development Board was refused leave to appeal aganst the Cape Supreme Court judgment, but it was taken to the Appeal Court after the Chief Justice was petıtioned for leave to appeal

The board's appeal was heard in February and judgment is expected soon

Estmates are that at least 10000 city contract workers could gain permanent residence in the Peninsula of the Appeal Court upholds the. Supreme Court ruling


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1984 or as at the latest specified date for WEDNESDAY， 8 MAY 1985
WEDNESDAY， 8 MAY 1985


For written reply

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The MINISTER OF DEFENCE able and（b）for what offences was each of
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 GATES - While there wás an 'urgent need for reform' ${ }^{\prime \prime}$ f the present in-flux-control arrangements, it was unlakely that all controls would be abandoned, the Minister of Co-operation and Development,' Dr Gerrit Viljoen, said in the House of Delegates yesterdayReplying to the debate on his vote, he said he did not see reform as meaning the abolition of all influx controls

On the proposed informal forum for negotiation "with black leaders, Dr Viljoen said the guidelines for the forum had been formulated after 18 months of talks with'blacks
Leadêrs should u'se the opportunity becáuse the man purpose of the forum was to design channels for further negotiations For that reason there had been no "blueprınt"

On the question of Crossroads, he said that by last week 2600 famıly
units comprising more
than ${ }^{+} 11000$ people had
been ${ }^{7}$ moved willingly
from Crossroads to
Khayelitsha - Sapa.

ployment Insurance Fnnd have "dropped considerably from about $\mathbf{2 , 4}$ percent to 0,3 percent in the 40 years'since 1945.
The fund has also been put under severe strain by arother reduction in the 'State's contribution from 50 percent to five percent
These are some of the findings of a study of the fund by the Federation of South African Trade Unons (Fosatu) one of the country's biggest blach trade umon federations
IIn the study, Fosatu warns that unless the Government and employers controbute more than workers to the almost bankrupt UIF, it will run into diffcultes.
"Thedrastic reduction in the State's contribution must be seentas part of ats strategy amed at cutting expenses in areas of least resistance - for example, the UIF," the report says
It adds that the State has falled to protect the funds' xesources by excluding more and more worhers from its benefits When this measure falled to alleviate the State's obligation, it argued that its contribution should be lessened since the fund had accumulated sufficient reserves for its continued existence

Meanwhile community-based organsations and workers have in the past complaned about the delay in getting UIF money, despite the spiralling unemployment that is sweeping the country at the moment due to retrenchments, inflation and recession

Unofficial statistics put the unemployment figure at 3 million while the officar fgere 15 poly 760.000 and rising.

## $\therefore$ Morseningrecession:

Most of the unemployed worhers are blacks and it is feared that with the worsemng recession more will lose their jobs - '

- The federation says in some years between 1957 and 1981 benefits exceeded contributions Dunng these years no contrabutions were invested for future recessions ar crises

It says that although the State's contribution is now at about R7-milhon a year, it should be more than-R25,5-milhon "Thus would be more in tme with a 25 percent contribution st commited atself to

${ }^{-}$In seducang and limitmg its contribution to only R7-milhon in absolute terms, the State has allowed UIF Tio run down and it cannot cope with the demands made on it
"We would go further. and say that in terms of the needs which must be met in South Africa to day, the fund is virtuaily' bankrupt," the ,report says

Increased contributions from employers and the State alone will not rescue the fund from the porental crisis it faces And, to try to pat improved benefirs from the gresent fund would

The federation also calls for a soctal secuntr svs tem that is not based onthe ansurance principle but on social responsibulty to care for all disadvantaged people

The influx control system has rendered the UIF -useless, the report says
"As workers we know only too well that the real problem lies in the creation of unemployment Work should be a nght and not a priviege What a human tragedy it is to let strong hands stand idle when people are starving without homes, schools hosptals and roads For us as workers - in fact for evervbody in society - this is unacceptable," Fasatu says

- A spokesman for the UIF has agreed that employers were contributing about 0.3 percent of therr wage bills to the fund, but could not confirm that the 1945 figure was as high as 2,5 percent
The spokesman also sand although contrbutions mught have exceeded clams, interest earned on mvestments was nevertheless remvested to cope with possible increases in claıms


# 'God created us all as equals...-' <br>  

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$\therefore$

TIMO Bezudenhoud is one of the most powerful men in the country - perhaps in the world

He deals in people As Chief Commissioner of the Department of Co-operation and Development in the Western Cape he has the power to make or break an African. He has the power to banish a person to an mpoverished homeland or allow him to stay to earn a living however meagre in a Western Cape City or town.

And he is convinced that the scrapping of m flux control is the rechpe for chaos
"There'd be a terrific influx of people here," he sand 'It would create chaos, specially in the Western Cape where there are no raw materials and heavy 1 m dutries If we dropped the pass laws, thousands would try to come here."
Reminded that the pass laws have not succeeded in keeping "illegal" blacks out of the cites, he sadd" "I admit the pass laws have not been effective in stopping black urbanisation The problem is how to create job opportunities. My personal opin ion is that influx to the cities would be more effectively controlled af there were true devel-

IT is one of the most hated pleces of apartheid legisiation, it has turned hundreds of thousands of black South Africans into criminals, and It has led to angry protests throughout the world.
But the Pass Laws remaln on the statutes. Yet what would happen If they were to be scrappedp Would It load to chaos with a massive influx of mosthy unskllied blacks to the cifles as many pro-Government sympathisers suggest?

Cape Herald staffor ESTELLE RANDALL reports ...
opment of the homelands through establishing industries, by creating decentralised growth points and by really tackling agricultural development on a big scale If this happens, I can see no reason to retain influx control These non-coercive measures would be more effective"

## DROPPED

But "illegal" Crossroads residents felt differently Mrs N Hoza, mother of seven children and wife of Cathedral Group leader, Mr Mah Hoza, said if the pass laws were dropped, things would be much better for them.
"We'd be able to lead normal lives I don't think everybody would come to the cities. Some people are old and others have houses to maintain in the homelands They won't come
"But I don't thank the Government will drop
the pass laws because they benefit from them," she sald
A Mount Frere man, who has been living in Crossroads for about two months felt that the reference book as an identity document should remain because it was a useful way to identify people
"But when it comes to classifying people unto legal and illegal it is wrong," he added "This must end. If the pass laws were dropped people would be able to get jobs more easily but it doesn't really matter to me, I got a job very easily - without a pass"

He asked not to be named - for obvious reasons

Mr Melford Yamile, leader of the Nyanga Bush Squatters said that if pass laws were abolished and the Government stopped saying one group was better than another, the law could be a just law
"God created us all as equals, there was no separation between black and white. If influx control was done away with, there would not be chaos because the people know what is right," he sald

## EQUALS

"Jobs bring people to the caties They don't come here just because
it is the city People will go where there is work for them, so 15 there is none in the citres they will not come
"But the Government won't abolish them We shouldn't have to force them to do away with these laws. Since the Government created ${ }^{b}$ them they should get rid of them. It is their responsibility"
Mr Malı Hoza, leader of the Cathedral Group: "Yes, it would be a good thing but the Government probably won't abolish influx control They are the ones with the power and they introduced the laws."


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"If the Government is serous about...ts intertron to abolish discrimınatory laws, it should ether -scrap these laws completely or ênäct new. law's that will apply
haste," said a Wits legal centre researcher.
In Court $A$ on the third floor of the court buildings in Ferreirasdorp, Johannesburg, 'there '-were still more than 30 minutes to go before closing time and before closing time and The court orderly
Own Correspondent

DURBAN - Organized commerce and industry say higher inflation and more unemployment will result from the method of funding regional government proposed by the Regional Services Councils Bill published in Parhament yesterday The Bill proposes lev res on company wage bills and turnover to pay for the new all-race councils which will take over most of the functions of local authorities -including water, electricity, sewerage, traffic control and Iabraries on a regional basis
The commerce spokesmen were backed by Mr Harry Schwarz, MP for Yeoville and chief finance spokesman for the PFP, who sand the turnover tax could have an effect on prices comparable to an increase of up to two percent in GST

Mr Schwarz sard that despite appeals by the minister that the tax not be passed on to the consumer, he had no doubt that, at a time when profits were under pressure, this was inevitable
RSC Bill may push up prices, page 4 - Call to refer proposed tax to Margo, page 12

Political Correspondent
THE government was giving urgent attention to ways of reducing the influx of "illegal" and unemployed immigrants into the Western Cape, the Minister of Co-operation and Development, Dr Gerrit Viljoen, warned last night.
However, he also an
nounced that draft legis
lation aimed at a "thorough" softening of influx control legislation - which is hikely to ease the hated pass law sys-tem-1s likely to be submitted to a Parliamen tary select committee in the second half of this year
In a major policy speech to the Cape Employers Association, Dr Viljoen also announced that

- He did not believe that the scrapping of all influx control would be feasible or practical.
- Efforts were being made to eliminate unnecessarily restrictive regulations which have the effect of creating large numbers of technical transgressions
- He could see "no reason why a properly upgraded Crossroads could not ultimately
qualify for leasehold together with the rest of Nyanga",

The number of squatters at Crossroads was "farhigher"than initially estimated and that approval had consequently been given for the development of two more informal settlement areas to the north of Khayelitsha,

- Blacks moving to Khayelitsha under the 18 -month residential permit system could "resolve the impasse over the legality issue" by becoming economically active during the 18 -month period and then have their permit extended
Dr Viljoen said "urgent attention" was being given to achieving more effective influx control To this end, he appealed to employers to "studiously avoid" employing persons who were not authorized to work in the Western Cape
The government would continue with its strategy of stemming the influx of work seekers into the Western Cape by creating employment oppor tunities in areas like the Eastern Cape and the homelands

DRAFT legislation involving a "thorough" revision of influx control is likely to be submitted to a parliamentary standing committee before the end of the year

And an easing of the hated pass laws seems to be on the cards
This was announced last night by the Minister of Co-operation and Development, Dr Gerrit Viljoen, in an address in the City to the Cape Employers Association
Stating that he did not believe that the total scrapping of influx control was practical in terms of the demographic and economic reall thes of South Africa, Dr Viljoen said the alm was to achieve" much greater simplicity and flexibility" in arranging and ordering urban settlement

Technical
At the same time, he said, an effort was being made to "eliminate unnecessarily restrictive regulations which have the effect of creating large numbers of technical tranisgressions and cause much unnecessary frustration, in particular regarding the ready availability of identity documents"
Dr Viljoen warned at the same time that serious attention would have to be given to "abating the continuing influx of the continuin
from the Land Transkel the Ciskel and Transke
He sard the best way to counter influx was through development and creation of jobs in the areas from which the migrants originated
This was why the government was giving special attention to the creation of black ation of opportun1ties in the Eastern Cape, Transkel and Ciskel

## R53 million

- The Department of Co-operation and Development has been allocated R53m of the R100m allocated in the budget to bring employment rehof, Dr Viljoen said
His department would spend
- R18m on job oppor-
tunities in urban and ru-
ral areas and in the national states
- R25m on job opportunities through selfbuld housing
- R5m for environmental care through intter removal
- R5m for jobs for upgrading hostels for migrant workers
The Department of Foreign Affairs has recerved R14m for job, creation in independent nelghbouring states, and the Department of Manpower R25m for traming the unemployed will hiold crucial talks about the unpopular influx control laws, with the Minister of Co-operation and Development, Dr Gerrit Yiljoen in Pretoria tomorrow morning.

Mr Zikhali Ndlazu, Ucasa's natıonal organiser yesterday sard the talks, scheduled to start at 10 am will also be about the prevailing tension between black town councls and development boards ...

The meeting, with the Minister, Mr Ndlazi added, followed long periods of "futile negotiations" with the development boards over the transfer of land Mr Ndlazı also lashed out at the development boards for "deliberately" retarding the progress in blackstownships and accused the authonties of "unnecessary'red tape"
fer wa
Another acructal issue to be, discussed at the meeting tomorrow will be the influx control laws "Ucasa's standpoint is that these laws ishould be scrapped because they affect only one section of the country's races-blacks", Mr Ndlazı sáıd


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spect of some centres are consequently not available Statistics as requested were in the past noted and provided by officers of these courts
ond yearly basis booh and influx control offences is since 1 September 1984 no longer a function of the
Department of Co-operation and Development *The holding of Commissioners' Courts which adjudicate charges in respect of reference




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## RISI



## African Affairs Correspondent

ULUNDI-The Chief Minister of KwaZulu, Chief Mangosuthu Buthelezi, has called on President Botha to scrap the legislation embodying influx control and the pass laws
Delivering his policy speech as Minister of Police in the KwaZulu Legislative Assembly, Chef Buthelezi said these laws and regulations could simply not be adapted to meet the changed circumstances which the National Party was now attempting to face up to
The minimum boldness the State President needed to employ was the boldness to scrap these laws in the same way as the Immorality Act and the Mixed Marrages Act had been scrapped
'Of all the apartheid measures, it is the pass laws which are the most hated, and the brutal manner in which the pass laws were policed have done more to discredit the South African Police in the eyes of black South, Africa than any other thing,' Chief Buthelezı said
He sard that, historically, the pass laws had become a focus of African opposition to the successive Nationwal Party governments

## Stumbling block

Not only had they brought oppression home in its most easily identifiable form to the African proletarlat, but they had been nationally implemented to all Africans irrespective of class or ethnic differences
This had made opposition to pass laws an ideal issue for national mobilisation, the Chief Minister said
He sand the pass laws had always been by far the gravest stumbling block to political negotiations in South Africa, and had polarised the country
Blacks had proved time and again that they would die rather than accept the pass laws and whites had again and again proved that they would rather employ brutal police action than discuss the abolition of the pass laws
'While the pass laws exist on our statute books, the politics of negotiation are deeply jeopardised,' Chief Buthelezı sand 'They serve no purpose other than to inflame black opinion ${ }^{\prime}$
He said the pass laws had been apple with utmost rigour for decade after decade yet they had not altered the process of urbanisation They did not even serve the 'obnoxious' aims and objectives of apartheid, Chief Buthelezı maintained
'They are useless for all men and they spell danger for all party political interests'


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CBD chairman

Mercury Correspondent
JOHANNESBURG-Influx control had falled in South Africa and should be abolished, Mr Nigel Mandy, charrman of the CBD Association, said in Johannesburg yesterday

Giving evidence before the President's Council's Committee for Constitutional Affairs, he said large numbers of illegals would not pour into the cities of the system was abolished - they were already there
Influx control served only to make adjustment to urbanisation more difficult.
The committee was hearing evidence on 'strategies to be adopted on the best way to counter the present social, economic and physical problems resulting from rapid urbanisation'

## Less control

Asked if the abolition of influx control would not lead to overcrowding, Mr Mandy said of land was available and affordable, the overflow would not be a problem
People had a way of creating their own jobs and building their own houses and what was needed was less Government control.

The population of Soweto, he sand, could al most be doubled if an extra room was built on to every house
While informal squatting was difficult to control, it was necessary to reorder priorities to provide better facilities The solution could lie in controlled informal settlement

## Wearisome

He citied a site and service scheme initiated in the early 50 s by Dr Hendrik Verwoerd to encourage so-called 'home ownership' among blacks The scheme allowed certan qualified blacks to buy or build houses in the locations A rental was charged and payment was to be made over 30 years

Quoting from his book, A Clty Divided, he said no one disputed the problems were daunting These included squatting, over-crowding and lowered standards, urban transportation, water supply, sewerage and refuse disposal, public heaith and own affars
The problems existed, however, and a solution had to be found He beheved there was a choice between low standards and intolerable standards

# Bill fails to impress 

A BILL which gives greater freedom of movement to blacks with, or in the process of qualifying for Section 10 rights, was introduced in Parliament yesterday.

In terms of the pro-
2115185 posed Bill, blacks will be able to legally follow their employers or employment opportunities and move to any prescribed black township in South Africa without losing Section 10 rights

This will also apply to a black still in the process of qualifying without loss of qualifying years.

A spokesman for the Department of Co-operation and Development sard that blacks would now be able to qualify for Section 10 nights in 10 years if he worked continuously for a single employer in any number of the prescribed urban areas in "white" South Africa.

Or within 15 years if he continuously worked in any number of these areas without breaking service by returning to his homeland for employment

But black leaders and organisations sard they were not impressed *with the proposals to a amend the laws on Co-operatron and Development

| By ALI M |
| ---: |
| Bill which governs influx | control laws

Dr Nthato Motlana, president of the Soweto Civic Association, sard "It is too late in the day for the Government to tamper with the influx control laws Thisis-the kind of action that will satisfy nobody
"We urge the Goy.
around with provisions of such laws
"If the Government is to give any measure of freedom of movement to urban blacks then they should abolish totally these laws which restrict the freedom of movement to - both blacks and whites in this country "


Dr NTHATO MOTLANA . . too little too late ernment to move-betdly forward to abolish forthwith the pass laws and the Group Areas Act so as to give blacks the kind of freedom of movement that is given to other citizens whose colour is not black "

## Abolish

A United Democratic Front spokesman in Johannesburg said "The Bill is nothing new It is an old divide and rule tactic of the Government.
"We mist that black people are one and that there is no urban or rural black person and that no one should be limited in his/her movements in the cointry "

Mrs Sheena Duncan, director of the Black Sash, sad that the Government;should abolish the whole influx control laws instead of"playing
laws misted or playing

# Proposal to ease cork 1 mits zilses movement in <br>  

Political Staff
HOUSE OF ASSEMBLY - A draft bill which proposes to ease restrictions on the movements of blacks already qualified to live in urban areas as well as the abolition of permits for whites to visit black areas - was tabled in the House of Assembly yesterday
The draft legislation contaned in the Laws on Co-operation and Development Amendment Bill has been referred to a joint standing parliamentary committee for closed-door consideration before it is debated in the three Houses

## Half-measures

The PFP yesterday welcomed aspects of the bill, but said it was opposed to certain "halfmeasures'
In terms of the proposed measures, Section 10 of the Urban Areas Act will be amended in order that
Blacks who have qualified for Section 10 rights in a "prescribed area" will retain those rights when they live or work in another prescribed area

Blacks can make up the qualifying period specified in Section 10 in different prescribed areas

- Blacks with Section

10 rights who move to areas under the control of legislative assemblies, or self-governing or independent national states, or to land held by the South African Development Trust, will retan those qualification rights in their prescribed area
Essentially, the bill will relax the curbs on

black workers with Section 10 rights who at present are not allowed to stay in a different prescribed area for more than 72 hours
The bill also proposes to change Section 9 of the Urban Areas Act which at present restricts whites from entering townships without permits

However, a police off1cer with the rank of lieutenant, or higher, may stop people from entering a black area or order
them to leave if he considers their presence "undesirable" The officer may also assign these powers to another policemen or to certain township officials

An Opposition spokesman on co-operation and development, Professor Nic Olivier, said while he welcomed "improvements" to the act, there were a number of aspects of the bill the PFP would oppose when the joint standing committee met to consider the proposed legıslation

Chief objection was that there was no clarity of what would happen when a worker with Section 10 rights moved to rural areas that were outside the homelands and were not prescribed areas "In the current economic climate it is quite feasible that people will move to rural areas Will they then lose their Section 10 rights"

## Refuse entry

He also said that under the proposed amendment a pollce officer could refuse entry to a township for a period of up to three months
The fact that a police officer would be able to delegate to township of ficials the power "to remove anyone by force" from a township could "Iead to problems"



## Staff Reporter

 THE Government had lost the will to enforce influx control laws but new mechanisms were being used to achieve the same purpose, Professor Michael Savage; head of sociology at the University of Cape Town told a symposium onthe African land issue at the African land issue
University of Cape Town The lack of housing was being "manupulated" to regulate African -access to the city, as were citizenship regulations and new laws which placed a
greater pous on employers to
ensure they dıd not employ "ilProfessor Savage sand that since influx control laws were ing" 175 in 1916 a "staggering" 17,5 million Africans had been prosecuted under them.
Figures peaked in 1967/68 when 693000 Africans - the equivalent of over 10 percent of Africans of working age -
had been prosecuted

## But since then the

 of annual prosecut numbers gradually dropped to the 1948 level of about 300000 the 1948Professor Savage sard that since 1980 the picture of influx control prosecution had be-
come "incoherent" The Go vernment - like all major white political pressure groups - was showing reluctance to enforce "old-style" anflux control which he predicted would soon be "thrown on the scrapheap of history"
But the other mechanisms were being used to achueve the same aim Lack of housing was being "manipulated" to regulate access to the cities
"Looking at Cape Town alone we can see this in the almost total lack of new housing, resulting in the blossoming of squatter camps such as Cross-

In the Peninsula. African townships of Langa, Nyanga and Guguletu the percentage of adequately housed residents was respectively 48, 38 and 42
"The second important mechanism is to put the squeeze on the employer by increasing the fines for employang illegals and so make hum an agent of control
And the citizenshup laws under which Africans illegally in the white areas were simply deported back to theur bantustans without being prosecuted under influx control laws also served to control the flow

Don't "THE NATIVE (sic) should only be 2llowed to enter urban areas, winch are essentrally the white min's creation, when he is wulling iu enter and minister to the needs if the white man and should depart therefrom when he ceases to minviar" - Stallard Commission (1922)

Some would argue that we have some a long way since 1922 . Others wüuid disagree and cite recent tinkering with Section 10 as being "cosmetic and meaningless"
What is clear is that the emphasis is still furmly placed on control, and that a natural process of urbanisation is not viewed as desirable.

The question is one of how to move away from the policy - to identify situations which threaten nobody where migrants can freely enter cities without seriously disrupting or detracting from existing vested interests
Migration to the citres need not detract from rural interests either, but that is a separate issue.
Here I want to adress the positive role played by urbanisation and to contest some of the prevailng wisdom in support of influx control.
A common thread in support of influx control is the concern that Third World standards will overwhelm civilised First World standards, emphasising the strain on scarce resources, existing infrastructure, congestion, crime and pollution.

## Influx control

This argument maintains that rural values and attitudes make migrants ill-equipped to cope with urban life - the "culture of poverty" view that urban slum condiions give rise to personality traits which are passed down through generations in : vicious cycle with the attendant problems of crime, vagrancy, shanty towns, and squatting.

The sister argument pays homage to the romanticism of rural life and finds practical expression in subsidised decentralisation pollcles.

Empirical evidence, however, Azes not support these counter-arguments, but demonstrates the beneficial nature of urbanisation in the following aspects:
$=$ Housing studies on large South American cities showed shanty towns to be functional - an important vehicle in the transition period allowing migrants to adapt to the city in situations where integration into the formal labour market was slow.

The decision to squat was often a "strategic one" - based on a desire to maximise socio-economic mobility at a temporary sacrifice in housing standards, avording high rents in the formal housing market

- Employment The contention

In Nigeria an indigenous machine tool industry evolved out of scrap ron and other metals. Int $\mathrm{Ke}=$ nya oll and petrol drums are converted to charcoal braziers and lamps

- Personality trats Research indicates migrants as a group to be highly optimistic and positive. They are generally prepared to take the worst jobs and the lowest pay and as a result are more readily absorbed into the labour force.
- Crime The policy of influx control must clam culpability for much of the crime that afflicts urban areas The pass system has thrown the wider corpus of law into disrespect and effectively criminalised many blacks.
And incredible havoc' has been wreaked on communties and familles through forced separation.
An added factor is the all-pervasive restrictions on business and other income-generating possibilities.


## Coercive policy

Few societies in the modern age have embarked on such a massive coercive policy of de-urbanisation

SA even runs the risk of finding itself compared - fairly or unfaurly -with countries like Cambodia or the Soviet Union, neither 'of which is an attractive bedfellow.

Taking jobs alone, one is conservatıvely looking at the need to create 1000 jobs a day over the next decade

For the economy to begin to address this problem, and assuming no major shifts to capital-intensive production, a minimum of $5 \%$ growth a year is necessary

While this was the norm in the boom 1960s and in the anomalous period of the high gold price in 1980/81, today we can no lönger work on such optımism

Evidence elsewhere indicates that cities have the greatest population absorptive capacity - large agglomerations provide greater economies of scale, cost effectivenes in terms of service provision, job creation, and satisfaction of basic needs

Markets are large and varied, money is circulated rapidly, and consequently the possibilities of finding or creating income-generating opportunities are greatest.
Even in shanty towns and squatting settlements, informal sector activities emerge quite naturally and are a seedbed for more formal entrepreneurial activity

Influx control severely hampers the evolution of this sector, and though it is clear that - despite all the obstacles - there are the resc lute few who have succeeded, there is no doubt that the legal restrictions and insecurities resulting from the policy have resulted in a lost generation of potential smi businessmen



Soweto's matchboxes ... no co-option through ownership

Lately there have been a few notable exceptions At Crossroads in Cape Town, and at Port Elizabeth's "Soweto on the sea," for instance, officials have been turning a blind eye to the fact that many squatters' shacks fail to meet the building standards demanded
$96 \%$ of urban residents cannot afford to participate in the cheaper self-help schemes in the white areas In short, home-ownership is only avarlable for more affluent blacks
For years now there has been strong susp1cion that the real amm of government's housing policy is to create an urban elite which
will identufy with its reform inntatives This group, it seems, is to be used to mantan law and order through supporting the existing community councls and the new black local authorities This is a strategy to get the black community to police itself
It is true that many home-owners support the system Some have big stakes in it For instance, some middle management and professional blacks are paying upwards of R50 000 for therr prece of real estate These upmarket residential areas are clearly demarcated from the mass of townshup matchbox houses They represent a new black person in the making - someone who will think twice before undermining the status quo.
Poorer people are also making hay while the sun shines Some who bought during the "Great Sale" have sold therr renovated houses at a handsome profit and a small black housing property market is developing They too are acquiring a stake in the status quo Civil servants who qualify for a government housing subsidy are today also buying houses from the Schachat Cullums and Gough Coopers Relative job security and upward social mobility affect the sttuation - more blacks are entering the free enterprise system

But many home-owners are not accepting this role It is, in fact, unlikely that blacks can be co-opted through home ownership An upwardly mobile middle-class fosters a crisis of expectations This is the lesson of the tricameral elections The western Cape and Lenasia, for example, where there is a large concentration of home-owners, recorded some of the lowest polls Political analysts have drawn attention to the fact that these urban dwellers are highly politicised and antagonistic to apartheid

The drive to create a black urban bourgeosise ran into similar problems during the 1983 black local authority elections The black middle-class - especially the intelhgentsia - is a power base of radical black politics, as the history of the ANC makes plain Shunned by the intellectuals, the new local bodies have attracted a host of people with little political crediblity A few are opportumsts using the councils as vehicles to further their own business interests Others are semı-literates This further aggravates the councils' lack of popular support Many councils have resigned in the face of threats and attacks They need to be able to deliver far more to their communities
Government has now announced its intention to introduce freehold for blacks - a major advance But this in itself does not solve the shortage of accommodation Nor does it do away with the role housing plays in mflux control So how, realistically, does government expect to cope with the expected explosion in black urban populations?
Big business, the Urban Foundation and the $F M$ have argued consistently that the first thing that must go is influx control - in its entirety Blacks should be granted freedom of mobility

Then minimum construction standards
should be drastically lowered to give blacks the right to house themselves in whatever manner they see fit or can afford - subject to the mantenance of basic health The experiences of Crossroads and "Soweto on the sea" point towards an urbanisation process less distorted by influx control and expensive standards
Self-help schemes cannot in themselves obliterate the housing backlog They should not preclude government-mintated housing programmes in which the private sector can play its rightful role
However, endemic urban unrest suggests even the abolition of influx control will not be enough New benefits cannot ammedrately allay black resistance to a system that has excluded them for so long And this resistance hangs like a cloud over the reform mituative Dissatisfaction with inadequate township housing fuels other grievances relating to wages and education The spark of a single rent increase can ignite these feelings into a broader conflagration This is what happened in Parys and the Vaal Triangle last year It is happening now in the eastern Cape Many blacks demand poltical rights as a condition for peaceful change in SA

So ultimately the removal of influx control

and the reduction of bulding standards will not have the desired effect unless blacks are given the opportunty to participate in cen-
tral political forums That, of course, hes a little further down the reform path than Pretoria is at present prepared to look

## ELECTRONIC BANKING

## Turning time into value



Today, the adage "time is money" has never been more true Skyrocketng interest rates, accelerating inflation and the wild currency swings that emerged in the Seventies and early Eighties have driven home how milhons can be made or lost each year depending on how accurately trends are read

Economic reahties, in short, have forced bank treasurers out of the backrooms and onto computer keyboards Needless to say, like everyone else, banks are having their share of hard times under the regime of high interest rates and high inflation As the bonds of regulation are rolled back, survival has become a matter of holding the hne on costs And so treasury departments have emerged from paper-logged desks to rank as major profit centres

Intially, the impetus was internal Origrnal electranic banking technology was developed to increase productivity by eliminating repetitive tasks and reducing the chance of operational error in the banks Fundamentally, it was designed to enable them to keep up with the flows of paper created by their transactions
These sweeping changes have also paved the way to rationalising staff and reducing personal interchange with that most difficult vistior, the paying customer
In SA, the decision to computerise internally was taken by some banks as far back as the late Fifties and early Sixties Intially

Electronic banking is characterised, for the most, by the automated teller machines (ATMs) that have mushroomed in urban thoroughfares of late. For the banks, however, electronics has far greater significance.
restricted to courier areas and those areas covered by the Automatic Clearing Bureau, it remained a trickle until the Eighties

The final goz of complete branch computerisation was attacked with renewed vigour, in line with hotted-up competition between and among financial institutions, and changing ecenomic conditions The race was on esperially by the top five - for "on-line" operations
At an advantage were the urban-based banks - Trust Bank and Nedbank - with the highest assets per capita Says Trust Bank sentor manager Etienne du Tort "It was a strategic decision taken by Jan Marais right from the outset We were the first to


SOUTH AFRICA'S constitu tional "Mr Fixit", Minister Chris Heuns, is likely to take responsibility for the mostcontroversial legislation on the statute book - influx control
This week's reshuffle of ministerial responsibility has brought development boards - at present the chuef enforcement arm of influx control - under the Department of Constitutional Development.
But the portfolo shake-up now makes it likely that the policing of influx control will fall to another department altogether - Home Affars, which is to be headed by Mr Stoffel Botha
The present Department of Co-operation and Development under Dr Gerrit Viljoen has been responsible for the reformuiation of influx control.
A Co-operation and Devel-

## By BRIAN POTTJNGER Polltical Correspondent

opment source confirmed this week that the basic mflux criteria set by the Riekert Commission report avarlablity of housing and jobs - Which has not been entrenched in legislation, would have to be "aoapted"
The Government's greate willingness to allow squat ters, its moratorium on " 1 l legal" occupation and its commitment to expand the informal economic sector make the Ruekert determ. nants difficult to apply

## Evidence

But a complete scrapping of the laws - as strongly urged by employer organisations and the Urban Foundation in evidence to the Pressdent's Council last week - is not on the cards

The legislation itself is at the centre of what appears to be conflicting attitudes by State departments - on the one hand the President-sanetioned move towards relaxring the laws and, on the other police wishes to expel unemployed blacks from arban areas for security reasons

In a remarkable deposition to a PC inquiry into the security aspects of mflux control, organised industry, commerce and the Urban Foundation warned emphatıcally agaunst any attempts to tighten mflux control
A summary of the evidence glven before the PC makes their stand clear "The organusations are concerned at thinking which has arnsen in some quarters that the instability in black urban areas justifies a security ciampdown and the repatriation of unemployed workers to rural areas".
Employer sources have confirmed that the sentence is aumed at what they see as police attempts to tughten, rather than relax, influx con trol.

But this week Dr Viljoen said any attempt to thwart the Goverament's reform moves on influx control would be opposed.


THE fate of thousands of migrant workers, who fear their chances of securing rights to live permanently in cities have been jettisoned by their lengthy periods of absence from work, hangs in the balance.
Wheir future will be determined by the Appellate
Division of the Supreme Court in Bloemfontern, which
is expected to hand down a judgment shortly.
If the appeal brought by the Western Cape Adminstration Board fails, and the orignal judgment is upheld, the qualification of migrants for permanent residence in urban areas - first established by the histornc Rhikoto judgment of 1981 - will have been further clarified and extended.

In March 1983, M Mithya, a contract worker origlnating from Engcobo in Transkei, with the assistance of the Legal Resources Centre, sought an order declaring him eligible for permanent residence rights in terms of Section $10(1)(\mathrm{b})$ of the Black (Urban Areas) Consolidation Act No 25 of 1945
Section 10 states that no black person may remain in a prescribed area for more than 72 hours without permission uniess specifically exempted
Section 10(1)(a) exempts those who have lived continuously in a prescribed area since birth
Section 10(1)(b) entitles a black person to permanent residence if he or she has worked continuously for one employer for a period of not less than 10 years or has continuously resided in a prescribed area for a period of not less than 15 years. A proviso is that the person has not been sentenced to a fine exceeding R500 nor to imprisonment for a period exceeding Six minnths.
$\therefore$ - Mthiya was found by Judge $P$ Tebbutt of the Cape $\approx$ Provincial Division to have satisfied both these conditions of Section 10(1)(b)

From 1967 to 1983 he had been employed by Chicks ascrap Metals (Cape) on the basis of a series of oneyear contracts
Arrangements for the renewal of his contract were made $p$ rior to his departure from the Cape Peninsula. Both Mthiya and his employer regarded the renewal of his contract as a mere formality imposed upon them by law and both had the continuing intention that he should remain in the permanent employ of the company.
In these respects Mthya's case drd not differ from that of Germiston contract worker Mehlolo Rhikoto whose legal victory changed the lives of thousands of imigrant workers.

Judge Tebbutt endorsed the Rhikoto judgment which had been upheld by the Appellate Division. 2 Rhikoto was found to qualify as a continuous worker of 10 years' standing, despite the fact that his annual contract was renewed each year and he was granted Section 10(1)(b) rights.

By the end of 1984 more than 33000 mıgrant workers had used the landmark judgment to obtain permanent residence rights in urban areas. Of these, 24330 were obtained in 1984
In his judgment in the Rhikoto case, Judge B O'Donovan not only interpreted contınuous employment or residence as being consistent with annually renewed contracts, but also found that it allowed for annual leave and other temporary breaks in employment sy "It cannot have been the intention of the legislature that an exemption under Section 10(1)(b) could be 'earned only by workers who remain physically present and actively engaged at therr place of work for 10 years without any interruption of any kind," the judge ruled
"Without attempting to define the contmuity-required by this legislation, it may be sadd that such continuity is not broken by temporary absence due to illness or injury, or by occasional departures for some legitimate purpose unconnected whith a change of work."
Judge Tebbutt, in Mthiya's case endorsed this view as being "after all, goodicommon'sense, ${ }^{2}$,
*He added "A man caniot be expected to work day in and day out for 10 years without a break of any kind." "等


Using the historic Rhikoto judgment of 1981 as a legal precedent, more than 33000 migrant workers have obtained permanent residence rights in urban areas. The fate of thousands of others now hangs on a judgment to be handed down shortly by the $A p$ pellate Division. LINDA ENSOR reports on the Mthiya test case.

Th Where the Mthya judgment is significant is in its further elaboration of the definitionsof.contrnuous ${ }^{4}$ Mthiya had, between 1967 rand 1983, taken three substantual periods of long leave - ranging from four to eight months ${ }^{\prime}-$ to attend to domestic affairs in Transkei

On each occasion his employer gave his consent and renewed the contract as soon as Mthiya informed him that he was able to return to work.

The Western Cape Administration Board"argued* that there was a qualitative distinction between annual leave and Mthya's long breaks which exceeded the acceptable one-month limit
These, it was contended, constituted periods of unemployment in Transkei after the expiry of Mthiya's contract and there could, in these crrcumstances, be no continuous employment nor residence.
Judge Tebbutt, however, said the length of the breaks made no difference because on each occasion Mthyya and his employer had agreed to the extended absence and had arranged beforehand for the renewal of his contract
They had a continuung intention that he would remain in the employ of Chicks Scrap Metals.
These circumstances, and the fact that Mthyya's absences were not connected with a change of work, indicated that there had been no break in his employment.
The judge found that Mthyya qualified for Section 10(1)(b) rights on the grounds of continuous employment for 10 years as well as continuous residence for 15 years - the latter because his visits to Transke had been temporary.
Whether the Appellate Division will concur with his funding regarding the long periods of leave is a matter which is of vital concern to many migrants.
It will also either circumscribe or extend the poss1bilities of further test cases in this area of labour legislation.



## Mercury Reporter

A BILL the Government says will relax influx control regulations would only affect black people who already had the right to live in urban areas and not the millions of people in the homelands who wanted to move to the cities
While black leaders and-other commentators yesterday welcomed some of the provisions of thë'new Laws on Co-operstion and Development -Amendment Bill, many
 - ignoredithe vast majority orf c people affected by the influx control laws
SThe new Blll allows people with urban rights under Section 10 (1) (a) , and (b) of the Black (Ur-
ban Areas) Consolddation Act to retain their rights when moving from one area to another, or even to a homeland or 'independent state
The acting Chief Minister of KwaZulu, Dr Oscar Dlomo, sald he weicomed any move to ease influx control restrictions
'But easing the restrictions does not address the structural problem
'Far from ordering the movement of black people, if there is a need for that at all, influx control tends to generate even more conflict and upheaval'

## Excluded

Miss Pattı Henderson of the Association for Rural Advancement said the lifting of the restrictions did not address the problems of the majority of people living in the bantustans
'They are still excluded from employment in the
3 urban areas The essenthal features of the influx control laws reman unchanged
'This one-sided easing of restrictions reinforces divisions between urban
and rural dwellers '
Prof Lawrencestchlemmer, head of the Unversity of Natal's Centre for Apphed Social Science and co-editor of a book on influx control, said the changes in the regulations would stmulate occupational advancement.
Mr Ray Swait, the PFP's spokesman on black affairs, said the Government was presenting the Bill as a prelude to further legislation dealing with influx control and urbamsation policy, which would probably be considered by a standing committee later this year
'The present. Bill is a piecemeal attempt which simply extends the rights of those who already enjoy Section 10 rights'
-GOVERNMENT must clarify its intentions on the abolition of influx control, says organised commerce.
Assocom has urged government to contunue the process of abolishing in' flux control and to phase it out quickly.

The statement is included in Assocom's submission of further evidence on urbansation strategy to the constitutional committee of the President's Council.
"The amendment now introduced in Parliament to permit a greater degree of mobility to those blacks already in possession of Section 10 rights is welcomed as a first and important step in this direction.
"It is suggested that this should now be followed by a reduction in the qualifying length of residence and service for Section 10 (1) rights, furstly from 15 to 10 years, then from 10 to five years, and then finally abolsished."
Besides being irreversible, the urbanisation process of blacks is accelerating, says Assocom.
Coercive attempts to curb this process have inhibited realistic planning - for urban development and the for--mation of a stable urban community, Which is essential for mauntaining and developing the economy.
The abolition of influx control laws would save large sums of government expenditure required to enforce the legislation
It would also encourage overseas investment and ease the internal so-cio-political situation and current disturbances.
' n "' Funds saved should be used for development purposes, including the provision of housing infrastructure.

Assocom has urged the provision of adequate funds for both black local authorities and the provision of infraructure for increased urbanisation.
In the short term, it believes the tax proposals in the Regional Services Councils Bill are ill-conceived and likely to aggravate the unemployment problem.
While the issue should be referred to the Margo Commission on Taxation for consideration, Assocom believes the fiscus should accept re.sponsibility for subsidising these

## By LESLEY LAMBERT:

authorities by transferring funds from those earmarked for homelands consolidation.
Although some government subsidisation is necessary in the shortterm for the provision of transport, the present system is overregulated and free-enterprise principles should be allowed to have a greater impact. In the longer term, services should be provided at an economic level, but this can probably only be done when blacks have greater freedom in choice of residential area and mobility.
South Africa must be prepared to accept Third World standards in order to cope not only with increasing urbanisation, but also with the existing enormous backlog of housing.
"Shanty towns wrll often provide better standards than those available in the rural area of orign. They should, however, be managed to the extent that minimum services are provided Much greater use will have to be made of site-and-service schemes and the core-housing concept in order to make the best use of available funds
FCI economist Arthur HammondTooke has welcomed the first step by government to remove influx control by abolishing Section 3 of the Physical Planning Act
"We have always been opposed to the constraints on the employment of black workers.
"The phasing out of mflux control and implementation of a positive urbanisation strategy would result in a major increase in resources and productivity and would create great economic stımulus."
Assocom, FCI, Nafcoc and the Urban Foundation have called on the President's Council to recommend. $\square$ A negotiated approach of the State, the private sector and a broad spectrum of black leadership in developing a positive strategy to permit the absorption of people into the urban areas and attend to the development of the rural areas,
-Opposition to legislation based on coercive attempts to stop migration and to repatriate unempoloyed workers by intensifying influx control.


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[^1]:    Financial Mall September 141984

[^2]:    $\pi^{7} A^{i}$ ruling inthis case could have dire cations for the rightst of workers who have gmoved in ths way. P R $\qquad$

[^3]:    $06 I I$

[^4]:    g 7861 'tz yosew 'Kepintes 'soull ədej өu1

[^5]:    S86I ヨNOC 6I＇ XVGSAN IGM

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[^6]:    －More reports－ See Page 14．

[^7]:    He sard the State had put binkers on atself bs creating areas such is Soweto, forgetting that many people lived on the permeters
    Mr Knoetze sald he did not accept it was inevita ble that blach people would stream into the citues in South Africa in the same way as migrants had flocked to Sac Paolo or Rio de Janeiro in South America
    Mr Louis Kocn chief di. rector of the Eastern Capederelopment Board, said tinat unless the authorntres looked at their decentralisation policy more closely there
    would be a cupincation of would be a dupiscation of infrastructure

[^8]:    －

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